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                  IN THE UNITED STATES DISTRICT COURT
                 FOR THE NORTHERN DISTRICT OF ILLINOIS
                           EASTERN DIVISION
   DOROTHY GAUTREAUX, et al.,
                                         No. 66 C 1459
                                         66 C 1460
                         Plaintiffs, )
                                         July 7, 2005
           vs.
                                         10:30 o'clock a.m.
   CHICAGO HOUSING AUTHORITY,
                                         Chicago, Illinois
   et al.,
                     Defendants.
                  TRANSCRIPT OF PROCEEDINGS - MOTION
                   BEFORE THE HON. MARVIN E. ASPEN
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behalf of the North Kenwood Oakland Conservation Community Council.

THE COURT: I will be happy to hear what you have to say. Again, I would appreciate it if you would keep your remarks to five or ten minutes. I want to get out of here and have lunch and do some other things as well.

MS. PRECKWINKLE: Did you want us to begin, your Honor?

THE COURT: No. I think it would be more beneficial if you heard what these other folks had to say and then you can respond, all right?

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MS. PRECKWINKLE: That would be great. Thank you.
THE COURT: Sure.

MR. JOHNSON: I would like to point out, too, Judge, that Ms. Elson from HUD is also present with us today.

THE COURT: Would you like to address the Court as well?

MS. ELSON: I just found out about this session about 15, 20 minutes ago, so I don't have any prepared remarks. But depending on what people say, I might have some kind of comment.

THE COURT: All right. We'll start with the counsel.

If you want to sit down and make yourselves comfortable.

Again, I think all I need is five or ten minutes. Proceed.

MR. WHITFIELD: Your Honor, the motion that we filed

is rather straightforward and, as you said, you have read it.

THE COURT: How many units are covered in your motion?

MR. WHITFIELD: I believe 120 public housing units total. So we're talking about amending the June 1996 revitalizing order requiring 50 percent of those units be reserved for persons making 50 to 80 percent of the median income.

And basically our motion -- and let me point out that we have tried to work with CHA, the CAC leadership, throughout this process, which is one reason why we brought the motion as opposed to also bringing a motion for a restraining order. We are not about trying to hold up leasing, which we feel is very important, even though we are aware that even as we speak some units might be filled by persons other than people that we represent.

But what we do think is that going forward it's important that the right of return that was promised to the 25,000 families who negotiated the relocation rights contract be preserved as best as possible.

Also I want to clarify, we are not talking about doing away with the priority altogether. Let me clarify. The priority can stay in place for 50 to 80 percent of the people who get served first.

What we propose is that that be first offered to

everybody who has a right to return to the extent that those people are exhausted. And there are no more people making 50 to 80 percent. It would then be offered to people who have a right to return who are working families. That is not a requirement in all mixed income developments, including Lake Park Crescent. Once those are exhausted -- and that's an eligibility requirement -- then, of course, you know, the units will be filled, you know, by going to a waiting list and so forth.

> THE COURT: You say you have talked with the CHA. MR. WHITFIELD: Yes.

THE COURT: Have you talked to the Receiver as well? MR. WHITFIELD: We have not talked to the Receiver. We have talked to counsel for the Gautreaux plaintiff class. In fact, we had extensive meetings with them --

THE COURT: Yes, I know you have.

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MR. WHITFIELD: -- and basically I think --THE COURT: You're basically at odds with the Receiver?

MR. WHITFIELD: Right. The Receiver is the only one opposing, basically for the three main reasons. They say, 22 first of all, 50 to 80 percent is required to prevent --

THE COURT: Yes, I know what they say. I was just wondering whether there was any common ground that the two of you could or should have explored even before you came here.

MR. WHITFIELD: We are hoping to do that, your Honor. As I say, we are not trying to do away with the priority altogether. It would stay in place. And to the extent anyone arises who meets that qualification, they would always be served first. But going outside the people who have a right to return to either the waiting list or outside, would just simply not only penalize the people who are waiting there but also have a ripple effect in other developments.

CHA, in effect, owes us 25,000 units for the family -- 25,000 families want occupancy. Every unit is occupied by someone other than that. It doesn't relieve them of that obligation. So money spent on that is money that won't be spent for our 25,000 to meet that obligation.

So we're concerned that, you know, in other words meeting that obligation for families who aren't covered by the right to return may exhaust those resources for families later on down the road, not to mention which there's really no rationale for making an exception for (unintelligible) mixed income as opposed to average mixed income as opposed to 20 Kenwood Oakland, which is right adjacent to Lake Park Crescent and does not have this 50 to 80 percent requirement and has some of the very same people on the working group, myself included, who did not oppose that.

THE COURT: Okay.

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MR. WHITFIELD: So that's basically our argument.

I would really like to sort of just, you know, emphasize the fairness in this. There is really no overwhelming reason why the 50 to 80 percent, which was imposed almost ten years ago, should stay in effect now.

THE COURT: All right. You're the movant, so I'll give you a few minutes to make any further comments if you want after I have heard from the others. All right?

MR. WHITFIELD: Thank you. I would appreciate that.

I also have here, just to identify, Mary Wiggins, who's a chairperson of the Central Advisory Council, who would like to make some comments after the community has spoken, if that's okay with your Honor.

THE COURT: Sure.

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MR. WHITFIELD: Okay.

MR. JOHNSON: Judge, Tom Johnson on behalf of the CHA.

Our views are set forth in our brief, and as you know, we have been working on this, trying to solve this problem since December of 2004. The brief lays out all the twists and turns of the meetings and discussions that we have had in an effort to try to resolve this.

We also were very clear in our brief that we will live with and implement either of these sort of options that are on the table, the site-based waiting list option, which is attached to our brief, or the CAC proposal.

I think my time is best spent just updating you as to exactly where we are in terms of leasing. You know from the briefs that we started with 30 units at Lake Park Crescent that are in this 50 to 80 category which, as you know, is really a 50 to 60 category based on the financing of the units, for the most part.

As we stand here this morning, 15 of those units are as yet unleased. There are four applicant families in the final stage of being leased but we don't count them as leased until the person has moved in. So there are 15 still sitting there. Since these units were turned over in November of 2004, that crystalizes the problem.

THE COURT: So then how many units does this motion

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MR. JOHNSON: How many does this motion relate to? Well, it relates to the 15 that are presently unleased, although, as I say, there are families in the pipeline.

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Your Honor should know, too, that while we are talking about the 15 at Lake Park Crescent out of the total of 30, this 50 to 80 requirement is also in place at another development called Jazz on the Boulevard located not too far away from Lake Park Crescent --

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THE COURT: The camel's nose under the tent.

MR. JOHNSON: Yes, sort of that way, although it's not too big a nose, I guess, because Jazz on the Boulevard has about 15 units coming on later this year that are in this
category. But probably whatever we resolve here is going to
be the resolution for down there as well. But that's sort of
the scope of the problem.

As you know from our brief, we explored at great length at Draper & Kramer what the problems were. Draper & Kramer is not a small player; they are a very experienced real estate firm. They said they could resell these units. When they encountered problems, they brought them to us.

At first they thought the ceiling rent on these units was a problem. We went around the block on that. In the end Draper & Kramer felt they would prefer the site-based waiting list.

While all those discussions were going on, while all those attempts to resolve the problems were going on, we did go through -- just so your Honor knows, we've invited all of the displaced lakefront families that fit this income criteria to come to these units. We have invited every CHA family in any CHA building in the entire city who fits these income criteria to come to these units. And then we embarked upon this process of contacting everyone on the CHA waiting lists and the scattered site waiting lists, and at this point, just to update the figures, we have contacted 7400 families.

This is an extremely time-intensive process because, as you can imagine, when you contact families, you get lots of

phone calls, lots of correspondence back.

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Again, looking for people in this income category, the last mailing -- Draper & Kramer told us that most of the vacant units were one-bedroom units at this point, so the last mailing of 1500 just went to one-bedroom families, but 7400 in all. And out of those mailings we got interest from people within the range -- the income range from about 164 families that have all been referred over to Draper & Kramer.

Now, that process is going to continue and is continuing today as we speak. The question really before you is, do we supplement that with the site-based waiting list or the CAC's proposal. So we stand --

THE COURT: Can we do it without any precedent -- or should we do it without any precedent in regard to similar matters that might come up in the future?

MR. JOHNSON: Other 50 to 80 units? Right. I mean, one thing we have learned from this plan of transformation is usually it's good to go slow and see what works, stay with what works; if it doesn't, be ready to change. So maybe we should confine ourselves just to Lake Park Crescent at this point.

Pretty much, I think -- oh, just one other point. In the Receiver's papers, and I think it might have also been in the Gautreaux plaintiffs' papers, there was a suggestion that in addition to going to the site-based waiting list, that somehow we would contact all of those 50 to 60 percent of AMI families, CHA families, who are already placed in permanent housing, okay, who have already gone through the whole process and are now sitting in their new units, and somehow solicit that group to see if they wanted to go down to Lake Park Crescent.

So the reality of that means to go to families up at Cabrini, North Town Village, at Hilliard on the south side and other developments like that, people who have now been in place, presumably whose kids are in school, they are situated, and somehow entice them to come down to a neighborhood that they have no interest in, without any difference in the economics.

So that is one part of the proposal that we think is probably not warranted. We take a lot of time, we don't see any likelihood of any significant success in enticing those families to come down.

Thank you, Judge.

THE COURT: Mr. Polikoff?

MR. POLIKOFF: Well, your Honor, this is a tough one.

The community understandably is concerned about the elimination of this requirement, this 50, 80 requirement. And we have to remember that this was one of the few communities in Chicago that went through a responsible planning process with respect to CHA development and ultimately not only didn't

oppose the Lake Park Crescent development, but really welcomed it and supported it as part of a larger community structure.

And although very many good things have happened to North Kenwood Oakland, it's still not the equivalent of Lincoln Park. And Shirley Newsome and Tony Preckwinkle, the Alderman, have poured many, many days and months and weeks, years, I guess, of blood, sweat and tears into the strengthening of the fabric of their community, and they are to be commended for that.

And it's not easy for the Gautreaux plaintiffs to take a position different from one that they espouse. Nonetheless, there are tough decisions that have to be made, and for the Gautreaux plaintiffs, for an understandable reason, I hope, we come down on the other side of this one.

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That reason is that if we go to a site-based waiting list, we are, in effect, offering remedial units, units that are designed to provide relief for Gautreaux plaintiff families, to persons who are outsiders, who are not members of that class, while as Mr. Whitfield points out, members of that class will not have access to those units because of this income restriction.

It's very difficult for the Gautreaux plaintiffs to espouse an approach after all these years that they have spent seeking to foster a remedy for a large class of families who have not yet been given a remedy, to see some available

remedial units go to outsiders. That's the key point, your Honor.

THE COURT: I understand.

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MR. POLIKOFF: I want to add to that that with great deference, and understanding the concerns of the community, we can't address this question of whether or not to drop the 50 to 80 income requirement without recognizing the great strides forward that the community has taken.

We aren't where we were in 1996. North Kenwood Oakland is a lot stronger today than it was then. The Receiver's motion details a lot of respects in which the community is enormously strengthened as compared to what it was then.

I also want to point out that in 1996, when this 50 to 80 percent requirement was imposed, there were thousands of public housing units on the northern border of the community, in the Clarence Darrow and Madden Park and Ida B. Wells, CHA developments, most of which were populated virtually exclusively by extremely low income families.

Today many of those high-rise some of them, mid-rise, low-rise units, are gone. They are on a trajectory to be replaced with a vibrant mixed income community newly named Oakwood Shores, lots of infrastructure development by the city as part of that plan. It received a large Hope VI grant, as your Honor knows, and it's one of the exciting new ventures in

the city.

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So far as the North Kenwood Oakland community is concerned, this is an enormous plus; that overhanging group of low income public housing developments is now well on the way to being history, to be replaced by a new community, and that's an important change in the community circumstances from 1996 and a very, very positive one.

To summarize, I said it's a tough call. I don't like taking a position in opposition to one of the aldermen in the city whom I think most highly of, any public official, for that matter. But bearing in mind our responsibilities to the Gautreaux families whom we represent, our obligation to see to it that they get these units rather than outsiders, and balancing against that what we perceive -- it's a subjective call -- what we perceive to be the enormously strengthened community, and bearing in mind importantly, as Mr. Whitfield emphasized, the existing working requirements. After all, it was the razon detra for the Gautreaux plaintiffs proposing this requirement in the first place. I recognize there is some dispute about that, but historical events get murky.

What I can tell you with assurance, that our thinking was the same as it was at Henry Horner one year earlier, when in 1995 we proposed a mixed income requirement for Henry Horner and it was clearly then for the purpose, as we said, of getting working families in. And we do have a working family

requirement operative and that will remain operative at Lake Park Crescent even if the 50, 80 percent income limitation is eliminated.

So on balance, and with reluctance for the reasons I've stated, the Gautreaux plaintiffs would oppose a site-based waiting list and would support an elimination of the 50, 80 percent requirement in your Honor's order.

THE COURT: Okay.

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MR. POLIKOFF: Thank you.

MR. SHAKMAN: Good morning, Judge. Michael Shakman for the Receiver.

As you can see, Mr. Levin is present in court this morning, as is Valerie Jarrett. Both are prepared to address questions the Court may have.

But I would like to outline for you briefly why the Receiver opposes the CAC motion and why the Receiver attaches considerable importance to it even though it involves, we believe, only six units currently. We will talk about the numbers in a moment.

The reason the Receiver opposes this motion is that it threatens the Receiver's ongoing efforts as the agent of this Court to generate public support for replacement public housing that the Receiver is responsible for developing, not only in the North Kenwood Oakland community but throughout the city.

The CAC motion is clearly an effort to cancel, do away with an important commitment to the community and to the city that was made in planning the new public housing that's being constructed now in this neighborhood.

As you know, the commitment was more than just talk; it was incorporated into the Court's order of June 3, 1996, and it's been in effect since that time. That commitment said that one-half of the replacement public housing units on the lakefront site and the Drexel Avenue site would be occupied by families who fell into the 50 to 80 percent of median income range. That commitment grew out of an intense and sometimes contentious community consultation process involving the city, the CHA, Mr. Polikoff, tenant representation, the Receiver, the North Kenwood Oakland residents, a community that has had a tradition of strong local community interest in what happens, and, of course, the Conservation Community Council and the Alderman, both being representatives -- in the case of the Alderman, an elected representative, in the case of the Conservation Community Council, a governmental body appointed by the mayor of the city to represent the community in community planning.

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You may or may not recall, but the fact is that the community was strongly opposed to new public housing in Kenwood Oakland. The community residents felt that the community already had far more than its share of public

housing, and clearly it did. It did have far more than its share.

In response to what would have been a strong no vote by the community, the consultation process that the Receiver was involved in with all of the other parties that I mentioned, led to what can fairly be called a consensus or a compromise. And a key part of that consensus and compromise was that significant efforts would be made to assure that there would be economic integration at work in the public housing units. And that meant addressing the fact that, sadly, the public housing units in the City of Chicago had become isolated islands of very low income population who cut off from association with others and cut off from the broader community.

The city participated through Valerie Jarrett, who was then the Commissioner of Planning. Alderman Preckwinkle participated as the elected representative of the community. Shirley Newsome, who is here today and will address the Court shortly, was and is the chair of the Conservation Community Council appointed by the mayor, and of course the Receiver was involved as was Mr. Polikoff, the CHA, tenant representation. This was a considerable, impressive consultation process and it generated a result that got incorporated in the Court's order.

The 50 to 80 percent minimum, which what is we're

talking about, assured the community concerned that the housing involved would include residents who were not solely very low income and would take an important step in breaking the pattern of very low income only residents in Chicago public housing.

The Receiver believes that developing and maintaining community support is vital to his work, and his work is not just brick and mortar but it also involves generating support in the communities where replacement public housing is being built so that the residents of those -- of that replacement housing receive a welcome. As Mr. Polikoff correctly said, this community welcomed them after we went through this process, and that welcome is very important to the long-term social objective of breaking the pattern of isolation and segregation that led to the Gautreaux lawsuit in the first place.

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The Receiver's conclusion is that his commitment to the community would be breached, and the credibility of his work in this community and elsewhere, where the Receiver is called on to become involved in sensitive and difficult discussions with the community and local representatives, would be compromised if a commitment of this sort that's documented in a court order and was the result of an exemplary public debate is done away with. And there's really no compelling reason for it to be done away with in this case.

Ms. Newsome is here and Alderman Preckwinkle is here; they will address the Court. All were participants in the process. They will confirm, as the affidavits we filed with you do confirm, that the 50 to 80 percent requirement was not intended simply as a substitute for having a requirement that a portion of the public housing residents be employed. That requirement, the 50 to 80 percent requirement, was fully discussed, it was debated. It was agreed to and ordered to increase the probability that there would be true economic diversity in the new public housing component of this development. It was tailored to encourage -- also to encourage market rate occupants and to break up the concentration of very low income residents.

A requirement that public housing residents be employed is not the same thing at all. In any case, that is not the agreement that was reached with the community or the city or reflected in the Court's June 1996 order.

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Ms. Jarrett reminded me that the city contributed land for approximately 90 units that are involved in this development, and the city's commitment to that contribution was based expressly on the planning commitment that Ms. Jarrett spearheaded and is confirmed in the Court's order to generate this level of integration within the public housing component. So there's also a city component of commitment here.

Let me talk about the number of units involved because our understanding is a little different than what you have heard.

We understand that the motion now involves only six units in the 50 to 60 percent range in the Lake Park Crescent project. And my source for that is Lawrence Grisham, who is part of the Receiver's staff and who will be happy to expand on how he comes to that number.

The other 24 units have been and will be occupied, we understand, with the families who meet the requirement. It's very likely that if additional time is allowed, because this has been a relatively compressed process that's been going on, that eight -- or the six remaining units will also be occupied by families who meet the requirement.

It's our view that it's much too early in the rental process to give up on the effort. The remaining units can be filled from the CHA waiting list or from among Section 8 residents in other housing or by using a site-based waiting list. Any of those will work, and all of them should be tried, in the Receiver's view, to ensure compliance with the Court's order and the commitment to the community.

THE COURT: If we do try and are not successful?

MR. SHAKMAN: We recognize that after an appropriate effort has been made -- we don't think that's happened yet -- the Court may want to take another look at this.

But a strong point I want to make this morning is that an appropriate effort has not yet been made and a grant -- approving the CAC motion at this point would send the wrong message not only to the community, but it would send the wrong message to the CHA.

The CHA admits at page 3 of its brief -- and Mr. Johnson acknowledged when he made comments a few minutes ago that the CHA only began to address this issue, the need to identify tenants for this 50 to 60 component, in December of last year; that's a little more than six months ago.

You will hear from Alderman Preckwinkle, when she talks to you, that she has been meeting with the CHA regularly, Terry Peterson of the CHA, the Executive Director, for years and has been telling him you need to get started on this process, you can't wait until the last moment and you have to consider alternatives together.

So part of our --

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THE COURT: How much time do you think it would take 19 to accomplish that?

MR. SHAKMAN: I think without -- at least a process that's given a full year's real effort. It hasn't been done, 22 and I think candidly the CHA was late in starting it, late in dealing with this. And it sends the wrong message to the CHA to say that if you don't start a process that is admittedly novel, because they haven't done this before, and you wait

until you're on the -- long past the startup of the project and on the eve of having units come on line --

THE COURT: Did you talk to Mr. Whitfield about him entering and continuing his motion to give them --

MR. SHAKMAN: I confess I have not. And I have to confess as well that I am here as Mr. Feldman's substitute because he got called out to an emergency, so I don't have the full background. Mr. Feldman may or may not have had conversations.

THE COURT: According to Mr. Whitfield, he hasn't had conversations with him.

MR. SHAKMAN: I have no reason to question Mr. Whitfield on that issue.

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THE COURT: I'm not suggesting that there can be an amicable resolution among you. All that I'm suggesting is that it would have made some sense for Mr. Whitfield to speak with you and some of the others who oppose this position to see if there could be some kind of meeting of the minds. You propose one yourself, which could simply mean me delaying action on his motion until the CHA had a reasonable amount of time to do the things you say it should be doing to give some credibility to Mr. Whitfield's proposal.

Does that make sense at all?

MR. SHAKMAN: It all makes perfect sense to me. one year number I picked as an example is not written in stone.

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THE COURT: I'm not holding you to the one-year number or giving that one-year number any credibility. But it seems to me that there may very well be a reasonable period of time that everybody could agree on that would be long enough for the CHA to exhaust a good faith effort to do what it has to do.

MR. SHAKMAN: That makes a lot of sense to me, Judge.

It may be that Ms. Newsome or Alderman Preckwinkle

can elaborate on contacts with Mr. Whitfield that I don't know

about. And I apologize to the Court, being a pinch-hitter

today I don't bring the full background --

THE COURT: That's all right.

MR. SHAKMAN: Thank you, Judge.

THE COURT: Alderman Preckwinkle, would you like to say a few words?

MS. PRECKWINKLE: Thank you, your Honor.

You know, I think the first thing I would say is that I am profoundly disappointed to be here today. I thought that we would settle this matter nine years ago in 1996 with a revised memorandum of accord, and I never expected to appear in court again on this matter.

I am by profession a history teacher, so forgive me if I give you a little history; it's probably history you're well aware of but let me remind you nonetheless.

I was elected in 1991 and I promised that I would try to take down the vacant CHA buildings on the lakefront and try to work for a mixed income community, low-rise, lower density, mixed income community on the site, and for several years got virtually nowhere.

I was fortunate, though, in 1993. When Bill Clinton was elected president he chose one of my colleagues, Edwin Eisendrath, to be regional director of HUD. And shortly after Edwin was sworn in I went to him and said, you know, look, I need your help, colleague. We're not getting anywhere on the lakefront in trying to redevelop this site and I could use your help.

Edwin was good enough to convene monthly meetings for a year-and-a-half that included all the parties that you have heard from, not just resident leadership at CHA, but CHA and the Receiver and BPI and the Department of Housing and Shirley Newsome and myself. I may have forgotten someone or some entity. Shirley can help you on that. We met for a year-and-a-half every month to try to work out a revised memorandum of accord that we could all sign onto, and eventually that was the case.

When we came to court to support that revised memorandum of accord, we were opposed in court by community residents, residents for responsible redevelopment of North Kenwood Oakland who made the case that you've heard from Mr.

Shakman; that is, that our community already had an abundance of not only public housing but subsidized housing and very low income families and that it was not in the community's interest to have any more public housing at all.

My vision for the community has always been a mixed income -- as a mixed income community, and I have always said that we have to have a place in redevelopment of North Kenwood Oakland for those who are very poor. This was not a position that was greeted with uniform enthusiasm as I expressed in the community over time. Hence, the creation of RRR and some very difficult community meetings in which yours truly and Shirley Newsome and other community representatives took a great deal of abuse for their support, the return of public housing residents to the community.

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So having been in your courtroom nine years ago supported by people who are now at odds on this issue, and coming to an agreement and having sold that agreement to the community, that is, we're not recreating concentrations of poverty, we're going to have mixed income communities and mixed income even in terms of our public housing population -as I said, it's discouraging to be here.

You know, I also want to say that in those discussions over a year-and-a-half in Edwin Eisendrath's office at HUD, there was never any discussion of working families, never, that I can recall. I don't even recall

working families coming up. It was always about income tiering because it's quite true that you can be very poor in this country and have a full-time job. It's a disgrace but it's surely true.

So it was never about working. There are lots of people in CHA who work full or part time. That wasn't the issue. It was always income tiering. So my recollection is different from others who have spoken to you this morning.

I think the third point I wanted to make, other than my beginning point that government needs to keep its promises and the idea we should revisit this nine years later is discouraging to me, and that there was never -- it's my second point that there was never any discussion about working families, it was always about income tiering.

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The third thing I find discouraging is Mr. Johnson's testimony about CHA. You know, CHA has known since December of 2003 -- 2004, rather -- I take it back, has known since 1996 that they were going to have to provide 50 percent of these units at 50 to 80 percent of median. And the testimony I think is December of 2004, that they began looking for people to fill these positions.

Now, if you've known for eight years at that point that you have to find these residents, you would think it would have occurred to somebody that they needed to be working on this so that they could fill the units when they were

available. As a matter of fact, in May of 2004 we had a grand opening for the development, so somebody might have started thinking about it, you know, six months prior to that, in May.

So I'm appalled that CHA would defend itself by saying how difficult this is when they had years and years and years to work on it and didn't. It reflects, I think, their general ineptitude. I find that discouraging as well.

You know, as an elected official my major currency is my credibility, and I made a commitment to the community that I represent that I was going to try to work toward the creation of mixed income communities and try to eliminate the pockets of concentrated poverty that existed in my ward. And working on the revised memorandum accord was part of that strategy and part of that commitment. So I'm here today to support the agreement that we reached in 1996 and the income tiering that was part of it.

Thank you.

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THE COURT: Thank you very much.

Ms. Newsome?

MS. NEWSOME: Good morning, your Honor.

THE COURT: Good morning.

MS. NEWSOME: I'm here on behalf of the North Kenwood Oakland community as a whole.

While I am an appointed representative, I am also a resident. And the very first thing that I would like to have

as a part of the record is that the community as a whole is not an adversary of residents of public housing and we have worked very hard over the years to be a representative of them in various forms where they could not be a representative of themselves.

Secondly, I would like to interject my bit of history, which goes back a bit further than that of the elected official, Alderman Toni Preckwinkle, in that in the early '80s, when then Vince Lane was the Executive Director of the Chicago Housing Authority, he himself approached the residents of the community to help him develop a mixed income scenario at Lake Park Place. He actually came with his staff to what was then basically a block club association meeting. 14 He told us that what he envisioned for Lake Park Place, he could not do it alone; he needed the help of the community and he asked us for our commitment and we gave him our commitment to work with him. Although we felt at the time the suggested mixed income that he was proposing, which was 50/50, was not proper and proved to be the case, we did, in fact, agree to give assistance to him. So we were invited into this process.

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And over the years I believe we have played a vital role in what has happened in North Kenwood Oakland. Our community at one point was very much divided along the lines of the public housing residents, their return, and the greater community itself. We have been able to overcome that and we

were a part of a process that is very much like the present day working groups. I believe we kind of set the precedent for today's working groups under the plan for transformation in that we had all of the players who were involved in this process and who were capable of making this process successful at the table.

At the time that promises were made to the residents of Lake Park Place and to the residents of North Kenwood Oakland, we had a different set of players but there are some constants that remain today. Mr. Vince Lane is no longer there, Mr. Eisendrath is no longer there, but basically all of the other players remain.

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The one other player who was very, very important to the process and is no longer at the table is Izora Davis. She at the time represented the residents of Lake Park Place, and we have -- as the alderman has alluded to, we had some very difficult meetings but we were able to work together.

Her focus was on that of the greater community and not just the population of her buildings there on Lake Park Avenue. And so we were able to come up with agreements, we were able to get her to make concessions that previously had not been made, and we continued to maintain a relationship with her and most of the residents of Lake Park Place. They are our neighbors.

What I am concerned with is that we were

pre-transformation. We were able to forge agreements, we were able to come together as a working group. We were able to determine that the mix should be one-third, one-third, one-third, one-third, which set the precedent for the CHA transformation, and we did that basically without the CHA transformation hanging over our heads, so to say.

I think what has happened over the course of time is that we have changed administration, we have been presented with CHA transformation as a plan, and to a certain extent it overshadows agreements that were made initially by the group that was not a part of transformation. And I am concerned that the promises that were made not only to the residents of the community but to the residents of public housing at that time, not be overshadowed by laws that have come into effect since.

The CHA has continued to come back to the community and has gotten concessions from the community with regard to plans that were a part of transformation. They are looking forward to coming to the community in the near future again so that we might even amend our conservation plan, which is law, to accommodate the residents of public housing.

We cannot in good faith support what has been presented because it goes against the promises that were made to us prior to CHA transformation.

As the Alderman has stated, there was no discussion

of working requirements because that was not what our efforts were geared toward at the time. We specifically raised the issue of the greater population of North Kenwood Oakland which did not occupy public housing but shared the same economic status. And we informed the residents at that time, because we knew at some point many of those poorer residents, some of whom who were working, some who were not, would be possibly displaced as the community went through its transition; some Section 8 units would be converted into market rate units and those people were concerned as to where would we go.

All of the emphasis was on public housing residents, but what about the other poor that occupied the North Kenwood Oakland community. So we had to ensure that some consideration would be given to them. And we, as a part of our agreement, we thought, more or less were assuring or guaranteeing that they, too, would be served along with the public housing population.

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Now, the units that we are discussing today, they are not an enormous number of units. I do believe that if 20 additional time were granted for this process to take its course, that CHA, along with Draper & Kramer as the developer, would be able to find residents for those particular units. But I'm also very conscious of the fact that the effort has not been made to extend itself to the greater population of North Kenwood Oakland who were promised that they would be

given consideration after the residents who had the initial right to return to those units.

And so, what I wish to leave with you today is the fact that while the CHA is presently concerned with promises that they are making and have made as the result of CHA plans for transformation, there were promises made prior to CHA transformation and those promises need to be kept as well, particularly if CHA is going to continue to be successful in the North Kenwood Oakland community. And I do believe that this community has, more or less, set the precedent for public housing, mixed income development throughout the city as well as the nation.

It was Mr. Lane's theory that if it could work in North Kenwood Oakland, it could work anywhere. For that reason, it has to work in North Kenwood Oakland, and promises made have to be promises kept to the community as well as to the residents.

Thank you.

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THE COURT: Thank you, Ms. Newsome.

MS. PRECKWINKLE: Your Honor, if I may, there's something that I neglected to mention in my remarks which I ought to put on the record.

I meet every month or two with Terry Peterson, and the issue of filling the 50 to 80 percent of median units in Lake Park Crescent and Jazz on the Boulevard is a recurring

topic in our meetings. I repeatedly told him that I didn't care how he found people to fill those units, whether they went to other developments and asked people if they were interested, whether they went to the waiting list, the CHA waiting list, whether they took people who had permanent placements elsewhere and invited them to be residents of Lake Park Crescent. I didn't care as long as they met their commitment as part of the memorandum of the Court.

So I just want the record to reflect the fact that I repeatedly raised this issue with Terry Peterson and let it be known to him what my position was; that is, that CHA needed to do as the memorandum of the Court in 1996 required them, and that is, find residents in the 50 to 80 percent median.

Thank you.

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THE COURT: Okay. I will let you respond,
Mr. Johnson. I want to make sure I've heard -- yes?

MS. ELSON: If you don't mind, I would like to make a few comments on behalf of HUD.

I did call Linda Wawzenski as soon as I heard about this session. She was not able to attend. She had some paralegal interviews set up already.

THE COURT: Yes.

MS. ELSON: She had not been informed either.

Just a little bit of my history. I have been an attorney with HUD for almost 27 years, I have been involved

with working with the CHA before the appointment of the Receiver, and I've come to the courtroom frequently when John Jensen was Mr. Gautreaux within the HUD organization, so I do certainly have some familiarity. And my current major responsibility is working on mixed finance projects with the CHA and Receiver and developer, so I am fairly familiar with most of these materials.

A few points I would like to make quickly, your Honor. First of all, I think there was a little bit of confusion about the number of units we have been talking about at this point and I think it's fairly important that we get a good understanding of what the number of units really in question are.

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We have figures ranging from the need to fill six, eight, twelve or 15 units, and that number out of 30 I think possibly casts a different light on the significant effect here. So, again, I just want to point that out.

One of the things I would like to mention is that in a perfect world it would be great if we had more time and just let the process continue. And I'm not a financing expert but I think the answer to that question is that this project is now behind schedule and in terms of the original financing, some things really are called into question if units are not 24 filled promptly.

On the other hand, to counterbalance that, I would

have to say that the notion of a campaign to bring in people who are not on the current CHA waiting list is problematic to HUD.

When you look at our regulations, the regulations talk about the acceptability of waiting lists, site-based waiting lists and certain circumstances, but they are written on the expectation -- or presumption that indeed all of those applicants have been public housing applicants. The notion that there is a list of public housing applicants currently of many thousands of families and now some folks who have not been part of that process, are not on that list, all of a sudden being brought in to form a -- either immediate occupancy or a site-based waiting list, is something that is just not envisioned in our regs. So as a general principle, we're not in favor of the notion of going to the outside.

On the other hand, I think there's maybe somewhat of a compromise position that should be considered here. I was in a couple of meetings in the last several months discussing this issue and one of the things we talked about was the notion that of the many, many people who have called or responded to inquiries, the CHA folks, the applicants and those currently at other sites and on other waiting lists who have responded, many were very interested but they did not meet the 50 percent threshold.

According to Lilian Fuentes, who used to be in CHA

legal and is now a major person in their occupancy area, the sense of the people receiving the phone calls and the inquiries and doing this work was that if the 50 percent was lowered to 40 percent, maybe 35 percent, but somewhere in the 35 to 40 percent range, that these units would have filled very quickly; that there's a fairly large number in the CHA demographic that fit into that band, although they are not yet up and hopefully will be up to the 50 to 60 percent band, but they are not at that point quite yet.

So I think there should be some serious discussion of the possibility of maybe not eliminating this threshold but just lowering it.

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I think if you -- you know, what is the difference in the quality of the family who makes 40 percent of area median income instead of 50 percent? They're working, they're meeting that criteria. Of course there's always a financial consideration, but as long as the CHA operating subsidy is providing an adequate source of funding to make up the difference between the family's income and what the expenses of running the building are, I don't think you need to worry about deterioration of the real estate. They're working families, they should be good tenants. I don't know what makes them bad tenants just because they fall below the 50 percent mark.

And I think the only -- a couple things I wanted to

add to that. Mr. Polikoff talked about some of the other
activity in the community. We are hoping that either by today
or by tomorrow morning HUD will be approving the next phase of
the Madden-Wells project; the first phase has gone very well.
As we understand all aspects, physically, occupancy, providing
social services -- another phase hopefully will be approved
certainly no later than noon tomorrow. So that again adds to
the notion of an additional mixed income community moving
forward hopefully very quickly, like the first phase.

And in terms of the Receiver's credibility, I guess my reaction would be that the Receiver has developed their credibility and their reputation over the last 17 years. They are no longer at a stage where acquiring vacant parcels is the major burden that it was during the late '80s and the early '90s. And so, I feel fairly convinced that the Receiver's credibility can withstand an assault based on this one fairly small issue in the overall scheme of things that's been going on for the last 17 years.

MS. PRECKWINKLE: Excuse me. Your Honor -THE COURT: Everything has to come to an end, Ms.
Preckwinkle.

MS. PRECKWINKLE: I'm sorry, your Honor.

You know, I have never met this woman before in my life. I am distressed by what she says. It's not just the Receiver's credibility that is on the line here. It's all of

us who stood behind the memorandum of accord in 1996. And particularly, it's me and Shirley and Valerie.

I don't know where this woman came from, but she surely wasn't part of our discussions in 1996. And I'm appalled that she would think that it doesn't matter about the Receiver's credibility. This is an issue for me and my community, the community I represent. I committed to trying to create a mixed income community, and if she doesn't care about my credibility or Shirley's credibility or Valerie's credibility, we ought to talk to her outside the chambers.

MR. LEVIN: What about my credibility?

MS. PRECKWINKLE: I'm sorry. Dan Levin's credibility, too.

MS. ELSON: I did not say anything about the Alderman's credibility or Ms. Newsome's credibility. I was referring specifically to the point of the Receiver's credibility, which I think speaks for itself based on the last 17 years.

THE COURT: Let me say that everyone in this room has extraordinary credibility, I think, and this motion is not going to be resolved by me weighing anyone's credibility or the extent of the ire that someone may have in regard to someone's credibility or their lack of it.

I appreciate, you know, the intense emotion that everyone has on this issue. I appreciate how you're involved

in this issue and I commend it, I don't denigrate it. But I assure you that this will be resolved in a very calm manner and that no one need to be bringing into the mix the credibility of anyone.

Before I let -- oh, yes --

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MR. JOHNSON: I just want --

THE COURT: You're going to have the next to the last word. Mr. Whitfield is going to have the last word. And I think there's only one other person who wishes to be heard other than Mr. Johnson and Mr. Whitfield about summing up.

I'm sorry, will you identify yourself?

MR. WHITFIELD: This is Mary Wiggins. She's the Chairperson of the Central Advisory Council.

THE COURT: Why don't you come up and tell me what you would like me to hear.

MS. WIGGINS: Good morning, your Honor.

I would like to make a statement that I am not against the Receiver or Ms. Preckwinkle or Ms. Newsome. I'm just here to make sure that our residents and the people use our right of return, the relocation rights contract.

Ms. Preckwinkle gave a statement that Izora Davis was the spokesperson for what happened on the lakefront, which shouldn't have never been because our tenants at Randolph at that time was the LAC president, too, Washington Park, who should have had input on the meetings they were having in '96

since she done passed in '97.

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All I'm saying is, if they could lower it to the 45 percent to 40 percent income, our people could reach that medium. The site specific criteria takes care of everything else that the residents would have to do in order to move into Lake Park Crescent.

I'm not fighting against the site specific or anything -- the residents are not being able to meet the 50 to 80 percent of the median income, so that keeps you from renting these units.

If they follow all the site specific guidelines and everything that's a part of the Lake Park Crescent lease, I don't think our people would have a problem coming in there because they are not going to do anything -- they're not -- they're going to meet the social criteria.

I believe in them having any kind of social service that they need to have to make them to be able to fit into this community. They're just not fitting into the income part, and I don't think it's fair for you to keep it there at the 50 to 80 percent if the people can't meet the income, and then you accuse CHA of not looking for the people. Maybe from November to this July hasn't been enough time to find the people that meet the 50 to 80 percent income.

So my thing with the CAC and the reason why we fought is because we didn't want them to go to a waiting list to keep

our people out because they have a right of return. And 25,000 of our people have to be satisfied before 2009, because that's when the plan for transformation is over.

> That's all I have to say, your Honor. Thank you. THE COURT: Thank you.

MR. SHAKMAN: Judge, is there any chance you would entertain 60 seconds of additional comment from me?

THE COURT: 60 seconds and then we will go to Mr. Johnson.

MR. SHAKMAN: I'm informed by the Receiver that it's relevant to note that at Horner there is an identical requirement of 50 to 80 percent and that a quarter of that number is about 100 units. And CHA did undertake an extended outreach program before the units came on line and did fill those units.

THE COURT: Okay.

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MR. JOHNSON: I think I can make mine in fifteen seconds, Judge.

I only rise because the Receiver and the Alderman suggested that CHA began identifying families for these 50 to 80 units in December of 2004. That is not what I said in the brief; that is not what I said to you. That's not, in fact, what happened.

Just so your Honor knows, many months before the 25 construction was complete on these units, CHA gave Draper & Kramer information on all of the families in CHA across the entire city that met this income requirement. There were nearly 400 families living all over the city. We also gave them all the information of the families amongst the lakefront displacees, which was a very small number, that met the income requirements.

What happened in December of 2004 is that Draper & Kramer came to us and said, all of these CHA families are not enough. We need to find another source of families for these units because all of the CHA families were entitled to this relocation; we have gone through and we have vacancies. And that's when, in December of 2004, we began exploring these alternatives of reducing the ceiling rent, going to the waiting list and doing site-based waiting. So just for point of clarification.

The only other thing is on the vacancies, I did check yesterday. Our information is there's seven one-bedrooms, five two-bedrooms and three three-bedrooms without signed leases right now.

THE COURT: Mr. Whitfield?

MR. WHITFIELD: Judge, I think starting off, I do want to say a response to a couple comments you made.

I did reach out before we filed a motion to CHA, to

-- Mr. Polikoff I had a meeting with; I also talked to

Alderman Preckwinkle several times. She and I are neighbors

and we meet in Hyde Park sometimes. And I had advised her that if this came to pass, that our families with the right of return were passed over for people on the waiting list or people who hadn't even applied, that the CAC would oppose this. That was several months before we actually filed a motion.

So I must admit I did not reach out to the Receiver. I did place a call, I think to Ms. Jeffers; she might have been on vacation, but I did not follow that up, so I was remiss in that.

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I think it boils down to this: You know, is the working requirement, the CHA is unopposed, not only Lake Park but all mixed income, does it serve -- I know it's not the same as the 50, 80, but does it serve the same fundamental purpose which Mr. Polikoff alluded to? I think it does, creating economic diversity. If it's true, then there is no breach, you know, to any agreement or understanding that was made.

I also want to point out that the CAC was not a party to these negotiations in 1996 that led to this -- Ms. Wiggins alluded to that. CHA was, in fact, controlled by HUD in 1996 and --

THE COURT: Well, I mean, just because you weren't a party to it really is not relevant. There are new organizations that spring up all the time.

MR. WHITFIELD: Very true.

THE COURT: If we were to revisit every agreement just because there's a new organization that has an interest that didn't exist at the time of the agreement, I would be spending a lot of time reviewing agreements.

MR. WHITFIELD: You asked, you know, will we be amenable to some type of resolution, maybe continuing our motion? I talked to Ms. Wiggins briefly. We're open to that to a certain extent. We don't think a year is necessary because our review of some of the statistics of CHA -- there may not be that many people left.

We don't think it prudent, as Mr. Polikoff pointed out, to take people who have already had other mixed income who meet these criteria, and then take them from those places -- that's creating the same problem or adding to it.

But we are amenable to continuing the motion, however, with the proviso -- there are only about six or seven units to be filled. I don't think a great deal of harm would be done if those units were leased to people with a right to return who, as Ms. Elson pointed out, don't meet the 50 to 80 but are working families who maybe meet the 30 to 50 percent median income.

You would fill the units, we could continue our discussions, try to enter into some kind of resolution. We're open to that, the CAC is open to that if, you know, the other

parties are.

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THE COURT: Thank you very much.

MR. WHITFIELD: Yes.

THE COURT: All right.

Let me say this: I am ready to rule and I could rule right now, but I'm not going to. I'm going to rule probably next Thursday or Friday. The reason for that is that there are people who have differences with each other in regard to the agreement in this room and in their oratory expressed those agreements quite vociferously.

But having said that, you people live together in the community and work together in the same community and I see no one in this room of ill will. And for that reason I think it. makes sense to give you an opportunity, which may or may not 14 be successful, to sit down and see if there's some kind of an accommodation that can be made that won't make everybody happy but that everyone can live with to resolve what I perceive is a very small problem, because we're only talking about a handful of units, but a big problem in terms of perhaps a precedent or perhaps a demeaning of a position that has been put forth in the community by various parties.

So what I'm saying is that, you know, I make decisions all the time, I make them quickly, I am not the least bit reluctant to make them, even hard decisions, and this is not a hard decision. I'm not going to make it today.

I want, Mr. Whitfield, for you to sit down with the Receiver, with your neighbor, the Alderman, with HUD, CHA, Mr. Polikoff, and see if you can work something out that you all can live with. Again, something that's not going to make you all completely happy, but it seems to me that the greater good is not to make two or three parties extremely happy; the greater good is to make you all live together and work together because you're all people essentially of good will trying to accomplish something for the community. You have different views as to what is best for the community, but I think you all have the very same goal of trying to do what is best for the community.

Since Mr. Polikoff, by seniority, not only in age but in terms of endurance, has been around, I would like for you to let me know by Thursday morning, A, if there has been some kind of an accommodation made or, B, if you want me to delay my ruling because you're working on one that can be made, or, C, if you are completely at loggerheads and want me to rule.

Thank you very much.

(Which were all the proceedings had at the hearing of the within cause on the day and date hereof.)

CERTIFICATE

I HEREBY CERTIFY that the foregoing is a true, correct and complete transcript of the proceedings had at the hearing of the aforementioned cause on the day and date hereof.

Official Court Reporter

U.S. District Court

Northern District of Illinois

Eastern Division

10/27/05 Date

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