

UNITED STATES DISTRICT COURT  
FOR THE NORTHERN DISTRICT OF ILLINOIS  
EASTERN DIVISION

City of Chicago;

City and County of Denver; and

Pima County;

*Plaintiffs,*

vs.

United States Department of Homeland  
Security;

Kristi Noem, in her official capacity as  
Secretary of the Department of Homeland  
Security;

United States Federal Emergency Management  
Agency;

David Robinson, in his official capacity as  
Acting Administrator of the Federal Emergency  
Management Agency;

*Defendants.*

Case No. 25-cv-5463

Hon. Matthew F. Kennelly

**ORDER GRANTING PRELIMINARY INJUNCTION**

This matter comes before the Court on the motion for a preliminary injunction filed by Plaintiffs City of Chicago, City and County of Denver, and Pima County. For the reasons stated in the Court's Memorandum Opinion and Order, Dkt. No. 58, it is hereby:

**ORDERED** that the motion for a preliminary injunction is **GRANTED IN PART**, and it is further

**ORDERED** that Defendants, their officers, agents, servants, employees, and attorneys are enjoined from:

(a) eliminating or terminating the Shelter and Services Program as created in the 2023 and

2024 Congressional appropriations; and

(b) withholding FY2023 and FY2024 Shelter and Services Program funding for the reasons identified in the March 11 and April 1 Letters; and

**ORDERED** that Defendants provide a copy of this Order to all relevant parties.

This Order shall apply to the maximum extent provided for by Fed. R. Civ. P. 65(d)(2) and shall persist until further order of this Court.

Date: November 3, 2025

  
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MATTHEW F. KENNELLY  
United States District Judge