UNITED STATES DISTRICT COURT EASTERN DISTRICT OF MISSOURI EASTERN DIVISION

MISSOURI STATE CONFERENCE OF THE NATIONAL ASSOCIATION FOR THE ADVANCEMENT OF COLORED PEOPLE, REDDITT HUDSON, F. WILLIS JOHNSON,) and DORIS BAILEY, Plaintiffs. v.) No 4:14-CV-2077 RWS FERGUSON-FLORISSANT SCHOOL DISTRICT, and ST. LOUIS COUNTY BOARD OF ELECTIONS COMMISSIONERS, Defendants. BENCH TRIAL - VOLUME V BEFORE THE HONORABLE RODNEY W. SIPPEL UNITED STATES DISTRICT JUDGE JANUARY 15, 2016 **APPEARANCES:** For Plaintiffs: Anthony E. Rothert, Esq. Jessie M. Steffan, Esq. AMERICAN CIVIL LIBERTIES UNION OF MISSOURI FOUNDATION 454 Whittier Street St. Louis, MO 63108 Julie A. Ebenstein, Esq. Sophia Lin Lakin, Esq. Dale E. Ho, Esq. AMERICAN CIVIL LIBERTIES UNION FOUNDATION 125 Broad Street, 18th Floor New York, NY 10004 Appearances Cont'd on Page 2: REPORTED BY: SHANNON L. WHITE, RMR, CRR, CSR, CCR Official Court Reporter United States District Court 111 South Tenth Street, Third Floor

St. Louis, MO 63102

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(314) 244-7966

Appearances Continued:

For Plaintiffs: M. Laughlin McDonald, Esq.

ACLU VOTING RIGHTS PROJECT 2700 International Tower 229 Peachtree Street, N.E.

Atlanta, GA 30303

For Defendants: Cindy Reeds Ormsby, Esq.

Angela Gabel, Esq.

CROTZER AND ORMSBY, LLC 130 S. Bemiston, Suite 602

Clayton, MO 63105

Kathryn B. Forster, Esq. CROTZER AND ORMSBY, LLC 130 S. Bemiston, Suite 602

Clayton, MO 63105

John A. Safarli, Esq.

FLOYD, PFLUEGER & RINGER, P.S.

200 West Thomas Street, Suite 500

Seattle, WA 98119

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Vol V -- 1-15-16 (PROCEEDINGS STARTED AT 9:07 AM.) 1 THE COURT: Any announcements before we begin? 2 3 MR. ROTHERT: No. 4 MS. ORMSBY: No, Your Honor. 5 THE COURT: All right. You may proceed. 6 JONATHAN RODDEN, 7 HAVING BEEN PREVIOUSLY DULY SWORN, WAS EXAMINED AND TESTIFIED AS FOLLOWS: 8 9 DIRECT EXAMINATION CONTINUED BY MS. ORMSBY: 10 11 Good morning, Dr. Rodden. 12 Α Morning. 13 I want to take us back just a couple of minutes to 14 Exhibit R and ask you a couple questions about that. Can you 15 tell me where you obtained this document? I downloaded it from the census website. 16 17 Is this the type of document relied upon by political 18 scientists in this sort of analysis? 19 Yes, it is. Α 20 And did you rely on this document in reaching your 21 opinions in this case?

MS. ORMSBY: Your Honor, I would again move Exhibit R

MR. HO: Other than the objection we've already

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Yes.

into evidence.

stated, Your Honor --

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2 THE COURT: Overruled. You may proceed.

MS. ORMSBY: So to clarify, it's not into evidence?

THE COURT: It is. No. I overruled his objection.

MS. ORMSBY: Okay. I'm sorry. I moved it in, and I

thought you were overruling.

THE COURT: Received.

- Q (BY MS. ORMSBY) Dr. Rodden, can you tell the Court in what sense is the ACS more reliable than the census?
- 10 A Primarily for this case, it's the more timely. It's more 11 recent.
- 12 Q And, in your opinion, would you consider it appropriate
 13 to rely on the census data to draw conclusions about
- 14 American-American voting-age population as of today?
- A Not the decennial census. For today we would want the most recent product, which is the 2011-2013 ACS.
- 17 Q I'm going to refer you to Table 1 on page 3 of Mr.
- 18 Cooper's rebuttal report.
- 19 A I believe this is my rebuttal to Dr. Cooper, correct?
- Q Oh, rebuttal to Mr. Cooper. I'm sorry. You are correct.
- 21 Can you tell us what the single-race black voting-age
- population is according to the 2011-2013 ACS?
- A African American alone? You asked about the population or the voting population?
- 25 Q Voting-age population.

- 1 A Okay. A voting-age population African American alone --
- 2 let's see. I'm not sure if I need to do something to make
- 3 this -- it is -- so African American alone as a share of
- 4 voting-age population in this table is 49.6 percent.
- 5 Q What is the non-Hispanic white voting-age population
- 6 according to the 2011-2013 ACS?
- 7 A 47.4 percent.
- 8 Q Do you know whether the single-race black voting-age
- 9 population is statistically distinguishable from the
- 10 non-Hispanic white voting-age population?
- 11 A Whether the single-race African American -- the two that
- 12 are highlighted on the table currently?
- 13 Q Right.
- 14 A I believe their confidence intervals slightly overlap,
- 15 and I believe that Dr. Engstrom gave a very useful explanation
- 16 of confidence intervals yesterday.
- 18 statistically or distinguishable statistically?
- 19 A Well, as he explained, we can have overlapping confidence
- 20 intervals and the difference could be statistically
- 21 | significant. We can't conduct a formal test of statistical
- 22 significance unless we actually had the micro data that the
- 23 ACS relies on. The actual individual-level data -- that's not
- 24 something they release.
- 25 So as a researcher, I'm not able to do a formal test

of statistical significance in the difference of those estimates. We have this rule of thumb that we like to use where we look at the confidence intervals to see if they overlap. In this case they overlap slightly. So we cannot say that they are not distinguishable, but I also cannot make the claim with great confidence that they are distinguishable.

Q Even though you don't know which point estimate is

Q Even though you don't know which point estimate is actually higher in terms of statistics, does it change your confidence in your opinions as far as single-race or any part black share of the voting-age population as of today?

A Well, as I described in my report, this is a snapshot that comes from the years 2011, 2012, and 2013, a survey that was taken in those years. And I've also examined trends over time, and I've examined what happens if we examine those trends and bring them to 2016.

And, you know, my opinion is that those confidence intervals, although this is something I cannot formally test, it seems quite straightforward that these — that by today these are distinguishable; that we can say with confidence that the African-American population is larger than the white-alone non-Hispanic population.

And I say that because there are lots of other facts that feed into our understanding of this. The age distribution of the population, I believe we discussed that last time; that there is a large group of individuals who were

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- on the cusp of turning 18 in the 2011-2013 ACS; and, of course, we look at that time trend, and it's quite stark.
- 3 Q So you mentioned a trend upward. Do social scientists in
- 4 your field usually rely on trends?
- 5 A Of course. When we see a trend in the data, sometimes
- 6 there is -- the data move around up and down and it's hard to
- 7 | identify a trend, but there's a lot of applications in the
- 8 social sciences where what we want to do is forecast.
- 9 Forecasting is a big part of what we engage in. Election
- 10 forecasting, economic forecasting -- it's a basic tool of
- 11 social science.
- 12 Q Let's go to page 6 of your initial report. There is a
- 13 graph on this page, correct?
- 14 A Yes.
- 15 Q And can you tell the Court what this graph is showing?
- 16 ▮ A In this graph I'm using data from -- I begin the time
- 17 \parallel series with an observation from the 2000 decennial census.
- 18 What I then do is examine each wave of the three-year ACS that
- 19 begins in 2008. And so we see each of these three-year ACS
- 20 observations I plot those, and I put a -- I fit a line. I
- 21 just made a connected-line graph. Those are the solid lines.
- 22 And then the solid lines stop, and then I begin showing a
- 23 linear trend with the dashed lines.
- 24 And it's important for me to point out that these
- 25 graphs are total -- these are population numbers. These are

not percentages. So you might notice that this graph has a 1 little bit different look to it than the graph we saw 2 yesterday that involved percentages. These are just numbers, 3 4 and one of the things we see here -- one of the reasons why this graph looks a little different is that we see that the African-American population has been growing steadily but not 7 very rapidly, and the white population has been decreasing rather rapidly so that much of the percentage difference comes 9 from the decline in the white population.

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We also see at the bottom I have kind of a catch-all category where I take the other categories from the census including other races and also including individuals who identify themselves as more than one race. We also see a slight increase in recent years of that category, and that increase is driven primarily by people who identify themselves as more than one race, and the vast majority of those individuals are people who identify themselves as both white and African American.

- So you'd almost have to add at least some of those numbers on the -- that's illustrated in the red line to the numbers represented in the black line?
- There's a problem with the -- when the question is "What is the share of the voting-age population that is African American," we have a problem that there's a large number of people who, when they fill out the census, they call

themselves both African American and white.

And so the question is what do we do with this group of people? How do we categorize them? My understanding is that in typical VRA cases they are categorized as African American. But in the 2011-2013 ACS, these individual -- there are breakdowns for the number of people who refer to themselves -- who choose more than one box, people who identify as more than one race.

But, unfortunately, there's no breakdown that tells us how many of those people identify as part African American. That's the number that typically is used in a VRA case.

- Q All right. So these are showing trend lines. Is it acceptable among social scientists to use trending in forecasting?
- 15 A Certainly.
- 16 0 Is it controversial?

tables and charts.

17 A No.

- \parallel Q Have other experts in this case looked at trends?
- A Yes. I think Professor Gordon gave us a presentation
 that was kind of a description of a long-term trend. It was a
 really evocative description of a long-term trend in the
 transformation of the St. Louis area. His narrative of that
 trend fits very well with these graphs. It really describes
 in words the same process that's being described here with

And is this an example of Professor Gordon -- well, could 1 you read what, actually, Professor Gordon said about the 2 3 trends? 4 Certainly. "Rodden and I agree substantially on the 5 basic demographic trends. The district is in the midst of an ongoing racial transition marked by white flight to the outer 6 7 suburbs. Since 2000, the white population of the Ferguson-Florissant School District, FFSD, has fallen by 8 9 almost half -- 50,000 to 28,160 -- while the black population 10 has grown steadily, and there is a stark disparity in 11 population by age, with the share of the African-American population much higher among school-age residents. But 12 13 Rodden's conclusion that African Americans have gone from a geographically concentrated minority to a geographically 14 15 dispersed majority is overstated" in a number of respects. So up until that last census where Dr. Gordon is speaking 16 17 about dispersion, you guys are in complete agreement. Do you 18 agree? 19 Yes. 20 Did you hear Mr. Cooper testify that we can't rely on 21 trends because there was an exodus of blacks after Michael

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Brown?

MR. HO: Objection. Mischaracterizes Mr. Cooper's testimony.

THE COURT: Rephrase.

- Q Were you here for Mr. Cooper's testimony?
- 2 A Yes.

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area?

- Q Did you hear Mr. Cooper talk about the effects of the Michael Brown shooting?
- A Yes. He was trying to come up with some scenarios that
 would make it inappropriate for us to conduct the analysis
 that I just conducted. I think he was trying to --
- Q Do you remember him saying that African Americans could possibly have left Ferguson in great numbers because it was easier for them because there are more renters that are African Americans and would be easier for them to leave the
- 13 A I do recall that.
- 14 Q Do you find that argument convincing?
 - A No, I don't, for a couple of reasons. I think social scientists in my field would typically who study urban history and urban dynamics would probably imagine that an event like the Michael Brown shooting and the associated protests would have a bigger impact on the white trend line that I just showed. It seems quite unlikely that such an event would lead to an increase in the white population and more likely that it would lead to a sharper decrease. So his claim that this might be a reason for the trends to suddenly reverse is not something I find convincing.
 - Q Is there any other information that supports your

- 1 conclusion and opinions regarding the African-American share
- 2 of the voting-age population?
- 3 A I believe I already mentioned the age distribution. I
- 4 think that's an important part of it. In fact, it was cited
- 5 in the paragraph we just read from, from Dr. Gordon.
- 6 Q Let's look at Dr. Gordon's table on page 1 of his report.
- 7 Did you hear Dr. Gordon testify that we can't rely on the
- 8 youth cohort because we don't know what the retention rates
- 9 were in the Ferguson-Florissant School District?
- 10 A Yes.
- 11 Q Did you find that argument convincing?
- 12 A No. I don't have any reason to believe that there would
- 13 be any -- I just don't have any theory about why there would
- 14 be a difference.
- 15 Q Have you reviewed any evidence that would show that to be
- 16 the case?
- 17 A No, I have not.
- 18 Q Let's go now to Table 1 of your supplemental report. It
- 19 will be Exhibit C. Can you talk about the any part
- 20 African-American total population? I think we touched on this
- 21 yesterday. Can we remind the Court what was that percentage
- 22 of total population?
- 23 \parallel A So if we look at the total population column, there's a
- 24 line identified as line 12, and this is simply single-race
- 25 African Americans added to those who identify themselves as

both African American and some other race. When we add those
together and take them as a share of the voting-age
population, we get a number that is around 55 percent. That's

- the total population.

 Q And this isn't your number. Where did this number come
 - A This is just from the ACS.

from?

Q How did you determine what any part black voting-age population is for the -- based on the 2011-2013 ACS?

A So we now want to direct our attention to the column that says "voting-age population." We see some raw numbers in that column. The top of that column we see some -- yes, that's the whole column highlighted. The top of the column -- those numbers come directly from the ACS, but at the bottom there are two numbers there that do not come directly from the ACS, and I would like to describe how I derived those numbers.

As I explained a moment ago, there is in the ACS only -- in the 2011-2013 ACS, there is only a total given for individuals who identify as more than one race. The challenge we have is what to do with those individuals if we want to calculate an any part African-American share.

One thing we can do is say, well, we don't know. We don't know how to distinguish -- to disentangle how many of these individuals are one -- one of the boxes they checked is African American because the data are not there.

So we can take all of them and classify them as white 1 and leave them out of the numerator and put them in the 2 denominator. That would be one option. This is not a good 3 4 option. This is an option that, if President Obama lived in 5 the Ferguson-Florissant School District, he would be classified as white. So I don't think that is --6 7 MR. HO: Objection to facts not in evidence about how President Obama --8 9 THE COURT: He's giving an opinion. You can 10 cross-examine him on that, and we'll get there. 11 So we have to do something with these individuals. Sticking them in the denominator and not treating them somehow 12 13 in the numerator is not -- it's misleading. We wouldn't want to do that. 14 15 So the best strategy we have is actually quite 16 reasonable. If we look over to the "total population" column 17 on the left, we do have the data. We do have the breakdown. 18 We know of all the people who identify themselves as more than 19 one race, we know how many of those people have one of those 20 races mentioned as African American. So we can simply 21 calculate a ratio -- so that's 632 divided by the sum of 1,564 22 and 632. 23 Now, these numbers in the square, are those provided by 24 the ACS?

A Yes. Those come directly from the ACS.

Q Go ahead.

A So all I've done is I've taken that ratio and I've applied it to the number that we know has identified as more than one race in the voting-age population in the Ferguson-Florissant School District. I have broken that group down, and I have assumed that the same ratio is present. In those who are in the total population and in those who are above the age of 18, I think this is clearly a reasonable thing to do. I don't see anything misleading or wrong with that approach.

So then I get a number here of people who identify as more than one race, one part of which is African American.

That number is 681. If I then add that to the single-race

African-American number, I end up in the bottom of the graph — bottom of the table with the number 24,994, and when expressed as a percentage, it's 51 percent.

Q Now, you heard Mr. Cooper's testimony where he stated he did a back-of-an-envelope calculation that he would stand by that any part black voting-age population was 49.8 percent. Did you hear that?

A I did.

Q And did you hear how he described he got to that number?

A Yes. He decided that when trying to allocate those people of more than one race, he had the same challenge. He was confronted with the same challenge. And he decided the

way he would come up with a factor, you know -- I told you about that fraction that I got from that left-hand column. Не decided instead of using that fraction, he would go back to the 2010 census and get a fraction and apply that. And I have no idea why he would go to a different data set to get that There's simply no justification for it. He seems to have been trying to find a data set that would allow him to keep that number under 50 percent, but I don't know. Dr. Gordon -- I wanted to ask you about one of the things

Dr. Gordon -- I wanted to ask you about one of the things
Dr. Gordon testified about, the felony disenfranchisement and
how that could depress the eligible voter population for
African Americans. Did you find that persuasive?

A No.

Q Why not?

A I don't believe there are any prisons in the district; so the other angle he may perhaps have been pursuing is the claim that there is a large number of former felons who are disenfranchised in the district. I have seen no evidence or data to suggest that the Ferguson-Florissant School District is a place that is rich in felon population. I would caution against an effort to take the felon population from the state of Missouri and simply apply it to the Ferguson-Florissant School District. That would be an inappropriate use of data.

We know that many social and economic indicators are quite different in the Ferguson-Florissant School District

- 1 than in the St. Louis metropolitan area for African Americans.
- 2 The Ferguson-Florissant School District, as I described in my
- 3 report, is a middle-class African-American community. It is
- 4 not characterized by the same socioeconomic indicators as the
- 5 St. Louis metropolitan area or the state of Missouri.
- 6 So I would not take the felon disenfranchisement
- 7 information from the state of Missouri and simply apply it to
- 8 the district. That would be an inappropriate thing to do.
- 9 Q As we sit here in the courtroom today, do you believe the
- 10 any part black voting-age population is over 50 percent?
- 11 A I believe it was over 50 percent several years ago, and I
- 12 believe it has increased since then.
- 13 Q Do you believe that other social scientists looking at
- 14 the data would come to the same conclusion?
- 15 A I believe an objective social scientist looking at the
- 16 data would come to the same conclusion.
- 17 \parallel Q In addition to being a majority, African Americans are
- 18 \parallel the largest group of voters in the district as well. Right?
- 19 A Of course.
- 20 Q And do you believe that the white voting-age population
- 21 is over 50 percent, or a majority?
- 22 \parallel A The white voting-age population is under 50 percent.
- 23 Q Is there any doubt in your mind that white voting-age
- 24 population is a plurality?
- 25 A White voting-age population is nowhere near a plurality,

- 1 no.
- 2 Q And what is the definition of "plurality"?
- 3 A Simply the largest group.
- 4 Q So if it's a majority, it's going to be over 50 percent?
- 5 A I think there's no dispute about -- the plurality I think
- 6 there is just a question of whether it's over 50 percent, and
- 7 I hope this discussion has cleared that up a bit.
- 8 Q Is it your conclusion that whites are the smallest group
- 9 of voters in the Ferguson-Florissant School District?
- 10 A Yes, it is.
- 11 Q Can you explain how a larger group of African-American
- 12 voting-age population can be submerged by a smaller group of
- 13 white voters?
- 14 A This is the puzzle that has occupied me since the
- 15 beginning of my engagement with this case. I've been
- 16 listening to testimony for several days, searching for an
- 17 | explanation of how this is possible, and I have heard nothing
- 18 \parallel that would even get me close to such an explanation.
- 19 Q Did you have an opportunity to review the plans that were
- 20 proposed by plaintiffs in this case?
- 21 A I did.
- 22 Q What do you understand to be the plaintiffs' proposed
- 23 plans?
- 24 A I believe their proposed remedies include Supplemental
- 25 | Plan 1 and 2.

Q Illustrative plan?

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- 2 A Illustrative -- I'm sorry -- Plans 1 and 2 that were
- 3 proposed by Mr. Cooper.
- Q And did you understand that the plaintiffs were also proposing Hypothetical Plans A and B?
- A I do. I was never quite clear on the purpose of

 Hypothetical Plan A. It seems to have been an attempt to

 combat a critique that I never understood. So I don't think

it's viewed as a plan that the Court should consider.

- 10 Q What did you think about Hypothetical Plan B?
- 11 A Well, Hypothetical Plan B was described as an intentional gerrymander. As someone who --
 - MR. HO: Your Honor, I'm going to object to this question. There's no opinion expressed in any of Dr. Rodden's reports about Hypothetical Plan B.
 - THE COURT: Response?
 - MS. ORMSBY: Well, I was just having him respond to Dr. Gordon's testimony -- I mean Mr. Cooper's testimony with regard to --
 - THE COURT: Looks to me like we have a conundrum. If I understand correctly, Hypothetical Plans A and B were produced in his supplemental report which would have, by definition, not been responded to because he's -- it's kind of like exceeding the scope of the direct on the cross.
 - MR. HO: That's absolutely correct, Your Honor.

Hypothetical Plan B was a response to an affirmative defense that the defendants raised but was not something that Dr. Rodden opined about.

THE COURT: Because he couldn't. Because it was in response to his report, right?

MR. HO: Well, the affirmative defense that the defendants were raising in their answer was that plaintiffs were seeking to racially gerrymander the district, in violation of the Fourteenth Amendment. That's something that, obviously, the defendants have known about for a very long time since it's in their answer, and it's not something that they ever asked Dr. Rodden to opine about.

MS. ORMSBY: We couldn't, because we didn't see his plan before the rebuttal.

THE COURT: It's in his supplemental rebuttal report, and there was no opportunity to file a sur-response. I don't know what I do. I mean, you introduced new material in a -- obviously, it's more than just saying he's wrong. Not only is he wrong, but I have a new idea, right?

MR. HO: Well --

THE COURT: And so if we interject new material in the rebuttal but there was no opportunity to respond to the rebuttal, what do I do? Tell me -- I can't just take it now -- it's unopposed. It's not unopposed. So like I said, it's like exceeding the scope of the direct on the cross but

not letting you deal with the new material that was introduced in the cross-examination on your redirect and limit you only to the direct examination.

MR. HO: I absolutely see your point about that, Your Honor, but the racial gerrymandering issue is something that was raised by the defendants in their answer and was not something that Dr. Rodden opined about.

Now, Mr. Cooper's responding to the defendants' arguments that there's some sort of racial gerrymander being proposed by the plaintiffs, but the defendants --

THE COURT: Well, here's the -- this may be easier than we think. Look, I don't need to reach that, right? All we have to know is that there is a remedy that's available. If I find that there is liability, we'll have a remedy trial at a later time. So I don't have to -- to simplify my mission, I don't have to decide. I just need to determine whether this is possible or not.

MR. HO: I agree entirely.

THE COURT: Fair? That's the only question I'm being asked.

MR. HO: I agree with that entirely.

THE COURT: Not to get involved in doing anything or is this the best? Is it the worst? So, I mean, so keep some focus on your examination.

MS. ORMSBY: I will, Your Honor.

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THE COURT: We don't need to debate racial
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    gerrymandering. All I need to know is whether it's possible
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     to draw seven districts or not. And I don't think that's a
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    pretty high burden, to tell you the truth. Is it possible to
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     draw seven districts in a school district?
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             MS. ORMSBY: I don't think that's --
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              THE COURT: You know what I mean.
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             MS. ORMSBY: Yeah.
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             THE COURT: Of all the factors, this case isn't going
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     to turn on that.
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             MS. ORMSBY: I will rephrase.
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              THE COURT: Anyone disagree with my analysis?
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    Because now is the time to correct me.
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             MR. HO: Not us, Your Honor.
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              THE COURT: I'll give you a little bit of latitude.
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             MS. ORMSBY: Thank you.
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              THE COURT: I understand what we're doing, but you
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    understand, whatever we do, I'm not drawing districts when
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     this part of the trial is over.
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             MS. ORMSBY: And I will rephrase my question.
    maybe plaintiffs will be more comfortable with --
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              THE COURT: Great. Maybe I should have just said
     "rephrase" in the first place.
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         (BY MS. ORMSBY) Dr. Rodden, does plaintiffs' Hypothetical
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    Plan B support any of your contentions that you've made with
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regard to the population of the Ferguson-Florissant School District?

A Yes. I can't think of a much better way to illustrate one of my key contentions. The fact that Mr. Cooper was able to draw a districting plan with six majority African-American districts, one has to really get their head around this. This is a VRA claim in which the argument is being made that there's a minority group that needs to have a remedy, needs to have single-member districts drawn so that it can achieve representation, but he's able to draw six out of seven majority African-American districts.

So the setting of a VRA case in which -- building on Gingles in which there is a vision of a geographically insular minority, to use the language, a geographically insular minority where it's necessary to draw a single-member district in order for that minority to achieve representation, here we have a minority group for which it is possible to draw six majority-minority districts. This just merely illustrates that the group is a majority of the population. Not only is it a majority, is it a geographically dispersed majority.

The things I've learned in my research in some of the papers I was describing when we were going through my CV is that in the presence of a geographically dispersed majority, the best possible electoral system is an at-large system. It is in the presence of the geographically concentrated minority

- that a group benefits from the imposition of a single-member 1 2 district system. So what this demonstrates in part is that the logic of the Voting Rights Act is turned on its head.
- 4 Do you have any issues with Plaintiffs' Illustrative Plan
- 5 1?

- Yes. 6 Α
- 7 What are they?
- 8 Well, the most basic one is that it takes the two 9 African-American incumbents on the board, and it places them 10 in the same district so that they have to run against one 11 another; so if the plaintiffs were to impose Plan No. 1, we
- know that one incumbent on the board would be removed from 12 13 office.
- 14 Are you aware that Mr. Cooper drew Illustrative Plan 2 that moved the two incumbents to different districts? 15
- 16 Yes, I believe that was his intention. I'm not sure if 17 he achieved that goal or not. I don't know exactly where the 18 incumbents' addresses are. That was his work, not mine.
- Do you think that solves any other problems? 19
- 20 No. I think the first plan and then the effort to fix it with the second plan merely illustrates a larger problem 21
- 22 related to candidate recruitment. I think a lot of aspects of
- 23 that problem came out in the testimony in the last few days.
- There will be occasions when candidate recruitment efforts 24
- 25 locate good candidates in the same neighborhood, perhaps

parents at the same elementary school. The imposition of a districting plan will make it the case that those individuals cannot run for office successfully. We are limiting what is already a very difficult problem: The recruitment of good candidates of any race. It's a difficult problem. And when we impose these districts, we run into the dilemma that we dramatically alter the candidate recruitment process in a way that I believe would be detrimental to African Americans more generally, not just the existing two incumbents.

- Q Did you do any analysis with regard to the geographic distribution of votes across the electoral precincts of the district?
- A Of course, this is a big interest of mine, and I was very lucky to be involved in a case where that was necessary; so I was happy to do that.
 - Q And what did your analysis indicate about

 African-American voters' dispersement across the district?

 A It would help if I could view the map that I produced in
 - Q Is this the map you're referring to?

my report.

A Yes. So this is a map -- I just decided to choose the most recent election. This is the 2015 school board election. And so what we see here -- this is a dot density map. And it simply represents dots for votes of Dr. Graves and dots for the votes of Mr. Ebert. The Graves dots are green, and the

dots for Mr. Ebert are yellow color.

I believe there are a couple of lessons from this graph. The first one is that -- oh, I want to point out that Mr. Ebert is white and Dr. Graves is African American. The support for these candidates is quite geographically dispersed.

So there's been a bit of a theme emerging that the support for African-American candidates is concentrated in the lower tier of the district. And this is true to an extent, but it's really -- it's really quite limited. In fact, African Americans -- support for African-American candidates, just like support -- just like the presence of African Americans, is quite dispersed throughout the district. As many of the witnesses have testified, African Americans and whites are quite integrated in the -- residentially in the school district. So the one thing we do see, if anyone is from the area looking at this map and knows the district, they see -- I sure wish I could highlight things.

- Q Use your finger.
- THE COURT: If you use your finger, you should be able to.
 - A I wonder if I'm supposed to --
- 23 Q Use your finger.
- 24 THE COURT: Lisa, can you help him?
- 25 A I'm touching the screen, but it's not reacting. But in

Florissant there's an area called Old Town Florissant, and it's got just a slight concentration for Mr. Ebert. I believe he lives close to that area. And there's also a concentration for Dr. Graves a little bit close to her neighborhood. And this is what we see when we look throughout the different elections, there's always a little bit of cluster of support for the candidate around their neighborhood.

So what we see here overall is that the support for Dr. Graves is more geographically dispersed than the support for Mr. Ebert. It's a slight -- Mr. Ebert support is slightly more concentrated.

Q What does this tell you about the current at-large system?

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- A Well, when we have a dispersed support like this, the group with the dispersed support, a group that is a majority that has dispersed support, benefits from an at-large system.
- Q Where did successful African-American-preferred candidates derive most of their support in their elections?
- 19 A As I believe this map shows -- and it's only one example.
- We can go through all the elections. They received support that was highly dispersed throughout the district.
 - Q How did you determine that for election?
- A I calculated a GINI coefficient, which is something very
 basic that we use in the social sciences, especially in
 economics. It's used -- people are most familiar with it

1 perhaps in the measurement of income inequality. We can

2 examine shares of the population in different income deciles.

3 We can do the same thing with votes, and that's what I've

4 done. I've tried to examine the extent to which votes are

5 geographically concentrated or dispersed, and I used a GINI

6 coefficient for that.

Q And do you discuss this in your rebuttal report to Mr.

Cooper, Exhibit C?

A I do.

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Q So can you tell the Court what we're looking at here?

11 A Well, we've got a couple pages showing here. The first

12 | one is on page 12. I just want to point out that the GINI

coefficient that I just described for Dr. Graves was .417 and

for Mr. Ebert was .456. So it's a bit higher for Mr. Ebert,

indicating that he had a higher level of geographic

16 concentration.

And then we might ask ourselves is that unusual? Is that rare? It's just a one-off thing; so I can just calculate the same GINI coefficient for every election. And I've done that going back to 2000, and I've plotted those. And so what we see is that this is no one-time, one-off phenomenon; that, in general, we see most of the time the support for white candidates is a bit more geographically concentrated than the support for African-American candidates. That indicates that the support for African-American candidates is more

geographically dispersed; that -- spread out throughout the district. It's not concentrated in a couple of places as it would need to be for a single-member district system to be advantageous.

Q Do you see any benefit for African-American-preferred candidates if the district went to a single-district system?

A No, I do not. I think there are reasons to expect the opposite in addition to the ones I've already laid out. So if we imagine a scenario in which the plaintiffs are successful and the 2016 election is suspended and we have a kind of a lame duck board for a while and then we impose a districting plan, say, sometime later in the year, whenever it is that the St. Louis County Board of Elections Commissioners is able to produce some districts, if we were to do that, we can anticipate a number of things just from the facts — from things that we know.

First of all, if we ended up with districts that place the two neighbors, Dr. Thurman and Dr. Graves, in the same district, then we would lose one of them. Another thing that's important that relates to some of the testimony that we've received so far is that a district would be drawn — even if it isn't one of the districts in the existing plans, a district would be drawn in Berkeley; and, of course, the attention — or in that neighborhood the intention of that would be to achieve African-American representation in

Berkeley. I think that is the whole idea. And there's been some discussion about the fact that there have been no candidates from Berkeley since the era of -- since the era from 2000 to 2011, when Doris Graham, Dr. Graham, was representing Berkeley in the district.

So a statement was made that there have been no candidates from Berkeley since then, but that's not true. Ms. Dameron is from Berkeley, and she receives — in my data analysis, she receives support from African Americans in Berkeley. So I don't see any reason to expect other than in the presence of a single-member district in Berkeley that Ms. Dameron would run in that district, and it seems entirely possible she would win. So the fact —

Q What race is Ms. Dameron?

A She's white. So the fact that the Berkeley district that might be drawn has a majority African-American population tells me nothing about what's likely to happen in that district given the history of crossover voting throughout the district. I have no reason to expect an African-American success in that district.

The same thing goes for a district that would be drawn in the neighborhood of Ms. Hogshead, who is also from Ferguson and lives in a majority African-American neighborhood. Ms. Hogshead is a longstanding incumbent.

Incumbents often win. And we know from all over North County

that in single-member district systems with longstanding white incumbents, regardless of the racial composition of the neighborhood, these incumbents have a long history of continued success.

So to expect that if we impose a single-member district that Ms. Hogshead would suddenly draw a quality challenger who would remove her from office is also, I think, a stretch.

So there's no reason to believe that, because a district has a slight African-American majority in a single-member district plan, that it would produce suddenly African-American victories. I think those victories are more likely under the facts that we know from the last few elections in the at-large plan in which African Americans are on the cusp of a majority on the school board.

- Q You just answered a bunch of my questions; so I'm marking them off.
- A I'm sorry.

- Q No. That's totally fine. I don't want to bore the Court with you saying --
 - THE COURT: We have our IT gentleman here to look at your screen.
 - Why don't you come up and make sure we can get it to work. Can you put the map up before?

The more technology you have, the more problems you

get.

MS. ORMSBY: I know, but it sure is nice.

THE COURT: At least everybody can see everything at the same time. That's the biggest advantage.

Q (BY MS. ORMSBY) Did you look at local areas that did have -- that do have single-member district structures, electoral structures?

A Yes. I think the easiest -- political scientists really like experiments. You know, we like to have good opportunities to draw causal inference, and it's really -- there's an excellent opportunity to do that in North County and in the district in particular. We have, at the same time, covering the same individuals, two forms of election. In school boards we have at-large systems as mandated by the constitution of the -- I mean by the statute of the State of Missouri.

At the same time, we have city councils, boards of aldermen, alderperson, so forth, which are conducted through single-member district -- they're not single-member districts. They're often wards with two elected candidates. But those elections are held at different times; so effectively an election in a ward or district for a city council is a single-member district of exactly the kind that's being proposed by the plaintiffs.

So it's useful to ask ourselves what happens when

that type of a system is imposed? We can look at city councils who cover the same people at the same time as when we have an at-large system in the school board elections. So when we do that, we see that in the Ferguson-Florissant School District we've had a long history of African-American representation going back to the 1980s. There's always been African-American representation with couple of exceptions, and we see progress in recent years.

But if we look at the Ferguson City Council, there's been a long history of having no African Americans on the city council until very recently, when there was a large effort and, you know, some white incumbents backed out of the race, as someone testified, and there was a lot of outside attention given, and that still only produced a small number of African-American victories in the city council election.

My understanding is that Florissant has never had an African American on the city council. It has single-member districts. The proposed solution by the plaintiffs -- no African American representation.

The best example of all is in Hazelwood right next door with the exact same demographic profile as the Ferguson-Florissant district. As people have testified in the trial thus far, Hazelwood has four out of seven school board members who are African American. At the same time, in the same community, single-member district elections are used in

the Hazelwood City Council. There are no African Americans on the Hazelwood City Council. There are white incumbents who live in majority African-American neighborhoods who have been able to stay around and sustain themselves in office. The single-member district system helps them do that. They don't attract challengers very often. The elections are noncompetitive.

On the other hand, in the at-large system in the school board election, there's an opportunity for new candidates to run competitive elections; the elections are quite exciting, they're usually close; and in many cases an African-American candidate wins. They're able to utilize their dispersed support across the district and achieve victory in the school board elections while they're thwarted in the city council elections.

MR. HO: Your Honor, I'd just for the record note an objection to that entire answer. There's nothing in any of his reports comparing single-member districts in Ferguson or Hazelwood to at-large electoral systems in any of these areas and the results of --

THE COURT: I'll take that under advisement.

Q (BY MS. ORMSBY) In your opinion, Dr. Rodden, have you heard any opinions or evidence that suggests that single-member districts are advantageous to African Americans under the current circumstances in Ferguson-Florissant School

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1 District?
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- 2 A Absolutely not.
- 3 Q And, finally, before we leave *Gingles* I, do you believe
- 4 there is a violation of *Gingles* I in this case?
- 5 A No. There is an African-American majority that is
- 6 geographically dispersed, and I see no way to fit that with
- 7 | Gingles I.
- 8 MS. ORMSBY: This would be a good place to break, if
- 9 you want.
- 10 THE COURT: Yeah. Why don't we take a 15-minute
- 11 break. We'll reconvene at 10:15.
- 12 (COURT RECESSED FROM 10:00 AM UNTIL 10:22 AM.)
- 13 THE COURT: Are you ready?
- MR. HO: Yes.
- THE COURT: I'll remind you, sir, you're still under
- 16 oath.
- 17 You may proceed.
- 18 Q (BY MS. ORMSBY) Thank you, Your Honor.
- Dr. Rodden, did you analyze voting history in the
- 20 Ferguson-Florissant School District?
- 21 A Yes, I did.
- 22 Q What was your method of determining candidates of choice?
- 23 A Like Dr. Engstrom, I used ecological inference analysis.
- 24 This was conducted using data from the census and from
- 25 precinct-level election results and analyzing them at the

level of precincts.

- Q And do you agree with Dr. Engstrom that ecological inference is the best method to use in Voting Rights Act cases?
- A I do. I think he stated this well.
- Q What did you do to determine confidence intervals?
- A This is something that when conducting the ecological inference analysis it's possible to produce again the same type of confidence intervals that we have described earlier, and we can -- a zone in which we can feel 95 percent confident that the true interval lies -- I mean the true value lies -- I'm sorry -- in that interval.
 - Q What do you think about Dr. Engstrom's method of determining candidates of preference?
 - A When I read the report, it's not entirely clear to me how the method works. I'm still trying to understand, from some of the things I heard in testimony, how it works. The rules are not clear to me, but it seems to be an approach in which candidates of choice are only detected if there's a large gap between that candidate and the next ranked candidate in a particular racial group.

And so this leads to a situation in a multi-winner system where there are always two seats and sometimes three seats up for election — this leads to an analysis in which he sometimes identifies one minority-preferred candidate,

sometimes might identify two, even if there are more seats up for election.

And this is something that I do not consider an appropriate approach to the topic. When I sat down to do this analysis, I gave a lot of thought to what would be the right way to identify candidates of choice in a multi-winner system that includes bullet voting. The one thing I never considered was to throw out seats arbitrarily and consider different numbers of seats in different years. This is something that simply didn't occur to me as a reasonable alternative.

The problem is a basic methodological problem in political science. If one is trying to measure a concept like cohesiveness and one decides to throw out the cases that are noncohesive and then only examine the cases that are cohesive and then do some analysis of those and make determinations about the electoral system as a whole, it makes no sense to me to define cohesiveness from a group of candidates for whom all the noncohesive candidate — the candidates for whom the votes were noncohesive have been eliminated. So that is not an approach that I considered, and it's still not one that I believe I understand very well. I only considered approaches where I could examine the same approach to seats in every election.

So I came up with two approaches. I don't consider either of them perfect, and I do believe the Court has a

difficult task ahead in understanding how to think about candidates of choice. So the first technique that seemed useful to me was to take the point estimates and, if there are two seats, take the top two points estimates; if there are three seats, take the top three point estimates, and so on; and examine who are the minority-preferred candidates from that.

Now, this has — the primary strength of this approach is that it considers all the elections, and it treats them in the same way. The weakness of this approach is that we sometimes have ties or statistically insignificant differences. Remember, we talked about our overlapping confidence intervals. Sometimes we have overlapping confidence intervals among some of the candidates.

And so if we're trying to decide who are the top two candidates and there's two candidates who are very close — and, remember, I testified earlier that school board elections are often rather close. If we have two candidates who are close together, what do we do with those? I adopted the approach of taking the higher point estimate, knowing that there are going to be some occasions in which that point estimate is not statistically distinguishable from the next ranked one. So that's the weakness of the approach. I think I already stated the main strengths.

But because of that problem, I thought it would be

nice to have a second approach, one that I don't -- also I 1 don't think is really any better, where I simply look at the 2 top-ranked candidate. Just let's look at the top-ranked 3 4 African-American candidate and let's look at the top-ranked --5 I'm sorry. Not African-American candidate. I misspoke. top-ranked candidate among African Americans, and let's look 6 7 at the top-ranked candidate among whites using the ecological 8 inference analysis. That was the approach I selected, and 9 both of those approaches were kind of treating the seats in 10 the same way for every election. We are not throwing out some 11 seats in some elections and keeping those seats in other elections. We're considering all the voters' preferences in 12 13 the first approach and the top-ranked preferences in the 14 second approach. 15 Do you consider plaintiffs' method consistent with 16

- political science methodology?
- 17 I don't. I would not recommend it.

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- Was there another method that plaintiffs used in this case to analyze political cohesiveness?
 - I believe there were a couple. One was homogeneous precinct analysis. And as I think was described earlier, again, I rely on Dr. Engstrom's characterization. This is something that in the early days but before some advances in modern statistics, this was something we did. It was a very blunt approach. Let's take the most homogeneous precincts,

and let's -- most homogeneous white precincts and let's compare them to the most homogeneous African-American precincts and examine them that way.

So that approach was taken as kind of a back-up in supplement by Dr. Engstrom, and it was also included as, I believe, the main analysis in the report of Dr. Kimball.

- Q Did anyone use ecological regression?
- A There was a scatter plot with a regression line that I believe we examined a couple of days ago in Dr. Kimball's initial report. It was only for 2014.
 - Q Could you pull up that graph, please.

12 Is this the graph you're speaking of?

13 A Yes.

- 14 Q Do you have any comments with regard to this graph?
 - A Not very many. I would like -- I would merely point out that the horizontal axis begins at zero, and the vertical axis the first marker is at 20. So it does -- it is a little bit misleading in that it creates the impression of a relationship that is on the 45-degree line, but that line is a regression line. It's not a 45-degree line.

So but it does indicate a, certainly, a high correlation between African-American share of voting-age population and elections for the slate of three candidates in the 2014 election that we've heard a lot of testimony about.

Q Can you pull up Dr. Rodden's graphs, please.

Can you tell me how your graphs differ from Dr. Kimball's graphs?

A To begin with the most obvious, I used more elections. I here present the elections from 2012 to 2015. I just took the most — the four most recent elections because it fit on the graph nicely.

African-American voting-age population share —— I think that's the same as what Dr. Kimball does —— and I look at the vote share of the African-American candidates, and I simply add up all of the African-American candidates. And so what I've represented in red is the 45-degree line, which we might think of as the kind of polarized, you know, racially polarized voting kind of benchmark. This is a situation in which the correlation between racial composition of the district and the voting behavior is perfectly correlated.

And what I've done is just, instead of a straight regression line, we often like to do is fit a locally weighted regression. This is simply a better fit to the data, a smoother fit to the data than a regression line, but it's just the same concept. Characterizes the relationship.

And I believe the most important thing to take away from this graph is that these lines are relatively flat. In the American context, where the correlation between -- at the precinct level between African-American share and the share of

votes for African-American candidates, this is a correlation that will always be present. I can't think of a jurisdiction in the United States where we would not see this correlation.

So, of course, the Voting Rights Act does not call upon the plaintiffs to simply identify a correlation. We would want to know what type of a correlation, some kind of a threshold for what correlation is considered to be sufficiently high for a VRA claim. I don't have any opinion about what that would be. In a general sense, I think it has to be applied specifically to the case. It doesn't make sense to think about this without knowing some things about the demographics.

But the main observation from this graph is that the line is flatter, of course, than the 45-degree line, and it's flatter in each year than it was in 2014. I think a lot of testimony came out — and this is discussed in my report — that 2014 was a year in which there was some — there was an important event. There was a very contentious school board meeting at the McCluer North High School gym. There was a lot of anger about the suspension of Dr. McCoy. And this seems to have created a kind of a one-time increase in racial polarization that then quickly went back to the norm in the next year. So the line is much flatter again.

In 2015, conforming to historical standards, we might only notice that the line, the overall line, is higher in

2015; that the vote share of African-American candidates is a bit higher. We can also see that 2014 and 2015 the lines are higher than previous years, indicating that African-American candidates are receiving more votes in each of these years.

And, of course, the combined vote shares of African-American candidates surpasses the combined vote shares of white candidates, as we've heard testimony earlier, in both 2014 and 2015.

- Q Looking at 2015 -- and this election took place after the Michael Brown shooting and the protests -- do you see anything significant about this line in the wake of that incident?
- A I have to admit the first time I saw it I found it -- you know, I would have, as a political scientist, knowing some things about the United States, I would have expected perhaps an increase in racial polarization after an event like that.

 And really what we see is a return to a line that's really not

2014 is actually the outlier, and one has to have some local context. One has to know about some things in the district to understand that one-time increase.

- Q To determine minority-preferred candidates, how far back did you conduct your analysis?
- 23 A I went all the way back to 2000.

all that steep. Looks a bit like the past.

- Q Did you perform EI analysis on uncontested elections?
- A Well, as, I think, again, Dr. Engstrom described, we

can't perform analysis on elections where there's no data.

- Q Does that mean uncontested elections are irrelevant to voting behavior?
- A I think, unfortunately, in the district, it's difficult to get a true picture of what was happening in the district, especially in the middle of the 2000s, without thinking a little bit about those uncontested elections.

As a general matter, to draw conclusions about elections without considering the uncontested elections, we would miss so much of what's important. In many places — so in the state of Florida there are lots of elections where no one files against someone; and, to save money, the State of Florida simply does not conduct an election. So the person just wins by acclamation.

So if I was to do some analysis of Florida elections and just throw out those observations as if there was nothing there of interest, I would do a very poor job of understanding, because it -- actually in the state legislature it's a lot of people.

So the same thing is true here, you know. It's as if -- it's we treat Dr. Graham -- if we throw out all the years -- I mean, I think people who saw her testify understand why she was such a popular candidate. She won her seat back in the '80s, when I was in high school, and was on the board for many years, until 2011. And we heard a lot of testimony,

quite a bit of testimony, about how she lost her seat. She voted for an unpopular pension package for the superintendent.

But throughout that period no one wanted to run against her because she was so popular. It was not an attractive prospect. In the years when Dr. Graham was up for reelection, smart candidates stayed out. They waited for a year when Dr. Graham was not on the ballot because she was such a popular candidate.

And I believe Dr. Henson testified to something similar. When he was on the board, smart candidates stayed out because Dr. Henson was a successful and popular incumbent, until, as board president, he voted in favor of and supported the controversial pay package. He was himself also later booted out, and he lost by 125 votes. So if we take that entire period and we assume that these elections never happened, we get a really incomplete picture of what happened in the district.

It's as if we looked at Massachusetts elections and said that Tip O'Neill never existed. He was never elected because who's going to want to challenge someone like that?

Q So just to clarify, Dr. Graham did have several elections. There were just several that she did not have an election —

A Yes. She won elections when people ran against her, but people were smart enough not to run against her most of the

time. Up until 2011, when they saw their opportunity, she

was -- lost her endorsement from the FFNEA, and she was on the

way out.

Now, I believe you heard Dr. Engstrom testify that he

always better than less.

only went back and analyzed 2011 to 2015 elections. Why didn't you limit your analysis to just those five years?

A I thought it was important for the Court to have as much information as possible going back further, and I think there's useful information there to know something about the success of African-American representation earlier in the decade. I mean, that wasn't actually something I knew about until I did the analysis. I didn't have a sense of the history of the school board elections until I did the analysis. But I thought it was important to use all the data, and I like data. And my attitude toward data is more is

Q I believe you also heard Dr. Engstrom testify that one of the years that he looked at only had white candidates, and that's the reason he didn't really consider it. Did you discount that election?

A I put in all the data, all the elections, and I believe that's for the Court to decide. If they want to drop the single-race elections, that's fine. I think it's useful to create tables and demonstratives that have all of that information.

- Q Did you accuse Dr. Engstrom of believing only -- that voters can only vote for candidates of their own race?
- A Well, I believed that he designed a set of rules or guidelines -- I'm not sure how it works, but he designed a set of justifications for his selection that had that effect.
- Now, of course, whether that was his intention or not I don't know, but his approach has that effect, and it helps drive his analysis and drive the results he presents.
- 9 Q So did you analyze more or fewer elections than Dr. 10 Engstrom?
 - A I believe I analyzed more elections than any of the other expert witnesses.
 - Q So correct me if I'm wrong. Dr. Engstrom did not analyze any elections from 2000 to 2010. Do you agree?
 - A He did discuss minority-preferred candidates. I think he made some claims about top-preferred candidates beginning in 2000, and I'm not sure -- I can't remember now whether he went and re-analyzed the data or just was stating something he got from my tables, but I believe his analysis was for 2011 through 2015.
 - Q Why do you believe it's wrong -- I think you answered this, but I'll have you reiterate. Why do you believe it's wrong to remove elections from the Court's consideration?
 - A I think the Court --

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25 Q And I'll just -- specifically in the elections that Dr.

Engstrom looked at, he removed one because there were only white candidates; and then he's asking the Court to give special consideration to 2015. So why do you believe that's not the correct analysis?

A Well, again, I believe the Court should have as much information as possible. I think my approach to this is that the identification of special circumstances is something that is very slippery. If we're going to try to start identifying one election as special, we can find a lot of different things about other elections that are special. And as I have been sitting here listening to the testimony, the election that emerged as very special in everyone's explanation was 2011.

So I don't get into the business of identifying special elections and telling the Court not to consider them, but if I was to do that, I would choose 2011. And I see nothing in the 2015 data to suggest there's anything special about it or reasons for not considering it. In fact, it is the most recent election; and, therefore, I find it especially useful.

Q So knowing that you analyzed all the way back to 2000 and not wanting to go through each of those elections from that 2000 to 2010 decade, can you tell the Court generally about the Ferguson-Florissant School District School Board elections during that decade?

A Yes. We had -- as I described, Dr. Graham was on the

- 1 board at the beginning of that decade. She had been on the
- 2 board since the late 1980s, is my understanding, and there
- 3 ₩ were also -- there was also a period when Gwen Thomas was on
- 4 the board. And, you know, this is a period when the
- 5 African-American share of the population of the district was
- 6 quite low relative to today. I don't remember the exact
- 7 | number, but -- and there was also, of course, as we heard, a
- 8 period in which Dr. Henson was on the board for some years.
- 9 And then kind of this brings us up to the more recent period.
- 10 Q So let's start with 2011. Could you bring up Stipulated
- 11 Fact Paragraph 119, please.
- In 2011, how many seats were up for election?
- 13 A This was a three-seat year.
- 14 Q And who had the highest point estimates among
- 15 African-American voters?
- 16 A Dr. Graham and Ms. Hawkins. The next was Mr. Clark.
- 17 0 What are the races of Ms. Hawkins?
- 18 A She's African American.
- 19 Q Dr. Graham?
- 20 A African American.
- 21 Q And Mr. Clark?
- 22 A White.
- 23 Q Did any of these three candidates get elected?
- 24 A No. We've heard a lot about that election and what
- 25 happened there.

- 1 Q Who had the highest point estimates among white voters?
- 2 A Martinez and Mr. Morris and Mr. Chabot.
- 3 \blacksquare Q What are the races of Mr. Martinez, Mr. Morris, and Mr.
- 4 Chabot?
- 5 A Hispanic, white, and white.
- 6 Q Were there any incumbents running?
- 7 A There were, I believe, three incumbents. So these were,
- 8 I think -- yes. Clark, Graham, and Mr. Lentz were all
- 9 incumbents.
- 10 Q Did any of them win?
- 11 A No. This was the big anti-incumbent wave that we've been
- 12 discussing.
- 13 Q Were any of the incumbents preferred by African
- 14 | Americans?
- 15 A Dr. Graham was.
- 16 Q Anyone else?
- 17 A Oh, yes. Also Dr. Clark.
- 18 Q Mr. Clark? I believe we've exhausted this topic, but do
- 19 you have any opinions on why all three incumbents lost?
- 20 A Yes, of course. It was clearly the pension package that
- 21 was so controversial.
- 22 Q Do you believe African-American voters behaved cohesively
- 23 or noncohesively?
- 24 A The votes are rather widely split, in my view.
- 25 Q I think you had mentioned that all three

- 1 African-American-preferred candidates lost?
- 2 A Yes.
- 3 Q Did any of them lose by a close margin?
- 4 A I believe that Hawkins was rather close. I mean, when
- 5 these elections -- when we have these three-seat elections --
- 6 Q The election results are up.
- 7 A Thank you.
- 8 Q And you have a calculator in front of you, if you need
- 9 lit.
- 10 A Oh, okay. So Hawkins received 2,890 votes, and I don't
- 11 recall who was the lowest ranked of the winners.
- 12 Q I believe it --
- 13 A Let's see. The other -- Martinez and then the other
- 14 winner was Morris; so it looks like it would be Mr. Chabot who
- 15 squeaked in. So, yes, Ms. Hawkins lost by 190 votes.
- 16 0 What about Dr. Graham?
- 17 \blacksquare A Dr. Graham was right behind her. So it was 285 votes.
- 19 for the second- and third-place candidates of choice?
- 20 A No. They were quite split.
- 21 | Q If they had behaved cohesively, what could have happened?
- 22 A Well, clearly, when one loses by a small margin in this
- 23 context, it's really hard to look at that result and blame the
- 24 loss on one or another racial group. I mean, the voters are
- 25 -- the candidates are receiving votes from both groups. They

- 1 have, as I've shown, a very widely dispersed support base. So
- 2 when I see a close loss like that and I see that minority
- 3 voting behavior was not especially cohesive, I don't have a
- 4 clear basis for making the determination as required by the
- 5 Voting Rights Act that the loss was due to white bloc voting,
- 6 especially since we know that in this era the size of the
- 7 African-American population is growing relative to the white
- 8 population and surpassing it at some point. That's unclear
- 9 exactly when, but we know that's happening.
- 10 Q Let's go on to the 2012 election. If you can bring up
- 11 Stipulated Fact Paragraph 130.
- 12 How many seats were up for election this year, Dr.
- 13 Rodden?
- 14 A This was a two-seat year.
- Q Who had the highest point estimate among African-American
- 16 voters?
- 17 A Barbara Morris.
- 18 Q And?
- 19 A And the next was Mr. Schroeder.
- 20 \blacksquare Q What are the races of Barbara Morris and Mr. Schroeder?
- 21 A Barbara Morris is African American, and Mr. Schroeder is
- 22 white.
- 23 \blacksquare Q Were either of these two candidates elected?
- 24 A We have an asterisk by the winner; so Mr. Schroeder was
- 25 | elected in 2012.

- 1 Q Who had the highest point estimates among white voters?
- 2 A Highest point estimate among white voters was Mr. Ebert,
- 3 and the second highest candidate was Mr. Schroeder.
- 4 Q How many of the candidates preferred by African-American
- 5 candidates were also preferred by white voters? I mean
- 6 African-American voters were also preferred by whites voters.
- 7 A One candidate, Paul Schroeder.
- 8 Q Let's talk about the specific percentages of votes that
- 9 were cast. You said that Morris and Schroeder were the
- 10 African-American candidates of choice; is that right?
- 11 A Yes.
- 12 Q What percentage of white voters cast their votes for
- 13 them?
- 14 A Roughly 53.
- 15 Q How did you come to that conclusion, just so everyone is
- 16 clear?
- 17 A I'm sorry. I simply added the point estimate for Mr.
- 18 Schroeder among whites and the point estimate for Ms. Morris
- 19 among whites.
- 20 Q And you came up to 53.05 percent?
- 21 A Yes.
- 22 Q So what does this tell us?
- 23 A Well, that the combined vote share for the candidates of
- 24 ☐ choice for whites was 50 -- whatever I just -- I'm sorry, I
- 25 already forgot -- 53 percent.

- Q In other words, whites cast more than 50 percent of their votes by candidates preferred by African Americans?
- 3 A Yes.

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- Q Who were the white candidates of choice?
- 5 A They were Ebert and Schroeder.
- 6 Q And what percentage of blacks' votes were cast for them?
- 7 A Roughly 48, a little bit more than that.
 - Q So blacks cast nearly half of their votes for candidates preferred by whites?
- 10 A Yes.
- 11 Q How would you characterize crossover voting in 2012?
- 12 A Well, I think if we think back to the scatter plot, it
- 13 | kind of communicates the same thing. There's a good deal of
- 14 crossover voting between African Americans and whites, and I
- 15 think this also fits with the testimony of many of the
- 16 witnesses who have come forward. There is considerable
- 17 crossover voting in the district.
- 18 \blacksquare Q Yesterday you heard Dr. Engstrom testify that Mr.
- 19 Schroeder is not a candidate of choice among African
- 20 Americans. Do you agree with that?
- 21 A No, I don't. I don't understand what type of vote share
- 22 **| |** would be needed for him -- in the expert witness' framework
- 23 for him to be considered a candidate of choice. But something
- 24 | that is notable is that in many places in the reports, and
- 25 also in the testimony in the last few days, plaintiffs'

experts have recommended as doing something I'm not quite sure I agree with. They recommend — assuming that no one bullet votes and assuming that everyone casts both of their votes and using this to try to understand the percentage of all ballots cast, so all individuals who come to cast a vote, in order to understand that, for a two-seat election they recommend multiplying by two the vote share of the candidate.

And so when we do that with Mr. Schroeder, we get that his support among African Americans in this way, viewed in this way, is over 50 percent. That means more than half of African Americans in this view, in this way of seeing things, cast a vote for Mr. Schroeder. So I don't understand why it's so preposterous to see him as an African-American candidate of choice. That logic is not clear to me.

- Q What about Dr. Kimball's two times ballot method that he discussed?
- A This is what I'm referring to. He introduced that concept, and I believe it was introduced on other occasions as well, that this is how we should think about understanding someone's support because and making comparisons across the elections. The point is we want kind of a standard we can compare.

A two-seat election and a three-seat election and, of course, in a seven-candidate three-seat election, a vote share that might sound rather small is actually quite impressive

- 1 when we consider it was a three-seat election. So they
- 2 recommended multiplying by three or multiplying by two. And I
- 3 think there was little back and forth about this because it
- 4 doesn't consider bullet voting, and so it's not an entirely
- 5 adequate way to do that, but that's something they
- 6 recommended. And when we do it, it's clear that Mr. Schroeder
- 7 had considerable support among African Americans. I would use
- 8 | that term.
- 9 Q Let's turn to the 2013 election. Stipulated Fact No.
- 10 138. How many seats were up for election this year?
- 11 A This was a two-seat election.
- 12 Q And who had the highest point estimates among
- 13 African-American voters?
- 14 A Dr. Henson.
- 15 Q Mr. Henson?
- 16 A Okay. And Ms. Hogshead.
- 17 \parallel Q Okay. What are the races of Mr. Henson and Ms. Hogshead?
- 18 A Mr. Henson is African American. And Ms. Hogshead is
- 19 white.
- 20 Q Were either of these candidates elected?
- 21 A Ms. Hogshead was elected.
- 22 **|** Q How many black candidates were there in 2013?
- 23 A There were two.
- 24 Q So one was Mr. Henson, and the other was?
- 25 A Mr. Thomas.

- 1 Q How many votes did Mr. Thomas receive?
- 2 A Well, he received a point estimate of close to 14 percent
- 3 of the African-American vote; so African Americans clearly
- 4 preferred Hogshead to Thomas in this approach.
- 5 Q Who had the highest point estimate among white voters?
- 6 A Hogshead.
- 7 Q I want to go back to Mr. Thomas for a second. Would you
- 8 state -- I mean, he had the lowest actually preference among
- 9 African American --
- 10 A That's correct.
- 11 Q How many candidates preferred by African-American voters
- 12 were also preferred by white voters? I'm sorry. I don't
- 13 think I let you finish pointing out who the highest point
- 14 estimates were among white voters.
- 15 \blacksquare A I got to Hogshead, and then the second one is Brown.
- 16 Q So how many candidates preferred by African-American
- 17 voters were also preferred by white voters?
- 18 A One. Ms. Hogshead.
- 19 Q Let's talk again about specific percentages of votes
- 20 cast. You said that Mr. Henson and Ms. Hogshead were the
- 21 African-American candidates of choice. What percentage of
- 22 white voters cast their votes for them?
- 23 A Around 55 percent.
- 24 \parallel Q So, again, whites cast more than 50 percent of their
- 25 votes for candidates preferred by African Americans?

- 1 A Yes.
- 2 Q Who were the white candidates of choice?
- 3 A They were Hogshead and Brown.
- 4 Q What was the percentage of African Americans that cast
- 5 their votes for them?
 - A Close to 58 percent.
 - Q So, again, nearly half of African Americans cast their votes for candidates preferred by whites?
 - A Yes.

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- 10 Q How would you characterize the crossover voting in this 11 election?
- A Again, I think it's similar to 2012. If you think back to those scatter plots, they looked pretty similar. When we look at the precincts, we see that there's a lot of support for white candidates in African-American precincts and vice
 - Q Do you understand why Ms. Hogshead would not be a candidate of choice under Dr. Engstrom's technique?
- 19 A I do not. It's the same problem we referred to in the
 20 previous election. It seems much better to me to examine all
 21 the seats and not ignore African Americans' preference for the
 22 second seat. And the race of the candidates should not be
 23 considered. That's something that's very clear; that we
 24 should only be looking at the top-ranked candidates and
 25 ignoring their race.

So just in general this clarifies that the notion of

And I don't see any reason myself to impose some standard where the gap between the top candidate and the second candidate needs to be a certain size. There are two seats. There are two preferred candidates. African Americans and whites have two votes to cast. They have two seats in which they're electing candidates.

- Q And how many votes did Mr. Henson lose by in this election?
- A I remember this one. It was 125. It was very close.
- Q So if voter turnout evenly split between African Americans and whites and Henson got considerable crossover support and he lost by 125 votes, can you explain the logic by which his vote was attributable to white bloc voting?
- A Again, I find this profoundly unanswerable. His support among whites was relatively strong. He lost by 125 votes in an election that clearly was marked by still the anger that we all heard about with respect to the pension package offer.

To attribute that narrow loss to white bloc voting when he clearly could have received more votes from either whites or African Americans, there's just no -- there's nothing demographic that would lead us -- or related to turnout or anything, there's nothing about the voters who showed up on election day that would indicate that there was some reason why he couldn't be elected.

- 1 white bloc voting in a place that is roughly 50/50 or even now
- 2 majority African American, using that as an explanation for
- 3 Charles Henson's loss -- I just don't understand it. I can't
- 4 explain it.
- 5 Q Let's move on to the 2014 election. Stipulated Fact No.
- 6 146, please. How many seats were up for in election?
- 7 A This was one of those very chaotic three-seat elections.
 - Q Who had the highest point estimates among
- 9 African-American voters?
- 10 A I believe the slate of candidates running together had
- 11 the highest point estimates. They were Dr. Thurman at 24
- 12 percent, Mr. Savala at 21 percent, and Dr. Johnson at 21.5
- 13 percent.

- 14 Q What are the races of Mr. Savala, Dr. Thurman, and Mr.
- 15 Johnson?
- 16 A They're all African American.
- 17 Q Were any of these candidates elected?
- 18 A Yes. Dr. Thurman is here today.
- 19 Q And was Dr. Thurman the top-ranked candidate of choice of
- 20 African Americans?
- 21 A She was, but -- yes, by a decent margin, yes.
- 22 \parallel Q Who had the highest point estimate among the white
- 23 voters?
- 24 A In this election it was Mr. Chabot. And the
- 25 second-ranked candidate among whites was Paul Morris, and the

- 1 third-ranked candidate was Ms. Benz.
- 2 Q What are the races of Ms. Benz, Mr. Chabot, and Mr.
- 3 Morris?
- 4 A They're white.
- 5 Q How many of the candidates preferred by African-American
- 6 voters are also preferred by white voters in this election?
- 7 A In this election, none.
- 8 Q Do you concede that 2014 -- the 2014 election was
- 9 polarized?
- 10 A I do. I make that claim, and I believe it -- again, if
- 11 we think back to the scatter plots, we noticed that line
- 12 became much more -- much closer to the 45-degree line in the
- 13 2014 election, and I characterize it as a relatively more
- 14 polarized election.
- 15 Q Let's look at the vote totals. Did African-American
- 16 candidates -- let me wait until this gets pulled up. The
- 17 African-American candidates were who?
- 18 A Again, they were Dr. Thurman, Mr. Savala, and Mr. Thomas,
- 19 and Dr. F. Willis Johnson, Jr., and LaWanda Wallace.
- 20 Q Okay. Did African-American candidates receive more votes
- 21 than white candidates?
- 22 A Yes, they did.
- 23 \parallel Q Were there any close calls in this election?
- 24 A Yes. This is another very close call. Mr. Savala came
- 25 within 91 votes of being elected to the school board.

- Q Did black voters act cohesively or noncohesively in this election?
- 3 A I would define this behavior as not very cohesive. The
- 4 votes were split among five candidates in a three-seat
- 5 election.
- 6 Q Can you explain how it is that Dr. Thurman was not
- 7 blocked by white voters but Mr. Savala, who received 91 votes
- 8 | fewer, was blocked by white voters?
- 9 A I find that nonsensical.
- 10 Q Yesterday plaintiffs' counsel represented to Dr. Thurman
- 11 that she received only 8 percent of white votes. Then she
- 12 said she received one out of ten white votes. Did you hear
- 13 | that?
- 14 A I did.
- MR. HO: Objection. I think that mischaracterizes
- 16 the question from my co-counsel.
- 17 THE COURT: Rephrase or lay a better foundation for
- 18 the question.
- 19 Q Were you here yesterday during the testimony of Dr.
- 20 Thurman?
- 21 A I was.
- 22 Q Did you hear plaintiffs' counsel represent to Dr. Thurman
- 23 the percentage of votes that she received from white voters?
- 24 A I did.
- 25 Q What did you hear that percentage to be?

- A I heard 8 percent, and then I heard one out of ten white voters.
 - Q Do you believe that to be the truth?

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4 Well, as I described earlier, the plaintiffs have on 5 several occasions recommended that for making these kinds of comparisons we should view this as a share of the ballots 6 7 cast, and their recommended way of doing this is again to suspend our knowledge of the fact that we have a bullet-voting 8 9 system and to assume that everyone uses every vote. In this 10 case it would involve multiplying the figure by three. 11 do believe plaintiffs' counsel misrepresented Dr. Thurman's support among white voters, and she should have been informed 12 13 that it was 24 percent.

She perhaps could have been further informed that it was a seven-seat election in which vote shares are relatively low for everyone because the vote is split among many candidates.

- Q Thank you for clearing that up. Let's move to the 2015 election. Stipulated Fact Paragraph 167. While it's being pulled up, do you know how many seats were up for election this year?
- A This was another two-seat election.
- Q Who had the highest point estimate among African-American voters?
 - A That was Dr. Graves.

- 1 Q And the second?
- 2 A Among African Americans the second highest was Ms.
- 3 Dameron.
- 4 Q What are the races of Dr. Graves and Ms. Dameron?
- 5 A Ms. Dameron is white.
- 6 Q And Dr. Graves?
- 7 A African American.
- 8 Q Were either of these candidates elected?
- 9 A Ms. Graves was elected with, I believe, the largest
- 10 number of votes cast during the period that I've analyzed.
- 11 Q And Dr. Graves was African-American top-ranked candidate
- 12 of choice?
- 13 A She was.
- 14 Q Who had the highest point estimates among white voters?
- 15 A Mr. Ebert, which I believe was true the last time we saw
- 16 one of his elections.
- 17 | Q And who else?
- 18 \blacksquare A The next highest among whites was Dr. Graves.
- 19 Q What is the race of Mr. Ebert?
- 20 A He's white.
- 21 Q How many candidates preferred by African-American voters
- 22 were also preferred by white voters?
- 23 A Dr. Graves was preferred by both.
- 24 Q Did African-American candidates receive more votes than
- 25 white candidates in this election?

1 A Yes. This seems to be becoming a trend.

received more white votes?

- Q Do you recall Dr. Engstrom testifying that, in order to win, Hines would have to had -- would have had to have
 - A Yes. There was a question asked about a magical scenario in which Mr. Hines would have won, and the response was that, well, he would have had to have received more white votes.

The logic of this is very unclear to me because Mr.

Hines was not an African-American-preferred candidate in the

point estimate approach where he was -- had a much higher

level of support among whites than among African Americans.

Well, he is African American; so I'm not sure what kind of

assumption was being made there. The assumption seems to have

been that bloc voting is just something we know to be true

without seeing it.

So the notion seemed to be that Mr. Hines could have only been successful had he received more votes from whites even though his support among African Americans was lower than that among whites, and this is partly because he resides in a racially integrated part of Florissant and has a lot of white support.

- Q So he wasn't blocked by white voters?
- \blacksquare A Again, that is incomprehensible and illogical.
- Q What do you believe was Mr. Hines' biggest problem with that election?

- 1 A I believe that Mr. Hines' biggest problem in that
- 2 election was the same problem that the other candidates faced:
- 3 It was Mr. Ebert and Dr. Graves. And we heard a lot about Dr.
- 4 Graves and the campaign that she's run. She was a very
- 5 successful candidate. She was described by several witnesses
- 6 as having worked extremely hard. And I can't understand any
- 7 logic whereby she was blocked by white voters. I cannot see
- 8 any logic whereby we would explain her victory as owing to
- 9 anything other than being a good candidate who worked hard for
- 10 the position.
- 11 Q What was Dr. Graves' percentage of the African-American
- 12 vote?
- 13 A It was 49 point --
- 14 Q Of the African-American vote?
- 15 A Yes. It was around 50 percent. In Dr. Engstrom's
- 16 analysis, it was 52 -- it was over 50 percent.
- 17 \parallel Q So in Dr. Engstrom's analysis, she received 52.4 percent
- 18 of the African-American vote?
- 19 A Yes.
- 20 Q What is the explanation for receiving more than 50
- 21 percent in a two-person election?
- 22 | A Even being at 50 percent, I think it is likely that there
- 23 \parallel is bullet voting going on here. That is a sign of bullet
- 24 | voting. And we know that -- we know that Dr. Graves ran a
- 25 campaign that explicitly calling upon voters to bullet vote.

So we might -- if there's anything special about the election, it's that there was a candidate that perhaps pushed especially hard on bullet voting, and we might want to interpret some of the other results accordingly. She really received a lot of votes from people who apparently only cast one ballot.

- Q What do you believe the reasons for voters choosing to bullet vote for her -- do you believe that the voters' decision to bullet vote was in any way related to the Michael Brown shooting?
- A I can't imagine why it would have been.

- Q Dr. Engstrom testified that the filing of this lawsuit could have created a special circumstance for the 2015 election in which Dr. Graves won her election. Are you aware of any peer-reviewed publication to support that hypothesis?
- A I've never heard of such a thing.
- Q In your review of the 2015 election, did you look at whether this lawsuit affected the election?
- A I have been following all the elections, reading about them from local news sources to the extent that I can, and I certainly saw no indication. I really don't believe that people in the district had any knowledge of the lawsuit. Of course, I've also followed the media for news about the lawsuit, and there was very little of it at the time that it was filed in St. Louis.

- Q Did you consider whether the Michael Brown shooting affected the outcome of the 2015 election in the Ferguson-Florissant School District?
- A Well, I certainly thought about it, and as I indicated, I thought I might see something interesting there. But I must say that, given a whole -- a very large literature in political science on racially polarized voting, one might anticipate that an event like that would generate an increase in racially polarized voting, if anything, but that's not what we see.
 - Q In your research and in developing your opinion for this case, did you see anything about the filing of this lawsuit with regard to whether it affected the candidate pool for 2015?

A Well, I certainly never thought of that argument until I ran across it in Dr. Engstrom's report. And I don't have any -- I've thought a lot about what the theoretical argument might be about who's running and not running, and I believe Dr. Engstrom was asked to expand upon that, and he -- I don't recall that he was able to do so. So I don't have -- I can't do any better. I have no idea what that argument might look like.

And it seems that if we're going to be classifying people as minor candidates, we want to see Ms. Dameron as a minor candidate, I believe his logic was that she was not a

serious candidate even though she had support among African Americans, higher than whites. He wants to argue that she is not a serious candidate. But I don't know why, if we're going to do that, we don't go back through all of the elections and try to make determinations as to who is serious and who is not. And to do that, we would need to know things about whether people had run effective campaigns, whether they had responded to League of Women Voters' guide, whether they went to candidate events, and so forth. That's the kind of intensely local analysis we would need to do, but I saw none of that type of analysis. I saw a claim that one individual was a minor candidate and some idea that this was affected by the lawsuit to have some good candidate didn't run. I don't understand it.

Q Are African-American voters submerged with a white majority?

A The obvious answer is that by 2015 there is no white majority. It's an African-American majority district. An African-American woman received a very large vote share. She was the most preferred candidates by African Americans and whites. So, again, the claim that African Americans are submerged in a white majority, which is the assumption of the Voting Rights Act, I don't have any other word than absurd.

Q Have you seen any data on registration and turnout on blacks from the plaintiffs?

Ι

A There was -- there have been no data on registration. believe there was an exhibit entered telling us that registration varies across race in Missouri, and, of course, we know that's true. That's true nationally as well.

But as regards to turnout, there was, in the initial batch of reports, no analysis of turnout. We discussed some previous analysis of turnout by Dr. Kimball in his other work that he's published. That didn't make it into his report. It was the 2014 election in which he determined there was no relationship between race and turnout.

They then -- later on in the follow-up reports, there was a table that was -- that included my point estimates in Dr. Kimball's follow-up report. He then represented that he was doing a robustness check or something like this of my ecological inference approach to turnout. And he did this by, as we discussed, comparing, I believe, three homogeneous African-American precincts and two homogeneous white precincts and ascertained that they had different levels of turnout.

I think it's clear to anyone who thinks about this that, in a district that is as racially integrated as the one we're looking at, this is not an approach that the Court should take very seriously. The ecological inference estimates, as Dr. Engstrom would also testify, I think are the place to look. So I think the turnout analysis here to consider is the turnout analysis in my initial report.

1 Q So you testified that in 2013 Mr. Henson lost by 125

- 2 votes. Is that right?
- 3 A That's correct.
- 4 Q And you testified in 2014 that Mr. Savala lost by only 91
- 5 votes. Correct?
- 6 A That's correct.
- 7 Q If we add those two together, what do we get?
- 8 A 216.
- 9 Q So if 216 votes had gone to these candidates, would we be
- 10 here today?
- 11 A Well, there would be four out of seven board members who
- 12 were African-American-preferred candidates and who were
- 13 | themselves African American; so if 216 votes had gone
- 14 differently in a majority African-American district, we would
- 15 have four out of seven board members who are African American.
- 16 Perhaps someone would see fit to file a Section 2 claim, but I
- 17 ₩ would find that unusual, surprising. So I don't think we'd be
- 18 here today, no.
- 19 Q All right. Let's move on to some Senate factor issues.
- 20 Does St. Louis have a history of discrimination?
- 21 A It does.
- 22 Q Does anyone disagree with that?
- 23 A No one disputes that.
- 24 Q Let's look at the effects of discrimination that hinder
- 25 African Americans' ability to participate. Do you have an

73 opinion with regard to how the Ferguson-Florissant School 1 District compares on socioeconomic indicators with the St. 2 Louis metropolitan statistical area? And I'll refer to page 3 4 17 of Exhibit D, which is Dr. Rodden's supplemental report. 5 Yes, I do have an opinion regarding this matter. 6 Could you tell the Court what this graph tells us? 7 This is drawn from, again, something we've been talking about a lot, the 2011-2013 ACS. These are some demographic 8 9 variables. What I've done here is I've taken some key 10 socioeconomic indicators for African Americans and for whites, 11 and then I've calculated the gap between them, and I've done this for the St. Louis metropolitan statistical area. 12 13 represented this in green -- I mean in blue circles. 14 done this for the state of Missouri, and I've represented that in red Xs. And I've looked at the Ferguson-Florissant School 15 16 District, and I've represented that in green triangles. 17 So I will walk through this graph. The first one is 18 the gap between African Americans and whites in the attainment of a bachelor's degree. So here we see -- I mean, I want to 19 20 start out by saying that, as Dr. Gordon and others have noted, 21 there is a gap between African Americans and white in all of

these for -- except for having some college, which is a second line. So I want to draw attention. It is the case that there is a gap between African Americans and whites on each of these indicators. So the green triangles, the Ferguson-Florissant

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School District, are only zero for college. For everything else, there's a gap there. And this is something that one would also ascertain from Dr. Gordon's report and from Dr. Kimball's report. I think even Mr. Cooper's report has some appendix materials. So we know that there's a gap.

But what I tried to do here is put that gap in context and try to situate the district and give the reader a sense of the reality of the district relative to the comparable places. I chose Missouri, and I chose the St. Louis metropolitan statistical area, and what I show is that the gap on each of these indicators is smaller and usually substantially smaller in the district than it is for the metropolitan St. Louis area and for the state of Missouri.

So what this indicates, combined with another indicator that I did not include in the graph, was income. So the income gap is half in the Ferguson-Florissant School District than it is in the St. Louis metropolitan statistical area. So what this indicates is that it's not correct, as Dr. Gordon has represented, that when we tell the story of the St. Louis area, we are telling the story of the Ferguson-Florissant School District.

As I believe others have represented, in 1975 something happened. The schools were desegregated. The Ferguson-Florissant School District did something that did not happen in the rest of St. Louis. While the schools remained

segregated in the rest of St. Louis, they became desegregated in the Ferguson-Florissant School District.

So a period that we've been talking about all morning, from the 1990s to the present, the district became increasingly integrated. And there was a period during which many African-American students were educated in the district, and they have joined and stayed in the middle class in St. Louis. The Ferguson-Florissant School District has become the heart of the St. Louis African-American middle class.

There is a swath of North County that runs from Highway 270 and points south in Ferguson through Florissant and through Hazelwood including Black Jack and other areas that has become the only cluster of African Americans in the middle class in St. Louis. The Ferguson-Florissant district is in the heart of that.

So it's not quite right to assume that the district is the same as Missouri. It's not right to assume that the district is the same as St. Louis. Everything we can measure is different in the district than these other places.

- Q But that's not to deny that there are disparities?
- 21 A Of course. The disparities are shameful and must be combated.
 - Q Have you reviewed Dr. Gordon and Dr. Kimball's reports with regard to turnout?
- 25 A Yes.

- Q Did they measure turnout specifically to this school district?
- 3 A You asked about Dr. Gordon and Dr. Kimball?
- 4 Q Yes.

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- A I don't recall Dr. Gordon doing -- saying anything about turnout. And I believe I already described the approach that was taken by Dr. Kimball with respect to the homogeneous
- 9 Q How did you look at turnout?

precinct analysis.

- A I took the precinct-level election data that we've seen several images of from the Board of Election Commissioners, and I combined it with the census data on race using the same approach we've been discussing, and I used ecological inference analysis to analyze turnout over time.
- 15 | Q Did you --
- 16 A Among racial -- by racial group, yes.
- 17 \parallel Q And the graphs that are up on the screen, is that --
- 18 \blacksquare A I'm sorry. This is an initial approach that I took.
- 19 I've done both of these things. I took both approaches. This
- 20 is a scatter plot. In my report I begin with a scatter plot,
- 21 | mainly because I think it helps the reader visualize the
- 22 situation. I took the same approach that Dr. Kimball had
- taken in his previous blog post that showed a scatter plot of
- 24 this kind.
- 25 Again, I think it's better for the reader. It's

easier to look at a smoothed -- it's called a LOWESS smoother.

That's what these lines are. It's nice to look at those, and what we see here is the relationship between -- at the precinct level between the African-American share of the voting-age population, and turnout is minimal.

There's just -- one has to really squint to see a relationship here. There's a bit of a relationship in 2015. It's not very strong. What this indicates, and I think probably because of the fact that the school district is different than the rest of the St. Louis metropolitan area in this regard, there is not much of a relationship or any relationship here between turnout and African-American share at precinct level.

- Q And that was your conclusion using both ecological inference and using the scatter plots?
- A Yes, that's right. But the ecological inference analysis did find a difference between turnout in some of the years.

 And the recent years that are analyzed by -- well, that we just went through, 2011 to 2015, these were also the years that Dr. Engstrom went through yesterday. In those years I did see a difference between white and African-American turnout. In 2011, the election that we keep talking about -- and that we also see a difference, even though this graph doesn't show it, it's very slight we see in the graph, that we did see a significant difference in 2015, a difference where

- 1 white turnout was a bit higher than African-American turnout.
- 2 But in those three elections in the middle -- 2012, 2013, and
- 3 2014 -- there's no difference.
- 4 Q Let's move on to registration. We've already talked
- 5 about it briefly. I just want to ask, is it appropriate to
- 6 use statewide registration percentages and apply that to the
- 7 Ferguson-Florissant School District?
- 8 A Certainly not, for the reasons I've just described. The
- 9 Ferguson-Florissant School District is different than the
- 10 state of Missouri in many ways.
- 11 Q And other than looking at the percentages of voter
- 12 | registration in Missouri, did plaintiffs do any other sort of
- 13 analysis with regard to registration?
- 14 A No. The data are available. They're there to do that,
- 15 but no one -- the precinct-level data provide registered voter
- 16 information; so it would be possible to do that, but, no, they
- 17 did not do that.
- 18 Q What's your opinion with regard to which election system
- 19 is the most beneficial to the African-American population in
- 20 Ferguson-Florissant?
- 21 A Based on my research about the relationship between
- 22 | geographic concentration and the overall size of the
- 23 population, it's clear that a majority that is geographically
- 24 dispersed benefits from an at-large system. A minority that
- 25 is geographically concentrated benefits from a single-member

district system. That logic is at the heart of Section 2 of the Voting Rights Act.

In the Ferguson-Florissant School District, whites are a geographically concentrated minority. They are the group who stand to benefit from the imposition of single-member district.

Q Let's talk about the candidate slating process. What's your opinion with regard to whether the Ferguson-Florissant NEA or the North County Labor -- whether they have a slating process for candidates?

A I don't have any information, any sense, that the slating process exists as I understand what a slating process would be.

Q How do academics define a "slate"?

A There is some group that decides to recruit candidates to run with them, and this is how I understand it. Perhaps there are other definitions. But people who go and recruit others to run on a — they're kind of gatekeepers of who's allowed to be on that slate.

Q From the testimony you heard from Mr. Green and from some of the candidates, is there any exclusion from the

Ferguson-Florissant NEA endorsement process?

A I believe the testimony I heard was that it's -- there's a meticulous effort to keep the selection process evenly divided between African Americans and whites, and everyone is

- open and invited to apply for endorsement. And most candidates do, but some don't.
- 3 Q Is there any evidence that's been provided that shows
- 4 that African Americans are shut out of the process?
- 5 A Certainly not.
- Q Do you think that April elections increase the influence
- 7 of slating groups?
 - A I don't have any reason to believe that.
 - Q Has there been any evidence of that?
- 10 A No.

- 11 Q Is there a problem with knowing who applied for different
- 12 | endorsements?
- 13 A Well, if one wants to draw a causal inference about being
- 14 endorsed by an entity and claim that that endorsement predicts
- 15 success of candidates, then one needs to know whether or not
- 16 candidates applied to be endorsed. There is no way to draw a
- 17 causal inference about the importance of being endorsed
- 18 | without that information because, for instance, imagine that
- 19 energetic, smart, interested candidates who want to win are
- 20 those who apply for endorsements. Let's also imagine that
- 21 such candidates are more likely to win. It's, therefore,
- 22 | likely we will see a correlation between those who are
- 23 endorsed and those who win.
- 24 | Q Did you analyze, in addition to the Ferguson-Florissant
- 25 School District elections, any exogenous elections with regard

to the Ferguson-Florissant School District?

A I did. And the reason I did that is because you may recall I was describing the difficulty, the kind of complexity of a multi-winner system with sometimes two and sometimes three seats, and we've got bullet voting. I described how difficult it is to come up with a way of identifying minority-preferred candidates.

I identified two approaches I thought were reasonable for school board elections, but then I thought, well, perhaps we can find a way to kind of move beyond this difficult context and get some other kind of data. And there is a tradition in VRA cases of looking to so-called exogenous elections; so I decided to do that.

Q Which elections did you review?

A What I decided to do was, working from today backwards, find also -- kind of this is the way this has been done in some other cases as far as I know -- find contests where there's both an African-American and white candidate running and then -- and then take the data, what's -- again, this is another nice use of geographic information systems. What we can do is we can take the precinct-level data that we can get from the St. Louis County Board of Election Commissioners, okay? We take those data and we superimpose the district boundary. We take the precincts that are within the district boundary, and so I'm going to look here at elections where

82 there is a -- where there is an African American versus a 1 white candidate, and I'm going to look at elections for 2 3 offices where the office is larger, the area encompassed by 4 the office is larger than the school district so that I know 5 everyone's voting in the office. There's not some part of the 6 school district that's left out. Everyone is voting in this 7 office. And so to determine --8 I'm going to stop you right there. I've pulled up -- I 9 see people flipping through their notebooks. This is page 14

of Exhibit B, your rebuttal regarding bloc voting.

So the idea here is that in a Section 2 case the plaintiffs need to establish -- remember, I've been -- I say this a few times: That the white majority needs to defeat the minority group through bloc voting. And so I thought it would be a simple test here. Let's look at all of these other races that take place in areas that are larger than the school districts, and let's see what happens in the school district when there's an African-American candidate and a white candidate, and let's see who wins, because if a white majority is blocking the African-American voters, we should see that show up in these data. And, in fact, we see quite the opposite.

- And does this chart accurately reflect your findings?
- 24 Yes.

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Can you go through for your findings for the Court? Q

A Well, I can -- yes, I can keep it brief. I've chosen every election with the characteristics I describe, and I've gone backwards, back to 2008. And we've got some races that are Democrats versus Republicans, and we have some races that are primaries where there are no partisan labels. I think those are especially useful.

We see in all of these cases that the

African-American candidate gets a majority of the vote in the district, and often it's a super majority. Often it's very large. There's only a couple that are close, and even the close ones are themselves interesting. Charlie Dooley received more support in the Ferguson-Florissant School District than Steve Stenger even though I believe Steve Stenger won that election in the rest of the St. Louis County. And there are a couple of other races like that, but I'll keep it brief, but the key thing is that the African-American candidate always wins. Very successful in the district.

Q All right. Are there other benefits of an at-large election scheme other than it's better for minority representation?

A Yes. I think the primary benefit is it has to do with making policies related to the education of children. This is why at-large school districts are used by school boards around the country. It's the most common form of government for school boards. There are a -- a lot of people argue in the

academic literature and also people who serve on school boards 1 and people in the communities make the observation that it's 2 3 important to have policies that represent the entire district, 4 especially the high schools, and really take the district as a 5 whole rather than creating a distributive battle between 6 different elementary schools and creating resource battles 7 that play out in board meetings. This is a known problem with single-member district-based boards, and this is why it's very 8 9 rarely used. I think this is why the Missouri statute takes 10 the form that it does. 11 Dr. Rodden, in your opinion, what will be the result if plaintiffs are successful in this case? 12 13 I believe we'll end up with a school board that is, in my 14 view, more likely to represent whites than African Americans. 15 I believe that African Americans are on the cusp of achieving a school board majority just as they have already achieved in 16 17 Hazelwood next door. I believe this is the institution that 18 facilitates that transition and that, if plaintiffs are victorious, it will be a step backwards and it will create an 19 20 opportunity for whites to continue to stay in control of the 21 school board. 22 MS. ORMSBY: Give me just a minute. I don't have anything further. 23 24 THE COURT: Why don't we take a 15-minute recess.

We'll start cross. I don't expect you to be done in 45

minutes. But I have a 12:30 sentencing; so we'll break about 1 then and take our normal lunch time, but I don't see any 2 reason to lose the 45 minutes, unless you feel strongly 3 4 otherwise. 5 MR. HO: No, Your Honor. Ready to start whenever 6 you're ready. 7 THE COURT: Okay. Let's take a 15-minute break. We'll come back at 11:55. 8 (COURT RECESSED FROM 11:45 AM UNTIL 11:58 AM.) 9 10 **CROSS-EXAMINATION** 11 BY MR. HO: Good morning/almost afternoon, Dr. Rodden. 12 13 Good morning. 14 My name is Dale Ho. I represent the plaintiffs in this 15 matter. It's nice to see you again. 16 Good to see you. 17 Dr. Rodden, your understanding is that a racial 18 polarization analysis attempts to measure whether within a 19 particular jurisdiction minority voters and white voters tend to vote for different candidates for particular elected 20 21 office, correct? 22 I approached the issue of racial polarization in a couple 23 of different ways. I examined scatter plots. I'm sorry, Dr. Rodden. I didn't ask how you attempted to 24 25 measure racial polarization in your report. I asked you if

- 1 your understanding of a racial polarization analysis is
- 2 something that attempts to assess whether or not minority
- 3 voters, on the one hand, and white voters, on the other hand,
- 4 tend to vote for different candidates within a particular
- 5 jurisdiction for particular elected office. Correct?
- 6 A Is that a -- I'm sorry. Repeat the first part of the
- 7 question.
- 8 Q I can have the court reporter read that back to you if
- 9 you would like.

10 (QUESTION READ BACK.)

- 11 A That is one approach to racial polarization analysis,
- 12 yes.
- 13 Q And as a political scientist, you would describe Dr.
- 14 Richard Engstrom as one of the nation's leading scholars on
- 15 the study of racially polarized voting, correct?
- 16 A He has done a lot of work in this area, yes.
- 17 Q So that's a correct? You do -- you would describe him as
- 18 **∥** one of the nation's leading scholars on racially polarized
- 19 voting?
- 20 A Yes.
- 21 | Q Now, I see you have a very extensive list of publications
- 22 in your CV. Dr. Rodden, have you -- you have never published
- 23 | any peer-reviewed scholarship that focuses on racially
- 24 polarized voting patterns, correct?
- 25 A No.

- And, Dr. Rodden, you have never performed peer review for 1 any articles that attempt to measure whether voting is 2 racially polarized in a particular jurisdiction, correct? 3 4 I believe I have. 5 Dr. Rodden, do you remember your deposition in this case? 6 I do. 7 It was taken on August 20, 2015; is that right? 8 Α Yes. 9 MR. HO: Permission to approach, Your Honor, with a 10 copy of the deposition transcript. 11 THE COURT: Why don't you just put it on the screen. MR. HO: We can do that too. 12 13 THE COURT: He can't read the whole thing. 14 MR. HO: Oh, no, no. I just wanted to bring him 15 to the correct page. But we can bring it up on the screen. We were having technical problems earlier. 16 17 THE COURT: All right. 18 (BY MR. HO) Could you bring up page 179 on this screen, 19 please. This is line 17. 20 "QUESTION: Okay. And just to be clear, you've never 21 peer reviewed any articles yourself that attempt to measure 22 whether or not voting is racially polarized in a jurisdiction, 23 have you? "ANSWER: Not that I can recall." 24
- 25 Was that my question, and was that your answer?

- 1 A It was.
- 2 Q Now, you testified that you have served as an expert in
- 3 three cases other than this one. Correct, Dr. Rodden?
- 4 A I would first like to further answer the last question.
- 5 I received an article related to racially polarized voting
- 6 from the *Election Law Journal* recently, and I have been
- 7 serving as a reviewer since the time of the deposition because
- 8 I've been doing a lot of work in this area.
- 9 Q And when did you receive that article, Dr. Rodden?
- 10 A I can't remember. A couple months ago.
- 11 Q It was after your deposition, though, right?
- 12 A Yes.
- 13 Q And your deposition was under oath as your testimony is
- 14 here today, right?
- 15 A Yes.
- 16 Q And that is the one time that you have peer reviewed an
- 17 | article --
- 18 A Yes.
- 19 Q -- concerning racially polarized voting in a particular
- 20 jurisdiction, correct?
- 21 A Yes.
- 22 | Q Now, you testified that you have served as an expert
- 23 | witness in three other cases. Correct, Dr. Rodden?
- 24 A Yes.
- 25 Q And, Dr. Rodden, other than this case, you have never

- been offered to a court or qualified by a court as an expert
- 2 on racially polarized voting patterns, correct?
- 3 A That's correct. Not yet. The other case in Virginia
- 4 that I described has not yet come to trial.
- 5 Q And, Dr. Rodden, before this case, you had not previously
- 6 served as an expert witness in a case where the plaintiffs
- 7 were challenging a districting arrangement for vote dilution
- 8 under the Voting Rights Act, correct?
- 9 A Repeat the question, please.
- 10 Q Other than this case, you have not previously served as
- 11 an expert in a case where the plaintiffs were challenging an
- 12 electoral arrangement as dilutive under the Voting Rights Act,
- 13 | correct?
- 14 A That's correct.
- 15 Q I'd like to ask you a little bit about your report. You
- 16 | have two methods for measuring voting patterns by race in your
- 17 | initial report, correct?
- 18 A Yes.
- 19 Q Now, one of these is a bivariate correlation analysis.
- 20 That's how we can describe it, right?
- 21 A Yes.
- 22 Q And that means that you take two variables. You take the
- 23 African-American share of the voting-age population in each
- 24 precinct, and you also take the vote share for
- 25 African-American candidates at each precinct, and then you try

- 1 to determine if there's a correlation between those two
- 2 variables. Correct?
- 3 A Yes.
- 4 Q So fair to say that you're checking to see if, as the
- 5 African-American percentage of voting-age population
- 6 increases, the vote share for African-American candidates
- 7 increased. Correct?
- 8 A Yes.
- 9 Q Could we bring up Defendants' Exhibit A, Dr. Rodden's
- 10 initial report, page 20, Figure 7.
- This figure shows the results of your bivariate
- 12 correlation analysis, correct?
- 13 A Yes.
- 14 Q And you performed this analysis for four elections, the
- 15 2012 through 2015 elections, correct?
- 16 A Yes.
- 18 | bivariate correlation analysis, correct?
- 19 A That's correct.
- 20 Q But, Dr. Rodden, you found that in all four elections
- 21 | that you looked at, 2012 through 2015, as the black voting-age
- 22 population share increases in a precinct, generally speaking
- 23 \parallel so too does the vote share for African-American candidates.
- 24 | Correct?
- 25 A Yes.

- 1 Q And you agree, based on your bivariate correlation
- 2 analysis, that within the Ferguson-Florissant School District
- 3 African-American voters tend to vote for African-American
- 4 candidates for school board. Correct?
- 5 A The correlation is positive, yes.
- 6 Q Now, in your report you did not compare the
- 7 Ferguson-Florissant School District to other jurisdictions to
- 8 see if the correlation was more or less positive in the
- 9 Ferguson-Florissant School District as compared to the other
- 10 jurisdictions. Correct?
- 11 A No. I didn't believe that was required.
- 12 Q Correct, you did not make that comparison? Right?
- 13 A That's correct.
- 14 Q In this bivariate correlation analysis, you do not
- 15 attempt to identify the black-preferred candidates. Correct?
- 16 A No. As I described, this was an initial attempt to give
- 17 | the reader an overview of the data. To have a sense of what
- 19 visualizations are useful. And then we can take that and
- 20 pring it to the ecological inference analysis with a sense of
- 21 what the underlying precinct-level data looked like, and that
- 22 is the spirit in which I presented these graphs.
- 23 Q And, Dr. Rodden, you agree that some black candidates are
- 24 ■ not the preferred candidates of black voters, correct?
- 25 A That's correct.

- 1 Q And you include some of those black candidates who are
- 2 not the preferred candidates of black voters in your
- 3 calculation of the vote share of African-American candidates,
- 4 correct?
- 5 A That's correct.
- 6 Q Now, in these charts each dot represents a precinct,
- 7 | correct?

- A Yes.
- 9 Q Now, in plotting your regression lines to measure if
- 10 there's a correlation between the black voting-age population
- 11 and support for black candidates, you treat each precinct
- 12 | equally. Correct?
- 13 A I believe I do.
- 14 Q And, Dr. Rodden, you would agree that precincts vary in
- 15 the number of ballots cast at each precinct?
- 16 A Yes.
- 17 Q And you know, Dr. Rodden, from working with some of this
- 18 data, that precincts within the Ferguson-Florissant School
- 19 District may have as few as two ballots cast for school board
- 20 and as many as 300 ballots cast for school board?
- 21 A I believe that is a description of an extreme case. In
- 22 general, the sizes of the precincts are not all that diverse,
- 23 | and it certainly is an issue. And, in fact, for these graphs,
- 24 | I prepared similar graphs to the one that Dr. Kimball
- 25 prepared, with bubbles corresponding to the size of the

precinct. I like that type of graph. I think it's an attractive graph, and I think it more accurately captures the size of each precinct. One can then also weight the regression line by the size of the precinct. I prepared those graphs and I did not present them because they were ugly.

Think about all those bubbles scrunched onto the graph. Think about what that would look like. I wanted the reader to be able to see time series analysis. I wanted the reader to be able to see a simple display they could follow over time. I am a -- visual design is something I care about. I didn't like all the bubbles. I didn't produce them.

- Q Well, we'll talk about that in a second, but let's just stick with what's actually in your report and what you actually submitted to the Court for a moment. Okay, Dr.
- 15 Rodden?

- 16 A Certainly.
 - Q So the bivariate turnout -- I'm sorry. The bivariate correlation analysis here does not attempt to adjust for the size of the precincts. Correct, Dr. Rodden?
 - A That is correct.
 - Q So when you try to measure the correlation between race and African-American candidate vote share, you give equal weight to a precinct in which two ballots are cast as you would give to a precinct where 300 ballots are cast in the report that you submitted to the Court. Correct, Dr. Rodden?

- 1 A As I described, there are two or three very small
- 2 precincts that are outliers with respect to their size. I did
- 3 not feel that the problem created by that was worth pursuing
- 4 in these graphs. I recognize the situation you're talking
- 5 about. I know which precincts you're talking about. There is
- 6 a small handful of them. I'm not sure why the Board of
- 7 | Election Commissioners has not combined them in the way it
- 8 does others. I believe it has to do with the location of the
- 9 airport.
- 10 Q But the graphs that you say you did that attempt to
- 11 adjust for the size of the precinct, those are nowhere in any
- 12 of your reports. Right, Dr. Rodden?
- 13 A That's correct.
- 14 Q Dr. Rodden, you agree, do you not, that this simple
- 15 bivariate analysis is not the kind of fine-grained analysis
- 16 that one needs to assess whether voting is racially polarized
- 17 | in the district?
- 18 A I believe those are the words I used, yes.
- 19 Q So let's then turn to your ecological inference analysis
- 20 of racial polarization in the Ferguson-Florissant School Board
- 21 elections. Now, you used EI to estimate the various levels of
- 22 support that candidates got from white voters and black
- 23 | voters, respectively, in each election -- each contested
- 24 | election going back to 2000. Correct, Dr. Rodden?
- 25 A Yes.

- 1 Q Now, Dr. Engstrom did this too, but he did it slightly
- 2 differently than you did, Dr. Rodden; that he compared the
- 3 support that candidates got among black voters and
- 4 non-African-American voters. Right, Dr. Rodden?
- 5 A I believe so. I don't recall how he handled that
- 6 distinction.
- 7 Q You compared the support that candidates got from black
- 8 voters to white voters. Right, Dr. Rodden?
- 9 A I believe that's correct.
- 10 Q So you excluded some voters from your analysis, those who
- 11 are neither black nor white. Correct?
- 12 A I believe that's the case.
- 13 Q Now, from 2000 to 2015, there were 12 contested elections
- 14 that you analyzed. Correct?
- 15 A That sounds correct.
- 16 Q And I believe you testified that, when you assessed your
- 17 | results, you gave a lot of thought to how you would identify
- 18 the candidates of choice. Right?
- 19 A I did.
- 20 Q And you proposed two methods for identifying candidates
- 21 of choice. Correct, Dr. Rodden?
- 22 A Yes.
- 23 \parallel Q One is to take the single candidate with the highest
- 24 estimated level of support. Right, Dr. Rodden?
- 25 A Yes.

- Q Is it okay if we refer to that today as the top-ranked candidate approach?
 - A Yes.

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- Q And the other method you propose is to take the two or three candidates with the highest point estimates for candidate support, depending on if there are two or three seats available, and label all of those the preferred
- 9 A Yes.

candidates. Correct?

- 10 Q Okay if we call that the point estimate approach?
- 11 A Yes.
- Q Now, you have never published a peer-reviewed article on racial polarization analysis employing either of these two approaches for identifying candidates of choice. Correct, Dr.
- 15 Rodden?
- 16 A That's correct.
- 17 Q And you testified earlier that you don't understand Dr.
- 18 Engstrom's method for identifying candidates of choice. That
 19 was your testimony, right?
- 20 A There was no description in the text that would lead me
 21 to an understanding of how he identified the top candidates --
- and his minority-preferred candidates and how the next ranked
- 23 candidates were excluded.
- 24 Q So I'd like to ask you a few questions about your
- 25 top-ranked candidate approach. Now, under this approach, the

- 1 total level of support that a candidate receives is
- 2 | irrelevant -- correct, Dr. Rodden? -- as long as that
- 3 candidate has the top level of support. Right?
- 4 A That's correct.
- 5 Q So it doesn't matter if a candidate gets 10 percent of
- 6 | black voters' votes or 70 percent of black voters' vote; if
- 7 that candidate is the top-ranked candidate, that candidate is
- 8 a black-preferred candidate. Correct?
- 9 A Yes.
- 10 Q And relative levels of support don't matter either --
- 11 | right, Dr. Rodden? -- when you compare the top-ranked
- 12 candidate to others under this decision rule. Right?
- 13 A That was the approach under that decision, yes.
- 14 Q So if Candidate A beats Candidate B by 40 points or beats
- 15 Candidate B by .1 percentage point, Candidate A is the lone
- 16 black-preferred candidate. Correct?
- 17 A That's right.
- 18 Q Can we bring up Plaintiffs' Exhibit 75. Now, Dr. Rodden,
- 19 this is Plaintiffs' Exhibit 75. It's been admitted into
- 20 evidence. This is a document you were shown in your
- 21 deposition. I believe we called it Rodden Exhibit 18 during
- 22 your deposition.
- 23 This chart lists the candidates of choice for white
- 24 voters and black voters, respectively, under your top-ranked
- 25 candidate approach for each contested election that you

- 1 examined. Correct?
- 2 A Yes.
- 3 Q And it looks correct to you? Looks accurate?
- 4 A Yes.
- 5 Q I want to ask you about the candidate preferences under
- 6 this approach. In the 12 contested elections from 2000
- 7 through 2015, all of the top-ranked candidates amongst white
- 8 voters were white. Correct?
- 9 A That's correct.
- 10 Q In 12 contested elections from 2000 through 2015, all but
- 11 one of the top-ranked candidates among black voters was black.
- 12 | Correct?
- 13 A Yes.
- 14 Q The lone exception, the one time in which the top-ranked
- 15 candidate among black voters was white, was in 2009. Correct?
- 16 A Yes.
- 17 \blacksquare Q And in that election there were no black candidates for
- 18 Ferguson-Florissant School Board. Correct?
- 19 A That's correct.
- 20 Q When we look at your results as a whole in 12 contested
- 21 \parallel elections from 2000 through 2015, black and white voters have
- 22 never preferred the same candidate as their top choice in a
- 23 contested election. Correct?
- 24 A Yes. And I might add that in my lifetime African
- 25 Americans have -- and whites -- have never had the

top-preferred candidate in presidential elections. I don't
find this to be surprising. This is a reflection of the fact
that there is a correlation between the vote share of African
American -- between the votes of African Americans and the
votes of African-American candidates and that it's not
surprising to see difference between those groups and the
candidates they prefer.

The question as asked in the Voting Rights Act is whether it's possible for a coalition between African Americans and whites to elect a candidate. Can the African-American candidate of choice be elected? And we have --

Q Dr. Rodden, I don't think that was my question.

THE COURT: Time out for everybody. This is going to go a lot better if you just answer the question he asks, and then counsel for the school district will have follow-up questions when he's done.

MR. HO: I move to strike his responses --

THE COURT: I'm not going to do anything. I mean, he said it. I'm here. I'm not going to erase my brain. But if you want to inquire that and cross-examine him on it, that's fine. And, obviously, it's better if you just restrict your answers to his questions.

Q (BY MR. HO) So I'm not asking you about presidential elections or other jurisdictions. I'm simply asking you here

- 1 in the Ferguson-Florissant School District in the 12 contested
- 2 elections from 2000 through 2015, black voters and white
- 3 voters have never preferred the same candidate as their top
- 4 choice in a contested election for school board. Correct?
- 5 A Yes. When we restrict ourselves to the top choice, that
- 6 result emerges, yes, clearly.
- 7 Q And restricting ourselves to the top choice is one of the
- 8 decision rules that you employ in your report for assessing
- 9 who the candidates of choice are for black and white voters.
- 10 | Correct?
- 11 A Yes.
- 12 Q Okay. You mentioned the success rates as being something
- 13 I that is relevant under the Voting Rights Act. Of the 12
- 14 candidates who were the top-ranked candidates among white
- 15 voters in contested elections, all 12 were elected. Correct,
- 16 Dr. Rodden?
- 17 **A** Yes.
- 19 candidates among black voters in contested elections, six of
- 20 the 12, or 50 percent of them, were elected. Correct?
- 21 A That's correct.
- 22 Q I'd like to bring up Defendant's Exhibit II on the
- 23 screen. I want to show you one of the defendants' exhibits,
- 24 and in particular I want to focus on this table in the second
- 25 half of the page. For the record, this table appears to

 $1 \cap 1$

reprint information located in defendants' pretrial brief at page 32.

This table apparently purports to identify the single most preferred candidate among African-American voters in each of the 12 contested elections since 2000. Right, Dr. Rodden?

A I did not prepare this table. I'd like to take a moment to look at it.

- Q Sure. Time your time.
- 9 A Okay. Thank you.
 - Q Now, according to this table, it looks like seven out of 12 candidates most preferred by African Americans were elected if you just add up the yes's in the "elected" column. Right,
- 13 Dr. Rodden?

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- 14 A I believe so, yes.
- 15 Q But we established that's wrong. Right, Dr. Rodden?
- 16 That six out of 12 top-ranked candidates among
- 17 African-American voters were elected, not seven out of 12.
- 18 | Correct?
- 19 A I'm not following where these different the data are
 20 coming from. If you can clarify what the previous exhibit
 21 was.
 - MS. ORMSBY: Your Honor, I'd like to object to the offering of this exhibit. It has not been admitted into evidence. It's a defendants' exhibit that was not used, and I don't think it's appropriate for plaintiffs' attorney to use

1 it.

2 THE COURT: Just tell me where we're going.

MR. HO: Well, I haven't offered it into evidence,
Your Honor, but this is a table that --

THE COURT: He wasn't asked about it on direct either. I understand to the extent there's a discrepancy and preferred candidates and their success, let's get to it as opposed to -- you know. They didn't use it. They haven't offered it.

THE WITNESS: May I add that I've never --

THE COURT: Saying that it's --

MR. HO: It's also in the pretrial brief, and it creates a mistaken impression about the success rate for African-American-preferred candidates.

THE WITNESS: I've never seen the table before. This is the first time I've laid eyes on it.

Q (BY MR. HO) I can move along. Let's look back at Plaintiffs' Exhibit 75. Now, if we look at the last ten years, from 2006 through the present, there were total of seven contested elections. Correct, Dr. Rodden?

A Yes.

Q And of the seven candidates who were the top-ranked candidates among black voters in contested elections since 2006, three out of seven were elected. Correct?

A Yes.

- 1 Q And that's a success rate of about 43 percent. Right,
- 2 Dr. Rodden?
- 3 A That's correct.
- 4 Q And that's a lower success rate for black voters'
- 5 top-ranked candidates in contested elections during the past
- 6 ten years as compared to the full period since 2000. Correct?
- $7 \quad A \quad Yes.$
- 8 Q And if we limit ourselves to the last five years, 2011 to
- 9 the present, there were a total of five contested elections.
- 10 Right, Dr. Rodden?
- 11 A Yes.
- 12 Q And of the five candidates who were the top-ranked
- 14 2011, two out of five were elected. Correct, Dr. Rodden?
- 15 A Yes. We can divide up the data in a variety of ways and
- 16 produce different fractions accordingly.
- 17 \parallel Q That's a success rate of about 40 percent. Correct, Dr.
- 18 Rodden?
- 19 A Yes.
- 20 Q And that's a lower success rate for black voters'
- 21 top-ranked candidates in contested elections during the last
- 22 If ive years than if we compare the same figure for the last ten
- 23 years. Correct, Dr. Rodden?
- 24 A Yes. But I certainly testified to the effect that there
- 25 are some features of the 2014 election that are useful of --

worthy of consideration and that the lesson we learned from this bean counting approach are limited when we examine the elections relative to what we learn when we examine the elections individually.

But if it's necessary to count up wins and losses and turn them into fractions and make decisions accordingly, then this is the way one would do it.

- Q So your answer to my question was "yes." Correct? Right, Dr. Rodden?
- A If I recall the question correctly, I believe it's "yes."
 - Q I want to ask you a few questions about election results under your point estimate approach, your other approach for identifying candidates of choice.

Can we look at Plaintiffs' Exhibit 69. It's a little hard to read. I have printed copies which may be easier for the witness and the Court. If I may approach, Your Honor.

THE COURT: You may.

Q Dr. Rodden, this is Plaintiffs' Exhibit 69, a document that you filled out during your deposition. We called it "Rodden Exhibit 12" during your deposition. This chart lists the candidates of choice of white voters and black voters, respectively, employing your point estimate approach for each contested election that you examined. Does that appear correct to you?

A Yes.

- Q Now, we established earlier there were 12 contested elections going back to 2000?
 - A Yes.

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- Q And if we look at those 12 contested elections under your point estimate approach, there were 27 candidates of choice for black voters and 27 candidates of choice for white voters.
- 7 | Correct?
 - A Yes. That's the advantage of the approach.
 - Q And on this chart I believe you circled the name of every candidate who is African American. Do you see that?
- 11 A I do.
- Q Why don't we bring up a version of this chart that's maybe a little bit easier to read and has some additional
- 14 information on it. Can we bring up Plaintiffs' Demonstrative

6. This is the same information, but you can confirm, if

- 16 you'd just compare it to the point estimate worksheet that I
- 17 showed you a moment ago, that this demonstrative identifies
- 18 the same candidates that you identify as candidates of choice
- 19 under the point estimate approach. Right, Dr. Rodden?
- 20 A I will accept that that's what you've done.
- 21 Q And I will okay -- now, this chart also explicitly
- 22 dentifies the race of each candidate. Correct?
- 23 A It appears to, yes.
- Q And it also provides some aggregate totals about the races of the preferred candidates in the bottom row. Do you

1 see that?

A Yes.

- 3 Q And there's an additional column on the right that
- 4 identifies instances where, according to your point estimate
- 5 approach, black and white voters overlap in a candidate
- 6 preference. Do you see that?
- $7 \quad A \quad Yes.$
- 8 Q Okay. Now, using your point estimate approach during the
- 9 12 contested elections since 2000, a total of only two out of
- 10 27 of white-preferred candidates were African American.
- 11 | Correct?
- 12 A Will you ask the question again? I'm sorry.
- 13 Q Using your point estimate approach of the 27
- 14 white-preferred candidates going back to 2000, only two were
- 15 African American. Correct?
- 16 A I suppose I -- it would take me some time to go through
- 17 the figure, but I will accept --
- 19 two out of the 27 white-preferred candidates are African
- 20 American, do you?
- 21 A I've never examined that before, but I will take your
- 22 word for it.
- 23 Q You didn't think to examine the race of the
- 24 white-preferred candidates using your point estimate approach,
- 25 Dr. Rodden?

- 1 \blacksquare A It was not in my report.
- 2 Q Those two African Americans who were white-preferred
- 3 candidates under your point estimate approach were Gwen Thomas
- 4 in 2000 and not again until 15 years later, Dr. Graves in
- 5 2015. Correct, Dr. Rodden?
- 6 A Yeah, that's correct. I have not done this analysis
- 7 because I analyzed candidates of choice from the perspective
- 8 of the -- of what I understood the court decisions to be that
- 9 it was not to be determined by race. So that's not something
- 10 that I examined.
- 11 Q Now, using your point estimate approach -- and we
- 12 looked -- if we look at black candidate -- black voters'
- 13 \parallel candidates of choice, of the 27 -- excuse me. Of the 27
- 14 black-preferred candidates going back to 2000, 17 out of 27
- 15 are African American. Correct?
- 16 A It appears so. Again, that doesn't seem like information
- 17 \parallel that's related to a Section 2 claim, but I will accept that.
- 18 Q Now, using your point estimate approach during the 12
- 19 contested elections going back to 2000, black voters and
- 20 whites voters shared a preference for ten out of 27 possible
- 21 preferred candidates. Correct, Dr. Rodden?
- 22 **A** Okay.
- 23 Q So it's fair to say that under your point estimate
- 24 approach black voters and white voters diverged in terms of
- 25 their candidate preferences two thirds of the time?

- A The question is whether if we examine the race of the candidate?
- 3 \mathbb{Q} No, Dr. Rodden. My question is if we just look at the 27
- 4 candidates that white voters preferred under your point
- 5 estimate approach and the 27 candidates that black voters
- 6 preferred under your point estimate approach, two thirds of
- 7 the time 17 out of 27 candidate preferences are different.
- 8 Correct, Dr. Rodden?
- 9 MS. ORMSBY: Your Honor, I'm going to object. This
 10 goes beyond the scope of direct examination.

THE COURT: I'll give him some latitude.

- MR. HO: He's proposed an --
- THE COURT: You just won. You know, unless you want
- 14 to lose, I'd keep going.
- 15 Q (BY MR. HO) Sorry. Sorry, your Honor.
- 16 A The question again?
- 17 Q Sure. Using your point estimate approach during the 12
- 19 diverged on candidate preference with respect to about two
- 20 thirds of the candidates. Correct, Dr. Rodden?
- 21 A Okay.

- 22 Q That's a yes?
- 23 A I'm looking at this for the first time. I would be -- I
- 24 would prefer to have time, more time, to look at it, but I
- 25 will accept that you've presented the data correctly.

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So in conducting your racial polarization analysis, you
 1
    didn't look to compare the list of candidates under your point
 2
 3
    estimate approach for --
 4
             MS. ORMSBY: Objection, Your Honor. This has been
 5
    asked and answered.
 6
              MR. HO: I can move on, Your Honor.
 7
              THE COURT: Okay. We're going to take our lunch
    recess at this time. We'll reconvene at 1:40. We will start
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     the sentencing in five minutes. All right. Thank you.
        (COURT RECESSED FOR LUNCH FROM 12:30 PM UNTIL 1:55 PM.)
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11
              THE COURT: Yes?
             MS. ORMSBY: Your Honor, may Tony and I approach
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13
    briefly?
              THE COURT: Sure. On or off the record?
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             MS. ORMSBY: Off the record.
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             (A BENCH CONFERENCE WAS HELD OFF THE RECORD.)
17
             THE COURT: Are you ready?
18
             MS. ORMSBY: Yes.
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             THE COURT: Remind you, sir, you're still under oath.
20
             You may proceed.
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        (BY MR. HO) Thank you, Your Honor.
             Can we bring up Plaintiffs' Exhibit 69 back onto the
22
    screen, please.
23
             Dr. Rodden, before we talk about this, I just want to
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25
    ask you a question. Did you discuss your testimony with your
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- 1 counsel during the lunch break today?
- 2 A Yes.
- 3 Q Okay. And did you discuss what answers you might give to
- 4 questions with your counsel during the lunch break today?
- 5 A No. We discussed my brief testimony.
- 6 Q Now, we have Plaintiffs' Exhibit 69 here on the screen,
- 7 and I think we established before the lunch break that this
- 8 lists the candidates that you identify as black preferred and
- 9 white preferred using your point estimate approach. Right,
- 10 Dr. Rodden?
- 11 A Yes.
- 12 Q And there are columns here which indicate the number of
- 13 successful candidates under that approach. Right, Dr. Rodden?
- 14 A Yes.
- 15 Q And some sum totals at the bottom of this page. Right,
- 16 Dr. Rodden?
- 17 **A** Yes.
- 18 Q Now, using your point estimate approach during the 12
- 19 contested elections since 2000, 24 out of 27 white-preferred
- 20 candidates were elected. Correct?
- 21 A Yes.
- 22 Q And so that means that using your point estimate approach
- 23 white-preferred candidates have a success rate of about 89
- 24 percent since the year 2000. Correct?
- 25 A Yes.

- 1 Q Now, let's look at black-preferred candidates. Using
- 2 your point estimate approach during the 12 contested elections
- 3 since 2000, 13 out of 27 black-preferred candidates were
- 4 elected. Correct?
- 5 A Yes.
- 6 Q And so that means that under your point estimate approach
- 7 | fewer than half of black-preferred candidates were elected in
- 8 contested elections since 2000. Correct?
- 9 A Yes.
- 10 Q And you noted on your direct testimony that this number
- 11 was the subject of a typo in your initial report. Right, Dr.
- 12 Rodden?
- 13 A Yes, that's correct.
- 14 Q Your initial report said that 14, or a majority, of
- 15 | black-preferred candidates under your point estimate approach
- 16 were successful. Right?
- 17 A That was a mistake.
- 19 candidates who were successful under the point estimate
- 20 approach. Right?
- 21 A It's 48 percent, that's right.
- 22 Q Now, I believe Ms. Ormsby asked if there were other
- 23 errors in this report that you'd like to bring to the Court's
- 24 attention. Do you remember that?
- 25 A I do.

Q Now, you stated in your report that, if you include uncontested elections, 20 black-preferred candidates out of 37 available seats were successful. Right, Dr. Rodden?

A Yes.

Q Do you know if that "20" figure is accurate, or do you need to subtract one in the same way that you need to subtract one from the 14 figure that you quoted earlier?

A Yes, it does. It requires a little bit more discussion. There was an approach taken in which I was trying to understand the difficult problem of how to identify a candidate of choice when no election is held. And I adopted a decision rule that if someone had been a minority-preferred candidate when they were running in a contested election, I would also classify them as a minority-preferred candidate in an uncontested election.

And I believe the controversial case was with Ms.

Hogshead. And we had a discussion during the deposition about whether it was appropriate to consider someone a minority-preferred candidate in an uncontested election that was held prior to the contested election in which I made the determination that the individual was a minority-preferred candidate.

And what I -- I think we came to an agreement -- perhaps you'll have the same recollection -- that it was -- the better decision rule would be to start earlier in time and

classify someone as a minority-preferred candidate only later in time, after they had been classified in a contested election as a minority-preferred candidate.

I don't believe the initial approach was wrong or misleading. I believe I agreed that moving forward in time was a better approach. And I had not realized at the time that, in fact, there were any differences between that approach; and I had created a spreadsheet in which I marked people as minority-preferred candidates, and I had not noticed the subtlety that you raised.

- Q And I know you understand that we have different views about uncontested elections, but if we include uncontested elections, in your view how many successful minority-preferred candidates were there out of 37 available seats, including uncontested elections?
- A One fewer than the number I reported.
- 17 Q So you would say 19 out of 37?
- 18 A I believe that's correct.

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- 19 Q Now, if we look at just -- back to Plaintiffs' Exhibit
- 20 69. If we look at just the last ten years, 2006 to the present, I think we established earlier there were seven
- 22 contested elections. Correct, Dr. Rodden?
- 23 A I believe that's right.
- Q And there would be a total of 16 preferred candidates in
- 25 those seven elections. Correct, Dr. Rodden?

- 1 A That sounds right.
- 2 Q And under your point estimate approach of the 16
- 3 white-preferred candidates during contested elections over the
- 4 last ten years, 15 were elected, correct?
- 5 A That's correct.
- 6 Q And that's a success rate of approximately 93 percent.
- 7 | Correct?
- 8 A That's correct.
- 9 Q And under your point estimate approach of the 16
- 10 | black-preferred candidates in contested elections during the
- 11 | last ten years, six were elected. Correct?
- 12 A Yes.
- 13 Q And that's a success rate of about 37.5 percent.
- 14 | Correct?
- 15 A Yes.
- 16 Q And that's a lower success rate for black-preferred
- 18 16-year period as a whole. Correct?
- 19 A I'm sorry. At what period as a whole?
- 20 Q The 16-year period.
- 21 A Oh, yes. That's correct.
- 22 Q And the success rate for black-preferred candidates
- 23 \parallel during the last ten years is lower than the success rate for
- 24 white-preferred candidates by over 50 percentage points. Is
- 25 | that correct?

A Yes.

- 2 Q Now, if we look at just the last five years, from 2011
- 3 through the present, there are a total of five contested
- 4 elections?
- 5 A Yes.
- 6 Q And during those five contested elections, there were a
- 7 total of 12 seats available. Correct?
- 8 A Yes.
- 9 Q And under your point estimate approach of the 12
- 10 white-preferred candidates in contested elections during the
- 11 | last five years, 11 were elected. Correct?
- 12 A Yes.
- 13 Q And that's a success rate of about 91 percent. Correct?
- 14 A Yes.
- 15 Q And under your point estimate approach of 12
- 16 black-preferred candidates over the last five years, only four
- 17 were elected. Correct?
- 18 A Yes.
- 19 Q And that's a success rate of 33.3 percent. Correct?
- 20 A Yes.
- 21 Q That's a lower success rate for black-preferred
- 22 \parallel candidates during the last five years than if we look at the
- 23 most recent ten-year period. Correct?
- 24 A Yes. I believe I explained in my testimony some of the
- 25 subtleties of those numbers, but these are correct

tabulations.

- Q And a success rate for black-preferred candidates over the last five years is lower than the success rate for white-preferred candidates during the same time period by almost 60 percentage points. Correct?
- 6 A Yes.
 - Q Now, Dr. Rodden, given our discussion both before and after lunch, you would agree that under either of the approaches that you endorse for identifying candidates of choice, white voters usually prefer white candidates for the Ferguson-Florissant School Board. Correct?
 - A If we tabulate the numbers in these various ways that you have chosen, we can come to the conclusion that -- I'm sorry.
- 14 Will you state the usual -- I want to listen to it again.
- 15 Q Sure. And I'm not talking about ways that I've chosen.
- 16 I'm talking about your methods that you endorse for 17 identifying candidates of choice.

Ferguson-Florissant School Board. Correct?

- A Yes. You have chosen various periods of years to examine.
- Q I'm just talking about the entire time period, Dr.

 Rodden. The entire time period that you chose to examine in your report employing either of the methods that you endorse for identifying candidates of choice, you would agree that white voters usually prefer white candidates for the

A Yes.

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- Q And, Dr. Rodden, using the entire time period that you chose for your report under either of the methods that you endorse for identifying candidates of choice, you would agree that African-American voters usually prefer African-American candidates for the Ferguson-Florissant School Board. Correct?
 - A Yes.
 - Q And you would agree that under either of the approaches that you endorse for identifying candidates of choice, black-preferred candidates in the Ferguson-Florissant School Board have a lower success rate in contested elections than white-preferred candidates. Correct?
- 13 A That is correct.
- Q Okay. Dr. Rodden, just shifting topics for a moment, you would agree, as a general matter, that people who live in poverty are less likely to become registered to vote. Right,
- 18 A Yes.

Dr. Rodden?

- Q And you would agree that, as a general matter, people with lower educational levels tend to become less -- tend to be less likely to become registered to vote?
- 22 A Yes.
- 23 Q And you would agree that, as a general matter, younger 24 people are less likely to register to vote than older people.
- 25 Right, Dr. Rodden?

- A That's correct.
- 2 Q Now, Dr. Rodden, you grew up in Florissant. Right?
- 3 A Yes.

- 4 Q And you described Florissant in your report, I believe,
- 5 as still white by a comfortable majority. Right?
- 6 A I'm not sure what the size of that majority is today,
- 7 because we were discussing earlier that the 2010 decennial
- 8 census is a snapshot that is quickly becoming stale. So what
- 9 the numbers were in the 2000 census, if we just subdivide to
- 10 the municipality of Florissant, I'm not aware of those
- 11 numbers. It was not relevant for this case. The boundaries
- 12 of the city of Florissant do not overlap all that well with
- 13 the Ferguson-Florissant School District.
- 14 Q When you grew up in Florissant, you would have described
- 15 | it as majority white by a comfortable margin?
- 16 A Yes.
- 17 Q And you graduated from high school in the
- 18 Ferguson-Florissant School District. Right, Dr. Rodden?
- 19 A Yes.
- 20 Q It's fair to say this case is important to you
- 21 personally?
- 22 A Yes.
- 23 \parallel Q Your rate in this case is \$300 per hour worked. Right,
- 24 Dr. Rodden?
- 25 A That's correct.

- 1 Q And you sat through every hour of testimony in the trial
- 2 so far. Right, Dr. Rodden?
- 3 A That's correct.
- 4 Q And you are billing the district at that rate for every
- 5 hour that you've observed testimony, Dr. Rodden?
- 6 A I will not do that, no.
- 7 Q You're not billing the district for every hour that
- 8 you're working in this case?
- 9 A No. It would -- it's not something I would be
- 10 comfortable doing. And if I might continue?
- 11 Q Well, let me ask you --
- 12 A May I finish?
- 13 Q I just asked you if you were billing them for \$300 an
- 14 hour for every hour that you were here. I think that was my
- 15 question. I can ask you another --
- THE COURT: Your attorney can ask some follow-up
- 17 questions on that topic.
- 18 \parallel Q So if you were to calculate your hourly rate in this
- 19 case, Dr. Rodden, it would be well below \$300. Right?
- 20 A Yes.
- 21 Q Do you know how much below \$300 an hour it would be?
- 22 A No idea.
- 23 Q How many hours are you not billing the district for work
- 24 in this case, Dr. Rodden?
- 25 A Do you mean prior to my visit to St. Louis or earlier?

- 1 Q Just total, all of the work that you've done related to
- 2 this case that you're just not going to bill the district for.
- 3 A In my preparation for trial, re-examination of my
- 4 invoices was not one of the things that I did to prepare. I'm
- 5 sorry. I do not know.
- 6 Q Would you say that you decided not to bill the district
- 7 for 20 hours of work?
- 8 A I don't know.
- 9 Q Well, you're not billing the district for any of the
- 10 hours that you spent observing testimony in court today?
- MS. ORMSBY: Objection.
- 12 A I don't believe that was my response.
- THE COURT: You have to make up your mind. You
- didn't want him to explain what he wasn't billing, and now
- 15 you're going to cross-examine him on it. So you're going to
- 16 have to pick where you're going with this.
- 17 Q Okay. Point well taken, Your Honor.
- Now, Dr. Rodden, I will just change topics. It's
- 19 | fair to say that, in your opinion, in comparison to the St.
- 20 Louis metro area as a whole, the municipalities that
- 21 constitute the Ferguson-Florissant School District are not
- 22 | particularly racially segregated. Is that an accurate
- 23 summation of your opinion?
- 24 A The municipalities? I did not separately -- yes.
- 25 believe the analysis I did was at the level of municipalities,

- 1 that's correct. And as I did mention, the overlap between
- 2 | municipality boundaries and school district boundaries is not
- 3 perfect.
- 4 Q But your opinion in this case is that the
- 5 Ferguson-Florissant School District and the area that it
- 6 encompasses is not particularly racially segregated when you
- 7 compare it to the St. Louis metro area as a whole?
- 8 A That's correct.
- 9 Q Is that correct? Now, to be clear, Dr. Rodden, you have
- 10 not authored any peer-reviewed political science publications
- 11 on racial segregation in urban areas. Correct?
- 12 A That's correct.
- 13 Q Now, Dr. Rodden, you agree that there's an extensive
- 14 history of housing discrimination that continues to play a
- 15 role in structuring opportunities for citizens living in the
- 16 St. Louis metro area. Correct?
- 17 A Absolutely.
- 18 \parallel Q And you would agree -- sorry. And in the opinion that
- 19 you have about segregation levels within the
- 20 Ferguson-Florissant School District, you didn't compare the
- 21 degree of segregation in the Ferguson-Florissant School
- 22 \parallel District to areas outside of the St. Louis metro area.
- 23 Correct?
- 24 **∥** A In the -- I believe you are referring to a specific
- 25 publication which was an article in the Washington Post.

- 1 Q Oh, no. I'm referring to --
- 2 A You're asking whether I have done that? Well, I was
- 3 going to continue. Yes, I have calculated the index of
- 4 segregation for a variety of other places. This is not hard
- 5 to do. I've compared the area of North County that we're
- 6 discussing to other places in the United States, and, yes, it
- 7 is a relatively high degree of racial integration.
- 8 Q That wasn't my question, Dr. Rodden. My question was
- 9 about your report. Your report in this case did not compare
- 10 levels of segregation in the Ferguson-Florissant School
- 11 District to areas outside of the St. Louis metro area.
- 12 Correct?
- 13 A That's correct.
- 14 Q And you agree that the St. Louis metro area -- of which
- 15 the Ferguson-Florissant School District is a part -- is among
- 16 | the most segregated regions -- metropolitan areas in the
- 17 United States. Correct?
- 18 A That's correct.
- 19 Q You mentioned that the Ferguson-Florissant School
- 20 District was desegregated by court order in the 1970s.
- 21 | Correct?
- 22 A Yes, that's correct.
- 23 Q And that litigation was about districts other than just
- 24 the ones that became part of the Ferguson-Florissant School
- 25 District. Correct?

- 1 A I don't know the history of the litigation beyond the
- 2 Ferguson-Florissant district.
- 3 Q So you're not aware of the fact that it was a case
- 4 | brought by the United States Department of Justice against the
- 5 State of Missouri to seek to integrate various school
- 6 districts in the state, not just the ones that comprise the
- 7 Ferguson-Florissant School District?
- 8 A I'm not aware of the complete list of what those other
- 9 districts were and how they were constructed.
- 10 Q Now, the integration of the Ferguson-Florissant School
- 11 District in the 1970s -- that was not voluntary, right? That
- 12 was imposed by federal decree?
- 13 A That is correct.
- 14 Q And that was twenty years after Brown v. Board of
- 15 | Education?
- 16 A Yes.
- 17 | Q Now, you agree, don't you, Dr. Rodden, that the poverty
- 19 within the Ferguson-Florissant School District?
- 20 A Unfortunately, yes.
- 21 | Q And you agree that the unemployment rate amongst African
- 22 Americans is higher than it is amongst whites in the
- 23 Ferguson-Florissant School District. Correct?
- 24 \blacksquare A Yes. My -- the figure we just discussed demonstrates
- 25 that.

- 1 Q And you agree that the rate of being a recipient of SNAP
- 2 benefits, sometimes referred to as food stamps, among African
- 3 Americans is higher than amongst whites in the
- 4 Ferguson-Florissant School District. Correct?
- 5 A Yes.
- 6 Q And do you agree that in the Ferguson-Florissant School
- 7 District African Americans have a lower rate than whites in
- 8 terms of attaining a bachelor's degree? Correct?
- 9 A Yes.
- 10 Q And I believe your direct testimony -- or would it be
- 11 accurate to characterize your direct testimony as saying that
- 12 the African-American population in the Ferguson-Florissant
- 13 School District skews a bit younger than the white population
- 14 | within the Ferguson-Florissant School District. Correct?
- 15 A That is correct.
- 16 Q Now, you opined that some of these socioeconomic
- 17 **∥** indicators that we just discussed -- that the gaps with
- 18 \parallel respect to those indicators are smaller within the
- 19 Ferguson-Florissant School District than within the St. Louis
- 20 metro area as a whole. That's your opinion. Right, Dr.
- 21 Rodden?
- 22 \parallel A Yes. And there was also analysis with respect to
- 23 Missouri as a whole.
- 24 \parallel Q And, again, you agree that the St. Louis metro area is
- 25 one of the ten most segregated metro areas in the United

- States. Correct?
- 2 A Yes.

- 3 Q And there's no information in your report directly
- 4 comparing the gaps in those socioeconomic indicators in the
- 5 Ferguson-Florissant School District to areas outside of the
- 6 St. Louis metro area. Correct?
- 7 A No. I chose -- but Missouri was one of the comparisons.
- 8 There was no broader, I thought, that was sufficient.
- 9 Q Now, Dr. Rodden, is it fair to say that in your opinion
- 10 African Americans today already possess an equal opportunity
- 11 to elect their preferred candidates in the Ferguson-Florissant
- 12 School District?
- 13 A Yes.
- 14 Q And to be clear, in your CV there is not a single
- 15 peer-reviewed paper that you've published concerning whether a
- 16 particular electoral arrangement or redistricting plan offers
- 18 candidates. Correct?
- 19 A That's correct.
- 20 Q Now, I believe you mentioned this a moment ago that you
- 21 wrote an article about representation in the Ferguson area?
- 22 A Yes.
- 23 | Q And that's the article that was in the Monkey Cage blog
- 24 for the Washington Post, right?
- 25 A Yes.

- 1 | Q And that's not a peer-reviewed article, right?
- 2 A I would think not.
- 3 Q Now, you testified that one of the reasons why you wanted
- 4 to write this piece on direct, I believe, is you wanted people
- 5 to know that the Ferguson area is not an impoverished ghetto?
- 6 A I wanted to communicate something about the district but
- 7 also something broader that's related to an interest of mine,
- 8 which is the transformation of the inner- and middle-ring
- 9 America suburbs. I find that the Ferguson-Florissant district
- 10 is only an example of the transformation of several of the
- 11 middle- and inner-ring suburbs in other cities, and it's a
- 12 broader interest of mine in the development of the
- 13 African-American middle class. There is a pronounced process
- 14 of suburbanization that's taking place among African
- 15 Americans. And it's a research interest of mine, and it's
- 16 related to the questions about the district.
- 17 Q And I believe you testified that you believed that the
- 18 views that you expressed in that article about the level of
- 19 integration in the Ferguson area was confirmed by the
- 20 testimony of a lot of witnesses that you heard in court today.
- 21 A Not --
- 22 Q This week.
- 23 A Earlier this week, yes.
- 24 \parallel Q And just so we're clear, which witnesses do you believe
- 25 testified that there was a high level of integration in the

- Ferguson area this week, Dr. Rodden?
- 2 A I recall Dr. F. Willis Johnson describing his
- 3 neighborhood as vibrant and racially integrated. I believe a
- 4 couple of other witnesses -- I'm going to forget which ones
- 5 they were -- when they were describing their neighborhoods, I
- 6 believe also Dr. Thurman described her neighborhood in this
- 7 way. So that's two. And I believe there was one other.
- 8 Q Dr. Thurman lives in Florissant, correct?
- 9 A That's correct. Florissant is one of the most racially
- 10 integrated places you might choose to visit in the United
- 11 States.

- 12 Q That's the area you described as still white by a
- 13 comfortable majority, Dr. Rodden?
- 14 A It's possible to have a white majority and have local
- 15 level racial integration at the level of blocks and block
- 16 groups. It's possible to have a 55 or 60 percent white
- 17 population and have African Americans and whites living side
- 18 \parallel by side in the same streets. That is the situation in
- 19 Florissant.
- 20 Q Your assessment of the Ferguson-Florissant School
- 21 District as relatively integrated, does that include areas
- 22 | like the Park Ridge Apartments or the Courtyard Green
- 23 | Apartments?
- 24 \blacksquare A I don't know those particular apartment complexes.
- 25 Q Now, back to the piece that you wrote for the Washington

- 1 Post, you opined there that white homeowners and municipal
- 2 employees have been able to dominate local elections in North
- 3 County. Correct?
- 4 A If I recall correctly what I wrote, I was discussing a
- 5 dissertation written by a student of mine who established a
- 6 finding that off-cycle elections allowed municipal
- 7 memployees -- that they were good for labor unions, they were
- 8 good for municipal employees. And I was characterizing
- 9 non-November elections as something that was -- that that was
- 10 something that was of interest and of value to municipal
- 11 memployees, yes.
- 12 Q Could we bring up Plaintiffs' Exhibit 62-A.
- This is the Washington Post article that you referred
- 14 to on direct and we talked about for a bit. Right, Dr.
- 15 Rodden?
- 16 A Yes.
- 17 Q And could you turn to the sixth page of this? And this
- 18 \parallel is the last paragraph. Can you read the last census on this
- 19 page, please, Dr. Rodden?
- 20 A "In north St. Louis County, the most organized groups are
- 21 white homeowners who have been in the same neighborhood since
- 22 the 1970s, along with police officers and municipal employees
- 23 who benefit from the status quo, and they have been able to
- 24 dominate local elections."
- 25 Q The Ferguson-Florissant School District is within the

- 1 area you describe as North County, correct?
- 2 A Yes.
- 3 | Q And, now, in your report in this case, you didn't mention
- 4 that you had previously opined in writing that white
- 5 homeowners and municipal employees have been able to dominate
- 6 local elections in North County. Right?
- 7 A I believe I opined to that effect earlier today; that in
- 8 single-member district systems white incumbents have very high
- 9 success rates, and there's actually something powerful about
- 10 single-member districts that is beneficial to these
- 11 individuals that I discuss in this article. I view at-large
- 12 districts as an important way for other groups to get a seat
- 13 at the table.
- 14 Q Dr. Rodden, I didn't ask you about what you said at some
- 15 other time. I just asked you a simple question.
- 16 A You asked about my testimony, I believe.
- 17 \parallel Q I believe I asked you about your report in this case.
- 18 ■ Your report in this case did not mention that you had
- 19 previously opined that white homeowners and municipal
- 20 employees have been able to dominate local elections in North
- 21 County. Correct?
- 22 A No.
- 23 Q "No" as in no, you didn't mention it in your report, or,
- 24 "no," as in I'm correct?
- 25 A There was no mention of municipal employees or police

- 1 officers in my report. I didn't find that to be relevant.
- 2 Q And this passage does not mention at-large versus
- 3 single-member districts in your article in the Washington
- 4 Post, does it?
- 5 A No. That wasn't the subject matter of the article. It
- 6 was not about electoral institutions.
- 7 Q It does, however, mention off-cycle elections as a
- 8 | favored strategy of established ethnic groups in American
- 9 cities who wish to keep immigrants and minorities out of
- 10 power. Those are your words. Right, Dr. Rodden?
- 11 A Those are words that were borrowed from a -- not words
- 12 that were borrowed but a concept that was borrowed from a
- 13 student of mine whose book, I believe, was linked in blue
- 14 where it states "off-cycle elections." And that was the
- 15 | finding in one of her more interesting chapters about the
- 16 history of American cities.
- 18 the Washington Post. Right, Dr. Rodden?
- 19 A I am describing the finding, yes.
- 20 Q You're not disputing it in your article in the Washington
- 21 Post. Right, Dr. Rodden?
- 22 A I'm not disputing the history of established ethnic
- 23 groups in American cities who wish to keep immigrants and
- 24 | minorities out of power, no. Certainly I'm not disputing
- 25 that. That's part of American history.

- 1 Q You're not disputing your student's conclusion that
- 2 off-cycle elections have been a favored strategy to keep
- 3 | immigrants and minorities out of power. Correct, Dr. Rodden?
- 4 A I believe I just answered the question.
- 5 Q Now, in this piece in the Washington Post, you observed
- 6 that the population of the Ferguson area has become more
- 7 African American since the 1980s. Correct?
- 8 A Yes.
- 9 Q And you would now describe the student body of the
- 10 Ferguson-Florissant School District as overwhelmingly black.
- 11 | Correct?
- 12 A That's correct.
- 13 Q Now, in your opinion as a political scientist, the change
- 14 in the composition of the population of the Ferguson area in
- 15 terms of becoming more African American has not been reflected
- 16 | in the diversity of the municipal government in the Ferguson
- 17 | area. Correct?
- 18 A That's correct.
- 19 Q And in your article you describe this as a problem.
- 20 Right, Dr. Rodden?
- 21 A Yes. Absolutely.
- 22 Q And in your Washington Post piece, you indicate that one
- 23 | example of this problem that local government in the Ferguson
- 24 area does not reflect the diversity of the local community was
- 25 that as of August 2014 there was only one African American on

- 1 the seven-member Ferguson-Florissant School Board. Correct?
- 2 A That's right.
- 3 Q And when you offered your report in this case, you didn't
- 4 mention the fact that you had previously written that the
- 5 Ferguson-Florissant School District Board is one example in
- 6 which local government, in your words, "does not reflect the
- 7 diversity of the community." You didn't mention that in your
- 8 report. Right?
- 9 A No.
- 10 Q Now, today there are two African Americans on the
- 11 seven-member school board in Ferguson-Florissant. Right?
- 12 A Yes.
- 13 Q And you're aware that as recently as the 2013-2014 school
- 14 | year, there were zero African Americans on the
- 15 Ferguson-Florissant School Board. Right?
- 16 A That is correct. As we discussed, Charles Henson lost by
- 17 \blacksquare a slim margin in 2013.
- 18 Q Now, is it your opinion, as a political scientist, that
- 19 the weight of academic research suggests that off-cycle
- 20 elections tend to benefit unionized teachers because they tend
- 21 to be lower turnout affairs?
- 22 A Lower turnout relative to November elections, yes. That
- 23 was, again, a finding from some well-designed studies that
- 24 were looking at things like pay for municipal employees and
- 25 I finding that municipal employees were able to do a better job

- bargaining for higher pay in places that had off-cycle
 elections.
- Q So you don't disagree with that finding that municipal employee unions tend to benefit from off-cycle elections.
- 5 Correct?
- 6 A There are some empirical studies suggesting that's true.
- 7 They come from a couple of cities. As I described, they are
- 8 very well-designed micro-empirical studies. Whether they are
- 9 externally valid and true, more broadly, is probably still a
- 10 matter for some dispute, but I find that research compelling.
- 11 Q Dr. Rodden, you would describe the Senate factors as
- 12 generally being associated with the local political context
- where a case is being brought. Is that right?
- 14 A Yes.
- 15 Q And you have your Washington Post piece about the local
- 16 political context in North County. Right?
- 17 **I** A Uh-huh.
- 18 Q And in your extensive publishing history, you do not have
- 19 | any peer-reviewed political science publications on local
- 20 politics in the St. Louis metro area. Correct?
- 21 A That's not the type of research I do.
- 22 Q I want to ask you a few questions about DXD, your
- 23 | rebuttal report concerning Senate factors. Can we turn to
- 24 page 4. Now, starting here on page 4, paragraph 9, you
- 25 address Senate Factor 3, which is the use of voting practices

- or procedures that tend to enhance the opportunity for
- 2 discrimination against minorities. Right, Dr. Rodden?
- 3 A Yes.
- 4 Q And this section addressing Senate Factor 3 is a total of
- 5 three paragraphs running through paragraph 11 on the following
- 6 page. Correct?
- 7 A Yes.
- 8 Q Now, in this section you do not address the fact that
- 9 Ferguson-Florissant School District holds elections off
- 10 cycle -- meaning not in November -- for the board. Right?
- 11 A I might need a moment to read my work.
- 12 Q Take your time.
- 13 A Thank you. Just to be clear, this is a rebuttal report
- 14 in which I was discussing Professor Kimball's analysis and
- 15 responding to it; so I didn't see the need to add my own
- 16 additional insights.
- 17 \parallel Q Well, you recall that Dr. Kimball testified under Senate
- 18 | Factor 3 one of the factors that he thought was relevant was
- 19 the fact that school board elections are off cycle. Right,
- 20 Dr. Rodden?
- 21 A Yes.
- 22 Q And you don't address the fact that school board
- 23 elections are off cycle in your report. Correct, Dr. Rodden?
- 24 A No. But I have no empirical reason to believe that -- I
- 25 mean, I did analysis of turnout in the off-cycle elections,

- 1 and I did not find strong evidence of difference in turnout
- 2 between African Americans and whites in recent elections.
- 3 | That is an off-cycle election, and I did not go the extra mile
- 4 to look at what those differences might be in November
- 5 elections so as to make a comparison between April and
- 6 November elections. So that is empirical analysis that I did
- 7 not conduct, you are correct.
- 8 Q Now, starting on page 6, paragraph 12, you discuss the
- 9 fourth Senate factor, which concerns whether or not members of
- 10 a minority group have been excluded from the slating process.
- 11 | Correct?
- 12 A Yes.
- 13 Q And you do not dispute that the FFNEA provides a variety
- 14 of services to endorsed candidates such as mailing and
- 15 distributing fliers. Correct?
- 16 A It is correct that they provide those services, yes.
- 17 \parallel Q And you do not dispute that the FFNEA pays for signs for
- 18 endorsed candidates. Correct?
- 19 A Do not dispute that.
- 20 Q And you do not dispute that the FFNEA initiates robocalls
- 21 and phone banking for endorsed candidates. Correct?
- 22 A They do those things, yes.
- 23 \blacksquare Q And you do not dispute that the FFNEA gives direct
- 24 | monetary campaign contributions to endorsed candidates.
- 25 | Correct?

- 1 A I heard testimony to that effect in this case, yes.
- 2 Q You don't dispute that testimony. Right, Doctor?
 - A I do not have reason to dispute it, no.
 - Q And you do not dispute that the FFNEA provides endorsed candidates with access to volunteers for canvassing and
- 6 passing out campaign information to voters. Correct?
- 7 A That's correct.
 - Q And in your report, you do not -- I'm sorry. Strike that.
- In your report, you do not dispute Dr. Kimball's

 finding that, for elections in which FFNEA endorsement

 information is available, 11 out of 19 white candidates, or 58

 percent, for the school board were endorsed by the FFNEA.
- 14 | Correct?

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- 15 A I did not go back and collect the data from the school
 16 board. I know they're from the FFNEA. I have then, as a
 17 result, no direct reason to refute those numbers.
 - Q And in your report you do not dispute Dr. Kimball's finding that, for the elections in which FFNEA endorsement information is available, only three out of 15
- 21 African-American candidates for the school board, or 20 22 percent, were endorsed by the FFNEA. Correct?
- A Yes. I believe that issue was addressed by testimony that was much more relevant than my own.
 - Q Now, in your report you opine that union endorsements

- 1 don't matter much for incumbents. Right, Dr. Rodden?
- 2 A I don't recall saying that.
- 3 Q You testified on direct that incumbents tend to win when
- 4 they run in an contested election. You would agree with that.
- 5 Right, Dr. Rodden?
- 6 A That is the history, yes.
- 7 Q Something like 95 percent of congressional candidates,
- 8 when they run for reelection, win. Right?
- 9 A That sounds about right, yes.
- 10 Q Something like 90 percent of senators, when they run for
- 11 reelection, they win. Right?
- 12 A Sounds about right.
- 13 Q Now, your report on the Senate factors did not contain a
- 14 section addressing Senate Factor 6?
- 15 THE COURT: Which, by the way, was the opposite of
- 16 what our Founding Fathers thought would happen. They thought
- 17 | the Senate would be more stable than the House rather than
- 18 have a higher turnover rate. Go figure.
- 19 MR. HO: Move to qualify you as an expert on this.
- 20 THE COURT: Just saying.
- 21 Q (BY MR. HO) Dr. Rodden, your rebuttal report on the Senate
- 22 | factors does not contain a section addressing Senate Factor 6,
- 23 whether or not there have been racial appeals in campaigns in
- 24 the jurisdiction. Correct?
- 25 A That's right. I described what I was --

MS. ORMSBY: Object, Your Honor. This is not part of 1 the scope of my direct of inquiry, and it's not part of the --2 3 MR. HO: That's precisely what I'm trying to establish here. 4 5 THE COURT: It's not part of direct. MR. HO: Well, Your Honor, in the direct they moved 6 7 these expert reports into evidence. I think I'm entitled to 8 ask questions about the expert report. THE COURT: I will give you some latitude on the 9 10 expert reports, but they didn't talk about any of this --MR. HO: I'm not going to go far with it. 11 12 THE COURT: Okay. That's fine. MR. HO: I'm just establishing he's not opining about 13 14 this. THE COURT: Go ahead. 15 16 (BY MR. HO) Your report does not offer any opinion about 17 whether or not there have been racial appeals in campaigns in 18 the Ferguson-Florissant School District. Correct? I was asked to do quantitive analysis. I was not asked 19 20 to do investigative journalism. 21 Your rebuttal report does not contain any opinions 22 addressing whether or not the Ferguson-Florissant School Board has been responsive to the particularized needs of the 23 24 African-American community in the Ferguson-Florissant School 25 District. Correct?

- 1 A Again, I did not conduct any investigative journalism.
- 2 Q I'd like to ask you some questions about your estimates
- 3 of turnout in Ferguson-Florissant School Board elections, Dr.
- 4 Rodden.
- 5 A Yes.
- 6 Q Would it be fair to characterize your opinion as being
- 7 that there has been rough parity between black and white
- 8 turnout in the Ferguson-Florissant School Board in recent
- 9 years with the exception of election years where there was a
- 10 Florissant mayoral election, Dr. Rodden?
- 11 A If we start with 2011, that characterizes my opinion
- 12 fairly well.
- 13 Q And Florissant mayoral elections -- do they happen every
- 14 three years or every four years?
- 15 A I don't recall what the formal schedule is. I know there
- 16 was one in 2011. There was one in 2015. So I suppose every
- 17 | four years.
- 18 Q Every four years or so?
- 19 A Yes.
- 20 Q So that means that your opinion that there's been rough
- 21 parity in turnout between whites and blacks in
- 22 Ferguson-Florissant School Board elections in recent years --
- 23 | that's if we ignore elections that happened every four years
- 24 | because there's a Florissant mayoral election in those years.
- 25 Right, Dr. Rodden?

I would view it this way. When we look at the elections Α when there's no mayoral election held, we get a clean, unencumbered measure of school board elections. I think it's as we discussed with on-cycle November elections: We know it's the case and that when there are other things on the ballot, it kind of contaminates our effort to measure turnout for a particular office. So in those years when there aren't other things on the ballot contaminating the result, I feel we have a more pure kind of analysis of school board elections, but --

Q Let me stop you right there and ask you about what you just --

A I don't think I was quite finished. So in 2011 there were mayoral elections — the point is not that there are mayoral elections. The point is that they are mayoral elections that are only held in one part of the district; so that some voters are receiving a ballot that has more items on it than other voters. Those additional items on the ballot attract people's attention.

And so in 2011 there was a competitive mayoral election in Florissant that clearly had an impact. It brought people to the polls. And as I described, Florissant has a higher white population than the other parts of the district, and so it stands to reason that the gap between white and African-American turnout would be larger in a mayoral year.

- 1 Q That's very interesting, Dr. Rodden. It wasn't really
- 2 responsive to my question. My question was --
- 3 A I do apologize.
- 4 Q -- in three out of four years, you would say that black
- 5 turnout and white turnout has relative parity, but every
- 6 fourth year we have an election result that is, as you put it,
- 7 contaminated when we try to assess comparative rates of
- 8 turnout because of a Florissant mayoral --
- 9 A For purposes of that assessment, yes.
- 10 Q Those years when the result is contaminated, those votes
- 11 count. Right?
- 12 A Of course.
- 13 Q It's not like if more white people turn out in years when
- 14 | Florissant mayoral elections happen they don't count their
- 15 votes for school board?
- 16 A That is correct. In 2011 we can look at the data and
- 17 \parallel assume that there were some additional white voters in that
- 18 election.
- 19 Q Now, when you try to measure turnout in your report, you
- 20 use two methods similar to what you do when you try to measure
- 21 voting patterns by race. You have a bivariate correlation
- 22 \parallel analysis, and you have an ecological inference analysis.
- 23 | Correct?
- 24 A That's right.
- 25 Q And let me ask you about your bivariate correlation

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analysis. Can we bring up Exhibit A, page 13, please. Figure 5.

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You spoke about this at some length during your direct. This is your bivariate correlation analysis for turnout. Right, Dr. Rodden?

6 A That's right.

Q You take the black voting-age population of the precincts, and you map it against the turnout levels at each precinct. Right?

10 A Yes.

- Q And you did this for four elections, from 2012 to 2015.
- 12 | Correct?
- 13 A That's correct.
- 14 Q And you didn't do any bivariate correlation analysis for 15 the 2011 election or any prior years. Correct?
- 16 A I don't recall doing that, no.
- Q And when you performed this analysis, you used, in your opinion, the best available data. Correct?
- 19 A I believe so, yes.
- 20 Q Now, in this analysis you needed to know the voting-age population and the black voting-age population of every precinct within the Ferguson-Florissant School District.
- 23 | Correct?
- A This was data that came from the precinct-level tabulations of the St. Louis County Election Commissioners.

- 1 Your question is whether I needed to know which variables?
- 2 Q Well, one of the variables that you plot on these graphs
- 3 is the African-American share of the voting-age population.
- 4 Do you see that, Dr. Rodden?
- 5 A Yes. That comes from the census.
- 6 Q Right. So in order to know that, the African-American
- 7 share of the voting-age population at each precinct, you need
- 8 two numbers: You need the total voting-age population and the
- 9 black voting-age population at each precinct. Correct, Dr.
- 10 Rodden?
- 11 A Yes.
- 12 Q And for those numbers, the voting-age population and the
- 13 total black voting-age population at each precinct within the
- 14 Ferguson-Florissant School District, you relied on the Census
- 15 | Bureau's decennial census data. Correct?
- 16 A Correct.
- 17 | Q And, now, I believe you testified on direct that you had
- 18 some concerns about some inaccuracies in the decennial census
- 19 data. Right, Dr. Rodden?
- 20 A Yes.
- 21 | Q And now to be clear, though, you did not mention any of
- 22 those inaccuracies in the decennial census in any of the four
- 23 \parallel expert reports that you presented in this case to the Court.
- 24 Correct, Dr. Rodden?
- 25 A They certainly did not seem relevant in the production of

- this graph or in the other precinct-level analysis, and I
 don't -- didn't have any reason to discuss that.
- Q And notwithstanding any misgivings you have about
 potential inaccuracies in the decennial census count, you used
 the decennial census data and did not attempt to adjust it or
 correct it in any way when you calculated turnout by precinct
 with your bivariate correlation analysis. Correct?
 - A The decennial census data were the best data at hand for this purpose. As I believe I've described before, it's necessary to have block-level data in order to aggregate up to the precincts. The only census product that produces data at the level of blocks is the decennial census.
 - Q But you didn't say, for example, think to yourself, well, the census undercounts people; so I'm going to add some people to what the census decennial count is for each of these precincts. Right, Dr. Rodden? You didn't do something like that, right?
 - A No. That didn't seem necessary.

- Q Right. You took the decennial census you took the decennial census data on its face and used it as the best data that you could use to assess the total population of each precinct within the Ferguson-Florissant School District.

 Correct?
- 24 A For the reasons I just described, yes.
- 25 Q Now, like your bivariate correlation analysis of voting

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- 1 patterns by race, your bivariate correlation analysis here of
- 2 turnout does not attempt to adjust for the size of the
- 3 precincts. Right, Dr. Rodden?
- 4 A That's correct.
- 5 Q So each dot here represents a precinct, and it doesn't
- 6 matter if the precinct has two voters or 300 voters; you treat
- 7 those precincts as equal in your bivariate correlation
- 8 analysis. Correct?

- A I believe that's what I have done in this graph, yes.
- 10 Q Now, when you calculate turnout for each racial group in
- 11 this graph, you measured turnout as a percentage of registered
- 12 voters of each racial group who cast a ballot in a
- 13 Ferguson-Florissant School Board election. Correct?
- 14 A There is no breakdown by racial group in this analysis.
- 15 I think there may be some misunderstanding. The vertical axis
- 16 in this graph is simply overall turnout. It is not an attempt
- 17 to divide by racial group.
- 18 Q I'm sorry. I was thinking of your ecological inference
- 19 analysis.
- Here on this page when you're calculating the
- 21 African-American turnout, you are calculating turnout as the
- 22 percentage of registered African Americans who turn out to
- 23 vote. Correct, Dr. Rodden?
- 24 A No.
- 25 Q Okay. Do you remember your deposition in this case, Dr.

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1 Rodden?
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- A Yes.
- 3 Q Can we turn to page 53 of your deposition, starting with
- 4 line 8. "All right. I think if I remember correctly -- let's
- 5 see." On page 12, paragraph 21, the second census. "I
- 6 believe you say that turnout is defined by the number of
- 7 ballots cast in the April election divided by the number of
- 8 registered voters. Is that right?"
- 9 "ANSWER: That's correct. It would be the election
- 10 commissioner's report, a column for each precinct that lets us
- 11 know the total number of ballots cast, and I -- and we also
- 12 have the number of registered voters; so those are the data I
- 13 used.
- "QUESTION. Registered voters is the denominator?
- 15 "ANSWER: Yes."
- 16 Was that my question? Were those my questions, and
- 17 were those your answers?
- 18 A Yes.
- 19 Q So when you calculated turnout in this report, you
- 20 calculated it as the percentage of registered voters who cast
- 21 a ballot. Correct, Dr. Rodden?
- 22 A Yes.
- 23 Q Now, there's no information in any of your reports
- 24 concerning the registration rates in the Ferguson-Florissant
- 25 School District. Correct?

- 1 A No.
- 2 Q And there's no information in your report that compares
- 3 the number of registered African Americans to the number of
- 4 registered white voters in the Ferguson-Florissant School
- 5 District. Correct, Dr. Rodden?
- 6 A No, there was not.
- 7 Q Now, I know you have some testimony about whether or not
- 8 we can take statewide registration rates and apply them to the
- 9 Ferguson-Florissant School District. So let's forget about
- 10 the Ferguson-Florissant School District for a moment and just
- 11 talk about the state of Missouri.
- Now, you agree, do you not, Dr. Rodden, that white
- 13 voters -- I'm sorry -- that whites in the state of Missouri
- 14 have a voter registration rate that exceeds the black voter
- 15 registration rate by about 5 percentage points?
- 16 A I do believe that, yes.
- 17 \parallel Q Now, you also agree, Dr. Rodden, that given this
- 18 difference in registration rates if we measure turnout as a
- 19 percentage of registered voters who cast ballots, if someone
- 20 says that blacks and whites turn out at the same rate in the
- 21 state of Missouri, you could then infer, could you not, that
- 22 | there are more white voters on election day than black voters
- 23 \parallel on election day because the white registration rate is higher.
- 24 Right, Dr. Rodden?
- 25 A You were inferring this because the Ferguson-Florissant

1 School District is located in the state of Missouri?

- Q I didn't ask you any questions about the
- 3 Ferguson-Florissant School District. I didn't ask -- my
- 4 question had nothing to do with the Ferguson-Florissant School
- 5 District, Dr. Rodden.

- 6 I'm talking about the state of Missouri. We
- 7 established that you agree that the white registration rate is
- 8 higher than the black registration rate in the state of
- 9 Missouri by about 5 points. Right, Dr. Rodden?
- 10 A This is something that you have entered. I don't know
- 11 the data, but that sounds correct.
- 12 Q You don't have any reason to dispute --
- 13 A I do not.
- 14 Q Now, given the difference in registration rates between
- 15 whites and blacks in the state of Missouri, if someone
- 16 calculated turnout the way that you do in this report, by the
- 17 percentage of registered voters who cast ballots, if that
- 18 person told you that the black and white turnout rates were
- 19 equal, you could then infer that there were more white voters
- 20 on election day than black voters on election day because the
- 21 difference in registration rates. Correct, Dr. Rodden?
- 22 A Yes, that's correct.
- 23 Q Now, there was nothing in your report that directly
- 24 compares voter registration votes in the Ferguson-Florissant
- 25 School District to voter registration rates in the state of

Missouri. Correct?

- 2 A No. It seems to be that would have been the job of the
- 3 plaintiffs in this case, not me.
- Q Now, there is no race information in the Missouri voter registration file, correct? You can't get direct statistics
- 6 on voter registration from the rates by race about the state
- 7 of Missouri. Correct, Dr. Rodden?
- 8 A Not from the state of Missouri. But it is possible to do
- 9 analysis such as the analysis I've done in the Virginia case
- 10 where we -- one can geo-code the addresses of every individual
- 11 | in the state, locate them in census blocks, and use the census
- 12 name registry and get very accurate estimates of each
- 13 individual's race and conduct analysis of registration by
- 14 race. And that would have been a useful analysis to have
- 15 conducted in this case for the plaintiffs.
- 16 Q And it could have been useful analysis in this case to
- 17 | have been conducted by the defendants, but you didn't do that.
- 18 Right, Dr. Rodden?
- 19 A Certainly didn't see that as the defense burden, no.
- 20 Q Now, you offered some testimony about Dr. Kimball's
- 21 turnout estimates in his report. Right, Dr. Rodden?
- 22 A Yes.
- 23 \parallel Q And you recall, don't you, that Dr. Kimball calculated
- 24 | turnout as a percentage of the voting-age population, not as a
- 25 percentage of registered voters. Right, Dr. Rodden?

- A I don't recall. That's possible.
- 2 Q I want to ask you about your ecological inference
- 3 analysis of turnout. Can we turn to page 15 in DXA, Dr.
- 4 Rodden's initial report in the case. Figure 6.
- Now, this is your ecological inference analysis of
- 6 turnout, and like your bivariate analysis, you here also
- 7 calculate turnout as a percentage of registered voters.
- 8 | Correct, Dr. Rodden?
- 9 A I believe so.
- 10 Q Now, you present turnout data for the 12 contested
- 11 elections between 2000 and 2012. Right, Dr. Rodden?
- 12 A Yes.

- 13 Q And for each contested election, you present turnout
- 14 levels for each racial group as a dot and lines going up and
- 15 down from each dot. Right, Dr. Rodden?
- 16 A Yes.
- 17 Q Now, on the screen here, I've just realized it's very
- 18 \parallel difficult to see the white dots. I can give you a hard copy
- 19 of your report, if that will be --
- 20 A That's okay. I can see them.
- 21 Q Why don't I give them -- distribute them for others.
- MS. ORMSBY: I can see them.
- 23 Q My apologies. I just can't see on my screen, but
- 24 everyone else can see it. Great.
- Now the lines --

THE COURT: You didn't see the invisible ink on here then either.

MR. HO: Is there a good message for us?

THE COURT: You will always wonder.

- Q (BY MR. HO) The lines on this graph, Dr. Rodden, they represent the confidence intervals of your estimates. Right?
- A That's correct.
- Q And the confidence intervals that you depict here are the range within which you have a 95 percent degree of certainty of where the actual turnout level is for each group and each election. Correct?
- 12 A That's correct.
- Q And that level of certainty, that 95 percent confidence, that's consistent with generally accepted standards in the field of political science, Dr. Rodden?
- 16 A Yes.

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- Q And the dot within each line, that's your point estimate for turnout for each group in each election. Right, Dr.
- 19 Rodden?
- 20 A Yes.
- 21 Q And the relationship between the two, as you depict them
 22 here, is that the point estimate is the median value of the
 23 confidence interval. Right, Dr. Rodden?
- A These are the point estimates in the confidence intervals, yes. I think it's clear.

- 1 Q Now, one of your decision rules for identifying
- 2 candidates of choice is to look only at point estimates --
- 3 | right, Dr. Rodden? -- the point estimate approach?
- 4 A Yes. I believe I was clear about the disadvantages of
- 5 that approach as relates to confidence intervals.
- 6 Q Well, let's try applying that approach, that decision
- 7 rule, here and just look at the point estimates and ignore the
- 8 confidence levels for now. We can talk about the confidence
- 9 intervals in a few minutes, but I just want to focus on the
- 10 point estimates. Is that okay?
- 11 A Sure.
- 12 Q Now, if we look at just the point estimates for these 12
- 13 elections, we see that the point estimate for white turnout
- 14 exceeds the point estimate for black turnout in 11 out of 12
- 15 | elections. Correct, Dr. Rodden?
- 16 A Yes.
- 17 \blacksquare Q And we established earlier -- or you did on direct --
- 18 | that there's a misstatement in your report about this. Right,
- 19 Dr. Rodden?
- 20 A Oh, yes.
- 21 Q Your report says that black turnout -- the point estimate
- 22 for black turnout exceeded the point estimate for white
- 23 turnout three times. Right, Dr. Rodden?
- 24 | A I believe that came from squinting at the graph rather
- 25 than looking at a spreadsheet, which was a bad idea.

- 1 Q So when we do it correctly, it's that the black point
- 2 estimate for turnout exceeded the white point estimate for
- 3 turnout just one time. Right, Dr. Rodden?
- 4 A That's correct.
- 5 Q Now, your report -- your opinion in this report about
- 6 turnout doesn't just fall on the point estimates, though.
- 7 Right, Dr. Rodden?
- 8 A That's right. I discussed the statistical significance
- 9 of the difference. I think I'm clear about that.
- 10 Q Yeah, I think so. Your opinion is that white turnout
- 11 clearly exceeded black turnout in only six out of the 12
- 12 elections that you analyzed. Correct, Dr. Rodden?
- 13 A That sounds right.
- 14 Q And your opinion was that in the other six elections
- 15 turnout levels between whites and blacks were
- 16 indistinguishable. Right, Dr. Rodden?
- 17 A That's right.
- 18 \parallel Q And one example is the 2014 election. Right, Dr. Rodden?
- 19 A Yes.
- 20 Q And what you're saying, then, is that, even though in the
- 21 2014 election the point estimate for white turnout is higher
- 22 than the point estimate for black turnout, it's
- 23 | indistinguishable because the point estimate for white turnout
- 24 \parallel is within the confidence intervals for black turnout. Is that
- 25 a fair description of your opinion?

- 1 A Yes. That's the same way I described the ACS estimates.
- 2 Q Right. And so, generally speaking, not just talking
- 3 about turnout but generally speaking, you agree that as a rule
- 4 of thumb, where the point estimate for one value falls within
- 5 the confidence interval for another value, those are
- 6 statistically indistinguishable. Correct, Dr. Rodden?
- 7 A With the caveat that we don't know for sure. They might
- 8 be.
- 9 Q But it's a good rule of thumb that you would use as a
- 10 political scientist. Correct?
- 11 A Yes. Right.
- 12 Q Now, you agree -- right, Dr. Rodden? -- that it's
- 13 ■ standard practice in political science publishing to report
- 14 confidence intervals the way that you do on this figure?
- 15 A Yes.
- 16 Q And you agree that, as a political scientist, failing to
- 18 point estimates to assess turnout wouldn't -- would not be
- 19 consistent with peer review standards in your field. Right,
- 20 Dr. Rodden?
- 21 A Yes. We like confidence intervals.
- 22 | Q So your opinion about turnout in the Ferguson-Florissant
- 23 School District is governed not just by the point estimate but
- 24 also by the confidence interval. Right?
- 25 A I think my report was clear about that.

Q So is it fair to say that, if we take the confidence intervals and do a count and we look here, white turnout exceeded black turnout to a statistically significant degree in half the elections?

A Going all the way back to 2000, yes. I think in the text I discussed the time series trend. There was a reduction in turnout for both groups, and a turnout gap opened up in the middle of the decade, and we've seen that it's closed up and it's converged. We need to ask ourselves not just about statistical significance but substantive significance. We might like to know what is the size of the difference between these point estimates.

And so one of the things that I think for this case that is interesting since we -- I think we all agree that the most recent elections are the more probative ones, when we look at these we need to think about a couple of things in conjunction because a lot hinges on counts of voters of what are the racial characteristics of voters, people who show up on election day.

I just want to be clear that that number is a combination of population numbers and turnout numbers, and we put those two together. So I have testified that the African-American population is larger than the white population. So if we see that there's a slightly higher white turnout in — but statistically insignificant and also

substantively tiny, it's going to be offset in a way that I haven't explored in this graph by the larger African-American population.

So if we're interested in just the number of voters who show up on election day, those two in 2014 are going to be very close, and I do not have an estimate of the -- of statistical significance of the difference between those. We have to just say it's very close.

- Q You didn't conduct any of that kind of analysis. Right, Dr. Rodden?
- 11 A Which kind of analysis? Counting up multiple --
 - Q I kind of lost track of you there for a little bit because my question was much simpler than what you started speaking about. My question was black turnout is lower than white turnout for to a statistically significant degree according to your calculations in half of the elections.

 Right, Dr. Rodden?
 - A I believe I already answered that question.
 - Q And you said, well, we can't go by those numbers alone because we also have to take into account the size of the population, and the black population is larger than the white population. That's an accurate characterize of what you just said, Dr. Rodden?
- 24 A Yes.

25 Q But you don't calculate turnout as a percentage of the

- 1 population. Right, Dr. Rodden? You calculate turnout as a
- 2 percentage of registered voters. Right, Dr. Rodden?
- 3 \blacksquare A In the analysis in this graph? That's correct. I --
- 4 Q And there's no information about registered voters in
- 5 your report. Right, Dr. Rodden?
- A I believe we just discussed the fact that I used registered voters in the calculation of these figures; so I
- 8 would say that there is information about --
- 9 Q There's no information about the number of registered
 10 white voters as compared to the number of registered black
 11 voters in the Ferguson-Florissant School District in any of
- 12 your four reports. Right, Dr. Rodden?
- 13 A Nor is there any such information in any of the reports
- 14 | filed by the plaintiffs whose burden it would be to conduct
- 15 such analysis.
- 16 Q Dr. Rodden, according to your analysis, black turnout has
- 17 never exceeded white turnout to a statistically significant
- degree in the Ferguson-Florissant School District. Correct?
- 19 A In Ferguson-Florissant School District April elections?
- 20 No.
- 21 Q "No," as in black turnout has never exceeded white
- 22 turnout?
- COURT REPORTER: I'm sorry. Can you repeat your question?
- 25 Q Sure. Sometimes when you say "no," Dr. Rodden, it's not

- 1 clear if you're agreeing with me or disagreeing with my
- 2 question. So my question is, according to your analysis,
- 3 black turnout has never exceeded white turnout to a
- 4 statistically significant degree in Ferguson-Florissant School
- 5 Board elections. Is that correct?
- 6 A It comes close in 2012, but it's not quite significant.
 - Q Dr. Rodden, do you need me to repeat the question?
- 8 A No.

- 9 Q Would you answer my question, please?
- 10 THE COURT: He was.
- MS. ORMSBY: Objection, Your Honor.
- MR. HO: I'm sorry?
- 13 THE COURT: He was answering it.
- MR. HO: I was asking about --
- THE COURT: You said in 2012 it was, but it's close,
- 16 and then you started talking again.
- 17 THE WITNESS: Yeah. Sometimes --
- 18 Q (BY MR. HO) Do you want to say more?
- 19 A No. I believe I answered the question.
- 20 THE COURT: You were finished? I thought you were
- 21 still --
- 22 A But sometimes I do like to pause and think before
- 23 completing my answer.
- 24 Q Was this one of those --
- 25 A Are you asking for a yes-or-no answer? Are you requiring

1 that?

Q I'm not requiring anything. I just asked a very simple question.

THE COURT: Why don't you ask your question again.

He will answer it, and then we'll move on. Okay?

Q Is it correct that, according to your calculations, black turnout has never exceeded white turnout to a statistically significant degree in Ferguson-Florissant School Board elections?

A That's correct.

MR. HO: Your Honor, I'm going to move on to another topic. I can keep going.

THE COURT: Keep going.

Q (BY MR. HO) Okay. Now, Dr. Rodden, it's fair to say that, in your opinion, African Americans, including individuals who identify as part African American, are a majority of the voting-age population in the Ferguson-Florissant School District today. Correct?

A Can you repeat that? I want to make sure I heard you correctly.

Q Your opinion, Dr. Rodden, is that African Americans — defining that term as including individuals who identify as part African American — constitute a majority of the voting-age population in the Ferguson-Florissant School District today. Correct?

A Yes, it is.

- 2 Q And fair to say that in your various reports you discuss
- 3 with respect to this opinion three different kinds of data:
- 4 Decennial census data, the Census Bureau's American Community
- 5 Survey data, and then some of your own calculations and
- 6 projections. Is that right, Dr. Rodden?
- 7 A Yes, it is.
- 8 Q Let's talk for a minute about the decennial census data.
- 9 When the federal government apportions representation in
- 10 Congress among the states, it uses decennial census data and
- 11 not the American Community Survey data. Correct?
- 12 A That's correct.
- 13 Q And the decennial census is an effort by the census to
- 14 conduct a complete count of the entire United States
- 15 population rather than an estimate based on a sample.
- 16 | Correct?
- 17 A That's correct.
- 18 Q Now, I believe you testified on direct that, in your
- 19 opinion, Missouri state law requires the use of decennial
- 20 census data for redistricting but not for assessing the
- 21 population size of a jurisdiction generally. Is that right?
- 22 A Assessing the size of a jurisdiction generally? I don't
- 23 \parallel know for what purposes that assessment would be made.
- 24 Q For purposes of representation.
- 25 A For apportionment.

- 1 Q Representation.
- 2 A Would you explain what you mean by "representation"?
- 3 Q Well, maybe the problem is I'm asking --
- 4 A I believe you're asking me for a legal conclusion about
- 5 complexity of interpretation of Missouri law, and I do not
- 6 have that expertise.
- 7 Q Dr. Rodden, you opined about the statute; so I'm asking
- 8 you about the statute. Now --
- 9 A I do not have a J.D.
- 10 Q -- I asked two separate question. So let me try breaking
- 11 | it up into two parts. You testified on direct examination
- 12 that Missouri state law requires the use of decennial census
- 13 data for redistricting purposes. Right? That was your
- 14 testimony?
- 15 A My spoken testimony in court.
- 16 0 Yes.
- 17 A Yes, that's my understanding.
- 18 Q And you distinguish that purpose from what you're trying
- 19 to do in this case. You said you're opposing redistricting.
- 20 Right, Dr. Rodden?
- 21 A Well, I've proposed no redistricting plans, that's
- 22 correct.
- 23 \parallel Q Can we bring the statute up on the screen, please.
- 24 Dr. Rodden, can you read the title of Missouri
- 25 Revised Statutes 1.100?

A "Population, how determined -- effective data of census -- loss or gain in population for certain purposes, effect of."

- Q Now, can you read the first sentence of the statute into the record, please?
- The population of any political subdivision of the state for the purpose of representation or other matters including the ascertainment of the salary of any county officer for any year or for the amount of fees he may retain or the amount he is allowed to pay for deputies and assistants is determined on the basis of the last previous decennial census of the United States."
- Q Now, this is the statute that you said pertains specifically to redistricting. Right, Dr. Rodden?
- A Yes. Oh, to redistricting? No. It says "for the purposes of representation," and there's a lot of things about salary. So I assume the focus here is on questions about the purpose of representation and what is the interpretation of that phrase.

And as I stated before, I am not a lawyer. I do not have any idea whether that is meant to apply to how one might count individuals of different races for the purposes of a Voting Rights Act lawsuit where the effort is to understand the size of the African-American population relative to the white population. That is not a legal conclusion that I would

- 1 be interested in making.
- Q Where is the word "redistricting" in this statute, Dr.
- 3 Rodden?

- A I don't see it.
- 5 Q Could we bring up -- let's talk about now the decennial
- 6 census data for the school district. Can we bring up the
- 7 parties' joint stipulations? Paragraph 13, on page 4.
- Now, Dr. Rodden, this is a paragraph from the
- 9 parties' joint stipulations. Now, based on what you see here,
- 10 Dr. Rodden, you agree that, according to the most recent
- 11 decennial census data, African Americans are less than 50
- 12 percent of the voting-age population in the
- 13 Ferguson-Florissant School District. Correct?
- 14 A Yes.
- 15 Q You agree that, according to the most recent decennial
- 16 census data, non-Hispanic whites outnumber African Americans
- 17 ☐ in terms of a voting-age population of the school district.
- 18 | Correct?
- 19 A Yes.
- 20 Q And you agree that, according to the 2010 decennial
- 21 census, people who are not African American constitute a
- 22 majority of the voting-age population in the
- 23 Ferguson-Florissant School District. Correct?
- 24 A Correct.
- Q Okay. Now, let's talk about the American Community

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- 1 Survey. The American Community Survey estimates are based on
- 2 a sample of about 2 percent of the population. Right, Dr.
- 3 Rodden?
- 4 A Yes.
- 5 Q And I believe you acknowledged on direct that, because
- 6 the ACS estimates are based on a statistical sample, they have
- 7 confidence intervals associated with them. Correct?
- 8 A Yes.
- 9 Q And those confidence intervals are larger if the sample
- 10 size is smaller. Right, Dr. Rodden?
- 11 A Yes.
- 12 Q So when you're dealing with the ACS estimates if you go
- 13 down to smaller geographic subunits like a county within a
- 14 state or a city within a county, the error margins increase.
- 15 Right Dr. Rodden?
- 16 A That's correct.
- 18 \parallel within a jurisdiction, the margin of errors also increase.
- 19 Correct, Dr. Rodden?
- 20 A Correct.
- 21 Q Now, I believe on direct you described the ACS as
- 22 something like a social scientist's best friend or something
- 23 | like that. Right, Dr. Rodden?
- 24 A Yes.
- 25 Q And one of the reasons for that characterization, correct

- 1 me if I'm wrong, Dr. Rodden, is that while the decennial
- 2 census has very basic information in it like age, the ACS has
- 3 a wealth of other demographic information in it like income,
- 4 education, and employment status. Correct?
- 5 A Yes.
- 6 Q And because the ACS has that information that the
- 7 decennial census doesn't, you can use the ACS for that
- 8 demographic information that's not included in the census.
- 9 You would agree with that. Right?
- 10 A Yes.
- 11 Q Now, the ACS like the decennial census also has age and
- 12 race information, which I believe you noted during your direct
- 13 testimony. Correct, Dr. Rodden?
- 14 A Yes.
- 15 Q And you are aware, are you not, Dr. Rodden, that the
- 16 Census Bureau itself, when it publishes the ACS data,
- 18 \parallel totals and basic characteristics such as race and age.
- 19 | Correct?
- 20 A I believe this is referring to population totals as in
- 21 we're trying to understand exactly how many people are in a
- 22 particular city in total for a variety of official purposes
- 23 such as the ones you described earlier.
- 24 Q Could we bring up Plaintiffs' Exhibit 133, please. I'm
- 25 sorry. Plaintiffs' Exhibit 132. Can we look at page 2.

This is a document that the Census Bureau publishes
with the American Community Survey. You see that. Right, Dr.
Rodden?

A Yes.

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- Q Now, on the second page, do you see the second-to-last paragraph? And do you see the census, the last census there, starting with "use numbers"? Tell me when you see that.
 - A Yes.
- Q Could you read that census into the record, please?
- 10 A "Use numbers from the 2010 census to obtain counts of the
 11 population and their basic characteristics: Sex, age, race,
 12 Hispanic origin, and homeowner status. Use data from the
- 13 Census Bureau's population" --
- 14 | Q That's --
- 15 A -- "estimates program in the years between censuses."
- 16 Q I was only asking about that first census, but just since
 17 you raised it, the Census Bureau's population estimates
 18 program in that census that you just read, that is not the
- 19 American Community Survey. Right, Dr. Rodden?
- 20 A I'm sorry. Repeat the question.
- 21 Q Sure.
- 22 A Oh, the population estimates program?
- 23 Q Yes.
- A Yes. That is a different product that does not break down by race, as far as I know.

Q Now, you agree, do you not, Dr. Rodden, that one thing that's preferable about the decennial census is that it's an actual enumeration and therefore minimizes errors associated with estimates based on statistical samples?

A May I return to the previous question and just clarify that, when it says "the ACS should be used to obtain population characteristics, percents, means, medians, and rates rather than estimates of population totals," I believe what is at issue is a percent. That is something that we are addressing. So when it says "population characteristics, i.e., percents," I believe that is what we have been arguing about. We've been arguing about whether the percent of African Americans is above a certain threshold.

So I see nothing about that census that undermines the effort to use the ACS to calculate the percent of the population that is African American. I believe it's trying to communicate in this paragraph that, if we want an estimate of population totals — and I assume that means for something like redistricting or for perhaps applying for a grant that is going to be allocated on a per capita basis, something like that — this is what's being referred to when we're being told to use population — to use the decennial census for population totals. When the exact number matters, the exact number matters, that's what they're referring to.

Q You see the words "age" and "race" in that paragraph.

- 1 Right, Dr. Rodden?
- 2 A Yes.
- 3 Q And you see those terms used in a parenthetical after the
- 4 term "basic characteristics." Correct, Dr. Rodden?
- 5 A Yes.
- 6 Q And the census reads "Use numbers from the 2010 census to
- 7 obtain counts of the population and their basic
- 8 characteristics. Right, Dr. Rodden?
- 9 A Yes. "Counts," yes.
- 10 Q Okay. Now, you agree -- I'm going to go back to the
- 12 that one thing that's preferable about the decennial census is

- 15 sample. Correct?
- 16 A Yes. I discussed a trade-off between sampling error that
- 17 we get in a sample and nonsampling error that plagues the
- 18 \parallel census. This is why they use a sample to check up on their
- 19 success and their enumeration. There's much value in the
- 20 enumeration, no doubt.
- 21 Q And you agree that one of the values of the enumeration
- 22 is that it minimizes errors associated with estimates based on
- 23 statistical samples. Correct, Dr. Rodden?
- 24 A Yes, known as sampling error.
- 25 Q Dr. Rodden, let's talk about what the ACS data shows for

- the Ferguson-Florissant School District. If we can return to
 the parties' joint stipulations. And turn to page 5,
 paragraph 25.
- Now, this is the most recent ACS data that's

 available, the 2011-2013 three-year ACS estimates, that one

 can use for estimating the population of the

 Ferguson-Florissant School District. Correct?
 - A I believe so.

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- 9 Q And this is the same data that you rely on in your
 10 reports in this case when you attempt to assess the population
 11 of the Ferguson-Florissant School District. Correct?
- 12 A I was not involved in the preparation of these documents; 13 so I can't testify to what's in this paragraph.
- Q Sorry. I meant the 2011-2013 ACS data -- that's what you rely on when you offer your opinions about the population of the Ferguson-Florissant School District. Correct?
 - A That's one of the sources of data I used. I believe I described how I arrived at my other conclusions.
- 19 Q But this is the most recent ACS data, the 2011 to 2013, 20 that you rely on in your report. Correct?
- 21 A Correct, yes.
 - Q And according to the most recent ACS data, individuals who are single-race black are less than a majority of the voting-age population in the Ferguson-Florissant School District. Correct?

- A Yes. We can agree on that.
- 2 Q And the ACS on its face does not publish any direct
- 3 information as to how many voting-age individuals in the
- 4 Ferguson-Florissant School District are part black, correct?
- 5 A I believe I was very clear about what I did with the
- 6 population totals that were reported as more than one race.
- 7 But the answer is yes, it does not directly publish that
- 8 information.

- 9 Q Okay. So let's talk about what you did in your report,
- 10 in particular Defendants' Exhibit C, your report to -- your
- 11 rebuttal to Mr. Cooper's report, and a table that you
- 12 discussed with your counsel, which is located on page 3, Table
- 13 1. What's the title of this table, Dr. Rodden?
- 14 A "2011-2013 American Community Survey three-year
- 15 estimates."
- 16 Q And what's the source identified for the data in this
- 17 | table, Dr. Rodden?
- 19 Q So some of the numbers I think, as you described on your
- 20 direct examination, come from the American Community Survey,
- 21 \parallel but some of the other numbers on this table are the result of
- 22 your own calculations. Correct?
- 23 **∥** A The lines 9 and 10 of the column entitled "voting-age
- 24 population" involve a breakdown into the two component parts.
- 25 That is an estimate based on the breakdown of the overall

- 1 population, which does come directly from the census.
- 2 Q Well, let's just try to break this down a little bit. On
- 3 line 4, there are population figures for individuals who
- 4 identify as African American alone. Now, the line -- the
- 5 numbers on this line are all published directly as a part of
- 6 | the American Community Survey. Correct?
- 7 A That's right. When one downloads the data, one receives
- 8 directly those numbers.
- 9 Q Now, line 9 here, which is "two or more races, some part
- 10 African American," some of the numbers in this table on this
- 11 line are the result of your own calculations and are not
- 12 directly published by the Census Bureau. Correct?
- 13 A I already answered that question, yes.
- 14 Q For instance, where you say that there are 681
- 15 individuals who are some part African American, 18 and above
- 16 **|** voting-age population, that's the result of your own
- 17 calculation. Right?
- 18 A Yes. There was a line called "two or more races" that
- 19 reported the value 956. As I explained in my testimony, I
- 20 turned that number into a breakdown between 681 and 275 based
- 21 on the breakdown of total population.
- 22 Q And you did that based on the percentage of the total
- 23 **∥** population that is some part African American. Right?
- 24 A I did.
- 25 Q You testified earlier that you agree that the

- 1 African-American population tends to skew younger. Right, Dr.
- 2 Rodden?
- 3 A Yes.
- 4 Q But you applied the same percentage for total population
- 5 that's part African American to the mixed-race voting-age
- 6 population to try to produce a number of mixed-race
- 7 individuals who are part African American. Right, Dr. Rodden?
- 8 A Yes. I had no strong reason to suspect that there would
- 9 be a difference in the rate of the overall population that was
- 10 mixed race under the age of 18 and that rate for the entire
- 11 population.
- 12 Q Now, on line 12, you have a line titled "any part African"
- 13 American, " and in the final column you have this percentage
- 14 here -- sorry for my shaky finger -- 51 percent any part
- 15 African American. That's a percentage of a voting-age
- 16 population in the Ferguson-Florissant School District that you
- 18 A In this ACS? Yes.
- 19 Q But that number is not published by the ACS. That's
- 20 based on your calculation of 681 individuals who are of voting
- 21 age and part African American. Right?
- 22 A Yes.
- 23 Q Now, you think that the way that you calculated this
- 24 number is reliable. Right, Dr. Rodden?
- 25 A I do.

- 1 Q You think it's also relatively simple. Right? You just
- 2 take a fraction and you multiply it by a number. Right?
- 3 A Yes.
- Q It's a calculation that the demographers at the census
 who do this for a living -- they can make this calculation
- 6 pretty easily. Right?
- 7 A I'm sure they could.
- 8 Q And the Census Bureau, when it published the American
- 9 Community Survey, did not make this calculation and did not
- 10 include any estimates for the number of individuals who are of
- 11 voting age and are part African American. Right, Dr. Rodden?
- 12 A That's correct.
- 13 Q Now, you agree, Dr. Rodden, that there is no census data,
- 14 decennial census or American Community Survey, that as
- 15 published on its face directly states that African Americans
- 16 are a majority of the voting-age population of the
- 17 Ferguson-Florissant School District. Correct?
- 19 mixed-race population in the denominator without adjusting
- 20 somehow in the enumerator; so any report of African-American
- 21 | voting-age population that doesn't attempt to deal with the
- 22 mixed-race population will be flawed.
- 23 | Q I didn't ask you what you thought was appropriate, what
- 24 you and your opinion thought was appropriate. I asked you
- 25 whether or not the Census Bureau has published any data,

- 1 either the decennial or the American Community Survey, which
- 2 says on its face that African Americans are a majority of the
- 3 voting-age population of the Ferguson-Florissant School
- 4 District.
- 5 A If you by "on its face" you mean when I download the
- 6 numbers and add them up, ignoring things that I know are
- 7 missing and I create a misrepresentation and I make a
- 8 percentage, no, I would not get that number. That's correct.
- 9 Q Right. The only way to get a number that shows that
- 10 African Americans are a majority of the voting-age population,
- 11 | according to the American Community Survey, is for you to
- 12 perform a calculation that the demographers at the Census
- 13 Bureau themselves do not calculate when they publish the
- 14 American Community Survey data. Correct, Dr. Rodden?
- 15 A That is correct.
- 16 Q Now, we established earlier that the American Community
- 17 | Survey population estimates have confidence intervals.
- 18 Rights?
- 19 A Yes.
- 20 Q And because your calculation of voting-age population
- 21 individuals who are multi-race and part African American is
- 22 based on an ACS sample, it also has confidence intervals
- 23 associated with it. Correct?
- 24 A That's correct.
- 25 Q Now, we established earlier, when we were talking about

turnout, that the standard practice for political scientists
when publishing for peer review is to publish the confidence

3 intervals the same way that you did for your turnout

4 calculations. Right, Dr. Rodden?

A That's correct. You'll notice that in this table over a -- after population there was a column called "margin of error," and after the voting-age population there should have been a column for margin of error, and it was an oversight on my part not to include it. But I testified in the text that there was not a statistically significant difference. So I apologize for the presentational problem in the table, but there was certainly no misrepresentation of the statistical significance in the text.

Q Okay. Well, I didn't ask you if you misrepresented anything, Dr. Rodden. I'm just asking this 51 percent figure that I still have circled here for the percent of the voting-age population that you calculate as any part African American, there's no confidence interval here so that the person reading this can understand that 95 percent range of where your estimate may actually -- where the true value may actually fall in relation to your estimate. Correct, Dr.

Rodden?

A When one is adding together line items from the census and trying to create a number, it's not possible to produce a confidence interval.

- Q Now, this 681 figure, the number of individuals that you calculate as being voting-age population and two or more races some part African American, that should also have a confidence interval associated with it. Right, Dr. Rodden?
- 5 Correct. Because it's a calculation, I had no way, unless I received the micro data from the Census Bureau, to 6 7 create a confidence interval. And that's true for the 8 calculations in all the other plaintiffs' experts' reports as 9 well. They did not calculate confidence intervals when they 10 added together things like single-race African American and 11 multi-race African American because, once you start adding the numbers together, you can't get a clean confidence interval. 12
 - Q You don't need a confidence interval for the 2010 decennial census -- there is no confidence interval for the 2010 decennial census. Correct, Dr. Rodden?
 - A Correct, because there's no sample.
 - Q I believe you said during your direct testimony that it would be absurd to conclude that African Americans are not a majority of the voting-age population in the
- 20 Ferguson-Florissant School District. Do you recall that?
- 21 A In 2016, that's right.

up for a second.

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- 22 Q Now, there's no information in your report demonstrating 23 that the black voting-age population of the
- 24 Ferguson-Florissant School District -- I'm sorry. Let me back

Your testimony is that the American Community Survey 1 data shows an increase in the black voting-age population 2 3 since the 2010 decennial census. Correct? 4 Yes. 5 There is no information in your report, is there, Dr. 6 Rodden, demonstrating that that increase as reported by the 7 American Community Survey in terms of the black voting-age 8 population of the Ferguson-Florissant School District is 9 different to a statistically significant degree from the black 10 voting-age population as reported by the 2010 decennial 11 census, is there? I have no way to calculate such a test. 12 13 Well, we have a number from the decennial census as to 14 what the black voting-age population is of the 15 Ferguson-Florissant School District. Correct? 16 Yes. Α 17 And you do not report whether or not that number lies 18 outside of the confidence interval for the American Community 19 Survey's estimate for the black voting-age population of the Ferguson-Florissant School District. Correct? 20 21 It wouldn't occur to me to do such a thing, no. 22 THE COURT: Why don't we take a 15-minute recess. How much time do you think you have left? 23 24 MR. HO: They covered a lot of ground in their

direct, Your Honor. I'm not quite sure how long I've been

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going for. Maybe --
1
              THE COURT: Before lunch, if you remember. Started
 2
 3
    at about 11:45, 12:00.
 4
              MR. HO: I'm going to cut a few things and try to
 5
    keep it shorter, Your Honor, but --
                        I'm not telling you what to do.
 6
              THE COURT:
 7
              MR. HO: I think about two hours, Your Honor.
 8
              MS. ORMSBY: That's longer than the direct was.
 9
                         Well, you better bring some laser-like
              THE COURT:
10
     focus because we're not going to be here at 5:30. And you
11
    guys need to talk, then, about what we're going to do if
12
    you're going to have, ultimately, four or five hours of
13
    cross-examination on a witness who had three hours of direct.
     So you need to measure yourself --
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15
              MR. HO: I can cut it down, Your Honor.
16
              THE COURT:
                         We'll be back in 15 minutes.
17
              (COURT RECESSED FROM 3:30 PM UNTIL 3:47 PM.)
18
              THE COURT: All right. Are you ready?
19
              MS. ORMSBY: Yes, Your Honor.
20
                         Remind you, sir, you're still under oath.
              THE COURT:
21
              You may proceed.
22
         (BY MR. HO) Thank you, Your Honor.
23
              Dr. Rodden, is it your opinion that African Americans
    are not more frequently disenfranchised than whites in the
24
25
    Ferguson-Florissant School District area by the State of
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- Missouri's felon disenfranchisement laws?
- 2 A Is it my opinion they're not more frequently
- 3 disenfranchised? Double negative. I believe that we know
- 4 that African Americans are more frequently disenfranchised by
- 5 | felon laws in larger geographic levels of analysis. I don't
- 6 have data on the Ferguson-Florissant School District.
- 7 Q So do you believe that blacks and whites are
- 8 disenfranchised by about the same rate in the
- 9 Ferguson-Florissant School District area as a result of the
- 10 State of Missouri's felon disenfranchisement laws?
- 11 A I have no opinion. I have no data. I need data for an
- 12 opinion.

- 13 Q So you have no opinion one way or the other as to whether
- 14 or not African Americans or whites are more frequently
- 15 disenfranchised in the Ferguson-Florissant School District
- 16 area as a result of the state's criminal disenfranchisement
- 17 | laws?
- 18 A I have no opinion.
- 19 Q Now, you are aware, are you not, Dr. Rodden, of a United
- 20 States Department of Justice report, which is in the record at
- 21 | PX120, concerning racially discriminatory policing practice in
- 22 the Ferguson area?
- 23 **A** Yes.
- 24 | Q And you are aware that the United States Department of
- 25 Justice found that Ferguson's approach to law enforcement both

reflects and reinforces racial bias?

MS. ORMSBY: Objection. Outside the scope of direct examination and not in his reports.

THE COURT: Sustained. I mean, the hard part there is we'd have to drill down — there isn't anyone in this room who doesn't think there aren't problems in the City of Ferguson Police Department, but ordinance violations and the type of thing to cause the municipal court reform issues are different than disenfranchisement. And this would require a pretty substantial — I think, Mr. Rothert, you would agree with that. There's problems. I'm just not sure how much that report documents felonies versus the municipal court system problems that are at center stage, and I don't know if we've got the foundation to work through that. At least it wasn't laid on direct to get into it on cross.

Q Okay. Thank you, Your Honor.

Is it fair to say, Dr. Rodden, that your opinion is that black candidates will do worse under a single-member districting plan than under the current at-large system?

A Yes.

Q And in formulating that opinion, you performed an analysis in your report with Dr. Chen that looked at the rate at which black candidates might be elected under the single-member district plans in Mr. Cooper's report. Correct?

A That was part of the analysis that led to my conclusion.

- 1 Q And you did not look at the success rate for
- 2 | black-preferred candidates; you just looked at the success
- 3 | rate for black candidates. Correct, Dr. Rodden?
- 4 A That is correct.
- 5 Q And you're aware, are you not, Dr. Rodden, that under
- 6 Section 2 plaintiffs have to propose a single-member district
- 7 plan in order to satisfy the first *Gingles* precondition.
- 8 Right, Dr. Rodden?
- 9 A Yes.
- 10 Q And you're also aware that courts in Section 2 cases have
- 11 | ordered remedies after finding liability that preserve
- 12 at-large systems under alternative voting arrangements rather
- 13 than ordering single-member districts, are you not, Dr.
- 14 Rodden?
- 15 A I believe that sometimes happens.
- 16 Q Now, you testified that -- I think you gave an example
- 17 under single-member districting system it might be worse, and
- 18 you gave an example that Dameron, a white candidate, in 2015
- 19 may have been elected from a single-member district centered
- 20 in the Berkeley area. Right, Dr. Rodden?
- 21 A Yes, in the southern tier of the district.
- 22 | Q Now, you're aware that although Ms. Dameron sends her
- 23 children to Berkeley High School, she doesn't actually live in
- 24 Berkeley. Right, Dr. Rodden?
- 25 A I believe she might live in Cool Valley, somewhere in the

Vol V -- 1-15-16 southern tier of the district. I have looked at the 1 precinct-level data and looked where her support was 2 3 strongest, made some maps like the one I looked at earlier, 4 and I believe I had a filing address. So maybe the address 5 was wrong, but I had her address. Now, your testimony in this regard is based on the 6 7 premise that the same candidates would receive the same vote totals in a single-member district system as they would in 8 9 an -- under the existing at-large system. Right, Dr. Rodden? 10 That particular analysis with respect to Ms. Dameron? 11 Yes.

The same vote totals? No. I was thinking about who would run. I expressed a problem that it would be difficult to come up with 14 candidates at one moment, and I was thinking about the candidate recruitment difficulty, and I was imagining that it would be difficult to find two candidates to run in that district.

So you didn't consider the possibility that under a

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single-member districting system with majority-black districts in certain parts of the Ferguson-Florissant School District that might change the candidate pool, did you, Dr. Rodden? I did consider that. I think the problem is the candidate pool would -- it would become much more difficult to recruit candidates. It would -- someone would have to go and try to round some up.

1 2 3

You agree that it might be cheaper to conduct a campaign 1 Q in a smaller single-member subdistrict of the 2 3 Ferguson-Florissant School District than trying to campaign at 4 large throughout the entire district. Don't you, Dr. Rodden? 5 Not only would it be cheaper, it would be free because it 6 would be likely to be uncontested, which I don't think is good 7 for the school board. Now, let's turn to your analysis of exogenous elections. 8 9 Can we turn to Defendants' Exhibit D, page 14, Table 1. 10 Looks like we are having technical difficulties 11 again, Your Honor. I apologize for that, but we do have hard 12 copies, and I can pass them out. 13 THE COURT: Why don't we do that. 14 MR. HO: Permission to approach, Your Honor? 15 THE COURT: You may. 16 MR. HO: So this is your -- I'm sorry. I think I 17 have the wrong -- okay. It's on the screen. Sorry. So it's 18 not this. It's a different report. But it's on the screen. 19 THE COURT: Is the system working? 20 MR. HO: The system is working. 21 THE COURT: Okay. I just yelled at the IT 22 department; so you got to tell me to call them off. 23 MR. HO: It looks like it's on again. And I 24 misidentified the exhibit, Your Honor. I apologize. 25 DXB.

1 | THE COURT: All right.

- Q (BY MR. HO) Dr. Rodden's rebuttal to Dr. Engstrom. This
- 3 is page 14, Table 1. These are the results of your analysis
- 4 of exogenous elections. Right, Dr. Rodden?
- 5 A Yes.
- 6 Q And to be clear what we're looking at here, Dr. Rodden,
- 7 this is not a racial polarization analysis in the sense that
- 8 you are not comparing the behavior of white voters and black
- 9 voters in this table. Correct?
- 10 A No. I don't try to get separate estimates of white
- 11 voters and black voters for these races.
- 12 Q And this is not like the polarization analysis that you
- 13 conduct for the school board elections. Right, Dr. Rodden?
- 14 These are just sheer candidate vote totals. Right?
- 15 A That's right.
- 16 Q And you had the ability to conduct a racial polarization
- 18 \blacksquare A Yes. Yes. The data are the same form as the other
- 19 races, yes.
- 20 Q And you didn't conduct that analysis. Right, Dr. Rodden?
- 21 A No.
- 22 Q And there's nothing in this table that tells us about
- 23 respective voting patterns among white voters and black voters
- 24 | for any of these candidates. Right, Dr. Rodden?
- 25 A No.

- 1 Q And when you examined exogenous elections, you only
- 2 looked at biracial contests. Right, Dr. Rodden?
- 3 A Yes. I was following Dr. Engstrom's approach.
- 4 Q You did not include any monoracial elections in your
- 5 analysis. Right, Dr. Rodden?
- 6 A That's right.
- 7 Q You could have looked at monoracial exogenous elections
- 8 and tried to estimate white voters' and black voters' level of
- 9 support for candidates, but you didn't do that. Right, Dr.
- 10 Rodden?
- 11 A No. Again, it was following Dr. Engstrom's approach.
- 12 Q Now, you agree that in trying to assess whether or not
- 13 Ferguson-Florissant School Board elections are polarized,
- 14 there are limitations to relying on exogenous elections.
- 15 Right, Dr. Rodden?
- 16 A Cost and benefits, that's right.
- 17 Q I said limitations, Dr. Rodden.
- 18 A Costs.
- 19 Q Now, there are some differences between exogenous
- 20 elections and Ferguson-Florissant School Board elections.
- 21 Right, Dr. Rodden?
- 22 A The month in which they are held, among other things,
- 23 yes.
- 24 Q There's a different level of interest in the elections,
- 25 different levels of voter participation. Right, Dr. Rodden?

- 1 A Yes.
- 2 Q And I think you identified these elections are held in a
- 3 different time of year. Right?
- 4 A Yes.
- 5 Q And none of these candidates live within the
- 6 Ferguson-Florissant School District as far as you know, right?
- 7 A Not to my knowledge.
- 8 THE COURT: Well, that may not by true. The primary
- 9 election's usually in March or April. I mean, I know when
- 10 these elections are held, if that's what you're worried about.
- MR. HO: Well, the month is identified for each
- 12 election, I believe, on the chart, Your Honor.
- 13 A The primaries are in August.
- 14 Q (BY MR. HO) None of these are held in April. Right, Dr.
- 15 Rodden?
- 16 A Right. But August --
- 17 THE COURT: But February's sufficient off cycle.
- 18 You're not going to make a distinction --
- 19 THE WITNESS: Turnout is even lower, I think, in some
- 20 of these other ones.
- 21 Q These elections generally have different levels of
- 22 advertising, say, than Ferguson-Florissant School Board
- 23 | elections. Right?
- 24 A Some more, some perhaps even less.
- 25 Q And you would agree that voting behavior with respect to

- 1 Ferguson-Florissant School Board might differ from voting
- 2 behavior for other offices at precincts within the Ferguson
- 3 Florissant School District. Right, Dr. Rodden?
- 4 A Yes. That's one of the costs of this type of analysis.
- 5 Q And you would agree, then, that within the
- 6 Ferguson-Florissant School District voting might be polarized
- 7 for school board elections but not polarized for some of these
- 8 other offices. Right, Dr. Rodden?
- 9 A That is conceivable.
- 10 Q And you note here, Dr. Rodden, that -- I'm sorry -- of
- 11 the 12 elections that you analyze here, Dr. Rodden. I'm sorry
- 12 strike that.
- 13 You testified earlier, Dr. Rodden, do you recall that
- 14 | incumbents usually win elections?
- 15 A Right. Yes.
- 16 Q Of the 12 elections, exogenous elections, that you
- 17 \parallel analyze here, ten of them involve a black incumbent. Is that
- 18 | correct, Dr. Rodden?
- 19 A I thought it was lower, but I believe you've done the
- 20 math.
- 21 Q Now, the only exceptions in which the black candidate was
- 22 not an incumbent were the 2008 presidential election, the
- 23 primary and the general. Right, Dr. Rodden?
- 24 A That is right. It was the primary and the general. I
- 25 should have put in a column for incumbency. Okay. Yes.

Q Now, you --

- 2 A He says you're right.
- 3 Q Dr. Rodden, you agree that the St. Louis area, including
- 4 the Ferguson-Florissant School District, consists primarily of
- 5 Democratic voters. Correct?
- 6 A That's right. That's why I like the primaries best.
- 7 Q So you would expect, as a general matter, that in
- 8 partisan contests Democratic candidates would do better on
- 9 this table. Right, Dr. Rodden?
- 10 A Yes. Your conclusion about the St. Louis area is
- 11 correct. I'm not sure what the -- the partisanship of the
- 12 district, I'm sure, leans Democratic, but I don't know by how
- 13 much.
- 14 Q Now, of the exogenous elections that you examined -- of
- 15 the two -- I'm sorry. Of the two exogenous elections that you
- 16 examined that did not feature a black incumbent, one of them
- 17 featured a contest between a Republican and a Democrat, the
- 18 2008 presidential election. Correct?
- 19 A Yes.
- 20 Q So you would agree, then, that of these 12 exogenous
- 21 elections, there's only one, the 2008 Democratic primary, that
- 22 did not include either a black incumbent or a partisan contest
- 23 | featuring a black Democrat running against a Republican.
- 24 Correct?
- 25 A Yes.

1 Q Okay. I'd like to turn to the specific election results.

THE COURT: Mrs. Clinton is going to be very mad that you isolated her like that.

MR. HO: I won't tell her if you won't, Your Honor.

THE COURT: I don't know. We'll see.

Q (BY MR. HO) Could we turn to the joint stipulations of the parties. I want to just go through some of the election results that you reported, Dr. Rodden. I don't know how to make that red circle disappear on the screen. Thank you.

Could we turn to page 30, paragraph 167, the ecological inference estimates for the 2015 election. Now, it's fair to say, Dr. Rodden, that, in your opinion as a general matter, voting in the Ferguson-Florissant School Board -- for the Ferguson-Florissant School Board is not racially polarized. Right?

A I do not believe -- I do not see racial polarization as a binary variable, a yes/no variable, where it's either racially polarized or not. As I hope I tried to communicate, we might think of racial polarization as a concept that ranges from low value to a high value and so we can characterize it as more or less racially polarized.

- Q And you'd characterize it as less polarized. Right, Dr. Rodden?
- A Compared to what?

25 Q You're the one who said you would put racial polarization

- 1 on a scale, Dr. Rodden. Do you think it's closer to one end
- 2 of the scale or closer to the other end of the scale?
- 3 Polarized or not very polarized?
- 4 A Well, that's the problem. I believe it's the role of the
- 5 plaintiffs to establish a threshold beyond --
- 6 Q Dr. Rodden, I didn't ask you what you think the role of
- 7 the plaintiffs is. I asked you for your opinion in this case.
- 8 What is it?
- 9 A I could tell you what the correlation is in my graphs. I
- 10 don't know --
- 11 Q So you can't tell me -- as the expert for the district
- 12 here, you can't tell me if you think voting is very polarized
- 13 or not very polarized in the district.
- 14 A I have to ask you compared to what? I'm sorry.
- 15 Q Okay. So let's look at the 2015 election results. Now,
- 16 Dr. Graves received the highest level of support among black
- 17 voters. Right, Dr. Rodden?
- 18 A Yes.
- 19 Q And Dr. Graves is African American. Right, Dr. Rodden?
- 20 A Yes.
- 21 Q And you agree that black voters behaved cohesively in
- 22 their support for Dr. Graves. Right, Dr. Rodden?
- 23 A Yes.
- 24 | Q And you testified that she ran a sophisticated campaign
- 25 in which she was elected. I'm sorry, not "you testified." In

- 1 your opinion, Dr. Rodden, she ran a sophisticated campaign in
- 2 which she was elected in part because she encouraged her
- 3 supporters to vote single shot for her. Right, Dr. Rodden?
- 4 A Yes. I don't know that that is responsible for her
- 5 victory, but she certainly did that.
- 6 Q Well, you say that the strategy worked in your report.
- 7 Right, Dr. Rodden?
- 8 A It appears to have, yes.
- 9 Q Now, you agree that, according to both yours and Dr.
- 10 | Engstrom's estimates, Dameron received the second highest
- 11 level of support from black voters. Correct, Dr. Rodden?
- 12 A Yes.
- 13 Q And according to both you and Dr. Engstrom, Dameron's
- 14 level of support amongst black voters was about a third or
- 15 less than a third of the level of support that Dr. Graves
- 16 received from black voters. Correct?
- 17 **A** Yes.
- 19 A Yes.
- 20 Q And under your point estimate approach, a victory by
- 21 either Graves or Dameron would be treated equally as a victory
- 22 for a black-preferred candidate. Right, Dr. Rodden?
- 23 \parallel A That's how the application of that standard works, yes.
- 24 \parallel Q Now, the point estimates for Dameron's level of support,
- 25 14.09 percent, that falls within the confidence intervals for

- 1 black support for two other candidates, Hines and Person.
- 2 Correct, Dr. Rodden?
- 3 A Correct.
- 4 Q We established earlier, Dr. Rodden, that, according to
- 5 the rule of thumb that you employ when offering your opinion
- 6 about turnout, black and white turnout are indistinguishable
- 7 when the point estimate for one falls within the confidence
- 8 interval for the other. Right, Dr. Rodden?
- 9 A Yes.
- 10 Q So applying that same rule of thumb here, you would agree
- 11 | that the level of black support for Dameron is statistically
- 12 indistinguishable from the level of black support for Hines
- 13 and Person. Correct?
- 14 A Yes.
- 15 Q And your point estimate approach, notwithstanding the
- 16 statistical indistinguishability of the support between those
- 17 | three candidates, treats Dameron as a black-preferred
- 18 candidate but not Hines or Person. Correct?
- 19 A As we've discussed, this -- as one of the problems with
- 20 this approach.
- 21 Q You agree that black voters were not cohesive behind
- 22 Dameron as a second choice candidate, wouldn't you?
- 23 A Yes.
- 24 \parallel Q Based on that, you agree that it's difficult to identify
- 25 a second black-preferred candidate in the 2015 election.

1 | Correct?

- 2 A Yes.
- 3 Q So -- okay. Now, Dr. Graves received 22.9 percent of
- 4 white voter support according to your estimates. Correct?
- 5 A Yes.
- 6 Q And that's about half the level of support that white
- 7 voters gave to their top-choice candidate, Mr. Ebert.
- 8 | Correct?
- 9 A Yes.
- 10 Q And you established -- you identify Graves as a
- 11 white-preferred candidate in 2015. Correct?
- 12 A She's among the top two, yes.
- 13 Q And I believe we established earlier in the beginning of
- 14 your cross-examination that Graves is one of two black
- 15 candidates from 2000 through 2015 that under your point
- 16 estimate approach you identify as a white-preferred candidate
- 17 who is black. Correct?
- 18 A Yes.
- 19 Q Now, you agree, do you not, Dr. Rodden, that the 2015
- 20 election in the Ferguson-Florissant School Board and the
- 21 municipal elections in the Ferguson area generally receive
- 22 | national attention because of the Michael Brown shooting.
- 23 | Correct?
- 24 A Yes.
- 25 Q And you agree, Dr. Rodden, based on media reports, that

- 1 this national attention combined with "Get Out the Vote"
- 2 efforts may have caused turnout to increase in the 2015
- 3 election. Correct?
- 4 A Yes. I think overall turnout was up slightly.
- 5 Q Now, this is a two-seat election. Right, Dr. Rodden?
- 6 A Yes.
- 7 Q And you agree that in a two-seat election a voter might
- 8 not necessarily prefer two candidates. Right?
- 9 A My approach is to classify them as preferring -- oh, I'm
- 10 sorry. They might not prefer two candidates. An individual,
- 11 you're referring to, might not prefer --
- 12 Q Yes.
- 13 A Yes. Someone might decide they'd rather only cast a vote
- 14 for one candidate, correct.
- 15 Q And a voter could cast two votes and feel really strongly
- 16 about one and not so strongly about the other one. Right?
- 17 A Hard to ascertain people's strength of feelings from the
- 18 data, but that could be, yes.
- 19 Q Let's talk about the 2014 election. If we can take the
- 20 red off the screen. Turn to page 28 of the joint stips,
- 21 paragraph 146. Now, I believe you testified on direct, Dr.
- 22 Rodden, that the three black-preferred candidates in this
- 23 | election were Dr. Paulette-Thurman, Savala, and Johnson.
- 24 | Correct?
- 25 A Yes.

1 Q And they're all African American. Correct?

- 2 A Yes.
- 3 \mathbb{I} Q And one out of the three was elected: Dr.
- 4 Paulette-Thurman. Correct?
- 5 A Yes.
- 6 Q Now, I believe you offered the opinion in your initial
- 7 report, Dr. Rodden, that one black-preferred candidate was
- 8 elected in nine out of the 12 contested elections. Do you
- 9 remember that?
- 10 A I don't remember the particular counting exercises. I
- 11 don't put that much stock in them, but if I -- I believe you.
- 12 Q Okay. That number, one black-preferred candidate was
- 13 elected in nine out of 12 contested elections, that would
- 14 count the 2014 election as one of those elections. Right, Dr.
- 15 Rodden?
- 16 A Yes.
- 17 Q And that's because one out of the three black-preferred
- 18 candidates was elected. Right?
- 19 A Yes.
- 20 Q So even though two out of three black-preferred
- 21 candidates lost, this would count as an election in that
- 22 number, nine out of 12, in which black-preferred candidates
- 23 got -- black voters got at least one of their preferred
- 24 candidates. Right?
- 25 A Yes.

- 1 Q And so when we say that a single black-preferred
- 2 candidate won in nine out of 12 elections, that doesn't tell
- 3 us anything about the overall success rate for black-preferred
- 4 candidates. Right, Dr. Rodden?
- 5 A No. I sliced the data a number of ways. I believe you
- 6 sliced it in quite a few more.
- 7 Q Let's talk about the 2013 election. That's on page 25,
- 8 paragraph 138. Now, Mr. Henson had the highest estimated
- 9 level of black support. Right, Dr. Rodden?
- 10 A Yes.
- 11 Q And he's black. Right, Dr. Rodden?
- 12 A Yes.
- 13 Q And I believe you said on direct that he had relatively
- 14 strong support from white voters, Dr. Rodden. Is that right?
- 15 A I did, yes.
- 16 Q And of the four candidates in this race, Mr. Henson,
- 17 according to the point estimates, placed third amongst white
- 18 voters. Is that right?
- 19 A That's right.
- 20 Q And Mr. Henson was not elected. Is that right?
- 21 A That's right.
- 22 Q Now, Ms. Hogshead -- going back to black voters, Ms.
- 23 | Hogshead had the second highest level of support from black
- 24 voters. Right, Dr. Rodden?
- 25 A Yes.

- Q And Ms. Hogshead is white?
- 2 A Yes.

- 3 Q Right? And she was elected?
- 4 A Yes.
- 5 Q Now, according to Dr. Engstrom's estimates, Ms. Hogshead
- 6 had about half the level of support among white voters as Mr.
- 7 Henson -- I'm sorry -- amongst black voters as Mr. Henson.
- 8 | Correct?
- 9 A Well, I wouldn't call it about half but a little more
- 10 than that.
- 11 Q A little more than half. Can we agree on that?
- 12 A Sure.
- 13 Q According to your estimates, she got close to but not
- 14 quite two thirds of the level of support that Mr. Henson
- 15 received from black voters?
- 16 A Yes.
- 17 Q Now, under your point estimate approach, the election of
- 18 Leslie Hogshead in 2013 counts as just as much of a win for
- 19 black voters as if Mr. Henson had won. Correct?
- 20 A That's the way the point estimate works.
- 21 Q Now, the point estimate for Ms. Hogshead's level of
- 22 support among black voters falls within the confidence
- 23 \parallel interval of Mr. Brown's level of support among black voters.
- 24 Right?
- 25 A Yes.

- 1 Q And so by the statistical rule of thumb that you employ,
- 2 we cannot statistically distinguish between Hogshead's level
- 3 of support from black voters and Brown's level of support from
- 4 black voters. Right?
- 5 A Correct.
- 6 Q And you -- but you still identify Hogshead as black
- 7 preferred and Brown as not. Right?
- 8 A Correct.
- 9 Q Now, I think you testified that in this election Mr.
- 10 Henson felt some of the lingering anti-incumbent backlash over
- 11 the incident with former superintendent Spiegel's health
- 12 insurance. Do you remember that, Dr. Rodden?
- 13 A Yes. He was president of the board when the vote was
- 14 taken.
- 15 Q Hogshead was on the board when that vote was taken.
- 16 Right, Dr. Rodden?
- 17 A That's correct.
- 19 A Yes. I think she was barely reelected.
- 20 Q Now, you stated in your report, I believe, Dr. Rodden,
- 21 that Ms. Hogshead traditionally performs well among black
- 22 voters in the Ferguson-Florissant School District. Do you
- 23 remember that?
- 24 A I did.
- 25 Q Let's look at how Ms. Hogshead fares in amongst black

- 1 voters in Ferguson-Florissant School Board elections. Can we
- 2 pull up Defendants' Exhibit A, your initial report in this
- 3 case, page 25, Figure 8. Can I get rid of the red circles on
- 4 the screen.
- 5 This shows the results of all of your ecological
- 6 inference estimates for the Ferguson-Florissant School
- 7 District elections. Right, Dr. Rodden?
- 8 A Yes.
- 9 Q Now, Ms. Hogshead, who you state traditionally performs
- 10 well amongst black voters, she has run in three contested
- 11 | elections in the Ferguson-Florissant School Board, Dr. Rodden:
- 12 In 2001, 2004, and 2013. Correct?
- 13 A Yes.
- 14 Q So let's look at 2001. There were four candidates in
- 15 2001. Correct?
- 16 A Yes.
- 17 \parallel Q And if we look at the base -- at the point estimates,
- 18 among black voters Ms. Hogshead had the second lowest
- 19 estimated level of support among black -- I mean among the
- 20 four candidates from black voters. Correct?
- 21 A Twenty percent. By your approach, by the plaintiffs'
- 22 \parallel approach, 40 percent of the voters cast a ballot for her.
- 23 **|** Q Dr. Rodden, I didn't ask you about the plaintiffs'
- 24 approach. I asked about your approach.
- 25 A You asked me if she was -- if she had considerable

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1 support; so I --
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- 2 Q That was not my question, Dr. Rodden.
 - A I believe it was.
- 4 | Q The question was -- I believe you're wrong. And I can
- 5 have the court reporter read it back to you, but we're in a
- 6 bit of a time crunch, I understand; so why don't you try
- 7 answering my question, Dr. Rodden.
- According, to your point estimates, Ms. Hogshead, out
- 9 of four candidates, had the second lowest level of black
- 10 support in this election. Correct, Dr. Rodden?
- 11 A Yes.
- MS. ORMSBY: Your Honor, this is outside the scope of
- 13 the direct.
- 14 THE COURT: Give you some latitude.
- MR. HO: I mean, he identifies Ms. Hogshead.
- 16 THE COURT: Did I just overrule the objection?
- 17 MR. HO: I'm sorry.
- 18 THE COURT: If you want to argue with me, I can
- 19 reverse my ruling.
- 20 MR. HO: I apologize, Your Honor.
- 21 THE COURT: That's twice now when I ruled for you,
- 22 you argued with me.
- 23 Q (BY MR. HO) I'm sorry, Your Honor.
- 24 ■ Now, employing either your top-ranked candidate
- 25 approach or your point estimate approach, Ms. Hogshead would

1 not be considered a black-preferred candidate in 2001.

- 2 | Correct?
- 3 A Nope.
- 4 Q Now, in 2004 there were five candidates. Correct, Dr.
- 5 Rodden?
- 6 A Yes.
- 7 Q And among those five candidates, Ms. Hogshead had the
- 8 lowest estimated level of support from black voters. Correct?
- 9 A Yes.
- 10 Q So under either of your methods of identifying
- 11 black-preferred candidates, Ms. Hogshead would not be
- 12 considered a candidate of choice among black voters in 2004.
- 13 | Correct?
- 14 A That's correct.
- 15 Q And there was no election in 2007 or 2010. Correct?
- 16 A Correct.
- 17 Q And under -- and prior to 2013, Ms. Hogshead had never
- 18 been a black-preferred candidate. Correct?
- 19 A That's correct.
- 20 Q And when you count up how many black-preferred candidates
- 21 won in contested elections, do you remember if you considered
- 22 her wins in 2007 and 2010 as victories by black-preferred
- 23 candidates?
- 24 A I believe we discussed this earlier.
- 25 Q Did you or did you not count her as a black-preferred

- candidate -- as a successful black-preferred candidate in the uncontested 2007 and 2010 elections?
- 3 A Yes.

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strategy.

- Q You did count her as a successful black-preferred candidate in those two uncontested elections?
- A I really don't recall. I'd have to look at the data. I
 assume that you have. And we're trying to move things along.
- I can get the data and take a look, but I'm going to take your word for it.
- 10 Q Now, I believe, Dr. Rodden, you opined that Mr. Henson
 11 could have been elected in the -- getting back to the 2013
 12 election, Mr. Henson could have succeeded if more of the
 13 people who voted for him had engaged in a single-shot
- MS. ORMSBY: Objection, Your Honor. I don't believe that was the testimony.
- MR. HO: I can bring it up, Your Honor. It's in his report.
 - THE COURT: Well, no. He can answer and tell you he didn't say that. That's okay.
- 21 A So the question was whether he could have won had he -22 yeah. He lost by 125 votes. There are a variety of ways he
 23 could have won.
 - Q So in your opinion, if more black voters had abandoned their second vote, Mr. Henson could have won. Correct?

- 1 A Anybody who preferred him and felt that if they gave one
- of their votes to one of the other candidates and thereby, in
- 3 doing so, would have undermined his chances, they had that
- 4 option, yes. That's the idea of bullet voting.
- 5 Q Now, the two preferred candidates among white voters,
- 6 using your point estimate approach in 2013, were Hogshead and
- 7 Brown. Correct?
- 8 A Yes.
- 9 Q And Hogshead and Brown are both white. Correct?
- 10 A Yes.
- 11 Q And they were both elected. Correct?
- 12 A Yes.
- 13 Q And the white voters who preferred Hogshead and Brown did
- 14 not have to abandon their second votes or engage in
- 15 single-shot voting to elect their two preferred candidates.
- 16 | Correct?
- 17 ■ A No. But I did not claim that African Americans had to do
- 18 so either. There's no difference between the groups.
- 19 Q Let's turn to the 2012 election. This is on page 24,
- 20 paragraph 130. Now, according to both yours and Dr.
- 21 Engstrom's estimates, Ms. Morris received over 50 percent of
- 22 | black voters' votes. Correct?
- 23 **A** Yes.
- 24 \parallel Q That indicates that there was at least some single-shot
- 25 voting for her by black voters. Correct?

- 1 A That seems to be the case.
- 2 Q And according to both yours and Dr. Engstrom's estimates,
- 3 Ms. Morris received only 12.01 percent of the white voters'
- 4 votes. Correct?
- 5 A Yes.
- 6 Q Ms. Morris is black. Correct?
- $7 \quad A \quad Yes.$
- 8 Q Ms. Morris was not elected. Correct?
- 9 A That's correct.
- 10 Q In your opinion, Ms. Morris' defeat could have been
- 11 | averted if more white voters had crossed over for her.
- 12 Correct?
- 13 A That's always the case, yes.
- 14 Q Now, in your view, Ms. Morris could have been elected if
- 15 even more black voters had engaged in single-shot voting for
- 16 her. Correct?
- 17 A I don't know if I stated that opinion, but that seems
- 18 correct to me right now.
- 19 Q And the two candidates of choice amongst white voters in
- 20 this election, according to your point estimate approach, were
- 21 Ebert and Schroeder. Correct?
- 22 A Yes.
- 23 Q They were both elected. Correct?
- 24 A Yes.
- 25 Q They're both white. Correct?

- 1 A Yes.
- 2 Q White voters did not have to engage in single-shot voting
- 3 to elect their preferred candidates in this election.
- 4 Correct?
- 5 A No.
- 6 Q Now, the candidate with the second highest estimated
- 7 level of support from black voters in this election is
- 8 Schroeder. Correct?
- 9 A Yes.
- 10 Q And you agree that, according to both yours and Dr.
- 11 Engstrom's estimates, Schroeder got about half as many votes
- 12 cast by African Americans as Ms. Morris did. Correct?
- 13 A Yes.
- 14 \square Q And you would also agree that it is fair to say that Ms.
- 15 Morris received substantially more support among black voters
- 16 I than did Mr. Schroeder. Correct?
- 17 **A** Yes.
- 19 victory in this election counts as just as much of a victory
- 20 for black voters as if Ms. Morris had been elected. Correct?
- 21 A Yes. There are two seats.
- 22 Q And you testified, I believe, earlier that you can't
- 23 understand how someone would not treat Schroeder as a
- 24 | black-preferred candidate. Correct?
- 25 A I don't see why it would be ruled out from possibility.

- 1 Q Now, the point estimate for Schroeder's level of support
- 2 among black voters falls within the confidence interval for
- 3 | Ebert's level of support among black voters. Correct?
- 4 A Yes.
- 5 Q And you could fairly say that black voters were not
- 6 cohesive behind Schroeder. Correct?
- 7 A Yes.
- 8 Q And by the same rule of thumb that you employ when
- 9 analyzing turnout, we cannot statistically distinguish between
- 10 the level of support that black voters gave to Ebert versus
- 11 the level of support they gave to Schroeder. Correct?
- 12 A Correct.
- 13 Q But still under your point estimate approach, Schroeder
- 14 is black preferred and Ebert is not, even though their level
- 15 of support among black voters is statistically
- 16 indistinguishable. Correct?
- 17 A Correct.
- 19 from about 50 percent of black voters. Right?
- 20 A Applying the technique suggested by the plaintiffs.
- 21 Q And you also testified, I believe, that, when you're
- 22 trying to understand candidate support levels, you should take
- 23 into account the number of seats available and the number of
- 24 candidates running. Right, Dr. Rodden?
- 25 A Yes.

- Q Now, if we look at this election, there are a total of three candidates for two seats. Right?
- 3 A Yes.
- 4 Q And two of the three candidates had to be elected.
- 5 Right?
- 6 A Yes.
- 7 Q So logically speaking under your point estimate approach,
- 8 because you have three candidates and black voters have to
- 9 have two preferred candidates and white voters have to have
- 10 two preferred candidates, it's required under your point
- 11 estimate approach that black and white voters would share a
- 12 candidate of choice under these facts. Correct?
- 13 A The candidate pool worked out that way in that election,
- 14 yes.
- 15 Q So, in other words, when you apply the point estimate
- 16 approach to an election in which there are three candidates
- 17 | for two seats, it's impossible for black voters and white
- 19 A Yes.
- 20 Q Because there are three candidates for two seats and
- 21 black voters under the point estimate approach have to have
- 22 | two preferred candidates, it's impossible that one of the
- 23 | black-preferred candidates, as you define that term, would
- 24 | fail to be elected. Right, Dr. Rodden?
- MS. ORMSBY: I'm going to object. Asked and

1 answered.

4

2 MR. HO: This is a different question.

THE COURT: It's a different question, but we get it.

- A Yeah. That's a feature of this particular election.
- 5 Q (BY MR. HO) Okay. And when you cite that statistic -- a
- 6 single black-preferred candidate was successful in nine out of
- 7 | 12 contested elections -- that would include the 2012
- 8 election. Right, Dr. Rodden?
- 9 A It's a mechanical thing, yes.
- 10 Q Let's look at the 2011 election, Dr. Rodden. And,
- 11 | actually, I want to skip the candidate levels of support, the
- 12 | levels of candidate support, and just talk about your turnout
- 13 estimates for this election.
- 14 This is Defendants' Exhibit A, page 15, Figure 6.
- 15 Now, this is one of the elections in which you opine that
- 16 white turnout clearly exceeded black turnout. Right, Dr.
- 17 Rodden?
- 18 A Yes.
- 19 Q And you recall that under your point estimate approach
- 20 all three black-preferred candidates lost and all three
- 21 white-preferred candidates won. Correct?
- 22 A Yes. Just to be clear, this was the election with the
- 23 \parallel anti-incumbent surge and the Florissant mayoral election.
- 24 | Q Let's talk about those two things. Now, your opinion was
- 25 that the anti-incumbent surge, the tax revolt caused turnout

- 1 to be unusually high in 2011. Right?
- 2 A Combined with the other things on the ballot, yes.
- 3 Q Well, we'll worry about the Florissant elections for a
- 4 minute, but you believe that the tax revolt was one of the
- 5 things that caused turnout to surge in 2011. Correct?
- 6 A It's possible. I don't know what caused it.
- 7 Q And if we look at your estimates from 2011, it looks like
- 8 white turnout surged pretty substantially from previous
- 9 elections. Correct?
- 10 A Yes.
- 11 Q And but it looks like black turnout stayed about the same
- or even declined from the previous election. Correct?
- 13 A Yes.
- 14 Q So it's fair to say that if the tax issue affected
- 15 turnout, it did not affect black and white voters in the same
- 16 way. Correct?
- 17 A Evidently.
- 18 \parallel Q Well, let's look back at the joint stips for a second.
- 19 Page 22, paragraph 119, at candidate support. Now, the
- 20 incumbents in this race were Graham, Clark, and Lentz.
- 21 | Correct?
- 22 A Yeah.
- 23 Q None of them were white-preferred candidates under your
- 24 point estimate approach. Correct?
- 25 A I hadn't remembered that. Okay.

- Q Yes? You agree?
- 2 A Yes.
- 3 Q But under your point estimate approach, Graham and
- 4 Clark -- both incumbents -- were two of the black-preferred
- 5 candidates in this election. Correct?
- 6 A Yes.
- 7 Q So it's fair to say that if there were, in fact, a tax
- 8 revolt in this election, it did not prevent black voters from
- 9 continuing to support two of the three incumbents. Correct,
- 10 Dr. Rodden?
- 11 A Did not prevent them from continuing to support the
- 12 incumbents?
- 13 Q Well, continuing to choose them as their preferred
- 14 candidates. Right, Dr. Rodden?
- 15 A They were still preferred candidates? Let's see. You're
- 16 asking about two of them. I'm just trying to make sure I
- 18 | Q That's --
- 19 A You're asking me whether they were still
- 20 minority-preferred candidates? Yes, that is correct.
- 21 Q Now, we noted that Mr. Schroeder was on the board at the
- 22 time of the health insurance decision with respect to Mr.
- 23 Spiegel. Correct? He's not in this election.
- 24 \blacksquare A Right. I think he was on a different cycle.
- 25 Q Right. He ran the following year, in 2012. Correct?

- 1 A Yes.
- 2 Q And he was reelected notwithstanding the fact that he was
- 3 on the board during the health insurance issue. Right, Dr.
- 4 Rodden?
- 5 A Yes. I believe he would be -- survived a narrow
- 6 reelection, yes.
- 7 Q So let's talk about the mayoral election in 2011, the
- 8 Florissant mayoral election. Now, you hypothesize that this
- 9 is one of the reasons why white turnout may have increased in
- 10 2011. Right, Dr. Rodden?
- 11 A Yes.
- 12 Q But you did not in your report attempt to quantitatively
- 13 measure whether or not the Florissant mayoral election is
- 14 responsible for that increase in white turnout in the
- 15 Ferguson-Florissant School District overall. Correct?
- 16 A No. That would have been a nice thing to have done, but
- 17 I did not.
- 18 Q Right. You could have, for example, run the turnout
- 19 numbers without Florissant to see whether or not the increase
- 20 I in white turnout was localized in Florissant and not spread
- 21 out across the district. Right, Dr. Rodden?
- 22 A I could have. At the time it didn't strike me as an
- 23 important thing to do.
- 24 Q Right. And you haven't done that. Right?
- 25 A No.

- 1 Q And because you did not quantitatively test that
- 2 hypothesis, you would agree that that hypothesis would not
- 3 withstand the rigors of peer review as a conclusion. Right,
- 4 Dr. Rodden?
- 5 A No. I characterize it as a post-analysis,
- 6 end-of-a-journal-article kind of guess as to what's happening
- 7 but I think an informed one that makes a lot of sense.
- 8 Q But you really don't know one way or the other whether or
- 9 not the Florissant mayoral election in 2011 was responsible
- 10 for the surge in white turnout that year. Right?
- 11 A Not with any certainty.
- 12 Q Now, you, I believe, testified on direct that you believe
- 13 that black voters were not cohesive in this election.
- 14 | Correct?
- 15 A 2011?
- 16 Q Yes.
- 17 A That sounds right.
- 18 \parallel Q Now, this was a three-seat election. Right, Dr. Rodden?
- 19 A Yes.
- 20 Q And if no one engages in single-shot voting, the maximum
- 21 level of support that a candidate can get is 33.3 percent of
- 22 the vote. Right, Dr. Rodden?
- 23 **A** Yes.
- 24 Q And you would agree that both Graham and Hawkins got
- 25 about two thirds of that level of support amongst black

- 1 voters. Right, Dr. Rodden?
- 2 A Yes.
- 3 Q Just two more, Your Honor, and then I'll be finished.
- Can we talk about the 2010 election? Now, this was
- 5 an uncontested election year. Right, Dr. Rodden? 2010?
- 6 A That sounds right, yes.
- 7 Q And Henson got his seat back; so you treat that as a
- 8 victory for a black-preferred candidate in a contested
- 9 election. Right?
- 10 A An uncontested election.
- 11 Q In an uncontested, I'm sorry.
- 12 A Uh-huh.
- 13 Q And Hogshead got her seat back; so you treat that as a --
- 14 and you treat that as a victory for a black-preferred
- 15 candidate in an uncontested election?
- 16 A Yes. We've discussed that.
- 17 \parallel Q Right. Even though up until that point she had never
- 18 been a black-preferred candidate?
- 19 A I think this is the third time we've discussed it. Yes.
- 20 Q Now, you can't remember which of the -- I'm sorry.
- 21 | Strike that. Can we talk about the 2009 election? This is on
- 22 \parallel page 20 of the joint stipulation. It's paragraph 112.
- Now, under your point estimate approach, there's no
- 24 | racial polarization in this election because black and white
- voters both preferred Knowles and Schroeder. Correct?

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- 1 A That's right. It's an election with no African-American
- 2 candidates.
- 3 Q And under your point estimate approach, both
- 4 black-preferred candidates won. Correct?
- 5 A That's right.
- 6 Q And this is a monoracial contest, as you noted. Right?
- $7 \quad A \quad Yes.$
- 8 Q And we established earlier that you omitted monoracial
- 9 contests from your analysis of exogenous elections. Correct?
- 10 A Yes.
- 11 Q Now, this was an election in which there were only three
- 12 candidates for two seats. Correct?
- 13 A That's right.
- 14 Q And we established earlier that in elections where there
- 15 are three candidates and two seats under your point estimate
- approach, at least one black-preferred candidate has to be
- 17 | successful. Right?
- 18 A Yes. That's right.
- 19 MR. HO: Your Honor, if I can just check with my
- 20 co-counsel? Thank you.
- 21 I don't have any further questions, Your Honor.
- 22 THE COURT: Thank you, sir.
- Give him a minute to get organized.
- MR. HO: Ready, Your Honor.
- 25 THE COURT: You may proceed.

REDIRECT EXAMINATION

2 BY MS. ORMSBY:

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Q Dr. Rodden, do you recall plaintiffs' counsel asking you whether you believe that racially polarized voting is that
African-American voters and white voters cast ballots for

6 different candidates?

- A Yes.
- 8 Q I believe you said that that's one way of looking at it;
 9 is that right?
- 10 A Well, if we're talking about this in the specific context
 11 of the VRA, then I would say there's another component.
- Q Let me ask you, is there another component to racially polarized voting that you believe should be considered?
 - A Well, yes. The other component in the Voting Rights Act is that the white -- that the black minority be subsumed in a white majority such that African-American citizens cannot elect candidates of their choosing.
 - Q Do you believe that's the case in Ferguson-Florissant School District?
 - A No. I believe we've been through lots of examples of cases where that's not the case.
- Q Dr. Rodden, did any of the answers that you gave to Mr.
- 23 Ho in his cross-examination of you change any of the testimony
- 24 that you gave on your direct exam?
- 25 A No.

And would that include your opinion that as of today 1 Q African Americans are a majority of the voting-age population? 2 That opinion has not changed. 3 MS. ORMSBY: I have nothing further. 4 5 THE COURT: Thank you. Thank you, sir. You may step 6 down. We're going to charge you rent, though. 7 As I understand it, the last fact witness for the defendant will be available Tuesday morning. Is that correct? 8 9 MS. ORMSBY: That's right. Her son's in the hospital 10 and could not be here today. 11 THE COURT: Anything further? 12 MS. ORMSBY: Other than our last fact witness, we 13 will be done. I believe that plaintiffs wanted to call 14 someone out of order. THE COURT: Okay. Do you have somebody you wanted to 15 16 call today, Mr. Rothert? 17 MR. ROTHERT: We do not want to call any more 18 witnesses in our case-in-chief. THE COURT: Okay. That's a pregnant negative. 19 20 MR. ROTHERT: So we have no more witnesses in our 21 case-in-chief. 22 THE COURT: No, no. In your "case-in-chief." The pregnant negative is we'll discover on Tuesday if you're 23 24 planning on calling any rebuttal witnesses.

MR. ROTHERT: Or sooner, yes.

Vol V -- 1-15-16 THE COURT: And if you are, I mean, it would be helpful if you would inform them as to who so that --MR. ROTHERT: We'll let them know before Tuesday. THE COURT: That laser-like focus piece can kick in as opposed to "I didn't know you were coming, and I don't know what to ask you; so let me just ask you a lot of things and 7 we'll see what happens." It's been a long week. Thank you all very much. November -- and I only repeat this because if you think you 10 know where this case is going, then you should tell me, because I don't know how this case is going to come out. have yet to hear closing arguments. I certainly haven't seen 12 13 the post-trial briefs or the proposed findings of fact or

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conclusions of law, but there is a reality. As I understand under Missouri state law, filing closes on Tuesday. Is that correct?

MS. ORMSBY: That's correct, Your Honor. Five o'clock.

THE COURT: Filing closes on Tuesday for the 2016 election. And I spoke in November about this. I'm going to talk big picture, like I did in November. Elections only have value, whatever they are, if people participate, if good candidates run, they have the opportunity to plan, raise money, and communicate their views so that citizens can make informed decisions at the ballot box. It's what democracy is

all about, with a small "d."

So I just want to reiterate that, as I sit here today, I assume, until something changes, that there is going to be an election in April and that there's a deadline on Tuesday that matters. And I have no idea — I have not checked to see who's filed or what's going on, but I just want to reiterate what I — the *Post Dispatch* reported in November and I said from this bench in November — that everyone should participate in that election to the best of their ability. And that's still the operative word.

I mean, the worst thing I can do -- and one of the reasons your discussion on cross, does the election have an impact on the -- does the case have an impact on the election -- is to interject uncertainty. Uncertainty is an enemy of all of us in some fashion or capacity certainly, and I don't want to interject uncertainty. I mean, even if I were to find liability and then we're going to have to come back and have a hearing on remedies and -- you know, we have an August deadline for a November election. I mean, the capacity -- all deliberate speed does not mean so quick we can't do the right thing is my point.

We have to do this and we're doing it, but if we didn't do it now, we couldn't talk about what the election's going to look like in 2017. If we waited, then we'd be in the same pickle then.

But I just want to reiterate there's no reasonable expectation at this moment, no matter what I do, that that 2016 election isn't an important election that has definite consequences. So I don't want to interject uncertainty. I don't want anyone to misunderstand what I'm saying. It's vitally important the citizens' voices are heard. None of this matters if that doesn't happen. People have to participate no matter what happens.

So I don't know what you take from that, but my message is simple. People who want to run should be running, people who want to be heard should be talking, and people who want to vote should be preparing to vote in April, because at the end of the day I know we all agree that the education of our children is one of the most important things we can care about.

So please don't let this lawsuit impact the April election. If there are things that need to change, they will change in the future, but that April election is not one of them; so . . .

MS. ORMSBY: Thank you, Your Honor.

THE COURT: I talk too much, but you all know what I mean. So thank you all very much.

(PROCEEDINGS CONCLUDED AT 4:40 PM.)

CERTIFICATE

I, Shannon L. White, Registered Merit Reporter and
Certified Realtime Reporter, hereby certify that I am a duly
appointed Official Court Reporter of the United States
District Court for the Eastern District of Missouri.

I further certify that the foregoing is a true and accurate transcript of the proceedings held in the above-entitled case and that said transcript is a true and correct transcription of my stenographic notes.

I further certify that this transcript contains pages 1 through 221 inclusive and that this reporter takes no responsibility for missing or damaged pages of this transcript when same transcript is copied by any party other than this reporter.

Dated at St. Louis, Missouri, this 8th day of March, 2016.

[/]s/Shannon L. White Shannon L. White, CRR, RMR, CCR, CSR Official Court Reporter