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13 14 15 16 17	UNITED STATES DIS SOUTHERN DISTRICT Jacinto Victor ALVAREZ, Joseph BRODERICK, Marlene CANO, Jose CRESPO-VENEGAS, Noe GONZALEZ- SOTO, Victor LARA-SOTO, Racquel RAMCHARAN, George RIDLEY, Michael Jamil SMITH, Leopoldo SZURGOT, Jane DOE, on behalf of	
19 20 21 22 23 24 25 26 27	themselves and those similarly situated. Plaintiff-Petitioners, v. Christopher J. LAROSE, Senior Warden, Otay Mesa Detention Center, Steven C. STAFFORD, United States Marshal for the Southern District of California, Donald W. WASHINGTON, Director of the United States Marshal Service.	DATE: TBD TIME: TBD COURTROOM: TBD JUDGE: TBD
28	Defendants-Respondents.	

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TO ALL PARTIES AND THEIR COUNSEL OF RECORD:

PLEASE TAKE NOTICE that as soon as the matter may be heard before the judge assigned to this case at a date and time to be designated by the assigned judge, of which Plaintiff-Petitioners will serve notice, Plaintiff-Petitioners will and hereby do move this Court for an order granting class certification of the proposed classes and subclasses defined as follows:

• **Pretrial Class** (Plaintiffs Alvarez, Broderick, Lara-Soto, Ridley, Szurgot, and Doe): All current and future persons in pretrial detention at OMDC;

Pretrial Medically Vulnerable Subclass (Plaintiffs Alvarez, Ridley, Szurgot, and Doe): All current and future people detained pretrial at OMDC who are aged 45 years or older or who have medical conditions that place them at heightened risk of severe illness or death from COVID-19;¹

 Post-Conviction Class (Plaintiffs Cano, Crespo-Venegas, Gonzalez-Soto, Ramcharan, and Smith): All current and future persons in post-conviction detention at OMDC;

Post-Conviction Medically Vulnerable Subclass (Plaintiffs Crespo-Venegas, Gonzalez-Soto, and Smith): All current and future people detained post-conviction at OMDC who are aged 45 years or older or who have medical conditions that place them at heightened risk of severe illness or death from COVID-19.²

Plaintiff-Petitioners' Motion for Class Certification is based on: this Notice of Motion and Motion for Class Certification; the concurrently-filed Memorandum and Points of Authorities in Support of Plaintiff-Petitioners' Motion for Class Certification; the Declaration of Attorney Joan McPhee in Support of Plaintiff-

¹ Qualifying medical conditions for the Medically Vulnerable Subclasses will be informed by standards set by the CDC. *See, e.g., People Who Are at Higher Risk for Severe Illness*, CDC, https://www.cdc.gov/coronavirus/2019-ncov/specific-groups/people-at-higher-risk.html (last visited Apr. 20, 2020). Pregnancy also qualifies a detained person for Subclass membership.

 $^{^{2}}$ Id.

1 2 3 4 5 6 7 8 9	in Support of Plaintiff-Petitioned Attorney Bardis Vakili in Support Certification, and Declaration of Petitioners' Motion for Class Continuous in this case; all matters of which argument and/or evidence as motion.	Certification, Declaration of Attorney Sirine Shebaya ers' Motion for Class Certification, Declaration of bort of Plaintiff-Petitioners' Motion for Class of Attorney Z Gabriel Arkles in Support of Plaintiff-Certification; all papers, pleadings, records, and files the judicial notice may be taken; and such other may be presented to this Court at a hearing on this sectfully request a hearing on this Motion.
11		D
12		Respectfully submitted,
13	DATED: April 25, 2020	ROPES & GRAY LLP
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Donald W. WASHINGTON, Director of the 1 United States Marshal Service. 2 Defendants-Respondents. 3 4 **SIRINE SHEBAYA*** (NY SBN 5094990) (sirine@nipnlg.org) 5 MATTHEW VOGEL* (NY SBN 4406500) (matt@nipnlg.org) 6 NATIONAL IMMIGRATION PROJECT THE NATIONAL LAWYERS GUILD 7 2201 Wisconsin Ave, NW, Suite 200 8 Washington, DC 20007 Telephone: (617) 227-9727 9 10 MITRA EBADOLAHI (SBN 275157) (mebadolahi@aclusandiego.org) **BARDIS VAKILI** (SBN 247783) (bvakili@aclusandiego.org) 11 SARAH THOMPSON (SBN 323188) (sthompson@aclusandiego.org) 12 **DAVID LOY** (SBN 229235) (davidloy@aclusandiego.org) ACLU FOUNDATION OF SAN DIEGO & 13 **IMPERIAL COUNTIES** 14 P.O. Box 87131 San Diego, CA 92138-7131 15 Telephone: (619) 398-4187 16 17 **Z GABRIEL ARKLES*** (NY SBN 4391918) (garkles@aclu.org) CLARA SPERA* (NY SBN 5590229) (cspera@aclu.org) 18 AMERICAN CIVIL LIBERTIES UNION FOUNDATION 125 Broad Street, 18th Floor 19 New York, NY 10014 20 Telephone: (212) 549-2569 21 22 *Application for pro hac vice forthcoming 23 24 25 26 27 28

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I. INTRODUCTION

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¹ Kate Morrissey (@bgirledukate), Twitter (Apr. 23, 2020, 10:50 PM), https://twitter.com/bgirledukate/status/1253471366621196288.

Plaintiff-Petitioners ("Plaintiffs") are either pretrial or post-conviction (but pre-sentencing) detained persons under the custody of the United States Marshals Service ("USMS") who are being held at the Otay Mesa Detention Center ("OMDC") under conditions that render them exceptionally vulnerable to the highly infectious novel coronavirus, Coronavirus Disease 2019 ("COVID-19"). An outbreak of COVID-19 is actively spreading at the OMDC: this week alone, the number of positive cases has increased to alarming levels among USMS detained persons. The only known effective measure to protect people from COVID-19 infection is "social distancing," or remaining physically separated from known or potentially infected individuals. See Decl. of Dr. Joe Goldenson ("Goldenson Decl."), ¶ 15. An unprecedented and life-threatening crisis is unfolding at the facility due to Defendants' failure to adhere to U.S. Centers for Disease Control and Prevention ("CDC") guidance for limiting risk of infection. Most notably, Defendants' failure to implement social distancing throughout OMDC, or to reduce the USMS detained population sufficiently to make such distancing possible, places Plaintiffs at imminent and unreasonable risk of serious illness or death.

Many Plaintiffs suffer from underlying medical conditions, including HIV, leukemia, diabetes, and chronic lung disease, and face a heightened risk of serious illness or death if they contract COVID-19. These Plaintiffs (the "Medically Vulnerable Plaintiffs") seek immediate release due to the urgent threat to their lives, especially in light of the growing number of confirmed positive cases of COVID-19 among OMDC staff and detained persons.

Indeed, while public health and elected officials throughout the United States have taken swift and drastic action to cabin the threat posed by COVID-19, Defendants' response has been entirely inadequate, falling far short of relevant

CDC guidance. Decl. of Dr. Joseph J. Amon (Amon Decl.), ¶ 48. OMDC is a "minimum/medium security" detention facility privately owned by CoreCivic that currently holds approximately 340 USMS detained persons and hundreds more under the jurisdiction of U.S. Immigration and Customs Enforcement ("ICE"). Comp. ¶ 2, 7. On or around March 31, 2020, an OMDC staff member was confirmed positive for COVID-19. By April 17, at least 27 people—18 ICE detained persons, and 9 USMS detained persons—had tested positive. As of April 23, a reporter for the San Diego Union Tribune stated that 97 people have tested positive: 38 USMS detained persons, and 59 ICE detained persons.² Many additional detained persons held at OMDC are reporting symptoms of the disease. See Goldenson Decl. ¶ 23. These numbers are likely just the tip of the iceberg, since newly-infected people typically do not show symptoms for 2 to 14 days, and since the infection spreads rapidly to additional people. *Id.* Indeed, the rate of infection for COVID-19 observed in the community would be magnified within OMDC, where adequate social distancing has been impossible to maintain. *Id*. ¶ 27.

Yet even as OMDC teeters on the brink of disaster, detained persons remain confined in conditions that do not allow for social distancing or the type of hygiene necessary to minimize transmission risk. This dire situation endangers all detained persons, OMDC staff, and the San Diego community as a whole. As OMDC staff move between the facility and the community at large, they risk the spread of COVID-19 infections throughout San Diego, imperiling the most vulnerable community members who could suffer severe complications, including death, if infection rates spike. *Id.* This Court's immediate intervention is required to protect the health of all residents of San Diego.

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 2 Id.

Plaintiffs bring this class action to require USMS to reduce the population at OMDC to levels at which CDC-recommended social distancing is possible and to adequately protect those who remain confined from COVID-19 infection. Each plaintiff seeks to represent a class and/or subclass of fellow detained persons. Specifically, Plaintiffs seek certification of the following proposed classes and subclasses:

• **Pretrial Class** (Plaintiffs Alvarez, Broderick, Lara-Soto, Ridley, Szurgot, and Doe): All current and future persons in pretrial detention at OMDC;

Pretrial Medically Vulnerable Subclass (Plaintiffs Alvarez, Ridley, Szurgot, and Doe): All current and future people detained pretrial at OMDC who are aged 45 years or older or who have medical conditions that place them at heightened risk of severe illness or death from COVID-19;³

• **Post-Conviction Class** (Plaintiffs Cano, Crespo-Venegas, Gonzalez-Soto, Ramcharan, and Smith): All current and future persons in post-conviction detention at OMDC;

Post-Conviction Medically Vulnerable Subclass (Plaintiffs Crespo-Venegas, Gonzalez-Soto, and Smith): All current and future people detained post-conviction at OMDC who are aged 45 years or older or who have medical conditions that place them at heightened risk of severe illness or death from COVID-19.⁴

⁴ *Id*.

³ Qualifying medical conditions for the Medically Vulnerable Subclasses will be informed by standards set by the CDC. *See, e.g., People Who Are at Higher Risk for Severe Illness*, CDC, https://www.cdc.gov/coronavirus/2019-ncov/specific-groups/people-at-higher-risk.html (last visited Apr. 20, 2020). Pregnancy should also qualify a detained person for Subclass membership because the CDC acknowledges that "[p]regnant people have had a higher risk of severe illness when infected with viruses from the same family as COVID-19." *See Pregnancy and Breastfeeding*, CDC, https://www.cdc.gov/coronavirus/2019-ncov/need-extraprecautions/pregnancy-breastfeeding.html (last visited Apr. 20, 2020).

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In addition, Plaintiffs request provisional certification, and issuance of a temporary restraining order, preliminary injunction, and/or writ of habeas corpus as described in Plaintiffs' Request for Relief.

This case readily meets the four requirements of Federal Rule of Civil Procedure 23(a) for each Class and Subclass. First, the Pretrial and Post-Conviction Classes and Subclasses are numerous under Rule 23(a)(1) because there are approximately 330-340 individuals currently detained by the USMS in OMDC, many of whom are medically vulnerable. Joinder is impracticable because proposed Class members' ability to file and vigorously pursue claims has been dramatically impeded in light of recent measures at the OMDC—reportedly including a suspension on legal calls—limiting their access to lawyers and experts who could help them bring individual claims, which is extremely limited. Second, there are common questions under Rule 23(a)(2) because all Class and Subclass members are experiencing the same denial of their due process right against unlawful punishment, and/or their right against cruel and unusual punishment while in government confinement, and a ruling in their favor would cure that violation for each of the Classes. *Third*, the named Plaintiffs present claims typical of the Class and Subclass each seeks to represent under Rule 23(a)(3). Like all Class members, each is detained under conditions that place them at heightened risk of exposure to COVID-19, and like all Subclass members, the Medically Vulnerable Plaintiffs have medical conditions that increase their risk of severe illness or death if exposed. *Fourth*, the Class representatives will fairly and adequately protect the Class under Rule 23(a)(4). Class counsel are experienced in civil rights, criminal law, and class action cases, and Plaintiffs have no interests separate from those of the Class with respect to the claims and issues in this case. They seek only to protect the health and safety of all persons in USMS custody at OMDC.

This case also qualifies for certification under Rule 23(b). Defendants' policies and practices deprive all class members of fundamental constitutional

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rights – specifically the Fifth Amendment Right to Due Process with respect to the Pretrial Class and the Fifth Amendment right to Due Process and/or the Eighth Amendment right against Cruel and Unusual Punishment with respect to the Post-Conviction Class – by placing them at unreasonably high risk of contracting COVID-19 such that "final injunctive relief or corresponding declaratory relief is appropriate respecting the class as a whole." Fed. R. Civ. P. 23(b)(2).

Plaintiffs respectfully request this Court certify the proposed Classes and Subclasses, as other courts have done in actions brought by detained persons, including an order from yesterday provisionally certifying a substantively similar class. See Provisional Class Certification Order, Hernandez Roman v. Wolf, No. EDCV 20-00768 TJH (PVC) (C.D. Cal. Apr. 23, 2020), ECF No. 52 (provisionally certifying class of immigration detained persons at ICE facility seeking reduction of detained persons population to allow for social distancing during COVID-19 pandemic); see also Gerstein v. Pugh, 420 U.S. 103(1975) (describing certified class of pretrial detained persons); Rutherford v. Pitchess, 457 F. Supp. 104 (C.D. Cal. 1978), aff'd in part and rev'd in part on other grounds, 710 F.2d 572 (9th Cir. 1983), rev'd sub nom. Block v. Rutherford, 468 U.S. 576 (1984) (describing existence of certified class of pre-trial and post-conviction detained person "floorsleepers"); Pierce v. Cty. of Orange, 526 F.3d 1190 (9th Cir. 2008) (describing certification of class, under 23(b)(2), of pretrial detained persons and subclass of disabled detained persons); *Thomas v. Baca*, 514 F. Supp. 2d 1201 (C.D. Cal. 2007) (discussing certification of class of pre-trial and post-conviction detained persons alleging that they were required to sleep on the floor of jail facilities); Hernandez v. Cty. of Monterey, 305 F.R.D. 132 (N.D. Cal. 2015) (describing certification of class of incarcerated persons challenging jail safety and health care policies and practices, and a subclass of incarcerated persons challenging jail disability policies and practices).

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II. STATEMENT OF FACTS

A. COVID-19 is Extremely Dangerous.

COVID-19 has reached global pandemic status, exhibiting rapid escalation and devastating impact. As of April 19, 2020, COVID-19 has claimed 43,200 lives in the United States, and has infected 804,194, the highest number of reported cases in the world. *See* Amon Decl. ¶ 5. Although these figures grow every day, they are likely an underestimate due to the lack of availability of testing. *Id.* Goldenson Decl. ¶ 12. As of April 24, 2020, these numbers are approximately 865,585 of reported cases and 48,816 deaths in the United States.⁵

Everybody is at risk of contracting the virus. There is no known cure or vaccine for COVID-19 and nobody is known to be immune; the only known effective measures to reduce risk of death or injury for vulnerable people are avoiding contagion by practicing social distancing and proper hygiene. Id. ¶ 15. The overall case fatality rate has been estimated to range from 0.3 to 3.5%, which is 5 to 35 times the fatality rate associated with influenza infection. Id. ¶ 7. More recent estimates place the U.S. fatality rate at between 4 and 5%, as much as 50 times higher than the fatality rate of influenza.

For certain medically vulnerable people, the potential consequences of infection are particularly severe: the case fatality rate varies significantly with advancing age and is above 5% (1 in 20 cases) for those with pre-existing medical

⁵ Cases of Coronavirus Disease (COVID-19) in the U.S., CDC, Apr. 23, 2020, https://www.cdc.gov/coronavirus/2019-ncov/cases-updates/cases-in-us.html.

⁶ Chris Mooney, Juliet Eilperin & Joel Achenbach, *As U.S. Coronavirus Fatality Rate Rises to 5 Percent, Experts Are Still Trying to Understand How Deadly This Virus Is*, Wash. Post, Apr. 17, 2020, https://www.washingtonpost.com/health/as-officials-plan-to-reopen-the-economy-a-key-unknown-remains-how-deadly-is-the-coronavirus/2020/04/17/0bd2f938-7e49-11ea-a3ee-13e1ae0a3571_story.html; Amy Harmon, *Why We Don't Know the True Death Rate for Covid-19*, N.Y. Times, Apr. 17, 2020 (last updated Apr. 18, 2020),

https://www.nytimes.com/2020/04/17/us/coronavirus-death-rate.html.

conditions, including cardio-vascular disease, respiratory disease, diabetes, and immune compromise. Goldenson Decl. ¶ 9.

People 45 years old and older are at higher risk for severe disease from COVID-19. Amon Decl. ¶ 9. In addition, the CDC has concluded that certain underlying medical conditions increase the risk of serious COVID-19 symptoms for people of any age. These include lung disease (such as asthma), heart disease, chronic liver or kidney disease, diabetes, epilepsy, compromised immune systems (such as from cancer, HIV, or an autoimmune disease), blood disorders (including sickle cell disease), metabolic disorders, stroke, developmental delay, and pregnancy. *Id.* ¶ 8. Early reports estimate that the mortality rate for those with cardiovascular disease was 13.2%, while it was 9.2% for diabetes, 8.4% for hypertension, 8.0% for chronic respiratory disease, and 7.6% for cancer. Most COVID-19 patients who develop severe medical complications will need advanced supportive care to survive, requiring highly specialized equipment that is in limited supply, and an entire team of care providers, including 1:1 or 1:2 nurse to patient ratios, respiratory therapists, and intensive care physicians. 8

The risks of rapid infection and death due to COVID-19 have caused state and local governments to take drastic measures to preserve public health, despite overwhelming economic impacts. In San Diego County, government officials banned gatherings of 10 or more and later encouraged people to not gather in groups of any size.⁹ On March 19, 2020, the state of California issued an executive

⁷ Report of the WHO-China Joint Mission on Coronavirus Disease 2019 (COVID-19), WHO, Feb. 28, 2020, at 12 https://www.who.int/docs/default-source/coronaviruse/who-china-joint-mission-on-covid-19-final-report.pdf.

⁸ Kevin McCoy and Katie Wedell, 'On-the-job emergency training': Hospitals may run low on staff to run ventilators for coronavirus patients, USA Today, Mar. 27, 2020, https://www.usatoday.com/story/news/nation/2020/03/27/coronavirus-hospitals-face-shortages-respiratory-therapists-run-ventilators/2914635001/.

⁹ Gig Conaughton, County Officials Give COVID-19 Update in Wake of Governor's "Stay Home" Order, County News Ctr., Mar. 20, 2020,

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order, ordering all California residents to shelter in place. 10 Governors and mayors across the country have ordered 95 percent of Americans—about 316 million people—to stay at home. 11

В. Congregate Environments Like OMDC Increase the Risk of Spread and Infection, Which May Strain Limited **Community Health Resources.**

People in congregate environments—places where people live, eat, and sleep in close proximity—face increased danger of contracting COVID-19, as evinced by the rapid spread of the virus in cruise ships and nursing homes. Amon Decl. ¶ 18. As a result, governments have suspended activities that take place in congregate environments. Id. ¶ 13. Jails, prisons, and detention facilities pose significant dangers to detained persons, staff, and community members. When COVID-19 has entered carceral facilities, it has ripped through them like wildfire. On March 21, a jail oversight agency reported that 21 incarcerated people and 17 employees at Rikers Island in New York tested positive; by April 14, 323 positive cases were recorded; by April 17, five corrections staff members and two incarcerated persons had died. Amon Decl. ¶ 39. The Cook County Jail has likewise seen an alarming rise in cases, with 524 confirmed cases among the incarcerated population as of April 13, 2020. Id.

https://www.countynewscenter.com/county-officials-update-covid-19-in-wake-ofgovernors-stay-home-order/

¹⁰ Cal. Gov., Exec. Order No. N-33-20, Mar. 19, 2020,

https://covid19.ca.gov/img/Executive-Order-N-33-20.pdf.

¹¹ Sarah Mervosh, et al., See Which States and Cities Have Told Residents to Stay at Home, N.Y. Times (last updated Apr. 7, 2020),

https://www.nytimes.com/interactive/2020/us/coronavirus-stay-at-home-order.html.

¹² Josiah Bates, Campaigns, Fundraisers Work to Bail New York City Inmates Amid COVID-19 Outbreaks in Jails and Detention Centers, TIME, Apr. 17, 2020,

https://time.com/5821512/bail-campaigns-new-york-inmates-coronavirus/.

Putative Class members are pretrial and post-conviction detained persons confined in close quarters, housed together in pods, which consist of roughly 70 to 100 persons each, where they are held in conditions that do not allow for the six-foot social distancing the CDC recommends. *See* Compl. ¶ 58. Within each pod, most individuals share small cells with two or three persons per cell. *Id.*; Amon Decl. ¶ 29. For example, Plaintiff Lara-Soto shares a three-by-five meter (approximately ten-by-sixteen feet) cell with three other people and, like everyone at the facility, is locked in the cell every evening with his cellmates for at least ten hours until morning. *See* Decl. of Plaintiff Lara-Soto, ¶¶ 4, 6. This is particularly problematic because "while hand washing and disinfecting surfaces is advisable, the main strategy for limiting disease transmission is social distancing and [] for such distancing to be effective it must occur before individuals display symptoms." Amon Decl. ¶ 12.

Detention facilities like OMDC pose a "heightened public health risk to the spread of COVID-19, even greater than other non-carceral institutions." Id. ¶ 17. Furthermore, detention facilities are closed environments, where the proportion of vulnerable people is high, medical care is scant, and conditions are crowded. Id. ¶ 18. Detained persons are forced to live in close quarters and share toilets, sinks, and showers; services, such as food preparation and laundry, are communal. Id. Detention facilities further offer little opportunity for surface disinfection. Id.

OMDC staff arrive and leave every day on a shift basis, facilitating the transfer of the disease between the detention center and the San Diego community at large. As more individuals are infected with COVID-19, the risk increases that large numbers of ill individuals will strain San Diego's medical infrastructure. *Id.* ¶ 45. Once infection spreads throughout a detention center, overwhelming the facility's limited resources, the burden will shift to local medical facilities, which will likely not be able to provide care to all infected people with grave cases, increasing the likelihood of death. *Id.*

C. USMS Has Failed to Take Adequate Measures to Protect Detained Persons in OMDC.

USMS confines detained persons in OMDC in cells within larger housing units, called pods. Many pods hold over 100 individuals who are unable to practice social distancing in their sleeping quarters or in common areas. See, e.g., Amon Decl. ¶¶ 24, 25, 27; Goldenson Decl. ¶ 24; Decl. of Plaintiff Marlene Cano ("Cano Decl."), ¶¶ 5, 6; Decl. of Plaintiff Raquel Ramcharan ("Ramcharan Decl."), ¶¶ 3, 8. Indeed, in a recently quarantined pod, mealtime practices in place as of April 22, 2020 still did not ensure that detained persons were separated by six feet given that they were called out of their cells in large groups and lined up. Goldenson Decl. ¶ 24; Cano Decl. ¶ 6, Ramcharan Decl. ¶ 8. As of April 6, all other detained persons were no longer eating in the cafeteria but eat within their pod, but as of April 20, 2020 they still had to wait in line—less than six feet apart—to get food within their pod. Amon Decl. ¶ 24. Detained persons who worked in the kitchens were standing shoulder-to-shoulder while preparing food, and OMDC had not provided all of them with masks. 13 Id. As of April 23, due to additional positive COVID-19 cases, the OMDC kitchens appear to have closed and food is primarily distributed through boxed lunches.

USMS cannot ensure the proper sanitation of commonly used surfaces, as the facility requires cleaning by detained persons, many of whom are not provided with sufficient protective equipment while cleaning such as gloves or masks. Amon Decl. ¶¶ 24, 25. Moreover, showers, which are shared by all individuals within each pod, are only cleaned once or twice a day rather than after every use, and telephones—which are generally not six feet apart—are not wiped down after each use. *Id.*; Goldenson Decl. ¶ 25.

¹³ As of April 23, due to additional positive COVID-19 cases, the OMDC kitchens appear to have closed and food is primarily distributed through boxed lunches. Compl. ¶ 60.

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Further, USMS has failed to provide a sufficient amount of the most basic products to detained persons to maintain proper hygiene, including soap, hand sanitizer, and toilet paper. Amon Decl. ¶¶ 24, 25.

Under these conditions, it is no surprise that an outbreak is underway at OMDC. As of April 15, 2020, OMDC had 24 confirmed COVID-19 cases. ¹⁴ By April 22, 2020, that number had jumped to at least 42 for persons in ICE detention alone, with likely a corresponding increase in the number of those in USMS custody. ¹⁵ The rapidly escalating outbreak at OMDC has drawn attention from Congressional leaders. ¹⁶

Because it is virtually impossible to engage in the social distancing and hygiene required to mitigate the risk of transmission in a congregate environment, public health experts agree releasing detained persons from custody to reduce crowding is the most effective mitigation strategy. Amon Decl. ¶¶ 50, 52, 53. Release of medically vulnerable people from detention is especially important given the heightened risks to their health and safety. *Id.* ¶ 50; Goldenson Decl. ¶ 29.

Releasing individuals will also allow for easier provision of preventive measures such as facilitating social distancing, which are also advisable, for remaining detained persons. Amon Decl. ¶ 50; Goldenson Decl. ¶ 30. These measures will protect all Class members and Subclass members, whether they are among the released or not. Yet Defendants have failed to take these measures at OMDC.

¹⁴ Kate Morrissey, *Sen. Kamala Harris calls for investigation into Otay Mesa Detention Center*, The San Diego Union Tribune, Apr. 15, 2020, https://www.sandiegouniontribune.com/news/immigration/story/2020-04-15/sen-kamala-harris-calls-for-investigation-into-otay-mesa-detention-center.

¹⁵ See ICE Guidance on COVID-19, Confirmed Cases, https://www.ice.gov/coronavirus (last checked Apr. 23, 2020).

¹⁶ Morissey, *supra* n.14.

III. ARGUMENT

A plaintiff whose suit satisfies the requirements of Rule 23(a) and fits into one of the categories of Rule 23(b) has a "categorical" right "to pursue his claim as a class action." *Shady Grove Orthopedic Assocs.*, *P.A. v. Allstate Ins.*, 559 U.S. 393, 398 (2010). Class actions "may encompass multiple classes if two distinct groups suffered similar injuries" or "a subclass if one large group suffered a particular type of injuries, with subsets of that group suffering different injuries," and "one class action may encompass both multiple classes and subclasses—there is no inherent limit." 3 *Newberg on Class Actions* § 7:27 (5th ed.). "When appropriate, a class may be divided into subclasses that are each treated as a class." Fed. R. Civ. P. 23(c)(5). "[E]ach subclass must independently meet the requirements of Rule 23 for the maintenance of a class action." *Betts v. Reliable Collection Agency, Ltd.*, 659 F.2d 1000, 1005 (9th Cir. 1981). Here, Plaintiffs' two proposed Classes and their respective Subclasses meet all the requirements of Rule 23(a) and squarely fit within Rule 23(b)(2).

D. The Proposed Classes and Subclasses Meet the Requirements of Rule 23(a)(1) Through (4).

1. Numerosity

Rule 23(a)(1) requires that the class be "so numerous that joinder of all members is impracticable." Fed. R. Civ. P. 23(a)(1). Of the approximately 340 USMS detained persons at OMDC, there are at least 50 persons in each of the Pretrial and Post-Conviction Classes, all of whom are experiencing conditions that place them at unconstitutional risk of contracting COVID-19. Compl. ¶ 2; Amon Decl. ¶ 21; Goldenson Decl. ¶ 24. That fact alone satisfies the numerosity requirement. *See Rannis v. Recchia*, 380 F. App'x 646, 651 (9th Cir. 2010) ("In general, courts find the numerosity requirement satisfied when a class includes at

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least 40 members."); see also Lyon v. U.S.s Immigration & Customs Enforcement, 300 F.R.D. 628, 636 (N.D. Cal. 2014).

The proposed Pretrial and Post-Conviction Medically Vulnerable Subclasses—which include detained persons age 45 and older or who have medical conditions that heighten their risk of serious complications from COVID-19—also meet the numerosity requirement. Where, as here, a plaintiff "seek[s] only injunctive and declaratory relief, the numerosity requirement is relaxed and plaintiffs may rely on [] reasonable inference[s] . . . that the number of unknown [members] is sufficient to make joinder impracticable." Civil Rights Educ. & Enf't Ctr. v. Hosp. Props. Trust, 317 F.R.D. 91, 100 (N.D. Cal. 2016) (internal quotation marks omitted). "A relatively small class may be certified if joinder is impractical." Daigle v. Shell Oil Co., 133 F.R.D. 600, 603 (D. Colo. 1990); Hum v. Dericks, 162 F.R.D. 628, 634 (D. Haw. 1995) ("[T]he representatives only need show that it is extremely difficult or inconvenient to join all the members of the class."). Indeed, "[t]here is no magic number" for determining when numerosity has been satisfied, and "[c]ourts have certified classes with as few as thirteen members." Hum, 162 F.R.D. at 634; see also Ark. Educ. Ass'n v. Bd. of Educ., 446 F.2d 763, 765–66 (8th Cir. 1971) (class of 20 sufficient); *Daigle*, 133 F.R.D. at 603 ("[c]lasses with under twenty people have been certified.")

Plaintiffs need only "show some evidence of or reasonably estimate the number of class members." *Kincaid v. City of Fresno*, 244 F.R.D. 597, 601 (E.D. Cal. 2007) (citation and quotation marks omitted). Plaintiffs have already identified at least seven detained persons in OMDC who have medical vulnerabilities. Compl. ¶¶ 85, 88. The prevalence of COVID-19 risk factors in the U.S. population as a whole indicates that there are likely well over 40 detained persons both among pretrial and post-conviction detained persons who are medically vulnerable.¹⁷ The

¹⁷ Wyatt Koma et al., *How Many Adults Are at Risk of Serious Illness if Infected with Coronavirus? Updated Data*, Kaiser Family Foundation, Apr. 1, 2020,

age composition of detention facilities across the country suggests that there are substantial numbers of pretrial and post-conviction detained persons who are over the age of 45. See Rivera v. Holder, 307 F.R.D. 539, 550 (W.D. Wash. 2015) (noting "the exact size of the class need not be known so long as general knowledge and common sense indicate that it is [sufficiently] large.") (quotation marks omitted); Orantes-Hernandez v. Smith, 541 F. Supp. 351, 370 (C.D. Cal 1982) ("Where the exact size of the class is unknown but general knowledge and common sense indicate that it is large, the numerosity requirement is satisfied."). Defendants' records will confirm that numerosity is met for the proposed Subclasses.

Furthermore, absent class certification, the Court will otherwise likely be flooded with hundreds of individual claims—enough to strain judicial resources, while nonetheless leaving many vulnerable individuals without relief. *Rodriguez v. Hayes*, 591 F.3d 1105, 1123 (9th Cir. 2010). This is so, not only because detained persons may not have a right to appointed counsel in habeas proceedings, but also because, in light of recent measures implemented that attempt to curtail the spread of COVID-19, Class members' access to any legal counsel has been greatly impacted. For example, a suspension of arranged legal calls, impossibility of inperson meetings, and limited access to courts are all impeding detained persons' access to counsel and relief. "The [lack of] ability to individually bring suit counsels in favor of finding numerosity." *Pole v. Estenson Logistics, LLC*, No. CV 15-07196 DDP (Ex), 2016 WL 4238635, at *5 (C.D. Cal. Aug. 10, 2016); *see also*

https://www.kff.org/global-health-policy/issue-brief/how-many-adults-are-at-risk-of-serious-illness-if-infected-with-coronavirus/ ("About four in ten adults . . . in the U.S. . . . have a higher risk of developing serious illness if they become infected with [the novel] coronavirus.")

¹⁸ *Cf.* Federal Bureau of Prisons: Inmate Age, https://www.bop.gov/about/statistics/statistics_inmate_age.jsp. (last visited Apr. 24, 2020).

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Robidoux v. Celani, 987 F.2d 931, 936 (2d Cir. 1993) (holding that because putative class members "are also economically disadvantaged" this factor weighed in favor of class certification). This is because "impracticability" under Rule 23(a)(1) "does not mean 'impossibility,' but only the difficulty or inconvenience of joining all members of the class." Franco-Gonzalez v. Napolitano, No. CV 10-02211 DMG (DTBx), 2011 WL 11705815, at *6 (C.D. Cal. Nov. 21, 2011) (citation and quotation marks omitted). Thus, "although referred to as a numerosity requirement, the real inquiry under Rule 23(a)(1)... is whether joinder would be impractical." *Daigle*, 133 F.R.D. at 603. Accordingly, the so-called numerosity requirement is actually "based on considerations of due process, judicial economy, and the ability of claimants to institute suits." William B. Rubenstein, Newberg on Class Actions, § 3:11 (5th ed., Dec. 2019 Update); see also Moreno v. DFG Foods, LLC, No. 02 C 4019, 2003 WL 21183903, at *6 (N.D. Ill. May 21, 2003) ("Judicial economy and the ability of class members to initiate individual suits are proper considerations in determining whether joinder is impracticable."); Cervantez v. Celestica Corp., 253 F.R.D. 562, 567 (C.D. Cal. 2008) ("Class actions have two primary purposes: to further judicial economy by avoiding multiple suits and to protect the rights of persons who 'might not be able to present claims on an individual basis.") (quoting *Haley v. Medtronic, Inc.*, 169 F.R.D. 643, 647 (C.D. Cal. 1996)).

2. Commonality

Rule 23(a) requires that there be "questions of law or fact common to the class." Fed. R. Civ. P. 23(a)(2). However, commonality "does not . . . mean that *every* question of law or fact must be common to the class." *Abdullah v. U.S. Sec. Assocs., Inc.*, 731 F.3d 952, 957 (9th Cir. 2013). Commonality simply requires that "plaintiffs' claims must depend on a common contention, such that determination of [their] truth or falsity will resolve an issue that is central to the validity of each

one of the claims in one stroke." *Parsons v. Ryan*, 754 F.3d 657, 675 (9th Cir. 2014) (alteration in original) (citation and quotation marks omitted). Thus, "even a single common question" will suffice to satisfy Rule 23(a). *Id.*; *see also Wal-Mart Stores, Inc. v. Dukes*, 564 U.S. 338, 359 (2011).

Suits for injunctive or declaratory relief "by their very nature often present common questions satisfying Rule 23(a)(2)." 7A Charles Alan Wright, Arthur R. Miller & Mary J. Kane, *Fed. Prac. & Proc. Civ.* § 1763 (3d ed. 2018). Accordingly, the commonality requirement "has been construed permissively," *Preap v. Johnson*, 303 F.R.D. 566, 585 (N.D. Cal. 2014), when "the lawsuit challenges a system-wide practice or policy that affects all of the putative class members." *Unknown Parties v. Johnson*, 163 F. Supp. 3d 630, 635 (D. Ariz. 2016) (quoting *Armstrong v. Davis*, 275 F.3d 849, 868 (9th Cir. 2001)). This case meets that liberal standard.

All members of the proposed Pretrial and Post-Conviction Classes share a common core of facts: all are confined in the same facility as their fellow Class members. They are also subject to the same practices: Defendants' unwillingness or inability to ensure the ability to practice social distancing at OMDC to protect detained persons against serious illness or death. *Cf. Hernandez*, 305 F.R.D. at 155 (finding commonality where "a central question of injury is whether Defendants' policies and practices reflect deliberate indifference as to Plaintiffs' medical care, mental health care, and safety needs.").

Additional common questions of law and fact include:

- a) Whether proposed Class members are able to adequately practice social distancing at all times, and whether they in fact adequately practice social distancing;
- b) Whether Defendants are instituting sufficient health and safety measures to adequately protect Class members from infection; and

c) Whether the failure to institute social distancing or other reasonable health and safety measures subjects members of each proposed Class to a heightened risk of serious illness and death in violation of their Fifth Amendment Due Process Rights and/or Eighth Amendment Rights Against Cruel and Unusual Punishment.

Indeed, federal courts have recently provisionally certified classes of persons in immigration detention in constitutional challenges arising out of similar detention conditions in the face of the COVID-19 pandemic, most recently on April 23, 2020 at the Adelanto detention facility where petitioners are seeking nearly identical relief as Plaintiffs here. *See* Provisional Class Certification Order, *Hernandez Roman v. Wolf*, No. 20-00768 TJH (PVCx), (C.D. Cal. Apr. 23, 2020), ECF No. 52. There, the court reasoned:

The specific reason why each Petitioner and putative class member is being detained is immaterial, here. The issue before the Court is whether the manner of their detention – the conditions of their confinement – violates their Fifth Amendment substantive due process rights.

Id. at 4.

Similarly, in *Savino v. Souza*, the court observed:

At bottom, a common question of law and fact in this case is whether the government must modify the conditions of confinement—or, failing that, release a critical mass of Detainees—such that social distancing will be possible and all those held in the facility will not face a constitutionally violative substantial risk of serious harm. Crucial to the Court's determination is the troubling fact that even perfectly healthy detainees are seriously threatened by COVID-19. To be sure, the harm of a COVID-19 infection will generally be more serious for some petitioners than for others. Yet it cannot be denied that the virus is gravely dangerous to all of us.

No. 1:20-cv-10617-WGY, WL 1703844, at *7 (D. Mass. Apr. 8, 2020) (citations and quotation marks omitted).

The proposed Medically Vulnerable Subclasses present the same common questions as the proposed Classes, with the additional question whether the degree

of risk and imminence of harm warrants urgent relief for members of the 1 Subclasses.¹⁹ Indeed, the Medically Vulnerable Subclass members are confined in 2 a facility with an active and growing outbreak of COVID-19 that will only spread 3 further under Defendants' current practices, the risk is so imminent and their 4 continued detention so unreasonable that an emergency Subclass-wide temporary 5 restraining order ("TRO"), preliminary injunction, and writ of habeas corpus is 6 7 8 9 10

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27 28 While it is true that COVID-19 poses a higher likelihood of serious illness or death for proposed Subclass members, it is also true that *all* detained persons are at risk. See Goldenson Decl. 17, 18; Amon Decl. ¶ 16. As another court recently found, "To be sure, the harm of a COVID-19 infection will generally be more serious for some petitioners than for others. Yet it cannot be denied that the virus is gravely dangerous to all of us." Savino, 2020 WL 1703844, at *7.

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render the risk of exposure faced by the larger proposed classes any less common.

claims are reasonably coextensive with those of absent class members; they need

marks omitted). "The test of typicality is 'whether other members [of the class]

not be substantially identical." Rodriguez, 591 F.3d at 1124 (citation and quotation

have the same or similar injury, whether the action is based on conduct which is not

by the same course of conduct." Parsons, 754 F.3d at 685 (citation and quotation

marks omitted). Typicality is satisfied "when each class member's claim arises

from the same course of events, and each class member makes similar legal

¹⁹ The heightened risk faced by each Medically Vulnerable Subclass does not

arguments to prove the defendant's liability." *Rodriguez*, 591 F.3d at 1124 (citation and quotation marks omitted).

The proposed Classes meet the typicality requirement because the named Plaintiffs and proposed Class members at each facility are detained in the same facility under the same conditions, and their claims all arise from the same failure to adequately implement social distancing and other appropriate health and safety measures in response to COVID-19. *See*, *e.g.*, Amon Decl. ¶¶ 25–38; Goldenson Decl. ¶¶ 24–28. Finally, they all will suffer the same harm: the significant and avoidable risk of serious illness or death. *See*, *e.g.*, *Kuang v. U.S. Dep't of Def.*, 340 F. Supp. 3d 873, 892 (N.D. Cal. 2018) (finding typicality requirement met when "named Plaintiffs and putative class members have all suffered, and continue to suffer, the same general injury").

The same is true for each proposed Subclass. Plaintiff Doe, who is HIV-positive, faces the same imminent harm and heightened risk of serious illness or death as other medically vulnerable or older pretrial detained persons confined in the midst of an outbreak. Goldenson Decl. ¶ 28. Similarly, Plaintiff Smith, who has hypertension, diabetes, and sleep apnea, faces the same heightened risk of serious illness or death as other medically vulnerable or older post-conviction detained persons. *Id.* ¶ 28.

4. Adequacy of Representation

Adequacy exists if "the representative parties will fairly and adequately protect the interests of the class." Fed. R. Civ. P. 23(a)(4). "Whether the class representatives satisfy the adequacy requirement depends on the qualifications of counsel for the representatives, an absence of antagonism, a sharing of interests between representatives and absentees, and the unlikelihood that the suit is collusive." *Rodriguez*, 591 F.3d at 1125 (citation and quotation marks omitted). This requirement "tend[s] to merge with the commonality and typicality criteria of

Rule 23(a)." *Amchem Prods., Inc. v. Windsor*, 521 U.S. 591, 626 n.20 (1997)
(alteration in original) (citation and quotation marks omitted). Those standards are plainly met here.

Class counsel are qualified when they can establish their experience in previous class actions and cases involving the same area of law. *Lynch v. Rank*, 604 F. Supp. 30, 37 (N.D. Cal. 1984), *aff'd*, 747 F.2d 528 (9th Cir. 1984). Here, Class counsel are attorneys from the ACLU Foundation of San Diego & Imperial Counties, American Civil Liberties Union Foundation, National Immigration Project of the National Lawyers Guild, and Ropes & Gray LLP who, collectively, have extensive relevant experience and sufficient resources to litigate this matter to completion. *See* Decl. of Joan McPhee (Exh. Q); Decl. of Sirine Shebaya (Exh. N); Decl. of Bardis Vakili (Ex. O); Decl. of Z Gabriel Arkles (Exh. P). Collectively, these lawyers have participated as Class counsel in numerous civil rights-related cases before this Court and others. *Id.* Counsel will vigorously represent the proposed Classes.

The named Plaintiffs are adequate Class representatives because there is no conflict between them and other members of the proposed Classes and Subclasses they seek to represent. The named Plaintiffs and other Class members have the same injury and seek the same relief—namely, (1) a declaration that conditions of confinement for all individuals held at their respective detention facilities are currently unconstitutional under the Fifth Amendment Due Process Clause and/or Eighth Amendment Rights Against Cruel and Unusual Punishment because they do not permit social distancing or provide sufficient safeguards against COVID-19; and (2) a Writ of Habeas Corpus or an injunction remedying those practices. *See* Compl. (Request for Relief); *Kuang*, 340 F. Supp. 3d at 892 (finding adequacy requirement met in part because "named Plaintiffs have a similar alleged injury as the rest of the proposed class"). The Medically Vulnerable Plaintiffs also seek the

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same relief for themselves as they do for all other members of their respective Subclasses.

Because named Plaintiffs' aim is to secure relief that will protect both themselves and all members of the Classes they represent from Defendants' challenged policies and practices and enjoin the Defendants from further violations of Class members' rights, this case satisfies the adequacy requirement of Rule 23(a)(4).

E. The Proposed Class Meets the Requirements of Rule 23(b)(2).

This action warrants certification because Defendants have "acted or refused to act on grounds that apply generally to the class, so that final injunctive relief or corresponding declaratory relief is appropriate respecting the class as a whole." Fed. R. Civ. P. 23(b)(2). "[I]t is sufficient to meet the requirements of Rule 23(b)(2) that class members complain of a pattern or practice that is generally applicable to the class as a whole." *Rodriguez*, 591 F.3d at 1125 (citation and quotation marks omitted). Indeed, Rule 23(b)(2) "was adopted in order to permit the prosecution of civil rights actions." *Walters v. Reno*, 145 F.3d 1032, 1047 (9th Cir. 1998); *see also Parsons*, 754 F.3d at 686 (noting "the primary role of this provision has always been the certification of civil rights class actions."). The provision has repeatedly been used to certify classes of incarcerated persons seeking declaratory and injunctive relief, including for alleged widespread Eighth Amendment violations in prison systems. *Id.* at 686–87.

The Classes Plaintiffs seek to certify are paradigmatic Rule 23(b)(2) classes. First, Defendants are acting on grounds that are generally applicable to the Classes because they subject all members to the same policies or practices—namely, refusal to reduce facility populations to levels that permit all members of each Class to observe adequate social distancing or protect themselves from COVID-19 infection. Second, the injunctive relief requested by Plaintiffs is appropriate for each Class as

a whole. Each Class requests uniform relief in the form of (1) a declaration that Defendants' current practices at OMDC violate the Fifth Amendment Due Process Clause and/or Eighth Amendment Right Against Cruel and Unusual Punishment because they do not permit social distancing or provide sufficient measures necessary to minimize exposure to COVID-19; and (2) an injunction or writ of habeas corpus mandating social distancing, including by establishing expedited release procedures available to *all* Class and Subclass members, so as to bring OMDC's population to levels where Defendants can implement and maintain appropriate social distancing for all remaining detained persons. In order to comply with that injunction, Defendants must release enough detained persons to ensure that those remaining at the facility are able to engage in appropriate social distancing.²⁰

Because this remedy would afford the same relief to all Class members of the Proposed Class, certification under Rule 23(b)(2) is appropriate. See *Parsons*, 754 F.3d at 689 (finding declaratory and injunctive relief proper as to class where "every [member] . . . is allegedly suffering the same (or at least a similar) injury and that injury can be alleviated for every class member by uniform changes in . . . policy and practice"); *Rodriguez*, 591 F.3d at 1126 (certifying Rule 23(b)(2) class of detained immigrants where class sought uniform procedure for release, because "relief from a single practice is requested by all class members").

Although Pre-Trial and Post-Conviction Medically Vulnerable Subclass members seek an emergency temporary restraining order and/or writ of habeas

²⁰ While Defendants may object that the proposed remedy does not run to all Class

government from holding all class members in unsafe conditions. Granting the

the facility, all class members would see the ongoing violation of their Fifth

Amendment and/or Eighth Amendment rights remedied.

relief sought here would provide that relief for everyone. Whether inside or outside

members (because not all of them need to be released to comply with Plaintiffs' demand), this objection misunderstands Plaintiffs' claim. Plaintiffs seek to stop the

corpus to obtain this relief more urgently, this does not change the fact that Defendants have acted or refused to act in a manner applicable to all Class members. Even if they obtain the emergency order they seek, they still seek the same "final injunctive relief" and "corresponding declaratory relief" as all other Pretrial and Post-Conviction Class members. Fed. R. Civ. P. 23(b)(2).

F. Provisional Certification Is Urgently Needed for the Plaintiffs in Light of the Severe Risks Posed by COVID-19.

Because OMDC now has one of the highest rates of COVID-19 infection of any detention facility in the country, detained persons there are at especially severe risk of contracting COVID-19 and suffering serious illness or death. This is especially true for Medically Vulnerable Plaintiffs. The Court should grant provisional certification, and issue a temporary restraining order, preliminary injunction, and/or writ of habeas corpus directed at Defendants to protect Plaintiffs' health and safety from imminent threat of serious illness or death.

When "considerable non-economic injuries" are imminent, federal courts in the Ninth Circuit "routinely grant provisional class certification for purposes of entering injunctive relief" under Rule 23(b)(2), when the plaintiffs establish that the four prerequisites in Rule 23(a) are also met. Indeed, the U.S. District Court for the Central District of California just provisionally certified a class of all persons in immigration detention at the Adelanto detention facility who are seeking nearly identical relief as Plaintiffs here. *See* Provisional Class Certification Order, *Hernandez Roman v. Wolf*, No. 20-00768 TJH (PVCx), (C.D. Cal. Apr. 23, 2020), ECF No. 52; *see also Carrillo v. Schneider Logistics, Inc.*, No. 11-cv-8557 CAS (DTBx), 2012 WL 556309, at *7, *9 (C.D. Cal. Jan. 31, 2012) (citing *Barahona-Gomez v. Reno*, 167 F.3d 1228, 1233 (9th Cir. 1999)); *Meyer v. Portfolio Recovery Assocs., LLC*, 707 F.3d 1036, 1041 (9th Cir. 2012) (finding district court did not abuse its discretion by provisionally certifying class for purpose of entering preliminary injunction); *Saravia v. Sessions*, 280 F. Supp. 3d 1168, 1202 (N.D. Cal.

1	2017) (provisionally certifying class of detained immigrant children), aff'd, 905
2	F.3d 1137 (9th Cir. 2018).
3	IV. CONCLUSION
4	The Court should certify the proposed Classes and Subclasses, including
5	provisional certification.
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7	
8 9	Respectfully submitted,
10	DATED: April 25, 2020 ROPES & GRAY LLP
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13	*Application for <i>pro hac vice</i>
14	forthcoming
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16	Attorneys for Plaintiff-Petitioners
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	II

Sirine Shebaya* (NY SBN 5094990) (sirine@nipnlg.org) 1 Matthew Vogel* (NY SBN 4406500) (matt@nipnlg.org) NATIONAL IMMIGRATION PROJECT 2 THE NATIONAL LAWYERS GUILD 2201 Wisconsin Ave, NW, Suite 200 3 Washington, DC 20007 Telephone: (617) 227-9727 4 Counsel for Plaintiff-Petitioners 5 *Application for *pro hac vice* forthcoming 6 7 UNITED STATES DISTRICT COURT SOUTHERN DISTRICT OF CALIFORNIA 8 9 Case No. '20CV0782 AJB BGS Jacinto Victor ALVAREZ, Joseph 10 BRODERICK, Marlene CANO, Jose CRESPO-VENEGAS, Noe GONZALEZ-SOTO, Victor LARA-SOTO, Racquel 11 RAMCHARAN, George RIDLEY, Michael Jamil SMITH, Leopoldo SZURGOT, Jane **DECLARATION OF** 12 ATTORNEY SIRINE SHEBAYA IN SUPPORT OF DOE, on behalf of themselves and those 13 PLAINTIFF-PETITIONERS' similarly situated. MOTION FOR CLASS Plaintiff-Petitioners, 14 CERTIFICATION 15 v. Christopher J. LAROSE, Senior Warden, 16 Otay Mesa Detention Center, 17 Steven C. STAFFORD, United States Marshal for the Southern District of 18 California, 19 Donald W. WASHINGTON, Director of the United States Marshals Service. 20 Defendant-Respondents. 21 22 23 24 25 26 27 28

DECLARATION OF SIRINE SHEBAYA

- 1. My name is Sirine Shebaya. I am over 18 years of age and competent to make this declaration. I, along with my colleague Matthew Vogel, seek to be appointed class counsel for the Pretrial Class, including the Pretrial Medically Vulnerable Subclass, and the Post-Conviction Class, including the Post-Conviction Medically Vulnerable Subclass, as defined in the above-captioned litigation.
- 2. I am the Executive Director of the National Immigration Project of the National Lawyers Guild ("NIPNLG"). In this capacity, I lead our civil rights litigation and advocacy efforts, including litigation on behalf of immigrants in detention and those who have contact with the criminal legal system. Prior to joining NIPNLG, I was the Interim Legal Director for Muslim Advocates, where I managed and litigated a range of civil rights and immigrants' rights cases. Prior to that, I was Program Director of the Virginia Justice Program at the Capital Area Immigrants' Rights Coalition, and before that a Staff Attorney with the American Civil Liberties Union of Maryland.
- 3. I am a 2012 graduate of Yale Law School, where I was awarded the Khosla Memorial Fund for Human Dignity Prize. I was first admitted to practice in New York in March 2013, and have since been admitted to practice in Maryland, the District of Columbia, and before ten federal district and circuit courts as well as the United States Supreme Court. I have been awarded the Capital Area Muslim Bar Association Award for Outstanding Pro Bono Service and Commitment to

Advancing Justice, the Americans for Democratic Action Winn Newman Equality

Award, and the National Immigration Project of the National Lawyers Guild Daniel

Levy Award.

- 4. Matthew Vogel is a Senior Staff Attorney with NIPNLG. Prior to joining NIPNLG, he was a Staff Attorney at the Orleans Public Defenders in New Orleans, Louisiana, where he advised and trained public defenders on the immigration consequences of criminal legal system involvement. He also defended clients in death penalty and juvenile life without parole cases, and carried a docket of upper-level felonies and misdemeanors. Prior to that, he served as a law clerk to the Honorable Keith P. Ellison of the U.S. District Court for the Southern District of Texas. He is a 2013 graduate of Yale Law School.
- 5. Founded in 1980, the NIPNLG is a legal advocacy organization that works to promote justice and equality of treatment in all areas of immigration law, the criminal legal system, and social policies related to immigration. NIPNLG advances these objectives in part through litigation, including class actions, in federal and state courts. NIPNLG represents detained persons in several jurisdictions across the country in civil rights litigation and challenges to detention.
- 6. I have represented detained and incarcerated persons in federal civil rights cases (including class actions) and in habeas corpus petitions in Maryland, Virginia, California, the District of Columbia, and the Fourth and Sixth Circuits. I currently represent detained persons in six different lawsuits seeking release

because of the COVID-19 pandemic. My regular practice areas include civil rights litigation with a particular focus on issues affecting immigrants and those who are detained or incarcerated. I am also currently class counsel for the Parents Asylum Class in Ms. Lv. ICE, Case No. 3:18-cv-00428, a case pending before this Court. 7. I have given dozens of trainings, presentations, and CLE classes on detention and civil rights litigation, including presentations teaching lawyers how to file and litigate habeas corpus petitions on behalf of detained immigrants. I declare under penalty of perjury that the foregoing is true and correct. Date: April 25, 2020 s/ Sirine Shebaya Sirine Shebaya (pro hac vice admission pending) NATIONAL IMMIGRATION PROJECT OF THE NATIONAL LAWYERS GUILD 2201 Wisconsin Ave NW, Suite 200 Washington, DC 20007 (202) 656-4788 sirine@nipnlg.org

MITRA EBADOLAHI (SBN 275157) (mebadolahi@aclusandiego.org) BARDIS VAKILI (SBN 247783) (bvakili@aclusandiego.org)
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DAVID LOY (SBN 229235) (davidloy@aclusandiego.org) 1 2 ACLU FOUNDATION OF SAN DIEGO & 3 **IMPERIAL COUNTIES** P.O. Box 87131 4 San Diego, CA 92138-7131 Telephone: (619) 398-4187 5 Counsel for Plaintiff-Petitioners 6 7 UNITED STATES DISTRICT COURT SOUTHERN DISTRICT OF CALIFORNIA 8 9 Case No. '20CV0782 AJB BGS Jacinto Victor ALVAREZ, Joseph 10 BRODERICK, Marlene CANO, Jose CRESPO-VENEGAS, Noe GONZALEZ-SOTO, Victor LARA-SOTO, Racquel 11 RAMCHARAN, George RIDLEY, Michael Jamil SMITH, Leopoldo SZURGOT, Jane **DECLARATION OF** 12 ATTORNEY BARDIS VAKILI IN SUPPORT OF PLAINTIFF-DOE, on behalf of themselves and those 13 PETITIONERS' MOTION similarly situated. FOR CLASS Plaintiff-Petitioners, 14 CERTIFICATION 15 v. Christopher J. LAROSE, Senior Warden, 16 Otay Mesa Detention Center, 17 Steven C. STAFFORD, United States Marshal for the Southern District of 18 California, 19 Donald W. WASHINGTON, Director of the United States Marshals Service. 20 Defendant-Respondents. 21 22 23 24 25 26 27 28

- 1. I have personal knowledge of the facts set forth below and if called to testify, I could and would do so competently.
- 2. I am a Senior Staff Attorney with the ACLU Foundation of San Diego & Imperial Counties ("ACLU SDIC"), a position I have held since 2014.
- 3. ACLU SDIC seeks to serve as class counsel for two classes of individuals detained in United States Marshals' custody at the Otay Mesa Detention Center. ACLU SDIC also seeks to serve as class counsel for subclasses of individuals within each class who are at heightened risk of severe illness or death from COVID-19 due to age or underlying medical condition.
- 4. Collectively, ACLU SDIC attorneys have extensive relevant experience in complex litigation of all varieties, including class action litigation, immigration law, and constitutional law. Our collective experience as class counsel includes the following examples:
- (a) ACLU SDIC Legal Director David Loy, Senior Staff Attorney Mitra Ebadolahi and I were appointed class counsel in the *Lopez-Venegas v. Johnson*, No. 13-cv-03972 JAK (PLAx), ECF No. 104 (C.D. Cal. Feb. 25, 2015) (order approving class settlement on behalf of immigrants subjected to "voluntary return" policies);
- (b) Mr. Loy and I have been appointed class counsel in the additional following cases: *Doe v. Wolf*, No. 19-cv-02119 DMS (AGS), ECF No. 39 (S.D. Cal. Jan. 14, 2020); *Franco-Gonzales v. Napolitano*, No. 10-cv-02211 DMG (DTBx), 2011 WL 11705815, *1 (C.D. Cal. Nov. 21, 2011) (order certifying class of immigration detainees);
- (c) Mr. Loy has been appointed class counsel in the following additional cases involving immigration detainees: *Woods v. Morton*, No. 07-cv-1078 DMS (PCL), ECF No. 94 (S.D. Cal. June 20, 2011); *Kiniti v. Meyers*, No. 05-cv-1013 DMS (PCL), ECF No. 112 (S.D. Cal. Aug. 18, 2007);

(d) I have been appointed class counsel in the following additional cases involving immigration detainees: Ms. L v. U.S. Immig. And Cust. Enf't, 331 F.R.D. 529 (S.D. Cal. 2018); Aleman-Gonzalez, et al., v. Sessions, et al., No. 18-cv-01869-JSC, ECF No. 33 (N.D. Cal. June 5, 2018) (order granting class certification and preliminary injunction). ACLU-SDIC has sufficient resources to litigate this matter to 5. completion. We are providing, and will continue to provide, our services pro bono to the class, and will pursue this matter vigorously on behalf of all class members. I declare under penalty of perjury of the laws of the State of California and the United States that the foregoing statements are true and correct. Executed this 25th day of April in San Diego, California. s/ Bardis Vakili Bardis Vakili

Z GABRIEL ARKLES* (NY SBN 4391918) (garkles@aclu.org) CLARA SPERA* (NY SBN 5590229) (cspera@aclu.org) AMERICAN CIVIL LIBERTIES UNION FOUNDATION 1 2 125 Broad Street, 18th Floor New York, NY 10014 3 Telephone: (212) 549-2569 4 Counsel for Plaintiff-Petitioners * Application for *pro hac vice* forthcoming 5 6 7 UNITED STATES DISTRICT COURT SOUTHERN DISTRICT OF CALIFORNIA 8 9 $Case\ No.\ _{\ }^{\ }\underline{\ }^{\ }\underline{\ }CV0782\ AJB\ BGS$ Jacinto Victor ALVAREZ, Joseph 10 BRODERICK, Marlene CANO, Jose CRESPO-VENEGAS, Noe GONZALEZ-SOTO, Victor LARA-SOTO, Racquel 11 RAMCHARAN, George RIDLEY, Michael Jamil SMITH, Leopoldo SZURGOT, Jane **DECLARATION OF Z** 12 GABRIEL ARKLES IN DOE, on behalf of themselves and those SUPPORT OF MOTION FOR 13 similarly situated. CLASS CERTIFICATION Plaintiff-Petitioners, 14 15 v. Christopher J. LAROSE, Senior Warden, 16 Otay Mesa Detention Center, 17 Steven C. STAFFORD, United States Marshal for the Southern District of 18 California, 19 Donald W. WASHINGTON, Director of the United States Marshals Service. 20 Defendant-Respondents. 21 22 23 24 25 26 27 28

- 1. My name is Z Gabriel Arkles. I am over 18 years of age and competent to make this declaration. I, along with my colleague Clara Spera, seek to be appointed class counsel for the Pretrial Class, including the Pretrial Medically Vulnerable Subclass, and the Post-Conviction Class, including the Post-Conviction Medically Vulnerable Subclass, as defined in the above-captioned litigation.
- 2. I am a senior staff attorney at the American Civil Liberties Foundation. In this capacity, I litigate civil rights and civil liberties cases at trial and appellate levels, in state and federal court. I specialize in representing people who are living with HIV or who are lesbian, gay, bisexual, or transgender. I have appeared before the U.S. Supreme Court as counsel in R.G. & G.R. Harris Funeral Homes v. EEOC and the Ninth Circuit in Parents for Privacy v. Barr. Prior to joining the ACLU in 2017, I was associate teaching professor at Northeastern School of Law for four years and acting assistant professor of lawyering at NYU School of Law for three years. In that capacity, I taught law students legal skills and professional responsibility. Prior to that, I was staff attorney and Director of Prisoner Justice at the Sylvia Rivera Law Project, where litigated at federal, state, and administrative levels primarily on behalf of incarcerated people in civil rights cases.
- 3. I am a 2004 *magna cum laude* graduate of NYU Law School, where I was Order of the Coif and a Florence Allen Scholar, and where I received the David Friedman Memorial Award for Outstanding Achievement in Evidence and the Arthur Garfield Hay Civil Liberties Fellowship. I was admitted to practice in New

York in 2006. I have been awarded the Dukeminier Award for Best Sexual

Orientation and Gender Identity Law Review Article. I have given dozens of
invited talks at schools and conferences such as Harvard School of Law, Seattle
University School of Law, NYU School of Law, Brooklyn Law School, UCLA
School of Law, Prisoners' Advocates Conference, Association of American Law
School Annual Meeting, and Society of American Law Teachers Teaching
Conference.

- 4. Clara Spera is an Equal Justice Works Fellow at the American Civil Liberties Foundation, where she litigates civil rights and civil liberties cases in federal court. She graduated *cum laude* from Harvard Law School in 2017, and received an M.Phil from the University of Cambridge in 2014 and a B.A. from the University of Chicago in 2012. She is admitted to practice in New York. She clerked for the Hon. Robert A. Katzmann, Chief Judge of the U.S. Court of Appeals for the Second Circuit, and the Hon. Denise L. Cote, District Court Judge for the U.S. District Court for the Southern District of New York. Previously, she worked at the U.S. Attorney's Office for the Eastern District of New York, the U.S. Navy Judge Advocate General's Corps in Naples, Italy, and in private practice.
- 5. Founded in 1920, the American Civil Liberties Union Foundation is a non-partisan 26 U.S.C. § 501(c)(3) organization that provides legal representation free of charge to individuals and organizations in civil rights and civil liberties cases and educates the public about civil rights and civil liberties issues across the country.

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With more than 1.5 million members and nearly 300 staff attorneys, the ACLU is the nation's largest public interest law firm, with a 50-state network of staffed, autonomous affiliate offices. The ACLU appears before the United States Supreme 4 Court more than any other organization except the U.S. Department of Justice. About 100 ACLU staff attorneys collaborate with about 2,000 volunteer attorneys in handling close to 2,000 cases annually. The ACLU has nearly five decades of experience in complex prisoner rights class actions and has represented prisoners in five cases before the U.S. Supreme Court. Since its founding, the ACLU has litigated challenges to conditions of confinement in almost every U.S. state, as well 12 as the District of Columbia. 13 14 I declare under penalty of perjury that the foregoing is true and correct. 16 18 19 s/ Gabriel Arkles Date: April 25, 2020 Gabriel Arkles (pro hac vice admission pending) 20 AMERICAN CÍVIL LIBERTIES UNIÓN FOUNDATION 125 Broad Street, 18th Floor New York, NY 10014 (212) 549-2569 22 garkles@aclu.org 23 24 26

NICOLE HOROWITZ (SBN 306828) (nicole.horowitz@ropesgray.com) 1 ROPES & GRAY LLP 2 Three Embarcadero Center San Francisco, CA 94111 3 Telephone: (415) 315-6300 4 **JOAN MCPHEE*** (NY SBN 2082246) (joan.mcphee@ropesgray.com) 5 ALEXANDER B. SIMKIN* (NY SBN 4463691) (alexander.simkin@ropesgray.com) 6 **HELEN GUGEL*** (NY SBN 4910105) (helen.gugel@ropesgray.com) **ROPES & GRAY LLP** 7 1211 Avenue of the Americas 8 New York, NY 10036-8704 Telephone: (212) 596-9000 9 10 Counsel for Plaintiff-Petitioners *Application for pro hac vice forthcoming 11 12 UNITED STATES DISTRICT COURT SOUTHERN DISTRICT OF CALIFORNIA 13 14 $Case\ No.\ \underline{\ ^{1\!20}\text{CV0782}\,\text{AJB}\,\text{BGS}}$ Jacinto Victor ALVAREZ, Joseph 15 BRODERICK, Marlene CANO, Jose CRESPO-VENEGAS, Noe GONZALEZ-SOTO, Victor LARA-SOTO, Racquel 16 RAMCHARAN, George RIDLEY, Michael **DECLARATION OF** 17 Jamil SMITH, Leopoldo SZURGOT, Jane ATTORNEY JOAN MCPHEE IN SUPPORT OF PLAINTIFF-DOE, on behalf of themselves and those 18 similarly situated. **PETITIONERS' MOTION** FOR CLASS 19 Plaintiff-Petitioners, CERTIFICATION 20 v. Christopher J. LAROSE, Senior Warden, 21 Otay Mesa Detention Center, 22 Steven C. STAFFORD, United States Marshal for the Southern District of 23 California, 24 Donald W. WASHINGTON, Director of the United States Marshals Service. 25 Defendant-Respondents. 26 27 28

DECLARATION OF JOAN MCPHEE

- 1 2
- I, Joan McPhee, hereby declare as follows:
- 1. I have personal knowledge of the facts set forth below and if called to testify, I could and would do so competently.

2. I am a Litigation and Enforcement Partner with the law firm of Ropes & Gray LLP ("Ropes & Gray").

3. Ropes & Gray seeks to be appointed class counsel for the Pretrial Class, including the Pretrial Medically Vulnerable Subclass, and the Post-Conviction Class, including the Post-Conviction Medically Vulnerable Subclass, as defined in the above-captioned litigation.

4. I obtained my law degree from Harvard Law School in 1984 and am a member of the bars of New York, Massachusetts, and Rhode Island. Additionally, I am admitted to practice in the Federal District Courts for the Southern District of New York, District of Massachusetts, and District of Rhode Island. I have extensive experience representing clients in a wide array of litigation matters for over three decades. During my years in private practice, I have also engaged in substantial pro bono activities. This includes leading my firm's partnerships with

5. Collectively, Ropes & Gray attorneys have extensive relevant experience in complex litigation of all varieties.

board of directors of the Legal Aid Society.

the Innocence Project and Lawyers Without Borders. I am also a member of the

6. Founded in 1865, Ropes & Gray is a global law firm, with more than 1,400 attorneys across 11 offices in the United States, Europe, and Asia. It has been consistently recognized as one of most preeminent firms in the legal industry, including being named to The American Lawyer's "A-List," an annual ranking of the top 20 law firms in the United States, in each of the previous nine years, and reaching the list's top three in each of the past three years.

1	7. Ropes & Gray has also been consistently recognized for its <i>pro bono</i>
2	efforts, including being honored by Chambers & Partners as its "Pro Bono Program
3	of the Year" in 2019—an award Ropes also received in 2016. Among Ropes &
4	Gray's notable pro bono representations was its successful argument on behalf of
5	the plaintiffs before the United States Supreme Court in Obergefell v. Hodges, the
6	landmark civil rights case in which the Court ruled that the fundamental right to
7	marry is guaranteed to same-sex couples by the United States Constitution.
8	Additionally, Ropes & Gray, together with The Legal Aid Society Prisoners' Rights
9	Project and the law firm Emery Celli Brinckerhoff & Abady LLP, served as counsel
10	in Nunez v. City of New York, a class action lawsuit challenging the unconstitutional
11	use by Department of Correction staff of excessive force against inmates of the
12	New York City jails on Rikers Island that led to a landmark settlement in prison
13	reform.
14	8. Ropes & Gray has sufficient resources to litigate this matter to
15	completion. We are providing, and will continue to provide, our services pro bono
16	to the class, and will pursue this matter vigorously on behalf of all class members.
17	
18	I declare under penalty of perjury of the laws of the State of California and the
19	United States that the foregoing statements are true and correct.
20	
21	
22	Date: April 25, 2020 s/ Joan McPhee Joan McPhee (pro hac vice admission pending) ROPES & GRAY LLP
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