UNITED STATES DISTRICT COURT EASTERN DISTRICT OF MISSOURI EASTERN DIVISION

MISSOURI STATE CONFERENCE OF THE NATIONAL ASSOCIATION FOR THE ADVANCEMENT OF COLORED PEOPLE, REDDITT HUDSON, F. WILLIS JOHNSON,) and DORIS BAILEY, Plaintiffs. v.) No 4:14-CV-2077 RWS FERGUSON-FLORISSANT SCHOOL DISTRICT, and ST. LOUIS COUNTY BOARD OF ELECTIONS COMMISSIONERS, Defendants. BENCH TRIAL - VOLUME I BEFORE THE HONORABLE RODNEY W. SIPPEL UNITED STATES DISTRICT JUDGE JANUARY 11, 2016 **APPEARANCES:** For Plaintiffs: Anthony E. Rothert, Esq. Jessie M. Steffan, Esq. AMERICAN CIVIL LIBERTIES UNION OF MISSOURI FOUNDATION 454 Whittier Street St. Louis, MO 63108 Julie A. Ebenstein, Esq. Sophia Lin Lakin, Esq. Dale E. Ho, Esq. AMERICAN CIVIL LIBERTIES UNION FOUNDATION 125 Broad Street, 18th Floor New York, NY 10004 Appearances Cont'd on Page 2: REPORTED BY: SHANNON L. WHITE, RMR, CRR, CSR, CCR Official Court Reporter United States District Court 111 South Tenth Street, Third Floor St. Louis, MO 63102 (314) 244-7966

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(PROCEEDINGS STARTED AT 9:06 AM.) 1 THE COURT: Good morning. We're here this morning in 2 3 the case styled the Missouri State Conference of the NAACP, et 4 al., against the Ferguson-Florissant School District, et al. 5 Would counsel make their appearances, please? 6 MS. EBENSTEIN: Morning, Your Honor. Julie Ebenstein 7 representing plaintiffs Missouri State Conference of the NAACP, Redditt Hudson, Doris Bailey, and F. Willis Johnson. 8 9 MS. LAKIN: Good morning, Your Honor. Sophia Lakin 10 for the plaintiffs. 11 MS. STEFFAN: Morning. Jessie Steffan for the plaintiffs. 12 13 MR. ROTHERT: Anthony Rothert for the plaintiffs. 14 MR. HO: Dale Ho for the plaintiffs, Your Honor. 15 MS. WILCOX: Gillian Wilcox for the plaintiffs. 16 MR. MCDONALD: M. Laughlin McDonald for the 17 plaintiffs, Your Honor. 18 THE COURT: Is that everybody? 19 MR. ROTHERT: That's it. 20 THE COURT: All right. On behalf of the defendants? 21 MS. ORMSBY: Cindy Ormsby on behalf of 22 Ferguson-Florissant School District. 23 MS. GABEL: Angela Gabel on behalf of the

MR. SAFARLI: John Safarli for the school district.

Ferguson-Florissant School District.

24

MS. FORSTER: Kathryn Forster for the St. Louis Board of Election.

THE COURT: Very good. So it was discussed last week

that we'd have some short opening statements. Who is going to make the opening on behalf of the plaintiffs?

MS. EBENSTEIN: Good morning, Your Honor. Julie Ebenstein on behalf of plaintiffs.

THE COURT: Good morning.

MS. EBENSTEIN: Plaintiffs and other African-American citizens who live, vote, and raise their families in the Ferguson-Florissant School District have been denied an equal say on the issue most meaningful to them: The education of their children.

The evidence at this trial will show that the at-large method for electing members of the school board, combined with the racial disparities in the district, deprives African-American residents of an equal voice in the political process and violates Section 2 of the Voting Rights Act.

The area encompassed by the Ferguson-Florissant School District bears witness to an ugly history of discrimination. The district itself was created pursuant to a federal court order in the face of its resistance to school desegregation some two decades after the decision in Brown v. Board of Education.

Black residents of the district continue to suffer

from a host of socioeconomic disparities which hinders their ability to participate fully and equally in the electoral process. The evidence will show that the patterns of inequality, which have long plagued the district, nurture an unequal political system.

School board elections in the district epitomize racially polarized rating. Since 2000, in each and every contested election, white voters' top-choice candidates for the school board was white. Each time that candidate won. During the same years, in each and every election, black voters' top-choice candidate for the school board was black except for one year when there were no black candidates. During those same years, black voters' preferred candidates usually lost.

This is no coincidence. Black residents face structural barriers in the electoral system that deny them an equal opportunity to elect the representatives of their choice. As the evidence will show, this electoral system violates Section 2. As Section 2 requires, plaintiffs will prove that the process for electing school board members has discriminatory results, results that fall within the broad scope of Section 2's prohibition against racial discrimination, and the totality of the circumstances in the Ferguson-Florissant School District results in a political system that is functionally unequal.

As witnesses will explain, the area surrounding and including the district is a testament to the debilitating, ongoing effects of state-sanctioned segregation and the sustained, uneven economic development.

This afternoon, Dr. Colin Gordon, a historian and professor at the University of Iowa, who's published extensively about segregation and inequality in the St. Louis area, will testify about racial segregation patterns in North County and their implications for current public policy. He will address the district's severe racial disparities in everything from education to housing, income, employment, and criminal justice outcomes.

In the face of these disparities, many of the current school board members testify that they lack even a basic awareness of the district's history of state-sanctioned segregation and claim that they are totally unaware of the continuing racial disparities that plague the district.

Today close to 80 percent of the district's public school students are African American. Yet many members of the predominantly white board are unaware of the challenges faced by its students despite recent scathing widespread reports.

Over the course of the week you will also hear testimony from African-American former board members concerning the barriers faced by black candidates. Those former board members, Mr. Chuck Henson and Dr. Doris Graham,

will recount how advocates for diversity and inclusion are driven off the board and out of the administration in particularly shameful manner. Mr. Henson will describe how subtle racial appeals are used during campaign elections to bring in opposition to black candidates. Dr. Doris Graham, the only resident of Berkeley who has ever served on the board, will address the board's failure to represent the predominantly black municipalities in the district.

Frank Green, the former president of the FFNEA, will explain the candidate slating and endorsement process that provides tangible benefits for candidates but almost always endorses white candidates.

Plaintiff F. Willis Johnson will identify additional structural barriers to the election of black candidates.

Later this week, Dr. David Kimball, a professor of political science at the University of Missouri-St. Louis, with expertise in voting patterns and local elections, will explain how at-large election systems candidate slating and other election practices enhance the opportunity for discrimination in school board elections.

This past and present reality has nurtured racially polarized voting throughout the districts. Later this week, Dr. Richard Engstrom, recognized as one of the nation's most — foremost scholars on racially polarized voting analysis, will testify that the voting patterns of the

district's black residents are politically cohesive in board elections. A significant number of minority group members usually vote for the same candidates.

He will explain that the unwillingness of the white voting bloc to support candidates from the black community has effectively blocked black voters from getting adequate political representation on the board. Dr. Engstrom's analysis will demonstrate that despite African-American voters' overwhelming support for black candidates, they are usually defeated by the white voting bloc's voting.

The evidence will show that the resulting underrepresentation of the African-American community on the board is not only democratic, it has real consequences for students' outcomes.

This morning Adolphus Pruitt, on behalf of the NAACP, will testify to the board's unwillingness to recognize, much less address, the issues of particular concern to the black community. The board has failed to address disparities in academic achievement and has failed to address the racially disparate imposition of school discipline against black students. He will explain how this results in real harm to black residents and students.

Redditt Hudson is a voter, parent, and social justice advocate who lives in the district, and a plaintiff in this lawsuit. He will testify to black voters' commitment to

political participation and desire to see their preferred candidates included in the decisions that affect his two daughters' education and future. He will explain black voters' disillusionment with the electoral process that leaves them unable to elect candidates who would bring a diverse and representative perspective to the board.

You will also hear testimony today that it is possible to structure elections in the district in a way that complies with the Voting Rights Act. Mr. William Cooper, a demographer who has served as an expert in over 35 Voting Right Act cases, will testify that the black vote — the district's black population is sufficiently large and geographically compact to constitute a majority of the voting-age population in four out of seven properly apportioned single-member districts.

Mr. Cooper will describe two illustrative single-member district plans. The voting districts in these illustrative plans comply with the one-person, one-vote requirements of the equal protection clause, are compact and contiguous to satisfy the requirements of both state and federal law, respect communities of interest with schools balanced across all seven districts.

Mr. Cooper will also testify that the current school board lacks not just racial diversity but also graphic diversity, as all of the current board members hail from just

two of the 11 municipalities within the school district.

Later this week we expect to hear the district -- we expect the district to present testimony from their proffered expert, who has concocted a population projection custom-made for this lawsuit which purports to show that African Americans are a majority of the district's voting-age population. The evidence will show that that population projection is entirely unreliable.

All available government statistics report that African Americans remain less than 50 percent of the voting population in the district. No published government data shows otherwise. As Mr. Cooper will explain, official population data is the most reliable measure of the population, not projections custom-made for litigation.

The evidence will also show that, under the facts of this particular case, whether the African-American voting-age population is 49 percent or 51 percent is functionally irrelevant. African Americans living in the district remain disadvantaged by the at-large electoral district and largely unable to elect their preferred candidates to the board.

The district may say that over time its black population will eventually grow so large that some day it might be able to control the at-large electoral district as a majority of the area. Underlying the district's theory is the peculiar premise that white flight is somehow both inevitable

and a suitable substitute for the protections of the Voting Rights Act. Despite the district's suggestion that plaintiff should wait to see if the effects of discrimination suddenly evaporates, plaintiffs seek to remedy the present and ongoing violation of their fundamental right to vote. Members of the district's black community seek an equal opportunity to elect their preferred candidates to the board before any more discriminatory elections take place.

At the conclusion of trial, plaintiffs will respectfully request that this Court find that, in light of the total of the circumstances, the use of at-large elections in the district violates Section 2 of the Voting Rights Act then move to the next stage of this case to determine an appropriate remedy for the violation. Thank you, Your Honor.

THE COURT: Thank you.

On behalf of the defendants?

MS. GABEL: Good morning, Your Honor.

THE COURT: Good morning.

MS. GABEL: May it please the Court. My name is Angela Gabel, and I represent the Ferguson-Florissant School District.

Your Honor, this case does not fit into Section 2.

This is a case with an African-American majority of the population and a white minority. This is a case with an African-American plurality of the voters and an

African-American majority of the voters. Whites are the undisputed minority.

Plaintiffs have a tortured interpretation of Section 2, and it ignores the text of the statute and turns Section 2 upside down. The district will prove this through five simple points. Number one. First, the parties agree the ultimate right of Section 2 is equality of opportunity, not a guarantee of electoral success for minority-preferred candidates of whatever race. And that opportunity is measured today, in the present tense. Now, there are multiple ways to get there, but when the Court looks at the most recent evidence, it will find that African Americans are the largest group of voters.

Plaintiffs ask the Court to override multiple state laws and redraw the district based on the flawed premise that time somehow stopped in 2010. We know that's not true. In other words, plaintiffs cherry-pick and select the data that's most advantageous. They ignore the rest.

The Court can and should consider the most recent census data when it makes its decision. The most recent data shows that, at a minimum, African Americans are the largest group of voters. And that's stipulated. Our expert will show that African Americans are a majority of the voters. This is not a projection.

Your Honor, *Gingles* I deals with creating smaller subdistricts with African-American majorities. This district

is already a majority-minority district. There is no need to subdivide it any further. That alone is enough for the Court to find for the district because Section 2 is about equal opportunity. African Americans, as a largest group, already possess that. So, once again, Section 2 is simply not meant for these facts. It turns the legal standard on its head and up-ends the premise of Section 2.

Number two. So let's talk about what plaintiffs actually propose. The Supreme Court holds that Section 2 plaintiffs must propose a reasonable alternative to the current at-large system. So plaintiffs proposed smaller single-member districts.

Plaintiffs' own expert published an article in 2010 in the St. Louis University Law Review that states that the at-large system, the system that we already have in place, favors the largest group of voters. It favors African Americans. Here is what Dr. Engstrom says. He says, "There are numerous variations in how at-large elections are implemented, but regardless of the particular arrangement, this system does have a tendency to favor candidates preferred by a majority group, or at least the largest group of voters within the jurisdiction." These are the words of plaintiffs' own expert.

His own theory admits the at-large system is most appropriate under these facts, but plaintiffs propose

single-member districts where African Americans are a majority in four of them. Plaintiffs' specific proposals utterly fail to increase African-American representation for multiple reasons, but the most obvious is that plaintiffs put the two African-American board members in the same subdistrict. It's as simple as that.

So to sum up the first two points under *Gingles* I, first, African Americans presently possess an opportunity to elect candidates of their choice; and, number two, plaintiffs cannot, and do not, propose a reasonable alternative to the current at-large system.

Now, let's turn to the third point, under the second Gingles precondition. This factor requires plaintiffs to show that African-American and white voters have distinct and different preferences. Plaintiffs will tell you that African-American and white voters never have the same one preference. But, Your Honor, there is always more than one preference on the ballot. There's two. Every two years there's two seats on the ballot. Every three years there's three seats up for election. There are always at least two choices. Every three years there is three choices.

When the Court looks at all the evidence in all of the African-American votes, as the district proposes, it will find that the African-American and white voters have legally significant overlap. In other words, their preferences are

not distinct. But plaintiffs don't do that. They cherry-pick and narrow the data to their best possible advantage.

Again, when the Court looks at all of the evidence, it will find plaintiffs can't meet the second *Gingles* precondition, and it bears repeating that the failure to meet any one of these preconditions is fatal to their claim.

Our fourth point looks at the third *Gingles* precondition. *Gingles* III says — it asks whether the white majority typically votes in a bloc to defeat the minority candidate. Again, this case turns Section 2 upside down. There is no white majority. There was no white majority in the census data under the 2011-2013 American Community Survey. There was no white majority in the 2010 decennial census. In fact, you have to go back 16 years to find published data where whites were a majority of the voters. That's stipulated. And African Americans have maintained consistent representation on this board for the last several decades.

Plaintiffs offer a variety of exceptions that they characterize as rules for determining who is the African-American representative. They attempt to discredit the district's approach of including all of the African-American preferences to bolster their approach of selecting the best data. If an election is close, they throw it out.

It will be important for the Court to know that

plaintiffs' approach discounts each and every time an African American is elected. This just demonstrates the method of selecting and cherry-picking the data. Plaintiffs are merely attempting to hide African-American achievements.

But you'll hear from the two most recent

African-American board members, Dr. Courtney Graves and Dr.

Donna Thurman. These are impressive ladies. I mean, they're incredibly well qualified. But instead of including these ladies' success in their analysis, plaintiffs discount it.

They claim their success was due to special circumstances.

Your Honor, you will hear from these ladies, and the amount of work they put into their elections it really is something to behold. Their success was not the result of special circumstances. It was a result of hard work.

Fifth, and finally, Your Honor, plaintiffs' case fails on all three *Gingles* preconditions, any one of which is fatal to their claim. But the last step, if we get there, is the totality of the circumstances. Under this test plaintiffs bear the burden to prove a combination of nine factors, which they can't do. I'm not going to go through them right now. I thought you would appreciate that.

When the time comes, you will hear from our board members about their campaigns, about their responsiveness to all the children in the district, about their reasons to keep staggered terms and April elections and about their support

for the current at-large system.

Judge, the district asked me to remind the Court that we are a school district. Our sole purpose is to educate, and we are operating under the laws of the state of Missouri. We believe the at-large system is best for our school system, and we believe the at-large system is best for African-American representation.

Your Honor, this case does not fit into the premise of Section 2, and there's no liability.

Thank you.

THE COURT: Thank you. Do you want to call your first witness?

MR. ROTHERT: The plaintiffs would call Mr. Adolphus Pruitt, Your Honor. I'm going to -- I have a -- for each of our witnesses we'll have a binder of the exhibits the witnesses are using that we will give to opposing counsel, to you, and to the witness.

THE COURT: Thank you.

(WITNESS SWORN BY THE CLERK.)

THE COURT: Counsel, are you ready? You may proceed.

ADOLPHUS M. PRUITT,

HAVING BEEN FIRST DULY SWORN, WAS EXAMINED AND TESTIFIED AS FOLLOWS:

DIRECT EXAMINATION

BY MR. ROTHERT:

- 1 Q Good morning.
- 2 A Morning.
- 3 Q Could you state your name for the record, please?
- 4 A Adolphus M. Pruitt.
- 5 Q Mr. Pruitt, are you familiar with an organization known
- 6 as the National Association for the Advancement of Colored
- 7 People?
- 8 A Yes, I am.
- 9 Q What is the mission of the NAACP?
- 10 A To ensure the political, social, educational, and
- 11 economic equality for all folks and also to combat and deal
- 12 with race-based discrimination.
- 13 Q Does the NAACP have a constitution that sets forth its
- 14 objectives?
- 15 A Yes, we do.
- 16 Q Is one of those objectives to seek enforcement of federal
- 17 | laws, securing civil rights?
- 18 A Yes, it is.
- 19 Q And is one of those federal laws securing civil rights
- 20 that the NAACP seeks to enforce the Voting Rights Act?
- 21 A Yes.
- 22 | Q Why does the NAACP care about the Voting Rights Act?
- 23 A In spite of section, article, the Voting Rights Act, you
- 24 know, we still have local and state governments that employ
- 25 tactics that will impede the free and unfettered rights of

1 individuals to vote, and also it provides that we have the

- 2 ability to challenge dilution or any efforts to deny us the
- 3 right to vote, period.
- 4 Q Is there a statewide Missouri unit of the NAACP?
- 5 A Yes, it is.
- 6 Q What is that called?
- 7 A The Missouri State Conference of branches.
- 8 Q And are you affiliated with the Missouri State Conference
- 9 of the NAACP?
- 10 A Yes, I am.
- 11 | Q And are you authorized to speak on behalf of the Missouri
- 12 State Conference of the NAACP on the issues related to this
- 13 case?
- 14 A Yes, I am.
- 15 Q Are there local units of the NAACP in Missouri other than
- 16 the state conference?
- 17 A Yes, there are.
- 18 Q About how many of them are there?
- 19 A Forty, fifty.
- 20 Q Are you associated with one of those units?
- 21 A Yes. I'm the president of the St. Louis City branch of
- 22 the NAACP.
- 23 Q Are you aware of any NAACP members who reside within the
- 24 | boundaries of the Ferguson-Florissant School District?
- 25 A Many.

- 1 Q Is one of them a Mr. Redditt Hudson?
- 2 A Yes.
- 3 Q Did you have an opportunity in this case to execute a
- 4 declaration or an affidavit?
- 5 A Yes, I did.
- 6 Q If you could look in your binder book at what's been
- 7 marked as Exhibit 119, do you know what that is?
- 8 A Yes.
- 9 0 What is it?
- 10 A It is titled "Declaration of Adolphus M. Pruitt, II on
- 11 behalf of the Missouri State Conference of the National
- 12 Association for the Advancement of Colored People, Missouri,
- 13 NAACP."
- 14 Q Is that the declaration that you executed?
- 15 A Yes, I did.
- 16 Q Have you recently had an opportunity to review that?
- 17 A Yes, I have.
- 18 Q And are those statements in the declaration -- were they
- 19 true when you signed the declaration?
- 20 A Absolutely.
- 21 Q And are they true now?
- 22 A Absolutely.
- MR. ROTHERT: Your Honor, we would move for admission
- 24 of Plaintiffs' Exhibit 119.
- 25 THE COURT: Any objection?

- 1 MS. ORMSBY: No, Your Honor. It's been stipulated.
- 2 THE COURT: Received without objection.
- 3 Q (BY MR. ROTHERT) Are you familiar with the
- 4 Ferguson-Florissant School District?
- 5 A Yes, I am.

- 6 Q How did you become familiar with it?
- 7 A Well, as the -- through the Black Leadership Roundtable.
 - Q Okay. What's the Black Leadership Roundtable?
- 9 A It's an organization that was pulled together of several
- 10 selected African-American leaders throughout the St. Louis
- 11 region by Jim Buford in 1989 to address issues that impact
- 12 African Americans in this region and has some influence over
- 13 those issues.
- 14 Q And what's your involvement with the Black Leadership
- 15 Roundtable?
- 16 A I'm on the board and serve as vice chair.
- 17 \parallel Q Does the Black Leadership Roundtable have a focus on
- 18 | education?
- 19 A Yes, we do.
- 20 Q Okay. When did that Black Leadership Roundtable begin
- 21 | focusing on education?
- 22 A Back in 2001, as we started examining the districts in
- 23 **|** the St. Louis region and looking at the ever-growing
- 24 | achievement gap between minorities and non-minority students,
- 25 we decided to take a real hard focus at it.

Q When you say "achievement gap," what do you mean when you're saying "achievement gap"?

across the board.

- A I'm talking about those areas where there is a disparity
 between minorities and non-minority students, especially

 African-American students, as relates to a number of different
 educational outcomes when we talk about the difference in

 performance in standardized testing, when we talk about the
 difference in opportunity for advanced placement courses, talk
 about the difference in math and communication, art schools,
 - Q Did your work with the Black Leadership Roundtable involve engaging with any school districts?
 - A Yes. We reached out and engaged with every school district in St. Louis city and county, roughly around 25 of them, to take on issues and strategies to deal with achievement gap.
 - Q So did the Black Leadership Roundtable provide any training on how to eliminate African-American achievement gaps?
 - A Yes, we did. We put on conferences, we brought in national leaders to speak on it, and actually we put together an annual report that outlined what the achievement gap was for each one of those districts and encouraged the districts to take on strategies to address it directly.
 - Q When you're talking about strategies, what kinds of

- 1 strategies are you talking about to address the
- 2 African-American achievement gap?
- 3 A You know, parental engagement, higher level of parental
- 4 engagement, the opportunity for what we call professional
- 5 development that addresses courts of competency, things of
- 6 | that nature.
- 7 Q And in doing this work and preparing these resources, are
- 8 you aware of there being any evidence that there are ways to
- 9 reduce and eliminate achievement gaps?
- 10 A Yeah. There are some great things going on.
- 11 Q Like what?
- 12 A Well, there's one district that simply did a survey
- 13 \blacksquare between the students and the faculty to talk about their
- 14 common interests, and results were significant, about 60
- 15 percent to reduce achievement gap.
- 16 There was a middle school that did a survey between
- 17 \parallel the students where they looked at the -- identified the value
- 18 issue and discussed it, and I think they had a 40 percent
- 19 reduction there. There are a number of things going across
- 20 the country.
- 21 | Q To your knowledge, are any of these things happening in
- 22 the Ferguson-Florissant School District?
- 23 A Not to my knowledge.
- 24 Q If they were, do you think you would know?
- 25 A Yeah. Absolutely.

Q Why?

- 2 A Well, it's extremely important for us and the folks we
- 3 represent to know what's going on in the school district, to
- 4 have some idea how they're performing. African Americans
- 5 really have expressed a lot of concern about the performance
- 6 of their students in the districts.
- 7 Q Okay. Now, you mentioned earlier that the Black
- 8 Leadership Roundtable made some reports. Is that right?
- 9 A Yes.
- 10 Q Were those reports specific to the Black Leadership
- 11 Roundtable's work on the achievement gap?
- 12 A Absolutely.
- 13 Q And how often did those reports come out?
- 14 A Annually.
- 15 Q And what areas of educational attainment did you look at
- 16 in those reports?
- 17 ■ A Primary focus was looking at the state scores, looking at
- 18 \parallel the math scores, and really taking a hard look at
- 19 communication arts.
- 20 Q And this started around 2001 or --
- 21 A Yeah, 2001 to 2009, was the last report.
- 22 Q The last one was in 2009?
- 23 \blacksquare A The last one was in 2009.
- 24 Q Did you stop in 2009 because the problem of the
- 25 African-American achievement gap stopped in 2009?

- 1 A That would have been a party. No. Absolutely not.
- 2 Q Why did you stop?
- 3 A Ironically, the funding we was using to do that lapsed.
- 4 Q Is the Ferguson-Florissant School District one that was
- 5 evaluated each of those years?
- 6 A Absolutely.
- 7 Q And in those years was the Ferguson-Florissant School
- 8 District one of the districts in the area that had a large
- 9 achievement gap for African Americans?
- 10 A Yes, to date.
- 11 Q Now, Ferguson-Florissant School District isn't the only
- 12 school district that has an achievement gap for African
- 13 Americans, is there?
- 14 A Absolutely not.
- 15 \parallel Q Are there school district boards in the St. Louis area
- 16 that have been responsive to the need to address the
- 17 African-American academic achievement gap?
- 18 A Yes. Several.
- 19 Q Can you provide me an example locally?
- 20 A Well, right next door to Ferguson, it borders the
- 21 Hazelwood School District.
- 22 Q What has the Hazelwood School District's board done?
- 23 A I'm sorry?
- 24 | Q Hazelwood -- what's the school board done there about the
- 25 achievement gap?

- 1 A Oh, my God. They took a strong effort to engage with the
- 2 parents, parental engagement. They began to do some strong
- 3 assessment to figure out what the problems were. They did a
- 4 lot of things, took on a lot things.
- 5 Q Did they do any training?
- 6 A Yes, did a lot of teacher training.
- 7 Q And does the Hazelwood School District's board -- does it
- 8 promote its efforts to reduce the African-American academic
- 9 achievement gap?
- 10 A It is -- according to their website and from the board
- 11 meetings I've attended, it is their number-one priority.
- 12 Q Do you view the board's action in Hazelwood regarding
- 13 addressing the academic achievement gap as being responsive to
- 14 the needs of the African-American community?
- 15 A Extremely responsive.
- 16 Q How many members are on the Hazelwood School District's
- 17 | board?
- 18 A Seven.
- 19 Q Do you know how many are African American?
- 20 **A** Four.
- 21 Q Are there any other school districts locally that you can
- 22 give us as an example where the school board is proactively
- 23 \parallel attempting to address the African-American achievement gap?
- 24 A Yeah. Jennings is doing some great things.
- 25 Q What's the board doing in Jennings?

A Oh, my God. Jennings has took a hard look at all the issues impacting African-American students overall as relates to access to food. They partner with the St. Louis Food Bank to make sure that the kids could have access to food to take home, and they provide dinners for them. They've kept the libraries open late. They open up their recreational

facilities and make sure the physical health is okay.

They provide health services on site, including mental health. And most recently they opened up a homeless shelter to deal with the transient issue because they had a lot of students that went into the buildings that were just homeless, and that was having a big impact on their educational outcomes.

- Q And do they also offer full-day free day care -- or, I'm sorry -- pre-K and kindergarten?
- A Early childhood education is a main foundation of what they're trying to do to address achievement gap.
 - Q Do you view the board's actions in the Jennings School
 District regarding, you know, to address this academic
 achievement gap as being responsive to the particularized
 needs of the African-American community?
- 22 A Extremely.
- 23 Q Okay. And how many members are on their board?
- 24 A Seven.

Q Do you know how many are African American?

A Six.

- 2 Q Other than the academic achievement gap the
- 3 African-American students experience in the
- 4 Ferguson-Florissant School District, are there other
- 5 education-related gaps in the Ferguson-Florissant School
- 6 District that concern you?
- 7 A One that concerns me extremely much is the one as relates
- 8 to discipline, the disparity in discipline.
- 9 Q Okay. What does disparity in discipline mean?
- 10 A It means that you have one group of population which is
- 11 subject to more harsh and more frequent discipline than the
- 12 others.
- 13 Q Okay. And when you say "one group" --
- 14 A I'm talking about African Americans.
- 15 Q And what kind of discipline are you talking about?
- 16 A Suspensions and school suspensions, out-of-school
- 17 | suspensions, expulsions, corporal punishment. And one that in
- 18 this climate that bothers me the most is referring them to
- 19 local police departments, especially the ones in Ferguson.
- 20 Q And you know about these disciplinary data because the
- 21 board of the school district reports it?
- 22 A Absolutely.
- 23 Q They report it to the state and to the federal
- 24 government.
- 25 A Absolutely.

- Q Okay. Why is a disparity, a racial disparity in discipline -- why does the NAACP care about that?
- 3 A The primary issue is the prison to pipeline, the
- 4 prison-to-pipeline issue as relates to the disparities in
- 5 discipline in school districts.
- Q Okay. Is there anything else that being out of school
- 7 suspended causes problems for students?
- 8 A Oh, my God. I would probably best say it is that the
- 9 number-one indicator of whether a child drops out of school,
- 10 goes down the path to unemployment, or underemployment
- 11 subsequently is adjudicated to wind up in the system is not
- 12 poverty; it's suspensions.
- 13 Q Are there any -- you know, based on that, that DESE, the
- 14 Missouri DESE, Department of Education and -- I forget what it
- 15 stands for, but the education -- the state education
- 16 department data that was according to that data on suspension,
- 17 are there any statistics that --
- 18 A Yes.
- 19 Q -- jump out to you as especially troublesome about
- 20 Ferguson-Florissant School District?
- 21 A I think it's 20 percent of African-Americans students are
- 22 subject to suspension versus 7 percent for the white
- 23 population last set of numbers I looked at.
- 24 Q Do you remember what year that was?
- 25 A 2014 maybe.

- 1 Q Maybe 2011?
- 2 A Yeah. Well --
- 3 Q All right. Relatively recently.
- THE COURT: Not to lead the witness, but we'll decide
- 5 | it's 2011.
- Q Are you aware of any resources for school districts that
- 7 want to address discipline disparities based on race?
- 8 A Yeah. The Department of Education is, a lot of stuff.
 - Q And has the NAACP put on any programs about reducing
- 10 disciplinary disparities based on race?
- 11 A Yes.

- 12 Q And locally have you done that?
- 13 A Yes.
- Q Do you know does the Department of Education put out any
- 15 resources about zero-tolerance policies?
- 16 A Absolutely. They have on their website a resource
- 17 directory that can direct districts to any number of events,
- 18 practices, and other interventions to address their
- 19 disparities in discipline.
- 20 Q Okay. Are you aware of any school districts in the St.
- 21 Louis metropolitan area doing anything to address disciplinary
- 22 disparities based on --
- 23 A Yes. Yes, I am.
- 24 \square Q Give me an example, please.
- 25 A St. Louis Public Schools.

Q Okay. What happened there?

- 2 A You know, a report came out, and the numbers were off the
- 3 chart for the St. Louis Public Schools. The special
- 4 administrative board got with the superintendent, and the
- 5 superintendent took immediate action. He called for a
- 6 moratorium on out-of-school suspensions. Immediately began to
- 7 address the faculty with some training interventions. And one
- 8 of the main things he did was require that the staff document
- 9 what interventions they took before they brought the student
- 10 up for suspension. In other words, if the student was being
- 11 disruptive or other things or had a pattern, what were the
- 12 interventions you did prior to suspending them?
- 13 Q Okay. Do you view these kind of actions by the St. Louis
- 14 Public Schools and their special administrative board as
- 15 specifically addressing the disciplinary gap based on race as
- 16 being responsive to the particularized needs of the
- 17 African-American community?
- 18 A Very responsive.
- 19 Q Are you aware of any initiatives that are just widely
- 20 known that school board can use if they want to address
- 21 achievement gaps?
- 22 A Yes.
- 23 Q Can you give me an example?
- 24 \parallel A The NEA -- and, well, let me -- there are couple of
- 25 initiatives that I think of off the top of my head in which

- 1 they are -- best way to put it, the staff is providing some
- 2 direct intervention to the students as relates to prepping
- 3 them and getting them prepared for AP courses. They are doing
- 4 some extensive professional development in training that
- 5 teaches to identify exactly what are the root causes for those
- 6 gaps and things of that nature.
- 7 \mathbb{Q} Let me ask you about that. Has the NAACP locally done
- 8 any conferences on this issue?
- 9 A Absolutely. We've brought in Dr. Ronald Ferguson, head
- 10 of the Harvard Achievement Gap Institute, and hosted a
- 11 workshop for the districts to participate in and to look at
- 12 the best practices and strategies.
- 13 Q And are you aware of anything -- is the U.S. Chamber of
- 14 Commerce doing anything?
- 15 A Yes. We are partnering with the U.S. Chamber of
- 16 Commerce --
- 17 Q Can I interrupt you? When you say "we partnered" --
- 18 A I'm sorry. The NAACP is partnering with the U.S. Chamber
- 19 of Commerce Foundation to address the disparity in minority
- 20 students participating in AP courses, advanced placement
- 21 courses.
- 22 Q Tell me what that's about. What's the issue with African
- 23 Americans having access to AP courses?
- 24 A Yeah. It's couple of things. One is that, you know, in
- 25 some cases 75 percent or more of the students who are eligible

- to participate in AP courses are not involved in them. Most cases is because the districts are not doing the things necessary to make sure those courses are available, those opportunities exist for them. In another cases it's just that some kids who may be on the cusp of being able to participate and achieve at the AP level and they're not getting those opportunities either.
 - Q Okay. So what's the NAACP and the U.S. Chamber of Commerce -- what are you trying to do about that?
 - A Yeah. Well, we had a workshop, brought in a lot of experts to bring in to identify a different number of best practices, and more than anything we were encouraging all of our branches across the country to partner up with their local chamber to address the issue of education, and education is an extremely big issue and priority for our local chamber.
 - Q And is that access to advanced placement classes, is that one of areas in which there is a racial gap?
 - A It's a significant racial gap.
- 19 Q And that's in Ferguson-Florissant School District?
- 20 A Absolutely. Absolutely.

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- Q You mentioned the NEA. Are you aware of anything they have put together?
- 23 A Yeah. The NEA has had a number of directories and things
 24 they put out for -- as relates to resources that districts can
 25 call upon as a way of finding best practices and initiatives

- 1 that are out there that will help them address the gap.
- 2 Q Okay. I'd like you to look in your binder there,
- 3 Plaintiffs' Exhibit 175. Can you tell me what that is?
- 4 A Oh, yeah. The CARE Project: Culture, Abilities,
- 5 Resilience, and Effort.
- MS. ORMSBY: Objection to this exhibit, Your Honor, on relevance, on the fact it's hearsay. The NAACP doesn't
- 8 have anything to do with the --
- 9 THE COURT: I'll take it for what it's worth as a
- 10 reference. Obviously, you haven't laid a foundation for the
- 11 document.
- 12 MR. ROTHERT: Right. I also haven't offered it into
- 13 evidence.
- 14 THE COURT: But to the extent that he's read it and
- 15 he's thought about it.
- 16 Q (BY MR. ROTHERT) Okay. So is this the resource that
- 17 provides strategies for closing achievement gaps?
- 18 A Absolutely.
- 19 Q And have you read it?
- 20 A Yes.
- 21 Q And does it include activities, exercises, strategies for
- 22 reducing the achievement gap --
- 23 \blacksquare A Yes, they do. Training and materials, the works.
- 24 Q Was it hard to find?
- 25 A No. It was on their website.

1 Q All right. If you take a look at Exhibit 176, what's

- 2 that?
- 3 A Racial profiling curriculum guide.
- 4 Q Is this from the NEA also?
- 5 A Yes, it is.
- 6 Q All right. And, you know, was this hard to find?
- 7 A No. It's on their website.
- 8 Q Going back all these years when you and others have been
- 9 talking about the gaps, are you aware of the board of the
- 10 Ferguson-Florissant School District adopting any policies like
- 11 other districts have done to address the achievement gap in
- 12 the Ferguson-Florissant School District?
- 13 A I briefly recall maybe a committee or two but nothing
- 14 significant whatsoever.
- 15 Q Any policies that you're aware of?
- 16 A No.
- 17 Q Any new curricula?
- 18 A Not that I know of.
- 19 Q Are you aware of the board adopting any policies to
- 20 address the racial discipline gap in the Ferguson-Florissant
- 21 School District?
- 22 A Absolutely not.
- 23 Q And what do you and your members -- I mean, when there is
- 24 no policy and there is no action, what does that -- what do
- 25 you guys think of that?

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You know, for a board to be aware of the disparity and
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    Α
    the numbers and the impact it can have on educational outcomes
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 3
     of children and not to have any concrete policies, activities
    in place, demonstrates that the board doesn't care about those
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 5
    African-American children who are suffering.
          Do these disparities play a role in elections for school
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 7
    board?
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         Absolutely.
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9
         In what way?
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         Oh, I think it was the 2014 election when the board
11
     chairman, Paul Morris, was quoted that discipline was the
    number one issue for the school district.
12
13
              MS. ORMSBY: Objection. Hearsay, Your Honor.
14
              THE COURT: Sustained.
15
    Q
         Okay. If you --
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          It was printed in the paper.
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              THE COURT: Well, that must mean it's true.
18
         All right. If you were -- if there was evidence that the
19
     school board was calling for more discipline in light of the
20
    disparities, what would that -- how would you feel about that?
21
              MS. ORMSBY: Objection. Speculation.
22
              THE COURT: Are you going to tie that up later?
23
              MR. ROTHERT: In this witness, or in this case?
24
              THE COURT: No. In some time in the trial.
25
              MR. ROTHERT: Yes.
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- 1 THE COURT: Okay. Overruled.
- 2 A What was the question? I'm sorry.
- 3 Q (BY MR. ROTHERT) If there's evidence later in this case of
- 4 a person running for school board and it happens to be the
- 5 president of the school board calling for more discipline, in
- 6 light of these racial disparities what message does that send
- 7 to the African-American community?
- 8 A Oh, my God. It basically says that, again, they have no
- 9 interest in addressing the educational outcomes and the things
- 10 that impact the educational outcomes of African-American
- 11 children.
- 12 Q Okay. Let's turn back to 2013. Were there any area --
- 13 St. Louis area school districts that completely lost their
- 14 accreditation that year from the state?
- 15 A Yes. Normandy and Riverview.
- 16 Q And when you say Riverview, the official name of that
- 17 | school district is Riverview Gardens?
- 18 A Yeah, Riverview Gardens School District.
- 19 Q In that year were there any changes to the rights of
- 20 students in unaccredited school districts?
- 21 A Mainly it was that the supreme -- state supreme court
- 22 upheld existing law that provided for students to be able to
- 23 transfer to accredited districts.
- 24 | Q Now, if students in an unaccredited school district
- 25 transfer to a different school district, how does the

- 1 receiving school district pay for that, having extra students?
- 2 A Well, the receiving district unfortunately had the right
- 3 to set its own tuition rate, and that tuition was a charge
- 4 that they could bill, that they could bill the sending
- 5 district, and the sending district had to pay it.
- 6 Q Did some parents from the unaccredited school districts
- 7 in Normandy and Riverview Gardens want to send their children
- 8 to the Ferguson-Florissant School District?
- 9 A Absolutely.
- 10 Q Why?
- 11 A Two good reasons. One was that they bordered and lived
- 12 in some of the same neighborhoods or next door to other
- 13 \parallel children and families in the district; so it was convenient.
- 14 They were there. And then, two, because they wanted to get
- 15 their kids a better educational opportunity than the school
- 16 district they were in.
- 17 Q Do you know the racial make-up approximately of the
- 18 student body of the Riverview Gardens School District?
- 19 A Roughly 97 percent African American.
- 20 Q And what about the Normandy School District?
- 21 A Ninety-eight percent African American.
- 22 Q Did the board at the Ferguson-Florissant School
- 23 District -- did they have any emergency meetings after this
- 24 court ruling and they were going to have to accept students?
- 25 A Yes, they did.

- 1 Q And was that a meeting about how to encourage students to
- 2 come to the district and feel welcome?
- 3 A Absolutely not.
- 4 Q What did they have a meeting about?
- A It was a meeting about how they were going to adjust the
- 6 class sizes to provide for seats for kids who wanted to
- 7 transfer into the district.
- 8 Q Adjust upward or downward the class sizes?
- 9 A Downward.
- 10 Q Did you attend that meeting?
- 11 A No. I didn't know about the meeting.
- 12 Q And why not?
- 13 A It was a closed meeting.
- 14 Q What do you think about that meeting being closed? What
- 15 message does that send?
- 16 A Well, I think you go to the school board and you're going
- 18 ■ African-American kids, black kids, in an unaccredited district
- 19 from coming into your district by reducing the seats, that's
- 20 probably something they did not want to discuss in public.
- 21 Q Okay. And why do you say -- when you say they're trying
- 22 to keep black children from transferring in, why do you say
- 23 black children?
- 24 A The two districts that were trying --
- MS. ORMSBY: I object, Your Honor. It's speculation.

He wasn't at the meeting. He's speculating to what was discussed.

THE COURT: Sustained.

- Q How is -- in this transfer scheme that the state statute has, how is transportation paid for?
- A The sending district can choose one school district in which it will pay transportation. All of the other if they went to any other district, they had to pay for transportation themselves or find transportation by any means necessary.
- Q Okay. And did anyone do anything to help students transferring into Ferguson-Florissant School District get transportation?
- A Yeah. One of the most humane things through all of this was that the superintendent of Ferguson-Florissant School District at the time, Art McCoy, realized that in order for the kids to take advantage of the educational opportunities in Ferguson-Florissant, that he reached out to the churches at first. The churches were actually providing transportation to get the kids to school and then subsequently raising money and bought bus passes and things of that nature. He did what it took to make sure that the kids can take advantage of what Ferguson had to offer.
- Q Now, did some people in Ferguson-Florissant School District not want transfer students?
- A Absolutely.

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And what were the excuses for not wanting transfer
 1
 2
    students?
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              MS. ORMSBY: Objection, Your Honor. Speculation.
              THE COURT: Well, lay a better foundation.
 4
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         Did you hear anything -- did the school board members
 6
    make any public statements about not wanting transfer
 7
    students?
8
         Absolutely.
    Α
         And what were the reasons that the school board members
9
10
    gave publicly for not wanting transfer students?
11
          Said it was an economic issue.
              MS. ORMSBY: Objection, Your Honor. Hearsay.
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13
              THE COURT: Overruled. I assume he was talking about
    the Ferguson-Florissant School District.
14
15
              MR. ROTHERT: I am talking about the
16
    Ferguson-Florissant School District.
17
              THE COURT: The board.
18
        (BY MR. ROTHERT) I'm not offering it for being true.
19
              Does that ring true to you that it was an economic
20
    issue?
21
         Well, no. I mean, whatever it cost them, they had the
22
     opportunity to bill the sending district to get it, and
23
     transportation was being provided from other sources. So, no,
24
    it did not ring true.
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Okay. Now, has there ever been a history in this part of

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Q

- 1 Missouri of school districts actively working to keep black
- 2 children out of their schools?
- 3 A Yes.
- 4 Q And does the Ferguson-Florissant School District have any
- 5 role in that history?
- 6 A Yeah. In 1975 that's how it became the
- 7 Ferguson-Florissant School District.
- 8 Q What happened in 1975 that created the
- 9 Ferguson-Florissant School District?
- 10 A Well, a court order to deal with the segregated school
- 11 | system. So they merged Berkeley and Kinloch School Districts
- 12 into what was -- what now has become the Ferguson-Florissant
- 13 School District.
- 14 Q When people campaign as being against transfers or
- 15 wanting to reduce or limit transfer students, does that have a
- 16 racial overtone?
- 17 ■ A Not only does it have it, but it was very vocal and
- 19 at old footage of what happened when the busing took place in
- 20 the '60s. I hadn't seen any -- that's my first experience of
- 21 seeing something like that live and up front.
- 22 | Q Why would campaigning against transfer students in this
- 23 context -- why would that have a racial overtone?
- 24 A Because the districts that the kids will be coming from
- 25 were predominantly African American, and they did not want to

1 have these African-American children in their school district.

Q Did the school board response to the transfer issue in Ferguson-Florissant School District -- did that put the

district on the Missouri NAACP's radar?

- A Well, they were already on there based on the achievement gap, but that reinforced what some of our concerns were and some of the concerns of the folks in the community.
- Q And why does the Missouri NAACP care about the, you know, whether or not students in unaccredited school districts are being allowed to transfer to schools that are accredited?
- A Well, I think the -- two things. One, the Missouri constitution requires that all children have access to -- I would say a good education, but I think the second promise of Brown basically said they should have access to a quality education. And if you're in an unaccredited school district and you live next door to a district that has a -- that is accredited, those children should have the opportunity to be there. And I think our state constitution requires it. I think Brown requires it.
- Q Okay. Did you view, and the Missouri NAACP view, the class sizes, changes in the tuition rates as putting obstacles in the way of black children to transfer into the Ferguson-Florissant School District?
- A We viewed it as the sole reason that -- was to prevent those kids from transferring to the district.

- 1 Q So that was all happening right as the 2013-2014 school
- 2 year was starting?
- 3 A Yes.
- 4 Q Did anything else happen in the Ferguson-Florissant
- 5 School District in 2013 that concerned the Missouri NAACP?
- 6 A They suspended the only, first African-American
- 7 superintendent they ever had.
- 8 Q And that's Dr. Art McCoy?
- 9 A Dr. Art McCoy, yes.
- 10 Q When did that happen; do you remember?
- 11 A November 2013.
- 12 Q Okay. Why did this -- why did the Missouri NAACP care
- 13 about Dr. McCoy being suspended?
- 14 A One, he was an excellent superintendent, excellent
- 15 credentials; but, two, he had opened his arms and embraced
- 16 those African-American children like no other district I think
- 17 **|** in the area. As a matter of fact, I think Ferguson-Florissant
- 18 was on the -- number two on accepting kids.
- 19 After the program, he nurtured them and even reached
- 20 out and got them transportation. He was doing what it took to
- 21 | ensure that those children that wanted to come to the school
- 22 district had that opportunity to do it.
- 23 | Q Okay. And so did it seem to the -- given the timing to
- 24 the Missouri NAACP that the suspension could be in retaliation
- 25 for Dr. McCoy's welcoming attitude of transfer students?

- 1 A We think it was solely in response to him welcoming the 2 transfer students.
- 3 Q And when I say transfer students --
- 4 A Talking about the black -- I'm talking about those
- 5 African-American kids that lived next door in the
- 6 neighborhoods that the same kids in Ferguson did right now
- 7 because of they were coming from Normandy and Riverview
- 8 Gardens, which was predominantly African American.
- 9 Q Now, did you attend or watch any of the board meetings
- 10 that happened right after the suspension?
- 11 A Yes.
- 12 | Q All right. So did the board say that it suspended Dr.
- 13 McCoy in retaliation for his welcoming attitude toward black
- 14 students?
- 15 A Well, it wouldn't say anything. It was silent for a very
- 16 long time.
- 17 Q Did anyone ask why?
- 18 A Oh, my God, yes. The community overall was in an uproar
- 19 and wanted to know why Dr. McCoy was suspended.
- 20 Q Were there any special meetings to discuss this?
- 21 A Yeah. We had a number of meetings, and as a matter of
- 22 | fact, the sitting school board member attended, I think, some
- 23 of those meetings, yeah.
- 24 Q And were there any -- did the school board have any
- 25 meetings to listen to questions from the community? If you

remember.

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- Not that I recall. Not specifically listening to 3 questions from the community, no.
 - So how did the board respond to the questions about why it had suspended Dr. McCoy?
 - At one point in time, there were made some statements that it wasn't about race. That was right after a press conference that we did at a church, and we sort of riled up, and they said it wasn't about race.
 - Other than saying it's not about race, did they say anything else?
 - Α No.
- 13 So did that satisfy you that it wasn't about race?
- 14 You know, normally when -- when this dealing with black 15 children or people of color and the first thing they say "it's 16 not about race," in most cases that's exactly what it is.
- 17 Can you give me -- I mean, you say that. Give me an
- 18 example of that.

process.

19 I mean, you know, if you look at some of the reasons why 20 blacks were given literacy tests as a prerequisite to register 21 to vote, of course they said it was not about race, but it 22 was -- turned out to be exactly that. It had a disparate 23 impact and prevented African Americans from being -- from registering to vote and participating in the electoral 24

- Q So other than saying it was not about race, did the board give the public any more information about why it had suspended Dr. McCoy?
 - A Not really.

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- 5 Q Was this a problem?
- A It was a big problem. We all were concerned, especially the parents of the kids that attended the district and the people in the community. We wanted to know why was such a delightful, well-mannered, well-equipped, educated
 - Q So in the absence of anything from the board explaining why it had suspended Dr. McCoy, you know, what did people think?
- 14 A Again, most folks thought --

professional being treated that way.

- MS. ORMSBY: Objection, Your Honor. Speculation.
- 16 THE COURT: Sustained.
- A There were all sort of innuendos and rumors, and we received any number of calls from individuals asking us as to why we were not engaging directly with the school board to have them to explain exactly what was going on with Dr. McCoy.
 - Q Did the board publicly give any reason -- I mean, except for when it was saying it wasn't about race, did it give any reason for why it was otherwise remaining silent about why it had suspended Dr. McCoy?

- 1 A Well, they told us that because it was a personnel issue,
- 2 under Missouri law would not allow them to disclose that.
- 3 Q And did you buy that?
- 4 A Absolutely not.
- 5 Q Why not?

- 6 A I'm familiar with Missouri open records law, and it gives
- 7 them the ability to make a choice one way or another.
 - Q On personnel information?
- 9 A Yeah. On personnel information, absolutely.
- 10 Q Do you know, after suspending Dr. McCoy, did the board
- 11 later come up with a statement of charges and proceed toward
- 12 going after Dr. McCoy?
- 13 A Yes, it did.
- 14 Q On those charges?
- 15 A Yes, it did.
- 16 Q And how was that ultimately resolved?
- 17 A Dr. McCoy resigned.
- 18 Q If you would look at Exhibit 161, which is in your
- 19 binder, have you seen that before?
- 20 A Yes.
- 21 Q What is it?
- 22 A Separation agreement and release dated March 12, 2014.
- 23 Q Do you need some water?
- 24 A Yeah. That would be helpful.
- 25 THE CLERK: There is some right there. There is some

- 1 by you.
- 2 A Great. Great. Separation agreement and release dated
- 3 March 12 between the Ferguson-Florissant School District and
- 4 Dr. Art McCoy.
- 5 Q All right. Could you turn to paragraph 7 and read that
- 6 to me?
- 7 A Seven. The district agrees that it will place the
- 8 statement of charges and all documents amassed by the district
- 9 in support of said charges in a sealed envelope only to be
- 10 pened by order of a court, pursuant to Chapter 16 of the
- 11 Missouri Revised Statutes of the State -- Revised Statutes of
- 12 the State of Missouri.
- 13 Q And when is this agreement dated?
- 14 A March 14, 2014 -- March 12, 2014.
- 15 Q March 12, 2014?
- 16 A Yeah.
- 17 | Q Correct?
- 18 A Yes.
- 19 Q All right. You're familiar with that agreement?
- 20 A Yes.
- 21 Q So is there anything in that agreement that prevented the
- 22 board from being transparent about Dr. McCoy's suspension back
- 23 I in November of 2013?
- 24 A Not in my opinion.
- 25 Q Was that agreement signed before or after the community

- 1 was asking for transparency in November of 2013?
- 2 A After.
- 3 Q Before or after the community is asking for transparency
- 4 in December of 2013 and January 2014?
- 5 A After.
- 6 Q Do you -- that agreement is signed by Dr. McCoy, right?
- 7 A Yes, it is.
- 8 Q Do you blame him for negotiating for confidentiality of
- 9 charges in March 2014?
- 10 A If you're African American, you're being demonized, I
- 11 | would have done the same thing.
- 12 Q Are you aware or have you heard that the Department of
- 13 Justice conducted a civil rights investigation into the City
- 14 of Ferguson?
- 15 A Yes.
- 16 Q Did you read the report that came from that
- 17 | investigation?
- 18 A I'm very much involved, yes. I've read it from page to
- 19 page.
- 20 Q And what did you think of it?
- 21 MS. ORMSBY: Objection, Your Honor. Relevance as to
- 22 the school district.
- 23 THE COURT: Are you going to tie it up?
- MR. ROTHERT: It will definitely be tied up in the
- 25 case.

THE COURT: Okay. You may proceed under that understanding.

- A Horrific. It outlined the unequal and unfair treatment and overpolicing of the residents and the children of the city of Ferguson, even those who are being educated in the Ferguson-Florissant School District the courts' excessive fines, the violation of all sort of constitutional rights of the individuals out there. It was horrific.
- 9 Q So that was about the City of Ferguson, though, right?
 10 That report?
- 11 A Yes.

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- 12 Q So it doesn't have anything to do with the
- 13 Ferguson-Florissant School District?
- 14 A Yes, it does.
- 15 Q Why? Why would you say that?
- A Because it dealt with the policing, and it was the police officers of the Ferguson -- City of Ferguson who also -- the safety officer, resource officers in the Ferguson-Florissant School District.
 - Q Okay. And do the things that are highlighted in that report -- do they affect the students and parents that live in the school district, the African-American students?
- A Yeah. The issues that the report outlined as relates to those resource officers and how they treated those children,

those African-American children in the school district, was

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horrific. The examples that they gave raised the hair on the
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    back of my neck.
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             MR. ROTHERT: I have no further questions of this
 4
    witness.
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              THE COURT: How long is your cross? More than ten
    minutes?
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             MS. ORMSBY: Yes.
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              THE COURT: Okay. We will take a morning recess at
     this time. We will reconvene at 10:45.
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            (COURT RECESSED FROM 10:20 AM UNTIL 10:50 AM.)
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              THE COURT: I'll remind you, sir, you're still under
     oath.
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13
             Mr. Rothert, are you ready?
             MR. ROTHERT: Yes.
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15
              THE COURT: You may proceed.
16
                           CROSS-EXAMINATION
17
    BY MS. ORMSBY:
18
         Thank you, Your Honor.
19
              Mr. Pruitt, my name is Cindy Ormsby. I represent the
    Ferguson-Florissant School District. You don't live in the
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21
    Ferguson-Florissant School District, do you?
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    Α
         No.
23
         And what's your highest level of education?
         Bachelor's.
24
25
         In what?
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- A Business administration and accounting.
- 2 Q What's your occupation?
- 3 A I'm a consultant.
- 4 Q For who?

- 5 A Pruitt and Associates. Self-employed.
- 6 Q What kind of consulting do you do?
- 7 A Business management, real estate -- wherever I can get a
- 8 paying client.
- 9 Q I get that. Are you paid by the Missouri NAACP?
- 10 A Absolutely not.
- 11 Q Have you ever been on a school board?
- 12 A No.
- 13 Q Have you ever run for school board?
- 14 A No.
- 15 Q So you're not quite sure exactly what school boards do,
- 16 are you?
- 17 \blacksquare A I'm very much familiar what school boards do.
- 18 Q What is a school board's role?
- 19 A Primarily to prepare -- to institute policy that the
- 20 superintendent and the staff would carry out as relates to
- 21 deducating school children. I serve on the deseg committee for
- 22 the St. Louis Public Schools based on our court case. I'm
- 23 extremely experienced -- familiar what school boards do and
- 24 what their responsibilities are.
- 25 Q Have you talked to any of the current school board

1 members about the issues that you talked about in your

- 2 testimony?
- 3 A No.
- 4 Q Do you know Esther Haywood?
- 5 A Yes.
- 6 Q How long have you known her?
- 7 A Fifteen, twenty years.
- 8 Q Is she a member of the NAACP?
- 9 A Yes, she is.
- 10 Q Is she the president of the county NAACP?
- 11 A Yes, she is.
- 12 Q The Ferguson-Florissant School District's located within
- 13 the county of St. Louis; is that right?
- 14 A Yes, it is.
- 15 Q Would you agree that you and Esther have a contentious
- 16 relationship?
- 17 A No.
- 18 Q How would you describe your relationship?
- 19 A Well, we were together Saturday, and we spoke and had a
- 20 very good conversation.
- 21 Q Did you talk to Esther before the filing of this lawsuit?
- 22 A No.
- 23 Q Even though the subject of this lawsuit is located in the
- 24 county in which she's president?
- 25 A Because the Missouri State Conference has a chairman of

education who focuses on these larger issues, that chairman reports to me as a member of my branch, a member of my executive board, and all issues that relates to whether they're legal, economic development, and education related, that's my responsibility as the first vice president for the Missouri State Conference. So when these issues come up across the state, I am the person who represents the NAACP in dealing with them, whether it's Kansas City, St. Louis, the Bootheel, or Ferguson.

Q And it's not even a matter of politeness to talk to the president of the NAACP of the county in which it's located prior to filing?

MR. ROTHERT: I would object. It's irrelevant as to -- at this point.

THE COURT: Overruled.

A I think it's -- well, last time I looked at our administrative chart and how we do things, I didn't see politeness in that. What happens is, is that issues come up that are going to rise to a level where they're going to have to have litigation in order for a local branch to take on the issue, especially as relates to litigation. They have to apply to the state. Then the state has to sign off on it. Then we have to apply it to our national level. So whatever decision they were going to make, it would have to come to us, and we would have to be the ones to ultimately say, yes, we

- want to elevate it up and get approval on the national level
 and take it on as a organization.
- 3 So, no, I don't think it was an issue of politeness.
- 4 I think that our local branches understand what the role and
- 5 responsibility of our state conference is, and they know what
- 6 the role is, and we fulfill it.
 - \mathbb{I} Q Did you talk to her after the lawsuit was filed?
- 8 A Yeah.
- 9 Q About the case?
- 10 A A little bit, yeah. Not her directly, no.
- 11 Q You did or you didn't?
- 12 A Are you asking me if I talked to Esther Haywood directly
- 13 after the case -- this case was filed? No, I have not had a
- 14 conversation with her directly.
- 15 Q Did she ever advise you that she didn't agree with the
- 16 | lawsuit and she believed it was ill-advised?
- 17 A No. Never.
- 18 \parallel Q Did you ever determine prior to the filing of this
- 19 lawsuit whether or not the district had reached out to the
- 20 county NAACP about the Dr. McCoy controversy?
- 21 A No. I reached out to the district. They didn't --
- 22 | wouldn't talk to me, period. So, no. I don't know.
- 23 Q So you don't know if they talked to the county NAACP?
- 24 A No.
- 25 Q And you didn't think that was important to ask prior to

- 1 | filing this lawsuit?
- 2 A No.
- 3 Q You talked a lot about the achievement gap. Do you know
- 4 what data is measured in determining the achievement gap?
- 5 A Not extensively, no.
- Q Do you know whether the achievement gap existed ten years
- 7 ago?
- 8 A Yes. It probably wouldn't -- I don't know whether it was
- 9 called "achievement gap," but the disparity as relates to the
- 10 deducational outcomes of children, yes, I think that whatever
- 11 they measuring, it existed ten years ago.
- 12 Q Did it exist when Dr. McCoy was superintendent?
- 13 A I would assume so. I don't know.
- 14 Q Are you aware it's the superintendent's responsibility to
- address issues, academic issues, such as the achievement gap?
- 16 A No. I believe it's the board's responsibility to make
- 17 **|** sure that the kids are getting a quality education, and the
- 18 | superintendent reports to them.
- 19 Q Is it your understanding that school board members have
- 20 degrees in education?
- 21 A No.
- 22 Q Is it your understanding that school board members have
- 23 degrees in curriculum?
- 24 A No.
- 25 Q Is it your understanding that the school board hires a

superintendent that has those qualities?

A I would think that it would be impossible for me to respond and say all school boards hire superintendents based on those qualities. They may be hiring them because of favoritism. They may be hiring them for any number of reasons. They may be hiring them because there's one aspect of what their superintendent does that may be more prevalent as a problem in their district. So I think it varies from board to board, individual to individual. I don't think there's a set standard that I know of anywhere that says all school boards must follow this standard as relates to making hiring decisions of superintendents. I don't think that exists.

- Q Is it your opinion that school boards should be qualified to choose the programs that are needed to address the achievement gap?
- A Yes.

- Q Even though they don't have degrees in education or curriculum?
- A I think school board members in some cases hopefully are parents, and I think all parents are concerned about the things that important for them for they kids to learn; so I expect that the parental concern will penetrate them being a school board member and definitely something they will want to know about as relates to the kids in the district, especially

when you're looking at numbers that says that there is a impact to certain population in the district and that the impact is negative.

I think any time a superintendent, DESE, the

Department of Secondary Elementary Education, anybody submits

to me numbers that says that I have a population within my

district that is failing or is being disproportionally

impacted one way or another, that as a school board member I

have a fiduciary responsibility more than anything else to

understand why that's happening and to hold the superintendent
accountable to fix it.

- Q Hold the superintendent accountable, correct?
- 13 A Yes.

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- 14 Q And that was Dr. McCoy a few years ago, correct?
- 15 A Yes.
- Q And there was an achievement gap under Dr. McCoy, correct?
- 18 A Yes, I would assume.
- 19 Q Okay. How many school board meetings of the
- 20 Ferguson-Florissant School District have you attended in the
- 21 | last year?
- 22 A Let's see, Dr. McCoy left, let's see, March. So prior to
- 23 March of 2014, the separation agreement, I think maybe two. I
- 24 attended the ones that you moved to the -- this other building
- 25 because it didn't have enough room, and I can't think of the

- 1 other one. So maybe two or three.
- 2 Q How many curriculum committee meetings have you attended?
- 3 A None.
- 4 Q How many discipline committee meetings have you attended?
- 5 A None.
- 6 Q How many board workshops have you attended?
- 7 A Am I allowed to? Are they open to the public?
- 8 Q They are.
- 9 A Okay. None.
- 10 Q So how can you be so sure that the board hasn't addressed
- 11 the issue of the achievement gap?
- 12 A Because of the parents with children in the district that
- 13 we interface with and talk to are complaining about the very
- 14 same things that we just talked about now, and then again I
- 15 think the numbers -- unless the numbers you're reporting to
- DESE and the Department of Education are incorrect, I think
- 17 ☐ the numbers are a pretty good indication that there is a
- 18 disparity going on.
- 19 Q How many parents have you interviewed?
- 20 A Interviewed directly or have conversations with?
- 21 | Q How many parents have you interviewed directly about the
- 22 achievement gap?
- 23 A Maybe two or three.
- 24 **|** Q How many parents have you interviewed directly about
- 25 discipline?

- Oh, we've got at least over the past couple of years at 1 Α least maybe ten, fifteen calls where parents are complaining 2 3 about they felt that they child was not receiving a fair 4 treatment as relates to discipline. And then at your 5 meetings, board meetings, or in when we were having the rallies at the churches and stuff in respond to McCoy, then 6 7 there were tons of parents complaining about discipline and achievement gap and all sort of inequities that they felt were 8 9 going on in the district.
 - Q And are you positive that everybody that spoke at that meeting were residents of the school district?
- 12 A I'm positive that they were enough informed that I relied
 13 on that information, yes.
 - Q So the information that you gave to the Court today with regard to whether or not the school board has addressed the achievement gap and whether or not the school board has addressed the discipline issues, that's based on approximately twenty parents total that you've spoken to about that directly?
 - A Like I said at those meetings, we talked to any number of parents and individuals; so, no, I would not say that.
 - Q How many. How many --

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A I -- I couldn't tell you how many people are in this
courtroom; so I may have had a bunch of conversations, but I
couldn't tell you how many of them were in there. So, no, I

- 1 didn't -- at those meetings I didn't go around with a clicker
- 2 and every time I talked to somebody click off a number and
- 3 keep count.
- 4 Q Have you spoken to fifty parents?
- 5 A I would say easily, yes.
- 6 Q Seventy-five?
- 7 A Quite possible.
- 8 Q Hundred?
- 9 A I don't know.
- 10 Q Do you know how many thousands of parents there are in
- 11 the Ferguson-Florissant School District?
- 12 A No.
- 13 Q Okay. How many Hazelwood School Board meetings have you
- 14 attended?
- 15 A Oh, my God.
- 16 Q In the last year.
- 17 A In the last year? Maybe two or three.
- 19 A None. The teachers, when they report out at the school
- 20 board meetings, they get those curriculum reports there at the
- 21 meeting.
- 22 Q I'm at every single meeting. Do you see me there when
- 23 you're there at the Hazelwood School Board meetings?
- 24 A No. I don't know.
- 25 Q Because I've been there for the last five, ten years, and

I've never heard a report out from the teachers at the 1 Hazelwood School Board meeting. So I'm wondering which ones 2 3 are you talking about? 4 MR. ROTHERT: Your Honor --5 THE COURT: Your question's argumentative and assumes facts not in evidence; so why don't you rephrase. 6 7 I will, Your Honor. 8 Are you sure that the teachers report out at the 9 Hazelwood school meeting? 10 When they are principals report out at the Hazelwood 11 School Board meetings where they put out the performances for each one of those school buildings, and they do -- yeah, they 12 13 do report out. Did you see me at the meetings? 14 No. 15 THE COURT: Look, this is not a two-way street, all 16 right? You ask the questions, and you answer them. 17 THE WITNESS: Yes, sir. 18 THE COURT: And your attorney will have the opportunity to ask you some --19 20 THE WITNESS: I'm sorry, Your Honor. 21 THE COURT: That's all right. 22 Are you aware of the racial make-up of the Hazelwood 23 School District? 24 Somewhat, yes.

Do you believe that the Hazelwood School District has a

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- 1 higher percentage of African Americans than the
- 2 Ferguson-Florissant School District does?
- 3 A Yes. It's a larger school district, larger population,
- 4 yes.
- 5 Q I'm talking about percentage-wise. Is the
- 6 African-American population in Hazelwood larger or smaller
- 7 than that of Ferguson-Florissant?
- 8 A I believe larger.
- 9 Q Do you know that to be true?
- 10 A No.
- 11 Q Have you looked at it?
- 12 A Recently to compare them? No.
- 13 Q How are school board members in Hazelwood elected?
- 14 At-large or single-member districts?
- 15 A At large.
- 16 Q And how many school board members do they have that are
- 17 African American?
- 18 A Four.
- 19 Q If it was -- if it's on the record in this court that the
- 20 African-American population is slightly smaller than the
- 21 Ferguson-Florissant School District, would that surprise you?
- 22 A I'm sorry. Say that -- are you talking about the
- 23 percentage?
- 24 Q Yes.
- 25 A No, it wouldn't.

- 1 Q Yet they were able to elect a majority African Americans
- 2 to their school board?
- 3 A I mean, the fact that the four are there, I think the
- 4 answer to that is self-evident.
- 5 Q I think you're right. I talked a little bit about
- 6 discipline. And you said you have not attended any of the
- 7 discipline committee meetings in the Ferguson-Florissant
- 8 School District, correct?
- 9 A No.
- 10 Q Correct? Are you aware of a statute that requires
- 11 certain discipline infractions to be reported to the police?
- 12 A Somewhat.
- 13 Q Under state law?
- 14 A Yes, somewhat.
- 15 Q Do you believe school districts should comply with state
- 16 law?
- 17 **A** Yes.
- 19 alternative school where the vast majority of the students
- 20 that are -- that receive out-of-school suspensions actually go
- 21 and attend there so they are not on the streets?
- 22 A Somewhat.
- 23 Q Do you have any more recent data than 2011 with regard to
- 24 discipline infractions?
- 25 A Not that I can rely on. I've gotten numbers that I read

- in publications, but I haven't done any due diligence to 1 ascertain whether they are accurate or not. 2
- 3 How many school board campaign events have you attended?
- 4 None.
- 5 Do you believe that generally parents are concerned about discipline and student safety in the schools? 6
- 7 I think they're more concerned that their kid gets a good 8 education; but, yes, I think safety also is a concern.
 - If school board candidates are asked about discipline issues, should they answer those questions?
- 11 Of course.
- Will you concede that discipline is a legitimate area of 12 13 concern and a matter for discussion in school board elections?
- 14 Yes.

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- 15 So achievement scores and students transferring. Are you 16 aware -- well, why does a school become unaccredited; do you
- 18 There are a number of different performance levels that the DESE requires school districts to meet. When that does not happen over a two-year span of period, it gives the DESE the ability to go in and render the school provisionally
- 22 accredited or subsequently unaccredited.

know? School district become unaccredited.

- 23 Is student achievement one of those factors that DESE 24 considers?
- 25 Yes. Α

- Q And are you aware that the achievement scores of students transferring from unaccredited school districts become the
- 2 cransferring from unaccredited school districts become
- 3 scores of the receiving school districts?
- 4 A What I'm more aware of is that the --
- 5 Q It's just a yes-or-no question. Are you aware that the
- 6 achievement scores of students transferring from unaccredited
- 7 school districts become the achievement scores of the
- 8 receiving school district?
- 9 A At a period of time that was designated by DESE in their
- 10 quidelines -- I think it's the second year, or something like
- 11 | that; I forgot what the ruling was -- but --
- 12 Q So you don't know?
- 13 A Eventually. Eventually, yes.
- 14 Q Do you have that DESE document in front of you?
- 15 A Of course not.
- 16 Q So you're speculating on what it says. You don't know
- 17 | for sure?
- 19 period of time.
- 20 MR. ROTHERT: Your Honor, I object to the original
- 21 question since it apparently calls for speculation.
- 22 THE COURT: Overruled.
- 23 Q Explain to me how the achievement gap will change under a
- 24 single-member district as opposed to an at-large district.
- 25 A Are you asking me for a professional opinion or just my

personal opinion?

- Q I'm asking for -- I'm asking you to explain to the Court how the achievement gap will change if the electoral system changes.
- A As a consultant, I can give a very technical response that professionally I probably should not because I don't have as much expertise, but I would say as a civil rights leader and activist, I think the fact that in those districts, those smaller districts, that those parents who live within that district will have a better opportunity to interface with the person who serves on the school board, and that will result in those school board members having the more direct understanding and input as relates to how that school board member carry out their duties from time to time.
 - Q Are you aware of the -- what the financial condition of the Ferguson-Florissant School District was in 2014?
- 17 A No.
 - Q You state in your declaration, and I quote, "Although the source school provided a substantial share of the transportation costs for transferring students, there were small remaining costs to guarantee adequate transportation."

 Did I quote you correctly?
- 23 A What number, paragraph number?
- 24 THE COURT: It's paragraph 21.
- MS. ORMSBY: Thank you, Your Honor.

- Vol I -- 1-11-16 (BY MS. ORMSBY) Oh, no wonder. I flipped too far. 1 I was in somebody else's. 2 3 Paragraph 21. Do you see that? Yes. I'm reading it. 4 5 That's not accurate, is it? 6 What you mean it's not accurate? I don't understand the 7 question. It's not accurate that the sending school district 8
 - provides transportation funds to the Ferguson-Florissant School District. You say they provide a substantial share of transportation costs. The source school, which would be Normandy School District or Riverview Gardens, provides a substantial share of transportation costs for transferring students. That's not correct, is it?
 - I'm looking at No. 21. (Reading.) Transfer student was transportation, although the source provided -- although the source school provide substantial share of transportation, costs for transferring students that were remaining costs of adequate transportation.

And I was talking about in general.

- So specifically to Ferguson-Florissant, no transportation costs were provided by the what you call "source school"?
- 23 I agree.

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24 Thank you. So if the school district was having 25 financial issues -- in fact, they just in 2015 -- I don't know

- 1 if you remember. Do you remember if they ran a bond issue for
- 2 a tax increase the last April election? Do you remember that,
- 3 Mr. Pruitt?
- 4 A No. I don't recall.
- 5 Q Okay. So if finances were an issue at the
- 6 Ferguson-Florissant School District, in transportation, Dr.
- 7 McCoy wanted the district to pay for transportation, would
- 8 that be a legitimate concern of the school district?
- 9 A I would say not in this instance, no.
- 10 Q Are you aware whether Dr. McCoy provided any budget
- 11 adjustments to the board with regard to providing
- 12 transportation funds?
- 13 A No, I'm not. No, I'm not.
- 14 Q Are you aware whether Dr. McCoy ever provided any sort of
- 15 plan to the board where those transportation costs would be
- 16 paid by outside sources?
- 17 | A No, I'm not.
- 18 Q So can you agree with me that there's other reasons than
- 19 your excuse of race that the school board could be concerned
- 20 about the transfer program?
- 21 A No, there are not.
- 22 Q There's nothing else besides race? Finances could not be
- 23 an issue?
- 24 A No. A prime example would be the St. Louis Public School
- 25 opened its doors to all sort of children, and we had financial

- 1 issues for a very long time. I think they --
- 2 Q Did they provide transportation for them? Did they pay
- 3 | for the transportation?
- 4 A I don't know. I can ask.
- 5 Q You don't know.
- 6 A No, I don't know. I know they took them.
- 7 Q And the Ferguson-Florissant School District took them.
- 8 Didn't you testify they took the second highest number of
- 9 kids?
- 10 A Yes. Yes, they did.
- 11 Q They accepted those kids, right?
- 12 A Yes.
- 13 Q The second highest number of kids under Francis Howell;
- 14 | isn't that right?
- 15 A Dr. McCoy did.
- 16 Q And the school board never turned them away, did they?
- 17 A They could not turn them away.
- 18 Q They did not turn them away.
- 19 A They could not turn them away.
- 20 Q They did not try to turn them away, did they?
- 21 \blacksquare A I think when they changed the number of seats in the
- 22 classroom, I think that was attempt to turn them away.
- 23 \parallel Q Are you aware they hired additional teachers to
- 24 deducate the -- were you there when they approved additional
- 25 teachers to be hired for the transfer students?

- I think since they had to take the children, they had to 1 Α have teachers to teach them. 2
 - They spent more money because of those transfer students, correct?
 - I would assume that the teachers didn't come for free.
 - And they were required by DESE to set their class sizes, weren't they?
- No. I don't think so. 8 Α
- 9 Really? You don't --

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- I think DESE gave them an option. I don't think DESE's quidelines dictated that the districts had to change they class sizes. There were any number of districts -- what 12 13 happened, I think DESE intervened because districts were 14 changing their class size, and they saw that it would be prohibitive for the kids to get transferred in there. So they 16 issued these quidelines so that they can have some uniform way 17 of how these districts operate.
 - MS. ORMSBY: Your Honor, I'd like the opportunity to supplement the record with the actual DESE guidelines so the Court could see what they actually are rather than what that witness is testifying to.
- 22 THE COURT: We'll take that up as part of your case.
- 23 (BY MS. ORMSBY) Thank you.
 - Is Dr. McCoy your friend?
- 25 No. I didn't know him before he became superintendent of Α

1 the Ferguson-Florissant School District.

- Q And we've already talked about the fact that when he was superintendent, the achievement gap was not solved. Correct?
 - A Absolutely not.

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- 5 Q And neither was the discipline issue?
- 6 A Absolutely not.
- Q Would you have had the school district release all of the personnel information about Dr. McCoy against his wishes?
- 9 A Yes. I think transparency is in the public's best 10 interest.
- 11 Q And do you believe that the school board's decision not 12 to release personnel information with regard to Dr. McCoy is 13 unique?
- 14 A I don't have enough history of those sort of instances
 15 that say whether it's unique or not.
 - Q Have you ever known a school district,

 Ferguson-Florissant in particular or any other school

 district, in which personnel decisions, especially regarding

 suspensions and terminations, are a subject for public

 consumption?
 - A I think in every instance where a superintendent has been terminated for or with or without cause by a district, I subsequently read about why it occurred in the newspaper, which may not be accurate, but I subsequently read about it.
 - Q You seem very familiar with the Hazelwood School

- District. Why was Dr. Grayling Tobias put on suspension last 1 2 year?
 - I would be speculating.

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- Because it wasn't released, was it?
- 5 I don't know whether it was or not, but I would be speculating. I've had extensive discussions with a lot of 6 7 folks around in that, and that would be speculating or I guess it would be hearsay. I would be telling you what people in 8 9 professional positions do know or had the opportunity to know,
- 10 I would have to tell you what they told me.
- Sir, I'm just following up on your comment that you said that usually when these situations happened, you read about it 12 13 in the newspaper and you know. And I'm asking you for a

specific example, and you can't give me one, can you?

- I can give you example of where in the newspaper where they've talked about where a superintendent was ultimately fired and why they were fired, yes. I think the one in Riverview, I think it was an issue of some spending.
- Okay. I'm going to stop you right there. Wasn't that released because he was charged criminally?
- 21 I don't know if that's why it was released.
- 22 The school board didn't release it, did they?
- 23 I don't know. I read it in the paper, though.
- 24 Has the -- okay. Has the Ferguson-Florissant School
- 25 District hired a new superintendent?

- 1 A Yes.
- 2 Q Have you met him?
- 3 A Yes.
- 4 Q Do you see him here in the district today?
- 5 A Yeah.
- 6 Q I mean in the courtroom today.
- 7 A Yeah. He's sitting back there.
- 8 Q Can you raise your hand, Dr. Davis?
- 9 What do you think about Dr. Davis?
- 10 A I don't know. I've spent maybe couple hours with him on
- 11 a trip to Baltimore to look at a school there, and that was --
- 12 I think that's mainly the extent of it.
- MS. ORMSBY: I don't have anything further, Your
- 14 Honor.
- THE COURT: Any redirect, Mr. Rothert?
- I assume the election board wasn't going to ask
- 17 questions; is that right?
- 18 MS. FORSTER: No, Your Honor.
- 19 THE COURT: Are you ready for redirect?
- MS. ORMSBY: Yes.
- 21 THE COURT: You may proceed.
- 22 REDIRECT EXAMINATION
- 23 BY MR. ROTHERT:
- 24 Q Mr. Pruitt, do you know whether the voting in the
- 25 | Hazelwood School District School Board elections is racially

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1 polarized?
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- 2 A Yes. I would say so.
- MS. ORMSBY: Objection, Your Honor. Calls for a
- 4 legal conclusion.
- 5 THE COURT: In his opinion. For what it's worth.
- 6 MR. ROTHERT: I'll just withdraw the question.
- 7 | That's fine.
- 8 THE COURT: All right.
- 9 Q (BY MR. ROTHERT) Do you need a degree in curriculum or in
- 10 education to understand that there's an African-American
- 11 achievement gap?
- 12 **A** No.
- 13 Q And you rely on publicly available records from DESE and
- 14 Office of Civil Rights, the Department of Education?
- 15 A Absolutely.
- 16 Q And who provides that information to DESE and the Office
- 17 of Civil Rights, if you know?
- 18 A The school district.
- 19 Q Are you familiar -- have you ever heard of a program
- 20 called Higher Achievement For All that was in the
- 21 Ferguson-Florissant School District previously?
- 22 A No. Not really.
- 23 Q Do you know if Dr. McCoy, prior to being suspended, had
- 24 | implemented any programs to address the achievement gap in the
- 25 Ferguson-Florissant School District?

- 1 A Yes. I've heard, but I don't know to any great extent
- 2 the -- what those programs were. But, yes, I've heard that
- 3 from a lot of folks.
- 4 Q And do you know did they also -- he also adopted new
- 5 procedures under the policies for discipline, correct?
- 6 A Yes.
- 7 Q And what did the school board do with him, Dr. McCoy?
- 8 A They castrated him in the public and forced his
- 9 resignation.
- 10 MS. ORMSBY: Objection, Your Honor. Objection.
- 11 Q Are you aware of any personnel information about the
- 12 | current Ferguson-Florissant School District superintendent in
- 13 his previous employment?
- 14 A Other than what I read in the paper.
- 15 Q And what did you read in the paper?
- 16 A There was some questions as relates to the outcomes of a
- 17 | financial audit.
- 18 Q I need to get one thing. Did the Missouri NAACP reach
- 19 out to the Ferguson-Florissant School District to discuss --
- 20 A Yes.
- 21 Q Well, let me ask. -- to discuss gaps, achievement in
- 22 disciplinary gaps?
- 23 A No.
- 24 Q Okay. But to discuss Dr. McCoy?
- 25 A Yes.

And the Black Leadership Roundtable, when you were 1 Q involved in that, did that organization reach out to the 2 3 Ferguson-Florissant School District? 4 Absolutely. 5 And was that every year? 6 Yes. 7 MR. ROTHERT: I have no further questions. THE COURT: Okay. I don't usually allow -- but as to 8 9 the current superintendent if you have any questions. 10 MS. ORMSBY: That's it. 11 THE COURT: That was a new topic. 12 RECROSS-EXAMINATION 13 BY MS. ORMSBY: 14 Did you read the press release from the prosecutor in 15 North Carolina with regard to that incident? 16 Α No. 17 So you don't know that the prosecutor found absolutely no 18 wrongdoing and that Dr. Davis was acting under the direction 19 of the school board in each and every incident? 20 I'll go further. I think that it was another example of how black superintendents are castrated by boards and other 21 22 folks, just as Art McCoy was. I think he was a victim too. 23 MS. ORMSBY: Nothing further. 24 THE COURT: Thank you. Thank you, sir. You may step 25 down.

If you would call your next witness, please. 1 2 MR. ROTHERT: Your Honor, at this point we would like 3 to move for admission of several exhibits to which the parties 4 have stipulated to their authenticity. 5 THE COURT: Okay. 6 MR. ROTHERT: And there's no objection. The first 7 would be Plaintiffs' Exhibit 1, which is the 2000 official 8 Ferguson-Florissant School District election results. 9 THE COURT: Received without objection. MS. ORMSBY: Yes, Your Honor. 10 11 MR. ROTHERT: Exhibit 2 is the 2001 official 12 Ferguson-Florissant School Board. 13 MS. ORMSBY: No objection. 14 THE COURT: Received. 15 MR. ROTHERT: Exhibit 3 is the 2002 election results. 16 MS. ORMSBY: No objection. 17 THE COURT: Received without objection. MR. ROTHERT: Plaintiffs' Exhibit 4 is the 2003. 18 19 MS. ORMSBY: No objection. 20 THE COURT: Received without objection. MR. ROTHERT: Plaintiffs' Exhibit 5, the 2004 21 22 election results. 23 MS. ORMSBY: No objection. 24 THE COURT: Received without objection. 25 MR. ROTHERT: Exhibit 6 is the 2006 election results.

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81
              MS. ORMSBY: No objection.
1
 2
              THE COURT: Received without objection.
 3
              MR. ROTHERT: Plaintiffs' Exhibit 7 is the 2009
 4
    election results.
 5
              MS. ORMSBY: No objection.
              THE COURT: Received without objection.
 6
 7
              MR. ROTHERT: Exhibit 8 is the 2011 election results.
8
             MS. ORMSBY: No objection.
9
              THE COURT: Received without objection.
              MR. ROTHERT: Exhibit 9 is the 2012 election results.
10
11
              MS. ORMSBY: No objection.
              THE COURT: Received without objection.
12
              MR. ROTHERT: Exhibit 10 is the 2013 election
13
    results.
14
             MS. ORMSBY: No objection.
15
              THE COURT: Received without objection.
16
17
              MR. ROTHERT: Exhibit 11 is the 2014 official
    election results.
18
19
             MS. ORMSBY: No objection.
20
              THE COURT: Received without objection.
21
              MR. ROTHERT: Exhibit 12 is the 2015 election
22
    results.
23
              MS. ORMSBY: No objection.
              THE COURT: Received without objection.
24
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25 MR. ROTHERT: Exhibit 13 is U.S. Census Bureau Table

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B07004B.
1
 2
              MS. ORMSBY: No objection.
              THE COURT: Received without objection.
 3
 4
              MR. ROTHERT: Exhibit 14 is U.S. Census Bureau Table
 5
    BO8105B.
              MS. ORMSBY: No objection.
 6
 7
              THE COURT: Received without objection.
              MR. ROTHERT: Exhibit 15 is U.S. Census Bureau Table
8
9
    B16005B.
              MS. ORMSBY: No objection.
10
11
              THE COURT: Received without objection.
12
              MR. ROTHERT: Exhibit 16 is U.S. Census Bureau Table
    B17010B.
13
14
              MS. ORMSBY: No objection.
15
              THE COURT: Received without objection.
16
              MR. ROTHERT: Exhibit 17 is U.S. Census Bureau Table
    B17020B.
17
18
              MS. ORMSBY: No objection.
19
              THE COURT: Received without objection.
20
              MR. ROTHERT: Exhibit 18, U.S. Census Bureau Table
    B18101B.
21
              MS. ORMSBY: No objection.
22
23
              THE COURT: Received without objection.
             MR. ROTHERT: Exhibit 19 is U.S. Census Bureau
24
    B19013B.
25
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MS. ORMSBY: No objection.
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 2
              THE COURT: Received without objection.
 3
             MR. ROTHERT: Exhibit 20 is U.S. Census Bureau Table
 4
    B19113B.
 5
             MS. ORMSBY: No objection.
 6
              THE COURT: Are you going to go all the -- how far
 7
    are you going? Are you going all the way to 35, 36, 37?
8
             MS. ORMSBY: Can go to 42 without objection.
9
             MR. ROTHERT: Do you need to -- does it need to be in
10
     the record what they are?
11
              THE COURT:
                         No.
             MR. ROTHERT: Okay. One through -- or 21 through 42?
12
13
             MS. ORMSBY: Correct. No objection.
14
              THE COURT: Received without objection.
15
             MR. ROTHERT: Then 44, 45, and 46.
16
             MS. ORMSBY: No objection.
17
              THE COURT: Received without objection.
             MR. ROTHERT: 48, 49, 50, 51, 52, 53, 54, 55.
18
19
             MS. ORMSBY: No objection.
20
             THE COURT: Received without objection.
21
             MR. ROTHERT: Exhibit 61.
22
             MS. ORMSBY: What about Exhibit --
23
             MR. ROTHERT: We are not moving for admission of that
24
    at this point.
25
             MS. ORMSBY: You're going to 61?
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84
              MR. ROTHERT: 61.
1
 2
              MS. ORMSBY: No objection.
 3
              THE COURT: Received without objection.
 4
              MR. ROTHERT: 62(a).
 5
              MS. ORMSBY: No objection.
 6
              THE COURT: Received without objection.
 7
              MR. ROTHERT: Then 63 through 69.
8
              MS. ORMSBY: No objection.
9
              THE COURT: Received without objection.
10
              MR. ROTHERT: 71.
11
              MS. ORMSBY: No objection.
              THE COURT: Received without objection.
12
13
              MR. ROTHERT: 75.
14
              MS. ORMSBY: No objection.
15
              THE COURT: Received without objection.
16
              MR. ROTHERT: 79.
17
              MS. ORMSBY: I'm objecting to this as 78 if 78 is not
18
    put in as well.
19
              THE COURT: Well, 78 is blank. So what's your
20
    objection?
21
              MR. ROTHERT: We withdrew 78.
22
              THE COURT: So is there -- what's your objection
23
    to --
             MS. ORMSBY: No objection, Your Honor.
24
25
              THE COURT: Received without objection.
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85
              MR. ROTHERT: 82 through 91.
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 2
              MS. ORMSBY: No objection.
 3
              THE COURT: Received without objection.
 4
              MR. ROTHERT: 93 through 101.
 5
              MS. ORMSBY: No objection.
              THE COURT: Received without objection.
 6
 7
              MR. ROTHERT: 104 through 108.
 8
              MS. ORMSBY: No objection.
9
              THE COURT: Received without objection.
10
              Are we ready to move on to your next witness, or you
11
     still have some more documents as to --
              MR. ROTHERT: Almost done.
12
              THE COURT: All right.
13
14
              MR. ROTHERT: 130.
15
             MS. ORMSBY: No objection.
16
              THE COURT: Received without objection.
17
              MR. ROTHERT: 132 to 134.
18
              MS. ORMSBY: No objection.
19
              THE COURT: Received without objection.
              MR. ROTHERT: 136 to 138.
20
21
              MS. ORMSBY: No objection.
22
              THE COURT: Received without objection.
23
              MR. ROTHERT: 140 to 143.
24
              MS. ORMSBY: No objection.
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THE COURT: Received without objection.

MR. ROTHERT: 145 to 152. 1 2 MS. ORMSBY: No objection. 3 THE COURT: Received without objection. 4 MR. ROTHERT: 154 to 166. 5 MS. ORMSBY: No objection. 6 THE COURT: Received without objection. 7 MR. ROTHERT: And 168 to 171. 8 MS. ORMSBY: No objection. 9 THE COURT: Received without objection. 10 MR. ROTHERT: And that is all for now. 11 THE COURT: All right. 12 MR. ROTHERT: Sophia Lakin will be handling the next 13 witness. 14 THE COURT: Okay. 15 MS. LAKIN: Good morning, Your Honor. Sophia Lakin 16 on behalf of the plaintiffs. The plaintiffs call Dr. Colin 17 Gordon. 18 THE COURT: If you would step forward, sir, and be 19 sworn. 20 MS. LAKIN: And as with Mr. Pruitt, I have a binder 21 full of trial exhibits. 22 THE COURT: Very well. 23 (WITNESS SWORN BY THE CLERK.) 24 COLIN GORDON, HAVING BEEN FIRST DULY SWORN, WAS EXAMINED AND TESTIFIED AS 25

FOLLOWS:

1

2 DIRECT EXAMINATION

3 BY MS. LAKIN:

- 4 Q Good morning, Dr. Gordon. Can you please state your name
- 5 | for the record?
- 6 A Colin Gordon.
- 7 Q Are you currently employed?
- 8 A Yes.
- 9 Q And where are you employed?
- 10 A I'm a professor of history at the University of Iowa.
- 11 Q Do you have tenure?
- 12 A Yes.
- 13 Q What is your educational background?
- 14 A I have a bachelor's degree, honors in history from the
- 15 University of Alberta, a master's degree in history from York
- 16 University in Toronto, and a Ph.D. in history from the
- 17 University of Wisconsin at Madison.
- 18 Q Where have you worked since obtaining your Ph.D.?
- 19 A I taught for four years at the University of British
- 20 Columbia. Since 1994 I've taught at the University of Iowa.
- 21 Q And how long has that been?
- 22 A Twenty-one going on twenty-two years.
- Q Have you held any leadership positions in the department
- 24 during that time?
- 25 A Yes. I've served in the department as the director of

- 1 undergraduate studies, as the director of graduate studies,
- \parallel and a five-year term as chair of the department.

is a state-level think tank.

Association.

- Q In addition to being a professor, do you work for any research centers?
- A Yes. I'm an affiliate in the social science group with
 the University of Iowa's Public Policy Center, and I'm a
 senior research consultant with the Iowa Policy Project, which
- 9 Q Have you received any awards and grants for your work in 10 history or public policy?
 - A Yes. So my research has been supported by grants from the National Endowment for Humanities, the National Science Foundation, and a number of small sources, including the Robert Seilor Fellowship from the Missouri Supreme Court Historical Society.

In 2013 I was named a Collegiate Fellow, which is the highest distinction in -- at the University of Iowa for faculty research. And last year I received the university's Distinguished Achievement Award for publicly engaged research.

- Q Are you a member of any professional organizations?
- A Yes. I'm a member of the American Historical
 Association, the Organization of American Historians, the
 Social Science History Association, the Urban History
 Association, and the Labor and Working-Class History

- 1 Q What is the focus of your research?
- 2 A Across my career, my research has been on the history of
- 3 American public policy and political economy.
 - Q And more recently?
- 5 A And more recently has focused on urban history, including
- 6 my 2008 monograph on the History of Greater St. Louis.
- 7 Q Can you provide a brief overview of your publications and
- 8 research projects?

- 9 A Yes. I've published four research monographs: One on
- 10 business labor and the New Deal, one on health care policy,
- 11 and one -- the one I just mentioned on the history of St.
- 12 Louis. I've published about 20 peer-reviewed articles, a
- 13 large number, perhaps 70 or 80, shorter pieces, a number of
- 14 chapters in anthologies and books, a textbook on American
- 15 history between the wars, as well as a number of digital
- 16 projects, including two which relate directly to mapping, the
- 17 \parallel history of racial disparity and discrimination across the St.
- 18 Louis region.
- 19 Q Can you describe what some of the shorter articles you've
- 20 written in recent years have focused on?
- 21 A My recent work has been on the history of inequality in
- 22 the U.S. and also a wide range of articles flowing from my
- 23 | work on St. Louis; so commentary in the wake of Ferguson and
- 24 that sort of thing.
- 25 Q Can you explain what a monograph is?

- 1 A Yes. In my field of research, monograph distinguishes a
- 2 book-length piece of research based on original research as
- 3 distinct from more a synthetic account or a textbook.
 - Q And what is a peer-reviewed or refereed article?
- 5 A The scholarly convention for most journal publications
- 6 would be -- is a double-blind review process; so that you
- 7 submit to a journal and it goes out to readers. The readers
- 8 don't know who the author is. The author doesn't know who the
- 9 readers are. So the idea is it's published on merit rather
- 10 than on reputation or -- you know.
- 11 Q Now, as a scholar, has your work focused on any regions
- 12 | in particular?
- 13 A Yes. My -- in particularly over the last decade, my work
- 14 has focused closely on the history of greater St. Louis.
- 15 Q And how did you come to focus on the greater St. Louis
- 16 area?

- 17 **∥** A I was interested in a substantial research project on the
- 19 is a site in part because it's a troubled setting in those
- 20 respects and in part because as a historian it had an usually
- 21 rich archival base, which is often hard to find at local
- 22 history.
- 23 **||** Q And when you say "greater St. Louis," what are you
- 24 referring to?
- 25 A Generally speaking, that it flows from the census

- 1 definition of a metropolitan statistical area. So it's an
- 2 urbanized area or metro area which includes the central city
- 3 of St. Louis. At present day I think it includes a total of
- 4 | 15 counties on the Illinois and the Missouri sides of the
- 5 river.
- 6 Q And what does the "St. Louis metropolitan area" mean?
- 7 A I generally use the terms interchangeably: Greater St.
- 8 Louis/St. Louis metropolitan area.
- 9 Q Does this area you describe include the
- 10 Ferguson-Florissant School District?
- 11 A Yes.
- 12 Q You testified a moment ago that your research has focused
- on greater St. Louis. Can you describe the work you've done
- 14 here in more detail?
- 15 A Yes. So my 2008 monograph, Mapping Decline: St. Louis
- 16 and the Fate of the American City, combined original archival
- 18 ■ Information System, mapping of data, including census data but
- 19 also local data on things like urban renewal and zoning across
- 20 the metro area. So it's a history of St. Louis from about
- 21 | 1916 to the present, greater St. Louis.
- 22 | Q And since your book, have you done additional work on the
- 23 greater St. Louis area?
- 24 A Yes. I have continuing research on St. Louis on --
- 25 African-American suburbs in St. Louis County is one area of

- continuing research. I'm also engaged in a new project on the racial wealth gap in St. Louis.
 - Q And you mentioned earlier that you also worked on some digital projects related to the greater St. Louis area. Can you describe that for us?
- A Yes. Because my monograph depended heavily on the collection of historical and current data on greater St.

 Louis, that is, geo-spatial data, mapping, political

- phenomena, socioeconomic characteristics and disparities

 across the region, I now have two digital projects or websites

 which allow users to play with that data interactively.
 - Q Have you written any law review articles since publishing your book on the greater St. Louis area?
 - A Yes. I have three substantive law review articles which were, you know, in a sense commissioned in the wake of my book, two of them published in the St. Louis Public Law Review.
 - Q Has your work related to the St. Louis metro area included any work in a legal context other than this case?

 A Yes. I mean, defining that broadly, I've given talks at SIU on my work. I've given talks at the Missouri State -- Missouri Supreme Court Historical Society talk on my work. I completed a expert opinion for a mitigation defense in a capital case I think two years ago. It's sort of a close

analysis of neighborhood conditions in north St. Louis.

- Q And these talks that you gave at the Missouri -- I'm sorry -- at the American Historical Society and so forth, were those invited talks?
- A Yes. I've given a number of invited talks, I would say a flurry in the wake of the publication of the book, which is not unusual, but also a flurry in the wake of the events of August 2014, in Ferguson, when both many local institutions but also national professional organizations were putting together panels or wanted speakers to try and make historical sense of what had happened in Ferguson.
 - Q Can you give us some additional examples of places where you've spoken?

this area.

- A Yes. I've -- so I've participated in a workshop on this research at Yale. I've spoken at the Washington University School of Social Work. I've spoken at the St. Louis University Law School. I've given a presidential or plenary address at the New York Meeting of the American Historical Association a year ago, at the Organization of American Historians, and a number of other sort of more local specialized talks, including the East/West Gateway Coordinating Council, the Regional Council of Governments in
- Q Has your work on greater St. Louis been cited by the news media?
 - A Yes. It's been cited by the New York Times, the LA

- 1 Times, the Boston Globe. I've been interviewed on National
- 2 Public Radio twice with respect to my research.
- Q And when was the last time you're aware that your work on greater St. Louis was cited in the news media?
- A My -- I think I was in the *St. Louis Post Dispatch* about three days ago.
 - Q Since writing your book, have you been to the St. Louis metropolitan region to do any continuing research in the area?
 - A Yes. I've been to the region both for follow-up talks and for the continuing research that I've described a moment ago.
 - Q How recently?

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- 13 A The last time I was in St. Louis, once during the fall and a couple times last summer.
 - MS. LAKIN: Your Honor, the plaintiffs offer Dr.

 Gordon as an expert in urban history, the history of public policy and political economy in the United States since 1920, and the historical development of and the effects of residential restrictions and patterns of segregation across the St. Louis metropolitan area.
 - THE COURT: Any objection?
- MS. ORMSBY: No.
- 23 THE COURT: You may proceed.
- Q (BY MS. LAKIN) Dr. Gordon, what were you asked to do in
- 25 this case?

- 95 I was asked to prepare a report or opinion based on my 1 Α historical expertise on greater St. Louis as it pertained to 2 the continuing disadvantages faced by the African-American 3 4 population of St. Louis County, North County, and the district 5 particularly. After performing your analysis, did you form an opinion? 6
- 7 Yes, I did. Α

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- And what is that opinion?
- My opinion is that the historical circumstances that I described in my report cast what I would characterize as a sort of long shadow over the current life chances and opportunities of African Americans who live in greater St.
- 13 Louis, in North County, and in the footprint of the district.
- 14 And did you have any conclusion as to their current effects of those, of that long shadow? 15
 - MS. ORMSBY: Excuse me. Could I just ask that the witness speak more -- we're having a difficult time hearing you over here.
 - THE WITNESS: I'm sorry. Am I not close enough to the mic, or am I just mumbling?
- 21 THE COURT: You have a soft voice.
- 22 THE WITNESS: Oh, okay.
- 23 THE COURT: That's all.
- 24 In terms of sort of fleshing out what I 25 characterize as sort of long shadow of those historical

- 1 processes, I think what you end up with is a very sort of
- 2 tangled fabric of disadvantage across a variety of
- 3 socioeconomic characteristics -- we heard a little bit about
- 4 deducational attainment this morning -- but also in terms of
- 5 poverty, reliance on public assistance, opportunity with
- 6 respect to housing, and, you know, the full dimensions of
- 7 democratic citizenship, how people contact local governments,
- 8 whether it's schools, police, or other institutions.
- 9 Q Did you prepare any expert reports in this case?
- 10 A Yes.
- 11 Q Dr. Gordon, would you please turn to the tab marked 40,
- 12 which is Plaintiffs' Exhibit 40 in the binder I handed you
- 13 earlier. What is this document?
- 14 A This is the report completed May 2015 that I prepared for
- 15 this case.
- 16 Q Would you turn to Tab 41, which is Plaintiffs' Exhibit
- 17 | 41. And what is that document?
- 18 \blacksquare A This is a shorter report that I prepared in response to a
- 19 part of the report of Dr. Rodden.
- 20 Q Do these reports accurately describe the analyses that
- 21 you undertook and summarize your findings and conclusions in
- 22 this case?
- 23 A Yes, they do.
- 24 Q Were they signed under oath?
- 25 A Yes, they were.

- Q Did you review your reports before you signed them?
- A Yes, I did.

MS. LAKIN: Your Honor, I'd just like to note that Plaintiffs' Exhibit 40 and 41 have been admitted into evidence.

MS. ORMSBY: They've been admitted.

THE COURT: They have been received.

- Q (BY MS. LAKIN) Dr. Gordon, turning to your methodology, how did you go about analyzing the question you were asked to evaluate in this case?
- A I think in terms of scholarly conventions, my methodology is might be characterized as a sort of mixed methods. I used the methods of a conventional historian, that is, I used archival sources extensively, particularly local archival sources. So the files of local civic officials, the files of local municipalities, that sort of thing.

But I also rely on a number of social scientific methods, including GIS mapping and the use of relevant socioeconomic data, particularly the decennial census.

- Q Did you rely on work that you performed in creating and writing your mapping decline 2008 monograph?
- A Yes.
- Q And did you do additional supplemental work for this case?
- 25 A Yes.

- 1 Q And can you describe that additional work?
- 2 A The additional work really took two forms. Part of it
- 3 was going back through the material I collected from my book
- 4 to get a keener sense of how I might recenter that analysis on
- 5 North County and on the school district, and then there was a
- 6 range of additional work on circumstances in the district,
- 7 both plumbing the most currently available data.
- 8 Q What kind of data did you look at?
- 9 A I used a variety of data sources for the most current
- 10 socioeconomic data relating to the district and to North
- 11 | County. I relied on a special tabulation that's done by the
- 12 | Housing and Urban Development, which is specifically designed
- 13 to capture, at a very local level, measures of neighborhood
- 14 distress.
- 15 Q Is this mixed method approach consistent with your
- 16 standard research practices?
- 17 **A** Yes.
- 18 Q Is this method also consistent with the generally
- 19 accepted standards and history in public policy and social
- 20 sciences generally?
- 21 A Yes.
- 22 Q Dr. Gordon, I'd like to show you what has been marked for
- 23 | identification purposes as Plaintiffs' Demonstrative Exhibit
- 24 1.
- 25 A Okay.

- Q It should be up on your screen as well.
- 2 A Yes.

Q What is this map?

centered on North County.

A This is, roughly speaking, a map of what we've been referring to as greater St. Louis or the metro area. It doesn't quite include the full 15-county footprint, but it is

And so we see the city as the -- St. Louis city, rather, is the sort of crescent-shaped area on the Mississippi, the Illinois counties to the east and the Missouri counties in the Missouri suburbs to the west. Highlighted on this particular map is the particular sort of fragmented municipal organization of St. Louis County, something on the order of just under 100 municipalities. Those are outlined in gray throughout the county. And on this particular map, the North County municipalities are outlined in blue, and the outline of the school district itself and its central role in North County is outlined in red.

Q And in your report you reference the inner suburbs. Can

you describe what you're referring to on the map? You can actually touch the screen if you want to.

A Sure. I don't think I need to. I mean, the inner suburbs would be those that fall in the first couple of rings of suburban development moving west from the city. And conventionally when we write about St. Louis, the inner

1 suburbs would include University City, Clayton, and the

3 Wellston, Normandy, Ferguson, Florissant, and the like.

Q For your work in this case, did you limit your analysis to the Ferguson-Florissant School District alone?

suburbs extending north from that through North County; so

- A No. And, in fact, I think that would make it impossible to offer a credible analysis of the processes, which are both historically and spatially happen metro-wide. So if I was writing just a history of the city of St. Louis, I would not take it out of its state or national context. And if I'm writing a history about a frag -- or if I'm focusing on a fragment of a metropolitan area such as a school district, I would not take it out of its greater metropolitan context
- Q Why is that?

either.

A Because I think the larger processes matter, and so there are, as I will -- you know, as we'll tease out in the course of my testimony, there are processes of segregation and discrimination that don't originate in the school district but nevertheless fundamentally affect the life chances of people who live there.

I think it's particularly important to have this broader focus for a metropolitan area like St. Louis because the municipal fragments, the corporate fragments, including municipalities and the school districts, are very small and in

- 1 some respects very artificial political divisions.
- Q Dr. Gordon, what was the starting point for the analysis
- 3 that you performed in this case?
 - A Chronologically?
- 5 Q Sure.

- 6 A Okay. The starting point in -- I guess the best way to
- 7 answer that would be in the logic of the reports, or the
- 8 starting point is establishing the broader historical patterns
- 9 of segregation and discrimination in the greater metropolitan
- 10 area and then, in a sense, focusing closer and closer as to
- 11 how they might affect North County and the district.
- 12 Q And why is it important to start with the historical view
- 13 of segregation and discrimination?
- 14 A Because as I trace in my report and as I develop as one
- 15 of the sort of fundamental arguments of my book, there are
- 16 highly sort of formalized forms of segregation sort of
- 17 invented and pursued early in the 20th century that live on in
- 19 In which the spirit of them is imported into other forms of
- 20 policy that last to the present day.
- 21 Q So as a historian, why would you look at historical
- 22 | trends in evaluating current conventions of discrimination and
- 23 segregation?
- 24 \parallel A Because I think -- I mean, the best way to answer that, I
- 25 think, is just to give you a sense of how the research for

this book developed, because I entered my project on St. Louis really interested more in contemporary, you know, the last generation of local economic development policies. But at each turn of the research, every archive I visited I sort of got pushed further back into, you know — because the policies were redressing damage from an earlier era. So I wanted to understand how that damage occurred.

And so I think -- you know, the argument is it's a very sort of, in many respects, seamless historical process that takes us from the first efforts to sharply segregate black and white populations in the city of St. Louis to racial disparities and race relations today.

- Q In performing your analysis for this case, did you focus on any particular kinds of policies?
- A Yes. Both in the book and that I rely upon in the original in the early pages of the report and in the subsequent analysis, I looked particularly closely at land use policies and urban development and redevelopment policies.
- Q Why was this your focus?

A I think if you're interested in explaining patterns of racial disparity and racial discrimination at the local level, that land use and restrictions on land use are in a sense sort of ground zero in that explanation. They are the principal policy tool that local governments use to organize the local population to determine who lives where. And they have

enormous consequences. They have consequences in terms of the opportunities of populations to buy houses and accumulate housing equity, and that has sort of sustained consequences in terms of a racialized gap in wealth, which persist to the present day.

And, you know, particularly in any American setting, land use policies are particularly potent because where you live determines the quality of your education and the quality of schools you go to. So for all of these reasons I think looking closely at how metropolitan areas, and particularly the local governments that make them up, organize land is particularly important.

Q Using this focus, what, if any, are the primary historical forces that have shaped the current dimensions of segregation and the effects of discrimination that you evaluated in this case?

A Well, at the very sort of high level, I think the primary forces are various sort of formalized and what I would characterize as private forms of segregation and discrimination that were systematically pursued in the first half of the 20th century and then, in a sense, public policies that succeeded and, I would argue, sustained them and those would include land use planning, zoning, urban renewal, or economic redevelopment, and federal policies with regard to mortgage finance.

Q So let's start with these more formalized restrictions on property development. At a high level just for now, what are the key chapters or elements in the story of property development in the St. Louis metro area?

A I mean, I think the general pattern, if I was going to sketch it, you know, across that long sort of century-long arc, would be that you begin with, you know, what amount to very stark, formal, legal sort of proposals or mechanisms to say that whites can live here and blacks can live here or, you know, or not.

And these -- and, you know, again just at that high level, what happens is that these practices are at times blocked by the courts, but in the argument of the book what I try and show is they just sort of -- they shift in form; so the motives remain the same, that is, to sustain a form of segregation, but they're imported from private policy to public policy from one kind of public policy to another.

- Q So let's talk about these formal type of restrictions on land use. Did any such exist in the St. Louis metro area?
- 20 A Oh, yes.

- 21 Q Can you explain?
 - A Sure. Well, the first such example of this is the city of St. Louis' passage in 1916 of an explicit zoning ordinance that delineated white and black blocks, that is, those blocks in which African Americans and whites were allowed to live.

The logic of the ordinance was it inscribed the existing African-American neighborhood, what's commonly called "The Ville," and just a few other blocks in industrial sort of riverfront areas as the only places in which African Americans could live.

- Q And did that law ever go into effect?
- A The law was passed in the greater St. Louis area, but it was -- I'm not quite sure of the legal term but took a -- bundled with a number of other similar attempts -- one in Louisville, one in Baltimore -- and struck down by the U.S. Supreme Court in 1917 in the *Buchanan v. Warley* case on equal protection grounds.
- Q And did that signal an end of segregation in housing discrimination in the St. Louis metro area?
- A No.

- 16 Q What happened next?
 - A This is in a sense the first chapter of a process which I trace across the last century, and in fact realtors and civic leaders who had campaigned for that ordinance were not terribly put out by *Buchanan v. Warley* and moved quickly to establish the same restrictions by other means.

The first such effort by the St. Louis Real Estate

Exchange, which was the organization of white relators in the

St. Louis area, was to establish what they called a restricted

area or an unrestricted area, rather, which delineated the

same footprint as the racial zoning ordinance and established instead as a matter of -- instead of as a matter of local zoning, as a matter of professional practice as a realtor the restriction that property could not be sold to an African American outside that zone, and if a realtor engaged in such a transaction, they would lose their license.

restriction, across the city.

Q Were there any other practices that perpetuated this policy of segregation and housing discrimination in the area? A Yes. So contemporaneous with that, proceeding most starkly from about 1911 into the middle 1940s, the St. Louis Real Estate Exchange led a campaign to establish race-restrictive deed covenants, neighborhood schemes of

These were covenants that were attached to property deeds on a neighborhood basis. So a group of, say, 30 to 80 property owners would sign the same restriction, and it bound all of them to not allow their properties to be sold to, rented to, occupied by in any manner an African American.

- Q And were these practices employed in areas within the boundaries of the district today?
- A Yes. And so the general pattern of race-restricted deed covenants in greater St. Louis was that in the older areas of North St. Louis, where property development, that is, the building of houses, had preceded African-American occupancy, these restrictive covenants were cobbled together by the Real

Estate Exchange by going door to door and having neighbors sign, essentially saying, you know, the African-American community is expanding; if you don't sign, they will be living next door to you.

And so these were cobbled together in a ragged horseshoe around the existing African-American neighborhood in North St. Louis. In areas of newer development, including in South St. Louis and across much of St. Louis County as suburban development proceeded, these race-restricted deed covenants were original to the deeds of subdivisions.

- Q And did these practices ever come to an end?
- A Yes. In 1948, in a case that again began in St. Louis, Shelley v. Kraemer, the Supreme Court struck down not the practice of deed covenants themselves, but state enforcement of them and so that they it was no longer possible for the Real Estate Exchange, who was a party to most of these agreements, to take someone to court if they sold a property to an African American.
- Q And did this signal an end of segregation and housing discrimination in the St. Louis metro area?
- 21 A No.

- 22 Q And why not?
- A I think for three reasons. First of all, just as in

 1916, realtors and developers who had pressed these agreements

 were, you know, somewhat surprisingly not particularly put out

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by the court decision which they expected and quite publicly mobilized to accomplish the same thing by other means. And so in the terms -- in terms of the practice of private realty, realtors reinforced the notion of maintaining segregation as a matter of professional practice. And so they reinforced the clause in the realtors code of ethics, which required that a realtor not introduce inharmonious groups into an existing neighborhood, to maintain those lines of segregation. Were there any other local or federal policies that continued segregation and housing discrimination in the area? So that was the realtors' response. The second important response, which actually came before the Kraemer decision was decided, was that when the federal government reinvented the system of home mortgage financing -- the context of the Great Depression sort of invented the contemporary high-ratio mortgage in which mortgage payments

When the federal government established the rules of that system by which they subsidized the home loans made by local banks, they went into cities like St. Louis, and they meticulously risk rated neighborhoods as to whether they were suitable for what was first called the Homeowners Loan Corporation and later just the Federal Housing Administration for mortgage rates. And their primary criteria in the greater

resembled rent -- this dramatically expanded homeownership

109 St. Louis area in rating those neighborhoods was, first of 1 all, African-American occupancy, which earned a low rating. 2 It was the first check box on the form. But, secondly, what 3 4 was contained in the sort of narrative reports on 5 neighborhoods in the national archives is they consistently 6 and meticulously referred to the existence of race-restrictive 7 deed covenants. And so if a neighborhood was covered by a restrictive deed covenant, the FHA considered it a good risk. 8 9 If it was not or if the covenant was about to expire --10 because a Missouri law, they could last 23 years -- then the FHA recommended the loans not be made. 11 12 Were there any other policies during this era that 13 perpetuated segregation and housing discrimination in the 14 area? Yes. So in a similar manner, local government used 15 16 zoning, and quite explicitly, to accomplish the same means. 17 So what we see in particularly in St. Louis County is that

zoning, and quite explicitly, to accomplish the same means. So what we see in particularly in St. Louis County is that much of the suburban development, that is, the actual building of houses, in the '30s, '40s, and '40s particularly, took place on unincorporated land. And so it was on county land and it did not have a corporate government.

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In the wake of *Shelley v. Kraemer*, there was a flurry of incorporation, one of the primary motives of which was once you incorporated as a municipality, you then earned the right to zone land use. And in the correspondence of civic leaders

working with planning firms to develop these incorporations in these early zone plans, the motives are quite explicit. And there are a number of instances in which civic leaders will say to the planners that they have hired "Shelley v. Kraemer has struck down our race-restricted deed covenants. How do we accomplish the same segregation? How do we keep the African Americans out?"

And the planners' response was, you know, what infamously became not only in St. Louis a pattern of exclusionary zoning, that is, prohibiting the building of multi-family housing, mandating large-lot, single-family loans on much of the suburban footprints, and beginning to use income segregation as a proxy for racial segregation.

Q Did any of these policies and practices -- exclusionary zoning and private discrimination in real estate practices -- ever come to an end?

A Not in as decisive a way as the deed covenants or their racial zoning. So the *Jones v. Mayer* decision, which is also a decision rooted in St. Louis, comes out of an unincorporated area of North County, a subdivision called Paddock Woods, in 1968 applied the Civil Rights Act to private real estate transactions. And so this had the effect of loosening at least the explicit ability of realtors to deny access, deny home showings, that sort of thing, deny sales to African Americans. Although, you know, in the St. Louis area, as in

many other settings, fair housing advocates routinely, even to the present day, trace patterns of steering by realtors of showing African-American families one set of homes in one neighborhood and white families another in another.

The practice of redlining under federal mortgage guarantees under the FHA lasted into the early civil rights era. There are records in the archives of St. Louis area lending institutions using those redlines as late as the mid to late 1960s.

Q Can you explain what you mean by redlining?

- A I mean, the name "redlining" really comes from those original security maps that I've described earlier where, when the FHA deemed a neighborhood unworthy of mortgage insurance, they colored it red.
- Q What has happened with respect to segregation and housing discrimination in the St. Louis metro area since the 1960s?
- A Well, I mean, I think what's remarkable and, you know, and one can see it sort of inscribed on their landscape, I mean, locals in greater St. Louis still refer to the Delmar divide as a hard line between north and south St. Louis. In some respects that divide now extends out into St. Louis County, and one can see in patterns of racial occupancy the persistence of that core pattern of segregation.

And because the older patterns of segregation, the sort of more formalized ones such as the deed covenants became

written into land use zoning, which is still very much the way
in which we organize property and housing opportunity in a

metro area, those sort of patterns persist to the present day.

Q Now, you mentioned one more policy, urban renewal, that is relevant to your analysis. Can you explain how urban renewal policies shape the current dimensions of segregation and effects of discrimination?

A Sure. This is, you know, in some respects, perhaps ironic, perhaps sort of particularly tragic part of this story, because urban renewal, as practiced in St. Louis and elsewhere, was meant to address some of the damage that I've described, some of the sort of first-generation damage of segregation and the collapse of central cities, in the local case, much of north St. Louis.

But what happened is that local redevelopment interest, redevelopment corporations and local governments, used the federal resources and federal money and the power of eminent domain, which was in a sense sort of lent to them under these statutes, to actually sharpen and deepen segregation both in St. Louis and in St. Louis County.

Q And how so?

A Well, I can give you a couple of examples. The early efforts at urban renewal -- so beginning in the 1940s and continuing into the 1950s in greater St. Louis -- were almost always known as slum clearance. And, you know, the local

NAACP referred to them more sarcastically as negro removal because inevitably they targeted neighborhoods of mixed use and largely African-American occupancy for removal or destruction so the land could be used for a higher use.

So examples in St. Louis, the two most notable examples from the early history, would be the building of the first Busch Stadium and the clearance of the Mill Creek Valley for largely commercial redevelopment.

Q So what happened to the individuals who were living in these areas targeted for slum clearance?

A The federal laws, particularly as they were administered locally, had very weak protections for displaced families.

And so while redevelopment corporations were required by federal law to offer relocation assistance, in fact Housing and Urban Development did audits of the St. Louis -- St.

Louis-based projects in the '50s and '60s and found that such relocation assistance was rarely offered.

The most substantial form of assistance, such as it was, was the warehousing of displaced populations in big box public housing, and so the building of the Pruitt-Igoe towers and other central city public housing projects were designed explicitly to absorb at least some of those displaced by these projects.

But, in fact, you know, my best estimates are that if you combine urban renewal and urban highway development, so

those displaced by government action between 1950 and 1970, which is the heyday of urban renewal, it's about 75,000 people in greater St. Louis. And the vast majority of those are African American, about 84 percent, and the vast majority did not receive any relocation assistance. So you have this pattern by which displaced families are, in a sense, moving ahead of the bulldozer, looking for affordable housing elsewhere in the region.

What happened early in this history was that African Americans moving from sort of a downtown footprint moved west and north into residential neighborhoods, which then became targeted for renewal or code enforcement or other attention.

The second part of this story, which is, I think, equally poignant, is the way in which urban renewal was — took place in St. Louis County. St. Louis County was initially reluctant to engage in urban renewal because under federal law to do so you had to create a local public housing authority. And so there are a number of instances in St. Louis County where either the county or municipalities identified a pocket of African-American occupancy that they wanted to remove, but the plans sort of frittered away when they found out they had to create a public housing authority.

What St. Louis redevelopment officials in the '50s and '60s wanted to do -- and they said this quite explicitly -- was relocate pockets of African-Americans

occupancy in the county, most of which dated to the 19th 1 2 century, and so this is areas like Meacham Park, Elmwood Park, and Kinloch, which is in the footprint of the district, back 3 4 into the city. And so the idea was to give them housing 5 vouchers to move to Pruitt-Igoe so the land could be cleared for a different kind of development. 6 7 MS. LAKIN: Your Honor, I have about 30 to 40 minutes 8 left. Do you want --THE COURT: We can go on for a while, unless you 9 10 heard the lunch bell ring. 11 MS. LAKIN: No. Just wanted to make sure that --THE COURT: Let's see how we're doing. 12 13 (BY MS. LAKIN) I'd like to turn now to the 14 Ferguson-Florissant School District more specifically. Can you walk us through what the effect of these policies and 15 16 historical forces were for North County and the district in 17 particular? 18 Yeah. I mean, I think these historical forces converge on North County, including the footprint of the 19 20 Ferguson-Florissant School District, in particularly powerful 21 ways. And in a sense what you have is a number of these 22 circumstances sort of come together in ways that really 23 fundamentally affect particularly the smaller footprint 24 municipalities in North County.

The first of those that I would identify is the

sustained gap in racial wealth that we see quite clearly. The racial wealth gap in the United States is quite clearly a consequence of housing discrimination because housing equity is, for most families, their principal form of wealth.

And so if you consider the ways in which opportunities to both invest in property under federal mortgage insurance but also opportunities to invest in given areas, given land-use zoning decisions and more formal forms of segregation, in effect I think the best way to characterize it is that white families in the St. Louis area were able to get on a sort of escalator-of-wealth creation in the 1930s and 1940s that African Americans were largely barred from for at least a generation.

- Q What impact did that have on the landscape of segregation in the county?
- A Well, what's remarkable about this, I think, is that, you know, running counter to the sort of, you know, the general arc of the whole civil rights revolution, the wealth gap actually widens over time, and so that while, you know,

 African-American wages now approach about 75 percent of white wages at the median and African-American incomes approach about two thirds of white incomes at the median,

 African-American wealth is less than 10 percent of white wealth at that median. And it's actually gotten worse in the last few years as a result of the last housing bubble and

bust.

consequential.

And if you think of that in terms of generation of wealth across generations, in families, in neighborhoods, that has dramatic impact on the sorts of residential opportunities that people have.

Q Can you explain what you mean in more detail?

A Yeah. I mean, it's -- it affects the ability of people to get into the housing market. It affects the age of which they are able to get into the housing markets. It affects the kind of housing that they are able to buy, the sort of residential opportunities they have. And if you consider then -- so then they'll move to a sort of second factor which,

I think, helps explain how the racial wealth gap is

If we go back, then, to my characterization of the way in which property development occurs across St. Louis

County as a way of sustaining those background patterns of segregation, so you have municipality fragments, each of which play, you know, a small role in that larger project of segregation. And so some footprints have what we would characterize as a very sort of exclusive suburban form; so cul-de-sacs, estate-like development three-acre lots, that sort of thing, as is typical, for example, in a municipality like Ladue in central county.

In the older fragments of the county, particularly

those developed a little bit earlier, the inner suburbs of

North County particularly, land use is less exclusive. There

is some allowance for multi-family housing. And the

single-family zones are much smaller and more modest. So in

Ferguson-Florissant you have a lot of 5,000-square-foot lots

and 10,000-square-foot lots.

So what that means is that, you know -- and then let me add one third piece to that puzzle in which -- and give a sense of how it works together. Then you have

African-American families which are essentially being cut loose by a number of forces. One is displacement by urban renewal, but another is just the utter failure of north St.

Louis, particularly in the 1960s and 1970s.

So as those families look for precisely the same kind of opportunities that white families are looking for -- safe neighborhoods, good schools -- their opportunities, because of their inter-generational ability to build housing equity because of this sort of long pattern of segregation, are sharply constrained.

Q Before you get into a third factor, let me put a map up on the screen, Dr. Gordon. Can we turn to page 23 of your initial report, which is Plaintiffs' Exhibit 40, and look at Map 7.

A Yeah.

25 Q What is this map?

- 1 A This again, the red outline, is map of the
- 2 Ferguson-Florissant School District. What this map captures,
- 3 I think, very well is the sort of stark municipal
- 4 | fragmentation that lies underneath the organization of the
- 5 district. So the district contains, you know, by my count, 11
- 6 municipalities, but only two in their entirety. Most of it is
- 7 sort of fragmentary in its organization.
- 8 Q Now, if my counting is right, I think there are only ten
- 9 municipalities labeled on this map?
- 10 A You may be right. There's -- I'm not sure. Between Cool
- 11 Valley and Jennings there's one unlabeled.
- 12 Q Might that be Normandy?
- 13 A Might be. Yeah.
- 14 Q And can you explain how the fragmentation and these
- 15 patterns of segregation you describe are reflected in the
- 16 creation and organization of the school district?
- 17 \blacksquare A Sure. Well, in part what you see on a map like this is
- 18 \parallel the pattern of development, incorporation, and annexation that
- 19 I described earlier; that these footprints, many of them, are
- 20 in fact really just subdivisions that incorporate as
- 21 municipalities in order to win the right to zone.
- A good example of that is the community of Berkeley,
- 23 | which has this sort of ragged, half-doughnut shape coming
- 24 around Kinloch. Berkeley sought incorporation in the late
- 25 | 1930s -- 1938, I believe -- for the express purpose of

creating a school district that would quarantine the Kinloch 1 children. And so at its incorporation Berkeley managed to 2 establish its own school district, which was over 90 percent 3 4 white, and leave aside the Kinloch district, which was well 5 over 98 percent African American. I think Kinloch at that time was an unincorporated pocket of the county. It's 6 7 incorporated at a few points in time but never on a very stable basis. 8

- Q Did Kinloch establish its own school district?
- 10 A Yes.

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- 11 Q And did those school districts remain separate entities?
 - A Yes, until 1975. So as the witness this morning emphasized, 21 years after *Brown*, by court order, the Justice Department sort of recognizes the motives that lie behind the separation of the districts and ordered the merger of the district. So this is a sort of microcosm of what happened across St. Louis County where the school districts have begun to have over this period sort of combined either by court order or not, but the municipality fragmentation that lies underneath has remained the same.
 - Q So just to go back for a second, in the late 1930s what was the population demographics of the Berkeley School District?
 - A It was over 90 percent white.
- 25 Q And the Kinloch district at that time?

Almost entirely African American. Α

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- And what effect, if any, did consolidation have on the 3 pattern of segregation in the district?
- 4 Well, it's sort of an interesting example, because the --5 what you see in the underlying organization of the 6 municipalities is the sort of the -- the powerful way in which 7 local incorporation and local zoning is used to sustain segregation -- not only just in, you know, the way in which 8 9 houses are built and municipal lines are drawn, but it's 10 important to recognize that, you know, when Berkeley is 11 incorporated and when development proceeds around Kinloch, 12 that, as a general practice, the communities surrounding 13 Kinloch don't run their streets through. They dead-end them at Kinloch. The infrastructure doesn't run into Kinloch. And 14 15 this is a pattern of development that occurred elsewhere in 16 North County, at Elmwood Park, and Meacham Park, as well as 17 examples.

What happens when you have that very sort of stark original pattern of segregation, in this sense intended and designed to create starkly segregated and separate districts, once they're consolidated what you really do is you trade segregation between districts for segregation within a district, which I think is the accurate way to characterize the district today.

Let's look at another image from your report. Can we Q

- 1 turn to page 38 of Plaintiffs' Exhibit 40?
- 2 A Okay.
- 3 Q What is this map?
- 4 \blacksquare A So this is a map of -- the larger map is the greater St.
- 5 Louis area. The inset zooms in on North County and the
- 6 district in particular. On both maps the district is outlined
- 7 in blue. The shading system for the map, which shows percent
- 8 black by block group, proceeds from the darkest color, which
- 9 is over 90 percent African American, to the lightest color,
- 10 which is under 10 percent.
- And what this map is meant to capture in the metro
- 12 area within the district is the pattern of sort of north -- is
- 13 the stark segregation of the African-American population even
- 14 today.
- 15 Q And is that pattern reflected in the St. Louis metro area
- 16 as a whole?
- 17 **A** Yes.
- 18 \parallel Q And how does the St. Louis metro area compare to other
- 19 metro areas in the country in terms of segregation?
- 20 A The St. Louis -- there are a number of indices of
- 21 segregation that you can use. By the most conventional one,
- 22 which is called the dissimilarity index, I think St. Louis is
- 23 currently the sixth most segregated city or metropolitan area
- 24 I in the country.
- 25 Q And if you can just state -- for the inset what does the

pattern of shading suggest about the landscape of segregation
in the district?

A The argument that I've developed in my report is that the general sort of north-south pattern of segregation is, in a

5 sense, replicated and reinvented within the district largely

as a result of disparate patterns of land development. And so

7 you have in Ferguson and in the southern tier of the district

8 smaller lots, single -- I mean, multi-family developments,

whereas it bleeds much more into exclusively single-family

10 development in the north. And so you see that same

north-south pattern replicated within the district.

Q Is it your opinion that historical patterns of segregation still exist within the district today?

A Yes.

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Q I'd like to turn now to the economic and social consequences of this pattern that you've been describing of discrimination and segregation.

THE COURT: This is a new topic. How long is this topic? I'm trying to figure out if it's a good place to take a break.

MS. LAKIN: Maybe 15 minutes.

THE COURT: Okay. Let's go ahead and take our lunch break at this time. We will reconvene at 1:30. Thank you very much.

(COURT RECESSED FOR LUNCH FROM 12:30 PM UNTIL 1:36 PM.)

THE COURT: I'll remind you, sir, you're still under 1 2 oath. 3 Are you ready? At defense table, are you ready? MS. ORMSBY: Oh, I'm sorry. Yes, Your Honor. 4 5 THE COURT: You may proceed. 6 (BY MS. LAKIN) Dr. Gordon, before the break we were about 7 to talk about economic and social consequences of the pattern that you've been describing of discrimination and segregation. 8 9 Are there any such effects in the district today? 10 Yes. As I hope I summarized accurately a couple of 11 points in my testimony before the break, what I characterize as sort of long shadow of segregation, discrimination does 12 13 sort of fundamentally affect socioeconomic disparities today 14 on a wide variety of measures. 15 Dr. Gordon, I'd like to show you another image from your 16 report. Can we turn to page 3 of Plaintiffs' Exhibit 40 and 17 bring Table 1 up on the screen. Dr. Gordon, what is this 18 table? 19 This is a summary table of selected socioeconomic metrics 20 for -- in order of columns, moving across, for the metro 21 region as a whole, for the Ferguson-Florissant School 22 District, and for the majority African-American blocks in the 23 school district. 24

And where is this data from?

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The data is from a blended data set maintained by HUD for Α

- the specific purpose of measuring indicators of neighborhood 1 distress. So it combines elements of the 2010 census, the 2
- ACS, as well as independent data sets such as local employment 3
- 4 dynamics.

- 5 And can you walk us through what the different columns and rows in this table show? 6
- 7 Sure. So the first column runs the metrics for the metro 8 area as a whole; so those are all the block groups that make
- second column labeled "FFSD" is for all those blocks which 10

up metropolitan St. Louis, the full 15-county area.

- 11 fall within the boundaries of the school district with the
- 12 same metrics. Then the third column looks at the majority
- 13 African-American blocks.
- 14 And the basic sort of, you know, summary of logic of 15 this is that we see certain disparities of the metro level 16 that are wider at the district level because, as I 17 characterized, North County and the district has a less 18 affluent, more struggling area of the metro area, and they're starker still in the majority African-American blocks within 19
- 20 the district.

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- If we can go back to the previous image on page 38 of 22 your report, where do these majority-black block groups fall within the district?
- 24 Largely in the southern tier of the district.
 - Do you have any reason to believe that the pattern Q

- revealed by these metrics has changed since the 2010 HUD data
 that you just discussed?
- 3 A No.
- 4 Q And has HUD released a more recent set of data for
- 5 this --
- 6 A No.
- 7 Q -- neighborhood distress? I'd like to show you an image
- 8 from -- another image from your report. Can we turn to page
- 9 30 of Plaintiffs' Exhibit 40 and bring Map 12 up on the
- 10 screen. Dr. Gordon, what is depicted in this map?
- 11 A This map uses the same data set. It's mislabeled here as
- 12 2012. In fact, the data is from the same HUD data set, and it
- 13 depicts poverty by block group. Following the logic of some
- 14 of my earlier maps, first for the entire metro area in the
- 15 | larger map. So moving, you know, from red, where poverty
- 16 rates are over 40 percent, to the green, where poverty rates
- 17 \parallel are under 5 percent, and then the inset shows the same rates
- 18 for the district.
- 19 Q What does the pattern of the different colors demonstrate
- 20 in the inset?
- 21 A The pattern echos the same sort of spatial pattern and
- 22 dynamic that I suggested earlier. As you can see very
- 23 starkly, north-south in the city of high poverty rates in the
- 24 northern tier of the city following the pattern of
- 25 African-American occupancy, and that extends out into the

- county, and on the footprint of the district is again
 replicated on that north-south logic. So the southern tier of
 the district, which is predominantly African American, much
 more intensively multi-family housing, has much higher poverty
 rates.
 - Q Can we zoom in on the inset. What do the outlined areas represent?

- A The outlines are census block groups, which is a intermediate unit of census geography. It's the smallest unit at which we can measure these sorts of dynamics. Like all units of census geography, they're scaled by population. So rather than being even spatial dimensions, they try and capture equal numbers of population. This is why, for example, at the western end of the southern tier you see some larger census blocks because some of this is actually the St. Louis airport, which is lightly populated.
- Q Now, can we turn to the next page, page 31, of Plaintiffs' Exhibit 40, and bring Map 13 up on the screen. What is depicted in this map, Dr. Gordon?
- A Again, same data, 2010 HUD extract from ACS and other sources. And this maps unemployment by block group across the metro area and then more particularly across the district, again highlighting the sort of sharp north-south divisions.

 So you can clearly see the Delmar divide in the city replicated in a sense by a stark north-south divide on the

footprint of the district as well.

- Q Can you just go through the legend down in the left-hand corner?
- A Sure. So this again is 2010 data; so it's coming at the tail end of the great recession. So the red areas are over 25 percent unemployment. The orange is 20 to 25 percent. The yellow is 15 to 20 percent. Then the green shades are all under 10 percent unemployment.
 - Q Are there other examples of economic consequences of regional and local race and income segregation that we haven't gone over here?
 - A Yes. In fact, the HUD data set, which is particularly directed at these sorts of measures, includes a wide variety of socioeconomic characters, some of which are included in the appended maps to my report. These include rates of public assistance.

HUD also develops a couple of indexes of neighborhood stress or neighborhood strength, one of which is engagement with the labor market, which combines educational attainment and unemployment rates. Another is unlike — instead of just using a poverty rate, they use a poverty index, which combines rates of poverty with rates of public assistance. But the spatial patterns are virtually identical on all of these.

Q Does that include the spatial pattern within the district itself?

A Yes.

- Q Based upon the socioeconomic data and patterns that you've just described, did you reach any conclusions about the effects of the sustained racial segregation and discrimination in the district?
- A Yes. I think the historical circumstances that I've described the pattern and the way in which they're reflected in patterns of development, patterns of wealth, patterns of life opportunity fall very heavily on African—American individuals and families in North County and in the district.
- Q Dr. Gordon, is it possible that on some socioeconomic measures the gap between African-American residents and white residents in the district is smaller than it is in the metro area, the state, or the country?
- A Well, it's not just possible; one would expect that to be so, because when you are measuring disparity in this way, the geographic unit you pick matters a lot. So, you know, if, for example, we imagined this courtroom as a couple of municipalities or three or four municipalities in St. Louis County, and this was an affluent community, the jury box, and, you know, the back of the room was a more modestly developed area, if we threw in that over the entire courtroom and said, "What's the disparity?" we would be capturing the wealthy area and the poor area, and it would have a wide gap. But if we

- 1 were just to throw that net over a small unit like the school
- 2 district, we would expect a much smaller disparity because, as
- 3 I emphasized in my earlier testimony, the municipal units of
- 4 St. Louis County in fact reflect efforts to sort people by
- 5 income and by race.
- 6 Q But based on the data presented in your Table 1 and other
- 7 maps we've reviewed, is there a gap on socioeconomic measures
- 8 between African-American and white residents of the district?
- 9 A Yes. So, I mean, in my view, the surprising fact is not
- 10 that the gap is narrower, but given the development patterns,
- 11 the surprising fact is the gap doesn't virtually disappear.
- 12 Q What does that gap reflect, in your opinion?
- 13 A The gap reflects sustained patterns of discrimination and
- 14 sharply disparate life chances and life opportunities.
- 15 Q Do you have an opinion on whether these effects of
- 16 discrimination that you've identified bear on the ability of
- 18 political process?
- 19 A I do.
- 20 Q What is that opinion?
- 21 A Based on my own research on material that I've read both
- 22 for teaching and for research, I think the scholarly consensus
- 23 is very clear that when a population is disadvantaged
- 24 cconomically, when they're disadvantaged in terms of job
- 25 opportunities, educational opportunities, or residential

- 1 opportunities, that these affect civic participation.
- 2 Q I'd like to turn to some of your other findings and
- 3 conclusions. Would you please turn to Tab A in your binder,
- 4 which has been marked for identification as Defendants'
- 5 Exhibit A?
- 6 A Okay.
- 7 Q What is this document?
- 8 A This is a report of the defendants' expert, Jonathan
- 9 Rodden.
- 10 Q And what is the date of this report?
- 11 A May 27, 2015.
- 12 Q Have you read this report?
- 13 A I have.
- 14 Q Were you asked to do anything with respect to this
- 15 report?
- 16 A Yes. I was asked to read and give my professional
- 17 \parallel response to particularly pages 3 through 10, the portion of
- 18 the report entitled "The Size and Geography of the
- 19 African-American Population in the District."
- 20 Q Were there any particular conclusions that you responded
- 21 to?
- 22 A Yes. My response to this report was organized around two
- 23 particular conclusions, one of which was the contention that
- 24 African Americans might constitute a majority of voting-age
- 25 population, which I dispute in my response, and the other was

- the characterization in the report of the district as being a happily integrated district.
- 3 Q Dr. Gordon, can you explain what voting-age population
- 4 means?
- 5 A Age 18 or older.
- 6 Q In preparing your response, did you form any opinions
- 7 with respect to whether African Americans are presently a
- 8 majority of the voting-age population in the district?
 - A I did.

- 10 Q What is that opinion?
- 11 A My opinion is that we have no basis for saying that.
- 12 Q What did you base your opinion on?
- 13 A I based my opinion on the established social science
- 14 conventions for using the 2010 census, ACS, and other census
- 15 products.
- 16 Q The parties have stipulated in paragraph 13 of their
- 17 joint stipulations that, according to the 2010 decennial
- 19 district is any-part black and 48.95 percent of the voting-age
- 20 population is non-Hispanic white. Does that sound right to
- 21 you?
- 22 A Yes.
- 23 Q You testified a moment ago that you reviewed Dr. Rodden's
- 24 initial report. Is there anything in that report that leads
- 25 you to reconsider your opinion that African Americans are less

- 1 | than a majority of the voting-age population?
- 2 A No.

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- Q Why is that?
- A As I argue in my response to the report, there are, I think, three fundamental problems with that conclusion, the first of which is, I think in this respect, that the ACS is
- 7 misused.
- Q Let me stop you for a second there. Can you explain what the ACS is?
- 10 A The American Community Survey. The American Community
 11 Survey is -- has been designed to replace the long form of the
 12 census. It's a survey taken every year but on a much smaller
 13 sample of the population than the decennial product.
- 14 Q And do you know what percent of the population?
- 15 A About 2 percent, I think.
- Q And I'm sorry I interrupted you. You were explaining the first of the reasons.
 - A Well, the first two reasons is fairly straightforward, and that is the census bureau was clear in its own documentation of these data sources that the ACS can be used for identifying socioeconomic characteristics and percentages, but it should not be used for hard counts of population for the purposes such as reapportionment or redistricting.
 - And the reason for that is fairly straightforward:
 Because the ACS is only a 2 percent sample of the population,

there are serious concerns about sample size. And that's particularly acute when you zoom in on an area as small as the school district. So what the ACS does is a couple things to try and manage the sample size problem, the unreliability of the numbers.

First of all, on small geographies, particularly something as small as a school district, the ACS requires that we average over a number of years. And recently they've moved their standard for this level of geography from three years to five. So we're actually averaging five years of data in order to get a sample size that is sufficient to even draw conclusions about socioeconomic characteristics.

The Bureau of Census again in its documentation is very clear that because this is a five-year-average sample, that it cannot be used as a proxy for a point-in-time sample; that it not represent the midpoint of those five years, does not represent the end of those five years, and it would be comparable apples to oranges to say that this five-year sample census says this and the 2010 census says this, because they're different sample sizes, and in some respects different questions are asked.

- Q You mentioned that there were two other reasons that underlie your conclusion that African Americans are not a majority of the voting-age population.
- A Yeah. And one sees that particularly -- or we can

illustrate the problem of sample size and draw conclusions, and the reason why the ACS itself does not recommend that its estimates be used for such purposes as hard counts of the population, and that is even at the five-year average when you look at a small geography, and particularly when you start to break down the geography demographically, so say you're just looking at black voting-age population, the margin of error of that number is very high.

So just to use rough numbers from the most recent five-year estimate -- and these are not exact, but they're sufficient for illustrative purposes -- according to the five-year ACS, we have about 25,000 in the white voting-age population and about 26,000 in the black voting-age population. But both those numbers report margins of error of over a thousand. So that means that either number could be as much as a thousand less, as much as a thousand more.

The way to manage this is if you can imagine the 25,000 and the 26,000 as bars on a graph, you then put a point a thousand below the line and a point a thousand above, and that's your confidence interval; so you have some confidence that the number lies between those points.

Well, if you're comparing two numbers and the confidence intervals overlap, then there's no statistical significance between those two numbers. There's no basis for claiming that one number is bigger than the other, because the

- 1 supposed difference between the numbers is completely
- 2 swallowed by the margin of error as reported by ACS.
 - Q And these are just rough estimates that you've calculated for illustrative purposes; is that right?
- 5 A Yes. Yeah. And the margin -- that margin of error grows
- 6 larger the smaller the demographic unit you're talking about.
- 7 So -- and this is particularly true when we make any effort to
- 8 tease out how many African-American identified voters are in
- 9 the nonsingle-race category. There the number reported is in
- 10 the hundreds, but the margin of error is also in the hundreds.
- 11 So we really have no confidence as to what that number really
- 12 | is.

- Q Can you give us an example of the perils of relying on
- 14 the ACS to predict population change?
- 15 A Yeah. One example that comes to mind is the fact that
- 16 the city of St. Louis itself leaned heavily on the pre-2010
- 17 ACS, that is, preceding the last decennial census, to
- 18 \parallel celebrate the fact that the city, after 60 years of decline,
- 19 | had begun to gain in population only to discover that when the
- 20 hard population count was released in 2010 as a result of the
- 21 100 percent count in the decennial census, that the city had
- 22 lost another 30,000 inhabitants.
- 23 Q Are there reasons why the eligible voting-age population
- 24 for African Americans might be lower than the voting-age
- 25 population for African Americans in the district?

A Yes. The other issue I raised with respect to any calculation of voting-age population is that, you know, for the purposes of assessing civic participation and democratic opportunity, I think it's important to consider not just the voting-age population but the voting-eligible population.

And so it's fairly simple in that respect to apply felony disenfranchisement rates to the voting-age population and discount them in order to get an estimate not of those who are 18 or older but those who are 18 or older and are allowed to vote.

- Q Can you explain why felon disenfranchisement affects the voting-eligible population?
- A Yeah. Every state has their own rules on felony disenfranchisement, on what proportion of those or what characteristics of those who are under supervision of the judicial system in some respect are disenfranchised and what the terms for perhaps getting the vote back are.

This is an object of a fairly extensive scholarly literature. The most recent estimate by scholars from the University of Minnesota and New York University looks at this on a state-by-state basis and allows us to work with an effective disenfranchisement rate for the general population and for the African-American population in the state of Missouri.

Q So for purposes of your response report, did you rely on

- 1 statewide data?
- 2 A Yes.
- 3 Q Why didn't you use district-specific data?
- 4 A There is no district-specific data.
- Q Why do you believe that it's appropriate to apply the
- 6 statewide felon disenfranchisement rates to the district?
- 7 A I mean, the estimate of disenfranchisement that I include
- 8 in my report is, I think, conservative in two respects. The
- 9 extant scholarly research identifies an African-American rate
- 10 and a rate for the general population. So I arrived -- I
- 11 applied the rate for the general population to the white
- 12 voting-age population, which overestimates their level of
- 13 disenfranchisement by a small degree, and then I have every
- 14 reason to assume, given what we know about patterns of
- 15 policing in North County in the wake of the Department of
- 16 Justice report after Ferguson, that an application of the

- 19 rate of disenfranchisement.
- Q How do rates in urban areas compare to race of felon
- 21 disenfranchisement in other areas?
- 22 A They are generally higher.
- 23 \parallel Q Would you consider the district an urban area?
- 24 A Yes.
- 25 Q Would you please turn to Tab 43 in your binder, which has

- 1 been marked for identification as Plaintiffs' Exhibit 43.
- 2 What is this?
- 3 A This is the academic research upon which I relied for a
- 4 estimate of the rate of disenfranchisement.
- 5 Q What year is this data from?
- 6 A 2010.
- 7 Q Based on this data, about how many individuals are
- 8 disenfranchised under Missouri felon disenfranchisement laws?
- 9 A About 106,000.
- 10 Q What is the rate of felon disenfranchisement for the
- 11 population as a whole versus for the African-American
- 12 population?
- 13 A I think it's 2.32 percent for the population as a whole
- 14 and 6.2 or 6-something percent -- I don't have it right in
- 15 | front of me -- for the African-American population.
- 16 Q Does 6.88 percent sound familiar?
- 17 A That sounds about right.
- 18 THE COURT: Taking a note from Mr. Rothert's book.
- 19 When in doubt, supply the answer.
- 20 Q I'd like to show you an image from your supplemental
- 21 report. Can we turn to page 2 of Plaintiffs' Exhibit 41,
- 22 which is your supplemental report, and bring Table 3 on the
- 23 screen.
- 24 A Okay.
- 25 Q Dr. Gordon, what does this table show?

A This table is the result of the calculations adjusting
the voting-age population for the felony disenfranchisement
rates.

- Q Can you explain how it affects what you call in this row "share"?
- A Yes. For each category -- for single-race white, single-race black, and other -- I've calculated, first of all, a share of the 18-and-older population, that is, the voting-age population, and then, applying the disenfranchisement rates, a share for the eligible voting population. So the white and the other are discounted by the rate for the general population. The black are discounted by the rate for African-American disenfranchisement.
 - Q Now, are you saying that these numbers reflect the actual shares of the African-American voting-eligible population in the district?
 - A No. The table is meant only to be illustrative because it rests on the same somewhat tenuous logic, I would argue, of using the ACS in the first instance. So the raw numbers here come from the 2011-2013 ACS, but we've already established that the difference between those numbers is not statistically significant and, in fact, you know, could range in the single rate shares as much as 1,000 or 1,200 in one direction or the other.
 - MS. LAKIN: Your Honor, I would like to move to admit

Plaintiffs' Exhibit 43 into evidence.

MS. ORMSBY: I object, Your Honor.

THE COURT: On what basis?

MS. ORMSBY: On relevance. This is not localized data.

THE COURT: Here, I'll make it easy. I mean, I will receive it maybe not as substantive evidence; but, obviously, any expert is permitted to rely on data that an expert in the field would normally rely on. This is clearly that type of data. So I'll receive it as background information to his testimony. Is that sufficient?

MS. ORMSBY: Thank you, Your Honor.

Q (BY MS. LAKIN) Thank you, Your Honor.

Now, you testified earlier that you also responded to the portrayal of the district as happily integrated. What is your understanding of the basics of this characterization?

- A You mean from Dr. Rodden's report?
- 18 Q Yes.

A I think Dr. Rodden relies heavily on descriptions of certain portions of the district where there is perhaps a rough balance of bi-racial occupancy even by measures of homeownership. And I think it also rests on, you know, somewhat tenuous use of segregation indices which are -- can be quite problematic when used on a geography of this size.

Q Do you agree with the assessment that the district is, as

you say, happily integrated?

A I do not.

Q And why not?

A Again, I mean, I would float a number of reasons. First of all, I mean, most urban demographers and urban historians would not rely on a single index of segregation for assessing the degree of integration; that there are a number of ways in which populations can be segregated. They can be spread unevenly across a spatial area. They can be concentrated in a certain part of that area. They could be clustered in more than one area. They could be isolated.

And the problems with these indices, I think, are twofold. First of all, they, like almost — like much of the data we've been talking about today, they're very much shaped and often distorted by the geographies in which they're counted.

So I'll give you an example from the research on segregation. If you want to measure the dissimilarity, use the dissimilarity index and measure the dispersion of a position across an area, a good example of a setting where you know this clearly doesn't work is in a city in the American South in the first part of the 20th century where you would have a street on which white families lived in houses facing the street and black families lived in houses facing the alley. And if you drew a line around that neighborhood,

defined it as a neighborhood, you would find African Americans and whites living in proximity to each other in roughly equal numbers, and on a dissimilarity index it would show up as an integrated neighborhood, but no one who walked into that neighborhood in -- at the height of Jim Crow would define the conditions as integrated in any socially or historically meaningful -- meaning of the word.

Q You use a concept called "lived experience" in your report. Can you explain what you mean by that?

A Yeah. It's an extension of the example I just gave. I think in order to understand integration or segregation, you need to go beyond simply measuring the dispersal of populations or their rough balance in the population and think about what the actual experience is.

And in this list I would include things like patterns of racial transition. In fact, the segregation index is -- or the segregation measure is a point-in-time measure, and it doesn't capture the way in which neighborhoods might be changing in one direction or another.

More importantly, I think you need to supplement quantitive measures of integration using these indices with qualitative measures of how people live their daily lives — going to school, going to work, interacting in neighborhoods. And it would be very difficult, I think, to say, particularly what we know in the wake of the events in Ferguson two years

ago, in the wake of the Department of Justice report, in the 1 wake of ongoing research done in the area by local scholars, 2 3 that African Americans in North County or into the footprint 4 of the district don't live under sharply disparate 5 circumstances than many of their white neighbors, particularly 6 in the way in -- if we think of the way in which citizenship 7 and civic participation is shaped by the sort of confrontations that we have with public institutions, whether 8 9 they be the police, whether they be schools, whether they be 10 local governments; that I think you have to understand, you 11 know, the statistical distribution of the population, but you have to understand it as a historical phenomena and as 12 13 something that has social meaning to the people who live 14 there. Dr. Gordon, what does the term "resegregation" mean? 15 16 In the context of my report, I use the term 17 "resegregation" to capture the larger dynamic that I've 18 described at various points in which a pattern of segregation and a pattern of disparity that flows from segregation that 19 20 was, in a sense, invented in north St. Louis has moved 21 spatially into North County and been replicated and reinvented 22 on the footprint of the district and in North County more generally. 23 24 Now, you've stated that you reviewed Jonathan Rodden's

initial report. Would you please turn to Tab D in your

- 1 binders, which has been marked for identification as
- 2 Defendants' Exhibit D. What is this document?
- 3 A Supplemental report by Dr. Rodden. I don't see a date on
- 4 | it, but --
- 5 Q Fine. Have you reviewed this supplemental report?
- 6 A I have.
- 7 Q Did either Dr. Rodden's initial report or this
- 8 supplemental report cause you to change any of your opinions?
- 9 A No.
- 10 Q Based on your survey of historical discrimination and
- 11 | segregation and their impact today, did you come to any
- 12 conclusions about whether African Americans in the
- 13 Ferguson-Florissant School District bear the effects of past
- 14 discrimination that affects their ability to participate in
- 15 | the political process?
- 16 A Yes.
- 17 Q What is that opinion?
- 19 account the historic circumstances and the patterns that exist
- 20 on the ground today, that it is sort of clear and demonstrable
- 21 that the burden of that historical pattern of segregation
- 22 | falls heavily on African Americans, many that now live in
- 23 North County in the school district, particularly in the
- 24 southern tier.
- MS. LAKIN: I have no further questions. Thank you,

Dr. Gordon.

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2 THE COURT: Cross-examination?

MS. ORMSBY: Yes, Your Honor.

THE COURT: Are you ready on the plaintiffs' side?

You may proceed.

CROSS-EXAMINATION

BY MS. ORMSBY:

Q Thank you, Your Honor.

Professor Gordon, we met at your deposition. My name is Cindy Ormsby, to remind you.

- A Hi.
- 12 Q How are you?
- 13 A Hi. Fine.
- 14 Q Great.
- 15 THE COURT: I'm sure he's been better. Nobody wants
 16 to be in court if they can help it.
- 17 \parallel Q I've been better as well, if it's any consolation.

Can you tell me how much of your 2015 report was taken verbatim or near verbatim from your 2008 book and inserted into your report?

A I think, as I was clear in my deposition, that the first half of my report, that which describes the historical circumstances, the larger background of segregation in the greater St. Louis area, is almost exclusively drawn from my 2008 monograph.

Q And it's sometimes exactly quoted, correct?

A Yes.

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- 3 Q Okay. Can you explain how the segregation that you just
- 4 described for the Court was caused by the electoral system
- 5 that the State of Missouri requires of school districts in
- 6 Missouri?
 - A I don't claim that it was caused by that.
- 8 Q And you claim that the school boards had anything to do
- 9 with the segregation in Ferguson-Florissant School District?
- 10 A In the sense of the historical causation or --
- 11 Q Did they pass any policies that would cause the
- 12 segregation to occur?
- 13 A No. The logic of my argument is that current political
- 14 institutions such as school boards have the effect of living
- 15 within institutions and replicating those older patterns,
- 16 something which I think was made clear when we talked about
- 17 \blacksquare the formation of the district in the first instance.
- 18 \parallel Q Could you please turn to page 3 of your initial report,
- 19 specifically Table 1.
- 20 A Sure.
- 21 Q Now, the first line of that table is labeled "black
- 22 population." Is that correct?
- 23 **A** Yes.
- 24 Q You're saying that 15.7 percent of the population in
- 25 metro -- which I assume is the metropolitan region, St. Louis

1 metropolitan region?

THE COURT: Just so we're clear, you mean an SMSA,

3 right? Is that what you're using?

4 THE WITNESS: Yeah.

- O That's --
- A The Metropolitan Statistical Area, which is the 15-county metropolitan region, yeah.
- 8 Q And that's 15.7 percent African American?
- 9 A Yes.

- 10 Q And then you state that 44 percent of the black
- 11 population in Ferguson-Florissant School District is African
- 12 | American, correct?
- 13 A Forty-four percent of the population, yeah.
- 14 Q Of the population. Where did you get this data?
- 15 \blacksquare As I stated on direct, the data is from the 2010 census.
- 16 Some of the socioeconomic indicators are from ACS.
- 17 Q Do you remember in your deposition when I asked you that
- 18 question what your answer was?
- 19 A Yeah. I think I characterized it as being from ACS.
- 20 Q And is that --
- 21 A I was mistaken.
- 22 Q You were --
- 23 A The population counts are from the census. The
- 24 socioeconomic as calculated by HUD come from ACS.
- 25 Q So this 44 percent is based on 2010 census?

A Yes.

- 2 Q And what you testified to in your deposition was
- 3 incorrect?
- 4 A Yes, on that score.
- 5 Q Did you identify where you got this information in your
- 6 report?
- 7 A There's not a source line for the table, but the same
- 8 data is used in the maps throughout the report where it's
- 9 labeled as HUD data.
- 10 Q And all of the maps that you referred to in your
- 11 | testimony said that the data was 2012, but it was actually
- 12 | from 2010?
- 13 A Yes. I think two of the maps are mislabeled as 2012.
- 14 Q So should the Court decide to read your initial report,
- 15 | it shouldn't assume that the information that you're giving is
- 16 later data. It's from 2010, not from 2012?
- 17 **A** Yes.
- 18 Q And did you file a correction to your report at any time
- 19 so that everyone would be clear on that?
- 20 A No. I, in fact, didn't notice the error until I was
- 21 preparing for this exercise.
- 22 Q Can you agree with me that most, if not all, of your
- 23 conclusions regarding the school district is based on national
- 24 | metropolitan region or, at the closest level, North County
- 25 statistics and information?

A I can agree that in the context of writing the report I
used the data which was most relevant to the conclusions I was

3 seeking to draw, and so some of these conclusions relate to

4 the metropolitan area, some of them relate to North County

5 more specifically, and some of them relate to smaller

footprints, municipalities in the district.

Q Did you do any analysis specific to the Ferguson-Florissant School District?

A Yes.

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Q What was that? What analysis did you do?

A So I include the table which we were just referring to,

12 uses the block group data that falls solely within the

13 district. I had also clarified that in this kind of scholarly

exercise one is constrained by the way in which data is

16 historically, is reported for the district other than, say,

enrollment data and that sort of thing.

So one uses the data at hand, much of which is from census, which is why in the course of this kind of analysis the common method is exactly as I have done to describe the broader processes and then to identify the school district's place in that larger story.

Q Let's turn to page 28 of your initial report, second full paragraph.

A Okay.

- 1 Q And I've put that up on your screen. Could you read
- 2 aloud that highlighted section from your report?
- 3 A Sure. "The patterns and mechanisms of segregation
- 4 invented and sustained in the city of St. Louis migrated along
- 5 the north-south line into St. Louis County. This extended the
- 6 contours of segregation so engrained in the city's history,
- 7 and it reinvented them in new settings, including
- 8 Ferguson-Florissant, in the inner suburbs. Here segregation
- 9 was spatial: African Americans in Ferguson-Florissant have
- 10 settled overwhelmingly in the apartment complexes, Suburban
- 11 Heights, Northwinds, Canfield, along Maline Creek in south
- 12 Ferguson and Kinloch, and in pockets of single-family housing
- 13 ∥ east of West Florissant Avenue and south of I-270."
- 14 Q So you were speaking specifically of the
- 15 Ferguson-Florissant School District in this paragraph,
- 16 correct?
- 17 A No. The Ferguson, hyphen, Florissant refers to those two
- 18 municipalities.
- 19 Q Really? Is that what you said in your deposition?
- 20 A I don't recall.
- 21 Q You don't remember me asking you that question and you
- 22 said Ferguson-Florissant represented -- you were referring to
- 23 the district?
- 24 A As I read this paragraph, the logic of it is to move from
- 25 the metro area, from the city, to North County to those two

- 1 municipalities.
- 2 Q So -- all right. Is Suburban Heights in Ferguson or in
- 3 Florissant, the Suburban Heights apartment complex?
- 4 A I'm not sure.
- 5 Q Is Northwinds in Ferguson or in Florissant?
- 6 A I believe Northwinds is in Ferguson.
- 7 Q Do you believe Canfield is in Ferguson or in Florissant?
- 8 A I think it's in the southern tier of Ferguson.
- 9 Q Could you pull up the map, please.
- 10 This is a map provided by the St. Louis County Board
- 11 of Elections. It's very difficult to see on my screen. Is it
- 12 on yours?
- 13 A I think I can see it okay.
- 14 Q Okay. The white area represents the Ferguson-Florissant
- 15 School District.
- 16 A Okay.
- 17 Q And the yellow and green surrounding it is outside of the
- 18 school district.
- 19 A I understand.
- 20 Q I'm going to blow up the area of West Florissant on the
- 21 east side of the school district. And do you see where West
- 22 | Florissant is?
- 23 A Do you have a pointer? Can you show me?
- 24 **Q** Right --
- 25 A I can't read this text.

- 1 Q I'm underlining it. Can you see it?
- 2 A Okay.
- 3 Q So that's West Florissant. And does that look like that
- 4 street is inside or outside of the Ferguson-Florissant School
- 5 District?
- 6 A It's outside.
- 7 Q And you believe that that is -- that West Florissant,
- 8 east of West Florissant is in the city of Ferguson?
- 9 A I don't see the municipal boundaries on this map. I just
- 10 see the school district map.
- 11 Q Okay. Can we show where Canfield and Northwinds is,
- 12 please. Canfield Drive -- do you see that's even more east of
- 13 West Florissant and farther outside the school district as is
- 14 Northwinds?
- 15 A Uh-huh. I see.
- 16 Q So neither of those locations are inside the school
- 17 district. You'll agree with that anyway.
- 18 A Yes.
- 19 Q And --
- 20 A In this paragraph I'm representing patterns of
- 21 development, the pattern of single-family housing and
- 22 multi-family housing as it flowed out through the county. I
- 23 have emphasized on direct that I view the corporate fragments,
- 24 | including the school district, as sort of largely artificial
- 25 political boundaries superimposed on that pattern of

development. 1

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- But this lawsuit is about the Ferguson-Florissant School 2 3 District, isn't it?
 - I understand that.
- And on page 19 -- I think when we talked in your deposition, you were really clear that beginning on page 19 7 everything you said was specific to the Ferguson-Florissant School District, right? 8
- 9 THE COURT: Slow down.
- 10 I'm sorry.
 - I mean, the section that we're referring to, I'm on Section 5 in my report, is entitled "The Transformation of North County." What I'm describing is patterns of development, pattern of segregation in North County as they affect the footprint of the school district.

You don't believe that citing the fact that, as you say

- in this highlighted paragraph, that segregation was spatial, African Americans in Ferguson-Florissant settled overwhelmingly in apartment complexes, and you cite three apartment complexes -- along Maline Creek in south Ferguson and Kinloch -- which I don't believe any of those locations are in Kinloch. Do we agree with that?
- Well, the sentence "apartment complexes along Maline Creek in south Ferguson and Kinloch," there are apartment complexes in Kinloch.

- 1 Q But none of the three you cite are --
- 2 A No.
- 3 Q Right. "And in pockets of single-family housing east of
- 4 West Florissant and south of 270." And nothing east of West
- 5 | Florissant and south of 270 is in the Ferguson-Florissant
- 6 School District, is it?
- 7 A No. But I'm characterizing patterns of development in
- 8 North County.
- 9 Q Okay. Could you turn now to your rebuttal report, page
- 10 5.
- 11 A What's the tab number?
- 12 Q That's not my --
- 13 THE COURT: Forty-one.
- 14 A Forty-one, okay.
- 15 Q I'm looking specifically at the chart that's entitled
- 16 Figure 1: Enrollment in Ferguson-Florissant by Race, 1991 to
- 17 **2**015."
- 18 A Sure.
- 19 Q I'm going to try to clear the red mark off there. What
- 20 does this chart show?
- 21 A This is enrollment data from the district showing
- 22 enrollment of single-race black, single-race white, and other,
- 23 | from 1991 to 2014.
- 24 Q So we're talking specifically about school children on
- 25 this?

- 1 A Yes.
- 2 Q Okay. And how do you define the age of school children?
- 3 \blacksquare A Over the age of 5, under the age of 18.
- 4 Q What is the white school-age population? And I think if
- 5 you want to look at your rebuttal report, Table 1 on page 1,
- 6 what's the age of school-age -- I'm sorry. Describe to the
- 7 Court what this table is that's also in your rebuttal report.
- 8 A So Table 1 from the three-year ACS, 2011-2013, has an age
- 9 breakdown of the white-alone and black-alone population.
- 10 Q So how many white school-age children are -- and this is
- 11 | from the ACS -- 2011-2013 ACS?
- 12 A Uh-huh.
- 13 Q Is that where this data is from?
- 14 A Yes.
- 15 Q And what's the number of school-age children?
- 16 A 2,912.
- 17 Q And African-American school-age children?
- 18 A 8,359.
- 19 Q So, obviously, you believe -- do you believe there's
- 20 significantly more young African Americans in the districts
- 21 than whites?
- 22 A This table would be subject to the same sort of
- 23 | margin-of-error concerns that I have with the ACS more
- 24 \parallel generally for population counts, but I think your statement is
- 25 true.

- 1 Q And we know, since this data is based on the 2011-2013
- 2 ACS, it is a significant portion of those students will have
- 3 already turned 18, and if they haven't already, they will in
- 4 the next few years, correct? Going back to 2012. It's 2016.
- 5 So four years' worth.
- A I mean, you're asking me for a conclusion that lies
- 7 outside my area of expertise.
- 8 Q Would you say that the high school students at the time
- 9 that this table was created have now all turned 18?
- 10 **A** Okay.
- 11 Q So can we be fairly certain that since 2012, based on the
- 12 | fact that there's a significant difference in the number of
- 13 | white and black school-age populations, that the voting-age
- 14 population of blacks have increased since 2012?
- 15 A No.
- 16 Q Why not?
- 17 ■ A For two reasons. First of all, I would not draw
- 19 because it's not designed for that purpose, for a threshold of
- 20 population, and because the margins of error are too wide.
- 21 Secondly, it would not be a responsible demographic
- 22 conclusion to assume that every child who reaches the age of
- 23 | 18 in Ferguson stays in Ferguson and becomes a part of the
- 24 | voting-age population. I don't know what those patterns look
- 25 like. I don't know what the retention rate for young adults

- is in Ferguson or in Ferguson-Florissant. So I would not draw a conclusion.
- 3 \mathbb{Q} Would you draw a conclusion that the trend shows that
- 4 there are more African Americans graduating than whites
- 5 graduating from the Ferguson-Florissant School District?
- 6 A Yes.
- 7 Q Would you turn to page 1, the second paragraph.
- 8 A Of the same report?
- 9 Q Of the same report. Can you read that sentence that's
- 10 | highlighted?
- 11 A "Rodden and I agree substantially on the basic
- 12 demographic trends. The district is in the midst of an
- 13 ongoing racial transition marked by white flight to the outer
- 14 suburbs."
- 15 Q Then you go on in your report to give the details how the
- 16 white population has decreased and the African-American
- 17 population has increased since 2000. Correct?
- 18 A The same paragraph?
- 19 Q Yes.
- 20 A Yes. Although I say that the reliability of the numbers
- 21 shrink as we zoom in on the size of the geography.
- 22 Q Can you explain to me what you mean by when you say that
- 23 the racial transition is ongoing?
- 24 A From the sentence you highlighted?
- 25 Q Yes.

- 1 A Time doesn't stop. So my point is that when you're
- 2 looking at segregation, you're taking a snapshot in time, and
- 3 you don't know -- you know it's not going to stay like that,
- 4 but you don't know what's going to happen afterwards.
- 5 Q But doesn't "ongoing" tend to indicate that the white
- 6 population's going to continue to decrease and the black
- 7 population's going to continue to increase? Isn't that what
- 8 "ongoing" means?
- 9 A No. It means that the racial demographics will continue
- 10 to change, but I'm an historian, and I don't have the
- 11 expertise to offer any basis for what that change will look
- 12 like in the future.
- 13 Q Let's turn to the last three sentences of that paragraph.
- 14 A Of the paragraph marked --
- 15 Q I'm going to put it up on the screen here in just a
- 16 minute. Page 3. Page 3, the last third page. Can you read
- 17 ■ those last three sentences, highlighting starting with "the
- 18 inner suburb"?
- 19 A "The inner suburbs either start this period with an
- 20 already-high African-American share of the population --
- 21 Pagedale and Wellston as examples -- or see dramatic
- 22 transition as in Country Club Hills, Flordell Hills, Jennings,
- 23 Moline Acres, from one kind of segregation, majority white, to
- 24 another, majority black. The middle tier of North County
- 25 suburbs, including Ferguson, are all marked by sustained and

- 1 ongoing transition. The outer North County suburbs are, for
- 2 the most part, at an earlier stage of that transition, with
- 3 increases in the African-American share from the low single
- 4 digits into the 20-30 percent range."
- Q So aren't you describing a trend where the racial
- 6 population shift is moving steadily through North County?
- 7 A I'm describing a trend through the 2010 census, which are
- 8 the last reliable numbers we have. My -- go ahead.
- 9 Q No. Finish, please.
- 10 A And I've restricted my analysis to that trend to an
- 11 | historical analysis of that, which enables me to describe it
- 12 both statistically and with qualitative evidence up through
- 13 2010.
- 14 Q You criticize Dr. Rodden for taking a snapshot in time
- 15 right now, right? Don't you?
- 16 A That's one of the limits of a segregation index.
- 17 Q So you criticize him for taking a snapshot of what the
- 18 school district looks at right now. You talk about these
- 19 trends that come up -- that go up to, as you state now, 2010.
- 20 You don't want the Court to look at anything past 2010, but
- 21 you don't want the Court to look at the snapshot that's taken
- 22 right now. Does that summarize what it is?
- 23 A No. I think that's inaccurate in the sense that my
- 24 criticism of the use of a dissimilarity index at a point in
- 25 time does not assume that racial transition will continue in

- 1 one direction or another. It's simply -- it's simply that:
- 2 That the demographics of that population, the pattern in which
- 3 people live, the pattern in which races live next to each
- 4 other, will be different. How it will be different, I'll
- 5 leave those with other forms of expertise to say.
- 6 Q But you do state in your report that there is a trend
- 7 | towards resegregation, don't you?
- 8 A As I clarified on direct, by segregation does not mean an
- 9 expectation of majority-black population. Segregation means
- 10 the pattern, the spatial pattern, by which people live in any
- 11 geographic footprint.
- 12 Q You remember having your deposition taken on August 19,
- 13 | 2015, right?
- 14 A I do.
- 15 Q And you were under oath when you were -- when you had
- 16 your deposition taken?
- 17 **A** Yes.
- 18 \square Q The same as you are today?
- 19 A Yes.
- 20 Q And you remember when I asked you "But you do state there
- 21 is a trend in Ferguson-Florissant towards resegregation?" do
- 22 you remember your response?
- 23 A I do not, off the top of my head.
- 24 Q May I read it to you, please?
- 25 A Sure.

- 1 Q "I think the trend is clear in my report that the
- 2 African-American population in Ferguson-Florissant between
- 3 | 1940 and 2010, particularly after 1970, began to displace the
- 4 white population. There was second generation of white
- 5 | flight." Is that accurate?
- 6 A Yeah. I think I've testified to that today as well.
- 7 Q Okay.
- MS. EBENSTEIN: I'm sorry, Your Honor. Could we go
- 9 get the citation?
- 10 THE COURT: Sure. Why don't you put it on the screen
- 11 for everybody to see. That way there's no confusion.
- MS. ORMSBY: Absolutely.
- 13 THE COURT: What page and line number were you
- 14 reading from?
- 15 Q (BY MS. ORMSBY) Page 64. Can you switch to the ELMO.
- 16 It's page 64, lines 5 through 12. Do you see that?
- 17 A I see it, yeah.
- 18 Q Now, you described Dr. Rodden's description of the
- 19 district as happily integrated. Those weren't his words, were
- 20 they?
- 21 A No. That was the impression I got from his report. I
- 22 thought it was a rosy view of --
- 23 **||** Q I just wanted to make clear that those were your -- that
- 24 was your description and not Dr. Rodden's, correct?
- 25 A That's fine. That's fair.

- 1 Q Okay. You talked a little bit in your direct exam about
- 2 | felony disenfranchisement. And we talked about that in your
- 3 deposition as well, didn't we?
- 4 A Uh-huh.
- 5 THE COURT: Just a second. I don't mean to
- 6 interrupt, but you got to say "yes" or "no." Otherwise, these
- 7 lawyers will debate about whether it was uh-huh or huh-uh
- 8 later, okay?
- 9 A Yes. I think my answer was yes. Yes or no.
- 10 Q I just wanted to remind you we talked about it in our
- 11 deposition.
- 12 A Yes.
- 13 Q During your deposition.
- 14 THE COURT: Just trying to get in the routine now.
- 15 Q Isn't it true that prisoners are counted for census
- purposes in an area where a prison is located?
- 17 **A** Yes.
- 18 Q And do you know if there's any prisons located in the
- 19 Ferguson-Florissant School District?
- 20 A I know that there are not.
- 21 Q So the numbers that you cite in your report for disparate
- 22 | impact of felony disenfranchisement would actually be lower if
- 23 you took out the number of felons living in prisons?
- 24 A Yes. So the numbers in Missouri of 106,000 who are
- disenfranchised, I think about 30-, maybe 31,000, are in

- 1 prison. So more than two thirds are probationary, parole, or
- 2 local jail.
- 3 Q And are you aware of any studies that have found that the
- 4 African-American felony rate is lower if you consider high
- 5 school graduation rate?
- 6 A I'm not aware.
- 7 Q Do you remember testifying in your deposition that that
- 8 | wouldn't surprise you?
- 9 A It still doesn't surprise me.
- 10 Q Did you look at the graduation rate of African Americans
- 11 in the Ferguson-Florissant School District?
- 12 A I did, although not in this context.
- 13 Q Do you know whether or not Ferguson-Florissant School
- 14 District has a relatively high or low graduation rate for
- 15 African Americans compared to communities in St. Louis or
- 16 beyond?
- 17 A I did not do that analysis in my report.
- 18 Q Do you remember in your deposition you testified that you
- 19 believed it was on the high end of the scale?
- 20 A Yes. I think that's probably right.
- 21 Q Did you take any of that into account in your numbers
- 22 that you put in your report?
- 23 \blacksquare A With regard to the disenfranchisement issue?
- 24 Q Uh-huh.
- 25 A No.

- 1 Q Did you have any specific data on the number of parolees
- 2 or individuals on probation or former felons that are actually
- 3 | living within the school district boundaries?
- 4 A No. The data is not reported or available in that way.
- 5 \blacksquare Q But all that would have an effect on those numbers?
- 6 A Yes.
- 7 Q Could you -- I just want to head on to another few --
- 8 | it's not going to be in any order because I'm kind of reacting
- 9 to direct.
- 10 A Sure.
- 11 Q So don't get whiplash here. Could you calculate an index
- of dissimilarity at the level of block groups?
- 13 A You mean for a single block group?
- 14 Q Yes.
- 15 A No.
- 16 Q What level could you do it at?
- 18 conventionally done for --
- 19 Q Two or three block groups? Three or more block groups?
- 20 A Yeah. It's conventionally done on a unit of census
- 21 geography, which would be a municipality or a tract.
- 22 Q Do you know what percent -- what percent of the district
- 23 population lives in integrated versus segregated block groups?
- 24 A No, I do not.
- 25 Q Would you agree that your testimony and your report

- 1 relies on your lived experience? You talked about lived
- 2 experience. Does your lived experience --
- 3 \blacksquare A I'm not sure I understand the question or its relevance.
- 4 Q Have you ever lived in the school district?
- 5 A No.
- 6 Q So your -- I want to go back to your Table 1 in your
- 7 first report.
- 8 A Okay.
- 9 Q You wrote that you indicate that the African-American
- 10 population is 44 percent. Are you aware that the parties have
- 11 stipulated that in 2010 the black population, single race, was
- 12 **42.03** percent?
- 13 A Yes.
- 14 Q Why is your number different than what has been
- 15 stipulated to?
- 16 A The discrepancy arises from the fact that as the map on
- 17 ☐ the next page summarizes, what I've done is run these metrics
- 18 across all the block groups that fall within the
- 19 Ferguson-Florissant School District. Because the school
- 20 district is not itself a unit of census geography, some of
- 21 those block groups fall partially outside. So the population
- 22 upon which these metrics are calculated is marginally larger
- 23 I than the population of the district.
- 24 Q So how did the parties come to the 52.03 percent? How do
- 25 you think they got to that number?

- 1 A I'm sorry. I'm not sure what number you're referring to.
- Q The stipulated number that the parties have come to in our Stipulation No. 16 is that the single-race
- 4 African-American population as of the 2010 census was 52.03.
- 5 What did they do different than what you did; do you know?
- A Yes. The census does a special tabulation for the school district in which they split those census blocks, and so they
- 8 have a precise measurement of the district.
- 9 Q Why didn't you do that?
- 10 A Because it was not necessary for this level of analysis
- 11 to simply get a sense of the way in which those socioeconomic
- 12 metrics are distributed across the metro area, across North
- 13 County, across the district, and across the district's
- 14 predominantly African-American blocks.
- 15 Q But doesn't your number, 44 percent, which is not
- 16 specific only to the Ferguson-Florissant School District, skew
- 17 **■** all those other numbers underneath it? It's not specific to
- 18 the Ferguson-Florissant School District, correct? I'm sorry.
- 19 THE COURT: It's a subset, I think he would tell you.
- 20 A Yeah. So if you include all of the census blocks that
- 21 | fall within the district, you're measuring this across a
- 22 population -- I don't have the numbers in front of me -- I
- think a population of about 80,000 instead of a population of
- 24 67,000.
- 25 Q So it includes areas outside the school district?

- 1 A Yeah. And the map on page 4 makes this clear.
- 2 Q It's larger than the school district, this group that
- 3 you're looking at?
- 4 A Yes.
- 5 Q So it's not just the Ferguson-Florissant numbers?
- 6 A No.
- 7 Q So I have one more question, and then I will end. Or
- 8 maybe two. You're a historian?
- 9 A Yes.
- 10 Q You want to stop any trend analysis as of 2010, correct?
- 11 A Yeah. I mean, I'm not quite sure of the phrasing of the
- 12 question. I would -- yeah. As an historian, I view the
- 13 | latest reliable data on the trends that I am assessing as the
- 14 | 2010 census.
- 15 Q So historians never look past the last census. They
- 16 won't look to 2013 or 2014 or 2015, all of which is in the
- 17 past. You won't make any conclusions based on that past?
- 18 A Well, in fact I'm running much closer to the present than
- 19 most historians would do because most historians use solely
- 20 archival sources, and they're not open for recent years. I
- 21 can't speak to the motives of all historians or their
- 22 willingness to speculate.
- 23 MS. ORMSBY: I don't have anything further. Thank
- 24 you.
- 25 THE COURT: Any redirect?

MS. LAKIN: Briefly, Your Honor.

2 THE COURT: Lawyers' famous last words.

Are you ready on the defendants' side? Are you ready over here?

MS. ORMSBY: Yes.

THE COURT: You may proceed.

REDIRECT EXAMINATION

BY MS. LAKIN:

Q Thank you.

Dr. Gordon, is it your opinion that the patterns of segregation and discrimination you've described over the course of your direct testimony stop at political boundaries such as those surrounding the Ferguson-Florissant School District?

- A No. I mean, I hope I've made it clear that I actually view those boundaries as sort of highly artificial in terms of the underlying social and historical dynamics; so they flow across those boundaries in some respects, and in some respects those boundaries are drawn to reinforce or to create those forms of segregation.
- Q You were asked a moment ago about your statements about resegregation during your deposition. Were you also asked on page 64, in the lines just following --
- A Do I have my deposition here?
- 25 Q It will come up on the screen shortly. In lines -- so

1 you were asked about lines 5 through 12.

A Sure.

- Q And were you also asked in lines 13 through 14, "And is it your belief that this trend will continue?"
- Your answer, "That does not lie in my area of expertise."
- A Yes.
- Q And were you also asked on page 72, on lines beginning at line 7, "I just want to verify that when you say 'trend towards,' that Dr. Rodden didn't consider the trends towards resegregation; that you're not talking about going forward. You're talking about the fact he didn't consider the trend up until 2010. That's what you're stating?"

And the answer, "I think it's important to clarify the terms. When I say 'segregation' or 'resegregation,' it does not imply the balance between the white and the black population, a numerical balance. So you have a segregated setting in which the black population is a tiny minority. You can have a segregated setting in which the African-American population is the majority. So what I'm describing as a trend towards resegregation is, as I clarify, more substantially in my original report. I think that phrase is in my response to Rodden."

Did you -- were you asked those questions, and did you give that answer?

A I think so.

- 2 Q Does the concept of resegregation apply to the
- 3 Ferguson-Florissant School District?
- 4 A Yes, in the sense that I hope I've clarified it this
- 5 afternoon as a pattern of lived experience, as a pattern of
- 6 the way in which citizens interact with each other and
- 7 interact with elements of their government. It's not meant to
- 8 imply some sort of trajectory of population, which, again, is
- 9 beyond my area of expertise.
- 10 Q And is it also reflected in patterns of settlement in the
- 11 district?
- 12 A Yes.
- 13 Q Now, you were asked a moment ago about a figure in your
- 14 supplemental report, on page 5. It's enrollment in FFSD --
- 15 A Yes.
- 16 Q -- by race. Is this enrollment data for public schools?
- 17 private schools? parochial schools?
- 18 A It's just for public schools; so it's for the school
- 19 district. So there is a distinction, for example, between
- 20 Table 3, which is -- sorry -- Table 1, which has the
- 21 \parallel school-age population, which is census based, and then the
- 22 enrollment-based population is from the district.
- 23 So my point in emphasizing the wider disparity for
- 24 the district-reported data was precisely to underscore the
- 25 investment that African-American parents have in the school

1 district.

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- Q So is it your -- do you have an opinion on whether the white versus black student enrollment in public schools is different than the white versus black school-age population in the district as a whole?
- 6 A Yes.
 - Q What is that opinion?
 - A The enrollment disparity is much wider than the population disparity because African-American families and students rely more heavily on the public school system.
 - MS. LAKIN: Thank you. No further questions.

EXAMINATION

BY THE COURT:

- Q Help me out in plain English. A few things. And I follow your testimony as to the effects of the, for lack of a different word, the resegregation. And the African-American community continues to suffer its consequences in education, employment, and health. That's the last sentence of your opinion.
- 20 A Okay.
- Q Focusing on participation in the elected government
 process, are there pieces of the segregation you've described
 that limit the African-American community's ability to
 participate in the electoral process in their representative
 government?

A Yes.

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- 2 Q And how would you describe that?
- A I mean, there I lean more on the sort of general
 scholarly literature about the relationship between poverty,
 transitional populations, you know, single-parent families,

6 and civic participation.

We know the African-American population, for example, of Ferguson -- I mean of the district particularly, which has a much higher rate of rental population, it's a more transitional population; so factors like that affect civic participation.

- Q Were you asked to look at all -- and that's a pretty obvious piece. The lower you go on the economic scale, the more transient the housing stability is.
- A Uh-huh.
- Q Which would affect, I mean, if nothing else, the statute requires you to live at a certain place for a certain period of time to register to vote. Do you have any -- did you look or someone else can be asked to look at the percentage of registration of the African-American community versus the percent of registration of the non-African-American community?
- A I think that falls in the laps of other --
- 23 | Q Elsewhere? Is that elsewhere?
- MS. ORMSBY: Yes.
- 25 THE COURT: Okay. All right.

Any follow-up, since I opened or asked a question, to what I inquired about?

MS. LAKIN: No, Your Honor.

MS. ORMSBY: Just one.

RECROSS-EXAMINATION

BY MS. ORMSBY:

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Q Do you know what the African-American homeowner percentage rate is in the Ferguson-Florissant School District?

A 50.7 percent.

MS. ORMSBY: Thank you.

FURTHER EXAMINATION

BY THE COURT:

- Q I did have another question. They showed you over this Table 2 and 3 -- I don't know if somebody could put it up -- voting-age shares of population. And I know you don't like the interim numbers because of the margin of error is too great. You said as much as a thousand.
- 18 **I** A Uh−huh.
- 19 Q I want to make sure I see this table correctly. You show
- 20 the population of -- the white population voting age of
- 21 23,740, the voting-age population for the African-American
- 22 community at 24,313. Is that right?
- 23 A Uh-huh.
- 24 Q So that could be as high -- the African-American
- 25 voting-age population could be as high as 25,300 or as low as

23,300 if we --

- A Roughly speaking. I think the -- we don't have margins of error specifically for the voting-age population, but for the single-race black population for the 2011-'13 ACS, I think the margin of error is 1,240 or something.
 - Q Twelve hundred. Because when I do the spread, the closest it would be, would be within 1,200 of each other. The furthest apart would be where the white population might be 1,200 higher, or the spread the other direction could be the African-American population could be 2,600 higher. If we took the extremes on each end, a thousand up or a thousand down.
- 12 A Okay. Okay.
 - Q Am I reading this correctly?
- 14 A Yeah.
- 15 Q You don't think I should rely on it, I understand.
 - A Right. I don't think you should rely on it. We can't assume, given the way -- given the samples, that the margins will work in the same direction either. So it's the -- which is why, when you do the confidence intervals, it's the overlap that concerns us.
 - THE COURT: Okay. Anything further?
- MS. LAKIN: Can I ask just one follow-up based on that?
- 24 THE COURT: You may. I mean, the one thing you don't 25 know about me is we're not going to leave without figuring out

whatever it is we want to figure out, okay? So don't hesitate to ask.

FURTHER REDIRECT EXAMINATION

BY MS. LAKIN:

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- Q Thank you, Your Honor.
- Let me turn to, Dr. Gordon, the supplemental report, page 4, Table 4.
- 8 THE COURT: Race and owner occupancy, or is that a 9 different one?
- 10 Q Different table, the page before.
- Dr. Gordon, what is the homeownership rate for white residents of the district?
- 13 A 82.8 percent.
- 14 Q How does these rates -- how do these rates compare to
- 15 rates nationally?
- 16 A Off the top of my head, I would say the national rate is
- on the order of 72 to 74 percent; so the appropriate metric
- 18 here, I think, is the gap.
- 19 Q And are these hard numbers?
- 20 A No. They reflect all of the same uncertainty with the 21 ACS estimate.
- MS. LAKIN: Thank you.
- 23 THE COURT: You don't want them to be hard numbers.
- 24 They do. You don't.
- MS. ORMSBY: Nothing, Your Honor.

THE COURT: Thank you, sir, for your time.

2 THE WITNESS: Thank you.

THE COURT: We will take our afternoon recess at this

4 time. We will reconvene at 3:25.

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(COURT RECESSED FROM 2:55 PM UNTIL 3:30 PM.)

THE COURT: We have a new arrangement. So somebody new must be up.

MR. MCDONALD: May it please the Court. I'm Laughlin McDonald, one of the plaintiffs' lawyers, and we'd like to call William Cooper as our next witness.

THE COURT: If you would step forward, sir, and be sworn.

(WITNESS SWORN BY THE CLERK.)

WILLIAM COOPER,

HAVING BEEN FIRST DULY SWORN, WAS EXAMINED AND TESTIFIED AS

DIRECT EXAMINATION

BY MR. MCDONALD:

- Q Would you state your name for the record, please?
- 20 A My name is William S. Cooper.
- 21 Q And what is your age, Mr. Cooper?
- 22 A I'm --

FOLLOWS:

- 23 THE COURT: You don't have to answer that.
- 24 A Okay.
- 25 Q I'll withdraw that question. Where do you reside?

THE COURT: You're obviously a person of majority; so we'll go from there.

- 3 Q Where is your residence, Mr. Cooper?
- 4 A I live in Bristol, Virginia, southwest Virginia, on the 5 Tennessee state line.
- 6 Q And what is your academic background, please?
- 7 A I have a BA in economics from Davidson College in
- 8 Davidson, North Carolina.
- 9 Q And when did you receive that degree?
- 10 A 1975.
- 11 Q And what is your current occupation?
- 12 A I'm a private consultant. I provide services on
- 13 | redistricting, demographic analysis, other projects involving
- 14 census mapping. A good deal of my work is with civil rights
- 15 organizations on voting issues, like the American Civil
- 16 Liberties Union, the NAACP Legal Defense Fund, also Indian
- 17 \parallel tribes in some part of the country, and I do some other work
- 19 Center, which is based in Washington, D.C., and the Prison
- 20 Policy Initiative in Massachusetts. Some of that is voting
- 21 | related. So those are some of the organizations I'm currently
- 22 working with.
- 23 Q Can you speak a little closer to the microphone, please?
- 24 A Sure.
- 25 Q Thanks very much. And how long have you done that work

- that you described?
- 2 A I've been involved in demographic analysis,
- 3 redistricting, computer mapping for about 25 years.
- 4 Q Well, how many districting plans have you drawn over that
- 5 period of time?

- 6 A I've drawn thousands and thousands of plans and developed
- 7 plans in probably 700-and-some-odd jurisdictions around the
- 8 country, most of them local plans, with varying degrees of
- 9 intensity. Some are one-shot plans that I never then proceed
- 10 any further with for whatever reason, and others are much more
- 11 involved, even more involved than this case has been.
- 12 Q Have you drawn any statewide plans?
- 13 A For civil rights organizations, I have drawn after the
- 14 2010 census for statewide redistricting state legislatures.
- 15 I've developed plans in Virginia, Georgia, South Carolina,
- 16 Alabama, Kentucky. I may be leaving a state out. Florida.
- 18 A South Carolina as well. And most of those were for the
- 19 ACLU Voting Rights Project, although the Alabama case -- I'm
- 20 working for the Alabama Black Legislative Conference, which is
- 21 made up of members of the Alabama legislature who are African
- 22 American in both the Senate and the House.
- 23 Q In how many states have you done local redistricting
- 24 plans for subjurisdictions?
- 25 A Over the course of the past 25 years, probably 40 states,

- 1 some of them no more than one or two plans, but there are very
- 2 | few states that I have not drawn plans in -- for a local
- 3 jurisdiction, because my main focus is on local jurisdictions.
 - Q Have you testified as an expert witness in any other cases?
- 6 A I've testified in about 35 Section 2 cases.
- 7 Q Have you listed those cases in your Exhibit No. 44?
- 8 A I have, in Attachment A, Exhibit A attached to my initial report.
- 10 Q Yes. Well, I will just remind you that Exhibit 44, which
 11 is your report, and Exhibit 45, your supplemental report, have
 12 been accepted as exhibits.
- When you testified, what did you testify about in those cases?
- 15 A Usually, I'm accepted as an expert on redistricting and demographics.
- 17 Q And have you submitted declarations in those other cases?
- 18 A Typically prior to testifying in court, I submit
- 19 declarations. I've also submitted declarations in many other
- 20 cases where I did not get to the point of testifying in court
- 21 | because the lawsuit was settled or decided on summary
- 22 | judgment.

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- Q And were you also deposed in those cases, too, that you've testified as an expert witness in?
- 25 A In most of them but not all. I think there have been

- 181 some where I was not -- I know there have been some where I 1 was not deposed and I just testified directly in court. 2 3 In those cases in which you've testified as an expert, were you accepted as an expert witness by the court? 4 5 I've always been accepted. MR. MCDONALD: Well, Your Honor, we'd move to qualify 6 7 William Cooper as an expert in the field of districting and 8 demography. 9 THE COURT: Any objection? 10 MS. ORMSBY: Yes, Your Honor. We do object to this, 11 this witness being termed an expert. We have some further 12 questions about that. I'm happy to address them now or later 13 in my cross. 14 THE COURT: You may proceed. (BY MR. MCDONALD) Thank you, Your Honor. 15 16 Tell me just briefly how do you go about drawing a 17 districting plan? 18 Well, initially I will obtain data from the U.S. Census 19 Bureau, population data from the decennial census -- in this 20 case now, it's the 2010 census -- that nowadays can be 21 obtained almost instantaneously off of the Census Bureau 22 website.
 - So I obtained the PL94171 redistricting file from the Census Bureau for the state that I'm doing the plan in, and I then merge that data set with the set of geography boundary

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1 files, which I also get from the Census Bureau and which can

2 also be downloaded instantaneously, and those Census Bureau

boundary files are designed to allow you to see census blocks,

which are the smallest unit of geography in a jurisdiction, as

5 well as census block groups which Dr. Gordon discussed here

earlier today, census tracts, municipal boundaries, school

district boundaries, previous legislative district boundaries.

So there are multiple layers of geography which you can obtain

very quickly from the Census Bureau to develop a plan.

Q Well, when you work as a demographer, is analyzing census

data a part of that job as well?

12 A Yes.

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Q And explain in what way.

14 A Well, often as part of my reports in Section 2 lawsuits

I'm asked to look at historical data -- demographics by race,

for example -- for a given jurisdiction as I've done in this

17 case; so I will go back and obtain the Census Bureau data sets

18 for prior decennial censuses. In this case, I looked at 1990,

2000, and 2010. I usually do a 30-year period without going

20 way back in time, and using that I can determine how racial

demographics have changed in a given jurisdiction over that

22 time period. And then I also can obtain from the Census

Bureau socioeconomic data under the now-current American

24 Community Survey.

Prior to that, I was using in the earlier decennial

censuses the data sets that were produced by the Census Bureau from the census long form which allowed you to access socioeconomic information based on a sample of one out of six persons in the 2010 census, a snapshot at the time of the decennial census.

Q I will ask you more about that shortly, but what were you asked to do in this case?

A Well, at the outset, I was contacted by Dale Ho, I think, sometime in late August of 2014, and he just had a basic question as to whether it would be possible to develop a district plan for the Ferguson-Florissant School District that would have possibly four out of seven majority-black districts.

So I followed the procedure I just described. I got hold of the Missouri state geographic boundary files and PL94171 file, merged them, and then proceeded to analyze the demographics of the Ferguson-Florissant School District.

And really within a couple of hours just using my mapping software I was able to answer in the affirmative that indeed you could do a redistricting plan or a district plan for the Ferguson-Florissant School District which would have four out of seven majority-black districts. So it's very straightforward. This is not a complicated case in that regard.

Q Well, what else were you asked to do?

Well, later on, after I made that determination, I spoke 1 Α with both you and Dale, I think, and I was asked to obtain 2 3 precinct boundaries that had been updated to take into account 4 redistricting which would have taken place in Ferguson-Florissant School District after the 2010 census, because each of the jurisdictions in the school district --7 many of them would have reconfigured their ward boundaries, and, of course, there was state legislative redistricting also. So all of that would have meant that the precinct 10 boundary files that I was using to do the initial draft would 11 need to be updated to develop a plan that would more closely follow existing precinct lines. 12

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So I did two things. I contacted the St. Louis County GIS department and got a full set of geographic files showing municipal wards for all of St. Louis County as well as school district boundaries for all of St. Louis County, street names and street files so I could see where all the streets I could also see that from the Census Bureau's data were. files, though.

And then the second thing I did was contact the St. Louis County Board of Elections to obtain precincts, shape files of precincts, electronic files, that would allow me to look at them on the map and allocate population by precinct. I did that for 2011, 2012, 2013, 2014, and that was a request that you had made to provide information to Dr. Engstrom on

So I did that for each one of those years: 2011, 2012, 2013, 2014. And then later this spring, after the April elections, I obtained the 2015 ward lines, precinct lines, rather, for the school district and produced another set of numbers for Dr. Engstrom showing voting-age population by race for all precincts in the school district.

- Q Did you know what Dr. Engstrom intended to do with the data you sent him?
- A He was going to conduct a statistical analysis analyzing racial polarization in voting.
 - Q Were you asked to review any census data dealing with socioeconomic conditions of African Americans?
 - A I was. I obtained the 2011-2013 American Community
 Survey data set from the Census Bureau and produced a set of
 charts showing socioeconomic characteristics of the school
 district, and those charts are included in Exhibit D of my
 initial report.
 - Q Now, let me refer you to your declaration, which would be Exhibit 44. Have you discovered any errors in your reports since you finished it and supplied it to the plaintiffs?
- A I have discovered a typo. It's of no major consequence, but for the record, the figure I report for the black population in 1990 --

- Before you go to it, tell me what page of your report 1 Q that's on. 2
- Page 8, Figure 2.

- 4 Okay. Go ahead. Explain what the error was.
- 5 I have a figure of 28.65 percent for the black population
- in the school district in 1990, and that number should 6
- 7 actually be 24.44 percent.
- Well, did that error affect in any way any of your 8
- 9 findings or conclusions contained in your report?
- 10 Not at all. It simply needs to be corrected for the
- 11 record. And I also cite that figure erroneously,
- unfortunately, in paragraph 25, where I'm discussing black 12
- 13 population percentage changes from 1990 to 2010. That's on
- 14 page 9.
- 15 Well, did that figure that you gave in your initial
- 16 report enter into in any way your calculations?
- 17 No. It has no significant impact at all on my opinions.
- 18 Well, now, did you determine that it was possible to
- 19 create a single-member district plan containing reasonably
- 20 compact majority-black districts?
- 21 Yes. I determined that at the outset, within a couple of
- 22 hours, then proceeded over time to make adjustments, various
- 23 drafts, to take into account factors like the existing ward
- 24 lines or existing precinct lines as of 2014 and then slight
- 25 modification with the precinct lines in 2015, I think.

- 1 yes, I determined that it is possible to draw compact,
- 2 contiguous districts in a seven-member plan for the school
- 3 district, unquestionably.

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- Q And what data did you rely upon in drawing that plan?
- A Well, I relied, as I always do, on the 2010 census.
 - Q And why did you use the 2010 decennial census data?
- 7 A Because that is always the data one uses in order to
- 8 create a redistricting plan. Local governments around the
- 9 country always rely on the 2010 census to do their
- 10 redistricting plan. As far as I know, I've never come across
- 11 one that did not use a 2010 census.
- 12 Q Well, do you know whether or not there's any state law
- 13 \parallel that requires redistricting to be based upon the census data,
- 14 the decennial census data?
- 15 \parallel A Well, I've been told by you and Mr. Ho that there is a
- 16 Missouri state law that requires it, the 2010 --
- 17 MS. ORMSBY: Objection, Your Honor. Hearsay.
- 18 THE COURT: Sustained. But to the extent he relies
- 19 on that for his opinion, he can state the basis of reaching
- 20 that opinion, but, obviously, his testimony that there is a
- 21 law but maybe he was told that by somebody else doesn't prove
- 22 \parallel there is a statute, but I will take judicial notice of it when
- 23 you tell me to.
- 24 MR. MCDONALD: All right, Your Honor. It's Statute
- $25 \quad \blacksquare \quad 1-100$ is the state statute that requires redistricting to be

done based on the last previous decennial census. We ask the Court to take judicial notice of it.

THE COURT: Well, I need to see it.

 $$\operatorname{MR.}$ MCDONALD: We can provide the Court with a copy of it.

THE COURT: All right. Very good.

- Q (BY MR. MCDONALD) And I think you may have answered this, but did you use any software in drawing your plan?
- A I used Maptitude for Redistricting, which is produced by the Caliper Corporation in Massachusetts. It's a widely used software program for redistricting as well as other forms of demographic analysis.
- Q And did you encounter any problems in drawing the plan for the school district?
- A Not in the technical aspect of using the software, but I did discover at some point early in the fall of 2014, when I was analyzing the school district boundaries that were provided to me by St. Louis County Board of Elections as well as the St. Louis County GIS department, that the school district boundary is not exactly the same as defined by the St. Louis County Board of Elections. It is not exactly the same as the school district boundary defined by the Census Bureau. The differences are minor, but there are differences. And I used the St. Louis County Board of Elections' boundary for the plans that I developed in order to make sure I was

1 consistent with the way they saw things.

It's unusual to have that kind of discrepancy. The
net difference was 327 persons. The Census Bureau has a total
population for the school board in 2010 of 69,050, I believe.

- Q Well, look on page 8 of your declaration.
- 6 A Okay.

- 7 Q Figure 2. What does that show the population of the 8 school district as being?
- 9 A That's 68,663, and that is based on the St. Louis County
 10 Board of Elections' boundary.
- 11 Q What's the voting-age population of the school district?
- 12 A The voting-age population of the school district would be
- 13 I found in Figure 4. That is 50,771.
- Q And on what page of your declaration does that number appear?
- 16 A It's on page 10, Figure 4.
- Q Okay. And what percent of the voting-age population is single-race black?
- A According to the 2010 census, the single-race black
 population voting-age population in Ferguson-Florissant School
 District is 47.33 percent.
- 22 Q And on what page of your report does that figure appear?
- 23 \blacksquare A In the same Figure 4 we were just discussing on page 10.
- 24 Q What does "single-race black" mean?
- 25 A That means any person who's self-identified as of one

- 1 race, black or African American. That would include a small
- 2 | number of Hispanic blacks, because Hispanics are not a race,
- 3 an ethnicity, and there are, I believe, 80 African-Americans
- 4 single race who are Hispanic, voting-age Hispanic -- African
- 5 Americans of voting age. I should clarify that.
- 6 Q What is the percent of the, quote, "any-part black
- 7 voting-age population" in the school district?
- 8 A According to the 2010 census, it is 48.19 percent.
- 9 Q And what does "any-part black" mean or refer to?
- 10 A That would include individuals who are of more than one
- 11 race, at least one part African American or black. It's only
- 12 about a half percentage point higher than the single-race
- 13 black percentage according to the 2010 census. It's not a
- 14 large number of people, but there are people who check two
- 15 races, one of which was black.
- 16 Q Well, according to the decennial census, the data that
- 18 **∥** any-part black show that blacks are less than 50 percent of
- 19 the voting-age population of the school district?
- 20 A According to the 2010 census, they are less than 50
- 21 percent: 48.19 percent. That's the "any-part black"
- 22 definition is the most expansive definition one can use to
- 23 | classify some person as African American. So that's the
- 24 ceiling. The floor would be non-Hispanic single-race black,
- 25 which would be 47.17 percent.

- Q What percent of the voting-age population in the school district is white?
 - A In the 2010 census, the non-Hispanic white voting-age percentage was 48.95 percent.

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- Q Well, according to the decennial census, do whites
 outnumber blacks among the voting-age population of the school
 district?
- 8 A They do. Whites were tabulated at 24,852, and there were 9 24,446 any-part black individuals.
 - Q Well, how many municipalities in whole or in part are included within the school district?
- A Well, there are 11 municipalities in whole or in part.

 There is one municipality, Black Jack, which really just has a single populated block. I think there are a few unpopulated blocks, of four persons, that's in the school district, according to the Board of Elections School District boundary files. So there are 11, but for all intents and purposes, it's only ten.

And this Black Jack area is one spot on the map where the Census Bureau's definition of the school district boundary is quite different than the St. Louis County Board of Elections' definition. And I actually prepared a map that I think is in Exhibit B-3.

Let me make sure I have the right number. I'm sorry. It's B-2 that overlays the Census Bureau's definition of the

- 1 school district boundary with the St. Louis County Board of
- 2 | Elections' definition. And if you look in the extreme west,
- 3 northwest, you will see a little appendage which goes out into
- 4 part of Black Jack, and that's counted in the Census Bureau's
- 5 definition of the school district but not counted in the St.
- 6 Louis County.
- 7 Q What page of your report does that appear on?
- 8 A Well, that's an exhibit in -- that's Exhibit B-2. There
- 9 are some other spots on the map where that happens as well,
- 10 but that's the most obvious point.
- 11 Q Okay. Now, let me direct your attention to the first
- 12 plan that you drew. That's on page 22, paragraph 5 of your
- 13 report, your 44 Exhibit.
- 14 A Okay.
- 15 Q Well, tell me how many black districts you drew, and
- 16 describe the demographics of that plan, please.
- 17 ■ A Okay. This plan creates four majority-black districts.
- 18 \blacksquare Three are focused in the south end of the county: District 1,
- 19 2, and 3. District 1 is 63.93 percent black; District 2,
- 20 60.95; that's black voting age; District 3, 74.36 percent.
- 21 And I also have -- as you can see in Figure 10, these
- 22 | numbers are produced, and you can also see the non-Hispanic
- 23 | white percentage in those three districts, or all districts
- 24 for that matter. But you can see in those three districts
- 25 there's an overwhelming majority of African Americans of

voting age compared to the non-Hispanic white population.

And it's not surprising. If you were to flip back to look at a map I produced showing racial segregation in Ferguson-Florissant in Figure 7, you can see in the south end most of the block groups are around Berkeley, Kinloch, Cool Valley, Normandy, are all in the 60 to 95 percent range. So it's not surprising at all I was able to produce three majority-black districts in the south end of the county.

And then the fourth district is in the extreme north, District 7. That one is 52.86 percent black voting age. This plan, this Plaintiffs' Illustrative Plan 1, was prepared by me in the early spring of 2015, before the April 2015 elections. So there are some incumbents who are paired in this plan who were elected in April 2015.

I think this question is obvious, but will you tell me

how the percentages in Plan 1 that you drew compare to the

black percentages in the school district as a whole?

A Well, according to the 2010 census, the black-white margin for the school district as a whole would be basically about minus 1 percent. If you go back to Figure 4, you can see that whites -- well, whites outnumber any-part blacks by about less than 1 percentage point. About three quarters of a

And in Plaintiffs' Illustrative Plan 1, all of these districts have a large margin of African Americans. The

percentage point. So that's negative three quarters.

district that is the closest would be District 7, which is a 10-point margin, 52.86 percent African-American voting age versus 43.25 percent non-Hispanic white.

Q In drawing your plans, what standards did you apply?

A Well, I applied what are known as traditional redistricting principles. In a nutshell, that means that each district must be within plus or minus 5 percent deviation of an ideal district size, and the ideal district size is just calculated by dividing the total population of the district, which in this case is over 68,000, by the number of individual districts you're drawing, which is seven. So the typical district would have a population of -- an ideal population of 9,809.

And in this particular plan, the overall deviation, if you add up all the seven districts, turning the negative numbers into an absolute value and creating a positive number, the overall deviation for Illustrative Plan 1 is 7.18 percent. So it's within the plus or minus 5 percent range across all seven districts.

The other redistricting principles that would be followed, of course, would be to draw districts that are contiguous, reasonably compact, that take into account communities of interest, and that do not dilute minority voting strength, to comply with Section 2 of the Voting Rights Act.

Q How do you determine compactness?

A Well, in this case I was able to do so really just visually. They are clearly compact and regularly shaped. Illustrative Plan 1 splits just three precincts of the 96 precincts in the school district, and in my opinion each district is compact and reasonably shaped.

But there are statistical measures that one can use to determine whether a group of districts is compact, vis-a-vis a group of another set of districts. Maptitude has one measure called the Reock Test which allows you to calculate scores for each district, and in this case I did run that analysis just, for the record, to demonstrate that, in fact, this plan stacks up well against all of the municipal wards in St. Louis County. There are over 200 wards -- there are 221 municipal wards in the county as of 2014. And I ran a Reock score for all of those 221 municipal wards, and the average score, the mean average, was .39. In Illustrative Plan 1, the mean average score for the seven districts is, I believe, .41. So it compares favorably with municipal wards as drawn in St. Louis County.

- Q Well, how did you determine contiguity?
- A There is a automated check procedure within Maptitude that tells you if any part of the district is not contiguous, and if you get that error message, then you can proceed to fix it.

Q And you've indicated that you also wanted to respect communities of interest. Will you tell me what you mean by that and how you went about doing that?

A Well, I looked at -- I looked at neighborhood patterns, and obviously from Figure 7 it was clear that there were areas of the school district where most of the African Americans live, mainly in the south end again. And I also looked at median income. Again, you can see sort of a correlation there between areas where African Americans reside and lower median income levels.

And I also had a point file that I created geo-coding all of the addresses of the schools in the county so I was able to make sure that I had schools balanced across the seven districts so that I didn't have, like, eight schools in one district or something, but schools are fairly well distributed throughout the district; so it was not hard to make sure that each district had two or more schools.

- Q Yeah. And you're familiar with the standards of Section 2 of the Voting Rights Act?
- A I am.

- Q And did you take that into account in drawing your plan?
- 22 A I did. I did. Because it's important, if it's possible,
- 23 to draw compact and contiguous, reasonably shaped districts,
- 24 that one attempt to do so that are minority opportunity or
- 25 majority-minority districts. And in this case, as I say, that

1 proved to be very easy to do.

- Q Did you take incumbency into account at all in drawing your plan?
- Well, I did. In Plaintiffs' Illustrative Plan 1, at the time, I'm fairly certain, if memory serves me correct, that there was just one district with an incumbent conflict, and that was District 2 where two incumbents live in the same census block. So any plan that's drawn as a single-member district plan for this Ferguson-Florissant School District as it now stands is going to have two incumbents paired in District 2 down in Ferguson. There's no way to separate them.

But after doing this plan, then the April elections were held, and it turned out that new people took office, and so I had to make some additional changes to eliminate incumbent conflicts. So that was a genesis of Plaintiffs' Illustrative Plan 2, still with two incumbents paired in District 2.

- Q Well, before we get to your Plan No. 2, how many current members of the board live in which municipalities; do you know?
- A Yes. According to the list of addresses that I obtained last spring, all of the current board members live in either Ferguson or Florissant. There is no board member who resides, for example, in Berkeley or Kinloch or Cool Valley or any of the areas that are -- Normandy -- that are predominantly

African American. So basically the seven board members come from an area that represents about two thirds of the population of the county. But some of these communities that are predominantly African American like Berkeley and Kinloch that have — Berkeley has a position of almost 10,000 persons, and there's nobody really nearby in that community that is on

the board. And it's 80 percent black.

- Q So are you saying that there are no board members who reside in any of the other nine municipalities in the school district?
- A That's correct.

- Q Now, I think you indicated why you drew the second plan, but just tell me again why you drew Plan No. 2. And let me refer you to page 25 of your report, Figure 2.
 - A Yes. I drew -- I drew Plaintiffs' Illustrative Plan 2 after getting an update of the addresses for the newly elected members to the school board in April 2015. And it turned out, for example, that there were two incumbents paired in majority-black District 7. Ms. Thurman and Ms. Graves, Dr. Graves, were paired in 7; so I had to make a modification there to eliminate that conflict.

And so in Illustrative Plan 2, District 6 is the majority-black district with 51.50 percent, and District 7 would be 40.86 percent. And I think that Dr. Thurman is in District 6 and Dr. Graves is in District 7.

- Q What standards did you apply in drawing your second illustrative plan?
- A The same standards. The plan is compact. It's contiguous, regularly shaped. I had to split a few more precincts. This plan splits nine precincts, whereas the
- 7 Q Just tell us briefly what the demographics of your second

Illustrative Plan 1 just split three populated precincts.

8 plan are.

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- A Very similar. District 1 is 64.53 percent single-race
 African-American voting age. District 2 is 60.89 percent.

 District 3 is 75.67 percent. District 6 is 51.50 percent.
 - And of the four majority-black districts, I guess the black-white margin is the lowest in District 6. It's about 6 percentage points. So it's still significantly stronger than the black-white margin in the district as a whole under an at-large system, where it's actually negative three quarters of a percentage point.
 - Q Well, did you apply the same standards -- contiguity, compactness, traditional redistricting principles -- to your Plan No. 2 that you applied to Plan No. 1?
- A I did. I started with Plan 1 and just made some modifications to deal with the incumbency issues.
- Q Well, did you have to split any census blocks in drawing your plans?
- 25 A No. The plans are all drawn at the census-block level;

- 1 so there's no population estimation involved.
- 2 Q And would you care about splitting census blocks?
- 3 A If possible, you should avoid splitting census blocks
- 4 because that means that you don't have an absolutely precise
- 5 calculation for the underlying population in a given district.
- 6 Q Now, I want to ask you a few questions about the
- 7 demographics that you reported. Would you look at pages 15
- 8 and 16 and Exhibit B of your report, your first report, 44.
- 9 A Okay.
- 10 Q And did you determine, based on your analysis, that
- 11 blacks in the school district have a depressed socioeconomic
- 12 status compared to whites?
- 13 A Yes. On almost every metric, African Americans lag
- 14 behind non-Hispanic whites. For example --
- 15 Q Which metrics did you report and look at?
- 16 A Well, there are probably 25 different measures that are
- 18 \parallel some of the high spots in the text of the report. One fourth
- 19 of the black population in the school district lives in
- 20 poverty, or 23 percent, almost one fourth, compared to 9.7
- 21 percent of whites. That's non-Hispanic whites.
- 22 Black median household income is only about 70
- 23 percent of white median household income. African Americans
- 24 earn -- have incomes of \$38,760 in constant 2013 dollars
- compared to \$52,781 median income of white households. And

- 1 you get the same disparity if you just look at family
- 2 households. Twice as many African-American households rely on
- 3 food stamps compared to white households.
- 4 Q What about employment? Was there any disparity that you
- 5 found there?
- 6 A There again, the median earnings level for African
- 7 Americans working full time is 83 percent of the median
- 8 earnings of whites, 26,671 annual median earnings level for
- 9 African Americans versus 32,202 for whites.
- 10 Q What about education? Were there any disparities there
- 11 reflected in the decennial census?
- 12 A There are some disparities. You can see that -- it's on
- 13 page 13 in Exhibit D, page 13 of 46 in Exhibit D. I have a
- 14 chart. You can see that there's a slight difference in the
- 15 | number -- percentage of African Americans who did not finish
- 16 high school, 10.5 versus 8.3.
- 17 The education levels, high school graduate, is pretty
- 18 close. It's just 1.7 percentage point difference. The big
- 19 difference maybe is with the college degrees. Bachelor's
- 20 degree or higher, there you see that African Americans are
- 21 | lagging behind; 17.1 percent have college degrees versus 28
- 22 percent of the whites in the school district. This is based
- 23 **∥** on the 2011-2013 American Community Survey, three-year
- 24

estimate.

25 Q Well, based upon the census data in your report, did you

find whether or not blacks in the school district have a depressed socioeconomic status compared to whites?

A Yes. There's no question about that in my mind. I'm essentially just reporting the information from the Census Bureau's American Community Survey. I'm not going beyond that, doing super sophisticated statistical analysis, but you just have to thumb through these charts, and you can see that that is the case — the charts in Exhibit D.

Q Now, we've had some testimony about the American

Community Survey, but just very briefly tell me what it is and why you relied upon it to determine those socioeconomic disparities.

A Well, it is an annual release now from the Census Bureau that provides information that you cannot get from the decennial census — socioeconomic statistics, poverty rates, educational levels — just things we've been going over here a few moments ago. And it's a sample. It's based on a survey of one out of 40 individuals on an annual basis. And it's a rolling sample.

So in this particular instance I'm using the 2011-2013 three-year survey. So the survey was conducted between January 1 of 2011 and December 31 of 2013; so the midpoint of that survey period would have been 2012. So this is something of an historical view. It's not really current. And it's also based on a sample. So there are margins of

error associated with all of these, and I actually report the
margins of error. So you can see in the tables that are
associated with each chart just what the margin of error is,
and absolute numbers.

- Q So while you looked at the ACS, American Community
 Survey, for determining socioeconomic factors, you did not, so
 you testified, rely upon that in drawing your redistricting
 plans. Can you tell me why you did not?
- A Well, you cannot use the American Community Survey for redistricting purposes because it's only available down to the block group level, which is not enough granularity, really, to develop redistricting plans at the local level, where often you need to go down to the block level to follow precinct lines. But, moreover, it's an estimate. It's an estimate with large margins of error, and for that reason the only appropriate data set to use is the decennial census. That's what every jurisdiction that I have ever encountered uses.
- Q Now, do you know whether or not the Census Bureau itself has taken a position on whether you should use the ACS in drawing redistricting plans?
- A I don't know if they specifically mention redistricting plans, but they do make it clear that if you're looking at population totals by age and race, that you need to rely on the 2010 census. If you're concerned about socioeconomic estimates, then the American Community Survey is fine to use

- because that's going to be the only source of information for that purpose.
 - Q Let me refer you to Plaintiffs' Exhibit 132, which has also been admitted into evidence. Can you identify that for me?
 - A Yes. That's a document I produced by the Census Bureau that explains how one should use ACS data. And it underscores the reality that ACS data are estimates and that for even just determining something basic, like the total population of a county or a state or a municipality, one should not use ACS data; one should use a separate data product produced by the Census Bureau which is released on an annual basis that gives you an estimate of the total population for cities, counties, and states, but —
- **Q** Well --

- A Especially that information that is not available for school districts.
- Q Yeah. Okay. Now, I think you indicate that since 1990 there have been changes in the growth rates of the black and white populations in the school district. Is that correct?
- A That's correct. There's been a sharp drop in the non-Hispanic white population between the 1990 census and the 2010 census and, of course, finding significant increase in the black population in the school district between 1990 and 2010, and the overall population for the school district has

1 dropped from 80,938 in 1990 to 68,663 in 2010.

- Q Well, given the trend of increasing black population, do you think that blacks will eventually become a majority of the voting-age population in the school district?
- To date, I've seen no evidence that has happened yet. I
 mean, I don't have a crystal ball. Anything is possible. But
 you cannot use the ACS data to make that sort of an
 assumption. That's just a trend line. It's a guess,
 speculation. It's not -- I don't think it would be admissible
 for determining what the current population is.
 - Q Do you have any opinion one way or another that there might be an actual decline in future black population in the school district?
 - A Well, I do think that, you know, it's possible to develop trend lines using whatever data set you want. I think it's inappropriate to it with the ACS data set. But let's say you do. Something happened in Florissant, in Ferguson in particular, about a year and a half ago, a bad incident, and that could have completely changed the trend line. There's no way to know how that may affect future population changes in the school district. It could have resulted in a significant outflow of African Americans for that matter as opposed to what appears to have been some in-migration over the past 20 years.
 - Q Now, you prepared a supplemental declaration, Plaintiffs'

Exhibit 45. Can you tell me why you did that?

A That was prepared to respond to some points that were raised by Dr. Rodden in his initial declaration as well as some other things that apparently the lawyers for the defendants had indicated they were going to argue in this case.

Specifically, I questioned Dr. Rodden's assertion that African Americans are now a majority of the voting-age population because, again, he was using the ACS data which I maintain should not be used.

Then there is the second assertion that the plaintiffs in the lawsuit cannot meet the *Gingles* I precondition that the minority population is sufficiently large and geographically compact. I don't understand why he would make that assertion, because it's clearly not the case. It's very, very easy to get four out of seven districts that are compact, contiguous, and comply with all traditional restricting prescriptions.

And then he also went on to make the argument that African-American homeownership rates in the Ferguson-Florissant School District were quite high, and in point of fact African Americans really are in a situation where half live in owner-occupied housing, but the other half lives in rental housing. And, more importantly, non-Hispanic whites in the school district have a very high homeownership

rate. According to the latest ACS data, I think it's about 83 percent.

So it's a 30 percentage point gap. So he was implying that African Americans and whites both enjoy high percentages of homeownership, but that's not the case. It's true that African-American homeownership rates in Ferguson-Florissant using — whether you use the decennial census which actually provides that data or one of the America Community Surveys, it's true that African Americans are a little better off in terms of homeownership rates compared to African Americans statewide, but it's also true that whites in Ferguson-Florissant School District are significantly better off than whites statewide. So the gap is there, and it's as sharp in Ferguson-Florissant School District as it is statewide.

Q But did you address any other issues in your supplemental report?

A Well, there was — this is the claim that I believe the attorneys are raising that the illustrative plans I've developed violate one—person, one—vote requirements because they don't use voting—age population. They use a 2010 census. I mean, this is a completely bogus claim. Now, that could change with the Supreme Court's *Evanwel* ruling, we shall see, but as of now it's totally bogus.

And, moreover, it's very easy, if it were necessary

to balance citizen voting-age population or voting-age 1 population and total population at the same time, one can do 2 3 so, which is what I did in Hypothetical Plan A, which is on 4 page 15, Figure 6. And the map is in Figure 5. It's almost identical to Plaintiffs' Illustrative Plan 1. I just had to make some minor changes to Districts 4 and 5 because, under 7 Plaintiffs' Illustrative Plan 1, the deviation, if you based deviation on total voting-age population, would be 12 percent. So I made a few changes to make sure that the deviation based 10 on voting-age population is under 10 percent. And you can see 11 those calculations in the table in Figure A. So it is plus or minus 5 percent based on total population or voting-age 12 13 population.

I didn't do an analysis of citizen voting-age population because only a little over 1 and a half percentage points of the population in the school district is noncitizen. And so it would make no difference. This is not a place where citizenship would be a factor.

- So just so I understand your answer to clarify, did you find that even using voting-age population you could draw majority-minority districts?
- You certainly can, that's right.
- 23 Now --

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And you could do so with citizenship voting-age population if you took that step, no doubt.

Q And were you also asked to address whether or not the first two plans you drew were racial gerrymanders?

A Yes. Again, I don't understand why that claim is being made, but I thought I would go ahead and produce a Hypothetical Plan B that really shows what a racial gerrymander might look like. And you can see that the districts are much more contorted, less regularly shaped.

And in Hypothetical Plan B, I was actually able to create six out of seven majority-black districts. Couple of them are in the 50s. Three of them are in the 50s, but they're still majority black.

But Districts 1 and 5 and 4 in Hypothetical Plan B are really problematic from a compactness standpoint, and I don't think you can justify districts that look like that unless you were following municipal boundaries. Sometimes municipalities look like that, but in this case we're splitting up municipalities. So I don't think that would pass muster. It would not be an acceptable plan.

- Q Is there any governmental data of which you are aware showing that blacks are a majority of the voting-age population in the school district?
- A I have not seen a single product from the Census Bureau, either the America Community Survey or the 2010 census, that has a five handle on the voting-age population. It's always under 50 percent.

Q Are there any discrepancies between the boundaries of the school district as defined by the Census Bureau and the boundaries as defined by the Board of Elections, the St. Louis County Board of Elections?

A There are. There are inconsistencies. There are over a dozen census blocks that are not included in one or the other — one or the either boundaries. The end result means that the ACS is not really reflecting the true boundary of the Ferguson-Florissant School District. So you can never really claim, if you use the ACS, that the school district boundary as defined by the school board is over 50 percent black because it's a different boundary than that reported in the ACS.

So there's never going to be definitive proof. If you take that line of argument and draw a trend line and try to claim that, following the trend lines, the district's now over 50 percent, which I think is what Dr. Rodden and the defendants feel should be done in this case.

Q But which boundaries did you use in drawing your plans?

A Well, I've consistently used the Board of Elections'

district boundaries. But the America Community Survey is not

using the Board of Election district boundaries. It is using

their own boundaries, which are almost identical but not

quite, and there's a net difference of 327 persons, as I've

indicated, but that's net. And the absolute difference, if

you take into account all 15 or so census blocks that are different under the two plans, you've got a population of, I think, close to 6- or 700 people that are in kind of an unknown territory, and so that's going to affect the sampling of the American Community Survey.

Had the Census Bureau used the Board of Elections' boundary, then you could say that that sample does reflect a certain reality of the school board as defined by the Board of Elections, but because it does not, it creates a whole other level of uncertainty. So I see no way that one can claim that the school district currently is over 50 percent.

districts you drew using the Board of Education boundaries?

A Well, I used census block data from the Census Bureau and aligned that with the Board of Education boundaries. So I was able to come up with an accurate figure, I think, but it's not the same figure that is reported by the Census Bureau.

Well, how did you calculate the population of the

If you go to the Census Bureau's website and ask for the population of Ferguson-Florissant School District, you will get a report back that will say 69,050 persons, and that's, of course, different than the school board's boundary population.

Q Well, just to clarify, does the difference in boundaries used by the Census Bureau and the Board of Education have any impact on the claim that the recent five-year SCS [sic] report

shows that all parts black VAP and the black citizen VAP estimates are above 50 percent?

A Yes. Because it's so -- any way you cut it, it would be very close to 50 percent even if you used a trend line, as the defendants want to do. And because of that, just the least little difference here introduces a level of uncertainty, which means that you just can't make that claim, because there's no evidence. The evidence that is on -- that is being proffered here is the Census Bureau's data set, which does not match the actual boundaries of the school district.

Now, you may have answered this, but just to clarify, did you find that the plaintiffs' plans violated one-person, one-vote because they were based on total population rather than voting-age population or citizen voting-age population?

A No. As I say, I've testified in 35 cases over the past 25 years. In every single case the total population has been used for the apportionment base, not voting age. And so I do not think that the plaintiffs' plans violate one-person, one-vote. And if they did by some chance based on the ruling out of *Evanwel*, then Hypothetical Plan A shows that a remedy plan could be created that would take that adjustment into account.

Q Now, I know that you have not relied upon the ACS data, but is there any more recent ACS data that tends to undercut the reliance upon ACS data of the defendants in this case?

213 Yes. Yes. There's a one-year survey for the year 2014 1 Α that was released in the fall, and it has a calculation for 2 the African-American voting-age population. 3 MS. ORMSBY: I'm going to object, Your Honor. This 4 5 is information that's not in evidence. He hasn't provided it in any of his reports. This is the very first we are hearing 6 about this. 8 MR. MCDONALD: Well, Your Honor, the Court can 9 judicially notice this. We can provide --10 THE COURT: I don't think so. If you didn't disclose it in a case, we don't come up with new evidence at trial 11 after discovery for over a year. So the answer is, yes, we've 12 13 already produced or and we identified it, or, no, we have 14 haven't; not that I will find it. 15 MR. MCDONALD: Well, it just came up, Your Honor. 16 THE COURT: You understand my question. 17 MR. MCDONALD: I do, Your Honor. 18 THE COURT: The reason we have rules of discovery and 19 Federal Rules of Civil Procedure is we identify materials that 20 we're going to use in trial so that we don't have surprises. 21 So the answer is either we've already disclosed it or we 22 haven't. 23 MR. MCDONALD: Well, Your Honor, can I just respond 24 to that question?

THE COURT: No. You can answer my question.

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MR. MCDONALD: I will, Your Honor. It's just because
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    we didn't become aware of it until Wednesday.
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              THE COURT: Well, then you didn't disclose it.
              MR. MCDONALD: Because we're not aware of it.
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    hadn't been released.
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              THE COURT: Well, then you can't use it because you
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    didn't disclose it.
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             MR. MCDONALD: Because it hadn't been released, Your
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    Honor.
             THE COURT: I don't care why.
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             MR. MCDONALD: Okay.
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              THE COURT: We don't come up with materials we
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    haven't disclosed to the opposing party.
             MR. MCDONALD: Because it was not available to
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15
    disclose, Your Honor.
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              THE COURT: For whatever reason. I don't care why.
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             MR. MCDONALD: Okay.
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              THE COURT: Or you would have given them notice
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    before today that you had new material. But there are rules
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    of procedure we follow out of fundamental fairness to each
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    other.
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             MR. MCDONALD: Okay. Can I just --
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              THE COURT: Period.
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             MR. MCDONALD: Can I just ask --
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              THE COURT: Period.
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1 MR. MCDONALD: -- the witness one more question?

2 THE COURT: About this topic or something different?

Q (BY MR. MCDONALD) Yeah. When did you become aware of

4 | this --

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THE COURT: It's irrelevant. It's irrelevant.

MR. MCDONALD: Okay. Thank you very much.

THE COURT: You had it before five minutes ago. Did

you have it before the testimony started today?

MR. MCDONALD: We did.

10 THE COURT: Well -- and you didn't disclose it; so

11 we're done.

MR. MCDONALD: All right. Thank you very much, Your

13 Honor.

14 THE COURT: Cross-examination?

MS. ORMSBY: Yes, Your Honor.

16 CROSS-EXAMINATION

17 | BY MS. ORMSBY:

- 18 Q Good afternoon, Mr. Cooper.
- 19 A Good afternoon.
- 20 Q We met a few months ago, right?
- 21 A In August.
- 22 \parallel Q In August. You said you graduated from college in 1975.
- 23 What was your degree in?
- 24 A In economics.
- 25 Q And did you have any classes in redistricting in that

1 major?

- 2 A I did not.
- 3 Q Did you have any classes in demography?
- 4 A Not in my economics coursework. I did attend graduate
- 5 school at Virginia Tech for over a year, and I was working on
- 6 a master's in urban regional planning but ultimately decided I
- 7 didn't want to pursue it, but in that coursework I did have
- 8 some classes in demographics.
- 9 Q Do you remember having your deposition taken in August
- 10 | like we just talked about?
- 11 A I do recall that, yes.
- 12 Q And you were under oath at that time?
- 13 A Right.
- 14 Q And do you remember me asking you, "So have you had any
- 15 classes in demography?" and your answer was, "Not
- 16 specifically, no, " on page 14, line 16 and 17.
- 18 planning, and we did analyze census data. So it was not
- 19 coursework in demography in a sense that it was a -- if it
- 20 were a demography department at Virginia Tech.
- 21 Q Okay. So you did not. So which is right? You did take
- 22 classes in demography or you didn't take classes in
- 23 demography?
- 24 A I did not take a class in demography from a department of
- 25 demography at some university. I did have access and did work

- 1 with demographics as part of my year in urban regional
- 2 planning at Virginia Tech.
- 3 Q Did you have any classes in statistics?
- 4 A I did.
- 5 Q How many?
- 6 A I had a class in statistics in my economics coursework at
- 7 Davidson and a couple of classes in statistics at Virginia
- 8 Tech related to urban regional planning.
- 9 Q Do you consider yourself a statistician?
- 10 A No.
- 11 Q You said you were a consultant currently?
- 12 A Correct.
- 13 \blacksquare Q Where did you work prior to being a consultant?
- 14 A Prior to being a consultant, I worked for the ACLU of
- 15 Virginia for many years.
- 16 Q How many years?
- 17 A It would have been about ten years. Initially part time,
- 18 but over the course of my period of working out of that
- 19 office, my part-time voting rights work began to overwhelm my
- 20 part-time work with a migrant farm worker health organization;
- 21 \parallel so eventually I resigned that position so I could just work on
- 22 voting rights.
- Q Okay. And how did you come about drawing maps for the
- 24 ACLU?
- 25 A Initially, I drew plans using paper maps in the 1980s

working off of a Lotus spreadsheet to speed things up, to run 1 the calculations for the various districts. Beginning in --2 I'm just asking how did you come from working for a 3 4 non-for-profit to working part time for the ACLU? 5 Oh, well, the nonprofit had an office, shared office, 6 with the ACLU. And around about 1987 the ACLU began to 7 litigate Section 2 cases in a number of counties in south-side 8 Virginia, where the board's county commissions were -- we call 9 them wards of supervisors -- were all white or nearly all 10 white, didn't reflect the underlying African-American 11 population. And they needed some help in figuring out how to draw districts, and I had that skill of a sort, and so I took 12 13 over that part of the project. 14 And before you worked for the ACLU, you worked for where? 15 I worked for DELMARVA World Ministries, which is a 16 migrant farm worker health and nutrition organization based in 17 Delaware, but my office was in Richmond, Virginia. I worked 18 on other things beyond just migrant farm worker health issues. 19 I had a statewide school breakfast expansion program that I 20 started, among other things. 21 Prior to working for DELMARVA, where did you work? 22 Prior to working for DELMARVA, I was employed briefly at 23 the Student Loan Authority in Virginia, and then I was at 24 Virginia Tech, and prior to that, I was doing a number of odd

jobs in various places in order to go to South America, with a

- 1 backpack.
- 2 Q Okay. So you graduated from college in '75?
- 3 A Right.
- 4 Q You worked odd jobs from '75 until when?
- 5 A Well, off and on, I made two trips to Latin America, and
- 6 ▮ so I was working odd jobs from '75 till around '79.
 - Q What kind of odd jobs did you --
- 8 A I worked fast-food joints, picked apples in Washington
- 9 state, worked in a grape juice factory in Washington state,
- 10 worked a few weeks on a military base in Washington state. I
- 11 worked for my uncle at his nursery in southwest Virginia. So
- 12 I did various odd jobs.
- 13 Q So your college training both for your BA and the one
- 14 year of graduate school -- is that correct that you said? One
- 15 year?

- 16 A One year.
- 17 \parallel Q That was not in preparation for doing demography?
- 18 A Oh, it put me in good -- I had very good coursework at
- 19 Davidson in economics, and the work I did in urban regional
- 20 planning was right in line with doing this sort of thing.
- 21 Q Why did you --
- 22 A I recall this was in the early '80s, but even at that
- 23 | time Virginia Tech had CRTs with census tract display; so we
- 24 were able to look at socioeconomic data for Hampton Roads on
- 25 CRTs like in 1981 or so, which was pretty advanced. They had

- a very good computing department at Virginia Tech, even at that time.
- 3 Q Why did you stop that program in urban planning?
- A I just didn't want to work -- in the end, I decided I did
 not want to go to work for a single agency in the sense that I
- not want to go to work for a single agency in the sense that I
- 6 would just be doing the same stuff over and over again,
- 7 comprehensive plans for the same jurisdiction.
- 8 Q How many cases have you worked on for the -- for or with 9 the ACLU?
- 10 A I'm not sure. Many. I mean --
- 11 Q Too many to count?
- 12 A Well, there have been several dozen.
- Q How many times did you communicate with Dr. Engstrom with regard to this case?
- 15 A I think I may have one time explained to him about the
- 16 consolidated precincts and how I arrived at those numbers.
- Beyond that, nothing. I've had no contact with any of the
- 18 experts in this case.
- 19 Q How many cases have you and Dr. Engstrom worked on
- 20 together?

case.

- 21 | A Very few, actually. I'm working with him in a case in
- 22 Terrebonne Parish. I say "working with him." I've given
- 23 data. And I was also involved in a case in Yakima,
- 24 Washington, Section 2 case, and provided data to him in that
- 25

- Q How do you define majority?
- 2 A Well, typically a majority is something over 50 percent.
- 3 Q And would you agree that the last time we knew that
- 4 whites were a majority of the voters was 16 years ago,
- 5 according to the 2000 census, in the Ferguson-Florissant
- 6 School District?
- 7 A I have to look at the chart. You said the 2000 census?
- 8 Q Yes.

- 9 A Right. In the 2000 census, non-Hispanic white comprise
- 10 64.43 percent of the voting-age population.
- 11 Q That's the last time we know for sure they were the
- 12 majority, correct?
- 13 A The last time you know for sure.
- 14 Q Would you concede that whites are a minority of the
- 15 voters in the Ferguson-Florissant School District today?
- 16 A Don't know today. I know in 2010 they were a plurality
- 17 but not a majority.
- 18 Q So isn't it true that you completely ignored the ACS for
- 19 population purposes, but you relied on the ACS for other
- 20 reasons?
- 21 A Well, that's because the ACS is useful for at least
- 22 coming up with reasonable estimates of socioeconomic factors,
- 23 | but there is a reliable and much better source for population
- 24 data, and that is called the decennial census.
- 25 Q Isn't it true that you didn't use the ACS population data

1 because it showed that whites were a minority of the voters?

- 2 A Not -- that's not true. As we discussed in the
- 3 deposition, I did look --
- 4 THE COURT: Deposition. You just testify here.
- 5 A Right. Right.
- 6 Q How do you define a trend?
- 7 A A trend is just, in a directional term, something is
- 8 going up or down.
- 9 Q Would you agree that trends --
- 10 A Maybe not going anywhere.
- 11 Q Would you agree that trends are relevant in this case?
- 12 A You know, maybe as background information, but there is
- 13 just no strong evidence that there is a trend since 2010.
- 14 There's no evidence at all.
- 15 Q Did you do a trend analysis of this case?
- 16 A I did not do a trend analysis because there is no reason
- 17 | to do one.
- 18 \parallel Q How long would it take you to do a trend analysis?
- 19 A You know, you can look at the ACS data and I suppose do a
- 20 trend analysis --
- 21 Q My question is how long?
- 22 THE COURT: Hang on. Everybody slow down.
- 23 Q How long would it take you to do a trend analysis?
- 24 A How long would it take me?
- 25 Q Uh-huh.

- A I don't know. I've not done one in this case. I'd have to think about it.
- 3 Q Do you use Microsoft Excel at all in your analysis?
- 4 A These charts were produced with Microsoft Excel.
- Q And isn't it true that you just have to push a button in order to get a trend analysis?
- 7 A You do, but there are different formulas one could use,
- 8 and you're looking at different time periods. So one could do
- 9 it, but, again, my understanding is the ACS data should not be
- 10 done -- should not be used to develop definitive population
- 11 totals for any given year. Just is not appropriate when you
- 12 have a 2010 census that's only four years old, five years old
- 13 now.
- 14 Q You've used trends in other cases, though, haven't you?
- 15 A I think I have produced a chart or two in other cases for
- 16 | background information, right.
- 17 Q Do you remember on January 29, 2008, being deposed in the
- 18 Fairley v. Hattiesburg case?
- 19 A I do remember that. Not the deposition per se, but I do
- 20 know that I was deposed in that case.
- 21 Q And this was a Voting Rights Act case, correct?
- 22 A Sort of. That particular case involved whether or not
- 23 college students should be included in the apportionment base
- 24 | of Hattiesburg; so it was not a pure Section 2 case at all.
- 25 Q Were you under oath when you gave this deposition just as

- 1 you're under oath today?
- 2 A I believe so.
- 3 Q I will refer you to Exhibit VV, which is a stipulated
- 4 exhibit in this case. It is the 2008 deposition that I just
- 5 spoke of. Well, first I'm going to ask you would it be fair
- 6 to say that --
- 7 THE COURT: Slow down. Tell them what page and line
- 8 | number you're on.
- 9 MS. ORMSBY: I don't think he has it. Do we have --
- 10 THE COURT: Another one of those fairness issues.
- 11 They have a right to know what you're reading from.
- MS. ORMSBY: I agree with you, Your Honor. May I
- 13 approach the witness?
- 14 THE COURT: You may. You can put it on the screen.
- MS. ORMSBY: Okay.
- 16 THE COURT: That way everybody can see at the same
- 17 | time.
- 18 Q (BY MS. ORMSBY) All right. On page 24 of your deposition,
- 19 you were asked, "Would it be fair to say that at this point in
- 20 history, given the census data available, given the changes
- 21 through annexation, given the new construction, that there are
- 22 no reliable current numbers that would accurately reflect the
- 24 And you responded, "Well, there's no definitive
- 25 numbers. You can look at things like the driver's license

database that showed in 2004 roughly over 40 percent of the 1 persons who had received drivers' licenses that were African 2 American compared to the 42.5 in 2000. You can look at the 3 4 trends, you can look at the school system and see there's more 5 African-American kids, and you can look at the trend lines that have changed 1990, 2000 and project it out towards which 6 7 is not at the seemly going to lead to you the definitive conclusion you can see from 1980, '80 and '90, that the 8 9 American increased about 6 percent and 6 percent in '90 and 2000. And that seems to be like the driver's license 10 11 information. Then black voting-age population is increasing." 12 Do you remember testifying to that? 13 Well, it's clearly in my typical garbled syntax; although 14 I don't even think I'm quite --15 THE COURT: We never talk the way we write. That's 16 one of the problems with depositions. 17 I'm not even sure if I'm really always that bad, though. 18 But, yeah, you can look at it, but as I said, right up front there's no definitive numbers. 19 20 And then I'll take you to page 120 of that same 21 deposition, page 120 and -21. 22 You were asked, "You've reached the conclusion that 23 the city of Hattiesburg is majority African American at the

And you answered, "I reached that conclusion based on

24

25

present time?"

majority minority as of the 2000 census. As of the 2000 1 census, the any-part black population -- and this was before 2 3 the annexation was -- we don't really have that data for the 4 annexed area. It's in my report. It's -- it was 47.8 5 percent, so it was almost 48 percent. So based on everything I had seen, I think it's almost a lock, has to be, that the 6 7 city's population is well over 50 percent black, all ages, any part, now eight years after the 2000 census." 8

"QUESTION: Is that not a projection of population that -- or would a projection of population not be required to reach that conclusion?

"ANSWER: I don't think so, because I'm not trying to do anything more than look at the '80-to-'90, '90-to-2000 trends, factor in what I know about drivers' licensures, and what I know about the student populations; so I think it's certainly over 50 percent, but I can't give you an exact figure. I mean, that's just my opinion."

- A Exactly. And I was exactly right.
- 19 Q And you --

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- A It is over 50 percent now in Hattiesburg.
- 21 Q And you projected, didn't you?
 - A I looked at what I knew about the city of Hattiesburg and made that assessment. I cannot do that in Ferguson-Florissant School District, nor do I believe anyone else can.
 - Q So you relied on trends in this case, but you won't rely

on trends --

A I am relying on trends in this case. To the extent that I have not seen a single data point that has a five handle on it, all of them are under 50 percent no matter which ACS you use.

Q If you had done a trend analysis in this case, you would have discovered that African Americans are majority of the voting-age population, wouldn't you?

A No. I would not, because I have looked at 2014 one-year survey.

MS. ORMSBY: Objection, Your Honor.

A I'm sorry. But I have to --

THE COURT: I assume that you -- if you looked at it, you didn't look at it while you were sitting there, and your attorneys let you down by not disclosing it when we were together last week that that might be a factor here today, and I -- you know, it's unfortunate, but both sides have to play by the same set of rules. If we've got documents or we got information, we got to tell each other about it. And you can't show up -- I mean, I hate, at the end of the day, artificial landscapes. I like to know everything I can possibly know, but if we didn't tell anybody about it, we can't use it.

THE WITNESS: Okay.

THE COURT: That's just a common-sense problem that

- we are up against right now. I mean, I'd like to, but because the more I know, the better job I can do, but both sides, for them to meet it, they had to know about it.
- 4 THE WITNESS: I apologize. It's partly my fault.
- THE COURT: It's just the way it goes. You know,

 it's good, bad, or otherwise. And it will cut both ways

 before this case is over.
- Q (BY MS. ORMSBY) Do you remember having your deposition taken for this case in August of 2015?
- 10 A I do.
- 11 Q And in that deposition you admitted that you did do an 12 APV VAP calculation, didn't you?
- 13 A I did.
- 14 Q What was the number you came up with?
- 15 A My recollection it was around 49.8 percent.
- Q You have a good memory. That's exactly what you said it was. Do you remember stating it was a back-of-an-envelope calculation that you would stand by? Do you remember saying
- 19 those words?
- 20 A I do recall saying that because -- but, again, as I insisted during that deposition then, I felt like it was
- 22 inappropriate to try to actually state definitively that the
- 23 population was over 50 percent any-part black based on one
- 24 American Community Survey.
- 25 Q Can you explain how you reached that percentage of 49.8

percent according to the ACS, 2011-2013 ACS?

A Well, I essentially just took the single-race black population percentage and then added a factor in based on the percentage of the any-part black population that was not single-race black in the 2010 census, and my factor was .55.

I believe Dr. Chen or Dr. Rodden, one of the two, did a separate calculation that has it over 50 percent, but they were looking at the any-part black percentage ratio based on all persons. And as I indicated, one would expect to have higher levels of any part -- persons who are any-part black in the overall population than in the voting-age population.

So for that reason I feel like it's more appropriate to rely on a ratio based on the 2010 any-part voting-age population as opposed to the 2010 total population any part.

So in August you admitted that you believed the AP VAP

- was -- well, your back-of-the-envelope calculation that you would stand by was 49.8 percent. And we agreed that the all-minority VAP was over 50 percent. Do you remember that?
- A Well, the all-minority VAP is over 50 percent based on the 2010 census; so we can agree on that.
 - Q Okay. Do you have any idea how many people .2 percent equals in the Ferguson-Florissant School District?
- A I guess it would be about 1,200 people.
- 24 Q Be about 102 people?
 - A Sorry. I'm a decimal point off there.

- Q So it's your belief that, since 2012, African Americans could not have increased net by 102 people?
- A That they could have, but I don't know that to be a fact.
- 4 And I have seen no evidence to suggest that anyone can show
- 5 | that to be a fact. And as I mentioned briefly in my initial
- 6 testimony today, the events in Ferguson in 2014 could put an
- 7 end to a trend line. I mean, the trend is your friend until
- 8 | it's not your friend, and I would submit that it's no longer
- 9 necessarily a friend because things have really changed.
- 10 Q So that's interesting. You mentioned in your direct
- 11 | testimony that, because of the events that occurred in 2014,
- 12 there could have been an exodus of African Americans from at
- 13 least the city of Ferguson, correct?
- 14 A At least the city of Ferguson. And there was so much bad
- 15 press about West Florissant, that it could have had an effect
- 16 on the Florissant -- and not just out-migration but also
- 17 | in-migration.
- 18 Q Well, I'm going to represent to you that nothing near
- 19 West Florissant is Florissant -- city of Florissant, but are
- 20 you saying that white people would stay because of the events
- 21 I in August of 2014 and black people would exodus as a result of
- 22 2014?
- 23 A No. I'm not saying that at all. I think it's quite
- 24 possible that it led to higher percentage of whites leaving
- 25 the area. Perhaps.

Q Thank you.

- 2 A But we don't know that to be fact. But one thing we do
- 3 know to be a fact is that 83 percent of whites in
- 4 Ferguson-Florissant School District live in owner-occupied
- 5 housing, and it's a lot tougher to unload an owner-occupied
- 6 house than it is to break a lease on a rental property. So
- 7 it's going to be easier for African Americans to leave should
- 8 they so desire.
- 9 Q Did you do any analysis about that?
- 10 A No. No. I'm just --
- 11 Q And you brought this up in August, and you didn't do any
- 12 analysis since August, correct?
- 13 A There is -- I don't think you could do an analysis.
- 14 Q Okay. Let's just talk a little bit about your
- 15 | illustrative plans and your hypothetical plans. You talked a
- 16 little bit about -- I guess my question is you did your
- 17 | illustrative plans with the single-member districts. Do you
- 19 make -- it would make it more difficult for people or board
- 20 members or anyone to move within the school district if they
- 21 had any interest of serving on the school board?
- 22 A What do you mean by "move within the school district"?
- 23 Q I mean, I live in District 2, and I want to move to
- 24 | District 6, but I'm on the school board or I'm thinking about
- 25 running for the school board. And if I move, then I have to

- 1 either give up my seat if I'm already on the school board, or
- 2 I won't have any friends nearby who know me to run for the
- 3 school board. Could that be an issue?
- 4 A It could be for a potential candidate.
- 5 Q So you've testified in a lot of these cases, and you're
- 6 pretty familiar with Section 2 of the Voting Rights Act; is
- 7 | that right?
- 8 A Reasonably familiar. I'm not a lawyer.
- 9 Q Are you familiar with *Gingles* I?
- 10 A Yes.
- 11 Q So you will agree with me, won't you, that if African
- 12 Americans are a majority, there's no violation of Section 2
- 13 under *Gingles*?
- 14 A Well, first I'm not a lawyer, but I totally disagree with
- 15 that statement. That's preposterous.
- 16 Q Really? If majority -- if African Americans are the
- 17 \parallel majority, under *Gingles* I, it would not be -- a violation of
- 18 Section 2 would be moot?
- 19 A Well, the point is you can meet *Gingles* I in the
- 20 Ferguson-Florissant School District. Whether the district is
- 21 49 percent, 47 percent, or 53 percent, Gingles I is met. Now,
- 22 | you can argue that it doesn't need -- that that Section 2 case
- 23 \parallel may fail because the jurisdiction is majority black at large,
- 24 but I've met *Gingles* I in Hypothetical Plan A and -- I'm
- 25 sorry -- Illustrative Plan 1 and Illustrative Plan 2 and, for

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that matter, Hypothetical Plan A. So there's no -- there just
 1
     cannot be an issue of Gingles I. You may have many other
 2
 3
     issues in this case, you obviously do, but Gingles I won't
 4
     fly.
 5
              MS. ORMSBY: Thank you. I have nothing further.
 6
              THE COURT: Thank you.
 7
              MS. ORMSBY: Excuse me.
 8
              THE COURT: Just a second.
 9
              MS. ORMSBY: I might have.
10
              THE COURT: Consult with counsel, and then we'll see
11
    where we are.
              MS. ORMSBY: I don't have anything further, Your
12
13
    Honor.
14
              THE COURT: Thank you.
15
              Any redirect?
16
              MR. MCDONALD: Nothing further from the plaintiffs,
17
    Your Honor.
18
              THE COURT: Very good. Thank you, sir. You may step
19
     down.
20
              THE WITNESS: Thank you.
21
              THE COURT: All right. Magically, it's five o'clock.
    Who knew? How far did we get today compared to where you
22
23
     thought we would be?
24
              MR. ROTHERT: Exactly where we thought.
25
              THE COURT: Who are we going to hear from tomorrow,
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just so --1 MR. ROTHERT: We have already let them know. Do you 2 3 want to know? 4 THE COURT: Moi? I'm just an innocent bystander. 5 MR. ROTHERT: Would you like to know? 6 THE COURT: Yeah, I would kind of like to know. 7 curiosity. I'll be here. MR. ROTHERT: Our first witness is -- our first two 8 9 witnesses will be fact witnesses, Ms. Doris Graham and Mr. 10 Henson. Dr. David Kimball is a political scientist. He will 11 be an expert witness, the third. THE COURT: Where does he teach? 12 13 MR. ROTHERT: UMSL. And time permitting, we will be 14 calling Mr. Frank Green as a fact witness. 15 THE COURT: Okay. And you know that? You're ready? 16 MS. ORMSBY: He told us after lunch, Your Honor. 17 THE COURT: Laser-like focus. 18 MS. ORMSBY: And if it please the Court, Frank Green 19 is also on our will-call list and if I can do a direct cross. 20 THE COURT: We'll see how it goes. We talked about 21 that last week, but, you know, I try not to borrow any 22 trouble. We'll take it as it comes. 23 All right. Thank you all. We'll start promptly at

(PROCEEDINGS CONCLUDED AT 5:00 PM.)

24

25

nine o'clock.

CERTIFICATE

I, Shannon L. White, Registered Merit Reporter and
Certified Realtime Reporter, hereby certify that I am a duly
appointed Official Court Reporter of the United States
District Court for the Eastern District of Missouri.

I further certify that the foregoing is a true and accurate transcript of the proceedings held in the above-entitled case and that said transcript is a true and correct transcription of my stenographic notes.

I further certify that this transcript contains pages 1 through 234 inclusive and that this reporter takes no responsibility for missing or damaged pages of this transcript when same transcript is copied by any party other than this reporter.

Dated at St. Louis, Missouri, this 26th day of January, 2016.

[/]s/Shannon L. White Shannon L. White, CRR, RMR, CCR, CSR Official Court Reporter