

United States District Court
Northern District of California

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IN THE UNITED STATES DISTRICT COURT
FOR THE NORTHERN DISTRICT OF CALIFORNIA

TODD ASHKER, et al.,
Plaintiffs,

v.

GAVIN NEWSOM, et al.,
Defendants.

Case No. 09-cv-05796 CW

**ORDER DENYING MOTION TO
STAY**

(Re: Dkt. No. 1605)

Now before the Court is Defendants’ motion to stay the proceedings pending their appeal of this Court’s order of February 2, 2022, which granted Plaintiffs’ second motion to extend the settlement agreement (February 2 Order). Defendants argue that their appeal of the February 2 Order divested this Court of jurisdiction over “matters related to the appeal[.]” Docket No. 1605 at 2. Alternatively, Defendants contend that prudential grounds exist for staying the proceedings pending this appeal. Plaintiffs oppose the motion. For the reasons set forth below, the Court DENIES the motion.

I. BACKGROUND

The procedural history of this class action is set forth in detail in the February 2 Order. *See* Docket No. 1579.

The parties entered into a settlement agreement (SA) in August 2015. *See* Docket No. 424-2. Paragraph 41 of the settlement agreement permits Plaintiffs to move for an extension of

1 the agreement and the Court’s jurisdiction over this matter of not more than twelve months; to
2 obtain the extension, Plaintiffs must demonstrate by a preponderance of the evidence that current
3 and ongoing systemic violations of the Eighth or Fourteenth Amendments occur as alleged in the
4 Second Amended Complaint, or the Supplemental Complaint, or as a result of reforms by the
5 California Department of Corrections and Rehabilitation (CDCR) to its Step Down Program or the
6 SHU policies contemplated in the agreement. *Id.* ¶ 41.

7 If the Court’s jurisdiction and the settlement agreement are extended under paragraph 41,
8 then “they shall both automatically terminate at the end of the extension period not to exceed 12
9 months and the case shall be dismissed unless Plaintiffs make the same showing described in
10 Paragraph 41.” *Id.* ¶ 43. The agreement permits Plaintiffs to seek to extend indefinitely the
11 settlement agreement and the Court’s jurisdiction so long as they make the requisite showing of
12 ongoing and systemic constitutional violations described in paragraph 41, with each extension
13 lasting no more than twelve months. *Id.* “[A]ny extension shall automatically terminate if
14 plaintiffs fail to make the requisite showing described in Paragraph 41.” *Id.*

15 The settlement agreement expressly provides that Defendants’ obligations with respect to
16 the production of documents and data shall continue during any extension of the settlement
17 agreement under paragraph 41. *Id.* ¶ 44 (“To the extent that this Agreement and the Court’s
18 jurisdiction over this matter are extended beyond the initial twenty four-month period, CDCR’s
19 obligations and production of any agreed upon data and documentation to Plaintiffs’ counsel will
20 be extended for the same period.”).

21 On November 20, 2017, Plaintiffs moved for an extension of the settlement agreement
22 under paragraph 41 based on three independent categories of alleged systemic violations of the
23 Due Process Clause of the Fourteenth Amendment, with each being sufficient to warrant an
24 extension under paragraph 41: (1) Defendants’ ongoing and systemic misuse of, and lack of
25 accurate disclosures regarding, confidential information; (2) Defendants’ ongoing and systemic
26 failure to provide adequate procedural protections prior to the placement and retention of class
27 members in the Restrictive Custody General Population (RCGP) based on demonstrated threats to
28 inmates’ personal safety; and (3) Defendants’ ongoing and systemic retention of old gang

1 validations that could be relied upon for parole purposes. Docket No. 898-4. The Court referred
2 this motion to the magistrate judge for a report and recommendation. The magistrate judge
3 concluded that Plaintiffs' motion to extend the settlement agreement should be granted, finding
4 that Plaintiffs had satisfied their burden under paragraph 41 based on two of the three categories of
5 alleged due process violations they advanced in their motion. Docket No. 1122.

6 The parties appealed this order directly to the Ninth Circuit. While their appeals were
7 pending, the twelve-month extension of the settlement agreement went into effect; the extension
8 began on July 15, 2019, and it ended on July 15, 2020. *See* Docket No. 1471. On August 3, 2020,
9 the Ninth Circuit held that the magistrate judge's order on Plaintiffs' extension motion was not a
10 final order under 28 U.S.C. § 636(c)(1). *Ashker v. Newsom*, 968 F.3d 975 (9th Cir. 2020). The
11 court of appeals remanded the action to the undersigned "to consider construing the magistrate
12 judge's extension order as a report and recommendation and afford the parties reasonable time to
13 file objections." *Id.* at 985. In accordance with the Ninth Circuit's opinion, the Court construed
14 the magistrate judge's order on Plaintiffs' extension motion as a report and recommendation under
15 28 U.S.C. § 636(b)(1)(B) and permitted both sides to file objections to it.

16 Meanwhile, on December 15, 2020, Plaintiffs filed a second motion to extend the
17 settlement agreement under paragraph 41 for a second twelve-month period based on the same
18 three categories of alleged due process violations upon which their first extension motion was
19 premised, as well as two new categories of alleged due process violations, namely (1) Defendants'
20 systemic failure to ensure that confidential information in confidential memoranda is accurate and
21 complete, and (2) Defendants' systemic failure to timely disclose to inmates a non-confidential
22 summary of confidential information that could be relied upon by parole commissioners for the
23 purpose of parole determinations. Docket No. 1411. The Court referred that motion to the
24 magistrate judge for a report and recommendation.

25 On April 9, 2021, the Court adopted the magistrate judge's recommendation to grant
26 Plaintiffs' first motion to extend the settlement agreement by twelve months under paragraph 41.
27 Docket No. 1440. The Court held that the extension was warranted based on all three categories
28 of due process violations advanced by Plaintiffs, not just the two that the magistrate judge had

1 found. The effect of the Court's April 9, 2021, order was to confirm that the twelve-month
2 extension of the settlement, which ran between July 15, 2019, and July 15, 2020, was justified by
3 the evidence that Plaintiffs presented in their first extension motion.

4 Defendants filed a notice of appeal with respect to the April 9, 2021, order on May 7,
5 2021. Docket No. 1455. That appeal is pending.

6 On July 12, 2021, the magistrate judge issued a report and recommendation with respect to
7 Plaintiffs' second extension motion. Docket No. 1497. The magistrate judge found that Plaintiffs
8 had not satisfied their burden under paragraph 41 based on any of the categories of alleged due
9 process violations they advanced in the second extension motion, and he recommended that the
10 Court deny the motion.

11 On February 2, 2022, the Court adopted in part and rejected in part the magistrate judge's
12 recommendations as to Plaintiffs' second extension motion. Docket No. 1579. The Court
13 concluded that Plaintiffs had met their burden under paragraph 41 as to each of the categories of
14 alleged due process violations they advanced, except with respect to alleged due process violations
15 arising out of hearing officers' reliability determinations as to confidential information they relied
16 upon in adjudicating disciplinary charges, and CDCR's failure to provide class members with
17 timely disclosures of confidential information in their files that could be used against them in
18 parole determinations. *Id.*

19 On February 24, 2022, the Court, at Defendants' request, clarified the February 2 Order to
20 indicate that the second twelve-month extension period will begin on the date that Defendants
21 make a complete production of the documents and data (1) that Defendants are required to
22 produce under paragraph 37 of the settlement agreement; (2) that the magistrate judge requires
23 Defendants to produce; and (3) that the parties agree Defendants must produce. Docket No. 1588.

24 On March 4, 2022, Defendants filed a notice of appeal with respect to the February 2
25 Order. Docket No. 1604. That appeal is pending.

26 **II. DISCUSSION**

27 Defendants argue that (1) this Court was divested of jurisdiction over all proceedings that
28 would take place during the second extension period during the pendency of their appeal of the

1 February 2 Order because that order is a “final” decision under 28 U.S.C. § 1291 or should be
 2 treated as final under the collateral order doctrine; and (2) if this Court was not divested of
 3 jurisdiction, then the Court should exercise its discretion to stay the proceedings pending appeal.

4 **A. The Court Was Not Divested of Jurisdiction by Defendants’ Appeal of the**
 5 **February 2 Order**

6 **1. The Court Has the Authority to Implement and Enforce the February 2**
 7 **Order and Any Provisions of the Settlement Agreement Triggered by It**

8 A federal circuit court has jurisdiction over appeals from “final decisions” of the district
 9 courts. *See* 28 U.S.C. § 1291.

10 A final decision is typically one by which a district court
 11 disassociates itself from a case. If non-final decisions were
 12 generally appealable, cases could be interrupted and trials
 13 postponed indefinitely as enterprising appellants bounced matters
 14 between the district and appellate courts. Costs would be inflated
 15 by such a multiplication of proceedings, and district courts would
 16 be inhibited in their ability to manage litigation efficiently[.]
 17 Moreover, piecemeal appeals would undermine the independence
 18 of the district judge.

19 *SolarCity Corp. v. Salt River Project Agric. Improvement & Power Dist.*, 859 F.3d 720, 723 (9th
 20 Cir. 2017) (internal citations and quotation marks omitted).

21 In limited circumstances, however, appeals may be allowed before
 22 a final judgment. For example, a district court may certify an order
 23 for an immediate appeal. *See* 28 U.S.C. § 1292(b). Alternately,
 24 some statutes and rules allow an early appeal of decisions on
 25 certain specific issues. Relief from a court order may also be
 26 obtained in extraordinary circumstances through a writ of
 27 mandamus.

28 *Id.* (final citation omitted). Alternatively, “a piece of the case may become effectively ‘final’
 under the collateral-order doctrine, even though the case as a whole has not ended.” *Id.* (citing
Cohen v. Beneficial Indus. Loan Corp., 337 U.S. 541, 546 (1949)). The collateral order doctrine is
 discussed in more detail in the next section.

Under the judicially-created divestment doctrine, the filing of a notice of appeal divests the
 district court of jurisdiction “over the matters being appealed.” *Nat. Res. Def. Council, Inc. v. Sw.*
Marine Inc., 242 F.3d 1163, 1166 (9th Cir. 2001) (*Sw. Marine*). The purpose of this doctrine is to
 “promote judicial economy and avoid the confusion that would ensue from having the same issues

1 before two courts simultaneously.” *Id.* (citation omitted).

2 This rule is not absolute. For example, a district court has
3 jurisdiction to take actions that preserve the status quo during the
4 pendency of an appeal, but may not finally adjudicate substantial
5 rights directly involved in the appeal. Absent a stay or
6 supersedeas, the trial court also retains jurisdiction to implement or
7 enforce the judgment or order but may not alter or expand upon the
8 judgment.

9 *In re Padilla*, 222 F.3d 1184, 1190 (9th Cir. 2000) (internal citations and quotation marks
10 omitted).

11 The February 2 Order is not a final decision within the meaning of § 1291 because, instead
12 of ending the litigation, it extended the parties’ obligations under the settlement agreement and the
13 Court’s jurisdiction over this matter for another twelve months pursuant to paragraph 41. *Cf.*
14 *SolarCity Corp.*, 859 F.3d at 723 (“A final decision is typically one by which a district court
15 disassociates itself from a case.”) (citation omitted). Accordingly, the appeal of the February 2
16 Order is interlocutory.¹

17 Regardless, the Court is not precluded from enforcing or implementing the February 2
18 Order, as well as the terms of the settlement agreement that are automatically triggered by the
19 February 2 Order, such as the provisions of the settlement agreement that require Defendants to
20 continue to produce documents and data to Plaintiffs for the duration of the second twelve-month
21 extension period. *See In re Padilla*, 222 F.3d at 1190 (a notice of appeal does not preclude a court
22 from implementing or enforcing the order on appeal so long as it does not “alter or expand” it);
23 *GTE Sylvania, Inc. v. Consumers Union of U.S., Inc.*, 445 U.S. 375, 386 (1980) (“[P]ersons

24 ¹ Defendants cite *Armstrong v. Schwarzenegger*, 622 F.3d 1058, 1065 (9th Cir. 2010) for
25 the proposition that the February 2 Order is a post-judgment order that must be construed as a final
26 decision under § 1291. *Armstrong* is inapposite. There, the Ninth Circuit construed as a final
27 decision a post-judgment order that was entered in the remedial phase of the litigation to enforce a
28 permanent injunction; the court of appeals did so, in relevant part, because it was “unclear that
there would be any future opportunity for [the parties] to appeal,” as the remedial phase of the
action had no definite endpoint. Here, by contrast, there is a temporal endpoint to the litigation,
because the Court’s jurisdiction is governed by paragraph 43. Under that paragraph, the Court’s
jurisdiction will end at the conclusion of the second twelve-month extension period authorized
under paragraph 41, unless Plaintiffs make the requisite showing under paragraph 41 for a third
time.

1 subject to an injunctive order issued by a court with jurisdiction are expected to obey that decree
2 until it is modified or reversed, even if they have proper grounds to object to the order.”).

3 *Britton v. Co-op Banking Grp.*, 916 F.2d 1405, 1412 (9th Cir. 1990), is instructive. There,
4 the Ninth Circuit held that an appeal of an interlocutory order denying a motion to compel
5 arbitration did not divest the district court of jurisdiction to enter subsequent orders. The court of
6 appeals distinguished orders and actions by the district court that involve “moving the case along
7 consistent with its view of the case as reflected in its order denying arbitration,” which are within
8 the district court’s jurisdiction pending appeal, from orders and actions that would effectuate “a
9 change in the result of the very issue on appeal,” which fall outside of the district court’s
10 jurisdiction pending appeal. *Id.* at 1411-12 (emphasis added). The latter are inappropriate
11 because they would force the court of appeals to “deal[] with a moving target.” *Id.*

12 Here, enforcing the February 2 Order and the terms of the settlement agreement triggered
13 by it is permissible, because doing so would not alter or modify the matters determined in the
14 February 2 Order, namely, whether Plaintiffs met their burden to show that the second twelve-
15 month extension was warranted. *See id.*; *cf. McClatchy Newspapers v. Central Valley Typo.*
16 *Union No. 46*, 686 F.2d 731, 735-36 (9th Cir. 1982) (holding that it was error for the district court
17 to modify the judgment being appealed while the appeal was pending).

18 Defendants cite *Tanner Motor Livery, Ltd. v. Avis, Inc.*, 316 F.2d 804, 809 (9th Cir. 1963)
19 and *Doe v. Trump*, 957 F.3d 1050, 1068-69 (9th Cir. 2020) for the proposition that the Court
20 should find that Defendants’ appeal of the February 2 Order divested it of jurisdiction over this
21 litigation on the basis that the February 2 Order “does alter and expand the status quo of the
22 settlement agreement.” *See* Docket No. 1613-0 at 3. Defendants’ reliance on these authorities is
23 misplaced. Neither case addresses the divestment doctrine or the circumstances under which an
24 order must be construed as final under § 1291. The authorities are inapposite because they address
25 the question of whether an order granting a preliminary injunction sufficiently preserved the
26 relevant positions of the parties until a trial on the merits could be held. *See Tanner*, 316 F.2d at
27 808 (reversing grant of preliminary injunction in relevant part because the preliminary injunction
28 failed to “preserve the status quo ante litem pending a determination of the action on the merits”);

1 *Doe v. Trump*, 957 F.3d at 1068-69 (denying motion for emergency stay of order granting
2 preliminary injunction in relevant part because the preliminary injunction sufficiently preserved
3 the status quo by enjoining the implementation of a presidential proclamation that would have
4 significantly changed immigration policy).

5 Further, to the extent that Defendants contend that allowing the second extension period to
6 proceed would contravene the divestment doctrine because it would result in “expanding and
7 altering” their document production obligations under the settlement agreement, *see* Docket No.
8 1613-0 at 3-4, the Court is not persuaded. As discussed above, the relevant inquiry under the
9 divestment doctrine is whether the district court’s actions after a notice of appeal has been filed
10 would expand or alter the matters decided in the order on appeal such that the court of appeals
11 would be forced to deal with a moving target. Here, allowing the second extension period to
12 proceed during the appeal of the February 2 Order would not expand or alter the findings or
13 conclusions in the February 2 Order, which, as discussed above, pertain to whether Plaintiffs made
14 the requisite showing under paragraph 41 to extend the settlement agreement for a second time.
15 Whether Defendants’ production obligations during the second extension period change relative to
16 the first extension period has no bearing on the question of whether Plaintiffs made the requisite
17 showing under paragraph 41 to extend the settlement agreement for a second time. Accordingly, a
18 change in Defendants’ production obligations during the second extension period would not
19 expand or alter the matters addressed in the February 2 Order.

20 **2. The Collateral Order Doctrine Does Not Preclude the Court from**
21 **Enforcing the February 2 Order and Any Provisions of the Settlement**
22 **Agreement Triggered by It**

23 In the alternative, Defendants contend that this Court was divested of jurisdiction to
24 enforce the February 2 Order and any matters arising therefrom on the ground that their appeal of
25 that order falls within the collateral order doctrine, which permits an interlocutory order to be
26 treated as “final” for the purpose of permitting an immediate appeal under 28 U.S.C. § 1291.

27 The collateral order doctrine is “best understood” as a “practical construction” of “the final
28 decision rule laid out” in 28 U.S.C. § 1291. *Digital Equip. Corp. v. Desktop Direct, Inc.*, 511 U.S.
863, 868 (1994) (citation and internal quotation marks omitted). It permits a court of appeals to

1 “treat[] as final” an interlocutory order so that it can be immediately appealed under § 1291. *Id.*
2 (citation and internal quotation marks omitted).

3 Here, even if it were the case that the February 2 Order is immediately appealable under
4 the collateral order doctrine, this would not compel a finding that the Court is divested of
5 jurisdiction to enforce that order or any provisions of the settlement agreement that are triggered
6 by it. Under *Britton*, discussed above, the Court continues to have jurisdiction to take actions that
7 involve “moving the case along consistent with its view of the case” as reflected in the February 2
8 Order, so long as such actions do not effectuate “a change in the result of the very issue on
9 appeal,” namely the question of whether Plaintiffs met their burden to show that the second
10 extension of the settlement agreement under paragraph 41 is warranted. *See* 916 F.2d at 1411-12;
11 *see also Nascimento v. Dummer*, 508 F.3d 905, 910 (9th Cir. 2007) (relying on *Britton*, 916 F.2d
12 at 1412, to support the proposition that an appeal of an interlocutory order under the collateral
13 order doctrine would “divest[] the district court of jurisdiction over the [issue on appeal] and
14 would not . . . affect[] its jurisdiction over other matters in the case”). Enforcing the February 2
15 Order or any terms of the settlement agreement triggered by it would not affect the issue of
16 whether Plaintiffs satisfied their evidentiary burden as to the second extension; accordingly, the
17 Court is not divested of jurisdiction to proceed with such actions.

18 **B. A Stay of the Proceedings Pending Appeal Is Not Warranted**

19 The Court now turns to Defendants’ request for a stay of the proceedings pending their
20 appeal of the February 2 Order.

21 A request for a stay calls for the “consideration of four factors: (1) whether the stay
22 applicant has made a strong showing that he is likely to succeed on the merits; (2) whether the
23 applicant will be irreparably injured absent a stay; (3) whether issuance of the stay will
24 substantially injure the other parties interested in the proceeding; and (4) where the public interest
25 lies.” *Nken v. Holder*, 556 U.S. 418, 434 (2009) (citations and internal quotation marks omitted).

26 Courts evaluate these factors on a continuum. *Golden Gate Rest. Ass’n v. City & Cty. of*
27 *San Francisco*, 512 F.3d 1112, 1115-16 (9th Cir. 2008). “At one end of the continuum, the
28 moving party is required to show both a probability of success on the merits and the possibility of

1 irreparable injury.” *Id.* at 1115 (citation and internal quotation marks omitted). “At the other end
2 of the continuum, the moving party must demonstrate that serious legal questions are raised and
3 that the balance of hardships tips sharply in its favor.” *Id.* at 1116 (citation and internal quotation
4 marks omitted). “These two formulations represent two points on a sliding scale in which the
5 required degree of irreparable harm increases as the probability of success decreases.” *Id.* (citation
6 and internal quotation marks omitted).

7 “A stay is not a matter of right, even if irreparable injury might otherwise result. It is
8 instead an exercise of judicial discretion, and [t]he propriety of its issue is dependent upon the
9 circumstances of the particular case. The party requesting a stay bears the burden of showing that
10 the circumstances justify an exercise of that discretion.” *Nken*, 556 U.S. at 433-34 (citations and
11 internal quotation marks omitted).

12 Here, Defendants have failed to meet their burden to show that a stay is warranted.

13 As to the first factor, the likelihood of success on the merits, Defendants contend that they
14 have a “substantial case for relief” on appeal because the magistrate judge found that Plaintiffs had
15 not shown ongoing and systemic due process violations of any kind and recommended denying
16 Plaintiffs’ second extension motion. Docket No. 1605 at 11. They also argue that they raise
17 “serious legal questions” as to “the [Court’s] interpretation of the settlement agreement and the
18 proper due process standard to apply,” and as to whether the Court erred in finding that class
19 members have a liberty interest in avoiding RCGP retention under paragraph 27 of the settlement
20 agreement.² *Id.* at 12-13. To prevail on appeal, Defendants must show that *none* of the categories

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22 ² Defendants argue that the “Ninth Circuit’s decision disagreeing with this Court’s
23 interpretation of the settlement agreement’s scope” in *Ashker v. Newsom*, 968 F.3d 939 (9th Cir.
24 2020) supports a finding that the Court’s interpretation of the settlement agreement in the
25 February 2 Order was erroneous. *See* Docket No. 1613-0 at 6-7. The Ninth Circuit opinion that
26 Defendants cite has no bearing on the issues discussed in the February 2 Order. That opinion
27 resolved appeals of two orders issued by this Court that granted Plaintiffs’ motions to enforce
28 paragraphs 25 and 28 of the settlement agreement; such motions were premised on alleged
breaches of those paragraphs based on the amount of time that prisoners transferred from security
housing to the general population were forced to spend in their cells and the limitations on contact
with other inmates that inmates on walk-alone status experienced. Neither of those paragraphs of
the settlement agreement was at issue in Plaintiffs’ second extension motion or in the February 2
Order.

1 of alleged due process violations that the Court relied upon in granting Plaintiffs’ second
 2 extension motion constitutes a proper ground for extending the settlement agreement. But
 3 Defendants have not shown any likelihood that they will be able to do so, much less that they have
 4 a “substantial case for relief on the merits” on appeal with respect to any of those categories. *See*
 5 *Leiva-Perez v. Holder*, 640 F.3d 962, 968 (9th Cir. 2011) (holding that, “in order to justify a stay,
 6 a petitioner must show, at a minimum, that she has a substantial case for relief on the merits”). In
 7 their motion for a stay, Defendants repeat the same arguments that this Court already considered
 8 and rejected in the February 2 Order. For the same reasons discussed at length in the February 2
 9 Order, the Court finds that Defendants have failed to show any meaningful likelihood that they
 10 will succeed on appeal with respect to any of the categories of due process violations that the
 11 Court found justified the second extension of the settlement agreement.³ *Nken*, 556 U.S at 434 (“It
 12 is not enough that the chance of success on the merits be better than negligible.”) (citation and
 13 internal quotation marks omitted).

14 Because Defendants have not shown any likelihood of success on the merits on appeal, to
 15 justify a stay, Defendants’ showing of irreparable harm must be very strong. *See Golden Gate*,
 16 512 F.3d at 1116 (“[T]he required degree of irreparable harm increases as the probability of
 17 success decreases.”) (citation and internal quotation marks omitted).

18 Defendants argue that they will suffer irreparable harm absent a stay because “(1) the bell
 19 of producing highly confidential documents—many unredacted—cannot be unring, placing
 20 inmates, their families, and staff lives at serious risk; (2) they lack a timely and adequate legal
 21 remedy to challenge the [February 2] order; (3) exorbitant litigation costs from extended

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 23 ³ Defendants’ failure to show any likelihood that they will succeed on appeal distinguishes
 24 the circumstances here from those that supported this Court’s grant of a motion to stay pending
 25 appeal in *McArdle v. AT&T Mobility LLC*, No. C 09-1117 CW, 2010 WL 2867305, at *3 (N.D.
 26 Cal. July 20, 2010). In that case, the Court granted a motion to stay pending the appeal of a denial
 27 of a motion to compel arbitration in relevant part because the movant had shown that recent
 28 “actions” by the Supreme Court “raised substantial questions” as to whether arbitration
 agreements barring class-wide arbitration could be enforced; the Court’s denial of the motion to
 compel arbitration had been predicated on a finding that such arbitration agreements were
 unenforceable and the recent Supreme Court actions cast doubt on the validity of that ruling. *Id.* at
 *3-4. Here, by contrast, Defendants have not raised serious questions as to the validity of the
 Court’s findings and conclusions in the February 2 Order.

1 monitoring have been and will be incurred and cannot be recovered if Defendants prevail on
2 appeal;” and (4) the Court may grant “a number of enforcement remedies,” which could alter
3 CDCR policies and regulations and impose significant financial and administrative burdens on
4 Defendants. *See* Docket No. 1605 at 14-20.

5 Defendants’ first argument that having to produce sensitive documents and information to
6 Plaintiffs during the second extension period would cause them or others irreparable harm is
7 unconvincing. The production of documents and data in this action is governed by a protective
8 order that protects against the disclosure of documents and information to unauthorized persons.
9 *See* Protective Order, Docket No. 182. At least one court in this district has declined to find that
10 the party moving for a stay would suffer irreparable harm because of production obligations
11 where, as here, the production of sensitive documents and information is governed by a protective
12 order. *See Nikon Corp. v. GlobalFoundries U.S., Inc.*, No. 17-MC-80071-BLF, 2017 WL
13 4865549, at *2 (N.D. Cal. Oct. 26, 2017) (declining to find that the production of sensitive
14 information would cause irreparable harm to party moving for a stay in relevant part because “any
15 disclosure would be subject to the protective order issued in this case”). The Court is persuaded
16 by this reasoning and adopts it to reach the same conclusion here. That inadvertent disclosures of
17 documents or information could take place as a result of “human error” notwithstanding the
18 protective order does not compel a finding of irreparable harm absent a stay, because that risk
19 exists in any litigation that involves the production of sensitive documents or information.

20 Defendants’ second argument that the February 2 Order will “evade appellate review” in
21 the absence of a stay, Docket No. 1605 at 18-19, also is unpersuasive. Defendants have already
22 filed a notice of appeal with respect to that order and the appeal is pending. Thus, the February 2
23 Order will not “evade” appellate review. That the parties’ obligations under the settlement
24 agreement, and the Court’s jurisdiction over this action, must continue during a second twelve-
25 month extension period while the appeal is pending does not compel a finding that Defendants
26 will suffer irreparable harm absent a stay, because irreparable harm cannot arise from contractual
27 terms to which Defendants agreed. As noted, the settlement agreement provides that the parties’
28 obligations and the Court’s jurisdiction will continue during any twelve-month extension period

1 authorized pursuant to paragraph 41. The settlement agreement does not contemplate pausing the
 2 parties' obligations and the Court's jurisdiction during any such extension period in the event that
 3 an order granting an extension under paragraph 41 is appealed. Thus, allowing the extension
 4 period to proceed during the pendency of the appeal of the February 2 Order would be consistent
 5 with the contractual terms to which the parties agreed. Defendants cite no authority in which a
 6 court granted a motion to stay pending appeal on the basis that continued litigation would cause
 7 irreparable injury to the moving party even though the moving party contractually agreed to
 8 continued litigation in the event that the court made a finding described in the contract.⁴

9 Defendants next argue that the litigation expenses they will have to incur during the second
 10 extension period will cause them irreparable harm. Courts, however, routinely hold that litigation
 11 expenses do not constitute irreparable harm of the type that would warrant a stay. *See, e.g., Guifu*
 12 *Li v. A Perfect Franchise, Inc.*, No. 5:10-CV-01189-LHK, 2011 WL 2293221, at *4 (N.D. Cal.
 13 June 8, 2011) (collecting cases). Further, the litigation expenses at issue here arise out of
 14 contractual terms to which Defendants agreed.⁵ As such, the litigation expenses that Defendants

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 16 ⁴ The authorities that Defendants cite for the proposition that the proceedings should be
 17 stayed pending appeal are inapposite. None involved a settlement agreement or other contract that
 18 required continuing the litigation if one of the parties made a requisite showing defined in the
 19 contract. *See Artukovic v. Rison*, 784 F.2d 1354, 1356 (9th Cir. 1986) (granting a motion to stay
 the extradition of the movant from the United States to another country pending appeal); *Gray v.*
Golden Gate Nat'l Recreational Area, No. 08-0722, 2011 WL 6934433, at *3 (N.D. Cal. Dec. 29,
 2011) (granting motion to stay order granting class certification pending appeal).

20 ⁵ This distinguishes the facts here from those in the non-binding cases that Defendants cite
 21 for the proposition that litigation expenses are a relevant consideration when determining
 22 irreparable harm in the context of a motion to stay pending appeal. In the cases that Defendants
 23 cite, courts considered the expense or burden of continued litigation in district court as a factor
 24 weighing in favor of staying an action pending appeal of a denial of a motion to compel
 25 arbitration. These courts recognized that the contract requiring arbitration would have reduced or
 26 eliminated the burden of litigating in district court, and they reasoned that the movants could
 27 suffer irreparable harm if the litigation in district court were not stayed, as that could deprive the
 28 movants of some of the benefits of the contract containing the arbitration clause. *See, e.g.,*
Mohamed v. Uber Techs., 115 F. Supp. 3d 1024, 1034 (N.D. Cal. 2015) (granting motion to stay
 non-discovery-related activity in district court pending appeal of denial of motion to compel
 arbitration in relevant part because not staying such activity could cause the movant to potentially
 lose some of the contractual benefits "it had bargained for"); *Pokorny v. Quixtar Inc.*, No. 07-
 00201 SC, 2008 WL 1787111, at *2 (N.D. Cal. Apr. 17, 2008) (granting motion to stay pending
 appeal in part because not staying the action could result in the movants losing some of the
 contractual benefits they bargained for). Here, as discussed above, the settlement agreement
 requires that the parties' contractual obligations and, by implication, any resulting litigation

1 may incur during the second extension period cannot be said to constitute irreparable harm. That
 2 the settlement agreement, according to Defendants, “provides no clear recourse for Defendants to
 3 recover any wrongfully incurred attorney fees and costs that Defendants are obligated [to incur],”
 4 Docket No. 1605 at 17, does not alter this conclusion, because the absence of any “clear recourse”
 5 for recovering fees is consistent with the terms to which Defendants agreed.

6 Finally, Defendants argue that they will suffer irreparable harm because the Court will
 7 “likely grant” enforcement motions or motions for certain remedies if Plaintiffs file them.
 8 Defendants argue that these possible actions by the Court would “interfer[e] with day-to-day
 9 operations that should be left to the discretion of prison officials” and would impose financial and
 10 administrative burdens on Defendants. *See* Docket No. 1605 at 19. The Court cannot find
 11 irreparable harm based on requests or rulings that have not yet been made. Additionally, in the
 12 event that Plaintiffs brought any enforcement motions or motions for remedies, Defendants could
 13 attempt to make a showing at that time that a stay of the implementation of any remedies or relief
 14 requested by Plaintiffs is warranted.

15 In light of the foregoing, the Court finds that Defendants have not shown that they are
 16 likely to suffer any irreparable harm absent a stay. This is sufficient to deny Defendants’ motion.
 17 *See Leiva-Perez*, 640 F.3d at 965 (“[I]f the petitioner has not made a certain threshold showing
 18 regarding irreparable harm . . . then a stay may not issue, regardless of the petitioner’s proof
 19 regarding the other stay factors.”).

20 The remaining factors, the likelihood of injury to Plaintiffs if a stay is issued and the public
 21 interest, also weigh against granting a stay. The Court finds that the interests of Plaintiffs would
 22 be served by the efficient and effective provision of constitutional due process to California
 23 inmates. The recent findings in the February 2 Order, and the evidence proffered by Plaintiffs in
 24 support of their second extension motion, suggest that significant and systemic due process
 25 violations may be ongoing. Staying this litigation while the appeal is pending, therefore, could

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 27 expenses, continue in the event that the Court finds that Plaintiffs made the requisite showing
 28 under paragraph 41. Thus, any litigation expenses incurred during the second extension period
 were a part of Defendants’ bargain and cannot be said to constitute irreparable harm.

1 result in further due process violations that the settlement agreement was intended to redress and
2 prevent. That individual prisoners may have the ability to file individual lawsuits or grievances on
3 their own behalf does not change this conclusion, as individual lawsuits and grievances are less
4 likely to challenge and obtain redress for the systemic due process violations discussed in the
5 Court's February 2 Order. The Court also finds that enforcing the terms of the settlement
6 agreement, which provide that the parties' obligations and the Court's jurisdiction continue for an
7 additional twelve months if the Court finds that Plaintiffs made the requisite showing under
8 paragraph 41, would be consistent with public policy that favors settlement agreements. *See*
9 *Ahern v. Cent. Pac. Freight Lines*, 846 F.2d 47, 48 (9th Cir. 1988) ("It is well recognized that
10 settlement agreements are judicially favored as a matter of sound public policy.") (citation and
11 internal quotation marks omitted).

12 Defendants' contention that a stay would promote judicial economy is flawed, because it
13 presupposes that the findings and conclusions in the February 2 Order were erroneous. For the
14 reasons discussed above, Defendants have not shown that they have any likelihood of succeeding
15 in their appeal of the February 2 Order.

16 In light of the foregoing, the Court DENIES Defendants' motion to stay the proceedings
17 pending the appeal of the February 2 Order.

18 **III. CONCLUSION**

19 For the reasons set forth above, the Court concludes that it is not divested of jurisdiction
20 over the enforcement of the February 2 Order and any provisions of the settlement agreement
21 triggered thereby by virtue of Defendants' appeal of the February 2 Order. The Court declines to
22 exercise its discretion to stay the enforcement of the February 2 Order pending the appeal.

23 IT IS SO ORDERED.

24 Dated: April 4, 2022



25 CLAUDIA WILKEN
26 United States District Judge