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UNITED STATES DISTRICT COURT
NORTHERN DISTRICT OF CALIFORNIA

SUSAN SMITH, individually and on behalf of
all others similarly situated,

Plaintiff,

vs.

WALGREENS BOOTS ALLIANCE, INC.,
WAGDCO, LLC, WALGREENS CO., COSTCO
WHOLESALE CORPORATION and DOES 1-10,

Defendants

Case No.: 3:20-cv-05451-CEB

SECOND AMENDED COMPLAINT
CLASS ACTION FOR

- (1) Violations of Title III of the Americans
with Disabilities Act 42 U.S.C. §12182(a);
- (2) Violations of Section 504 of the
Rehabilitation Act of 1973, 29 U.S.C. §794;
- (3) Violations of Section 1557 of the Patient
Protection and Affordable Care Act, 42
U.S.C. § 18116; and
- (4) Violations of Unruh Civil Rights Act, Cal.
Civ. Code § 51, *et seq.*, and

DEMAND FOR JURY TRIAL

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CLASS ACTION COMPLAINT

Plaintiff Susan Smith, by and through her undersigned counsel, brings this class action lawsuit for violations of the Americans with Disabilities Act (“ADA”), 42 U.S.C. §12101, et seq., the Rehabilitation Act of 1973, 29 U.S.C. §701, et seq., the Affordable Care Act (“ACA”), 42 U.S.C. §18116, et seq. and the Unruh Civil Rights Act, Cal. Civ. Code §51, et seq. In support, Plaintiff alleges the following:

I.**INTRODUCTION**

1. Susan Smith is disabled within the meaning of the ADA. She is not disabled because she has pain due to age, routine medical or dental procedures or everyday aches and pain. Her pain is not the same as what one might hear discussed by friends or family complaining about common ailments experienced by all people. Susan Smith has severe Epilepsy, causing her to suffer severe and near constant migraines, Complex Partial Seizures and Grand Mal seizures. The Epilepsy also caused Mesial Temporal Lobe Sclerosis of her brain for which she had to undergo brain surgery and may need further brain surgery. In addition, she has had 6 surgeries to repair her knee, leg and ankle, following a car accident in which her lower leg was crushed, all of the bones in her right ankle were broken, her tibia and fibula had open compound fractures and she suffered a severe concussion. She also suffers from an autoimmune disorder and has been diagnosed with numerous other medical conditions. While she may not experience her pain every minute of every day, it is constant, intractable and debilitating.

2. To treat the severe, high impact chronic and intractable pain resulting from her disabling conditions, Susan Smith’s long time, duly licensed and DEA registered physician has prescribed certain opioid medication for her. These prescriptions are not forged. She is not a drug seeker nor is she abusing or diverting her opioid medication. Rather, she requires this medication to make it through each day and have some semblance of a normal life. Nonetheless, unlike other people with

1 prescription medication, Susan Smith cannot be assured that her valid prescriptions will be filled as
2 written by any retail pharmacy to which she brings them.

3 3. Susan Smith is an innocent victim of the war on opioid abuse. And she is not alone. Most
4 Americans are completely unaware of her plight and the plight of the many others like her. Instead,
5 they see and treat Susan, and millions of similarly situated disabled individuals suffering with high
6 impact chronic pain, as nothing more than an addict; just like the Defendants are doing.

7
8 4. Defendants Walgreens Boots Alliance, Inc. and Walgreens Co. (jointly "Walgreens") and
9 Costco Wholesale Corporation ("Costco") own and operate numerous retail pharmacies throughout
10 the United States. They and various pharmaceutical manufacturers have been sued by numerous
11 governmental agencies and victims of opioid abuse for irresponsibly promoting the use and dispensing
12 of opioids for treatment of a broad variety of conditions, including mild and temporary pain, for which
13 opioids were never intended. Significantly, those suits do not allege that the defendants therein
14 negligently or improperly promoted the use of opioids to the Class sought in this matter; that is those
15 people with conditions for which the drugs were intended.
16

17
18 5. In an attempt to protect themselves from potential liability for these claims, each Defendant
19 has adopted a corporate wide Policy for the dispensing of opioids by their pharmacists. However,
20 their respective policies, along with the related training and implementing procedures, go too far.
21 These policies restrict and/or deny meaningful access to opioid medication for patients with valid
22 prescriptions for such medication for the legitimate medical treatment of their disabling conditions,
23 the very patients for whom opioid medications are intended. Susan Smith and similar disabled
24 individuals who require opioid pain medications as part of their monitored care are the new victims as
25 the pharmacies and drug manufacturers to try to absolve themselves for their alleged actions in
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1 contributing to the opioid abuse crisis. Susan Smith and similar disabled individuals are the proverbial
2 baby being thrown out with the bathwater.

3 6. The Walgreens Opioid Dispensing Policy and the Costco Opioid Dispensing Policy each
4 discriminate on the basis of disability. Each Policy not only treats patients with non-opioid
5 prescriptions differently from patients, but also imposes arbitrary dosage thresholds, generally 50-90
6 MME (Morphine Milligram Equivalent), and/or duration thresholds, generally 3-7 days, on some or
7 all opioid prescriptions, such that patients with opioid prescriptions exceeding those thresholds are
8 treated differently from patients with opioid prescriptions not exceeding those thresholds.
9

10 7. Patients with valid opioid prescriptions exceeding either the dosage and duration thresholds
11 are prescribed such medication because they suffer from conditions which render them disabled within
12 the meaning of the ADA. Under the Walgreens and Costco Policies, when Susan Smith and other
13 disabled persons present opioid prescriptions exceeding the arbitrary dosage and/or duration
14 thresholds, their pharmacists are expected to either refuse to fill the prescription, only partially fill the
15 prescription or impose some other requirement not imposed on other customers. These policies, along
16 with the training and procedures implementing them, incentivize the pharmacists to not fill
17 prescriptions exceeding these dosage and duration thresholds as written. The patients presenting such
18 prescriptions, unlike other customers filling prescriptions at Walgreens and Costco, can never be sure
19 whether their prescriptions will be filled or how they will be treated by the pharmacist and staff. They
20 have to dress certain ways, avoid paying in cash if possible, avoid using convenient drive through
21 options and take other such steps to improve the chance of their valid prescriptions being filled.
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25 8. Plaintiff does not object to Walgreens and Costco pharmacists ensuring that her
26 prescriptions are not forgeries and have been issued by a DEA registered and duly licensed prescriber
27 for the amount and duration shown on the prescription; that is not the issue that is before this Court.
28

1 Once it is determined that the prescription is valid and issued for a legitimate medical purpose, the
2 Walgreens and Costco Policies cannot refuse to fill the prescriptions as written. But, in fact,
3 Defendants *are* refusing to fill Susan Smith's prescriptions which are valid and for a legitimate medical
4 purpose, and, as a result, Plaintiff and the class of similarly situated individuals she seeks to represent
5 are suffering from these discriminatory practices.

6 7 **II.**

8 **NATURE OF THE ACTION**

9 9. This is a putative class action brought pursuant to Fed. R. Civ. P. 23. It is brought by
10 an individual on her own behalf and on behalf of all others similarly situated, against one of the
11 country's largest pharmacy chains owned, operated and/or controlled by Walgreens Boots Alliance,
12 Inc., Walgreens Co. and/or WAGDCO, LLC and also against Costco Wholesale Corporation.

13
14 10. This class action seeks to recover from Defendants damages and injunctive relief for
15 their corporate wide discriminatory policies, practices and procedures in refusing to fill, without a
16 legitimate basis, valid prescriptions for the opioid medication of Plaintiff and the Members of the
17 National Class and the California Subclass, who are protected individuals under federal law.
18

19 **III.**

20 **THE PARTIES**

21 11. Plaintiff Susan Smith is an individual residing in Castro Valley, California.

22 12. Defendant Walgreens Boots Alliance, Inc. ("WBA") is a Delaware corporation with its
23 principal place of business in Illinois and is the parent company of Walgreens Co. WBA conducts or
24 controls business through its various DEA registered subsidiaries and affiliated entities as a licensed
25 wholesale distributor and operates retail stores, principally the Walgreens, Rite Aid and Duane Reade
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1 pharmacy brands, throughout the United States in all 50 states that sell prescription medicines,
2 including opioids.

3 13. Defendant Walgreens Co. is an Illinois corporation with its principal place of business
4 in Illinois, which conducts business as a licensed wholesale distributor and operates retail stores,
5 throughout the United States in all 50 states that sell prescription medicines, including opioids.
6

7 14. Defendant WAGDCO, LLC is a Delaware limited liability company with its principal
8 place of business at 104 Wilmont Road, Deerfield, Illinois 60015. WAGDCO, LLC is a wholly owned
9 subsidiary of Defendant WBA. WAGDCO, LLC provides services to Plaintiff and members of the
10 Class through the Walgreens Prescription Savings Club. The Walgreens Prescription Savings Club is
11 represented to offer discounts on prescription drug prices in exchange for an annual fee.
12

13 15. Defendant Costco Wholesale Corporation (“Costco”) is a Washington corporation with
14 its principal place of business at 999 Lake Dr., Issaquah, WA 98027-8990, doing business in
15 California. Its agent for service of process is CT Corporation System, 818 W. Seventh Street, Suite
16 930, Los Angeles, Ca. 90017.
17

18 16. The Walgreens Defendants are jointly referred to as “Walgreens” and the Walgreens
19 Defendants and Costco are collectively referred to as “Defendants.”

20 17. Plaintiff is currently unaware of the true names and capacities of the defendants sued
21 in this action by the fictitious names DOES 1 through 10, inclusive, and therefore sues those
22 defendants by those fictitious names. Plaintiff will amend this complaint to allege the true names and
23 capacities of such fictitiously named defendants when they are ascertained.
24

25 IV.

26 JURISDICTION AND VENUE

27 18. This Court maintains jurisdiction over the parties to this action. Plaintiff is a citizen
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1 of the State of California. Additionally, the members of the Class are resident citizens of California
2 as well as other states where Defendants conduct business. The Walgreens Defendants are citizens of
3 the State of Illinois and are authorized and are doing business in the State of California. Costco is a
4 citizen of the State of Washington doing business in the State of California.

5 19. This Court has subject matter jurisdiction over this action. Federal question
6 jurisdiction exists based on the assertion of claims for violations of the Americans with Disabilities
7 Act, 42 U.S.C. §12101, et seq., the Rehabilitation Act of 1973, 29 U.S.C. §701, et seq., and the
8 Affordable Care Act, 42 U.S.C. §18116, *et seq.*

9 20. This Court also has jurisdiction over this matter pursuant to the Class Action Fairness
10 Act of 2005 ("CAFA"), 28 U.S.C. §1332(d). CAFA's requirements are satisfied in that (1) the
11 members of the Class exceed 100; (2) the citizenship of at least one proposed Class member is different
12 from that of the Defendants; and (3) the matter in controversy, after aggregating the claims of the
13 proposed the Members of the National Class and the California Subclass, exceeds \$5,000,000.00,
14 exclusive of interest and costs.

15 21. Additionally, this Court has jurisdiction pursuant to 28 U.S.C. §1343(a)(4) in that this
16 action seeks to recover damages or to secure equitable relief under an Act of Congress providing for
17 the protection of the Plaintiff's and the Class Members' civil rights.

18 22. This Court has supplemental jurisdiction pursuant to 28 U.S.C. § 1367 over the
19 Plaintiff's and California Subclass Members' pendent claims under the California Unruh Civil Rights
20 Act (California Civil Code §§ 51, *et seq.*).

21 23. Venue is proper in this District under 28 U.S.C. §1391.

22 V.

23 **CLASS ACTION ALLEGATIONS**

24. Plaintiff brings this action on behalf of herself and all others similarly situated, pursuant to Rule 23(a), 23(b)(2) and 23(b)(3) of the Federal Rules of Civil Procedure, and is a member of, and seeks to represent, a National Class of persons defined as:

All persons residing in the United States suffering from a disabling medical condition for which they were and are issued valid prescriptions for opioid medication by a licensed medical provider as part of medical treatment during the period of March 15, 2016 to the present to treat (i) high impact chronic pain, defined as pain lasting 3 or more months, from any cause and accompanied by at least one major activity restriction, (ii) pain associated with a cancer diagnosis or treatment or (iii) pain associated with palliative or nursing home care and were unable to have, or experienced difficulty in having, such prescriptions filled as written, at any pharmacy owned, controlled and/or operated by the Defendants in the United States (collectively referred to as the "National Class").

Excluded from the Class are:

- a. The officers and directors of any of Defendants and their immediate family;
- b. Any judge or judicial personnel assigned to this case and their immediate family;
- c. Any legal representative, successor or assignee of any excluded person or entity.

25. Plaintiff also seeks certification of the following California-wide Subclass (the "California Subclass") pursuant to Rule 23(a), 23(b)(2) and 23(b)(3) of the Federal Rules of Civil Procedure :

All persons residing in the state of California any time suffering from a disabling medical condition for which they were and are issued valid prescriptions for opioid medication by a licensed medical provider as part of medical treatment during the period of March 15, 2016 to the present to treat (i) high impact chronic pain, defined as pain lasting 3 or more months, from any cause and accompanied by at least one major activity restriction, (ii) pain associated with a cancer diagnosis or treatment or (iii) pain associated with palliative or nursing home care and were unable to have, or experienced difficulty in having, such prescriptions filled as written, at any pharmacy owned, controlled and/or operated by the Defendants in the state of California (collectively referred to as the "California Subclass").

Excluded from the Class are:

- a. The officers and directors of any of Defendants and their immediate family;
- b. Any judge or judicial personnel assigned to this case and their immediate family;
- c. Any legal representative, successor or assignee of any excluded person or entity.

Numerosity of the Class (Fed. R. Civ. P. 23(a)(1))

1 26. The members of the National Class and the California Subclass are so numerous that
2 joinder of all members is impracticable. Plaintiff estimates the number of Members of both the
3 National Class and the California Subclass to be ten thousand or more similarly situated individuals
4 nationwide.

5 27. The Members of the National Class and the California Subclass are identifiable using
6 methods of assessment and/or records maintained in the ordinary course of business by the Defendants
7 or by other suitable methods.

8 28. Notice may be provided to the Members of the National Class and the California
9 Subclass by publication, and/or other means.
10

11 **Commonality (Fed. R. Civ. P. 23(a)(2))**
12

13 29. Common questions of law and fact exist as to all Members of the National Class and
14 the California Subclass and predominate over questions affecting individual Class Members of both
15 Classes. Among the questions of law and fact common to both Classes are:

- 16 a. Whether Defendants improperly refused to fill the valid prescriptions of the Members
17 of the National Class and the California Subclass for opioid medication;
- 18 b. Whether Defendants implemented express and/or implicit state-wide and/or national
19 policies regarding the filling of valid opioid prescriptions which misinterpret and/or
20 misapply certain guidelines and laws;
- 21 c. Whether Defendants implemented or created state-wide and/or national databases and/or
22 used data analytical tools as an improper part of determining whether to fill the valid
23 opioid prescriptions of the Members of the National Class and the California Subclass;
- 24 d. Whether Defendants “profiled” persons presenting valid prescriptions for opioid pain
25 medication on a state-wide and/or national basis;
- 26 e. Whether Defendants’ express and/or implicit policies regarding the filling of valid
27 prescriptions for opioid medication interfere with the relationship of the Members of
28 the National Class and the California Subclass with their physicians;

1 f. Whether Defendants' express and/or implicit policies regarding the filling of valid
2 prescriptions for opioid medication impose unnecessary requirements that increase the
cost and expense to the Members of the National Class and the California Subclass;

3 g. Whether Defendants' express and/or implicit policies, resulting in the refusal to fill the
4 valid opioid prescriptions of the Members of the National Class and the California
5 Subclass violate the ADA, Section 504 of the Rehabilitation Act and/or the Anti-
Discrimination provisions of the ACA.

6 30. An additional question of law common to the California Subclass is:

7 a. Whether Defendants' express and/or implicit policies, resulting in the refusal to fill the
8 opioid prescriptions of the Members of the California Subclass violate the California Unruh
9 Civil Rights Act, Ca. Civil Code §51, et seq.

10 31. Defendants are expected to raise common defenses to these claims, including denying
11 that their actions violated the law.

12 **Typicality (Fed. R. Civ. P. 23(a)(3))**

13 32. The claims of the representative Plaintiff are typical of the claims of both the putative
14 National Class and the California Subclass. Furthermore, the factual bases of Defendants' misconduct
15 are common to all Members of the National Class and the California Subclass and represent a common
16 thread of misconduct resulting in injury to all members of both Classes. Plaintiff has been damaged
17 by the same wrongful conduct by Defendants and suffered injuries similar in kind and degree to the
18 injuries suffered by the putative members of both Classes. Plaintiff makes the same claims and seeks
19 the same relief for herself and for all Class Members, including relief available to California residents
20 under California law.
21

22 **Adequacy of Representation (Fed. R. Civ. P. 23(a)(4))**

23 33. Plaintiff will fairly and adequately represent and protect the interests of both Classes.
24 Plaintiff has retained counsel with substantial experience in prosecuting complex class actions.
25 Neither Plaintiff nor her Counsel have interests adverse to those of either Class.
26

27 **Superiority of Class Action (Fed. R. Civ. P. 23(b)(2))**

1 34. Absent class treatment, Plaintiff and the Members of the National Class and the California
2 Subclass will continue to suffer harm as a result of Defendants' unlawful and wrongful conduct. A class
3 action is superior to all other available methods for the fair and efficient adjudication of this controversy.
4 Without a class action, individual Class Members would face burdensome litigation expenses, deterring
5 them from bringing suit or adequately protecting their rights. Because of the ratio of the economic value
6 of the individual Class Members' claims in comparison to the high litigation costs in complex cases such
7 as this, few could likely seek their rightful legal recourse. Absent a class action, the Members of the
8 National Class and the California Subclass will continue to incur harm without remedy.

9
10 35. Nationwide class and Subclass certification of the claims is appropriate pursuant to
11 Fed. R. Civ P. 23(b)(2) because Defendants have acted or refused to act on grounds generally
12 applicable to the National Class and the California Subclass, making appropriate both declaratory and
13 injunctive relief with respect to Plaintiff and the National Class and the California Subclass as a whole.

14
15 **Superiority of Class Action (Fed. R. Civ. P. 23(b)(3))**

16 36. Proceeding on a class wide basis for both the Nationwide Class and the California
17 Subclass is a superior method for the fair and efficient adjudication of the controversy because class
18 treatment will permit a large number of similarly situated persons to prosecute their common claims
19 in a single forum simultaneously, efficiently, and without the unnecessary duplication of effort,
20 judicial resources, and expenses that individual actions would entail. Class treatment will allow the
21 Members of the National Class and the California Subclass to seek redress for injuries that would not
22 be practical to pursue individually because the damages suffered by the individual Members of the
23 putative class is relatively small compared to the burden and expense of individual litigation of their
24 claims against the Defendants. These benefits substantially outweigh any difficulties that could arise
25 out of class treatment.
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37. Moreover, prosecuting separate actions by individual Class Members would create a risk of:

(A) inconsistent or varying adjudications with respect to individual Class Members that would establish incompatible standards of conduct for the Defendants; and/or

(B) adjudications with respect to individual Class Members that, as a practical matter, would be dispositive of the interests of the other Members not parties to the individual adjudications or would substantially impair or impede their ability to protect their interests.

38. Plaintiff knows of no difficulty that will arise in the management of this litigation that would preclude its maintenance as a class action.

39. Additionally, certification of the California Subclass is appropriate under Fed. R. Civ. P. 23(b)(3) because questions of law and fact common to class Members predominate over questions affecting only individual class Members.

40. Finally, Defendants have acted, or refused to act, on grounds that apply generally to both Classes, so that final injunctive relief or corresponding declaratory relief is appropriate respecting each Class as a whole.

VI.

GENERAL HISTORICAL BACKGROUND OF THE OPIOID CRISIS THAT LED TO THE CLAIMS

41. Over the past few years, it has been well publicized that there is a national problem with opioid abuse. Numerous state, cities and municipalities filed lawsuits against manufacturers, wholesalers and dispensers of opioids alleging that aggressive and misleading marketing campaigns which began in the 1980s and 1990s created an “enormous untapped market” of patients with “everyday aches and pains” for opioid medication¹. These suits, and enforcement actions by agencies,

¹ See, e.g., *City and County of San Francisco v. Purdue Pharma, L.P., et al*, No. 18-7591, U.S.D.C for the Northern District of California, Doc. 128, ¶¶201 & ¶¶ 191-544).

1 such as the Department of Justice and Drug Enforcement Agency, also alleged that various pharmacy
2 defendants had inadequate policies and procedures in place to ensure that prescriptions they filled for
3 opioids were valid prescriptions for legitimate medical purposes.

4 42. In response, the pharmacy companies began an overbroad campaign to attempt to
5 protect themselves against potential liability. To this end, pharmacy companies, including
6 Defendants, swung the pendulum too far in the other direction and implemented policies, practices
7 and procedures arbitrarily restricting access to opioid medication dispensed by their retail pharmacy
8 outlets, even when presented with valid prescriptions. The Defendants implemented broad and
9 inappropriate policies that go too far and are deliberately indifferent to the medical needs and rights
10 of patients with appropriate and valid prescriptions for such medication. These innocent and legitimate
11 patients have been denied access to necessary medication, arbitrarily treated as criminals and/or drug
12 addicts and forced to incur unnecessary additional expenses to obtain opioid medication prescribed
13 for legitimate medical needs as determined by their treating medical providers, all while suffering
14 from debilitating pain.
15

16 43. In 2010, the Centers for Disease Control (“CDC”) began developing a guideline to
17 provide “better clinician guidance on opioid prescribing” and in 2016 issued its Guideline for
18 Prescribing Opioids for Chronic Pain” (“CDC Guideline”). The Guideline was intended as a
19 “recommendation” and specifically did not apply to cancer treatment, palliative care, and end-of-life
20 care. Additionally, the Guideline was directed only to clinicians and not pharmacists, as the Guideline
21 dealt with the scope of treatment for the underlying medical condition; something for which
22 pharmacists have no training. Of particular relevance are recommendations 5 and 6, which provide:
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26 5. When opioids are started, clinicians should prescribe the lowest effective dosage.
27 Clinicians should use caution when prescribing opioids at any dosage, should carefully
28 reassess evidence of individual benefits and risks when considering increasing dosage

1 to ≥ 50 morphine milligram equivalents (MME)/day, and should avoid increasing dosage
2 to ≥ 90 MME/day or carefully justify a decision to titrate dosage to ≥ 90 MME/day.

3 6. Long-term opioid use often begins with treatment of acute pain. When opioids are used
4 for acute pain, clinicians should prescribe the lowest effective dose of immediate-release
5 opioids and should prescribe no greater quantity than needed for the expected duration of
6 pain severe enough to require opioids. Three days or less will often be sufficient; more
7 than seven days will rarely be needed.²

8 44. Instead of understanding and developing policies that took into consideration the clear
9 distinction the CDC was making, for the benefit of physicians, between acute and long-term pain
10 (which recognized the harm created by the pharmaceutical industry in promoting the over use of
11 opioids for acute pain), Defendants, in an effort to shield themselves from further legal scrutiny,
12 decided to treat all opioid prescriptions as being for acute pain and use the CDC Guideline dosage and
13 duration thresholds as fixed limits. By doing so, the Defendants, and other pharmacies, have elected
14 to use the CDC Guideline as a justification for their concerns regarding liability over appropriate
15 practices for dispensing opioids. The result is twofold: (1) Defendants are injecting themselves into
16 the doctor-patient relationship and are now de facto practicing medicine, and (2) Susan Smith and
17 similarly situated individuals of the Class are being subjected to discriminatory practices which restrict
18 their access to lawfully prescribed medication they need to survive. The actions of the Defendants
19 and other pharmacies utilizing the guise of a legitimate gatekeeper function, is nothing more than
20 pretextual discriminatory practices designed to limit their exposure to potential liability. In doing so,
21 the Defendants have burdened the process of filling valid prescriptions for opioids to such an extreme
22 that Susan Smith and other similar situated disabled individuals are denied meaningful access to their
23 rightful medical treatment.
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² <https://www.cdc.gov/mmwr/volumes/65/rr/rr6501e1.htm>.

45. Seeing the unnecessary pain being thrust upon disabled individuals suffering from high impact chronic pain, the American Medical Association (“AMA”) recognized that pharmacies were inappropriately using the Guideline. At its 2018 Annual Meeting, the AMA House of Delegates referred the following to its Board of Trustees:

[T]hat our AMA actively continue to communicate and engage with the nation's largest pharmacy chains, pharmacy benefit managers, National Association of Insurance Commissioners, Federation of State Medical Boards, and National Association of Boards of Pharmacy in opposition to communications being sent to physicians that include a blanket proscription against filing prescriptions for opioids that exceed numerical thresholds without taking into account the diagnosis and previous response to treatment for a patient and any clinical nuances that would support such prescribing as falling within standards of good quality patient care.³

46. In 2019, the AMA Board of Trustees issued Report 22-A-19⁴ in response, which provides in relevant part:

Health insurance companies, national pharmacy chains and pharmacy benefit management companies (PBMs) all have - to varying degrees - implemented their own policies governing physician prescribing of controlled substances as well as patients' abilities to have a controlled substance prescription dispensed to them. The result of this type of quasi-regulation is incredibly difficult to quantify on a large-scale basis due to the lack of transparency in the public sphere, but the AMA and many medical societies continue to receive concerns from physicians and patients as to the disruptive nature of health plan, pharmacy chain or PBM interference in the patient-physician relationship.

* * *

... [N]ational pharmacy chains, health insurance companies and PBMs have implemented their own restrictive opioid prescribing policies. This report will not detail every iteration and difference between the policies except to say that most of the policies are some variation of the "CDC Guideline for Prescribing Opioids for Chronic Pain - United States, 2016" (the CDC Guideline). In the CDC Guideline's introduction, CDC stated:

[T]he recommendations in the guideline are voluntary, rather than prescriptive standards. They are based on emerging evidence, including observational studies or randomized clinical trials with notable limitations. Clinicians should consider the circumstances and unique needs of each patient when providing care.

³ <https://www.ama-assn.org/system/files/2018-11/i18-refcomm-b-annotated.pdf>, pp. 24-5.

⁴ <https://www.ama-assn.org/system/files/2019-08/a19-bot-reports.pdf>, pp. 153-5.

Yet, the CDC Guideline goes on to make two recommendations that appear in nearly all the pharmacy, payer and PBM policies:

[Recommendation] 5. When opioids are started, clinicians should prescribe the lowest effective dosage. Clinicians should use caution when prescribing opioids at any dosage, should carefully reassess evidence of individual benefits and risks when considering increasing dosage to > 50 morphine milligram equivalents (MME)/day, and should avoid increasing dosage to > 90 MME/day or carefully justify a decision to titrate dosage to > 90 MME/day.

[Recommendation] 6. Long-term opioid use often begins with treatment of acute pain. When opioids are used for acute pain, clinicians should prescribe the lowest effective dose of immediate-release opioids and should prescribe no greater quantity than needed for the expected duration of pain severe enough to require opioids. Three days or less will often be sufficient; more than seven days will rarely be needed.

. . . It is important to note that CDC Guideline Recommendations 5 and 6 were intended guidelines for acute pain episodes, not a hard threshold, and not intended for chronic pain patients.

* * *

At the same time, multiple national pharmacy chains implemented some variation of the CDC Guideline as their policy - a move the AMA warned would occur.

47. The improper implementation of the CDC Guideline by the Defendants and other pharmacies is an overcorrection to a problem they are alleged to have helped create and has been felt in every state. The problem is so pronounced that in one state, Alaska, the Board of Pharmacy sent a letter dated January 23, 2019 to all Pharmacists, stating:

The Board of Pharmacy has had an influx of communication concerning patients not able to get controlled substance prescriptions filled for various reasons, even when signs of forgery or fraudulence were not presented.

As a result of the increased "refusals to fill," the board is issuing the following guidance and reminders regarding the practice of pharmacy and dispensing of control substances:

1. Pharmacists must use reasonable knowledge, skill, and professional judgment when evaluating whether to fill a prescription. Extreme caution should be used when deciding not to fill a prescription. A patient who suddenly discontinues a chronic medication may experience negative health consequences;

2. Part of being a licensed healthcare professional is that you put the patient first. This means that if a pharmacist has any concern regarding a prescription, they should attempt to have a professional conversation with the practitioner to resolve those concerns and not simply refuse the prescription. Being a healthcare professional also means that you use your medication expertise during that dialogue in offering advice on potential alternatives, changes in the prescription strength, directions etc. Simply refusing to fill a prescription without trying to resolve the concern may call into question the knowledge, skill or judgment of the pharmacist and may be deemed unprofessional conduct;
3. Controlled substance prescriptions are not a “bartering” mechanism. In other words, a pharmacist should not tell a patient that they have refused to fill a prescription and then explain that if they go to a pain specialist to get the same prescription then they will reconsider filling it. Again, this may call into question the knowledge, skill or judgment of the pharmacist;
4. Yes, there is an opioid crisis. However, this should in no way alter our professional approach to treatment of patients in end-of-life or palliative care situations. Again, the fundamentals of using our professional judgment, skill and knowledge of treatments plays an integral role in who we are as professionals. Refusing to fill prescriptions for these patients without a solid medical reason may call into question whether the pharmacist is informed of current professional practice in the treatment of these medical cases.
5. If a prescription is refused, there should be sound professional reasons for doing so. Each patient is a unique medical case and should be treated independently as such. Making blanket decisions regarding dispensing of controlled substances may call into question the motivation of the pharmacist and how they are using their knowledge, skill or judgment to best serve the public.

* * *

We all acknowledge that Alaska is in the midst of an opioid crisis. While there are published guidelines and literature to assist all healthcare professionals in up to date approaches and recommendations for medical treatments per diagnosis, do not confuse guidelines with law; they are not the same thing. Pharmacists have an obligation and responsibility under Title 21 Code of Federal Regulations 1306.04(a), and a pharmacist may use professional judgment to refuse filling a prescription. However, how an individual pharmacist approaches that particular situation is unique and can be complex. The Board of Pharmacy does not recommend refusing prescriptions without first trying to resolve your concerns with the prescribing practitioner as the primary member of the healthcare team. Patients may also serve as a basic source of information to understand some aspects of their treatment; do not rule them out in your dialogue. If in doubt, we always recommend partnering with the prescribing practitioner.⁵

⁵ https://www.commerce.alaska.gov/web/portals/5/pub/pha_ControlledSubstanceDispensing_2019.01.pdf.

48. In 2016, a Pain Management Best Practices Inter-Agency Task Force was established by the U.S. Department of Health and Human Services to address gaps or inconsistencies in managing chronic and acute pain. The 29-member Task Force included federal agency representatives as well as nonfederal experts and representatives from a broad group of stakeholders. On May 9, 2019, it issued its Report.⁶ Its findings included the following:

The recent advent of retail pharmacies limiting the duration of prescriptions, making unrequested changes to dosages, or placing barriers to obtaining properly prescribed pain medications has had the unintended consequence of limiting access to optimal pain care. Without such access, many patients face significant medical complications, prolonged suffering, and increased risk of psychiatric conditions. (§3.4, pp. 62-3)

* * *

Our report documented widespread misinterpretation of the CDC Guideline — specifically, the recommendation regarding the 90 morphine milligram equivalents (MME) dose. . . . Instances have been reported where the CDC Guideline was misapplied to the palliative care and cancer populations with pain and to providers who care for these patient populations. (§4, pp. 69)

* * *

The CDC Guideline recommends that opioids prescribed for acute pain be limited to three or fewer days and that more than a seven-day supply is rarely necessary. Various health insurance plans, retail pharmacies, and local and state governments are implementing the CDC Guideline as policy, limiting the number of days a patient can receive prescription opioids even when the seriousness of the injury or surgery may require opioids for adequate pain management for a longer period. (§4, p. 70)

* * *

For clarity, the CDC Guideline recommendation #6 refers to acute pain that is non-surgical, non-traumatic pain. (§4, p. 72)

49. On April 24, 2019, the CDC issued a release addressing concerns about the misapplication of its Opioid Prescribing Guideline.⁷ In the release, the CDC stated:

In a new commentary external icon in the *New England Journal of Medicine (NEJM)*, authors of the 2016 *CDC Guideline for Prescribing Opioids for Chronic Pain* (Guideline) advise against misapplication of the Guideline that can risk patient health and safety.

⁶ <https://www.hhs.gov/sites/default/files/pmtf-final-report-2019-05-23.pdf>.

⁷ <https://www.cdc.gov/media/releases/2019/s0424-advises-misapplication-guideline-prescribing-opioids.html>.

1 . . . However, some policies and practices that cite the Guideline are inconsistent with, and
 2 go beyond, its recommendations. In the NEJM commentary, the authors outline examples
 3 of misapplication of the Guideline, and highlight advice from the Guideline that is
 4 sometimes overlooked but is critical for safe and effective implementation of the
 5 recommendations.

6 50. A June 25, 2019 letter from the National Council on Independent Living written to
 7 Congress⁸ warned:

8 The CDC guideline contains dosage guidance to assist doctors in starting a new opioid
 9 individual ranging from the equivalent of 50 to 90 milligrams of morphine a day. This
 10 recommendation is also based on low quality evidence (evidence quality 3).

11 Yet this dosage guidance has taken on a life of its own, becoming, as the CDC recently
 12 recognized, a sort of benchmark or proxy for safe prescribing. It has been translated as a
 13 de facto limit into pharmacy and payer policies and has been used to flag patients as over-
 14 utilizers and physicians as over-prescribers, without any consideration of the context of an
 15 individual's disease or the population of individuals a physician treats.

16 As CDC Director Redfield recently clarified, this provision was never intended to apply to
 17 people currently taking opioids—as the implications of altering medication for current
 18 patients are quite different. For current patients, the Director makes clear, the only relevant
 19 question is whether the benefits exceed the risks of the medication.

20 The final report released by the Interagency Task Force also criticized the strict use of
 21 dosage thresholds as unscientific and potentially harmful. Nevertheless, these numbers are
 22 now used in risk scoring algorithms by payers, hospitals, pharmacies and law enforcement
 23 agencies, often in ways that are nontransparent. Higher-than-average dosage may
 24 automatically generate a “high-risk” score, even for individuals who have had years of
 25 successful long-term therapy and who exhibit no other risk factors and may lead to the
 26 abrupt and inappropriate denial of medication.

27 * * *

28 **OVERREACH TO UNINTENDED POPULATIONS**

29 Another unintended consequence of misapplications of the guideline has been overreach
 30 to individuals who were never intended to be covered, such as people with cancer or sickle
 31 cell disease who were expressly exempt from the CDC guideline but have experienced
 32 serious barriers to receiving medication in the current policy environment. Similarly, some
 33 policies focused on acute pain have exempted people with chronic pain, but these
 34 exemptions too have proven insufficient to protect access to medication.

⁸ <https://www.ncil.org/wp-content/uploads/2019/06/6-25-19-Chronic-Pain-Sign-On-Letter.pdf>.

Another recent statement from the CDC states that the guideline was never intended to apply to people with cancer or sickle cell nor to deny access to opioid analgesics for anyone with chronic pain. The CDC and all professional guidelines caution doctors not to use opioids as a first or second line of treatment, but all provide for access to opioid analgesia where people are properly screened, and other treatment modalities have failed.

51. On June 16, 2020, the AMA in response to a request by the CDC for comments on the CDC Guideline wrote⁹ that many “misapply the CDC Guideline in different ways and have resulted in specific harm to patients,” including the Walgreens’ Good Faith Dispensing Policy.

52. The AMA in its June 16, 2020 letter stated:

- Patients experiencing pain need to be treated as individuals, not according to one-size-fits-all algorithms and policies that do not take individual patient’s needs into account. Yet, the CDC Guideline also included arbitrary dosage and quantity recommendations that have been consistently misapplied by state legislatures, national pharmacy chains, pharmacy benefit management companies, health insurance companies, and federal agencies.¹⁰
- Health disparities in pain management and legitimate access to opioid analgesics for pain remain evident, and clinically relevant differences in pain expression and responsiveness based on sex, race, ethnicity, and genetic constitution also exist.
- The CDC has itself acknowledged the CDC Guideline’s negative effect on access for patients with legitimate medical needs.
- A 2019 survey from the American Board of Pain Medicine found:¹¹
 - 72 percent of pain medicine specialists said that they—or their patients—have been required to reduce the quantity or dose of medication they have prescribed.
 - The AMA has heard from many physicians and patients from whom needed pain therapy with opioid analgesics was withheld based on a rationale that the treatment team was following the CDC guidance.
 - Patients with sickle cell disease or advanced cancer have been accused of manufacturing acute pain and engaging in drug seeking behavior.

⁹ <https://searchlf.ama-assn.org/undefined/documentDownload?uri=%2Funstructured%2Fbinary%2Fletter%2FLETTERS%2F2020-6-16-Letter-to-Dowell-re-Opioid-Rx-Guideline.pdf>.

¹⁰ “The Task Force emphasizes the importance of individualized patient-centered care in the diagnosis and treatment of acute and chronic pain.” U.S. Department of Health and Human Services (2019, May). Pain Management Best Practices inter-Agency Task Force Report: Updates, Gaps, Inconsistencies, and Recommendations. Retrieved from U.S. Department of Health and Human Services website: <https://www.hhs.gov/ash/advisorycommittees/pain/reports/index.html>.

¹¹ Second Annual Survey of Pain Medicine Specialists Highlights Continued Plight of Patients with Pain, and Barriers to Providing Multidisciplinary, Non-Opioid Care. American Board of Pain Medicine. Available at <http://abpm.org/uploads/files/abpm%20survey%202019-v3.pdf>.

- Patients in hospice or who have cancer that opioid analgesics were denied because the prescribed amount did not comply with the CDC Guideline. These unintended but predictable consequences add to the stigma, racial, and other biases that these patients already face.

53. The AMA concluded in its June 16, 2020 letter that:

- The Task Force further affirms that some recognize that patients with acute or chronic pain can benefit from taking prescription opioid analgesics at doses that may be greater than guidelines or thresholds put forward by federal agencies, health insurance plans, pharmacy chains, pharmacy benefit management companies, and other advisory or regulatory bodies.
- The CDC Guideline has harmed many patients¹²--so much so that in 2019, the CDC authors¹³ and HHS issued long-overdue ... clarifications that states should not use the CDC Guideline to implement an arbitrary threshold.
- Unfortunately, some policies and practices purportedly derived from the guideline have in fact been inconsistent with, and often go beyond, its recommendations. A consensus panel has highlighted these inconsistencies, which include inflexible application of recommended dosage and duration thresholds and policies that encourage hard limits and abrupt tapering of drug dosages, resulting in sudden opioid discontinuation or dismissal of patients from a physician's practice. The panel also noted the potential for misapplication of the recommendations to populations outside the scope of the guideline. Such misapplication has been reported for patients with pain associated with cancer, surgical procedures, or acute sickle cell crises. There have also been reports of misapplication of the guideline's dosage thresholds to opioid agonists for treatment of opioid use disorder.
- Many patients experience pain that is not well controlled, substantially impairs their quality of life and/or functional status, stigmatizes them, and could be managed with more compassionate patient care.
- Treatment decisions for patients with pain must be made on an individualized basis. Opioid therapy should only be used when the benefits outweigh the risks, but there is no question that some patients benefit from opioid therapy including at doses that some may consider "high."
- Some situations exist where patients may have intractable pain and sufficient disability such that functional improvement is not possible, and relief of pain and suffering alone is a supportable primary goal.

VII.

WALGREENS

¹² Beth D Darnall, David Juurlink, Robert D Kerns, Sean Mackey, et al., International Stakeholder Community of Pain Experts and Leaders Call for an Urgent Action on Forced Opioid Tapering, Pain Medicine, Volume 20, Issue 3, March 2019, Pages 429-433, <https://doi.org/10.1093/pm/pny228>.

¹³ Deborah Dowell, M.D., M.P.H., Tamara Haegerich, Ph.D., Roger Chou, M.D., No Shortcuts to Safer Opioid Prescribing. June 13, 2019. N Engl J Med 2019; 380:2285-2287. DOI: 10.1056/NEJMp1904190.

1 54. Walgreens Co. has adopted, implemented and oversees an Opioid Dispensing Policy to
2 be followed by all pharmacists working at its retail pharmacy outlets in California and nationwide.
3 WBA, as parent company to Walgreens Co., is responsible for setting, implementing and overseeing
4 the Walgreens Co. Opioid Dispensing Policy. Walgreens refers to its Opioid Dispensing Policy as, or
5 as part of, its “Good Faith Dispensing” Policy. Some opioids may be covered by a subset of the Good
6 Faith Dispensing Policy referred to as the Target Good Faith Dispensing Policy. Neither Walgreens
7 Co. nor WBA have publicly disclosed the details of the Walgreens Opioid Dispensing Policy. Susan
8 Smith has not received a copy of this policy. Discovery in this matter will bear out the true contents
9 and details of this Policy.
10

11 55. Upon information and belief, in or around 2013, Walgreens amended its “Good Faith
12 Dispensing” Policy specifically regarding opioids. Moreover, upon information and belief, in or
13 around 2016, after the issuance of the CDC Guideline, Walgreens further amended its Opioid
14 Dispensing Policy to incorporate the Guideline’s 50-90 MME dosage and 3-7 day duration thresholds.
15

16 56. Under the amended Opioid Dispensing Policy, when patients present prescriptions for
17 opioid medication exceeding either the dosage or duration threshold, Walgreens, through its Opioid
18 Dispensing Policy, and related Practices, Procedures and Training, pressures and/or instructs,
19 expressly or implicitly, its pharmacists to not fill such prescriptions and/or fill them at lesser amounts
20 which do not exceed the CDC Guideline dose and duration thresholds. Accordingly, Walgreens’
21 pharmacists will obtain information about the patient’s diagnosis, ICD codes, details of the patient’s
22 treatment plan, the expected length of treatment and whether previous medications were tried and
23 failed in order to use this information to, in effect, “re-diagnose” the patient and his or her treatment
24 and potentially “blacklist” individuals seeking to fill opioid prescriptions and/or their physicians
25 prescribing the medication.
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1 57. Although the Policy does not mean that prescriptions exceeding either the CDC
2 Guideline dosage or duration thresholds will never be filled, Walgreens, through its Opioid Dispensing
3 Policy, Practices, Procedures and Training, actively discourages and burdens the process of filling of
4 valid prescriptions exceeding the Guideline dosage or duration thresholds, either at all or as written.
5 Walgreens acknowledges that all valid prescriptions should be filled, but the goal of its Policy is not
6 to ensure the prescriptions are valid, but to protect Walgreens from potential liability for filling such
7 prescriptions. Walgreens' Policy does this through the use of the CDC Guideline does and duration
8 limits which, by its clear terms, are not meant to be applied by pharmacists nor applied to the
9 prescriptions for patients such as Susan Smith.
10

11 58. Walgreens pharmacists are not required to explain to the patients the true reason why
12 their valid prescriptions are not being filled or why their valid prescriptions are being filled other than
13 as written. Instead, they typically provide no explanation, offer a pretextual explanation, such as being
14 out of stock, or seek to delay any action hoping the patient will go away on his or her own. These
15 pretextual excuses are frequently intended to frustrate Plaintiff and provide cover to Walgreens from
16 further regulatory scrutiny.
17

18 59. In addition to the foregoing, upon information and belief, Walgreens has inadequately
19 trained its pharmacists with regard to its Opioid Dispensing Policy, resulting in inconsistent
20 application of the Policy, the treatment of patients presenting valid opioid prescriptions as criminals,
21 drug seekers and addicts and its pharmacists either refusing to tell the patient why the valid
22 prescriptions were not being filled as written or providing pretextual reasons, such as the drug being
23 out of stock.
24

25 60. In addition to the forgoing, Walgreens has marketed and sold its Prescription Savings
26 Club to Plaintiff and the Members of the National Class and the California Subclass, representing that
27
28

1 members of the Prescription Savings Club can save up to 80% off cash retail prices for prescriptions
2 purchased from participating Walgreens pharmacies. To be a member of the Prescription Savings
3 Club, Walgreens charges an annual fee. Plaintiff and the Members of the National Class and the
4 California Subclass are particularly drawn to join and use the Prescription Savings Club, as the cash
5 price for opioid medication without insurance coverage is exorbitant. Upon information and belief, as
6 of July 2020, Walgreens has removed some or all opioid prescription medications from use with the
7 Prescription Savings Club. In the alternative, some individual pharmacists employed by Walgreens
8 are refusing to honor the Prescription Savings Club discounts for prescription opioid medication.

10 61. In practice and application, the Walgreens Opioid Dispensing Policy

- 11 a. Interferes with the physician-patient relationship between Plaintiff, and the Members of
12 the National Class and the California Subclass, and their physicians, effectively engaging
13 in the unauthorized practice of medicine;
- 14 b. Stigmatizes and discriminates against Plaintiff, and the Members of the National Class and
15 the California Subclass, through no fault of legitimate pain patients themselves or of the
16 doctors caring for them; and
- 17 c. Ignores the real problems with opioid abuse and foists the responsibility for the epidemic
18 on Plaintiff, and the Members of the National Class and the California Subclass.

19 62. Proponents of Walgreens's Policy might argue that the limitations and refusal to fill
20 opioid prescriptions does not prevent the patient from getting their valid prescription filled elsewhere
21 or getting additional prescriptions if the pain persists, but that puts even more of a burden on a patient
22 who is already unwell and suffering. Plaintiff and the Members of the National Class and the
23 California Subclass, who are afflicted with complex health conditions, already spend hours a week in
24 doctors' offices and on the phone with insurers and billing departments, have limited access to
25 transportation, and are already hindered by pain and fatigue. Further, the delay and inconvenience
26 present potentially serious health risks to Plaintiff and the Members of the National Class and the
27 California Subclass.

63. Walgreens is the second largest retail pharmacy chain in the United States, filing more than 1.2 billion prescriptions in 2019 in all 50 states, the District of Columbia, Puerto Rico, and the Virgin Islands and serving more than 8 million customers per day.¹⁴ Walgreens's 2019 financial statement reflects total revenue of \$136.9 billion, Total Revenue Retail Pharmacy USA of \$104.5 billion and that 78% of the U.S. population lives within 5 miles of a Walgreens owned pharmacy. Walgreens owns and operates retail pharmacies under the Walgreens and Duane Reade trade names. Walgreens's financial statement further states that it has (i) approximately 9,277 retail locations, (ii) approximately 88,000 healthcare service providers, and (iii) owns an approximate 27% stake in AmerisourceBergen – a company which supplies and distributes a significant amount of generic and branded pharmaceutical products to Walgreens owned pharmacies, including opiates.¹⁵ Foreclosing Walgreens' pharmacies to Plaintiff and the Members of the National Class and the California Subclass as possible sources for the filling of their opioid prescriptions dramatically increases the burden on them and denies them meaningful access to having their opioid prescriptions filled and denies them the same enjoyment of those pharmacies as other customers.

VIII.

COSTCO

64. Costco has adopted, implemented and oversees an Opioid Dispensing Policy to be followed by all pharmacists working at its retail pharmacy outlets in California and nationwide. Costco has not publicly disclosed the details of its Opioid Dispensing Policy. Susan Smith has not received a copy of this policy. Discovery in this matter will bear out the true contents and details of this Policy.

¹⁴ <https://news.walgreens.com/fact-sheets/frequently-asked-questions.htm>.

¹⁵ https://s1.q4cdn.com/343380161/files/doc_financials/2019/annual/2019-Annual-Report-Final.pdf.

1 65. Upon information and belief, in or around 2013, Costco amended and/or created its
2 Policy regarding opioid dispensing. Moreover, upon information and belief, in or around 2016, after
3 the issuance of the CDC Guideline, Costco further amended its Opioid Dispensing Policy to
4 incorporate the Guideline's 50-90 MME dosage and 3-7 day duration thresholds.

5 66. Under the amended Opioid Dispensing Policy, when patients present prescriptions for
6 opioid medication exceeding either the dosage or duration threshold, Costco, through its Opioid
7 Dispensing Policy, and related Practices, Procedures and Training, pressures and/or instructs,
8 expressly or implicitly, its pharmacists to not fill such prescriptions and/or fill them at lesser amounts
9 which do not exceed the CDC Guideline dose and duration thresholds. Accordingly, Costco
10 pharmacists will obtain information about the patient's diagnosis, ICD codes, details of the patient's
11 treatment plan, the expected length of treatment and whether previous medications were tried and
12 failed in order to use this information to, in effect, "re-diagnose" the patient and his or her treatment
13 and potentially "blacklist" individuals seeking to fill opioid prescriptions and/or their physicians
14 prescribing the medication.

15 67. Although the Policy does not mean that prescriptions exceeding either the CDC
16 Guideline dosage or duration thresholds will never be filled, Costco, through its Opioid Dispensing
17 Policy, Practices, Procedures and Training, actively discourages and burdens the process of filling of
18 prescriptions exceeding the Guideline dosage or duration thresholds, either at all or as written. Costco
19 acknowledges that all valid prescriptions should be filled, but the goal of its Policy is not to ensure the
20 prescriptions are valid, but to protect Costco from potential liability for filling such prescriptions.
21 Costco's Policy does this through the use of the CDC Guideline does and duration limits which, by its
22 clear terms, are not meant to be applied by pharmacists nor applied to the prescriptions for patients
23 such as Susan Smith.

1 68. Costco pharmacists are not required to explain to the patients the true reason why their
2 valid prescriptions are not being filled or why their valid prescriptions are being filled other than as
3 written. Instead, they typically provide no explanation, offer a pretextual explanation, such as being
4 out of stock, or seek to delay any action hoping the patient will go away on his or her own. These
5 pretextual excuses are frequently intended to frustrate Plaintiff and provide cover to Costco from
6 further regulatory scrutiny.
7

8 69. In addition to the foregoing, upon information and belief, Costco has inadequately
9 trained its pharmacists with regard to its Opioid Dispensing Policy, resulting in inconsistent
10 application of the Policy, the treatment of patients presenting valid opioid prescriptions as criminals,
11 drug seekers and addicts and its pharmacists either refusing to tell the patient why the valid
12 prescriptions were not being filled as written or providing pretextual reasons, such as the drug being
13 out of stock.
14

15 70. In practice and application, the Costco Opioid Dispensing Policy

- 16 a. Interferes with the physician-patient relationship between Plaintiff, and the Members of
17 the National Class and the California Subclass, and their physicians, effectively engaging
18 in the unauthorized practice of medicine;
19 b. Stigmatizes and discriminates against Plaintiff, and the Members of the National Class and
20 the California Subclass, through no fault of legitimate pain patients themselves or of the
21 doctors caring for them; and
22 c. Ignores the real problems with opioid abuse and foists the responsibility for the epidemic
23 on Plaintiff, and the Members of the National Class and the California Subclass.

24 71. Proponents of Costco's Policy might argue that the limitations and refusal to fill opioid
25 prescriptions does not prevent the patient from getting their valid prescription filled elsewhere or
26 getting additional prescriptions if the pain persists, but that puts even more of a burden on a patient
27 who is already unwell and suffering. Plaintiff and the Members of the National Class and the
28 California Subclass, who are afflicted with complex health conditions, already spend hours a week in
doctors' offices and on the phone with insurers and billing departments, have limited access to

1 transportation, and are already hindered by pain and fatigue. Further, the delay and inconvenience
 2 present potentially serious health risks to Plaintiff and the Members of the National Class and the
 3 California Subclass.

4 72. Costco operates a chain of membership warehouses with 101.8 million cardholding
 5 members and 548 warehouse locations in 45 states and Puerto Rico. It also operates pharmacies;
 6 however, customers are not required to be a Costco member to fill their prescriptions at Costco
 7 warehouses. Its total revenue for the fiscal year ending in September 2019 was \$149.4 billion. In
 8 addition to its warehouses, Costco offers mail order prescription services. Foreclosing Costco's
 9 pharmacies to Plaintiff and the Members of the National Class and the California Subclass as possible
 10 sources for the filling of their opioid prescriptions dramatically increases the burden on them and
 11 denies them meaningful access to having their opioid prescriptions filled and denies them the same
 12 enjoyment of those pharmacies as other customers.
 13
 14

15 73. Costco offers a Costco Member Prescription Program which is a prescription drug
 16 discount card program that provides eligible Costco members and their eligible dependents with the
 17 ability to obtain lower prices on all medications with savings that range from 2% to 40% or more
 18 depending on the drug.¹⁶ However, upon information and belief, the savings under this Program are
 19 not available to Plaintiff or the Members of the National Class and the California Subclass.
 20

21 IX.

22 DEFENDANTS' APPLAICATION OF THEIR POLICIES 23 INTERFERE WITH THE DOCTOR-PATIENT RELATIONSHIP

24 74. These Opioid Dispensing Policies, Practices and Procedures were not implemented by
 25 the Defendants for altruistic means. They were created in response to allegations that their own
 26
 27
 28

¹⁶ <https://www.costco.com/member-prescription-program-frequently-asked-questions.html>.

malfeasance was part of creating the very opioid crisis they claim they are fighting. These policies are not in place to protect society and the greater good or to ensure the validity of prescriptions. They have been created to protect Defendants' corporate self-interests. The result of Defendants' policies is the denial of meaningful access to certain opioid medication for disabled persons with valid prescriptions and interference with the doctor-patient relationship of those disabled persons, causing Defendants to engage in the practice of medicine without a license.

75. Defendants hide behind the "corresponding duty" of a pharmacist under the Controlled Substances Act. But Defendants have taken this "duty" too far and are using it as an excuse to effectively re-diagnose patients in order to lower or prevent the sale of certain opioid prescriptions to patients, such as Plaintiff Susan Smith, who are presenting valid prescriptions, as is defined in the Controlled Substances Act. The discriminatory actions undertaken by Defendants, which they say is to "stem the abuse of these drugs and prevent death and injury," directly interfere with the doctor-patient relationship, acting to second guess the doctor and practice medicine without a license.

76. Indeed, Walgreens has argued this exact point for years in multiple courts. For example, in 2015 when faced with a wrongful death action for the filling of a prescription for a controlled substance, Walgreens argued that requiring a pharmacist to access a patients' prescription history through the Prescription Monitoring Program was against public policy and "would require a pharmacist to 'second guess' a doctor's prescription, 'make medical judgments' and 'interject himself into the doctor-patient relationship.'" See *Hernandez v. Walgreen Co.*, ¶ 14, 49 N.E. 3d 453, 457.¹⁷

X.

¹⁷ Walgreens has similarly argued that "courts have held that the pharmacist is not privy to the doctor-patient relationship; has no particularized knowledge about the patient's medical history and proclivities; and that the pharmacist's duty is to fill prescriptions, not write them, or warn them about potential side effects." See *Deed v. Walgreen Co.*, 2004 WL 2943271, *3 (Conn. Nov. 15, 2004).

SUSAN SMITH

77. Susan Smith is a 44-year old married mother with one son. She is also one of almost 11 million U.S. adults suffering from High Impact Chronic Pain, that is, pain lasts 3 months or longer and is accompanied by at least one major activity restriction, such as being unable to work outside the home, go to school, or do household chores.¹⁸

Susan Smith is Disabled

78. At the age of 17, Susan Smith was diagnosed with Epilepsy, a result of repeated head trauma from child abuse she had endured since the age of 4. Mrs. Smith's intractable Epilepsy continued to worsen over time. The Epilepsy causes her to suffer from migraines, Complex Partial Seizures and Grand Mal seizures. The migraine headaches are near constant and can be so severe that at times she cannot walk, will lose her vision and experience extreme bouts of nausea and vomiting. The migraines can last for extended periods, including one that lasted as long as 25 days. She also has Complex Partial Seizures on an almost daily basis. These seizures give her a tingling feeling with a taste of tin in her mouth and leave her lightheaded, dizzy, nauseous and tired. These seizures can last up to 30 minutes. The Grand Mal seizures are worse. They can cause Mrs. Smith to lose consciousness for up to 30 minutes and result in her body becoming rigid and shaking.

79. In June 2010, while driving, Mrs. Smith suffered a seizure, causing an automobile accident in which the engine block went into and crushed her right leg, breaking all bones in her right ankle, causing an open compound fracture to her tibia and fibula, and a knee injury and giving her a severe concussion. She had surgery in which rods, pins and screws were inserted to repair her leg and ankle. She has had 6 surgeries to repair her knee, leg and ankle since 2010, with another surgery pending. In addition to opioids for pain, Mrs. Smith had several Cortisone injections in her knee and

¹⁸ <https://www.nccih.nih.gov/research/research-results/prevalence-and-profile-of-high-impact-chronic-pain>.

1 was prescribed Lidocaine patches, topical creams and physical therapy for her pain, all without
2 success. She also developed chronic back pain as a result of the accident and surgeries. In 2011, the
3 Social Security Administration found Mrs. Smith to be disabled as of June 25, 2010, the date of her
4 car accident.

5 80. In September 2010, Mrs. Smith's neurologist advised her that he could no longer treat
6 her seizures given their severity and that she needed to be seen by an Epileptologist right away. At
7 this point, her care was taken over by an Epileptologist and a Neurosurgeon. She was advised that she
8 would need brain surgery to try to stop the Epilepsy seizures. In July 2011, after 6 months of testing
9 which revealed that she had Mesial Temporal Lobe Sclerosis of her brain, Mrs. Smith was told that
10 the damage to her brain from this extreme form of scar tissue was so severe that she likely had 3
11 months to live. In September 2011, Mrs. Smith had surgery to remove the scar tissue on her brain.
12 The surgery did not cure her Epilepsy but did reduce its effects for a time. It also left her lethargic
13 and intensified her migraine headaches. For Mrs. Smith, the nightmare of these migraines is never
14 ending.
15

16 81. In addition to migraines and seizures, Mrs. Smith suffers from Chronic Pain Syndrome,
17 which causes pain in her joints. It is believed to result from an autoimmune disorder. She also has
18 swelling in her feet and face, which, it has been suggested, may be due to a heart defect, though her
19 doctors are unable to determine the precise cause. She also suffers from chest pain and heart
20 palpitations, the cause of which is unknown at this time.
21

22 82. Unfortunately for Mrs. Smith, traditional anti-seizure and migraine medications are not
23 an option for her. Mrs. Smith has 16 documented medical allergies, including to Triptans, specifically,
24 Sumatriptans, which are the class of medications developed to treat migraines. What this means for
25 Mrs. Smith, and many other disabled individuals suffering from high impact pain as a result of their
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1 diseases, is that a non-opioid treatment regimen is medically inappropriate. Mrs. Smith's only viable
2 option for treatment of her pain is prescription of opioids above the acute pain dosage and duration
3 recommendations. Because of the Defendants' discriminatory practices as described herein, they are
4 effectively and cruelly preventing Mrs. Smith from receiving the medical care she needs and causing
5 her to suffer unnecessarily. Even the smallest interruption in the delivery of Mrs. Smith's medication
6 can cause serious and dangerous risks to her overall health.
7

8 83. In sum, Mrs. Smith has been diagnosed with Mesial Temporal Lobe Sclerosis,
9 Intractable Epilepsy w/Grand Mal Seizures, Partial Complex Seizures, Hypothyroidism/Graves
10 Disease, Cyclical Vomiting Syndrome, Chronic Pain Syndrome, Chronic Fatigue, Peripheral Edema,
11 Asthma, Osteoarthritis, Chronic Abdominal Pain, Degenerative Disc Disease throughout her back,
12 Generalized Anxiety Disorder secondary to medical condition, Chronic Migraine and Mood Disorder
13 secondary to medical condition.
14

15 84. As a result of her conditions, Mrs. Smith is restricted in her ability to drive and has
16 difficulty lifting, squatting, bending, standing, walking, sitting, kneeling, climbing stairs, processing
17 information, concentrating and focusing. She is unable to handle household chores, such as cleaning,
18 laundry, minor repairs, taking care of the yard, on her own on a regular basis and needs assistance
19 getting dressed and bathing. She is unable to sit or stand for long periods. Since 2014, she has used
20 crutches and/or a walker for assistance when the pain from her headaches or knees and feet is severe
21 or when she is unstable due to seizures, migraines or dizziness. She no longer does any cooking
22 requiring the use of a stove. The pain from her migraines can give her insomnia and there are times
23 when she has spent 5 days without sleep. She goes outside of her house maybe 1 or 2 times a month
24 and does not go alone unless absolutely necessary. Her only regular outside activities are her monthly
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1 doctor appointments. She takes medicine which causes her to be sleepy and can cause numbness in
2 her hands and feet. Most days, Mrs. Smith is so sick she cannot shower or get dressed.

3 85. The only medications Mrs. Smith can take to provide her with any sort of relief from
4 the extreme pain are opioids. Accordingly, Mrs. Smith has been prescribed Morphine since 2011 and
5 has taken the same dose, prescribed by the same physician, a NeuroPsychiatrist specializing in
6 traumatic brain injury and pain management, since 2012.¹⁹

8 Difficulties Fulfilling Her Opioid Prescriptions

9 86. Since 2012, Susan Smith has been seen by her treating NeuroPsychiatrist generally
10 once a month. As part of his treatment for her conditions, and the pain resulting from those conditions,
11 he typically gives her a 30-day prescription for her opioid medication.

12 87. Getting her prescription filled has become an ordeal for Susan Smith. Every month is
13 a game of Russian roulette. Unlike other customers, she cannot go to the pharmacy when and where
14 it is most convenient for her. Instead, she has to plan her schedule around picking up her prescription
15 medication and begins planning a few days before her then current prescription opioid medication runs
16 out. She usually has to pick the prescription up in person, which requires help from her husband. She
17 can't use a drive through pickup lane but must go inside the store. She has to make sure neither she
18 nor her husband dress in a manner or wear certain clothes that might make them appear "suspicious"
19 to the pharmacist. She is never sure whether the pharmacies will fill her prescription one day before
20 her then current prescription opioid medication runs out or the day after. She has to expect questions
21 about her prescription and an unwillingness on the part of the pharmacist to tell her the truth about
22 whether her prescription will or can be filled, but she must be careful not to come across as
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28 ¹⁹ Mrs. Smith was initially prescribed the Vicodin in 2008 for her migraines after discovering her allergy to Triptans. After her automobile accident, her physician switched her to morphine due to her increased pain.

1 argumentative regardless of how much pain she might be in at the time. She has to be prepared to
2 travel to numerous different pharmacies and her attempts to fill her prescription frequently becomes
3 an all-day affair. She has to be prepared with some kind of plan in the event she cannot get her
4 prescription even partially filled. All of the foregoing causes her great anxiety and anguish as the end
5 of each month approaches.
6

7 88. The process of trying to get her valid prescription filled has become so burdensome as
8 to discriminate against Susan Smith solely on the basis of her disability and to deny Susan Smith
9 meaningful access to her opioid prescription medication.
10

11 Walgreens

12 89. Susan Smith lives in Castro Valley, California. There is a Walgreens pharmacy in
13 Castro Valley within 1 mile of her home. Initially, she was able to get her opioid prescriptions filled
14 at the Castro Valley Walgreens. The pharmacist at that Walgreens pharmacy was given medical
15 information about her condition and her need for the opioid medication. This information was kept in
16 a binder at the store.
17

18 90. Around 2016 or 2017, the pharmacist at the Castro Valley Walgreens refused to fill
19 Susan Smith's prescriptions anymore, referring to the new CDC Guideline and telling her that her
20 MMEs were too high per the Guideline. The pharmacist suggested she try a 24-hour Walgreens store
21 or one near a hospital. Susan Smith located a 24-hour Walgreens in Fremont, California, close to the
22 Washington Health System Hospital. The Fremont pharmacy is approximately 14 miles from her
23 home. In traffic, it can take her up to 2 hours to make the trip to the pharmacy. When she first went
24 to the Fremont Walgreens, she explained her situation to the pharmacy manager. He said he
25 understood her situation and filled her prescription. Mrs. Smith believed she would be able to continue
26 filling her prescription at the Fremont pharmacy; however, the next month, the pharmacy manager
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1 acted as though he had never seen or met her. As a result, she had to seek another pharmacy to fill her
2 prescription on that occasion.

3 91. In addition to the Fremont Walgreens, Mrs. Smith has traveled to the Walnut Creek
4 Walgreens, which is 15 miles from her house, and the Brentwood Walgreens, which is 26 miles from
5 her home to try to fill her prescriptions. With traffic, it can take her more than an hour to get to these
6 pharmacies. She has also gone to the San Leandro Walgreens, which is approximately 4 miles from
7 her home, but in a very rough neighborhood. On one occasion, the store had been robbed minutes
8 before she entered. She has also been present in that store seeking to have her prescription filled when
9 there was looting and rioting going on.
10

11 92. The pharmacists at the various Walgreens stores have offered numerous excuses for
12 refusing to fill her prescription, seeking to fill it at a lesser amount or delaying in the filling of her
13 prescriptions. Most of the reasons are pretextual in the hope that Mrs. Smith will go away and they
14 will not have to deal with her prescription. For example, sometimes she will be told the store is out
15 of stock of her medication. Occasionally, she will be told that other Walgreens locations have the
16 medication in stock, but when she goes to those pharmacies, she is told they don't have the medication
17 in stock. On one occasion, she was told to go to the Walgreens in Danville, but when she arrived after
18 making the 13-mile drive, the pharmacist at that store told her he wouldn't fill her prescription since
19 she didn't live in the area and she needed to "go back to her side of the hill."
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22 93. On another occasion, Mrs. Smith was told that her medication had to be ordered and it
23 would take 3 days. When she said she would wait the 3 days, she was then told it would take 1-2
24 weeks. On other occasions, the pharmacists will accept the prescription and tell Mrs. Smith to return
25 in a certain number of hours or days, but when she returns, they will tell her they can't fill the
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1 prescription. When she asks why they didn't call to tell her they would not fill the prescription, they
2 ignore her.

3 94. On another occasion, the pharmacist claimed Mrs. Smith's doctor misspelled morphine
4 as "morphene" and that the "IR" (immediate release) could be either CR or ER. Mrs. Smith's husband
5 had the pharmacist pull prescriptions from her doctor over the prior 12 months to prove that it was the
6 doctor's handwriting and not an error or forgery. The pharmacist then claimed it was too early to refill
7 the prescription and Mrs. Smith would have to wait until the next day. Mrs. Smith pulled out the
8 receipt showing the date when she picked up the medication the prior month which established that
9 she was not early, but the pharmacist nonetheless refused to fill the prescription. Similarly, Mrs. Smith
10 has had situations where she was required to pull out a calendar and physically count days to satisfy a
11 pharmacist that it had been 30 days since her prescription had been filled and she was out of
12 medication, only to be told the computer would not let the pharmacist release the medication.
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15 95. In a particularly egregious incident, Mrs. Smith went to the Fremont pharmacy where
16 pharmacist and pharmacy tech took her prescription to the back and loudly laughed and made fun of
17 her. They both came back to the counter and said they didn't have the full 120 pills but offered to fill
18 the script for just 4 ½ days. The pharmacist then insisted on seeing Mrs. Smith's current medication
19 bottle. There were two pills left (1 dose) and he said she would have to wait until after midnight for
20 the prescription. Mrs. Smith explained that it was an inconvenience for her to drive back to Fremont
21 in the morning to pick it up when she had already gone out of the way to fill it. He told her she could
22 take his offer or try somewhere else. Having no choice, Mrs. Smith said she would take the 4 ½ days
23 worth of pills. The pharmacist made her wait over two hours. At one point, she got up to ask the
24 pharmacist a question and the tech walked back to him and whispered: "That lady wants to talk to
25 you." He responded: "Tell the fucking bitch I'm filling her prescription." Mrs. Smith walked away
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1 and waited until midnight. The entire time she waited the pharmacist and pharmacy tech snickered
2 and made jokes about her, questioned the ICD codes, and made comments about why any person
3 would need morphine for migraines. Finally, at midnight, Mrs. Smith went up to the counter to ask if
4 she could pick up the prescription yet. The pharmacist came over and said the entire prescription had
5 been filled, less the two pills she still had. Mrs. Smith commented that she thought they didn't have
6 enough to give her 30 days of pills and he replied he "just happened" to find enough in the back. It
7 was clear they were simply hoping Mrs. Smith would leave without getting the prescription filled.
8

9 96. These incidents illustrate that Mrs. Smith is frequently given pretextual reasons for
10 refusing to fill her opioid prescription medication.
11

12 97. Mrs. Smith has had to put up with other hardships not experienced by other customers
13 seeking to fill prescriptions at Walgreens. On one occasion, the Walgreens pharmacist on duty told
14 Mrs. Smith that her doctor would need to fill out 5 detailed medical forms describing her medical and
15 treatment history and fax them back for review before the pharmacist would fill Mrs. Smith's
16 prescription. Mrs. Smith, called her physician while she was at the pharmacy and relayed the
17 pharmacist's instruction. Mrs. Smith's physician completed and faxed back the medical forms.
18 Several hours later when Mrs. Smith returned to the Walgreens pharmacy to pick up her prescription,
19 despite having received the 5 pages of medical forms from her physician, the pharmacist still refused
20 to fill Mrs. Smith's prescription. The Walgreens pharmacist informed Mrs. Smith that she would not
21 fill her opioid prescription because her doctor had not dotted the "i" in the word morphine. At no time
22 during the several phone calls with Mrs. Smith's physician did she inform the physician that the "dot"
23 was missing above the "i" in morphine. Nor did the pharmacist alert Mrs. Smith to this fact hours
24 before when she had initially come to have her prescription filled. Instead, the pharmacist just refused
25 to fill the prescription.
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1 98. Mrs. Smith contacted Walgreens corporate to complain about the incident. Without
2 authorization, the Walgreens employee told Mrs. Smith he was “looking at her prescription history.”
3 After his review of her prescription history, Mrs. Smith detected a change in the employee’s demeanor.
4 He immediately became dismissive of her plight, telling her “we filled it last month, so what?” After
5 learning that Mrs. Smith is a high impact chronic pain patient and has a prescription for opioids to
6 treat that chronic pain, the Walgreens employee acted as if Mrs. Smith was a nuisance or a drug addict.

7 99. In 2017, after just having had orthopedic surgery, the orthopedic physician prescribed
8 her additional pain medications due to her severe medical allergies and pre-existing chronic pain
9 condition. The physician told Mrs. Smith to tell the pharmacist to call him so he could explain her
10 medical condition and the reason for the prescription. Rather than pick up the phone and contact her
11 physician as Mrs. Smith was instructed and had requested, the Walgreens pharmacist just flatly refused
12 to call or fill the prescription; telling Mrs. Smith “maybe you should try rehab instead of pain meds.”

13 100. On a couple occasions, Walgreens would not fill her prescription because her doctor
14 had not written an ICD code with and on the prescription. Upon returning to Walgreens with the ICD
15 code written on the prescription, the pharmacist still refused to fill the prescription because the
16 pharmacist did not agree with her doctor’s prescribing of Morphine for the ICD codes he used. On
17 another occasion while using the drive thru drop off/pick up at Walgreens, the pharmacist said
18 Walgreens had her medication in stock and then proceeded to ask if she would like to fill a prescription
19 for Narcan at the same time. Mrs. Smith had no idea what Narcan was and declined. Because Mrs.
20 Smith declined the Narcan, the pharmacist gave the prescription back refusing to fill it and walked
21 away from the window so Mrs. Smith could not question her any further.
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1 101. These are not isolated incidents. Each month, Mrs. Smith is treated as an “addict.”
2 Most recently, her husband was accused of being a liar and a thief when he tried to pick up her opioid
3 prescription.

4 102. In addition to the foregoing, several years ago, after realizing that many insurance
5 companies would not cover the cost of her opioid prescription, Mrs. Smith learned about and joined
6 the Walgreens Prescription Saving Club. Walgreens markets this club not as insurance but as a savings
7 club for prescription medications.

8 103. To signup, Mrs. Smith had to pay a \$25 yearly fee. Walgreens represented that Mrs.
9 Smith would save up to 80% on her prescriptions, and for a while she in fact did. For example,
10 normally her morphine prescription without subsidies costs \$400. With the Prescription Savings Club,
11 Mrs. Smith’s prescription cost her only \$60. Without notice or reason, Mrs. Smith was refused the
12 discount on her morphine prescription in July 2020 and was told that as of July 2020, Walgreens would
13 no longer accept and apply the Prescription Savings Club discount to her prescription. In August
14 2020, Walgreens did apply the discount, but then in the past couple of months, Mrs. Smith has been
15 told that the discount would not apply to her medication, leaving her uncertain as to the applicability
16 of the discount in the future.

17 104. Month after month, year after year, Mrs. Smith has been subjected to the above-
18 described harassment and discrimination by Walgreens for no reason other than the fact that she has
19 high impact chronic pain and is prescribed opioids to treat it. Mrs. Smith frequently travels to two to
20 four different Walgreens pharmacies a month to try to get her prescription filled, none of which are
21 close by or convenient to her home. Sometimes, she is denied by being simply told the prescription
22 cannot be filled because she does not live in that neighborhood. Other times her prescription is refused
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1 on the basis that insurance will not cover the full amount for what she is prescribed, notwithstanding
2 the fact that she offers to pay cash in that instance.

3 105. Walgreens's discriminatory actions and harassment have subjected Mrs. Smith to
4 unnecessary stress. Every month she has to endure the anxiety of what excuse or beratement she will
5 have to go through to try to get her prescription filled. Every month she has to check the calendar to
6 make sure the date is correct; to make sure she is in town when her prescription comes due; and has
7 to count each pill to make sure the count is spot on, as Walgreens has made her to feel like a pariah,
8 even demanding that she bring in her pills to prove how many she has left.
9

10 106. Walgreens has acted intentionally and with deliberate indifference to the strong
11 likelihood that a violation of federally protected rights would result from the implementation of their
12 foregoing policies, practices and procedures. Walgreens knew that harm to Mrs. Smith's federally
13 protected right was substantially likely and failed to act on that likelihood.
14

15 107. Mrs. Smith has suffered compensatory damages due to Walgreens' intentional
16 discrimination and deliberate indifference. Since at least 2017, at least once a month, she and her
17 husband have to spend hours driving around looking for a Walgreens pharmacy that will fill her
18 prescriptions for opioid medication despite the fact that there is a Walgreens pharmacy close to her
19 home. In addition to the pain-and-suffering she experiences in having to undertake these trips and her
20 mental anguish and fear wondering where and whether she will be able to get her prescriptions for
21 opioid medication filled, Walgreens' actions have caused her to incur unnecessary increased expense
22 for gas and unnecessary wear and tear of her car.
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25 108. If Walgreens ended its discrimination, Mrs. Smith would definitely seek to have her
26 prescriptions for opioid medication filled at Walgreens.
27

28 Costco

1 109. Similarly, Mrs. Smith has had her prescriptions for opioid medication rejected without
2 explanation by Costco. There are Costco warehouses located in Danville and Livermore, Ca. near her
3 home. At one of the warehouses, she presented her prescription for opioid medication and the
4 pharmacist would not entertain filling it, giving it back to her without explanation. Her husband, who
5 was with her, pleaded with the pharmacist to fill the prescription, but was flatly told “no.” At the other
6 warehouse, Mrs. Smith tried talking to the pharmacy manager, who told her that Costco did not sell
7 her medication, then walked away leaving her prescription on the counter. Upon information and
8 belief, that reason was pretextual.

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10 110. On other occasion, Mrs. Smith tried to fill her prescription at the Danville store. She
11 handed the prescription and her ID to the woman behind the counter and was asked for her Costco
12 card. Mrs. Smith told the woman she didn’t have one with her. The woman stated that a Costco card
13 was necessary to fill her type of prescription. Mrs. Smith’s mother was with her and pulled out her
14 Costco card. The woman replied that the card must be Mrs. Smith’s own personal card with her
15 picture, and because she didn’t have the physical card, they could not even tell her if they had the
16 medication on hand. Upon information and belief, that reason was pretextual.

17
18 111. Mrs. Smith has also tried to fill her prescription at the Costco in Concord because it is
19 near her doctor’s office, but was unsuccessful.

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21 112. Mrs. Smith and/or her family members continue to shop for other items weekly at the
22 Costco warehouses located in Danville and Livermore, Ca. Given the flat rejection of her prescriptions
23 for opioid medication, Mrs. Smith considers it futile to seek to have her prescriptions filled at Costco.

24
25 113. Costco acted intentionally and with deliberate indifference to the strong likelihood that
26 a violation of federally protected rights would result from the implementation of their foregoing
27 policies, practices and procedures. Costco knew that harm to Mrs. Smith’s federally protected right
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was substantially likely and failed to act on that likelihood. Costco's discriminatory actions and harassment have subjected Mrs. Smith to unnecessary stress, emotional distress and mental anguish. However, if Costco ended its discrimination, Mrs. Smith would definitely also seek to have her prescriptions for opioid medication filled at Costco as well as Walgreens.

114. As a direct and proximate result of both Defendants' delays and refusals of Mrs. Smith's prescription opioids, Mrs. Smith has/will suffer(red) debilitating pain and neurological compromise that is searing, disabling and medically dangerous.

XI.

CAUSES OF ACTION

COUNT I

Violation of Americans with Disabilities Act (42 U.S.C. §12101 *et seq*)

115. Plaintiff realleges and adopts paragraphs 1-114 above as if fully set forth herein.

116. Title III of the ADA provides that "No individual shall be discriminated against on the basis of disability in the full and equal enjoyment of the goods, services, facilities, privileges, advantages, or accommodations of any place of public accommodation by any person who owns, leases (or leases to), or operates a place of public accommodation." 42 U.S.C. §12182(a).

117. Plaintiff is disabled and has physical or mental impairments that substantially limit one or more of her major life activities within the meaning of the ADA.

118. The Members of the National Class and the California Subclass are also disabled within the meaning of the ADA. Patients with valid opioid prescriptions exceeding either the CDC Guideline dosage or duration thresholds are prescribed such medication because they suffer from conditions which render them disabled within the meaning of the ADA. Such patients tend to be either High

1 Impact chronic pain patients, defined as having pain that lasts 3 months or longer accompanied by at
 2 least one major activity restriction,²⁰ cancer patients, or patients receiving palliative care.

3 119. Defendants own, lease and/or operate places of public accommodation within the
 4 meaning of the ADA.

5 120. By its clear text, Title III requires a public accommodation to provide individuals with
 6 disabilities more than simple physical access to the accommodation's facilities. Congress recognized
 7 that "individuals with disabilities continually encounter various forms of discrimination" including
 8 not only barriers to physical access, but also other forms of exclusion and "relegation to lesser services,
 9 programs, activities, benefits, jobs, or other opportunities." 42 U.S.C. §12101(a)(5); *see also* H.R.
 10 Rep. No. 485, Pt. 2, 101st Cong., 2d Sess. 35-36 (1990) ("lack of physical access to facilities" was
 11 only one of several "major areas of discrimination that need to be addressed"); H.R. Rep. No. 485, Pt.
 12 3, 101st Cong., 2d Sess. 54 (1990) ("It is not sufficient to only make facilities accessible and usable;
 13 this title prohibits, as well, discrimination in the provision of programs and activities conducted by the
 14 public accommodation.").

15 121. For that reason, the Act applies not only to barriers to physical access to business
 16 locations, but also to any policy, practice, or procedure that operates to deprive or diminish disabled
 17 individuals from the full and equal enjoyment of the privileges and services offered by the public
 18 accommodation to the public at large. 42 U.S.C. §12182. Thus, a public accommodation may not
 19 have a policy or procedure that specifically excludes individuals with disabilities from services. 42
 20 U.S.C. §12182(b)(1)(A)(i).

21 122. The statute also defines "discrimination" as including:

22 the imposition or application of eligibility criteria that screen out or tend to screen out an
 23 individual with a disability . . . from fully and equally enjoying any goods, services
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 29 ²⁰ <https://www.nccih.nih.gov/research/research-results/prevalence-and-profile-of-high-impact-chronic-pain>.

1 facilities, privileges, advantages, or accommodations, unless such criteria can be shown to
2 be necessary for the provision of the goods, services, facilities, privileges, advantages, or
accommodations being offered

3 42 U.S.C. §12182(b)(2)(A)(i). The commentary to the implementing regulations explains that this
4 provision “makes it discriminatory to impose policies or criteria that, while not creating a direct bar to
5 individuals with disabilities, indirectly prevent or limit their ability to participate.” 28 C.F.R. Pt. 36,
6 App. B, p. 641 (commentary to 28 C.F.R. 36.301).

7
8 123. A public accommodation must also make reasonable modifications to a policy, practice
9 or procedure that has the consequence of denying such individuals access to its services unless making
10 a reasonable modification would fundamentally alter the nature of the services. 42 U.S.C.
11 §12182(b)(2)(A)(ii).

12
13 124. Because Defendants operate places of public accommodation, they may not
14 discriminate against individuals with disabilities “in the full and equal enjoyment” of the goods,
15 services, facilities, privileges, advantages, or accommodations” they offer. This means, among other
16 things, that Defendants generally may not impose or apply unnecessary “eligibility criteria that screen
17 out or tend to screen out an individual with a disability” from filling valid prescriptions for necessary
18 medication legally prescribed. 42 U.S.C. §12182(b)(2)(A)(i). Defendants must make “reasonable
19 modification in policies, practices, or procedures, when such modifications are necessary to afford
20 such services [or] privileges . . . to individuals with disabilities” unless doing so would fundamentally
21 alter the nature of the goods, services, facilities, privileges, advantages, or accommodations. 42 U.S.C.
22 §12182(b)(2)(A)(ii). Such a change in Defendants’ policies as applied to Plaintiff and the Members
23 of the National Class and California Subclass would not be a fundamental alteration.

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26 125. The Walgreens and Costco Policies each discriminate against Plaintiff, and the
27 Members of the National Class and the California Subclass, on the basis of their disability and deprive
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1 them of the full and equal enjoyment of the goods, services, facilities, privileges, advantages, or
2 accommodations of the places of public accommodation owned, leased and/or operated by
3 Defendants.

4 126. Under the Walgreens and Costco Opioid Dispensing Policies, persons with valid
5 prescriptions which exceed the dosage and/or duration thresholds of the CDC Guideline are treated
6 differently and do not have full and equal enjoyment of, or meaningful access to, the Walgreens and
7 Costco retail pharmacies as do other people seeking to fill prescriptions for medication, whether opioid
8 or non-opioid. The Walgreens and Costco Opioid Dispensing Policies apply exclusively to persons
9 who are disabled within the meaning of the ADA. The Walgreens and Costco Opioid Dispensing
10 Policies are not facially neutral because they draw a distinction based on a trait more likely to be
11 applicable to disabled persons, i.e., disabled persons are more likely to require opioid prescriptions
12 which exceed the dosage and duration thresholds of the CDC Guideline than non-disabled persons. In
13 addition, the Walgreens and Costco Opioid Dispensing Policies treat individuals differently on the
14 basis of seemingly neutral criteria that are so closely associated with disabled persons that
15 discrimination on the basis of such criteria, i.e., the need for opioid prescriptions exceeding the CDC
16 Guideline dosage and/or duration thresholds, is, constructively, facial discrimination (referred to as
17 “proxy discrimination”). *See Davis v. Guam*, 932 F. 3d 822, 837 (9th Cir. 2019). For example,
18 discriminating against individuals with gray hair is a proxy for age discrimination because the fit
19 between age and gray hair is sufficiently close. In the alternative, the Walgreens and Costco Opioid
20 Dispensing Policies have a disparate impact on persons who are disabled within the meaning of the
21 ADA. Walgreens and Costco are also required to make reasonable modifications to their respective
22 Opioid Dispensing Policies, Practices and Procedures to not discriminate against disabled persons,
23 such as Susan Smith and the National Class and California Subclass she seeks to represent.
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1 127. Disability discrimination can be established through (1) disparate treatment,
2 (2) disparate impact and/or (3) failure to make a reasonable modification of policies, practices or
3 procedures.

4 128. The test for disparate treatment is deliberate indifference, which requires knowledge
5 that a harm to a federally protected right is substantially likely and a failure to act upon that the
6 likelihood. When Walgreens and Costco adopted the dosage and duration limits from the CDC
7 Guideline as part of their respective Opioid Dispensing Policies, they knew that the Guideline was
8 directed to clinicians and not pharmacists, that it was never intended for the purpose for which they
9 were using it, that it was only a recommendation and that the dosage and duration limits were meant
10 for acute pain and people just starting opioid medication. Walgreens and Costco knew that applying
11 these limits to persons presenting valid opioid prescriptions exceeding those limits and who were not
12 starting opioid medication was an inappropriate application of the CDC Guideline and that it was
13 substantially likely to impact disabled persons seeking to have those valid prescriptions filled.
14 Nonetheless, even after public complaints by the AMA, the CDC's own warning that its Guideline
15 should not be misapplied and complaints from their respective customers, neither Walgreens nor
16 Costco took any action to prevent their misapplication of the Guideline to disabled persons.
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18 129. The Walgreens and Costco Policies also each disparately impact disabled persons. The
19 Walgreens and Costco Policies each treat patients with valid opioid prescriptions exceeding the dosage
20 and duration limits in the CDC Guideline differently from other patients seeking to fill prescriptions.
21 Those with prescriptions exceeding the dosage and/or duration limits in the CDC Guideline are
22 disabled within the meaning of the ADA and are substantially less likely to get their prescriptions
23 filled as written than are those whose prescriptions for opioids do not exceed the dosage and/or
24 duration limits in the CDC Guideline and those with non-opioid prescriptions. In 2018, for example,
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1 there were 168,158,611 opioid prescriptions issued in the United States. Of these, 59,492,722, or
2 35.37%, were for more than 7 days. Additionally, 25,769,022 prescriptions, or 15.32%, were for
3 dosages exceeding 50 MME and 12,597,565, or 7.5%, exceeded 90 MME.²¹ In 2018, Walgreens had
4 a market share of prescription drug revenue of 17.5% and Costco had a market share of 0.6%.²² Thus,
5 a substantial number of prescriptions written in 2018 were/would have been subjected to the dosage
6 and/or duration limits in the Walgreens and Costco Policies and those prescriptions were written for
7 people who disproportionately qualify as disabled within the meaning of the ADA.
8

9 130. Rather than focusing on whether there has been disparate treatment or disparate impact
10 discrimination under the ADA (and also under the Rehabilitation Act), the U.S. Supreme Court and
11 other Courts have asked whether disabled persons are denied meaningful access. Here, Plaintiff, and
12 the National Class and California Subclass she seeks to represent, have been, and are being, denied
13 meaningful access to their valid prescription opioid medication which exceeds the dose and/or duration
14 limits of the CDC Guideline. They are unable to get their valid prescriptions filled in the same manner
15 as are people with opioid prescriptions that do not exceed the dose and/or duration limits of the CDC
16 Guideline and people with non-opioid prescriptions. Their access is not meaningful because at any
17 given time, their valid prescription might be refused, might be filled differently than as written, they
18 might be blacklisted, there may be other requirements imposed upon them and/or they may be forced
19 to drive to numerous different pharmacies to attempt to get their valid prescription filled, all while
20 suffering from the effects of being denied their prescription medication. The Walgreens and Costco
21 Policies, along with the training and implementing procedures and practices, expressly and implicitly,
22 incentivize the Walgreens and Costco pharmacists to not fill prescriptions exceeding the CDC
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28 ²¹ <https://www.cdc.gov/drugoverdose/pdf/pubs/2018-cdc-drug-surveillance-report.pdf>, Table 1B.

²² <https://www.drugchannels.net/2019/02/the-top-15-us-pharmacies-of-2018-m.html>.

1 Guideline dosage and/or duration thresholds as those prescriptions are written. The patients presenting
2 such prescriptions, unlike other customers filling prescriptions at Walgreens and Costco, can never be
3 sure whether their prescriptions will be filled or how they will be treated by the pharmacist and staff.
4 They have to dress certain ways before going to the pharmacies, avoid paying in cash if possible, avoid
5 using convenient drive through options and take other such steps to improve the chance of their
6 prescriptions being filled. They may be pressured or required to agree to a lower dosage or duration
7 of their prescription medication than what is prescribed. In addition, they are typically never told the
8 true reason why their prescriptions are not being filled or not being filled as written and are often told
9 nothing or given pretextual reasons.
10

11 131. The ADA provides that discrimination also includes “a failure to make reasonable
12 modifications in policies, practices, or procedures, when such modifications are necessary to afford
13 such goods, services, facilities, privileges, advantages, or accommodations to individuals with
14 disabilities.” 42 U.S.C. §12182(b)(2)(A). The Department of Justice published a Technical
15 Assistance Manual to address compliance with Title III of the ADA, which provides several
16 illustrations of this requirement, including the following:
17
18

19 ILLUSTRATION 3: A retail store has a policy of not taking special orders for out-of-stock
20 merchandise unless the customer appears personally to sign the order. The store would be
21 required to reasonably modify its procedures to allow the taking of special orders by phone
22 from persons with disabilities who cannot visit the store. If the store's concern is obtaining
a guarantee of payment that a signed order would provide, the store could, for example,
take orders by mail or take credit card orders by telephone from persons with disabilities.²³

23 The Technical Assistance Manual also provides that: “A public accommodation may not impose
24 eligibility criteria that either screen out or tend to screen out persons with disabilities from fully and
25
26
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28

²³ <https://www.ada.gov/taman3.html>, III-4.2100.

equally enjoying any goods, services, privileges, advantages, or accommodations offered to individuals without disabilities.” It includes the following illustrations:

ILLUSTRATION 1: A restaurant has an unofficial policy of seating individuals with visible disabilities in the least desirable parts of the restaurant. This policy violates the ADA because it establishes an eligibility criterion that discriminates against individuals with certain disabilities and that is not necessary for the operation of the restaurant. The restaurant may not justify its policy on the basis of the preferences of its other customers.

ILLUSTRATION 2: A parking garage refuses to allow vans to park inside even though the garage has adequate roof clearance and space for vans. Although the garage operator does not intend to discriminate against individuals with disabilities, the garage's policy unnecessarily tends to screen out people with certain mobility impairments who, in order to have enough space for mobility aids such as wheelchairs, use vans rather than cars.²⁴

132. Walgreens and Costco are each required to reasonably modify their respective Opioid Dispensing Policies, and their practices and procedures implementing those policies, necessary to afford goods, services, facilities, privileges, advantages, or accommodations to individuals with disabilities, such as Plaintiff and the putative National Class and California Subclass. The improper use of the dosage and duration thresholds in the CDC Guideline acts as de facto eligibility criteria that screen out or tend to screen out persons with disabilities from fully and equally enjoying any goods, services, privileges, advantages, or accommodations offered to individuals without disabilities. Thus, Plaintiff and the putative National Class and California Sub Class do not have a similar or “like” experience as non-disabled persons presenting prescriptions for non-opioid medication or opioid medication which does not exceed the dosage and/or duration thresholds in the CDC Guideline.

133. Walgreens and Costco are each aware of the need to modify their respective Opioid Dispensing Policies, and their practices and procedures implementing those policies. The language of the CDC Guideline makes it obvious that the Guideline was not intended to be used as adopted by Walgreens and Costco. Even if not obvious, the Guideline has been publicly criticized by

²⁴ <https://www.ada.gov/taman3.html>, III-4.1100.

1 organizations such as the AMA and the CDC itself publicly warned against misapplication of its
2 Guideline. In addition, Plaintiff has specifically complained to Walgreens' corporate headquarters, to
3 Walgreens pharmacy managers and to Costco pharmacy managers about their respective Opioid
4 Dispensing Policies, Practices and Procedures. Upon information and belief, numerous other disabled
5 persons and/or their treating physicians have also complained to Walgreens and Costco about their
6 respective Opioid Dispensing Policies, Practices and Procedures and requested reasonable
7 modification of the same. In the alternative, requesting reasonable modification would be futile.
8

9 134. Without intending to limit the relief to which she is entitled, Plaintiff seeks a
10 modification to the Walgreens and Costco Opioid Dispensing Policies, Practices and Procedures so
11 that valid opioid prescriptions for legitimate medical treatment exceeding the dosage and/or duration
12 thresholds in the CDC Guideline will be filled as written. Specifically, the Policies should be modified
13 to cease use of the CDC Guideline inappropriately and should not allow or require the pharmacist to
14 re-diagnose the patient or second guess the treating physician. In addition, if a patient's opioid
15 prescription is not filled or not filled as written, the patient should be given the true reason for such
16 decision in writing, or at least verbally.
17
18

19 135. Defendants' conduct is ongoing and continuous, and Plaintiff, and the Members of the
20 National Class and the California Subclass, have been harmed and continue to be harmed by
21 Defendants' conduct. Unless Defendants are restrained from continuing their ongoing and continuous
22 course of conduct, Defendants will continue to violate the ADA and will continue to inflict injury
23 upon Plaintiff and the Members of the National Class and the California Subclass.
24

25 136. Plaintiff, and the Members of the National Class and the California Subclass, are
26 entitled to injunctive relief and reasonable attorney's fees and costs from Defendants for their violation
27
28

of the ADA. Specifically, Plaintiff and the Members of the National Class and the California Subclass request this Court:

- a. Enjoin Defendants from refusing to dispense opioid medication as prescribed when presented with valid opioid prescriptions for legitimate medical treatment;
- b. Enjoin Defendants from making, and/or allowing to be made, the decision of whether to fill a valid opioid prescription by someone other than a medical doctor licensed to practice medicine;
- c. Order Defendants to revise their Opioid Dispensing Policies, Practices and Procedures, and train their employees, agents, representatives, contractors and staff on such policies, to not inappropriately use the CDC Guideline dosage and/or duration thresholds as a basis for refusing to fill valid opioid prescriptions, refusing to fill such prescriptions as written or imposing some other requirement before the prescription is filled;
- d. Order Defendants to revise their Opioid Dispensing Policies, Practices and Procedures, and train their employees, agents, representatives, contractors and staff on such policies, to require that patients be informed of the true reason why their opioid prescriptions are not being filled, not being filled as written or some other requirement is being imposed before filling the prescription;
- e. Order Defendants to produce and explain their use of all databases and data analytics employed in connection with patients presenting prescriptions for opioid medication which exceed the CDC Guideline dosage and/or duration thresholds;
- f. Order Defendants to identify Members of the National Class and the California Subclass who have been blacklisted, flagged or otherwise included on a list or database as potentially abusing opioid medication;
- g. Order Defendants to pay Plaintiff's and the Class' reasonable attorney's fees and costs; and/or
- h. Order all other relief to which Plaintiff, and the Members of the National Class and the California Subclass, are justly entitled.

COUNT II

Violation of Section 504 of the Rehabilitation Act of 1973 (29 U.S.C. §794)

137. Plaintiff realleges and adopts paragraphs 1-114 above as if fully set forth herein.

138. At all times relevant to this action, Section 504 of the Rehabilitation Act of 1973, 29 U.S.C. §794, was in full force and effect in the United States.

1 139. The Rehabilitation Act forbids programs or activities receiving Federal financial
2 assistance from, among other things, discriminating against otherwise qualified individuals with
3 disabilities.

4 140. Plaintiff is disabled and has physical or mental impairments that substantially limit one
5 or more of her major life activities within the meaning of the Rehabilitation Act.

6
7 141. The Members of the National Class and the California Subclass are also disabled within
8 the meaning of the Rehabilitation Act. Patients with valid opioid prescriptions exceeding either the
9 CDC Guideline dosage and/or duration thresholds are prescribed such medication because they suffer
10 from conditions which render them disabled within the meaning of the ADA. Such patients tend to
11 be either High Impact chronic pain patients, defined as having pain that has lasted 3 months or longer
12 accompanied by at least one major activity restriction, such as being unable to work outside the home,
13 go to school, or do household chores, cancer patients or patients receiving palliative care and patients.

14
15 142. Upon information and belief, Defendants receive Federal financial assistance from the
16 United States Department of Health and Human Services, including Medicare provider payments from
17 the centers for Medicare/Medicaid Services under Title XVIII, Part D of the Social Security Act, 42
18 U.S.C. §1395 *et seq.* In addition, Costco provides a Mortgage Program for Costco Members²⁵, which
19 mortgages receive, upon information and belief, Federal financial assistance through various
20 Governmental entities.

21
22 143. For the same reasons alleged in Count I, Defendants, through their discriminatory
23 practices towards the Plaintiff and the Members of the National Class and the California Subclass,
24 based upon their disabilities and solely by reason of their disabilities, have violated and continue to
25 violate the Rehabilitation Act by, *inter alia*, denying disabled individuals, including Plaintiff and the
26

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25 <https://www.costco.com/mortgage-services.html>.

1 Members of the National Class and the California Subclass, the full and equal goods, services,
2 facilities, privileges, advantages or accommodations of their retail pharmacies throughout the United
3 States.

4 144. Defendants' conduct has harmed Plaintiff and the Members of the National Class and
5 the California Subclass and will continue to harm Plaintiff and the Members of the National Class and
6 the California Subclass. Unless Defendants are restrained from continuing their ongoing and
7 continuous course of conduct, Defendants will continue to violate the Rehabilitation Act and will
8 continue to inflict injury upon Plaintiff and the Members of the National Class and the California
9 Subclass. Plaintiff, and the Members of the National Class and the California Subclass, are entitled to
10 injunctive relief and reasonable attorney's fees and costs from Defendants for their violation of Section
11 504 of the Rehabilitation Act. Plaintiff and the Members of the National Class and the California
12 Subclass request this Court:
13
14

- 15 a. Enjoin Defendants from refusing to dispense opioid medication as prescribed when
16 presented with valid opioid prescriptions for legitimate medical treatment;
- 17 b. Enjoin Defendants from making, and/or allowing to be made, the decision of whether to
18 fill a valid opioid prescription by someone other than a medical doctor licensed to practice
19 medicine;
- 20 c. Order Defendants to revise their Opioid Dispensing Policies, Practices and Procedures, and
21 train their employees, agents, representatives, contractors and staff on such policies, to not
22 inappropriately use the CDC Guideline dosage and/or duration thresholds as a basis for
23 refusing to fill valid opioid prescriptions, refusing to fill such prescriptions as written or
24 imposing some other requirement before the prescription is filled;
- 25 d. Order Defendants to revise their Opioid Dispensing Policies, Practices and Procedures, and
26 train their employees, agents, representatives, contractors and staff on such policies, to
27 require that patients be informed of the true reason why their opioid prescriptions are not
28 being filled, not being filled as written or some other requirement is being imposed before
filling the prescription;
- e. Order Defendants to produce and explain their use of all databases and data analytics
employed in connection with patients presenting prescriptions for opioid medication which
exceed the CDC Guideline dosage and/or duration thresholds;

- f. Order Defendants to identify Members of the National Class and the California Subclass who have been blacklisted, flagged or otherwise included on a list or database as potentially abusing opioid medication
- g. Order Defendants to pay Plaintiff's and the Class' reasonable attorney's fees and costs; and/or
- h. Order all other relief to which Plaintiff, and the Members of the National Class and the California Subclass, are justly entitled.

145. In addition to injunctive relief, Defendants' conduct has caused damages to Plaintiff and the Members of the National Class and the California Subclass, which they are entitled to recover.

COUNT III
Violation of the Anti-Discrimination
Provisions of the Affordable Care Act
(42 U.S.C. §18116)

146. Plaintiff realleges and adopts paragraphs 1-114 above as if fully set forth herein.

147. Section 1557 of the Patient Protection and Affordable Care Act ("ACA") (codified at 42 U.S.C. §18116) was established to combat healthcare discrimination by any health program, healthcare entity, or activity that receives federal funding. This Act of Congress makes it illegal to discriminate against individuals based upon their race, national origin, gender, age, or disability. Section 1557 of the ACA protects individuals from discrimination in any health program or activity of a recipient of federal financial assistance, such as hospitals, clinics, employers, retail community pharmacies or insurance companies that receive federal money. Section 1557 specifically extends its discrimination prohibition to entities that receive federal financial assistance in the form of contracts of insurance, credits, or subsidies, as well as any program or activity administered by an executive agency, including federal health programs like Medicare, Medicaid, and CHIP.

148. 42 U.S.C. §18116, ACA §1557, provides in pertinent part as follows:

(a) . . . an individual shall not, on the ground prohibited under . . . section 504 of the Rehabilitation Act of 1973 (29 U.S.C. 794), be excluded from participation in, be denied the benefits of, or be subjected to discrimination under, any health program or activity, any part of which is receiving Federal financial assistance,

including credits, subsidies, or contracts of insurance, or under any program or activity that is administered by an Executive Agency or any entity established under this title (or amendments). The enforcement mechanisms provided for and available under such title VI, title IX, section 504, or such Age Discrimination Act shall apply for purposes of violations of this subsection.

ACA § 1557, 42 U.S.C. §18116(a)

149. Under 42 U.S.C. §1396r-8(k)(10), "Retail Community Pharmacy" means an independent pharmacy, a chain pharmacy, a supermarket pharmacy, or a mass merchandiser pharmacy that is licensed as a pharmacy by the State and that dispenses medications to the general public at retail prices.

150. Recipients of Federal financial assistance, such as Defendants, are prohibited from providing "any service, financial aid, or other benefit to an individual which is different, or is provided in a different manner, from that provided to others under the program." *See* 45 C.F.R. §80.3(a)(ii). Federal financial assistance has been interpreted and enforced to cover a broad range of programs receiving federal funds.

151. Defendants are subject to §1557 due to the fact that, upon information and belief, they receive Federal financial assistance from the United States Department of Health and Human Services, including Medicare provider payments from the centers for Medicare/Medicaid Services under Title XVIII, Part D of the Social Security Act, 42 U.S.C. §1395 *et seq.* In addition, Costco provides a Mortgage Program for Costco Members²⁶, which mortgages receive Federal financial assistance through various Governmental entities.

152. Defendants meet the qualifications for being a "health program or activity, any part of which is receiving Federal financial assistance" under §1557(a).

²⁶ <https://www.costco.com/mortgage-services.html>.

1 153. Furthermore, Walgreens represents that it is subject to §1557 of the ACA, and under
2 that law:

3 Walgreens complies with applicable civil rights laws and does not discriminate,
4 exclude people or treat them differently on the basis of race, color, national origin,
5 age, sex, **disability** or any other legally protected characteristic.²⁷

6 154. Plaintiff and the Members of the National Class and the California Subclass are
7 disabled under both the ADA and §504 of the Rehabilitation Act.

8 155. For the same reasons alleged in Count I and II, the discriminatory actions of the
9 Defendants alleged herein were undertaken on the basis of and solely by reason of Plaintiff's
10 disabilities and the disabilities of the Members of the National Class and the California Subclass. In
11 addition, due to Defendants' acts of discrimination, Plaintiff and the Members of the National Class
12 and the California Subclass have not been provided meaningful access to their life-sustaining
13 medications.
14

15 156. Defendants' actions have violated and continue to violate §1557(a) of the Affordable
16 Care Act by intentionally causing Plaintiff and the Members of the National Class and the California
17 Subclass to "be excluded from participation in, be denied the benefits or, or be subjected to
18 discrimination under any health program or activity, any part of which is receiving Federal financial
19 assistance" based on disability which is a prohibited ground of discrimination under Title IX.
20

21 157. Plaintiff and the Members of the National Class and the California Subclass have
22 suffered damages by this violation of §1557(a) in the denial of access to necessary medical care and/or
23 services including, though not limited to, the filing and receipt of their valid opioid prescription
24 medication.
25

26
27
28 ²⁷ See <https://www.walgreens.com/topic/information/access-to-services.jsp> (emphasis added).

158. Plaintiff and the Members of the National Class and the California Subclass request Declaratory and injunctive relief as set forth in Counts I and II herein to protect their rights under §1557(a), and to remedy the Defendants' continued violation of §1557(a).

159. Plaintiff and the Members of the National Class and the California Subclass have been harmed as a result of Defendants' conduct and are entitled to compensatory damages, injunctive relief, attorneys' fees and costs, and all other additional appropriate relief as may be available under this cause of action and the applicable law.

COUNT IV
Violation of Unruh Civil Rights Act
(Cal. Civ. Code §51, *et seq.*)

160. Plaintiff realleges and adopts paragraphs 1-114 above as if fully set forth herein. This claim is also brought on behalf of the Members of the California Subclass.

161. The Unruh Civil Rights Act, California Civil Code §51(b), provides: "All persons within the jurisdiction of this state are free and equal, and no matter what their sex, race, color, religion, ancestry, national origin, disability, medical condition, genetic information, marital status, or sexual orientation are entitled to the full and equal accommodations, advantages, facilities, privileges, or services in all business establishments of every kind whatsoever." Additionally, pursuant to §51(f) of the Unruh Civil Rights Act, "a violation of the right of any individual under the federal Americans with Disabilities Act...shall also constitute a violation the Act."

162. Defendants' discriminatory conduct alleged herein includes, *inter alia*, the violation of the rights of persons with disabilities set forth in Title III of the ADA and therefore also violates the Unruh Act. Cal. Civ. Code §51(f).

163. As described above, the discriminatory acts of Defendants, in their refusal to fill valid opioid prescriptions and/or refusing to apply bargained for savings for previously covered

1 medications, have denied Mrs. Smith and the Members of the California Subclass access and service
2 to the medications to which they are entitled.

3 164. Defendants' conduct violates the Unruh Act because their policies and practices deny
4 Plaintiff and the Members of the California Subclass the full and equal accommodations, advantages,
5 facilities, privileges, and services of Defendants' business establishment on the basis of their
6 disabilities.
7

8 165. Defendants operate business establishments within the jurisdiction of the State of
9 California and are obligated to comply with the provisions of the Unruh Civil Rights Act.

10 166. Pursuant to §51(a) of the Unruh Civil Rights Act, anyone who denies, aids or incites a
11 denial, or makes any discrimination or distinction contrary to the Unruh Act, Civil Code §51, is liable
12 for each and every offense for the actual damages, and any amount that may be determined by a jury,
13 or a court sitting without a jury, up to a maximum of three times the amount of actual damage but in
14 no case less than four thousand dollars (\$4,000), and any attorney's fees that may be determined by
15 the court in addition thereto.
16

17 167. Additionally, Plaintiff and the Members of the California Subclass are entitled to
18 injunctive relief to remedy Defendants' discrimination, as well as damages for past harm, attorney's
19 fees, and costs, and all other additional appropriate relief as may be available under this cause of
20 action and the applicable law.
21

22 XII.

23 JURY DEMAND

24 168. Plaintiff and the Members of the National Class and the California Subclass request a
25 jury trial on all issues triable by a jury.
26

27 XIII.

PRAYER FOR RELIEF

WHEREFORE, Plaintiff, on behalf of herself and the Members of the National Class and the California Subclass, prays for:

1. An Order certifying the Class proposed by Plaintiff, naming Plaintiff as Class representative of the National Class and the California Subclass, and appointing her counsel as Class counsel of the National Class and the California Subclass;
2. A declaratory judgment that Defendants are in violation of the ADA, the ACA, the Rehabilitation Act of 1973 and the Unruh Civil Rights Act along with an award of fees, costs, attorney's fees, and any and all other damages permitted by law under these Acts;
3. Injunctive relief as prayed for herein;
4. An award of compensatory damages to Plaintiff and the Members of the National Class and the California Subclass in an amount determined by the jury that would fully compensate them for the injuries by Defendants' discriminatory conduct;
5. An award of punitive damages to Plaintiff and the Members of the National Class and the California Subclass in an amount determined by the jury, but no less than three times the amount of actual damages, that would punish Defendants for the intentional, willful, wanton, and reckless discriminatory behavior;
6. Statutory damages against Defendants for each violation of the Unruh Act;
7. Payment of costs of suit;
8. Payment of reasonable attorneys' fees; and,
9. All other relief to which Plaintiff, and the Members of the National Class and the California Subclass are justly entitled as a matter of law or equity.

Dated: March 22, 2021 Respectfully submitted,

LAW OFFICE OF THOMAS D. HAKLAR

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