### IN THE UNITED STATES DISTRICT COURT FOR THE MIDDLE DISTRICT OF LOUISIANA

PLANNED PARENTHOOD GULF COAST, INC.; PLANNED PARENTHOOD CENTER FOR CHOICE; JANE DOE #1; JANE DOE #2; and JANE DOE #3,

Plaintiffs,

No. 3:18-CV-00176-JWD-RLB

V.

REBEKAH GEE, in her official capacity as Secretary of the Louisiana Department of Health,

Defendant.

### **COMPLAINT FOR DECLARATORY AND INJUNCTIVE RELIEF**

Plaintiffs, by and through their attorneys, bring this Complaint against the above-named Defendant, her employees, agents, delegates, and successors in office, and in support thereof state the following:

### INTRODUCTORY STATEMENT

1. This civil action is brought pursuant to 42 U.S.C. § 1983 and the United States Constitution to vindicate rights secured by the federal Medicaid statute, 42 U.S.C. § 1396a(a)(23), as well as the Equal Protection and Due Process Clauses of the United States Constitution. Plaintiffs Planned Parenthood Gulf Coast, Inc. ("PPGC"), Planned Parenthood Center for Choice ("PPCfC"), and the Patient Plaintiffs challenge the State of Louisiana's unconstitutional attempts to prevent PPGC and PPCfC from providing comprehensive reproductive health care services, including abortion, to their patients in Louisiana who need that care.

- 2. For over thirty years, PPGC or its predecessor organizations have operated two health centers in Louisiana, specifically in Baton Rouge and New Orleans. At these health centers, PPGC has provided critically needed family planning and preventive health services to underserved women and men, including patients enrolled in the Louisiana Medicaid Program.
- 3. Starting over a decade ago, PPGC and its affiliated entity, PPCfC, began making plans to build a new and expanded health center in New Orleans ("New Orleans Health Center") that would provide comprehensive reproductive health care services, including abortion.
- 4. The New Orleans Health Center will be the *first* Planned Parenthood health center in Louisiana that provides abortion.
- 5. Facing an increasingly hostile government environment, the number of abortion clinics in Louisiana has decreased drastically in recent years. As recently as 2010, Louisiana had seven abortion clinics. Now just three remain: one in Shreveport, one in Baton Rouge, and one in New Orleans. There is a dire need for additional clinics.
- 6. Despite this overwhelming need, PPCfC's plans to provide abortion at the New Orleans Health Center have been met with an unprecedented level of opposition at every turn, causing setback after setback in Plaintiffs' efforts to serve the women of New Orleans.
- 7. After years of delays, caused by, *inter alia*, intimidation and harassment of workers both on and off the job site, an arson attack, and a sham requirement that any new abortion facility receive "Facility Need Review" approval from the Louisiana Department of Health ("LDH") as a prerequisite to licensure (a requirement that was ultimately withdrawn before it could face judicial scrutiny), the New Orleans Health Center finally opened its doors to patients on June 30, 2016, and began providing a range of family planning and other critical health care services (except abortions) to patients at its state-of-the-art facility.

- 8. Nearly simultaneously with the opening of the New Orleans Health Center, Louisiana Governor John Bel Edwards signed into law yet another obstacle to PPGC's and PPCfC's efforts to provide comprehensive reproductive health care to their patients at the New Orleans Health Center: Louisiana House Bill 606, 1st Regular Session (2016), *codified at* La. Rev. Stat. §§ 40-1061.6(A) & 36:21 ("Act") (attached hereto as Exhibit A).
- 9. The Act prohibits the State, or any local political subdivisions, from entering into any contracts with, or otherwise bestowing any funding upon, not only abortion providers and entities, but also organizations that merely contract with abortion providers. In effect, the Act bars abortion providers and those that contract with abortion providers from participating in Louisiana's Medicaid Program, or otherwise receiving state funds, solely because of their exercise of constitutionally protected activity.
- 10. At the direction of the Governor, the Act was drafted with the express purpose of excluding PPGC from Louisiana's Medicaid Program once its affiliated entity, PPCfC, begins providing abortions at the New Orleans Health Center.
- 11. Despite the Act, and all of the obstacles and setbacks placed in their path,
  Plaintiffs have held strong in their commitment to provide needed abortion services to the
  women of Louisiana. Accordingly, on September 29, 2016, PPCfC submitted its application to
  LDH for licensure as an outpatient abortion facility. The application guidelines recommend that
  a licensee apply six weeks in advance of an intended opening date, but LDH has processed
  PPCfC's application on a drastically different timeline. In June 2017, nearly nine months after
  the application was filed, Defendant sent PPCfC a letter claiming that LDH is unable to act on
  PPCfC's application because LDH needs to conduct an investigation of PPCfC.

- 12. In fact, the "investigation" referenced in the June 2017 letter is a sham. LDH has been conducting politically-motivated "investigations" of Plaintiffs for years, each time without finding *any* legitimate evidence of wrongdoing, never mind evidence that would justify the denial of PPCfC's license to operate an abortion facility in New Orleans. This latest requirement of an "investigation" is designed only to impose an indeterminate delay on PPCfC's licensing application and to thereby deny Louisiana women their right to access abortion. There is no legitimate reason for the investigation, only LDH's express animus toward Plaintiffs and/or abortion.
- 13. LDH's June 2017 letter, purporting to require a sham investigation that is nowhere required in the application procedures, constructively denied PPCfC's licensing application. Indeed, in the *eight months* since the letter, PPCfC has received no further communications from LDH regarding its licensing application or the "investigation" that LDH is purportedly conducting. LDH's past course of conduct and the ensuing months of silence demonstrate that LDH intends *never* to make a formal decision on PPCfC's application.
- 14. The denial of PPCfC's abortion license application violates PPCfC's and PPCfC's patients' rights to (1) substantive due process, because this denial has the purpose and/or effect of imposing a substantial obstacle on access to abortion, without sufficient justification; (2) equal protection, because it treats PPCfC differently than similarly situated licensing applicants, without sufficient justification; and (3) procedural due process, because it denies PPCfC's

<sup>&</sup>lt;sup>1</sup> Daryl Purpera, Legis. Auditor, *Response to Senate Concurrent Resolution No. 57 & House Resolution No. 105, 2013 Regular Sess.* (Feb. 19, 2014), https://app.lla.state.la.us/PublicReports.nsf/5256EC014378E02E86257D57005363A0/\$FILE/000 37C6C.pdf; *Planned Parenthood of Gulf Coast, Inc. v. Gee*, 862 F.3d 445, 468 (5th Cir. 2017); *Planned Parenthood of Greater Tex. Family Planning & Preventative Health Servs., Inc. v. Smith*, 236 F. Supp. 3d 974, 989-90 (W.D. Tex. 2017).

abortion license without sufficient procedural protections. PPCfC intends to perform abortions as soon as LDH authorizes it to do so.

- 15. In addition, the Act violates 42 U.S.C. § 1396a(a)(23), which is known as the Medicaid "free choice of provider" requirement, for the same reason the courts enjoined Louisiana's prior effort to exclude PPGC from Medicaid. *See Planned Parenthood of Gulf Coast, Inc. v. Gee*, 862 F.3d 445 (5th Cir. 2017). The Act will effectively prevent PPGC's Louisiana Medicaid patients, including the Patient Plaintiffs, from receiving any services through the Medicaid Program from the qualified, willing provider of their choice (i.e., PPGC), solely because PPGC contracts with PPCfC, which intends to provide abortions.
- 16. The Act also violates the due process rights of PPGC and its patients, and the First Amendment rights of PPGC, by imposing an unconstitutional condition on PPGC's eligibility to participate in Medicaid, i.e., disqualifying PPGC from Medicaid based on Plaintiffs' and its patients' constitutionally protected activities. The Act further violates the equal protection rights of PPGC, PPGC's patients, PPCfC, and PPCfC's patients (including the Patient Plaintiffs) because it singles them out for disfavorable treatment without a constitutionally sufficient justification.
- 17. Absent relief from this Court, the State's actions will impose irreparable harm on Plaintiffs and their patients. The denial of PPCfC's license deprives the women of Louisiana of access to high quality, timely, and safe abortion care, without a corresponding medical benefit. Similarly, the Act either disqualifies PPGC from providing critical services to the over 4,700 Louisiana Medicaid patients who depend on PPGC annually for that care or prevents Louisiana women from accessing abortions at the New Orleans Health Center.

### **JURISDICTION AND VENUE**

- 18. Subject-matter jurisdiction is conferred on this Court by 28 U.S.C. §§ 1331 and 1343.
- 19. Plaintiffs' claims for declaratory and injunctive relief are authorized by 28 U.S.C. §§ 2201 and 2202, by Rules 57 and 65 of the Federal Rules of Civil Procedure, and by the general legal and equitable powers of this Court.
  - 20. Venue in this judicial district is proper under 28 U.S.C. § 1391.

### THE PARTIES

### I. Plaintiffs

- 21. Plaintiff PPGC is a not-for-profit corporation organized under the laws of Texas and licensed to do business in Louisiana. PPGC brings this action on behalf of itself and its Louisiana patients. PPGC (and its predecessor organizations) have provided high quality reproductive health care in Louisiana for more than thirty years. PPGC operates two health centers in Louisiana, one in New Orleans and one in Baton Rouge. It participates in the Medicaid Program, providing medical services to low-income enrollees. The family planning and other preventive health services provided by PPGC at these health centers include physical exams, contraception and contraceptive counseling, screening for breast cancer, screening and treatment for cervical cancer, testing and treatment for certain sexually transmitted infections ("STIs"), pregnancy testing and counseling, and other procedures, including colposcopy.
- 22. Plaintiff Jane Doe #1, a Louisiana resident and Medicaid patient, obtains her reproductive health care at PPGC's New Orleans Health Center and desires to continue to do so.
- 23. Plaintiff Jane Doe #2, a Louisiana resident and Medicaid patient, obtains her reproductive health care at PPGC's New Orleans Health Center and desires to continue to do so.

- 24. Plaintiff Jane Doe #3, a Louisiana resident and Medicaid patient, obtains her reproductive health care at PPGC's Baton Rouge health center and desires to continue to do so.
- 25. Plaintiffs Jane Doe #1, Jane Doe #2, and Jane Doe #3 appear pseudonymously because of the private and personal nature of the medical care that they receive at PPGC and their desire not to have that information become public in order for them to assert their legal rights.
- 26. Plaintiff PPCfC is a not-for-profit corporation organized under the laws of Texas and licensed to do business in Louisiana. PPCfC brings this action on behalf of itself and its Louisiana patients. PPCfC has a facilities and services agreement with PPGC that allows PPCfC to lease space, services, and staff from PPGC in order for PPCfC to provide abortions at health centers owned by PPGC. PPCfC has applied to the Defendant for a license to provide abortions at the New Orleans Health Center.

### II. Defendant

27. Defendant Rebekah Gee is the Secretary of LDH. LDH is the agency that is responsible for licensing abortion facilities in Louisiana. La. Rev. Stat. § 40:2175.6. LDH is also the agency that administers the Louisiana Medicaid Program that, in the absence of the Act, would disburse the funds at issue to PPGC. La. Rev. Stat. § 46:437.11. Defendant Gee is sued in her official capacity, as are her employees, agents, and successors in office.

### **BACKGROUND ON ABORTION**

28. Abortion is one of the safest and most common medical procedures performed in the United States. Less than 0.3% of abortion patients experience a complication that requires hospitalization.

- 29. Nationwide, roughly three out of every ten women will have had an abortion by the age of 45.
- 30. In the United States, approximately 39% of women who obtain abortions are white; 28% are black; 25% are Hispanic; and 9% come from other racial or ethnic backgrounds. Three-fourths of all abortion patients are low-income (i.e., have incomes less than 199% of the federal poverty level).<sup>2</sup> The limited publicly available data for Louisiana shows that approximately 70% of the women obtaining abortions in Louisiana are non-white.<sup>3</sup>
- 31. The reasons women give for having an abortion overwhelmingly relate to concerns about their ability to care for family members. Three-fourths of women cite responsibility to other individuals (such as children or elderly parents). Most also say they cannot afford to become a parent or add to their family and that having a baby would interfere with work, school, or their ability to care for dependents. Half of all abortion patients say they do not want to be a single parent or are not in a stable relationship.<sup>4</sup>
- 32. Nearly 60% of women having abortions already have at least one child.<sup>5</sup> Most also report plans to have children (or additional children) when they are older, financially able to

8

<sup>&</sup>lt;sup>2</sup> Jenna Jerman et al., *Characteristics of U.S. Abortion Patients in 2014 and Changes Since 2008*, N.Y.: Guttmacher Instit. (2016), https://www.guttmacher.org/report/characteristics-us-abortion-patients-2014.

<sup>&</sup>lt;sup>3</sup> La. Dep't of Health, *Induced Terminations of Pregnancy by Weeks of Gestations, Race, Age, and Marital Status Reported Occurring in Louisiana, 2014*, http://new.dhh.louisiana.gov/assets/oph/Center-RS/healthstats/New Website/ITOP/Ap14 T21.pdf.

<sup>&</sup>lt;sup>4</sup> Lawrence Finer et al., *Reasons U.S. Women Have Abortions: Quantitative and Qualitative Perspectives*, 37 Persp. on Sexual and Reprod. Health, 2005, No. 3, 110-118, https://www.guttmacher.org/journals/psrh/2005/reasons-us-women-have-abortions-quantitative-and-qualitative-perspectives.

<sup>&</sup>lt;sup>5</sup> Jerman et al., *supra* note 2.

provide for children, and/or in a supportive relationship with a partner so the children will have two parents.<sup>6</sup>

## PLAINTIFFS' DECADE-LONG EFFORT TO PROVIDE WOMEN'S HEALTH SERVICES IN NEW ORLEANS

- 33. PPGC and PPCfC have been engaged in a decade-long effort to provide the New Orleans community with a new, expanded health center that will provide patients with comprehensive reproductive health services, including abortion. Throughout repeated setbacks and delays they have held steadfast in their commitment to open the New Orleans Health Center, which will be the first Planned Parenthood health center in Louisiana that offers abortions.
- 34. Anti-choice leaders and politicians in Louisiana, however, have also been engaged in a lengthy, organized effort to stop the New Orleans Health Center from opening, and more specifically, to stop it from offering abortions.
- 35. Plaintiffs have faced obstacles at every stage of the process. Just getting the building constructed was a herculean feat.
- 36. Workers on the project were subjected to routine harassment and threats, not just while working on the job-site, but also in their communities and even at their homes. One subcontractor received death threats because of his work on the project, prompting an FBI investigation. A security firm was needed at the job-site in order to ensure the safety of the workers.
- 37. The harassment of Plaintiffs was not limited to the job-site. Plaintiffs have also been subject to politically-motivated "investigations" of their practices since at least 2013 as a result of their plans to provide abortions at the New Orleans Health Center. In that year, the

9

<sup>&</sup>lt;sup>6</sup> Stanley K. Henshaw & Kathryn Kost, *Abortion Patients in 1994-1995: Characteristics and Contraceptive Use*, 28(4) Fam. Plan. Persp., 140, 144 (1996), https://www.guttmacher.org/sites/default/files/pdfs/pubs/journals/2814096.pdf.

Louisiana Legislature directed LDH, the Division of Administration, the legislative auditor, and the Office of State Inspector General to "review and monitor" the practices of PPGC in order to "determine whether the organization is in compliance with all state and federal laws and regulations." Exhibit B at 3. The Legislature was motivated by PPGC's "plans to build a four million two hundred thousand dollar, seven thousand square foot facility where they intend to perform abortions." *Id.* at 1. These investigations uncovered no evidence of any wrongdoing.

- 38. Efforts to prevent the New Orleans Health Center from opening also included LDH's bogus requirement that any new abortion clinics in the state receive "facility need review" approval ("FNR") before obtaining a license to perform abortions.
- 39. Upon information and belief, LDH promulgated in 2012 the FNR requirement for abortion facilities for the specific purpose of preventing PPCfC from providing abortions at the New Orleans Health Center. LDH imposed this requirement even though there was no legitimate state purpose served by the FNR requirement for abortion facilities and even though such a requirement was beyond LDH's statutory authority.
- 40. In spite of the improper purpose of the FNR requirement, PPCfC attempted to comply with the FNR requirement in good faith. PPCfC first submitted a 79-page application for FNR approval on October 16, 2014, demonstrating in the application and supporting reports from experts in the field that the New Orleans Health Center would satisfy an unmet need for abortion services for thousands of women. LDH denied the FNR application on January 8, 2015. PPCfC promptly appealed and, in the midst of that administrative appeal of the FNR denial, LDH offered PPCfC an opportunity to "supplement" its FNR application. PPCfC then submitted a 131-page supplemental FNR application on April 22, 2015, again including reports from experts in the field on the need for PPCfC's services. Instead of acting on PPCfC's application,

LDH informed PPCfC on June 19, 2015 that it had instead "decided to rescind its facility need review ("FNR") requirements for outpatient abortion facilities effective immediately." LDH thereafter adopted an emergency regulation purporting to rescind the requirement that an applicant for an outpatient abortion facility license receive facility need review approval. 41 La. Reg. 1238 (July 20, 2015).

- 41. Given LDH's representation that the FNR requirement had been rescinded and was no longer applicable to abortion clinics (though the requirement remains in the abortion facility licensing regulations, La. Admin. Code tit. 48, pt. I, § 4405), PPCfC did not resubmit its request for FNR approval. Instead PPCfC moved forward with its plans to finish construction on the long-awaited New Orleans Health Center and apply for licensure as an abortion facility.
- 42. But many obstacles still stood in Plaintiffs' path. First, in July 2015, a radical anti-abortion group with ties to violent extremists began to release misleading and deceptively edited YouTube videos purporting to depict Planned Parenthood's practices related to fetal tissue donation.
- 43. Soon thereafter, in August 2015, the New Orleans Health Center was the subject of an arson attack: In the middle of the night, an arsonist attempted to set fire to the building structure. Unsuccessful at these efforts, the arsonist instead set fire to a car parked inside the locked gate at the construction site. This arson is still the subject of an FBI investigation.
- 44. In response to the deceptive YouTube "fetal tissue" videos, LDH launched yet another "investigation" into PPCfC's fetal tissue disposal practices and then tried, on two separate occasions, to terminate PPGC's Medicaid provider agreements for reasons wholly unrelated to PPGC's competence to provide care in the Louisiana Medicaid Program. Those

efforts were instead part and parcel of the State's campaign to oppose abortion and punish Plaintiffs for attempting to provide abortions in Louisiana.

- 45. Litigation challenging the Medicaid terminations ensued, *see Planned Parenthood* of Gulf Coast, Inc. v. Kliebert, 141 F. Supp. 3d 604 (M.D. La. 2015), and Defendant's efforts to kick PPGC out of Louisiana Medicaid failed every time. The Fifth Circuit upheld a preliminary injunction of the termination of PPGC's provider agreements, holding that Plaintiffs are substantially likely to succeed in showing that Defendant's attempt "to terminate PPGC's Medicaid provider agreements for reasons unrelated to its qualifications" violates the free choice of provider requirement. *Planned Parenthood of Gulf Coast, Inc.*, 862 F.3d at 470.
- 46. Unsuccessful in its attempts to kick PPGC out of the Louisiana Medicaid Program through a termination of its provider contracts, anti-choice forces took yet another tactic: a legislative 'fix' that would bar PPGC from participating in Medicaid if PPCfC provides abortion at the New Orleans Health Center.
- 47. The Act provides that "[n]o institution, board, commission, department, agency, official, or employee of the state, or of any local political subdivision thereof, shall contract with, award any grant to, or otherwise bestow any funding upon an entity or organization that performs abortions, or contracts with an entity or organization that performs abortions, in this state." The Act goes on to exempt those entities that may "from time to time" perform abortions in extremely limited circumstances: abortions that are "medically necessary to prevent the death of the mother" and abortions where "the mother is a victim of rape or incest." Louisiana House Bill 606, 1st Regular Session (2016), *codified at* La. Rev. Stat. §§ 40:1061.6(A) & 36:21.
- 48. The Act discriminates against abortion providers and stigmatizes the provision of abortion care.

- 49. Because of the contractual relationship between PPGC and PPCfC, the Act means that PPGC will be disqualified from participating in Louisiana's Medicaid Program once PPCfC begins providing constitutionally protected abortions at the New Orleans Health Center. On information and belief, the Act was specifically drafted with the intent of making it impossible for PPGC to continue participating in the Louisiana Medicaid Program once its contractually affiliated entity, PPCfC, begins performing abortions in Louisiana.
- 50. In addition, the Act's broad language forces every business in the State of Louisiana into the dilemma of being eligible to do business with the entire state and local public sector or contracting with abortion clinics. Accordingly, it threatens abortion clinics' business relationships with all of their vendors, on whom they depend on for a vast array of essential services. If vendors refuse to contract with abortion clinics, including PPCfC, because they wish to remain eligible to work with the public sector in Louisiana, it will be impossible for abortion clinics to operate.
- 51. During legislative deliberations, the Act's intended effect on PPGC was front and center. One legislator asked PPGC whether the Act's effect on the ability of abortion providers to receive Medicaid reimbursement would impact PPCfC's provision of abortion in New Orleans, apparently attempting to figure out whether the Act would deter PPCfC from providing abortion: "Does the decision of the state to give or not give you Medicaid reimbursement factor in your decision to provide abortions?" Exhibit C at 21:17-21 (Transcript of Hearing on H.B. 606, La. House Reps., Health & Welfare Comm., Apr. 20, 2016). Yet another legislator asked why more representatives from PPGC were not at the committee hearing on the Act to "defend why they think women should get abortions in Louisiana." *Id.* at 34:17-18.

- 52. Similarly, the Act's sponsor asked the legislative director for Louisiana Right to Life to present the Act in the Senate committee. The legislative director's testimony made clear that the Act was targeted at PPGC's efforts to provide abortion at the New Orleans Health Center: She testified that the Act was designed to affect those organizations that "willingly and knowingly change their current practice in order to begin performing elective abortion procedures . . . . [T]he Act puts the decision in the hands of that organization or business; do they want to be continue to be funded at current levels and provide services to our citizens, or is it more important for them to become an abortion business? It's entirely up to them once this legislation goes into effect." La. S. Health & Welfare Comm., Hearing on H.B. 606 (May 11, 2106), http://senate.la.gov/video/videoarchive.asp? v=senate/ 2016/05/051116H~W\_0 at 3:39:15-3:39:40 (Statement of Deanna Wallace).
- 53. Similarly, Louisiana Right to Life's executive director publicly heralded the Act for its effect on PPGC, stating that "[b]usinesses that sell abortions, like Planned Parenthood Gulf Coast plans to do at the facility under construction in New Orleans, should never receive the tax dollars of American citizens."
- 54. Other discussion during legislative deliberations on the Act made clear that the Act was also motivated by opposition to abortion, with one legislator stating that the Act sought to prevent "our state dollars funding a procedure that we object to" and another stating that the Act is about "defunding the [abortion] procedure," *see* Exhibit C at 40:6-7, even though

<sup>&</sup>lt;sup>7</sup> La. Right to Life, *Louisiana Senate Committee Passes Bill to Defund Planned Parenthood Abortion Company*, LifeNews.com (May 11, 2016), http://www.lifenews.com/2016/05/11/louisiana-senate-committee-passes-bill-to-defund-planned-parenthood-abortion-company/.

Louisiana law already prohibits the use of state funds for abortions, except in extremely narrow circumstances, La. Rev. Stat. § 40:1061.6(A)(1).

- 55. The Act was signed into law on June 2, 2016, and became effective on that date.
- 56. The Act violates federal Medicaid law for the same reason that Louisiana's prior two attempts to kick PPGC out of the Medicaid Program violated this law: The Act attempts to kick PPGC out of the Louisiana Medicaid Program for reasons unrelated to its qualifications as a Medicaid provider.
- 57. Under federal law, a state's Medicaid plan must provide that "any individual eligible for medical assistance . . . may obtain such assistance from any institution, agency, community pharmacy, or person, qualified to perform the service or services required . . . who undertakes to provide him such services." 42 U.S.C. § 1396a(a)(23)(A).8
- 58. For years, courts consistently have interpreted the "qualified" language in Section 1396a(a)(23) to prohibit states from denying access to a provider for reasons unrelated to the ability of that provider to perform and properly bill for Medicaid-covered services.
- 59. For example, when two states, Arizona and Indiana, passed statutes nearly identical to the Act that barred abortion providers, or those who operate or maintain a facility where abortions are performed, from participating in each state's Medicaid Program, the Ninth and Seventh Circuits enjoined them, reasoning that they either violated, or were likely to violate, the Medicaid free choice of provider requirement. *Planned Parenthood Ariz., Inc. v. Betlach*,

<sup>&</sup>lt;sup>8</sup> Congress has singled out family planning services for special additional protections to ensure freedom of choice, specifically providing that, with respect to these services and with certain limited exceptions not applicable here, "enrollment of an individual eligible for medical assistance in a primary care case-management system . . . , a medicaid managed care organization, or a similar entity shall not restrict the choice of the qualified person from whom the individual may receive services . . . ." 42 U.S.C. § 1396a(a)(23)(B); 42 C.F.R. § 431.51(b)(2) (implementing regulations requiring the same).

727 F.3d 960 (9th Cir. 2013), cert. denied, 134 S. Ct. 1283 (2014); Planned Parenthood of Ind., Inc. v. Comm'r of Ind. State Dep't of Health, 699 F.3d 962 (7th Cir. 2012), cert. denied, 133 S. Ct. 2736 (2013).

- 60. Thus, when Defendant previously tried to terminate PPGC's Medicaid provider agreements, the Fifth Circuit made clear that it agreed with the reasoning of the Ninth and Seventh Circuits and that a "state may not exclude a provider simply based on the scope of the services it provides." *Planned Parenthood of Gulf Coast, Inc.*, 862 F.3d at 469.
- 61. The New Orleans Health Center finally opened its doors to patients on June 30, 2016, and currently provides compassionate reproductive health care to its patients in its state-of-the-art-facility.
- 62. But Plaintiffs have yet to begin providing abortion care at the New Orleans Health Center because of yet another barrier: Louisiana law requires any outpatient abortion facility in the state to first obtain a license from LDH. *See* La. Rev. Stat. § 40:2175.4(A) ("An outpatient abortion facility may not be established or operated in this state without an appropriate license issued under this Part.").
- 63. On September 29, 2016, PPCfC applied to LDH for licensure as an outpatient abortion facility, following the Department's recommendation to apply for licensing approval approximately six weeks before the abortion facility is ready to provide abortion services.<sup>9</sup>
- 64. But the licensing application process for PPCfC has lasted far beyond this sixweek time frame. PPCfC's licensing application was filed nearly *seventeen months* ago.

16

<sup>&</sup>lt;sup>9</sup> Dep't Health & Hosp., Health Standards Section Initial Licensing Process: Abortion Facility, http://dhh.louisiana.gov/index.cfm/page/1171.

- PPCfC's application for licensure, which PPCfC promptly submitted. After dutifully complying with every single one of LDH's requests for follow-up information and clarification, PPCfC expected that the next step on its licensing application would be LDH *finally* scheduling an inspection of the New Orleans Health Center. *See* La. Rev. Stat. 40:2175.6(C) ("Following receipt of the application and licensing fee, the licensing agency shall issue a license if, after an on-site inspection, it finds that the outpatient abortion facility meets the requirements established under this Part and the licensing standards adopted in pursuance thereof."); La. Admin. Code tit. 48, pt. I, § 4405(F) ("Upon receipt of a complete initial licensing application packet, the department *shall* conduct an on-site initial licensing survey prior to issuing a full initial license.") (emphasis added).
- 66. But the licensing process did not proceed in the ordinary course. Instead, nearly *nine months* after PPCfC submitted its licensing application, PPCfC received a letter, dated June 13, 2017, indicating that the Department has taken the position that it cannot make a determination on PPCfC's license application because the Department needs to first "conduct[] an investigation to determine if Planned Parenthood Center for Choice, either in its own name or through the actions of Planned Parenthood Gulf Coast, is in violation of any federal or state law or regulation." Exhibit D.
- 67. This "investigation" is a complete sham. The letter references the Report of the U.S. House of Representatives Select Investigative Panel of the Energy & Commerce Committee, which was issued on December 30, 2016, as providing a reason for the "investigation" of PPGC, and it broadly states that the "investigation will include, among other things, interfacing with the Louisiana Attorney General, the Texas Attorney General, and other

federal entities." But the Select Investigative Panel Report, which was issued over six months before the Department's letter, relates to the *same* deceptively edited YouTube videos that LDH already investigated, beginning over two years ago. These videos, which have been widely debunked, do not show any evidence that any members of PPGC's staff violated *any* laws or other applicable standards.

- 68. Multiple state investigations have found that the videos provide no evidence of wrongdoing by Planned Parenthood affiliates, <sup>10</sup> including a grand jury in Texas that cleared PPGC of any wrongdoing and instead indicted two anti-abortion activists who made the videos. <sup>11</sup>
- 69. Similarly, a federal district court in Texas has already determined that the state of Texas had no legitimate basis for terminating PPGC's Texas Medicaid provider contracts based on the same concerns about PPGC's fetal tissue donation practices, including the purported findings of the Select Investigative Panel Report. *See Planned Parenthood of Greater Tex.*Family Planning & Preventative Health Servs., Inc. v. Smith, 236 F. Supp. 3d 974, 990 (W.D.

http://www.bostonglobe.com/metro/2015/07/29/healey-mass-planned-parenthood-fully-compliant-with-law/Fc6pYYrY1ONGQvRTEqkWHK/story.html; *Health Department: No Evidence of Fetal Tissue Sale In State*, KDLT News, Aug. 12, 2015,

<sup>&</sup>lt;sup>10</sup> See, e.g., Indiana Clears Planned Parenthood of Wrongdoing After Videos, Associated Press, July 30, 2015, http://bigstory.ap.org/article/14e6280c406a4d21920c5594107dfdc4/indiana-clears-planned-parenthood-wrongdoing-after-videos; David Scharfenberg, Planned Parenthood 'Fully Compliant' with Law, Healey Says, Bos. Globe, July 29, 2015,

http://www.kdlt.com/news/local-news/Health-Department-No-Evidence-Of-Fetal-Tissue-Sale-In-State/34668964; Virginia Anderson, *Georgia Abortion Clinics Follow Law on Fetal Remains, State Says*, Atlanta J.-Const., Aug. 12, 2015, http://www.ajc.com/news/news/local/georgia-abortion-clinics-follow-law-fetal-remains-/nnJSk/; Marie McCullough, *Pa. Inquiry Clears Planned Parenthood*, Phila. Inquirer, Aug. 22, 2015,

http://www.philly.com/philly/hp/news\_update/20150822\_Pa\_\_inquiry\_clears\_Planned\_Parentho od.html.

<sup>&</sup>lt;sup>11</sup> Manny Fernandez, *2 Abortion Foes Behind Planned Parenthood Videos Are Indicted*, N.Y. Times, Jan. 25, 2017, https://www.nytimes.com/2016/01/26/us/2-abortion-foes-behind-planned-parenthood-videos-are-indicted.html.

Tex. 2017) ("[T]here is no evidence in the record PPGC violated any medical or ethical standard.").

- 70. In fact, there is no legitimate basis for LDH's continued investigation of Plaintiffs. LDH's "investigation" of Plaintiffs based on these deceptive videos has been ongoing for over two and a half years, without any legitimate finding that they have committed any legal or regulatory violations.
- 71. LDH's "investigation" of Plaintiffs has not been limited to Plaintiffs' fetal tissue disposal practices. LDH has been conducting politically-motivated investigations of PPGC's practices since at least 2013, with no findings of any wrongdoing.
- 72. Since receiving the letter, Plaintiffs have received no further communication from LDH related to the licensing application. LDH has not requested any information from Plaintiffs related to the "investigation" that LDH is purportedly conducting.
- 73. The basis for the continued "investigation" of PPGC is LDH's express animus toward abortion or Plaintiffs and its corresponding desire to prevent Plaintiffs from providing abortions at the New Orleans Health Center.
- 74. By indicating that LDH will not rule on PPCfC's application until this sham "investigation" is complete, LDH has constructively denied PPCfC's abortion license application. Indeed, the June 2017 letter and the ensuing eight months of silence show that LDH intends to never schedule an inspection of the New Orleans Health Center and to never act on PPCfC's application.

## THE IMPACT OF DEFENDANT'S ACTIONS ON PPGC, PPCfC, AND THEIR PATIENTS

75. Both the Act and the denial of PPCfC's license application impose significant burdens on Plaintiffs and their patients.

76. If PPCfC is unable to provide abortions at the New Orleans Health Center, the consequences for Louisiana women will be dire. And if PPGC is unable to continue participating in the Louisiana Medicaid Program, PPGC's Medicaid patients will be irretrievably harmed.

### I. Impact if Plaintiffs Cannot Provide Abortions at the New Orleans Health Center

- 77. The number of abortion clinics in Louisiana is drastically declining. In 2010, there were seven abortion clinics in the state. Currently, just three clinics remain—one in Shreveport, one in Baton Rouge, and one in New Orleans—for the 940,000 women of reproductive age in the state. This ranks Louisiana among the worst states for abortion access in the country, with over 310,000 women of reproductive age per clinic in the state.
- 78. Moreover, because of the myriad of restrictions on abortion in Louisiana, these remaining clinics' ability to continue operating in such a hostile climate for abortion access is far from clear. *See, e.g., June Med. Servs. LLC v. Kliebert*, 250 F. Supp. 3d 27 (M.D. La. 2017) (permanently enjoining Louisiana law requiring physicians providing abortions to have admitting privileges), *appeal filed* May, 12, 2017; *June Med. Servs. LLC v. Gee*, No. CV 16-00444-BAJ-RLB, 2017 WL 5505536 (M.D. La. Nov. 16, 2017) (challenging, *inter alia*, ban on a method of second trimester abortion, 72-hour waiting period, and requirement that physicians who perform abortions be board certified in family medicine, obstetrics, or gynecology); Complaint, *June Med. Servs. LLC v. Gee*, No. 3:17-cv-00404-JJB-RLB (M.D. La. June 27, 2017) (challenging Louisiana's targeted regulation of abortion providers "with a series of onerous regulations that do little or nothing to promote women's health and serve only to impede access to abortion care").
- 79. If any one of the three remaining clinics were to shut down, the situation would become even more dire.

- 80. The New Orleans area itself used to be served by four abortion clinics as recently as 2010. LDH revoked the license of one New Orleans abortion clinic in 2010 and that of a second New Orleans abortion clinic in 2012. Since that time, two abortion clinics had continued to serve the women of New Orleans until Causeway Medical Clinic was forced to shut down in February 2016 after a requirement that its physicians obtain admitting privileges at a nearby hospital came briefly into effect. (It was ultimately declared unconstitutional.)
- 81. Thus, since February 2016, only *one* abortion clinic remains in New Orleans serving the entire southeastern portion of the State. That means that the approximately 250,000 women of reproductive age in the New Orleans metropolitan area must now rely on a single abortion clinic.
- 82. If PPCfC were permitted to provide abortion care at the New Orleans Health Center, current barriers to abortion access in New Orleans would be alleviated, allowing more women to access early and safe abortion care from their trusted health care provider.
- 83. Currently, abortion care is only reliably available in New Orleans during weekday business hours. No regular evening, early morning, or weekend appointments are offered. This poses a significant barrier to patients with inflexible work schedules, child care responsibilities, and other scheduling difficulties that make it impossible, or exceedingly difficult, to attend weekday medical appointments. Moreover, because Louisiana requires patients to make two separate trips to obtain an abortion—one visit to receive state-mandated (and biased) counseling and a scripted ultrasound, and a second visit for the actual abortion, La. Rev. Stat. § 40:1061.17(B)(3)—patients must find a way to attend two separate weekday appointments. 12

<sup>&</sup>lt;sup>12</sup> The 72-hour waiting period between appointments required by statute is not currently being enforced due to a stipulation of non-enforcement entered in *June Med. Servs. LLC v. Gee*, No.

- 84. Needing to take time off from work or find alternative child care arrangements for two separate weekday appointments delays some women in accessing abortion care, decreases the likelihood they can keep the abortion confidential, and may prevent some women from accessing abortion altogether.
- 85. Delay in accessing abortion care is problematic because while abortion is an incredibly safe procedure, its risks increase with gestational age.
- 86. In addition, on information and belief, poor and low-income women seeking abortion in New Orleans currently have access to very limited financial assistance to help cover the cost of the procedure.
- 87. A significant number of women needing abortions in New Orleans are poor or low-income. On a national level, approximately 49% of women having abortions in 2014 were below the federal poverty line, and 75% of women having abortions were below 200% of the federal poverty level. Thus, the vast majority of women seeking abortions are poor or low-income. Given that Louisiana is the third poorest state in the country, these statistics likely underestimate the need for abortions among the state's poor and low-income population.
- 88. The cost for a surgical abortion in New Orleans begins at approximately \$500, and increases with gestational age. This is a significant amount of money for a poor or low-income woman to come up with on short notice. And this amount does not include the indirect costs of an abortion that many women must pay in the form of lost wages, childcare costs, and transportation costs.

22

<sup>3:16-</sup>cv-00444-BAJ-RLB (M.D. La. July 1, 2016), ECF No. 14-1. Instead, state law currently requires women to wait at least 24 hours between the appointments.

- 89. Poor and low-income women currently have few sources they can rely on to assist them in covering the cost of the procedure. Medicaid funding for abortion in Louisiana is not available, except for very limited exceptions (life endangerment, rape, or incest). La. Rev. Stat. § 40:1299.34.5. In addition, in Louisiana, all private insurance companies participating in the Affordable Care Act-created marketplaces are prohibited from providing coverage for abortion services in any circumstance. La. Rev. Stat. § 22:1014. Thus, most women must pay for the abortion out-of-pocket.
- 90. Upon information and belief, the only significant charitable organization providing financial assistance for abortions to women in New Orleans is the New Orleans Abortion Fund. But the New Orleans Abortion Fund can provide only limited financial assistance. In 2013, for example, it was able to provide financial assistance to 103 women, with an average pledge of \$64.<sup>13</sup> While this assistance is important, it covers just a small fraction of the overall cost of the abortion and is provided to just a small fraction of the women who need financial assistance in order to access an abortion.
- 91. As a result, poor and low-income women seeking abortions in New Orleans must struggle to put together the necessary funds by attempting to borrow money from friends or family members or by sacrificing payments for bills, food, or other necessities.
- 92. The time spent gathering together these various sources of funding delays women in accessing care. In a vicious cycle, this delay in turn increases the cost of the abortion, making it even more difficult for poor women to access abortion and increasing the related health risks.
  - 93. The New Orleans Health Center will alleviate these burdens.

<sup>&</sup>lt;sup>13</sup> New Orleans Abortion Fund, Inc., *Breaking Barriers, Providing Access, Funding Her Choice* (Feb. 2014), http://media.virbcdn.com/files/ff/9648fc904a506042-February2014Vol3Issue2.pdf.

- 94. First, PPCfC will offer abortion appointments on Saturdays and will offer evening and early morning hours. These flexible hours are critical to ensuring that women with inflexible schedules can access abortion as early in a pregnancy as possible and can maintain the abortion's confidentiality.
- 95. Second, PPCfC can offer substantial financial assistance for abortion services to poor and low-income women. This funding will allow PPCfC to offer financial assistance to all women with incomes below 110% of the federal poverty level. This financial assistance, which is more expansive than the financial assistance currently available to women seeking abortions in New Orleans, will allow some women to access abortions earlier in pregnancy and will permit others to obtain abortions that they otherwise could not have obtained.
- 96. Moreover, while there is currently one abortion clinic in New Orleans, as noted above, the ability of the remaining abortion clinics in Louisiana to continue operating is far from clear. If the sole remaining provider in New Orleans were to shut down, which could happen at any time, New Orleans would be left without *any* abortion providers.
- 97. PPCfC's provision of abortion will significantly improve access in the New Orleans region. Patients already routinely visit the New Orleans Health Center seeking abortion care. In fact, this happens nearly every single day. Once PPCfC obtains its abortion license, Planned Parenthood will no longer have to refer patients elsewhere. Instead, Planned Parenthood's patients in New Orleans will finally be able to obtain abortion care from their trusted, comprehensive reproductive health care provider, without the additional delays and hurdles that accompany seeking care from another provider.

### II. Impact if PPGC Can No Longer Participate in Louisiana Medicaid Program

- 98. If PPGC were terminated from the Louisiana Medicaid Program, the impact on PPGC's patients in both New Orleans and Baton Rouge would also be devastating.
- 99. The need for publicly supported family planning services is great in Louisiana, as it regularly ranks among the worst states for reproductive care. In 2010, 60% of pregnancies in Louisiana were unintended.<sup>14</sup> The state ranks fourth highest among 50 states in teen pregnancy rates.<sup>15</sup> Nearly 80% of Louisiana's unplanned births are publicly funded, higher than the national average of 68%.<sup>16</sup> Moreover, Louisiana has high rates of STIs: The state ranks first in congenital syphilis and gonorrhea, second in chlamydia, and third in primary and secondary syphilis.<sup>17</sup>
- 100. As LDH has recognized, "[i]n Louisiana, for 2002, there were an estimated 515,960 women, ages 13 to 44 years, needing contraceptive services and supplies. Of those, 59

<sup>&</sup>lt;sup>14</sup> Guttmacher Inst., State Facts About Unintended Pregnancy: Louisiana (2017), https://www.guttmacher.org/fact-sheet/state-facts-about-unintended-pregnancy-louisiana (hereafter "*State Facts: Louisiana*").

<sup>15</sup> Kathryn Kost & Isaac Maddow-Zimet, Guttmacher Inst., U.S. Teenage Pregnancies, Births and Abortions, 2011: National and State Trends by Age, Race and Ethnicity 8 (2016), https://www.guttmacher.org/sites/default/files/report\_pdf/us-teen-pregnancy-state-trends-2011 4.pdf.

<sup>&</sup>lt;sup>16</sup> State Facts: Louisiana, supra note 14.

<sup>&</sup>lt;sup>17</sup> Ctrs. for Disease Control & Prevention, 2015 Sexually Transmitted Diseases Surveillance, Table 40. Congenital Syphilis - Reported Cases and Rates of Reported Cases by State, Ranked by Rates (2015), https://www.cdc.gov/std/stats15/tables/40.htm; Ctrs. for Disease Control & Prevention, 2015 Sexually Transmitted Diseases Surveillance, Table 13. Gonorrhea - Reported Cases and Rates of Reported Cases by State, Ranked by Rates (2015), https://www.cdc.gov/std/stats15/tables/13.htm; Ctrs. for Disease Control & Prevention, 2015 Sexually Transmitted Diseases Surveillance, Table 2. Chlamydia - Reported Cases and Rates of Reported Cases by State, Ranked by Rates (2015), https://www.cdc.gov/std/stats15/tables/2.htm; Ctrs. for Disease Control & Prevention, 2015 Sexually Transmitted Diseases Surveillance, Table 26. Primary and Secondary Syphilis - Reported Cases and Rates of Reported Cases by State, Ranked by Rates (2015), https://www.cdc.gov/std/stats15/tables/26.htm.

percent needed publicly supported services."<sup>18</sup> In East Baton Rouge Parish alone, LDH estimated in 2005 that of the 54,980 women needing contraceptive services and supplies, 31,770 (58%) were in need of publicly supported services and supplies.<sup>19</sup>

- acre PPGC provides. PPGC's New Orleans Health Center is in an area that the federal government has classified as "medically underserved" based on four variables: (1) the ratio of primary medical care physicians per 1,000 population, (2) the infant mortality rate, (3) the percentage of the population with incomes below the poverty level, and (4) the percentage of the population age 65 or over. Both of PPGC's health centers are in areas classified as a "Primary Care Health Professional Shortage Area," a designation for areas with a population to full-time primary care physician ratio of 3500:1, or a ratio between 3000-3500:1 in areas with unusually high demand for primary care services and in which primary care professionals in contiguous areas are practically inaccessible. <sup>21</sup>
- 102. With these significant provider shortages, PPGC plays a key role in providing needed care to Louisiana's low-income population, treating over 4,700 Louisiana Medicaid patients annually. In East Baton Rouge Parish alone, 6,580 female contraceptive clients were

<sup>&</sup>lt;sup>18</sup> La. Dep't of Health, East Baton Rouge Parish Health Profile 30 (2005), http://dhh.louisiana.gov/assets/docs/SurveillanceReports/php/PHP2005/PDF/EastBatonRouge/P HPEastBatonRouge.pdf (hereinafter "LDH, East Baton Rouge Parish Health Profile").
<sup>19</sup> Id.

U.S. Dep't of Health & Hum. Servs., Health Resources & Servs. Admin., *Medically Underserved Areas and Population* (2016), https://bhw.hrsa.gov/shortage-designation/muap.
 See U.S. Dep't of Health & Hum. Servs., *Find Shortage Areas*, http://datawarehouse.hrsa.gov/GeoAdvisor/ShortageDesignationAdvisor.aspx (enter each clinic address and click "submit"); U.S. Dep't of Health & Hum. Servs., Health Resources & Servs. Admin, *Health Professional Shortage Areas* (*HPSAs*), https://bhw.hrsa.gov/shortage-designation/hpsas.

served by publicly funded health clinics in 2015, the latest year that data is available; Planned Parenthood—by far the largest provider—served two-thirds (4,380) of these women.<sup>22</sup>

- 103. Many of PPGC's patients come only to PPGC for their health care. As LDH has itself recognized, "[w]ith the high rate of people living without health insurance in Louisiana, a family planning visit may be the only time that a woman ever has a preventive health clinic visit."<sup>23</sup>
- 104. If PPGC were to be excluded from Medicaid, many of PPGC's Medicaid patients in Baton Rouge and New Orleans, who already have few or no alternative options, would find it difficult or impossible to access the reproductive health care services they need. Those who could find other providers would often have to wait unacceptable periods of time for an appointment.
- 105. Other Medicaid providers in Baton Rouge and New Orleans are already stretched to the breaking point, even with PPGC providing care. It is virtually impossible to locate a private OB/GYN who will take a Medicaid patient who is not pregnant. At community health clinics, it is often difficult for low-income patients to connect with a scheduler to make an appointment. Even if a patient can obtain an appointment, she may be unable to obtain (either at all or without significant delays) the services she seeks, such as long-acting reversible contraceptives, which are the most effective forms of birth control, or lifesaving cancer screening procedures, such as colposcopies. Some other clinics abide by the Catholic health directives and do not provide birth control at all. Indeed, other Medicaid providers sometimes refer their

<sup>&</sup>lt;sup>22</sup> Guttmacher Inst., *Publicly Funded Contraceptive Services at U.S. Clinics, 2015 State- and County-level Family Planning Clinic Data* (2017), https://www.guttmacher.org/report/publicly-funded-contraceptive-services-us-clinics-2015 (to download, click on orange link with the title of report on the right-hand side).

<sup>&</sup>lt;sup>23</sup> LDH, East Baton Rouge Parish Health Profile, supra note 18, at 28.

patients to PPGC's health center for those services. Other clinics are difficult for PPGC's low-income patients to reach. And with cuts and closures at local public hospitals and clinics, it is difficult for low-income patients in need of medical care to obtain it.

- 106. As just one example, LDH's East Baton Rouge Health Unit stopped accepting *any* new patients for family planning or STI services in May 2017, and then shut down completely in September 2017, making the health care access situation in Baton Rouge even worse than it already was. Importantly, LDH itself is referring its Baton Rouge patients to PPGC as an alternative provider, and PPGC is doing its best to accommodate LDH's former patients in Baton Rouge.
- 107. If PPGC were terminated from the Medicaid Program, a dire situation would become a critical one. The remaining Medicaid providers in New Orleans and Baton Rouge would be simply unable to absorb PPGC's patients, leaving those patients without access to critical medical services.
- 108. Even if other providers were available, patients insured through Medicaid choose PPGC based on a number of factors that are generally not available at other providers. With its evidence-based practices and up-to-date technology, PPGC is known as a provider of high quality medical care. Many individuals who receive other health care through community care providers or other Medicaid providers choose to have a separate provider, such as PPGC, for their reproductive health care because they are concerned about their privacy and because they fear being judged by other providers.
- 109. In addition, many low-income patients have unique scheduling constraints because they are juggling inflexible work schedules, transportation challenges, and lack of childcare resources. To ensure that these patients have access to family planning services, PPGC

offers extended hours. In addition, PPGC spaces patient appointments so as to minimize wait times. PPGC also offers the birth control shot, the birth control implant, and IUDs same-day, so that patients only need to make one trip to a PPGC health center to obtain their choice of contraceptive. PPGC has, at all times, either a full-time Spanish speaker on staff or translator services available to non-English speaking patients.

- 110. Thus, if PPGC is eliminated from the Louisiana Medicaid Program, PPGC's Medicaid patients, including the Patient Plaintiffs, would be deprived of access to the high quality, specialized care that PPGC provides.
- 111. All three Patient Plaintiffs rely on PPGC as the place they can turn to for critical medical care and for prompt, efficient, and compassionate services. If PPGC is eliminated from Medicaid, the Patient Plaintiffs would be prevented from receiving services from their provider of choice, would have their health care interrupted, and would encounter difficulties finding alternative care.
- 112. If PPGC is unable to provide services through the Medicaid Program, it would fundamentally defeat the core of its mission: to provide the comprehensive reproductive health care and information people need to plan their families and their futures, with a special concern for patients living near the poverty line, and to promote patients' health, safety, and well-being.
- 113. In FY 2016, PPGC's Medicaid reimbursements for providing these critical health services to low-income patients totaled nearly \$1,400,000. If PPGC were to lose this revenue, PPGC would be unable to continue to provide services in the same manner and might be forced to lay off staff members, reduce hours, or even close the Baton Rouge health center, as Medicaid reimbursements amount to nearly 70% of the revenue at that health center. If PPGC were to close its Baton Rouge health center, it would be very expensive, if not impossible, for PPGC to

resume operations as they are today, should PPGC ever be allowed back as a Medicaid provider. Further, if PPGC closes its Baton Rouge health center, this will affect not only the Medicaid patients at the health center, but all of the patients who seek care at that health center.

- 114. Women and men who are unable to obtain family planning care, or encounter delays in obtaining it, may face devastating consequences, including undetected cancers and diseases. Delays in obtaining contraception will result in unintended pregnancies, many of which may end in abortion.
- 115. In addition to the imminent loss of Medicaid reimbursement, PPGC presently faces a concrete dilemma that frustrates its mission: It is being forced to choose between abandoning its effort to provide the women of New Orleans with access to abortion services, or being prohibited from providing desperately needed Medicaid services to its Medicaid patients. This choice is not a choice because either option would have disastrous consequences for public health.
  - 116. Plaintiffs have no adequate remedy at law.

### **CLAIMS FOR RELIEF**

## CLAIM I—FOURTEENTH AMENDMENT DUE PROCESS—UNDUE BURDEN (Denial/The Act)

- 117. Plaintiffs hereby incorporate Paragraphs 1 through 116, above.
- 118. The denial and the Act violate PPCfC's patients' right to liberty and privacy as guaranteed by the Due Process Clause of the Fourteenth Amendment to the United States Constitution because they each have the unlawful purpose and/or effect of imposing an undue burden on women's right to choose abortion before viability.

### CLAIM II—FOURTEENTH AMENDMENT EQUAL PROTECTION

### (Denial/The Act)

- 119. Plaintiffs hereby incorporate Paragraphs 1 through 118, above.
- 120. The denial violates the equal protection rights of PPCfC and its patients, and the Act violates the equal protection rights of PPGC, PPCfC, and their respective patients (including the Patient Plaintiffs), by singling them out for unfavorable treatment without adequate justification.

### CLAIM III—MEDICAID ACT (TITLE XIX OF SOCIAL SECURITY ACT)

#### (The Act)

- 121. Plaintiffs hereby incorporate Paragraphs 1 through 120, above.
- 122. The Act violates Section 1396a(a)(23) of Title 42 of the United States Code by denying PPGC's Louisiana Medicaid patients, including the Patient Plaintiffs, the right to choose any willing, qualified health care provider in the Medicaid Program.

## CLAIM IV—FIRST AMENDMENT AND FOURTEENTH AMENDMENT DUE PROCESS—UNCONSTITUTIONAL CONDITIONS

### (The Act)

- 123. Plaintiffs hereby incorporate Paragraphs 1 through 122, above.
- 124. The Act violates the due process and/or First Amendment rights of PPGC, PPCfC, and their patients by imposing an unconstitutional condition on PPGC's eligibility to participate in Medicaid based on PPGC's and/or PPCfC's exercise, and their patients' exercise, of constitutionally protected activity.

### CLAIM V—FOURTEENTH AMENDMENT DUE PROCESS—PROCEDURAL DUE PROCESS

### (The Denial)

125. Plaintiffs hereby incorporate Paragraphs 1 through 124, above.

126. Defendant's actions violate PPCfC's right to procedural due process by denying PPCfC's license to provide abortions without adequate procedural protections.

### **RELIEF REQUESTED**

WHEREFORE, Plaintiffs request that this Court:

- 127. Issue a declaratory judgment that the denial of PPCfC's license violates the Due Process Clause and Equal Protection Clause of the Fourteenth Amendment and is therefore void and of no effect;
  - 128. Issue preliminary and permanent injunctive relief, without bond:
    - enjoining Defendant, her agents, employees, appointees delegates, or successors from withholding approval of PPCfC's application for licensure for the New Orleans Health Center; or
    - directing Defendant to promptly rule upon PPCfC's application for licensure as an outpatient abortion facility in accordance with all applicable constitutional requirements; or
    - c. directing Defendant to grant PPCfC's application for licensure as an outpatient abortion facility;
- 129. Issue a declaratory judgment that the Act violates the Due Process Clause of the Fourteenth Amendment and is therefore void and of no effect;
- 130. Issue a declaratory judgment that the Act violates the Equal Protection Clause of the Fourteenth Amendment and is therefore void and of no effect;
- 131. Issue a declaratory judgment that the Act violates federal Medicaid law and is therefore void and of no effect;

- 132. Issue a declaratory judgment that the Act violates the First Amendment and is therefore void and of no effect;
- 133. Issue preliminary and permanent injunctive relief, without bond, restraining the enforcement, operation, and execution of the Act by enjoining Defendant, her agents, employees, appointees, delegates, or successors from enforcing, threatening to enforce, or otherwise applying the provisions of the Act to PPGC;
- 134. Grant Plaintiffs' attorneys' fees, costs, and expenses pursuant to 42 U.S.C. § 1988; and,
- 135. Grant such further relief as this Court deems just and proper.
  Respectfully submitted this 23rd day of February, 2018.

### /s/ Brandon H. Robb

Brandon H. Robb, Bar # 31942 (Lead Attorney)
Andrea L. Rubin, Bar #31950
DELANEY, ROBB & RUBIN ATTORNEYS AT
LAW, LLC
2800 Veterans Blvd., Suite 213
Metairie, Louisiana 70005
(504) 267-9700
brandon@delaneyrobb.com
andrea@delaneyrobb.com

Carrie Y. Flaxman (*pro hac vice* pending) PLANNED PARENTHOOD FEDERATION OF AMERICA 1110 Vermont Ave., NW, Suite 300 Washington, DC 20005 (202) 973-4830 carrie.flaxman@ppfa.org

Jennifer Keighley (*pro hac vice* pending) PLANNED PARENTHOOD FEDERATION OF AMERICA 123 William Street, 9th Floor New York, NY 10038 (212) 261-4749 jennifer.keighley@ppfa.org Amy Van Zant (*pro hac vice* pending)
ORRICK, HERRINGTON & SUTCLIFFE LLP
1000 Marsh Blvd.
Menlo Park, CA 94025
(650) 614-7403
avanzant@orrick.com

Mark P. Wine (*pro hac vice* pending) ORRICK, HERRINGTON & SUTCLIFFE LLP 2050 Main St., Suite 1100 Irvine, CA 92614 (949) 852-7704 mwine@orrick.com

Attorneys for Plaintiffs Planned Parenthood Gulf Coast, Inc., Planned Parenthood Center for Choice, Jane Doe #1, Jane Doe #2, and Jane Doe #3

# EXHIBIT A

**ENROLLED** 

2016 Regular Session

HOUSE BILL NO. 606

1

BY REPRESENTATIVES HOFFMANN, ABRAHAM, AMEDEE, ARMES, BAGLEY, BARRAS, BERTHELOT, BISHOP, CARMODY, STEVE CARTER, CHANEY, COUSSAN, COX, DEVILLIER, DWIGHT, EDMONDS, EMERSON, FALCONER, GAROFALO, GISCLAIR, LANCE HARRIS, HENSGENS, HILFERTY, HILL, HODGES, HOLLIS, HORTON, HOWARD, HUVAL, IVEY, JACKSON, MIKE JOHNSON, NANCY LANDRY, LEBAS, LEOPOLD, MACK, MCFARLAND, MIGUEZ, JAY MORRIS, JIM MORRIS, PEARSON, POPE, PUGH, PYLANT, REYNOLDS, RICHARD, SCHEXNAYDER, SCHRODER, SIMON, THIBAUT, WILLMOTT, AND ZERINGUE AND SENATOR WALSWORTH

AN ACT

2 To amend and reenact R.S. 40:1061.6(A) and to enact Chapter 1-A of Title 36 of the 3 Louisiana Revised Statutes of 1950, to be comprised of R.S. 36:21, relative to 4 authorized uses of public funds; to prohibit certain uses of public funds by 5 institutions, boards, commissions, departments, agencies, officials, and employees of the state or its political subdivisions; to prohibit entities that perform abortions 6 7 from receiving public funding for any purpose; to provide for construction of the 8 prohibition; and to provide for related matters. 9 Be it enacted by the Legislature of Louisiana: 10 Section 1. Chapter 1-A of Title 36 of the Louisiana Revised Statutes of 1950, 11 comprised of R.S. 36:21, is hereby enacted to read as follows: 12 CHAPTER 1-A. ELIGIBILITY OF ABORTION PROVIDERS 13 FOR PUBLIC FUNDING 14 §21. Public funding for abortion providers; prohibition 15 A. For purposes of this Chapter, the term "abortion" shall have the meaning 16 ascribed in R.S. 40:1061.9. 17 B.(1) No institution, board, commission, department, agency, official, or employee of the state, or of any local political subdivision thereof, shall contract 18 19 with, award any grant to, or otherwise bestow any funding upon, an entity or 20 organization that performs abortions, or that contracts with an entity or organization

Page 1 of 3

CODING: Words in struck through type are deletions from existing law; words <u>underscored</u> are additions.

HB NO. 606 ENROLLED

1 that performs abortions, in this state. The prohibition provided in this Section shall 2 apply to state funds, federal funds, and any other funds that may be used for purposes 3 of contracting for services, providing reimbursements, or grant issuance. 4 (2) The prohibition provided in this Section shall not be construed to restrict 5 funding to an entity that may perform the following types of abortions, exclusively: 6 (a) An abortion which is medically necessary to prevent the death of the 7 mother. 8 (b) An abortion in a case when the mother is a victim of rape or incest. 9 (c) An abortion performed when the pregnancy is diagnosed as medically 10 futile. For purposes of this Subparagraph, "medically futile" means that, in 11 reasonable medical judgment, the unborn child has a profound and irremediable 12 congenital or chromosomal anomaly that is incompatible with sustaining life after 13 birth. This diagnosis shall be a medical judgment certified in the pregnant woman's 14 medical record by a reasonably prudent physician who is knowledgeable about the 15 case and the treatment possibilities with respect to the medical conditions involved. 16 Section 2. R.S. 40:1061.6(A) is hereby amended and reenacted to read as follows: 17 §1061.6. Use of public funds 18 A.(1) Notwithstanding any other provision of law to the contrary, no public 19 funds, made available to any institution, board, commission, department, agency, 20 official, or employee of the state of Louisiana, or of any local political subdivision 21 thereof, whether such funds are made available by the government of the United 22 States, the state of Louisiana, or of a local governmental subdivision, or from any 23 other public source shall be used in any way for, to assist in, or to provide facilities 24 for an abortion, except when the abortion is medically necessary to prevent the death 25 of the mother. 26 (2) No institution, board, commission, department, agency, official, or 27 employee of the state, or of any local political subdivision thereof, shall contract 28 with, award any grant to, or otherwise bestow any funding upon, an entity or 29 organization that performs abortions, or that contracts with an entity or organization

**ENROLLED** 

HB NO. 606

1 that performs abortions, in this state, as more specifically provided in Chapter 1-A 2 of Title 36 of the Louisiana Revised Statutes of 1950. 3 Section 3. This Act shall become effective upon signature by the governor or, if not 4 signed by the governor, upon expiration of the time for bills to become law without signature 5 by the governor, as provided by Article III, Section 18 of the Constitution of Louisiana. If vetoed by the governor and subsequently approved by the legislature, this Act shall become 6 7 effective on the day following such approval. SPEAKER OF THE HOUSE OF REPRESENTATIVES PRESIDENT OF THE SENATE GOVERNOR OF THE STATE OF LOUISIANA APPROVED: \_\_\_\_\_

## EXHIBIT B

Regular Session, 2013

**ENROLLED** 

SENATE CONCURRENT RESOLUTION NO. 57

BY SENATORS MARTINY, APPEL, CORTEZ, CROWE, GUILLORY, JOHNS, LONG, MILLS, NEVERS, PEACOCK, PERRY, THOMPSON, WALSWORTH, WARD AND WHITE AND REPRESENTATIVES STUART BISHOP, BROADWATER, BURFORD, HENRY BURNS, CARMODY, CHANEY, CONNICK, CROMER, DOVE, FANNIN, GUINN, HARRIS, HENRY, HILL, HODGES, HOFFMANN, HOWARD, IVEY, GIROD JACKSON, KLECKLEY, LOPINTO, LORUSSO, MACK, JAY MORRIS, ORTEGO, PEARSON, PONTI, POPE, PUGH, PYLANT, RICHARD, SCHRODER, SEABAUGH, SIMON, ST. GERMAIN, STOKES, TALBOT, THOMPSON, WHITNEY AND WILLMOTT

## A CONCURRENT RESOLUTION

To urge and request the various departments to take certain actions regarding the commercial construction and operation by Planned Parenthood Gulf Coast of a facility to provide abortions in Louisiana.

WHEREAS, Planned Parenthood Federation of America is a private, nonprofit organization that provides sexual and reproductive health services and is the largest provider of abortions in the United States: and

WHEREAS, the affiliate Planned Parenthood facilities in Louisiana provide sexual and reproductive health services but currently do not provide abortions; and

WHEREAS, in 2010, the non-abortion providing Planned Parenthood affiliates in Louisiana merged with the abortion providing affiliates of Planned Parenthood Houston and Southeast Texas, Inc., to form the new umbrella organization headquartered in Houston known as Planned Parenthood Gulf Coast, which operates the largest Planned Parenthood abortion facility in the United States; and

WHEREAS, Planned Parenthood Gulf Coast has purchased three parcels of land on Claiborne Avenue in New Orleans and plans to build a four million two hundred thousand dollar, seven thousand square foot facility where they intend to perform abortions, according to their own legislative testimony and fundraising materials; and

WHEREAS, the state of Louisiana has various economic incentive programs for commercial construction and labor for certain businesses; and

SCR NO. 57 ENROLLED

WHEREAS, permits for the construction of the abortion facility to be built with private funds raised by Planned Parenthood Gulf Coast on Claiborne Avenue should include plans for the sanitary disposal of human remains for the safety and welfare of Louisiana residents; and

WHEREAS, Planned Parenthood Gulf Coast also intends to provide other services including contraception and sexually transmitted disease testing that are available at public health units and at nonprofit facilities throughout Louisiana under the same Medicaid pricing structure used by Planned Parenthood; and

WHEREAS, the two current Planned Parenthood Gulf Coast clinics in New Orleans and Baton Rouge receive state and federal funding in the amount of "approximately one million dollars a year in fee-for-service Medicaid reimbursement" for non-abortion reproductive health services, according to testimony given by a Planned Parenthood Gulf Coast representative in the House Committee on Health and Welfare on May 4, 2011; and

WHEREAS, federal and Louisiana laws regulate which services are reimbursable under Medicaid and provide for the practice of employees of public or private social service agencies with regard to abortion; and

WHEREAS, R.S. 40:1299.34.5 provides that no public funds shall be used in any way for, to assist in, or to provide facilities for an abortion, except when the abortion is medically necessary to prevent the death of the mother; and

WHEREAS, R.S. 40:1299.34 provides that no person employed in any public or private social service agency, by contract or otherwise, which is a recipient of any form of government assistance shall require or recommend that any woman have an abortion; and

WHEREAS, in the Senate Committee on Health and Welfare on June 8, 2011, the Planned Parenthood Gulf Coast representative was asked, "Do the two Planned Parenthood facilities recommend abortion to any of their clients?" The Planned Parenthood representative responded, "We do. It's part of our comprehensive pregnancy counseling. We provide options for all available resources including . . . abortion referral if that's requested"; and

WHEREAS, two lawsuits by former employees are pending against Planned Parenthood Gulf Coast, the same organization building the New Orleans complex, alleging

SCR NO. 57 ENROLLED

up to five million dollars in Medicaid fraud pursuant to the federal "False Claims Act"; and

WHEREAS, Abby Johnson, a former Planned Parenthood employee, alleges in her false claims lawsuit that members of Planned Parenthood's key management team instructed Planned Parenthood Gulf Coast staff to provide auditors with charts that had been "fixed" regarding abortion on minor girls to ensure that "required documentation, especially with regard to parental consent and non-coercion, was included in each client file"; and

WHEREAS, disregard for parental involvement for minors and non-coercion laws endangers the health and safety of Louisiana's women and young girls and facilitates sextrafficking, sexual tourism, and prostitution of minors; and

WHEREAS, there is a responsibility of the state of Louisiana to ensure that organizations operate in compliance with all laws, and if laws are being violated, take appropriate actions against such organizations.

THEREFORE, BE IT RESOLVED that the Legislature of Louisiana does hereby urge and request the Department of Health and Hospitals, the Division of Administration, the legislative auditor, and the office of the Inspector General to review and monitor the practices of Planned Parenthood Gulf Coast to determine whether the organization is in compliance with all state and federal laws and regulations, including but not limited to provisions concerning public funding of abortion facilities, R.S. 40:1299.34.5; the counseling or recommendation of abortion by state contractors, R.S. 40:1299.34; the mandatory reporting of child sexual abuse pursuant to Louisiana Children's Code Articles 603,609, and 610 and R.S. 14:80, regarding felony carnal knowledge of a juvenile; parental consent for minors seeking abortion requirements, R.S. 40:1299.35.5; and the informed consent and signage requirements of R.S. 40:1299.35.5.1 and 1299.35.6.

BE IT FURTHER RESOLVED that the Legislature of Louisiana does hereby urge and request that any application for economic incentives of any kind filed by Planned Parenthood Gulf Coast or any of its abortion-providing affiliates to construct, purchase, or operate any facility, or to employ any individuals therein, be denied by the Louisiana Department of Economic Development, the Louisiana Department of Labor, or any other department, and that any application for any economic incentive filed by Planned Parenthood Gulf Coast be reported to the Senate Committee on Commerce, Consumer

SCR NO. 57 ENROLLED

Protection and International Affairs and the House Committee on Commerce by the department receiving such application.

BE IT FURTHER RESOLVED that the Legislature of Louisiana does hereby urge and request that the City of New Orleans Department of Safety and Permits and the permitting authority of any other city in which Planned Parenthood Gulf Coast seeks to construct or operate an outpatient abortion facility require plans for the sanitary disposal of human remains for the safety and welfare of Louisiana residents.

BE IT FURTHER RESOLVED that a copy of this Resolution be transmitted to the commissioner of the Division of Administration, the secretary of the Department of Health and Hospitals, the secretary of the Department of Economic Development, the secretary of the Department of Labor, the legislative auditor, the state inspector general, and the city of New Orleans Department of Safety and Permits.

PRESIDENT OF THE SENATE

SPEAKER OF THE HOUSE OF REPRESENTATIVES

## EXHIBIT C

```
Page 1
 1
 2
 3
 4
 5
 6
 7
 8
 9
10
11
12
     Louisiana House of Representatives
13
     Health & Welfare Committee
14
     HB 606
     April 20, 2016
15
16
17
18
19
20
21
22
23
24
25
```

```
Page 2
1
                     REP. ROBERT JOHNSON: Is there a
     representative of Planned Parenthood here that
3
    would like to testify? Because I would really,
     really like to ask you some questions at the
    table.
                     CHAIRMAN FRANK HOFFMAN: Okay, yeah, we
    do have folks from Planned Parenthood.
                     REP. ROBERT JOHNSON: Is it appropriate-
10
                     CHAIRMAN FRANK HOFFMAN: We have two red
11
    cards. Yeah, if you want to do so.
12
                     RAEGAN CARTER: Hi, Representative
13
     Johnson.
14
                     REP. ROBERT JOHNSON: How are you?
15
                     RAEGAN CARTER: Great. How are you?
16
                     REP. ROBERT JOHNSON: I guess you need
17
    to identify yourself for the record.
18
                     RAEGAN CARTER: I'm Raegan Carter,
     Senior Director of Public Affairs and Government
19
20
    Relations for Planned Parenthood.
21
                     REP. ROBERT JOHNSON: Is that Planned
22
    Parenthood, the national organization?
23
                     RAEGAN CARTER: That is Planned
24
    Parenthood of Gulf Coast that covers the state of
25
    Louisiana and the Houston, Texas area.
```

```
Page 3
1
                     REP. ROBERT JOHNSON: Could you tell us
2
     about your plans for the supercenter in New
3
     Orleans?
                     RAEGAN CARTER: There is no plan for a
     supercenter in New Orleans. Planned Parenthood
     in Louisiana--Planned Parenthood of Gulf Coast is
    building a new health care facility on South
    Claiborne.
                     REP. ROBERT JOHNSON: How large is that
10
     facility going to be?
11
                     RAEGAN CARTER: I am not the medical
12
     director, so I do not have the specifics of that
13
     facility. But I can talk with you about the
14
     health care services that Planned Parenthood has
15
    provided in Louisiana.
16
                     REP. ROBERT JOHNSON: Well, I want to
17
    talk about the size of the clinic, because you
18
    may not know the precise square footage -- it is
19
    public record--but it's a large facility,
20
     correct, right, in relation to others around the
21
     country?
22
                     RAEGAN CARTER: I have no idea of the
23
     size of other facilities around the country.
24
                     REP. ROBERT JOHNSON: You're the
25
     Director of Planned Parenthood for the Gulf
```

```
Page 4
     South? You don't know how large your facilities
2
    are?
3
                     RAEGAN CARTER: I am not the Director of
    Planned Parenthood for the Gulf South.
                     REP. ROBERT JOHNSON: Okay.
                     RAEGAN CARTER: I'm the Senior Director
    of Public Affairs and Government Relations.
                     REP. ROBERT JOHNSON: Okay. What is the
    projected volume of abortions that would be
10
    provided at the New Orleans facility? Do you know
11
    that?
12
                     RAEGAN CARTER: In Louisiana, we do not
13
    currently have an abortions license, so I quess
14
     the answer to that would be zero.
15
                     REP. ROBERT JOHNSON: But you have--
16
    Planned Parenthood has done some projections on
17
    how many abortions they would provide at the new
18
     facility in New Orleans if and when they're
19
     licensed to do so, correct?
20
                     RAEGAN CARTER: I think someone has read
21
    that figure to be around 2,000, yes.
22
                     REP. ROBERT JOHNSON: Around 2,000
23
     abortions at this new facility in New Orleans, if
24
     and when you license to do so. Is that right?
25
                     RAEGAN CARTER: If we are licensed to do
```

- 1 so. I think that that figure was based upon
- national calculations around need for services,
- 3 and not a projected model that I think you're
- getting at, around a business model for profit.
- It was based upon need for services.
- REP. ROBERT JOHNSON: So, since you
- brought up profits--so, is it your testimony
- today that Planned Parenthood will not profit off
- of the 2,000 projected abortions that it will do
- 10 in the New Orleans facility?
- 11 RAEGAN CARTER: It is my testimony today
- 12 that I was under the impression that I was being
- 13 called to the table to talk about family planning
- 14 services, which is what someone asked a question
- 15 about, the data on family planning.
- 16 REP. ROBERT JOHNSON: Yes, but this bill
- 17 and a number of others today--I mean this bill
- 18 specifically is about funding for abortion. It
- 19 directly involves the facility that's planned for
- 20 New Orleans, so it's certainly relevant to the
- 21 testimony today, isn't it?
- 22 RAEGAN CARTER: This bill is actually
- 23 about defunding Planned Parenthood out of
- 24 Medicaid services and we also--someone also
- 25 provided testimony already that the Hyde

```
Page 6
1
    Amendment prevents any Medicaid funding from
2
    going to abortion services.
3
                     REP. ROBERT JOHNSON: But again, back to
    that question, are you saying you're not willing
    to answer the question of whether or not Planned
    Parenthood will profit from the 2,000 projected
    abortions in New Orleans?
                     RAEGAN CARTER: No, sir, that is not
    what I said.
10
                     REP. ROBERT JOHNSON: Okay.
11
                     RAEGAN CARTER: What I said is I'm not
12
    the appropriate person to respond to that
13
    question based upon my job at Planned Parenthood.
14
                     REP. ROBERT JOHNSON: Well, I'm not
15
    asking you for a figure, I'm just asking you for
16
    a yes or no. Are they going to profit or not?
17
                     RAEGAN CARTER: I don't have that
18
     answer.
19
                     REP. ROBERT JOHNSON: You're familiar
20
    with the video expose that made all the national
21
    news, international news, several months ago
22
    concerning Planned Parented and their abortion
23
    provisions. Isn't that right?
24
                     RAEGAN CARTER: Yes, last summer.
25
                     REP. ROBERT JOHNSON: And what was your
```

- 1 reaction to that video? Do you defend what
- Planned Parenthood has done and said that's been
- 3 taped and made national news on video? Do you
- disclaim it in some way? I mean it's a serious
- question because--
- RAEGAN CARTER: It's a very serious
- question and I actually appreciate the question
- because I appreciate the opportunity to mention
- that that video and those videos launched many,
- 10 many investigations, and Planned Parenthood has
- 11 been cleared of all wrongdoing in those
- 12 investigations. The company has been deemed to be
- 13 a fake company and they have been indicted in
- 14 Texas and on multiple federal investigations and
- 15 counts for those videos.
- 16 REP. ROBERT JOHNSON: And they'll be
- 17 cleared of all those investigations. But let's
- 18 not talk about the people who made the video.
- 19 Let's talk about the people who are in the video
- 20 and testifying that they were profiting off the
- 21 sale of baby body parts. Isn't that right?
- 22 RAEGAN CARTER: That is what the videos
- 23 tried to say. The reality of what the videos
- 24 have--all of the information and the
- 25 investigations have talked about is that those

- videos we're talking about, fetal tissue
- donation, which is legal in this country. Many
- 3 research groups, many hospitals have participated
- 4 in fetal tissue research. Fetal tissue research
- 5 has been known to find treatments for cancer,
- other immunizations. And so those videos were
- about that. The videos were edited to demonstrate
- 8 things that we were not talking about as an
- 9 organization.
- The fees that were mentioned were fees
- for transportation of fetal tissue donation, and
- those fees are legal in this country. And after
- those videos, Planned Parenthood also made a
- decision to no longer accept reimbursement for
- transportation. Planned Parenthood national
- organization or across the state has never
- profited from the sale of baby body parts.
- REP. ROBERT JOHNSON: But--okay, say
- that last part again?
- 20 RAEGAN CARTER: Planned Parenthood in
- this country has never profited from, in your
- words, baby body parts--
- REP. ROBERT JOHNSON: Mm hmm.
- RAEGAN CARTER: --has never profited
- from fetal tissue donation.

```
Page 9
1
                     REP. ROBERT JOHNSON: Well, I'm not
     talking about fetal tissue donation. I'm talking
3
     about baby body parts--
                     RAEGAN CARTER: But the answer to the
    question is no. Planned Parenthood has never
    profited from that because Planned Parenthood
    does not do that.
                     REP. ROBERT JOHNSON: So, you're
    disclaiming all of the video--
10
                     RAEGAN CARTER: I am.
11
                     REP. ROBERT JOHNSON: --that was made
12
    public, and that all of us watched play out on
13
     the national news, that was all made up and
14
    manufactured?
15
                     RAEGAN CARTER: They were highly edited
    and those guys have been indicted. With all due
17
     respect, Representative Johnson, I would really
18
     like to ask the questions that I thought you
19
     called me to the table--
20
                     REP. ROBERT JOHNSON: These are very--
21
                     RAEGAN CARTER: -- and that is about
22
     Planned Parenthood services.
23
                     REP. ROBERT JOHNSON: We ask the
24
     questions here. These are very relevant to us as
25
     lawmakers because we're talking about inviting
```

- 1 your organization into our state, and I have
- serious concerns about your organization,
- nationally and in the Gulf Coast region because
- of the very clear evidence, to all of us, of
- 5 their past practices. I don't think that that is
- 6 something we need in Louisiana, and this bill is
- 7 seeking to defund that organization for what I
- 8 think is very valid reasons.
- Now, you can disclaim all the videos
- and say that they were over-edited, but I think
- everyone can make up their own minds. Have you
- seen all the videos that were released yourself?
- Have you watched those videos?
- 14 RAEGAN CARTER: Yes.
- REP. ROBERT JOHNSON: You've seen every
- one of them?
- 17 RAEGAN CARTER: Not every one of them,
- but I've watched some of them.
- 19 REP. ROBERT JOHNSON: Well I've seen
- them all and it's very compelling and, to me,
- very frightening that we might have that kind of
- thing going on in Louisiana. Well, we could do
- this all day. I don't mean to beat up on you,
- okay?
- RAEGAN CARTER: No, it's okay.

```
Page 11
1
                     REP. ROBERT JOHNSON: I appreciate you
2
     for--
3
                     RAEGAN CARTER: Mm hmm.
                     REP. ROBERT JOHNSON: -- for coming in.
    But I don't personally regard Planned Parenthood
     to be a good corporate citizen, based upon their
    practices. I don't think we need that in
    Louisiana and that's one of the reasons I support
    this bill. But I'll yield to questions because
10
     I'm sure every light is lit.
11
                     RAEGAN CARTER: May I respond to you,
12
    Representative Johnson?
13
                     REP. ROBERT JOHNSON: Please.
14
                     RAEGAN CARTER: I am not trying to say
15
    that if those videos were true that there should
16
    not be concern. But I'm saying that the videos
17
    were highly edited, that they have been deemed
18
     fake. The organizations have been indicted. And
19
     in the state of Louisiana, Planned Parenthood is
20
     a highly trusted, qualified healthcare provider.
21
    We have been passed, we've been audited, we have
22
    been found of no wrongdoings for Medicaid. And
23
     this bill is about defunding Planned Parenthood
24
     out of Medicaid. The Center for Medicare and
25
    Medicare services sent a letter yesterday,
```

- talking about this exact type bills that are
- popping up in other parts of this country are
- 3 unlawful.
- And so, I wanted to be really clear
- 5 what this bill is about. It is about defunding
- 6 Planned Parenthood from Medicaid services. CMS
- 7 also said that this is taking away choice for
- 8 women to be able to go to the provider of their
- 9 choice. And right now, we have about 9,000
- 10 Medicaid patients that have chosen to come to
- 11 Planned Parenthood for the services that we
- 12 provide.
- 13 I think it was Representative Cox that
- 14 also mentioned the rates of HIV and STDs in this
- state. And I think that removing any provider
- that is taking care of those needs for people in
- this state will only put Louisiana at a higher
- healthcare crisis than we are right now.
- 19 REP. ROBERT JOHNSON: If you're doing
- 20 all that wonderful work in Louisiana, why do you
- need a new abortion supercenter in New Orleans?
- 22 RAEGAN CARTER: I think I responded to
- that. We're building a healthcare facility in--
- REP. ROBERT JOHNSON: Okay.
- 25 RAEGAN CARTER: --in New Orleans.

Case 3:18-cv-00176-JWD-RLB Document 1 02/23/18 Page 57 of 92 Page 13 1 REP. ROBERT JOHNSON: But to provide 2 2,000 projected abortions per year in our state. 3 RAEGAN CARTER: We're building a healthcare center in New Orleans to be able to provide more services than we're currently providing, because right now there is a limited capacity for healthcare services for people in this state. REP. ROBERT JOHNSON: Fair enough. 10 RAEGAN CARTER: Thank you. 11 CHAIRMAN FRANK HOFFMAN: Next up, we do 12 have Mr. Hunt. If you'll identify yourself, and 13 you said that you do want to make comment. 14 DARRYL HUNT: I'm Darryl Hunt. I'm here 15 today on behalf of the Louisiana Progress Action 16 Committee, and I also represent Planned 17 Parenthood. 18 My, my, my, what a difference a day 19 makes. I heard some really stirring rhetoric and 20 lofty sentiments expressed yesterday afternoon 21 about respect of religious differences, tolerance 22 for differences in religious convictions. I was 23 stirred. It was great.

This issue's not about healthcare

today. That's not what we're talking about. We

24

25

- 1 talking about differences of opinion and
- 2 religious convictions. What a difference a day
- 3 makes. Thank you.
- CHAIRMAN FRANK HOFFMAN: Representative
- Jackson [UNINTEL] question.
- REP. KATRINA JACKSON: Mr. Hunt?
- DARRYL HUNT: Yes, ma'am.
- REP. KATRINA JACKSON: I'll start with
- you first. You made somewhat of a challenging,
- 10 yet--I guess it may be a compelling--argument
- 11 about religious liberties. But there are a lot of
- 12 atheists in the state of Louisiana who had babies
- 13 out of wedlock. And so, I'm not sure of whether
- 14 or not to have an abortion is solely based on
- 15 someone's religious belief. I mean we would have
- to--and tell me if I'm wrong--we would have to
- 17 jump over and just accept the theory that
- 18 everyone who decides not to have an abortion
- 19 doesn't respect life. I mean we would have to say
- 20 that atheists and others who are not Christians
- 21 don't respect life.
- 22 So, I'm not sure how this becomes a
- 23 religious liberty argument. Unless we're saying--
- 24 are we saying now that the committee is to
- 25 assume...

```
Page 15
1
                     DARRYL HUNT: Are you saying there's a
2
     lot of atheists in Louisiana, Representative?
 3
                     REP. KATRINA JACKSON: There are some
     atheists in Louisiana.
                     DARRYL HUNT: Are there many?
                     REP. KATRINA JACKSON: Fortunately,
     they're not in my district. I only know of one.
    But he has a child and I talk to him and I open
    my doors to him. And he has a family, and that
10
     says to me that he respects life.
11
                     I'm saying that we would have to make
12
     the assumption that in order to support abortion,
13
    or in order to respect life, you would have to be
14
     a Christian. In order to not respect life, you
15
    would have to be an atheist to make this into a
16
     religious liberty argument. And I've seen
17
     atheists--I've at least known one who has a
18
     family and has kids and he's raising them and
19
    paying for them, who respects life. He had his
20
     child.
21
                     And I'm confused on how we jump to a
22
    religious liberty argument because there has to
23
    be a whole lot of assumptions made in between
24
     that to say this is about religious liberty. And
25
    one assumption would be that atheists don't
```

Page 16 1 respect life. I've not heard testimony in any 2 committee that states that. 3 DARRYL HUNT: Representative, may I suggest that you do a quick survey of the room and ask who's here in opposition or in support of this bill based on their religious convictions? REP. KATRINA JACKSON: I'm sure there are some. And then I'm sure there are others are here in support of this bill who probably don't 10 have religious convictions. They just respect 11 life. 12 DARRYL HUNT: Ask? 13 REP. KATRINA JACKSON: And I'm sure--I 14 know at least one atheist in the state of 15 Louisiana that respects life. And so I'm just 16 curious how we jump to that because I don't think 17 the issue of abortion--for some it's about 18 religious beliefs. For some it's about just the 19 respect for life. For some it's about that it's 20 some--it's a child they created and they could 21 never think of giving it away. 22 For some it's about the right to 23 adoption. There are a lot of couples in the state

25 if they're Christian or not, who would love to

of Louisiana who can't have a child, regardless

24

- have an opportunity to adopt a child. So, some
- are advocates of adoption. There are a variety of
- 3 reasons why people either support or don't
- 4 support abortion. And your broad statement would
- 5 make us jump over all of those reasons and say
- 6 you have to be a Christian to support life.
- DARRYL HUNT: I didn't say that.
- 8 REP. KATRINA JACKSON: Well, when you
- 9 say that it's a religious liberty argument, there
- are Christians and there are non-Christians.
- DARRYL HUNT: Are you denying that it is
- a religious liberty argument for many people?
- REP. KATRINA JACKSON: For some it is.
- DARRYL HUNT: For most people?
- REP. KATRINA JACKSON: I stated that it
- 16 is.
- DARRYL HUNT: For most people?
- 18 REP. KATRINA JACKSON: I don't know if
- for most. For me it is, and I'm not ashamed to
- say that. I've never been ashamed to say that. I
- really haven't.
- 22 CHAIRMAN FRANK HOFFMAN: Please hold
- your applause. Please hold your applause.
- REP. KATRINA JACKSON: Never been
- $^{25}\,$  ashamed to say that. But I know for others there

- are other reasons why they don't support
- abortion. And when I'm representing constituents,
- 3 I have to take all of that into consideration,
- 4 and a number of people on this committee do as
- well. And it just concerned me that it came down
- to a religious liberty argument. I think we would
- <sup>7</sup> have to ask every individual that supports or
- 8 doesn't support abortion why they don't to come
- 9 to--we may have to do a survey.
- What I'm saying to you is that without
- a survey being done, a state-wide survey, your
- testimony to this committee--and you represent
- 13 Planned Parenthood--is erroneous and not fact-
- based, not evidence-based.
- DARRYL HUNT: Really?
- REP. KATRINA JACKSON: Unless you've
- done a survey. Did Planned Parenthood do a survey
- that we don't know about? And I can only speak
- 19 for Katrina Jackson. For Katrina Jackson, it is a
- religious liberty argument. But for others, it's
- the child's right to life. It's the ability to
- adopt.
- DARRYL HUNT: And that's not a religious
- conviction.
- REP. KATRINA JACKSON: The child's right

- to life may not be. Some atheists believe in
- life. They just believe it was created in another
- 3 way.
- DARRYL HUNT: Right.
- 5 REP. KATRINA JACKSON: They don't
- 6 believe in creationism.
- DARRYL HUNT: Right. And I have respect
- 8 for those opinions and convictions.
- 9 REP. KATRINA JACKSON: Right. And so
- some of it is not a religious--
- DARRYL HUNT: And tolerance for them
- 12 too.
- REP. KATRINA JACKSON: Right. And some
- of it is not a religious conviction. But my
- 15 questions--
- DARRYL HUNT: And I respect that as
- well.
- REP. KATRINA JACKSON: Yes. But my
- 19 questions now are going to point toward the bill.
- I asked the young ladies who talked about an
- 21 access to healthcare issue and my question is
- this. If you do not--I understand that Planned
- Parenthood is building a facility that would,
- amongst other things, as the testimony has been
- $^{25}$  stated today, provide abortions. If you are not

Page 20 1 receiving Medicaid dollars in this state, would 2 you still provide abortions in this state? 3 RAEGAN CARTER: Representative Jackson, may I correct something in your question first? REP. KATRINA JACKSON: Oh, yeah. RAEGAN CARTER: Planned Parenthood receives Medicaid reimbursement based on the patients that come to us for the services that receive. So, we are not receiving state funding 10 as like a blanket state funding--11 REP. KATRINA JACKSON: Right. 12 RAEGAN CARTER: --per month. So, I just 13 wanted to say that it's Medicaid reimbursement. 14 REP. KATRINA JACKSON: Yes. 15 RAEGAN CARTER: In terms of our plans for the facility in New Orleans, I also want to 17 say that right now, Planned Parenthood has no 18 abortion license in this state, so we are not an 19 abortion provider in the state of Louisiana. 20 REP. KATRINA JACKSON: I know that--21 RAEGAN CARTER: I'm not sure what the--22 REP. KATRINA JACKSON: --they're 23 currently not, but isn't that the plan to be? 24 RAEGAN CARTER: That is something that 25 is being discussed, yes.

Page 21 1 REP. KATRINA JACKSON: So you guys never applied for a license with the state? 3 RAEGAN CARTER: Yes, we did. REP. KATRINA JACKSON: Okay, so that's what I'm saying. So you plan to have abortions. You were denied a license but--RAEGAN CARTER: [UNINTEL] --REP. KATRINA JACKSON: --or it's on hold or something, is that it? 10 RAEGAN CARTER: What I'm think you right 11 now is I cannot say definitively yes or no that 12 we would reapply for an abortion license in this 13 state. And I think that's what you're asking me, 14 so I cannot say definitively yes or no to that 15 question. 16 REP. KATRINA JACKSON: And my question 17 is this. If you did not receive Medicaid 18 reimbursement for patients who receive other 19 services, would that factor into whether or not 20 Planned Parenthood would provide abortions in the 21 state? Does the decision of the state to give or 22 not give you Medicaid reimbursement factor in 23 your decision to provide abortions? 24 RAEGAN CARTER: With all due respect, 25 Representative Jackson, the state of Louisiana

- 1 cannot determine whether or not Planned
- 2 Parenthood receives Medicaid reimbursement. The
- <sup>3</sup> federal government makes those decisions and the
- 4 federal government has also said that it is
- 5 unlawful to remove a provider.
- REP. KATRINA JACKSON: I understand.
- RAEGAN CARTER: In terms of how Planned
- Parenthood operates, our family planning services
- 9 and abortion services are provided by two
- different entities. And so those services would
- 11 not be connected and the Medicaid reimbursement
- would not apply to any abortion licenses or
- services because federal government already
- 14 prohibits that.
- REP. KATRINA JACKSON: All right. But
- it's your testimony that Medicaid--whether you
- 17 receive Medicaid reimbursement are not, does not
- hinge upon whether you provide abortion services
- 19 or not?
- 20 RAEGAN CARTER: My testimony is that I
- cannot answer any questions at this time relative
- to whether or not we will or will not apply for
- an abortion license or reapply in this state.
- REP. KATRINA JACKSON: And that's what
- my question--I understand that you've applied

Page 23 1 once. RAEGAN CARTER: Mm hmm. 3 REP. KATRINA JACKSON: My question is this--this is from an operational standpoint-does whether or not you receive Medicaid reimbursement bear on your decision to provide abortions? RAEGAN CARTER: The reason why I'm having difficulty answering your question--I 10 certainly don't want any member of this committee 11 or anyone in this room to think that I'm trying 12 to avoid the question--your question is implying 13 to me-- unless I'm misunderstanding--that 14 Medicaid reimbursement is connected to abortion 15 services. And they're not connected, and so I 16 cannot answer that question. 17 REP. KATRINA JACKSON: I'm not implying 18 that. We've heard testimony that taking Medicaid 19 reimbursement funds or suggesting that Medicaid 20 reimbursement funds should not be given to any 21 abortion provider hinders access to care as it 22 relates to abortions. And from what I'm hearing 23 today from your testimony--you're representing 24 Planned Parenthood -- that that is not the case. 25

RAEGAN CARTER: That is correct because-

```
Page 24
                     REP. KATRINA JACKSON: Okay.
3
                     RAEGAN CARTER: --Medicaid reimbursement
    applies to family planning services. They apply
     to contraceptive services, HIV testing, STD
     testing. They do not apply to abortion services.
                     REP. KATRINA JACKSON: Thank you.
                     CHAIRMAN FRANK HOFFMAN: And I would
     like to remind the audience that we need to
10
    maintain decorum and the need to prohibit from
11
    applause or excessive noise in the audience.
12
     Thank you.
13
                     And next, ma'am, identify yourself,
14
    please?
15
                       MICHELLE ERENBERG: Thank you. Thank
16
    you Chairman Hoffman. My name's Michelle Erenberg
17
    and I'm within National Council of Jewish Women.
18
     I put in a card in opposition to this bill and
19
     checked the box that I did not intend to speak.
20
    However, the line of questioning about religious
21
     freedom and religious point of views and how they
22
    play into this really compelled me to come to
23
     this table.
24
                     This bill and several of the bills that
25
    are on the agenda today are based on model
```

- legislation by Americans United for Life, which
- is very clearly an organization that is motivated
- by and organized by the religious community in
- 4 opposition to abortion services, and in many
- 5 cases, birth control access.
- So, I--you know, I'm sad that
- 7 Representative Jackson had to get up from her
- 8 seat to hear what I had to say about that. But
- 9 fundamentally, many of us that are religious are
- from the faith-based community, that do oppose
- this bill. We oppose it because we fundamentally
- believe that legislation dictating how women can
- or can't access healthcare should not be drafted,
- introduced, discussed and passed by people that
- have one religious point of view, because it
- discounts the religious point of view of other
- people. And these decisions about healthcare
- access should be based on an individual's point
- of view.
- When we pass legislation and enshrine
- it into law, we are imposing one particular
- religious point of view onto every single woman
- in the state of Louisiana. And fundamentally, we,
- the National Council of Jewish Women and the more
- than 1,000 women in Louisiana, women and men from

- the Jewish community in Louisiana that we
- <sup>2</sup> represent--we fundamentally believe that the
- 3 state has no business imposing one religious
- 4 point of view, especially on healthcare
- 5 decisions, on all of the women in Louisiana. And
- 6 that's all I wanted to say about that.
- 7 CHAIRMAN FRANK HOFFMAN: Representative
- 8 LeBas, do you have a question? Okay.
- 9 REP. H. BERNARD LEBAS: Thank you Mr.
- 10 Chairman. First of all, I'd asked earlier if
- somebody from Planned Parenthood was here and
- would be able to answer questions and no one came
- down. I'm glad you all did.
- In your respect with your organization
- to say that it's one group of religious people
- $^{16}$  that are making this decision, the ones who are
- making this decision are people who were elected
- from across the state. It's not one group. It's
- like all of the decisions we made are made by
- people elected individually. It has nothing to do
- with we're just going to elect one group of
- religious people. We had some of all faiths, I
- believe, serving in this building. So, that's not
- what you're getting is one point of view. You're
- $^{25}$  getting the same thing that we have to vote on

- $^{
  m 1}$  every day individually, not as a group.
- MICHELLE ERENBERG: I understand,
- Representative LeBas. And let me just clarify. I
- did not mean--I'm sorry if I misspoke or was
- 5 misunderstood. I did not mean that it was one
- 6 religion. I meant a point of view that was
- 7 grounded in a religious belief.
- REP. H. BERNARD LEBAS: I believe all of
- 9 us live with that every day. Our religious
- beliefs reflect how we live.
- MICHELLE ERENBERG: Exactly. And those
- 12 are individual decisions that we make. They guide
- our individual behavior. They should not be part
- of government policy dictating whether or not we
- $^{15}$  actually have the ability to make a decision
- based on our own religious point of view.
- REP. H. BERNARD LEBAS: I believe in the
- 18 Constitution of the United States we have freedom
- of religion. And I believe that's part of it. And
- it's just that's the people who are elected are
- the ones expressing their points of view, and a
- lot of it does have to do with a religious
- upbringing. And I can't help that. But it's not
- just that that's making decisions over here. That
- I wanted to make clear. It's not strictly a

- $^{
  m 1}$  religious decision for a lot of people.
- Now I'd like to ask another question
- 3 that I was interested in. Do you know what is the
- 4 cost that you're charged for abortions?
- 5 RAEGAN CARTER: Representative LeBas,
- first, before I speak on behalf of Planned
- Parenthood, since we're having the conversation
- 8 about religion and faith, my personal privilege
- 9 is to acknowledge to this committee that I am a
- 10 Christian. And so, I share in a religious belief.
- 11 My religious belief also carries a step further
- in that I do believe that a part of caring for
- people in this state is to ensure that they have
- 14 access to the health care that they need. That is
- my personal statement and not a Planned
- Parenthood statement.
- In terms of Planned Parenthood, we are
- not currently an abortion provider in the state
- of Louisiana, so there is no cost associated
- because we don't provide that service.
- REP. H. BERNARD LEBAS: All right. What
- about in other states, what do you all charge
- where you do perform abortions?
- 24 RAEGAN CARTER: I honestly have no idea.
- $^{25}$  I'm sure we can look that up somewhere, but I

\_\_\_\_\_

```
don't have that information in front of me today.
```

- REP. H. BERNARD LEBAS: Can you get that
- for me please?
- 4 RAEGAN CARTER: I can. Would you like
- $^{5}$  for me to email it to you or...
- REP. H. BERNARD LEBAS: Send it.
- RAEGAN CARTER: Okay. I will do my very
- 8 best to get that information.
- 9 REP. H. BERNARD LEBAS: I would
- appreciate that. And in line of using the
- 11 Medicaid funding for it--and you say anyway it
- doesn't pay for abortions -- the funding does give
- a cash flow, a stream, to operate a business and
- pay its bills on where abortions are being
- performed. Although they're not being paid for by
- Medicaid for a particular item, saying submit a
- bill to Medicaid if on abortion, that's not what
- you're doing. But the overhead that allows the
- business to operate is being paid from Medicaid
- funding. So, to me, in some respects that means
- Medicaid funding is going towards helping these
- abortions.
- 23 RAEGAN CARTER: I can certainly see how
- you would assume and interpret it that way. There
- is national research out there and research in

- this state that talks about how the current
- Medicaid reimbursement rates actually barely pay
- for the services that the women are receiving.
- REP. H. BERNARD LEBAS: That's why I
- 5 want to know the cost of the abortions because
- 6 when we had this discussion previous times before
- 7 this committee, I'd asked the same question and
- 8 it came out that looked like the profit margin
- 9 was gotten all from the abortions. So it was in
- their favor to encourage, I was afraid, people to
- have abortions instead of discourage them and to
- work with other items such as adoption.
- 13 RAEGAN CARTER: Well, I--
- REP. H. BERNARD LEBAS: That is good
- women's health.
- RAEGAN CARTER: I cannot speak to the
- data that you're speaking of, but I will
- 18 certainly get whatever information that I can to
- 19 you. I can speak to that at Planned Parenthood
- health centers, we are talking with women about
- $^{21}$  all of the options that are available to them and
- adoption, maintaining a healthy pregnancy, all of
- those things are a part of reproductive health
- $^{24}$  care.
- REP. H. BERNARD LEBAS: Yes, ma'am. And

- $^{1}$  I understand that. But if you're using the profit
- from the abortion to keep the clinic open,
- 3 sometime they'd lend--I'm afraid they may tend to
- 4 tell the people that that's the way to go.
- 5 RAEGAN CARTER: In Louisiana, since were
- 6 not an abortion provider, again, I can't speak to
- <sup>7</sup> that. But I can speak that as a national
- 8 organization, Planned Parenthood is not
- 9 encouraging women to make any decisions. We are
- encouraging women to make their own decisions
- because those decisions are personal and should
- be between that woman, her family, her doctor,
- $^{13}$  and her own faith.
- REP. H. BERNARD LEBAS: If you're saying
- that, I understand that, but previous testimony
- in other times we had someone who worked there
- and they said they were encouraged to recommend
- that they get abortions.
- 19 RAEGAN CARTER: As long as we're clear
- 20 that that was not me.
- REP. H. BERNARD LEBAS: I got--
- 22 RAEGAN CARTER: And that was not
- official testimony from Planned Parenthood.
- REP. H. BERNARD LEBAS: Yes, ma'am.
- Thank you.

```
Page 32
1
                     RAEGAN CARTER: Thank you.
                     CHAIRMAN FRANK HOFFMAN: We have a
3
     question from Representative Miller, and it's
     going to be his first opportunity, so if you
     will, Representative Miller.
                     REP. DUSTIN MILLER: Thank you, Mr.
     Chairman. Ms. Raegan, what is your position at
     Planned Parenthood?
                     RAEGAN CARTER: I'm the Senior Director
10
    of Public Affairs and Government Relations.
11
                     REP. DUSTIN MILLER: Okay. Who's the
12
     owners of Planned Parenthood in Louisiana?
13
                     RAEGAN CARTER: I'm not sure of your
14
    question. Who is the...
15
                     REP. DUSTIN MILLER: Owns--is this a
16
    private entity? Is this--
17
                     RAEGAN CARTER: Planned Parenthood is a
18
     nonprofit organization. We are a part--in
19
     Louisiana we are part of the Planned Parenthood
20
    Gulf Coast affiliate, and our CEO is Melanie
21
    Linton, and she's in Houston.
22
                     REP. DUSTIN MILLER: But she didn't
23
    think it was important for her to be here today
24
     to answer our questions?
25
                     RAEGAN CARTER: I certainly would think
```

- that she--I can't even say that I think--I
- 2 certainly know that she knows that these
- processes are important. She is the CEO of our
- 4 affiliate. She was not aware that she would be
- 5 needed to call to the table today.
- REP. DUSTIN MILLER: She was opposing
- <sup>7</sup> the bill?
- 8 RAEGAN CARTER: I'm sorry?
- 9 REP. DUSTIN MILLER: What she opposing
- this bill?
- 11 RAEGAN CARTER: I am representing the
- organization today, so the organization is
- opposing this bill.
- REP. DUSTIN MILLER: My concern is you
- have hundreds of people here in support of this
- bill. This company is the company that would like
- to do abortions, but yet they could not come to
- the table and answer our questions and voice
- their concerns. But they're okay. You came
- towards the end, but we had to ask several times
- were there representatives here before we can get
- our questions answered.
- I do--I'm against abortions, but I do
- believe you guys offer a lot of services that are
- $^{25}$  in need in this area. I do believe that.

Page 34 1 RAEGAN CARTER: Thank you for that. 2 REP. DUSTIN MILLER: But you can't even 3 answer some questions about the business model. Representative here asked about abortions in New Orleans. Some things, you said, well, you couldn't answer. So, my question and my concern is why aren't they at the table if they want to do abortions here in Louisiana? RAEGAN CARTER: So--10 REP. DUSTIN MILLER: Where are the 11 providers--I'm sorry. I don't mean to cut you 12 off. 13 RAEGAN CARTER: No, that's okay. 14 REP. DUSTIN MILLER: Where are the 15 providers, where are the doctors, where are the--16 whoever is going to be doing this care, where are 17 they? Why can't they defend why they think women 18 should get abortions in Louisiana? 19 RAEGAN CARTER: So, I have multiple 20 answers if that's okay. 21 REP. DUSTIN MILLER: Yes. 22 RAEGAN CARTER: The first answer on 23 where are our providers, our providers are 24 currently in the clinic providing care and so 25 they were not off today because they're in the

- 1 health center providing services.
- In terms of our CEO, she certainly sees
- 3 all of these processes as important because this
- bill was around defunding Planned Parenthood from
- <sup>5</sup> Medicaid and speaking to the Medicaid services
- that we provide, I was unaware that there would
- <sup>7</sup> be questions about abortion licensing and
- 8 abortion services because those things are not in
- 9 this bill. And so certainly, if we thought that
- those questions would come up, we would have been
- 11 prepared to answer those questions.
- REP. DUSTIN MILLER: But you didn't
- think abortion questions were going to come up
- 14 today?
- RAEGAN CARTER: I am not saying that I
- didn't think abortion questions would come up,
- because certainly, this is a defunding attack
- against Planned Parenthood. But we were under the
- impression that we would stick to the bill, and
- this bill is about Medicaid funding.
- 21 REP. DUSTIN MILLER: Can you--
- 22 RAEGAN CARTER: And since Medicaid
- funding cannot pay for abortion services, we're
- not thinking that abortion would come up in this
- bill.

Page 36 1 REP. DUSTIN MILLER: Can you explain to everyone what other services Planned Parenthood 3 offers besides -- let's get off of abortion. RAEGAN CARTER: I would appreciate that, Representative Miller. REP. DUSTIN MILLER: Please, yes. Tell us all the things you offer. RAEGAN CARTER: Certainly. Currently, in Louisiana, Planned Parenthood provides well-woman 10 exams. That includes pap smears and cervical 11 cancer screenings. We provide family planning 12 services that include contraceptive care, HIV 13 testing, and if you test positive for HIV, we'll 14 make sure that you're referred to the next step 15 in the process to receive your treatment. And we 16 also provide STD testing. And if you test 17 positive for STDs, you are treated in our 18 facility. 19 REP. DUSTIN MILLER: And did say you 20 treat over 9,000 patients I think I heard you say 21 earlier? 22 RAEGAN CARTER: We had about 16,000 23 visits to our health centers last year. Some of 24 those patients came back to us multiple times for

multiple services. Unfortunately, sometimes in

25

- this state, people are diagnosed with STDs more
- than one time, because they're not receiving
- proper sex education. And so as a whole, we had
- about 9,000 patients, but about 6,000 visits.
- 5 REP. DUSTIN MILLER: Two more questions.
- RAEGAN CARTER: Yes, sir.
- REP. DUSTIN MILLER: You said the
- 8 federal government say something about this bill
- 9 is unlawful.
- 10 RAEGAN CARTER: Yes.
- REP. DUSTIN MILLER: Is that proven? Has
- that been to court already?
- RAEGAN CARTER: Yes. And I have the
- 14 direct letters from the Center for Medicaid
- 15 Services if I can stand up and hand it to you.
- RAEGAN CARTER: Yes, that would be--you
- can give it to me after. I guess my final
- question is, you guys are undecided if you're all
- going to do the abortion. Well, you all applied
- for the license. Did it get approved?
- 21 RAEGAN CARTER: The license was denied
- and we have not made any full decisions on
- whether or not we would reapply at this moment. I
- cannot speak to that.
- REP. DUSTIN MILLER: Well, the license

- was denied, but you guys are going to still
- practice in Louisiana, minus doing abortions?
- RAEGAN CARTER: Right now, in Louisiana
- 4 we are going to continue to provide all of the
- 5 family planning and healthcare services that I
- 6 mentioned. Yes, sir.
- 7 REP. DUSTIN MILLER: Okay. Darryl, you
- 8 came back. You have something to say?
- DARRYL HUNT: Darryl Hunt again, Mr.
- 10 Chairman and members of the Committee.
- You know, I can't recall the last time
- 12 it was stated in this Committee when debating a
- bill relating to this issue that we need to
- 14 remind ourselves that this is not just a personal
- preference or even a matter of religious
- conviction. This is something that has been
- regarded as a constitutional right for 43 years.
- 18 And Representative Johnson often says he's a
- 19 legal scholar of religious liberty and what have
- you, so I know he knows that regardless of
- whether or not that is in our Constitution,
- written in our Constitution, that the Supreme
- 23 Court is the final arbiter of this. Is that not
- correct, Representative?
- REP. DUSTIN MILLER: I'm not an

- attorney. I'm going to turn my light off and you
- <sup>2</sup> and him can talk.
- DARRYL HUNT: And you know, perhaps
- 4 there will come a day when the Supreme Court
- 5 changes its mind on this issue, but until then,
- this is no different than your right to bear
- arms, your right to free speech, your right to
- practice the religion of your choice. It's no
- 9 different. And that just needs to be said. We may
- disagree with it, but it must be said.
- And so, no one should have to be down
- here defending whether or not abortion is right
- or legal. It is regarded as a constitutional
- 14 right.
- 15 CHAIRMAN FRANK HOFFMAN: Thank you, Mr.
- Hunt. And Representative Horton, do you have a
- 17 question?
- 18 REPRESENTATIVE DODIE HORTON: When you
- mentioned the bill that was carried--the Pastor
- 20 Protection Act that was carried yesterday,
- Representative Johnson, that passed the house, 80
- 22 ayes and 18 nays, is totally separate from this
- $^{23}$  today.
- What we're talking about is whether we
- $^{25}$  choose--our districts that we represent choose to

- 1 use our state dollars to fund something that the
- 2 majority of our citizens don't believe in. I'm
- here to represent District 9, Bossier Parish. We
- 4 support this bill that our Governor has brought
- 5 to the table. I support his efforts. And that's
- 6 what we need to stay focused on, our state
- dollars funding a procedure that we object to. My
- 8 parish objects. That's why I support this bill.
- <sup>9</sup> Thank you, sir.
- 10 CHAIRMAN FRANK HOFFMAN: Thank you. And
- 11 Representative Johnson, we're going to
- acknowledge you again, if you can wrap it up.
- REP. ROBERT JOHNSON: I'll be very
- brief. No one here--if you listen to the
- testimony and the exchanges earlier, no one is
- 16 saying that this bill would make abortion illegal
- in Louisiana. That's not what the legislation is.
- 18 It's about defunding the procedure because that's
- the right and the will of the people of the
- state, through their elected representatives and
- a constitutional republic. That's how that works.
- If you don't like it, elect people who agree with
- you. But we're going to advance the public policy
- of this state.
- I have one more question for Planned

Page 41 Parenthood. How many facilities does Planned Parenthood operate in the state of Louisiana? 3 RAEGAN CARTER: Two. REP. ROBERT JOHNSON: And how many in Texas? Do you know? RAEGAN CARTER: I don't. I'm sorry. REP. ROBERT JOHNSON: More than two? RAEGAN CARTER: Yes. REP. ROBERT JOHNSON: Planned Parenthood 10 Golf Coast covers how many states? 11 RAEGAN CARTER: Portions of Houston, 12 Texas area and Louisiana, so two. 13 REP. ROBERT JOHNSON: Just two states? 14 RAEGAN CARTER: Mm hmm. 15 REP. ROBERT JOHNSON: So--16 RAEGAN CARTER: And not the entire state 17 of Texas. 18 REP. ROBERT JOHNSON: Okay. Has Planned 19 Parenthood ever been investigated for Medicaid 20 fraud in the state of Texas or Louisiana? 21 RAEGAN CARTER: In both. 22 REP. ROBERT JOHNSON: And how did that 23 turn out? 24 RAEGAN CARTER: In Louisiana, which is 25 the only state that I can speak to, there were no

Page 42 1 findings. REP. ROBERT JOHNSON: I thought you said 3 you were the Director for Public Affairs and Government Relations for Planned Parenthood Gulf Coast, which covers Texas and Louisiana, right? RAEGAN CARTER: I'm the Senior Director of Public Affairs and Government Relations for Planned Parenthood Golf Coast, but only in Louisiana. 10 REP. ROBERT JOHNSON: Okay. Are you 11 aware--12 RAEGAN CARTER: I have a counterpart in 13 Texas. 14 REP. ROBERT JOHNSON: Okay. Well, 15 they're not here today, but are you aware--I'm 16 sure you are -- that in Texas they had to pay a 17 \$1.4 million settlement for Medicaid fraud, 18 taxpayer funded Medicaid dollars that were 19 fraudulently obtained by Planned Parenthood in 20 Texas? Is that right? 21 RAEGAN CARTER: Correct. And 22 Representative Johnson, may I add something to 23 that? 24 REP. ROBERT JOHNSON: Sure. 25 RAEGAN CARTER: I am sure, since you are

Case 3:18-cv-00176-JWD-RLB Document 1 02/23/18 Page 87 of 92 Page 43 1 an attorney, that you are also aware that a settlement is not an admission of guilt. 3 REP. ROBERT JOHNSON: And I'm sure that was made a part of the documentation. But are you aware that Karen Reynolds, who was the whistleblower in that case, claims that the fraudulent practices were present at all the Planned Parenthood Golf Coast clinics, including the two facilities in Louisiana? 10 RAEGAN CARTER: I can honestly say I was 11 not aware that she said that. But I can also 12 honestly say that we were audited in the state of 13 Louisiana and there were no findings. 14 REP. ROBERT JOHNSON: Are you aware of 15 how many matters of fraud Planned Parenthood has 16 been investigated for around the country? 17 RAEGAN CARTER: I am not. 18 REP. ROBERT JOHNSON: I'll get you that 19 information. 20 RAEGAN CARTER: Thank you. Is there such 21 thing as closing arguments at this table? 22 REP. ROBERT JOHNSON: No. 23 CHAIRMAN FRANK HOFFMAN: Thank you,

CHAIRMAN FRANK HOFFMAN: Thank you,

Representative Johnson. We do have numerous red

cards in opposition. I'm not going to read them

```
Page 44
     in the record. They're too voluminous. But we
1
     will make them a part of the records for the
     public's consideration.
3
                      And also we do, if--and thank you for
     your testimony ladies.
                      RAEGAN CARTER: Thank you.
7
                      MICHELLE ERENBERG: Thank you.
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
```

```
Page 45
     Gotham Transcription states that the preceding
1
2
     transcript was created by one of its employees
3
     using standard electronic transcription equipment
     and is a true and accurate record of the audio on
     the provided media to the best of that employee's
     ability. The media from which we worked was
6
7
     provided to us. We can make no statement as to
     its authenticity.
10
                      Attested to by:
11
12
13
                      Sonya Ledanski Hyde
14
15
16
17
18
19
20
21
22
23
24
25
```

## EXHIBIT D

John Bel Edwards GOVERNOR



Rebekah E. Gee MD, MPH SECRETARY

## State of Louisiana

Louisiana Department of Health Health Standards Section

June 13, 2017

Ms. Melaney A. Linton, President & CEO Ms. Jacqueline Krugler, Administrator Planned Parenthood Center for Choice 4600 Gulf Freeway, Suite 300 Houston, Texas 77023

RE: License Application, Abortion Facilities

Dear Ms. Linton and Ms. Krugler:

As you are aware, the Louisiana Department of Health (LDH), Health Standards Section (HSS), is in receipt of your application for licensure related to an Outpatient Abortion Facility in New Orleans, Louisiana. Licensure for this facility type is controlled by La. R.S. 40:2175.6. According to Section G of that statute, the Secretary of the Department may deny a license if an investigation or survey determines that the applicant is in violation of any federal or state law or regulation.

As you may be aware, a United States House of Representatives, Select Investigative Panel, Final Report, was issued on December 30, 2016. One of the many outcomes of that report was a criminal and regulatory referral to the Texas Attorney General related to the operations of Planned Parenthood Gulf Coast.

Prior to making a decision on your license application, LDH is conducting an investigation to determine if Planned Parenthood Center for Choice, either in its own name or through the actions of Planned Parenthood Gulf Coast, is in violation of any federal or state law or regulation. This investigation will include, among other things, interfacing with the Louisiana Attorney General, the Texas Attorney General, and other federal entities. After the conclusion of this investigation, LDH will be in a position to make a determination on your license application. At this time, LDH is neither approving nor denying your application.

If you have any questions, please feel free to contact my office at 225-342-0415.

Respectfully

Cecile Castello, Health Standards Section Director

Cense Cart les To

## Case 3:18-cv-00176-JWD-RLB Document 1 02/23/18 Page 92 of 92

9004

## STATE OF LOUISIANA DEPARTMENT OF HEALTH AND HOSPITALS

Bureau of Health Services Financing Health Standards Section P. O. Box 3767 Baton Rouge, Louisiana 70821-3767





Ms. Melaney A. Linton, President & CEO
Ms. Jacqueline Krugler, Administrator
Planned Parenthood Center for Choice
4600 Gulf Freeway, Suite 300

Houston, Texas 77023