UNITED STATES DISTRICT COURT DISTRICT OF SOUTH DAKOTA WESTERN DIVISION

Priya Saxena,)	
Plaintiff,)	
v.)	Civ5:25-cv-5035
Kristi Noem, in her official capacity as	(
Secretary of Homeland Security;)	
the Department of Homeland Security;)	
and Todd Lyons, in his official capacity)	
as Acting Director of U.S. Immigration)	
and Customs Enforcement,)	
Defendants.)	
)	

Complaint for Temporary Restraining Order and Preliminary and Permanent Injunction

Immediate Relief Requested

Parties

- 1. Priya Saxena is a citizen of the country of India and a student at the South Dakota School of Mines and Technology, who is lawfully in the United States. As of January 2025, she was an author of twelve peer-reviewed journal publications, with two more under review, and two published book chapters. On April 1, 2025, she successfully defended her Ph.D. thesis in Chemical and Biological Engineering. She was scheduled to graduate on May 10, 2025—until the events described in this lawsuit occurred.
- 2. Kristi Noem is the Secretary of Homeland Security and has ultimate authority over the Department of Homeland Security (DHS). In that capacity and through her agents, Secretary Noem has broad authority over the operation and enforcement of the immigration laws. She is sued in her official capacity.
- 3. DHS is a cabinet-level department of the Executive Branch of the federal government and is an "agency" within the meaning of 5 U.S.C. § 551(1). DHS has a number of component agencies, including the U.S. Immigration Customs and Enforcement (ICE).
- 4. Todd Lyons is Acting Director of ICE. In that capacity and through his agents, Acting Director Lyons, like Secretary Noem, has broad authority over the

operation and enforcement of the immigration laws. He is sued in his official capacity.

Jurisdiction and Venue

5. This Court has jurisdiction under 28 U.S.C. § 1331 (federal question) and 28 U.S.C. § 1346(b) (federal defendant), and has authority to issue a declaratory judgment under 28 U.S.C. § 2201-02. Venue is appropriate in this District because plaintiff resides here.

Facts

- 6. Priya Saxena is lawfully present in the United States in F-1 status for the duration of her F-1 program, her entry based on an F-1 visa expiring February 9, 2027.
- 7. At all times relevant to this action, Saxena has been a bona fide student pursuing a full course of study within the meaning of the Immigration and Nationality Act ("INA"), 8 U.S.C. § 1101(15)(F)(i), and was making normal progress toward completion of a course of study, within the meaning of 8 CFR § 214.2(f)(5).
- 8. On April 7, the Consular Information Unit in the U.S. Embassy in New Delhi wrote Saxena that based on "additional information [that] became available after your visa was issued," her visa was revoked. It advised her that it "has alerted

the Department of Homeland Security's Immigration and Customs Enforcement, which manages the Student Exchange Visitor Program and is responsible for removal proceedings," and that "They may notify your designated school official about the revocation of your F-1 visa."

- 9. Later on April 7, Beth Riley, the PDSO (Primary Designated School Official) at the School of Mines and Technology, informed Saxena that "as of April 4, 2025, your SEVIS [Student and Exchange Visitor Information System] immigration record has been terminated by the Department of Homeland Security."
- 10. Riley informed Saxena that "The reason cited on your SEVIS record for your immigration record termination is: TERMINATION REASON; OTHERWISE FAILING TO MAINTAIN STATUS Individual identified in criminal records check and/or has had their VISA revoked. SEVIS record has been terminated."
- 11. DHS's revocation of Saxena's visa did *not* revoke her status as a student lawfully in the United States, and did *not* revoke her SEVIS record and status.
- 12. Termination of Saxena's F-1 student status under the SEVIS system results in her inability to continue her student program and even to graduate on May 10. And it allows her to be subject to removal proceedings.

- 13. A Declaration of Dahlia M. French, Esq., an expert in immigration law, filed on April 12 in *Liu v. Noem*, D. N. H. No. 1:25-cv-00133-SE-TSM, Doc. 14, a case similar to this one, explains how the SEVIS program works. Ms. French explains: "Both the Department of State and ICE have stated that visa revocation has no effect on visa status. Those statements are correct. . . . There has been no time when ICE terminated a SEVIS record solely due to visa revocation; an FBI criminal check 'hit'; or even evidence of a misdemeanor conviction. This is because, by its own guidance, ICE knows that visa revocation does not equate to a loss of visa status or trigger SEVIS record termination." Exhibit 1 ¶ 15.
- 14. Ms. French also explains that "[a] SEVIS record termination may occur because of "some mistake by an immigration agency that creates a termination event." "SEVIS record termination does not mean the F-1 student engaged in some misconduct. It can occur even if the student is doing everything required to maintain F-1 visa status." Exhibit 1 ¶ 16.
- 15. Saxena's only criminal record is a 2021 conviction for violation of S.D.C.L. § 32-31-6.1 (failure to stop for emergency vehicle), a class 2 misdemeanor, which occurred before her most recent visa was issued in 2022—and about which Saxena informed the government before it issued her 2022 visa.

- 16. A class 2 misdemeanor is not a deportable or inadmissible offense under Immigration and Naturalization Act § 237 (8 U.S.C. § 1227) or INA § 212 (8 U.S.C. § 1182).
- 17. On April 9, 2025, School of Mines PDSO Beth Riley wrote the U.S. Citizenship and Immigration Services, requesting that Saxena's F-1 student status be reinstated. She has not received a response.
- 18. As a result of defendants' unlawful actions, Saxena faces severe and irreparable harm, including the following, all of which the government threatened in its April 7 email:
 - "[f]ines";
 - "detention";
 - "deportation";
 - "ineligi[bility] for a future U.S. visa";
 - "deportation . . . at a time that does not allow [you] to secure possessions or conclude affairs in the United States"; and
 - "being deported . . . to [a] countr[y] other than [your] countr[y]
 of origin."

- 19. Multiple national news reports show that the government's threats are real. One example is a video of a Tufts University Ph.D. student in Child Study and Human Development whose student F-1 visa was revoked on March 25, 2025, and who the same day was taken into custody, without any notice, by six officers, some in hoods and masks, who accosted her on the street, "surrounded her, took her cell phone, placed her in handcuffs and took her away in an unmarked vehicle." *Ozturk v. Trump*, 2025 U.S. Dist. Lexis 64831 * 4, ___ F. Supp. 3d ___, 2025 WL 1009445 (D. Mass). The video is available at multiple locations on the internet, including https://www.youtube.com/watch?v=HYwjMID2TY8. The next day, the government flew her to Louisiana. *Ozturk v. Trump*, 2025 U.S. Dist. Lexis 64831 * 6.
- 20. These threats have caused Saxena ongoing severe anxiety, as they would to any reasonable person.
- 21. Unlike the Tufts University graduate student and many other students in the news, Saxena has not been involved in any political activity, has not attended any demonstrations, and has not made any statements about controversial public matters.
- 22. In addition, Saxena has been informed by the South Dakota School of Mines and Technology that because her SEVIS status has been revoked, she will not

graduate with a Ph.D. degree on May 10, 2025, as previously scheduled. She has worked toward a Ph.D. degree since 2020, and failure to receive it will cause her irreparable harm.

- 23. Saxena has no administrative remedies available to her to avoid the immediate harm defendants' actions have caused her.
- 24. The government's unilateral, unexpected, and spontaneous revocation of her F-1 visa and subsequent termination of her SEVIS record (in turn, the termination of her F-1 status) are final agency actions subject to judicial review.
- 25. Additional harms the government's actions, if unrestrained and uncorrected, will cause Saxena in the future include but are not limited to:
 - it will be much less likely that she will ever be allowed any immigration status in the future, because the government's actions have caused her immigration record to show failure to maintain proper immigration status, which limits the pursuit of other status types, even if she is otherwise fully eligible, see generally 8 U.S.C. § 1258(a);
 - it will be much less likely that she will ever be allowed entrance into the United States in the future, because a prior visa denial

affects the future ability to receive other visas, see generally 9 FAM 301.4, and even if a visa is issued, she may face problems upon entry to the United States, given the extreme screening by Customs and Border Protection based on a previous status violation;

- that she will be in "unlawful presence" status in this country, which includes potential penalties and collateral consequences, including additional grounds for arrest and deportation, bars to re-entering the United States and future visa refusals, among other issues, see generally 9 FAM 301.4; and
- that she will be unable to apply for or receive additional benefits that she is eligible for based on her student status, including Optional Practical Training (OPT) under 8 CFR § 214.2(f)(10)(ii), and the right to apply for a 24-month extension of post-completion OPT for students with a degree in science, technology, engineering, or mathematics (§ 214.2(f)(10)(ii)(C)).
- 26. This lawsuit challenges the government's unlawful termination of Saxena's F-1 student status under the SEVIS system. Even if Saxena's F-1 visa was

is separate from and different than the unlawful termination of her SEVIS status.

First Cause of Action

Administrative Procedure Act—Unlawful SEVIS Termination

- 27. The government had no statutory or regulatory authority to terminate Saxena's SEVIS record or status based on its revocation of her visa, and nothing else provides a basis for termination.
- The government's termination of Saxena's SEVIS record and status is 28. arbitrary, capricious, an abuse of discretion, and not in accordance with law, in excess of statutory authority, and without procedure required by law.

Second Cause of Action

Procedural Due Process—Unlawful SEVIS Termination

- 29. Once a student like Saxena is lawfully admitted to the United States in F-1 status, as she was, and complies with the requirements of that status, as she did, the continued registration of that student in SEVIS is governed by specific and mandatory regulations.
- These regulations impose mandatory constraints on agency action, and 30. because SEVIS registration is necessary for a person, such as Saxena, to remain

enrolled as an international student, she has a constitutionally protected property interest in her SEVIS registration.

31. The government terminated Saxena's SEVIS record and status based on improper grounds without prior notice and without providing her with an opportunity to be heard, all in violation of the due process clause of the Fifth Amendment.

Request for Relief

Priya Saxena requests a temporary restraining order, preliminary injunction, and permanent injunction:

- 1. Restraining the government from taking any enforcement action against her arising directly or indirectly from the unlawful termination of her SEVIS record and status and visa, until and unless allowed by further order of this Court;
- 2. Restraining the government from interfering in any way with her freedom during these proceedings, until and unless allowed by further order of this Court;
- 3. Restraining the government from transferring her out of the jurisdiction of the District of South Dakota during these proceedings, until and unless allowed by further order of this Court;

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- Declaring that the government's termination of her SEVIS record and 4. status were unlawful, vacating and setting aside those actions, and reinstating her SEVIS record and status, which will allow her to graduate on May 10;
 - 5. Ordering the government to restore her SEVIS record and status;
- 6. Awarding costs and reasonable attorney fees pursuant to the Equal Access to Justice Act, 28 U.S.C. § 2412(b); and
 - 7. Granting such further relief as the Court deems just and proper.

Dated: April 17, 2025

Respectfully submitted,

/s/ James D. Leach James D. Leach Attorney at Law 1617 Sheridan Lake Rd. Rapid City, SD 57702 Tel: (605) 341-4400 jim@southdakotajustice.com Attorney for Plaintiff

Certificate of Service

I certify that on April 17, 2025, before filing this document, I sent it by email to Alison J. Ramsdell, United States Attorney for the District of South Dakota, at alison.ramsdell@usdoj.gov.

> /s/ James D. Leach James D. Leach

The JS 44 civil cover sheet and the information contained herein neither replace nor supplement the filing and service of pleadings or other papers as required by law, except as provided by local rules of court. This form, approved by the Judicial Conference of the United States in September 1974, is required for the use of the Clerk of Court for the purpose of initiating the civil docket sheet. (SEE INSTRUCTIONS ON NEXT PAGE OF THIS FORM.)

purpose of initiating the civit d	ocket sheet. (SEE INSTRUCTIONS ON NEXT PAGE					
I. (a) PLAINTIFFS		DEFENDANTS Kristi Noem in l	ner official canacity as	Secretary of		
Priya Saxena		Homeland Secu	Kristi Noem, in her official capacity as Secretary of Homeland Security; the Department of Homeland Security;			
(b) County of Residence of	of First Listed Plaintiff Pennington		of First Listed Defendant			
	XCEPT IN U.S. PLAINTIFF CASES)	-	(IN U.S. PLAINTIFF CASES OF	,		
			NDEMNATION CASES, USE TH OF LAND INVOLVED.	IE LOCATION OF		
	Address, and Telephone Number)	Attorneys (If Known)				
	h/Attorney/1617 Sheridan Lake Rd/R	Rapid Alison J. Rams	dell/US Attorney/PO B	ox 2638/Sioux Falls,		
City, SD 57702		SD 57101/605	330 4400			
II. BASIS OF JURISD	ICTION (Place an "X" in One Box Only)	III. CITIZENSHIP OF PI		Place an "X" in One Box for Plaintiff nd One Box for Defendant)		
1 U.S. Government	3 Federal Question	P	TF DEF	PTF DEF		
Plaintiff	(U.S. Government Not a Party)	Citizen of This State	1 Incorporated or Pri			
2 U.S. Government	4 Diversity	Citizen of Another State	2 2 Incorporated and P	rincipal Place 5 5		
Defendant	(Indicate Citizenship of Parties in Item III)		of Business In A	nother State		
		Citizen or Subject of a Foreign Country	3 Foreign Nation	6 6		
IV. NATURE OF SUIT	Γ (Place an "X" in One Box Only)	Total County	Click here for: Nature of S	uit Code Descriptions.		
CONTRACT	TORTS	FORFEITURE/PENALTY	BANKRUPTCY	OTHER STATUTES		
110 Insurance 120 Marine	PERSONAL INJURY PERSONAL INJURY 310 Airplane 365 Personal Injury		422 Appeal 28 USC 158 423 Withdrawal	375 False Claims Act 376 Qui Tam (31 USC		
130 Miller Aet	315 Airplane Product Product Liability		28 USC 157	3729(a))		
140 Negotiable Instrument 150 Recovery of Overpayment	Liability 367 Health Care/ Pharmaceutical		PROPERTY RIGHTS	400 State Reapportionment 410 Antitrust		
& Enforcement of Judgmen	t Slander Personal Injury		820 Copyrights	430 Banks and Banking		
151 Medicare Act 152 Recovery of Defaulted	330 Federal Employers' Product Liability 368 Asbestos Person		830 Patent 835 Patent - Abbreviated	450 Commerce 460 Deportation		
Student Loans	340 Marine Injury Product		New Drug Application	470 Racketeer Influenced and		
(Excludes Veterans) 153 Recovery of Overpayment	345 Marine Product Liability Liability PERSONAL PROPE	RTY LABOR	840 Trademark	Corrupt Organizations 480 Consumer Credit		
of Veteran's Benefits	350 Motor Vehicle 370 Other Fraud	710 Fair Labor Standards	880 Defend Trade Secrets Act of 2016	(15 USC 1681 or 1692)		
160 Stockholders' Suits	355 Motor Vehicle 371 Truth in Lending Product Liability 380 Other Personal	g Act 720 Labor/Management	SACUAL SPECIFICATION	485 Telephone Consumer		
195 Contract Product Liability	Product Liability 380 Other Personal 360 Other Personal Property Damag		SOCIAL SECURITY 861 HIA (1395ff)	Protection Act 490 Cable/Sat TV		
196 Franchise	Injury 385 Property Damag	ge 740 Railway Labor Act	862 Black Lung (923)	850 Securities/Commodities/		
	362 Personal Injury - Product Liability Medical Malpractice	751 Family and Medical Leave Act	863 DIWC/DIWW (405(g)) 864 SSID Title XVI	Exchange 890 Other Statutory Actions		
REAL PROPERTY	CIVIL RIGHTS PRISONER PETITIO	1.00.00	865 RSI (405(g))	891 Agricultural Acts		
210 Land Condemnation 220 Foreclosure	440 Other Civil Rights Habeas Corpus: 441 Voting 463 Alien Detainee	791 Employee Retirement	FEDERAL TAX SUITS	893 Environmental Matters		
230 Rent Lease & Ejectment	441 Voting 463 Alien Detainee 442 Employment 510 Motions to Vaca	Income Security Act	870 Taxes (U.S. Plaintiff	895 Freedom of Information Act		
240 Torts to Land	443 Housing/ Sentence		or Defendant)	896 Arbitration		
245 Tort Product Liability 290 All Other Real Property	Accommodations 530 General 445 Amer. w/Disabilities - 535 Death Penalty	IMMIGRATION	871 IRS—Third Party 26 USC 7609	899 Administrative Procedure Act/Review or Appeal of		
	Employment Other:	462 Naturalization Application		Agency Decision		
	446 Amer. w/Disabilities - 540 Mandamus & O Other 550 Civil Rights	ther 465 Other Immigration Actions		950 Constitutionality of State Statutes		
	448 Education 555 Prison Condition	n		State Statutes		
	560 Civil Detainee - Conditions of					
	Confinement					
V. ORIGIN (Place an "X")		— 4 Deinstated on — 5 Toronfo	d Grant — C. Markitista	- 0 Model disease		
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	Cite the U.S. Civil Statute under which you Administrative Procedure Act and Fifth Amen		tutes unless diversity);			
VI. CAUSE OF ACTION	ON Brief description of cause: Government has unlawfully terminated plainti	77777771111 L	t and removal			
VII. REQUESTED IN CHECK IF THIS IS A CLASS ACTION DEMAND \$ CHECK YES only if demanded in complaint:						
COMPLAINT:	UNDER RULE 23, F.R.Cv.P.		JURY DEMAND:	Yes No		
VIII. RELATED CAS IF ANY	E(S) (See instructions): JUDGE		DOCKET NUMBER			
DATE	SIGNĄTURE OF A	TTORNEY OF RECORD				
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FOR OFFICE USE ONLY						
RECEIPT # A	MOUNT APPLYING IFF	JUDGE	МАС. JUI	DGE		