1	AUTUMN M. ELLIOTT (SBN 230043)				
2	AUTUMN M. ELLIOTT (SBN 230043) autumn.elliott@disabilityrightsca.org				
	MELINDA BIRD (SBN 102236) melinda.bird@disabilityrightsca.org DISABILITY RIGHTS CALIFORNIA				
3					
4	350 South Bixel Street, Suite 290 Los Angeles, CA 90017				
5	Telephone: (213) 213-8000				
6	Fax: (213) 213-8001				
7	STUART SEABORN (SBN 198590)				
	sseaborn@dralegal.org REBECCA S. WILLIFORD (SBN 269977))			
8	rwilliford@dralegal.org DISABILITY RIGHTS ADVOCATES				
9	2001 Center Street, 4th Floor				
10	Berkeley, CA 94704 Telephone: (510) 665-8644				
11	Fax: (510) 665-8511				
12	ATTORNEYS FOR PLAINTIFFS				
13	[ADDITIONAL COUNSEL LISTED ON NEXT PAGE]				
14	UNITED STATES D	ISTRICT COURT			
15	FOR THE NORTHERN DISTRICT OF CALIFORNIA SAN FRANSISCO DIVISION				
16	SAN FRANSISC				
	WYLENE LENA HINKLE, DENNIS) GASSAWAY, MYRA METZ, on behalf)	Case No.:			
17	of themselves and all others similarly \(\rangle\)	of themselves and all others similarly			
1 Q	situated, and THE CALIFORNIA (
18		COMPLAINT			
19	COUNCIL OF THE BLIND (a California nonprofit corporation),	COMPLAINT			
	COUNCIL OF THE BLIND (a California {	COMPLAINT			
19	COUNCIL OF THE BLIND (a California a nonprofit corporation),	CLASS ACTION			
19 20	COUNCIL OF THE BLIND (a California a nonprofit corporation), Plaintiffs, V.				
19 20 21	COUNCIL OF THE BLIND (a California anonprofit corporation), Plaintiffs, v. JENNIFER KENT, in her capacity as Director of California Department of Health Care Services; CALIFORNIA				
19 20 21 22 23	COUNCIL OF THE BLIND (a California a nonprofit corporation), Plaintiffs, v. JENNIFER KENT, in her capacity as Director of California Department of Health Care Services; CALIFORNIA DEPARTMENT OF HEALTH CARE				
19 20 21 22	COUNCIL OF THE BLIND (a California anonprofit corporation), Plaintiffs, v. JENNIFER KENT, in her capacity as Director of California Department of Health Care Services; CALIFORNIA				
19 20 21 22 23 24	COUNCIL OF THE BLIND (a California a nonprofit corporation), Plaintiffs, v. JENNIFER KENT, in her capacity as Director of California Department of Health Care Services; CALIFORNIA DEPARTMENT OF HEALTH CARE SERVICES; CONTRA COSTA				
19 20 21 22 23 24 25	COUNCIL OF THE BLIND (a California anonprofit corporation), Plaintiffs, V. JENNIFER KENT, in her capacity as Director of California Department of Health Care Services; CALIFORNIA DEPARTMENT OF HEALTH CARE SERVICES; CONTRA COSTA COUNTY; COUNTY OF ALAMEDA; COUNTY OF SAN DIEGO;				
19 20 21 22 23 24 25 26	COUNCIL OF THE BLIND (a California anonprofit corporation), Plaintiffs, V. JENNIFER KENT, in her capacity as Director of California Department of Health Care Services; CALIFORNIA DEPARTMENT OF HEALTH CARE SERVICES; CONTRA COSTA COUNTY; COUNTY OF ALAMEDA; COUNTY OF SAN DIEGO;				

Complaint for Declaratory and Injunctive Relief *Hinkle, et al. v Kent, et al.*

1	SILVIA YEE (SBN 222737)
2	syee@dredf.org CARLY A. MYERS (SBN 317833)
3	cmyers@dredf.org DISABILITY RIGHTS EDUCATION AND DEFENSE FUND
4	3075 Adeline Street, Suite 210 Berkeley, CA 94703-2578
5	Telephone: (510) 644-2555 Fax: (510) 841-8645
6	1 ax. (310) 641-6043
7	ELIZABETH ZIRKER (SBN 233487)
8	Elizabeth.Zirker@disabilityrightsca.org DISABILITY RIGHTS CALIFORNIA
9	1330 Broadway, Suite 500
10	Oakland, CA 94612 Telephone: (510) 267-1263
11	Facsimile: (510) 267-1201
12	
13	[ADDITIONAL COUNSEL LISTED ON CAPTION PAGE]
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	
26	
27	
28	
	2
	Complaint for Declaratory and Injunctive Relief
	HINKLE, et al. v KENT, et al.

2

4

5

6

8

10

11

12 13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

INTRODUCTION

- Plaintiffs Wylene Lena Hinkle, Dennis Gassaway, and Myra Metz 1. bring this action on behalf of themselves and all others similarly situated, along with Plaintiff California Council of the Blind, an organization, against Defendants Jennifer Kent (in her capacity as Director of California Department of Health Care Services), Contra Costa County, the County of Alameda, and the County of San Diego (collectively, "Defendants") for Defendants' failure to provide effective communication to blind¹ individuals. This failure denies Plaintiffs and putative class members critically-needed and time-sensitive information about their health benefits, discriminates against them on the basis of their disabilities, and violates their due process rights under the United States Constitution.
- 2. Defendants administer the Medi-Cal program, which is a medical assistance program in California for low-income "aged, blind or disabled individuals." 42 U.S.C. § 1396-1. Ms. Hinkle, Mr. Gassaway, Ms. Metz, and other blind individuals throughout the state rely on the Medi-Cal program for access to health care.
- 3. Defendants rely on printed materials to provide Medi-Cal applicants and recipients with critical information pertaining to the Medi-Cal program. These printed materials include general information pertaining to individuals' rights and responsibilities with respect to the Medi-Cal program. Defendants also rely on written notices of action regarding eligibility for and changes and reductions to an individual's benefits and services. These notices require prompt action with strict deadlines, which are explained in the written notice. Any delay in receiving, or failure to receive, such information can have serious consequences for a Medi-Cal

¹ For semantic convenience throughout this complaint, the term "blind" is used in its broadest sense to include all persons who, under state or federal civil rights laws, have a vision-related disability that requires alternative methods to access hard-copy standard print information.

applicant or recipient, who may be unable to contest the loss of Medi-Cal eligibility, the denial or reduction of critically needed health benefits, or the imposition of a "share of cost," the amount that an individual must spend out of pocket on medical care before Medi-Cal will pay for any covered service. Delays in receiving such information can also result in recipients being denied the right to continue receiving treatments or services needed to stay healthy while any appeal of a denial or reduction of benefits is pending.

- 4. Ms. Hinkle, Mr. Gassaway, Ms. Metz, and others similarly situated are blind and cannot read the notices that Defendants send them. When Defendants have sent them printed correspondence in the mail, they have no way to know the content on their own, or even that the correspondence concerns their Medi-Cal benefits. As a result, each of them has repeatedly requested that all correspondence from Medi-Cal be in an "alternative format" that would make such information accessible to them.
- 5. Under federal and state law, people have the right to be free from discrimination on the basis of disability. Title II of the Americans with Disabilities Act of 1990 ("ADA") (42 U.S.C. § 12131, et seq.); Section 504 of the Rehabilitation Act of 1973 (29 U.S.C. § 794); Section 1557 of the Affordable Care Act ("ACA") (42 U.S.C. § 18116); California Disabled Persons Act ("DPA"), Cal. Civ. Code § 54, et seq.
- 6. For people who are blind, that includes the right to receive communication that is as effective as Defendants' communication with others. 28 C.F.R. §§ 35.160, 39.160. Entities such as DHCS must "give primary consideration to the requests of individuals with disabilities" in determining what types of auxiliary aids and services will provide effective communication. 28 C.F.R. § 35.160(b)(2).
- 7. Furthermore, under the Due Process Clause of the U.S. Constitution, people are entitled to adequate notice of and opportunity for a pre-termination or

9

8

10

11 12

13

14

15 16

17

18

19 20

21

22

23

24

25

26

27

28

pre-reduction hearing regarding any termination or reduction in benefits. Goldberg v. Kelly, 397 U.S. 254 (1970).

- Despite Plaintiffs' requests, Ms. Hinkle, Mr. Gassaway, and Ms. Metz continue to receive standard print Medi-Cal notices that they cannot read. Defendants have never communicated with Mr. Gassaway and Ms. Metz via the alternative format that they have requested. DHCS has only sent Brailled materials to Ms. Hinkle after significant delay, and only in response to specific requests from Ms. Hinkle's lawyers each time Ms. Hinkle received a standard print document.
- 9. The California Council for the Blind has likewise repeatedly advocated on behalf of its constituents to request that Defendants adequately identify and track people who need alternative, accessible formats and to respond appropriately to requests for alternative, accessible formats. Nonetheless, Defendants' policies and practices fail to do so, in violation of the laws requiring effective communication and due process regarding these important health care benefits.

JURISDICTION

This Court has jurisdiction over this action pursuant to 28 U.S.C. §§ 10. 1331, 1343 and has supplemental jurisdiction over Plaintiffs' state law claims under 28 U.S.C. §1367. The Court has jurisdiction to issue declaratory and injunctive relief under 28 U.S.C. §§ 2201, 2202.

VENUE AND INTRADISTRICT ASSIGNMENT

Venue is proper in the Northern District of California because 11. Plaintiffs Myra Metz and Dennis Gassaway reside within this District; Plaintiff CCB has many members who reside within this District; Defendants Jennifer Kent (in her capacity as Director of California Department of Health Care Services), the Department of Health Care Services, Contra Costa County, and the County of Alameda operate and perform official duties in this District, and a substantial part of the events, acts, and omissions giving rise to the claims occurred in the Northern 1 District of California.

12. Because Plaintiff Myra Metz resides in Contra Costa County and a substantial part of the events, acts, and omissions giving rise to the claims occurred in Contra Costa County, and because Plaintiff Dennis Gassaway resides in the County of Alameda and a substantial part of the events, acts, and omissions giving rise to the claims occurred in the County of Alameda, this case should be assigned to the San Francisco Division or the Oakland Division of this Court pursuant to Local Rule 3-2(d).

PARTIES

Plaintiffs

- 13. Plaintiff Wylene Lena Hinkle is blind and a recipient of Medi-Cal benefits. She is thus a "qualified person with a disability" and a person with "a disability" within the meaning of all applicable statutes and regulations, including 42 U.S.C. § 12131(2), 28 C.F.R. § 35.104, 29 U.S.C. § 705(20)(B), and California Government Code § 12926. She resides in San Diego, California.
- 14. Plaintiff Dennis Gassaway is blind and a recipient of Medi-Cal benefits. He is thus a "qualified person with a disability" and a person with "a disability" within the meaning of all applicable statutes and regulations, including 42 U.S.C. § 12131(2), 28 C.F.R. § 35.104, 29 U.S.C. § 705(20)(B), and California Government Code § 12926. He resides in Union City, California.
- 15. Plaintiff Myra Metz is blind and a recipient of Medi-Cal benefits. She is thus a "qualified person with a disability" and a person with "a disability" within the meaning of all applicable statutes and regulations, including 42 U.S.C. § 12131(2), 28 C.F.R. § 35.104, 29 U.S.C. § 705(20)(B), and California Government Code § 12926. She resides in Antioch, California.
- 16. The California Council of the Blind is a non-profit corporation duly organized under the laws of California with chapters and affiliates throughout the state of California. It is the California affiliate of the American Council of the

	Blind, and its membership consists of blind individuals residing in California. The
2	California Council of the Blind's mission is to gain full independence and equality
3	of opportunity for all blind Californians and it is committed to promoting the rights.
	needs, interests, and concerns of all Californians who are blind, and to providing
5	information and referrals, technical assistance, and advocacy. The California
6	Council of the Blind has hundreds of members throughout the state of California.

Defendants

- 17. Defendant Department of Health Care Services ("DHCS") is the single state agency responsible for administering California's Medicaid program, which is called "Medi-Cal."
- 18. Defendant Jennifer Kent is the current DHCS Director. She is sued only in her official capacity. Director Kent is responsible for directing, organizing, and administering DHCS's programs. Her responsibilities in this role include the responsibility to ensure DHCS's compliance with federal and state laws.
- 19. DHCS delegates some of the administration of the Medi-Cal program to local welfare offices in each county in California. These include, but are not limited to, local welfare offices operated by Defendant Contra Costa County, Defendant County of Alameda, and Defendant County of San Diego.
- 20. At all relevant times, the DHCS is and has been a public entity within the meaning of Title II of the ADA. 42 U.S.C. § 12131.
- 21. At all relevant times, DHCS has received and continues to receive federal financial assistance within the meaning of the Rehabilitation Act, 29 U.S.C. § 794.
- 22. At all relevant times, DHCS has received and continues to receive state financial assistance within the meaning of California Government Code § 11135.
- 23. At all relevant times, Contra Costa County is and has been a public entity within the meaning of Title II of the ADA. 42 U.S.C. § 12131.

- 24. At all relevant times, Contra Costa County has received and continues to receive federal financial assistance within the meaning of the Rehabilitation Act, 29 U.S.C. § 794.
- 25. At all relevant times, Contra Costa County has received and continues to receive state financial assistance within the meaning of California Government Code § 11135.
- 26. Along with DHCS, Contra Costa County is responsible for administering the Medi-Cal program and communicating with Medi-Cal beneficiaries and applicants within its boundaries.
- 27. At all relevant times, the County of Alameda is and has been a public entity within the meaning of Title II of the ADA. 42 U.S.C. § 12131.
- 28. At all relevant times, the County of Alameda has received and continues to receive federal financial assistance within the meaning of the Rehabilitation Act, 29 U.S.C. § 794.
- 29. At all relevant times, the County of Alameda has received and continues to receive state financial assistance within the meaning of California Government Code § 11135.
- 30. Along with DHCS, the County of Alameda is responsible for administering the Medi-Cal program and communicating with beneficiaries and applicants within its boundaries.
- 31. At all relevant times, the County of San Diego is and has been a public entity within the meaning of Title II of the ADA. 42 U.S.C. § 12131.
- 32. At all relevant times, the County of San Diego has received and continues to receive federal financial assistance within the meaning of the Rehabilitation Act, 29 U.S.C. § 794.
- 33. Along with DHCS, the County of San Diego is responsible for administering the Medi-Cal program and communicating with beneficiaries and applicants within its boundaries.

	1
	2
	3
	4
	5
	6
	7
	8
	9
	0
1	1
1	2
1	3
1	4
1	5
1	6
1	7
1	8
1	9
2	0
2	1
2	2
2	3
2	4
2	5
2	6
2	7
2	8

34. At all relevant times, the County of San Diego has received and continues to receive state financial assistance within the meaning of California Government Code § 11135.

CLASS ACTION ALLEGATIONS

- 35. Plaintiffs bring this action as a statewide class action pursuant to Fed. R. Civ. P. 23(a) and (b)(2) on behalf of:
 - Residents of the State of California who, due to a vision-related disability, need written materials in alternative formats for effective communication regarding Medi-Cal as applicants or beneficiaries ("the Class").
- 36. The Class is so numerous that joinder of all persons is impracticable. On information and belief, at least 12,000 enrolled Medi-Cal recipients are blind.²
- 37. The actual number is likely to be far greater, since people may be deemed eligible for Medi-Cal on the basis of blindness and because people in the low-income population targeted by the Medi-Cal program are more likely than the general population to have a disability, including blindness.
- 38. Class members have limited financial resources, as Medi-Cal eligibility is limited to low-income adults, children, pregnant women, elderly adults, and people with disabilities. They are unlikely to institute individual actions.
 - 39. The claims of Plaintiffs and Class members raise common questions

² Over 13 million people have been certified as eligible for Medi-Cal services in the State of California. Medi-Cal at a Glance, California Department of Health Care Services (May 2018), https://www.dhcs.ca.gov/dataandstats/statistics/Documents/Medi-

Cal_at_a_Glance_May2018_ADA.pdf (last visited October 3, 2018). The overall national rate of blindness is .9% according to the National Eye Institute, an institute of the U.S. National Institute of Health. 2010 U.S. Age-Specific Prevalence Rates for Blindness by Age and Race/Ethnicity, available at https://nei.nih.gov/eyedata/blind/tables (last visited October 11, 2018). Applying the .9% figure to 13 million people enrolled in Medi-Cal shows that a minimum of around 12,000 enrolled Medi-Cal recipients are blind.

- f. Whether the failure of Defendants to ensure effective communication violates constitutional Due Process guarantees.
- 42. The individual Plaintiffs' claims are typical of the Class members' claims. Each of the individual Plaintiffs and Class members is blind, resides in California, and needs alternative formats in order to receive effective communication regarding Medi-Cal. None of the Plaintiffs or Class members are receiving effective communication from Defendants.
- 43. The individual Plaintiffs are adequate representatives of the Class because they suffer from the same deprivations as the other Class members and have been denied the same rights that they seek to enforce on behalf of the other Class members.
- 44. Plaintiffs will fairly and adequately represent the interests of the absent Class members.
- 45. Plaintiffs' interest in obtaining injunctive relief for the violations of their rights and privileges are consistent with and not antagonistic to those of any person within the Class.
- 46. Plaintiffs' counsel are qualified, experienced, and able to conduct the proposed litigation.
- 47. Prosecution of separate actions by individual Class members would create a risk of inconsistent or varying adjudication with respect to individual Class members, which would establish incompatible standards of conduct for the party opposing the Class or could be dispositive of the interests of the other members or substantially impair or impede the ability to protect their interests.
- 48. A class action is superior to other available methods for the fair and efficient adjudication of the controversy in that:
- (a) A multiplicity of suits with consequent burden on the courts and Defendants should be avoided; and

//

§ 14154(d) (the "department is responsible for the Medi-Cal program in accordance

or to supervise the administration of the plan"); see also Cal. Welf. & Inst. Code

with state and federal law").

26

27

- 54. DHCS delegates some of the administration of the Medi-Cal program to local county welfare agencies.
- 55. For example, people who are interested in receiving Medi-Cal services may contact their local county welfare agency to receive any application.
- 56. DHCS sends county welfare agencies All County Welfare Directors Letters (ACWDLs) and Medi-Cal Eligibility Division Information (MEDILs) establishing Medi-Cal policies and procedures used in determining Medi-Cal eligibility.
- 57. DHCS, as the state agency responsible for the Medi-Cal program, exercises oversight over local county welfare agencies with respect to the Medi-Cal program.
- 58. DHCS communicates directly with recipients of Medi-Cal benefits and services. It also develops state-wide materials for Medi-Cal recipients and potential applicants that are distributed by county welfare agencies. These materials include, among others, notices to recipients regarding their hearing rights and application materials distributed by county welfare agencies to persons interested in applying for Medi-Cal.
- 59. Local county welfare agencies develop additional printed materials that are distributed to Medi-Cal applicants and/or recipients pertaining to the Medi-Cal program.
- 60. In addition, DHCS and county welfare agencies have regulatory responsibility and authority to cooperate with the Board of the Covered California Health Benefit Exchange in developing and maintaining a single streamlined application that individuals can use to apply for both Medi-Cal as well as private insurance through the Exchange. The Exchange informs consumers about the Medi-Cal program, receives and sorts the single streamlined application, and works with DHCS to ensure consistent eligibility and enrollment processes and seamless transitions between coverage. Cal. Gov't. Code §§ 100502, 100503, 100503.2; Cal.

61. DHCS and local counties also disseminate information about the Medi-Cal program over the internet via their webpages.

4 5

Some of the information that Defendants disseminate in printed form 62.. includes information pertaining to eligibility for benefits, information pertaining to changes in or reductions to benefits and services as well as information pertaining to the applicants' or recipients' responsibilities with respect to the Medi-Cal program, including actions they need to take to maintain eligibility for benefits or

8

10

services.

11 12

13

14

15

16 17

18

19

20 21

22

23

24 25

26

27

- 63. Defendants have no effective procedure, practice, or custom of providing application forms, instructions, notices, informational materials, fairhearing related materials, or other printed materials to blind individuals in formats that are accessible to them, even if the individual is known to Defendants to be blind, and even if the individual qualifies for benefits based on blindness.
- 64. Defendants do not contact blind individuals by telephone, email, or other means when they mail written materials to them to inform them that a government agency has mailed them information about their Medi-Cal benefits.
- 65. The only notice that blind applicants and recipients possess about the existence and content of mailed Medi-Cal written materials is embodied in documents that they cannot read.
- 66. Defendants do not provide blind Medi-Cal recipients with their case numbers, the phone number for DHCS or the local county welfare office, and other basic information needed to contact the Medi-Cal program in formats that are accessible to them.
- Defendants do not adequately inform blind Medi-Cal applicants or recipients that they have a right to receive information regarding the Medi-Cal program in alternative formats.
 - At no step in the Medi-Cal application process are individuals asked 68.

Cal benefits in Braille for years.

05.	Direct has also only sent wis. Thinkle Brained documents in response		
to specific requests from DRC after Ms. Hinkle receives a standard print document			
84.	For instance, Ms. Hinkle received a document in print on December 8		
2016 certify	ying that she had minimum essential coverage.		
85.	She did not receive a Brailled version of the document until August		
15, 2017.			
86.	Fifteen days later, DHCS sent her a notice regarding her fair hearing		
rights – in s	standard print format.		
87.	DRC's most recent request on behalf of Ms. Hinkle for a Brailled		
version of r	notices that DHCS sent to her in print was in May 2018.		
88.	DHCS made counter-proposals to send Ms. Hinkle notices via screen		
reader or au	adio files or to read them to her over the telephone. These counter-		
proposals ignored the fact that Ms. Hinkle is hard of hearing, and that DHCS had			
been repeatedly informed of this.			
89.	In correspondence with DRC, a DHCS official stated on October 6,		
2017 that "there is no way to ensure that every mailing automatically is converted			
to Braille before it is sent." The official confirmed again on February 15, 2018 that			
the Department has "not been able to automatically convert general mass mailings			
	16		
Complaint for Declaratory and Injunctive Relief HINKLE, et al. v KENT, et al.			

to Braille yet." 1 **Dennis Gassaway** 2 90. Dennis Gassaway is blind. 3 91. Mr. Gassaway cannot read standard print materials. He can understand 4 5 materials that are read to him. 92. Mr. Gassaway receives Medi-Cal benefits. 6 Mr. Gassaway's local county welfare office is the Alameda County 93. 7 Social Services Agency. 8 9 94. Mr. Gassaway has requested that Defendants read materials pertaining to his Medi-Cal benefits to him instead of sending them in standard print by mail. 10 11 95. Neither the California Department of Health Care Services nor the 12 Alameda County Social Services Agency have called him to read materials to him. 13 96. In July 2013, a supervisor in the Alameda County Social Services Agency agreed to contact Mr. Gassaway by phone each time that written notices 14 were sent regarding Medi-Cal, and to read those notices to him. 15 97. The Alameda County Social Services Agency made that commitment 16 17 in response to repeated requests made by an advocate at Disability Rights 18 California on behalf of Mr. Gassaway. 19 98. In September 2016, a supervisor in the Alameda County Social 20 Services Agency agreed to contact Mr. Gassaway by phone each time that written 21 notices were sent regarding Medi-Cal, and to read those notices to him. 22 99. The Alameda County Social Services Agency again made that commitment in response to a request made by an advocate at DRC on behalf of Mr. 23 Gassaway. 24 25 100. Despite both of those commitments, no one from either the Alameda County Social Services Office or from DHCS has called Mr. Gassaway to read him 26 27 a notice regarding Medi-Cal. 28 Myra Metz

who has been a Medi-Cal recipient for more than thirty years. Mr. Cushman needs

notices in a format that is accessible by screen-reading software or Braille.

27

- 109. Defendants' actions have also frustrated CCB's mission and forced it to dedicate additional resources to address harms these actions have caused CCB's constituents. For instance, for more than a decade, blind Californians have contacted CCB because they did not receive Medi-Cal materials in accessible formats. Typically, CCB's office administrator has referred those calls to the nearest CCB chapter president or another officer within the organization to educate that individual about their rights to effective communication and try to assist them in obtaining accessible materials. CCB also met with Toby Douglas, past director of DHCS, and sent a letter to the United States Department of Justice regarding the barriers that blind Californians face in trying to get effective communication from Medi-Cal.
- 110. Additionally, CCB member and past president Jeff Thom participated on a task force that DHCS convened in 2012 or 2013 regarding effective communication of Medi-Cal materials. CCB provided a memorandum to DHCS describing best practices in effective communication and contributed to some of the task force's overall recommendations. However, the task force facilitator left DHCS before the task force completed its mission and CCB is not aware of any tangible improvements that occurred as a result.
- 111. On April 13, 2014, CCB passed a resolution requesting that programs such as Medi-Cal provide accessible written communications to program applicants and recipients with visual impairments be in a format that can be read by such individuals. Though DHCS wrote CCB on December 12, seeking its assistance and expertise regarding providing effective communication to blind individuals, DHCS failed to respond after CCB affirmatively offered its services to DHCS.
- 112. Until remedied, the Defendants' unlawful, discriminatory actions will continue to injure the California Council of the Blind by:
 - a. Interfering with efforts and programs intended to bring about equality of access to health care and other crucial services;

1	b. Requiring the commitment of scarce resources, including substantial		
2	time and funding, to address and counteract the Defendants'		
3	discriminatory conduct, thus diverting those resources from the		
4	California Council of the Blind's other activities and services, such as		
5	education, outreach, and other advocacy; and		
6	c. Frustrating the mission and purpose of the California Council of the		
7	Blind.		
8	FIRST CLAIM FOR RELIEF		
9	(Against Defendants Kent, County of Alameda, County of San Diego, and		
10	Contra Costa County)		
11	Title II of the Americans with Disabilities Act		
12	42 U.S.C. § 12131 et seq.		
13	113. Plaintiffs reallege and incorporate by reference the allegations above		
14	as if fully set forth here.		
15	114. Title II of the ADA provides in relevant part: "[N]o qualified		
16	individual with a disability shall, by reason of such disability, be excluded from		
17	participation in or be denied the benefits of services, programs, or activities of a		
18	public entity, or be subjected to discrimination by such entity." 42 U.S.C. § 12132		
19	see also 28 C.F.R. §§ 35.130(a), (b)(1).		
20	115. The California Department of Health Care Services has been and is a		
21	"public entity" within the meaning of Title II of the ADA, and Jennifer Kent is the		
22	principal executive of that public entity. 42 U.S.C. § 12131.		
23	116. Defendant Contra Costa County has been and is a public entity within		
24	the meaning of Title II of the ADA. 42 U.S.C. § 12131(1).		
25	117. Defendant County of Alameda has been and is a public entity within		
26	the meaning of Title II of the ADA. 42 U.S.C. § 12131(1).		
27	118. Defendant County of San Diego has been and is a public entity within		
28	the meaning of Title II of the ADA. 42 U.S.C. § 12131(1).		

- 119. The individual Plaintiffs and Class members have been and are qualified individuals with a disability within the meaning of Title II of the ADA and meet the essential eligibility requirements for the receipt of and/or application for the services, programs, or activities of Defendants. 42 U.S.C. § 12131.
- 120. Medi-Cal and all of its benefits, activities, and services are a program, service, or activity that Defendants offer within the meaning of Title II.
- 121. Public entities, including Defendants, are prohibited from excluding individuals with disabilities from participation in or denying the benefits of their services, programs, or activities on the basis of disability or otherwise subjecting them to discrimination. 28 C.F.R. § 35.130(a).
- 122. Public entities, including Defendants, are prohibited from affording a qualified individual with a disability an opportunity to participate in or benefit from the aid, benefit, or service that is not equal to that afforded others, either directly or through contractual, licensing, or other arrangements. 28 C.F.R. § 35.130(b)(ii).
- 123. Public entities, including Defendants, "may not . . . utilize criteria or methods of administration— (i) That have the effect of excluding individuals with disabilities from, denying them the benefits of, or otherwise subjecting them to discrimination; or (ii) That have the purpose or effect of defeating or substantially impairing the accomplishment of the objectives of the service, program, or activity with respect to individuals with disabilities; or (iii) That perpetuate the discrimination of another public entity if both public entities are subject to common administrative control or are agencies of the same State." 28 C.F.R. § 35.130(b)(3).
- 124. Public entities, including Defendants, "shall make reasonable modifications in policies, practices or procedures when the modifications are necessary to avoid discrimination on the basis of disability" 28 C.F.R. § 35.130(b)(7).
- 125. Public entities, including Defendants, must take "appropriate steps to ensure that communications with applicants, participants, members of the public,

and companions with disabilities are as effective as communications with others." 28 C.F.R. § 35.160(a).

- 126. Public entities, including Defendants, must "furnish appropriate auxiliary aids and services where necessary to afford individuals with disabilities, including applicants, participants, companions, and members of the public, an equal opportunity to participate in, and enjoy the benefits of, a service, program, or activity of a public entity." 28 C.F.R. § 35.160(b)(1).
- 127. Federal regulations implementing Title II of the Americans with Disabilities Act provide that "[i]n determining what types of auxiliary aids and services are necessary, a public entity shall give primary consideration to the requests of individuals with disabilities." 28 C.F.R. § 35.160(b)(2).
- 128. Federal regulations implementing Title II of the Americans with Disabilities Act further provide that "[i]n order to be effective, auxiliary aids and services must be provided in accessible formats, in a timely manner, and in such a way as to protect the privacy and independence of the individual with a disability." 28 C.F.R. § 35.160(b)(2).
- 129. Defendants' actions and omissions discriminate against Plaintiffs on the basis of disability in violation of the ADA. Defendants' discriminatory conduct includes, but is not limited to:
 - a. Maintaining discriminatory policies and practices;
 - b. Denying Plaintiffs and Class members the benefits of Defendants' services, programs, and activities pertaining to Medi-Cal;
 - c. Failing to ensure Plaintiffs and Class members an opportunity to participate in or benefit from Defendants' aids, benefits, or services that is equal to that afforded others, and/or failing to ensure Plaintiffs and Class members an equal opportunity to obtain the same result or to gain the same benefit as that provided to others;
 - d. Failing to provide reasonable modifications to ensure equal access to

1	Defendants' services, programs, and activities;		
2	e. Using criteria or methods of administration that have the effect of		
3	subjecting Plaintiffs and Class members to discrimination on the basis		
4	of disability;		
5	f. Failing to take appropriate steps to ensure effective communication to		
6	Plaintiffs and Class members;		
7	g. Failing to provide Plaintiffs and Class members appropriate auxiliary		
8	aids and services;		
9	h. Failing to ensure that Plaintiffs and Class members receive accessible		
10	formats in a timely manner; and		
11	i. Failing to provide Plaintiffs and Class members accessible formats in		
12	such a way as to protect their privacy and independence.		
13	130. In committing the acts and/or omissions above, Defendants acted		
14	intentionally and with deliberate indifference to Plaintiffs' rights.		
15	131. Defendants' violations of the ADA have harmed and will continue to		
16	harm Plaintiffs and Class members in the future.		
17	132. Because Defendants' discriminatory conduct is ongoing, declaratory		
18	and injunctive relief are appropriate remedies.		
19	133. Plaintiffs are entitled to declaratory and injunctive relief, as well as		
20	reasonable attorneys' fees and costs incurred in bringing this action.		
21	134. Pursuant to the remedies, procedures, and rights set forth in 42 U.S.C.		
22	§ 12188, Plaintiffs pray for relief as set forth below.		
23	SECOND CLAIM FOR RELIEF		
24	(Against All Defendants)		
25	Section 504 of the Rehabilitation Act		
26	29 U.S.C. § 794 et seq.		
27	135. Plaintiffs reallege and incorporate by reference the allegations above		
28	as if fully set forth here.		

- 136. Section 504 of the Rehabilitation Act of 1973 provides in relevant part: "[N]o otherwise qualified individual with a disability . . . shall, solely by reason of her or his disability, be excluded from the participation in, be denied the benefits of, or be subjected to discrimination under any program or activity receiving federal financial assistance" 29 U.S.C. § 794; see 34 C.F.R. §§ 104.4(b), 104.21, 104.43(a).
- 137. Defendant Department of Health Care Services has been and is a recipient of federal financial assistance sufficient to invoke the coverage of Section 504, and Jennifer Kent is the principal executive of that entity.
- 138. Defendant Contra Costa County has been and is a recipient of federal financial assistance sufficient to invoke the coverage of Section 504.
- 139. Defendant County of Alameda has been and is a recipient of federal financial assistance sufficient to invoke the coverage of Section 504.
- 140. Defendant County of San Diego has been and is a recipient of federal financial assistance sufficient to invoke the coverage of Section 504.
- 141. Individual Plaintiffs and Class members have been and are qualified individuals with a disability within the meaning of Section 504 and are otherwise qualified to participate in, receive benefits from, and/or apply for Defendants' programs or activities pertaining to Medi-Cal. 29 U.S.C. § 794(b).
- 142. Medi-Cal is a "program or activity receiving Federal financial assistance" as referred to in 29 U.S.C. §794(a), because it is an operation of the Department of Health Care Services, as well as counties throughout California including but not limited to Contra Costa County, the County of Alameda, and the County of San Diego, which receive Federal financial assistance for Medi-Cal and other programs.
- 143. Medi-Cal is also a "program or activity receiving Federal financial assistance" as referred to in 29 U.S.C. §794(a) because each Defendant is "a department, agency, special purpose district, or other instrumentality of a State or

- local government" and/or "the entity of such State or local government that distributes such assistance" or a "department or agency (and each other State or local government entity) to which the assistance is extended, in the case of assistance to a State or local government" as referred to in 29 U.S.C. §794(b)(1).
- 144. Recipients of Federal financial assistance, including Defendants, are prohibited from denying a qualified person with a disability any health, welfare, or other social services or benefits on the basis of disability. 45 C.F.R. § 84.52(a)(1).
- 145. Recipients of Federal financial assistance, including Defendants, are prohibited from affording a qualified individual with a disability an opportunity to receive health, welfare, or other social services or benefits that is not equal to that afforded people without disabilities. 45 C.F.R. § 84.52(a)(2).
- 146. Recipients of Federal financial assistance, including Defendants, are prohibited from providing a qualified person with a disability health, welfare, or other social services or benefits that are not as effective as the benefits or services provided to others on the basis of disability. 45 C.F.R. § 84.52(a)(3).
- 147. Recipients of Federal financial assistance, including Defendants, are prohibited from providing a qualified person with a disability any health, welfare, or other social services or benefits in a manner that limits or has the effect of limiting the participation of qualified individuals with disabilities. 45 C.F.R. § 84.52(a)(4).
- 148. Recipients of Federal financial assistance, including Defendants, must "provide appropriate auxiliary aids to persons with impaired sensory, manual, or speaking skills, where necessary to afford such persons an equal opportunity to benefit from the service in question." 45 C.F.R. § 84.52(d)(1).
- 149. Federal regulations provide that "auxiliary aids may include brailled and taped material, interpreters, and other aids for persons with impaired hearing or vision." 45 C.F.R. § 84.52(d)(3).
 - 150. Defendants' actions and omissions discriminate against Plaintiffs and

1	Class member	ers solely by reason of their disability in violation of Section 504.	
2	Defendants'	discriminatory conduct includes but is not limited to:	
3	a.	Maintaining discriminatory policies and practices;	
4	b.	Excluding Plaintiffs and Class members from participation in and	
5		denying Plaintiffs the services and benefits of Medi-Cal programs,	
6		services, and activities;	
7	c.	Failing to ensure that Plaintiffs have an opportunity to participate in or	
8		benefit from services or benefits pertaining to Medi-Cal that is equal	
9		to and/or as effective as that afforded others;	
0	d.	Providing services and benefits in a manner that limits or has the	
1		effect of limiting the participation of Plaintiffs and Class members in	
2		Medi-Cal services and benefits; and	
3	e.	Failing to provide Plaintiffs and Class members with appropriate	
4		auxiliary aids where necessary to afford them an equal opportunity to	
5		benefit from the service in question.	
6	151.	In committing the acts and/or omissions above, Defendants acted	
7	intentionally	and with deliberate indifference to Plaintiffs' rights.	
8	152.	Defendants' violations of Section 504 have harmed and will continue	
9	to harm Plaintiffs and Class members in the future.		
20	153.	Because Defendants' discriminatory conduct is ongoing, declaratory	
21	and injunctiv	ve relief are appropriate remedies.	
22	154.	Plaintiffs are entitled to declaratory and injunctive relief, as well as	
23	reasonable at	ttorneys' fees and costs in bringing this action.	
24	155.	Pursuant to the remedies, procedures, and rights set forth in 29 U.S.C.	
25	§ 794(a), Pla	intiffs pray for relief as set forth below.	
26	//		
27	//		
28	//		

1	//
2	
3	
4	
5	
6	
7	as
8	
9	"8
10	R
11	pa
12	aı
13	as
14	ac
15	uı
16	
17	18
18	in
19 20	
20	w
21	th

23

24

25

26

27

28

THIRD CLAIM FOR RELIEF

(Against All Defendants)

Section 1557 of the Affordable Care Act

42 U.S.C. § 18116

- 156. Plaintiffs reallege and incorporates by reference the allegations above as if fully set forth here.
- 157. Section 1557 of the Affordable Care Act provides in relevant part that "an individual shall not, on the ground prohibited by . . . Section 504 of the Rehabilitation Act of 1973 (29 U.S.C. 794) [i.e., disability] be excluded from participation in, be denied the benefits of, or be subjected to discrimination under, any health program or activity, any part of which is receiving Federal financial assistance, including credits, subsidies, or contracts of insurance, or any program or activity that is administered by an Executive Agency or any entity established under this title (or amendments)." 42 U.S.C. § 18116(a).
- 158. Medi-Cal is a "health program or activity" as described in 42 U.S.C. § 18116(a) because it receives, and continues to receive, Federal financial assistance, including credits, subsidies, or contracts of insurance.
- 159. Defendant Department of Health Care Services administers the state-wide Medi-Cal program and Defendant Jennifer Kent is the principal executive of that entity. As a result, these Defendants are prohibited from discriminating on the basis of disability as described in 42 U.S.C. § 18116.
- 160. Defendants Department of Health Care Services and Jennifer Kent have delegated a portion of the administration of the Medi-Cal program to Defendant Contra Costa County. As a result, Contra Costa County is prohibited from discriminating on the basis of disability as described in 42 U.S.C. § 18116.
- 161. Defendants Department of Health Care Services and Jennifer Kent have delegated a portion of the administration of the Medi-Cal program to

FOURTH CLAIM FOR RELIEF

(Against All Defendants)

California Government Code § 11135

- 169. Plaintiffs reallege and incorporates by reference the allegations above as if fully set forth here.
- 170. Section 11135(a) of the California Government Code provides in relevant part: "No person in the State of California shall, on the basis of . . . disability, . . . be unlawfully denied the benefits of, or be unlawfully subjected to discrimination under, any program or activity that is conducted, operated, or administered by the state or by any state agency, is funded directly by the state, or receives any financial assistance from the state."
- 171. The Medi-Cal program is "a program or activity that is conducted, operated, or administered by the state or by any state agency, is funded directly by the state, or receives any financial assistance from the state."
- 172. Defendant Department of Health Care Services has been and is a state agency as described in Section 11135(a), and Defendant Jennifer Kent is the principal executive of that state agency.
- 173. Defendant Contra Costa County receives direct funding by the state and/or other financial assistance from the state with respect to its administration of the Medi-Cal program sufficient to invoke the coverage of Government Code § 11135 *et seq*. Contra Costa County has received such financial assistance at all times relevant to the claims asserted in this Complaint.
- 174. Defendant County of San Diego receives direct funding by the state and/or other financial assistance from the state with respect to its administration of the Medi-Cal program sufficient to invoke the coverage of Government Code § 11135 *et seq*. The County of San Diego has received such financial assistance at all times relevant to the claims asserted in this Complaint.
 - 175. Defendant County of Alameda receives direct funding by the state

and/or other financial assistance from the state with respect to its administration of the Medi-Cal program sufficient to invoke the coverage of Government Code § 11135 *et seq*. The County of Alameda has received such financial assistance at all times relevant to the claims asserted in this Complaint.

176. California Government Code § 11135(b) incorporates the protections and prohibitions contained in the Americans with Disabilities Act ("ADA") and its implementing regulations. Section 11135(b) states in relevant part:

With respect to discrimination on the basis of disability, programs and activities subject to subdivision (a) shall meet the protections and prohibitions contained in Section 202 of the federal Americans with Disabilities Act of 1990 (42 U.S.C. Sec. 12132), and the federal rules and regulations adopted in implementation thereof, except that if the laws of this state prescribe stronger protections and prohibitions, the programs and activities subject to subdivision (a) shall be subject to the stronger protections and prohibitions.

- 177. For all the reasons described above, Defendants have violated and continue to violate the Americans with Disabilities Act and therefore have violated and continue to violate California Government Code § 11135(b).
- 178. Independent of any violation of the Americans with Disabilities Act, Defendants have also violated the terms of California Government Code § 11135(a), which prohibits discrimination on the basis of disability.
- 179. Pursuant to California Government Code § 11139, Plaintiffs have a private right of action to enforce California Government Code § 11135(b).
- 180. Defendants and their agents and employees have and continue to violate California Government Code § 11135 by unlawfully denying Plaintiffs the benefits of, and unlawfully subjecting Plaintiffs to discrimination under, Defendants' programs and activities for the reasons set forth above.
- 181. Defendants have refused and failed to ensure that Plaintiffs and Class members have full and equal access to their programs, services, and activities as required by California Government Code § 11135 *et seq*.

1	182. Defendants' violations of California Government Code § 11135 have	
2	harmed and will continue to harm Plaintiffs and Class members.	
3	183. Because Defendants' discriminatory conduct is ongoing, declaratory	
4	and injunctive relief are appropriate remedies.	
5	184. Plaintiffs are entitled to declaratory and injunctive relief as well as	
6	reasonable attorneys' fees and costs incurred in bringing this action.	
7	Pursuant to the rights, procedures, and remedies set forth under in California	
8	Government Code § 11135 and § 11139, and the California Code of Civil	
9	Procedure, Plaintiffs pray for relief as set forth below.	
10	FIFTH CLAIM FOR RELIEF	
11	(Against All Defendants)	
12	California Disabled Persons Act	
13	California Civil Code § 54 et seq.	
14	185. Plaintiffs reallege and incorporate by reference the allegations above	
15	as if fully set forth here.	
16	186. The California Disabled Persons Act ("DPA") provides that	
17	"[i]ndividuals with disabilities or medical conditions have the same right as the	
18	general public to the full and free use of public facilities[] and other public	
19	places." Cal. Civ. Code § 54(a); see also Cal. Civ. Code § 54.1 (providing that	
20	"[i]ndividuals with disabilities shall be entitled to full and equal access, as other	
21	members of the general public, to accommodations, advantages, facilities [and	
22	places to which the general public is invited"	
23	187. The DPA also provides that a violation of the ADA is a violation of	
24	the DPA. Cal. Civ. Code §§ 54(c), 54.1(d).	
25	188. Defendants are entities covered by the DPA.	
26	189. Defendants have violated the DPA by, among other things, denying	
27	and/or interfering with Plaintiffs' rights to full and equal access to Defendants'	
28	accommodations, advantages, or facilities.	

1 **PRAYER** WHEREFORE, Plaintiffs request: 2 3 197. That this Court assume jurisdiction. That this Court certify that this lawsuit may be maintained as a class 4 5 action under Federal Rule of Civil Procedure 23(a) and 23(b)(2). 199. That this Court declare all Defendants to be in violation of Section 504 6 of the Rehabilitation Act of 1973 (29 U.S.C. § 794 et seq.) and its implementing regulations, Section 1557 of the Affordable Care Act, the California Unruh Civil 8 9 Rights Act, and California Government Code § 11135 and any implementing 10 regulations that may be promulgated during the pendency of this matter. 200. That this Court declare Defendants Kent, County of Alameda, County 11 of San Diego, and Contra Costa County to be in violation of Title II of the ADA 12 (42 U.S.C. § 12181 et seq.) and its implementing relations and of the Due Process 13 14 Clause of the United States Constitution. 15 201. That this Court issue a preliminary and permanent injunction ordering Defendants to comply with the statutes set forth in this Complaint, including but 16 17 not limited to ordering Defendants to: 18 a. Provide, and ensure that their agents and assigns provide, information 19 that is provided in standard print materials to Medi-Cal applicants and recipients to Plaintiffs and other similarly situated individuals in their 20 21 requested alternative format; b. In consultation with Plaintiffs, develop a plan that includes any policy 22 changes necessary for a durable remedy. The plan shall ensure the 23 following: 24 25 i. Identification of people who will benefit from notices and other critical documents in alternative formats, including by asking 26 applicants about any alternative format preference and by 27 notifying beneficiaries that alternative formats are available 28

1		upon request;
2	ii.	Tracking of people who have requested alternative formats,
3		including their requested method of communication;
4	iii.	Communication among divisions of DHCS, between DHCS and
5		county offices administering the Medi-Cal program, between
6		DHCS and CDSS (which administers the fair hearing system
7		and hears Medi-Cal adverse benefits determinations), between
8		DHCS and the Covered California Health Benefit Exchange,
9		and between DHCS and private or government plans providing
10		health care services paid for by Medi-Cal, regarding the identity
11		of people who have requested alternative formats and the
12		requested method of communication;
13	iv.	Training of relevant staff and other steps necessary to ensure
14		that people receive an adequate response whether they make a
15		request for accessible documents at the state, county, or
16		contractor level;
17	v.	Automatic dispatch of notices in the requested alternative
18		format contemporaneously with the standard notices sent to
19		others;
20	vi.	Availability of frequently-used notices and documents,
21		including application documents, in commonly-requested
22		alternative formats such as Braille;
23	vii.	Electronic and online forms and information readable, fillable,
24		and savable by people using assistive technology;
25	viii.	Appropriate treatment of grievances regarding effective
26		communication; and
27	ix.	Relevant grievance, appeal, and state fair hearing deadlines
28		track from the time when an alternative format is provided, not
1	İ	

1	the date when the department, a county, or a managed care pla			
2	produces a standard print notice.			
3	c. Take any other steps necessary to provide effective communication t			
4	Plaintiffs and similarly situated individuals.			
5	202. That this Court award Plaintiffs reasonable attorneys' fees and costs			
6	pursuant to federal and Californ	·		
7		ard Plaintiffs such other and further relief as the		
8	Court deems to be just, proper, a			
9	Court decins to be just, proper, a	and equitable.		
	D 1 0 1 00 0010			
10	Dated: October 22, 2018	Respectfully submitted,		
11		DISABILITY RIGHTS CALIFORNIA		
12		/a/ Automan M. Filiott		
13		<u>/s/ Autumn M. Elliott</u> AUTUMN M. ELLIOTT		
14		MELINDA BIRD		
15		ELIZABETH ZIRKER		
16		Attorneys for Plaintiffs		
17				
18		DISABILITY RIGHTS ADVOCATES		
19		DISTRICT THOUSENED VOCATIES		
20		/s/ Stuart Seaborn		
		STUART SEABORN		
21		REBECCA S. WILLIFORD Attorneys for Plaintiffs		
22		Muorneys for 1 tainiigs		
23				
24		DISABILITY RIGHTS EDUCATION AND		
25		DEFENSE FUND		
26		/s/ Silvia Yee		
27		/s/ Silvia Yee SILVIA YEE		
28		CARLY A. MYERS Attorneys for Plaintiffs		
		35		
	1	.).)		

Complaint for Declaratory and Injunctive Relief HINKLE, et al. v KENT, et al.

ATTORNEY ATTESTATION I hereby attest, pursuant to Local Rule 5-1(i)(3), that I obtained the concurrence in the filing of this document from the signatories indicated by the conformed (/s/) of Stuart Seaborn and Silvia Yee. /s/ Autumn M. Elliott AUTUMN M. ELLIOTT

Complaint for Declaratory and Injunctive Relief *HINKLE*, et al. v KENT, et al.