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7

8 **UNITED STATES DISTRICT COURT**
9 **CENTRAL DISTRICT OF CALIFORNIA, WESTERN DIVISION**

10
11 TIMOTHY LYKINS, an individual,
12 Plaintiff,
13 v.

Case No. 2:19-cv-06761
(to be related to 2:19-cv-01477-JAM-DB)

14 GAVIN CHRISTOPHER NEWSOM, in
his official capacity as Governor of the
15 State of California; and ALEX
PADILLA, in his official capacity as the
16 Secretary of State of the State of
California,

**PLAINTIFF'S NOTICE OF
PENDENCY OF OTHER ACTION
PURSUANT TO CIVIL L.R. 83-1.4.1**

17 Defendants.
18



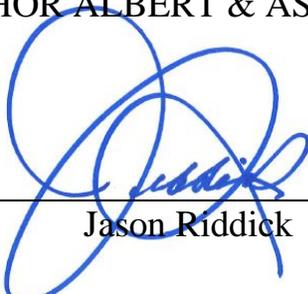
MARK ANCHOR ALBERT & ASSOC.
BUSINESS LITIGATION LAWYERS

1 **TO THE COURT, ALL PARTIES AND THEIR ATTORNEYS OF RECORD:**

2 Plaintiff Timothy Lykins (“Plaintiff”) prior Notice of Related Case referencing
3 Local Rule 83-1.3.1 (Docket No. 6) was in error because the related case was not
4 filed within this judicial district. Therefore, pursuant to Local Rule 83-1.4.1,
5 Plaintiff files the instant Notice of Pendency of Other Action or Proceeding. Plaintiff
6 is informed and believes that the above-captioned action involves a material part of
7 the subject matter of the following action pending in the Eastern District of
8 California: *Jerry Griffin et al. v. Alex Padilla*, United States District Court Case No.
9 CV 19-01477-JAM-DB (“Griffin”). A copy of the Complaint in *Griffin* containing
10 the content required by L.R. 83-1.4.2 is attached hereto as Exhibit 1. At issue in
11 *Griffin* is the constitutionality of SB 27, the so-called *Presidential Tax Transparency*
12 *and Accountability Act*, which adds sections Section 6880 *et seq.* to the California
13 Elections Code (the "Trump Ballot Act"). Virtually identical to the instance case, the
14 *Griffin* case alleges that the Trump Ballot Act violates the First and Fourteenth
15 Amendments of the United States Constitution, as well as the Qualifications Clause
16 and 42 U.S.C. § 1983.

17
18 DATED: August 5, 2019

MARK ANCHOR ALBERT & ASSOCIATES

19
20
21 By: 
22 Jason Riddick

23 Attorneys for Plaintiff TIMOTHY LYKINS
24
25
26
27
28

Exhibit 1

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10 **Application for admission pro hac vice*
 11 *forthcoming*

12 Attorneys for Plaintiffs

13 UNITED STATES DISTRICT COURT
 14 EASTERN DISTRICT OF CALIFORNIA
 15 SACRAMENTO DIVISION

17 JERRY GRIFFIN, MICHELLE
 BOLOTIN, MICHAEL
 18 SIENKIEWICZ, AND JAMES B.
 OERDING,

Case No. _____

19 Plaintiffs,

COMPLAINT
 FOR DECLARATORY AND
 INJUNCTIVE RELIEF

20 v.

21 ALEX PADILLA, in his official
 capacity as Secretary of State of
 California,

22 Defendant.

23
 24 Plaintiffs Jerry Griffin, Michelle Bolotin, Michael Sienkiewicz, and James B.
 25 Oerding, by and through the undersigned counsel, file this Complaint for Declaratory and
 26 Injunctive Relief against Defendant Alex Padilla, in his official capacity as the California
 27 Secretary of State, and allege as follows:
 28

1 Specifically, SB 27 provides that “[n]otwithstanding any other law, the Secretary of State
2 shall not print the name of a candidate for President of the United States on a primary
3 election ballot, unless the candidate” timely discloses his or her tax returns. *Id.*, § 6883.

4 17. The United States Constitution sets forth the exclusive qualifications for
5 president:

6 No Person except a natural born Citizen, or a Citizen of the United States, at
7 the time of the Adoption of this Constitution, shall be eligible to the Office
8 of President; neither shall any Person be eligible to that Office who shall not
9 have attained to the Age of thirty five Years, and been fourteen Years a
10 Resident within the United States.

11 U.S. CONST. art. II, § 1, cl. 5 (“Qualifications Clause”).

12 18. The Constitution divests states of any power to add qualifications to those
13 set forth in the Qualifications Clause.

14 19. California does not possess the power to supplement the exclusive
15 qualifications set forth in the Qualifications Clause.

16 20. SB 27 purports to impose additional qualifications in primary elections to
17 those set forth in the Qualifications Clause, including that the candidate disclose to the
18 Secretary of State, for public dissemination, that candidate’s tax returns.

19 21. The new, substantive qualifications set forth in SB 27 only apply to party-
20 affiliated candidates and not to non-party-affiliated presidential candidates who do not
21 run in primaries.

22 22. SB 27 creates an absolute bar to party candidates who would otherwise
23 qualify under the Qualifications Clause.

24 23. No existing state or federal law mandates that presidential candidates
25 disclose their tax returns to participate in presidential primaries.

26 24. California’s legislature determined that SB 27 is an “urgency statute
27 necessary for the immediate preservation of the public peace, health, or safety” which
28

1 “shall go into immediate effect,” and that the “facts constituting the necessity are” the
2 need to “ensure that the protections afforded by this act are in place for the 2020 primary
3 election.” SB 27, § 3.

4 25. California statewide presidential primary is March 3, 2020.

5 26. Applying the 98-day deadline set forth in SB 27 for disclosure, all candidate
6 tax returns must be provided to the Secretary of State by Tuesday, November 26, 2019.

7 27. The United States has held 58 presidential elections and related primaries
8 over the last 231 years. During that time, no state or federal law has ever mandated that
9 presidential candidates disclose their tax returns to qualify or appear on a ballot.

10 28. The United States ratified the Sixteenth Amendment authorizing the federal
11 income tax in 1913. Form 1040 entitled “U.S. Individual Income Tax Return” was
12 created that same year.

13 29. Since 1913, voters have cast their ballots in 26 presidential elections in
14 which no state or federal laws required presidential candidates to disclose their tax
15 returns.

16 30. The voluntary release of presidential candidates’ tax returns is a recent, and
17 partial, phenomenon, notwithstanding a current media narrative suggesting otherwise.

18 31. President Richard Nixon disclosed his tax returns only after he was elected
19 to his second term. That disclosure only occurred, moreover, after an IRS employee in
20 West Virginia illegally leaked excerpts of his returns to The Providence Journal-Bulletin,
21 which later published them without authorization. This prompted President Nixon to
22 eventually release his complete tax return and submit to a voluntary audit.

23 32. In 1976, President Gerald Ford released only a summary of his tax returns.

24 33. One study found that 7 of 34 “major” candidates for president since 1976, or
25 about 20%, refused to produce their tax returns.

26 34. In 1992, California Governor Jerry Brown, who was then Bill Clinton’s
27 closest rival, did not release his tax returns.

28

1 35. In 2000, third-party candidate Ralph Nader did not disclose his tax returns.

2 36. During the 2017-2018 legislative session, California’s legislature passed
3 Senate Bill 149, which was nearly identical to SB 27.

4 37. Reviewing SB 149, California’s Legislative Counsel “concluded that it
5 would be unconstitutional if enacted.”

6 38. Governor Jerry Brown vetoed SB 149. In doing so, he noted:

7 First, it may not be constitutional. Second, it sets a “slippery slope”
8 precedent. Today we require tax returns, but what would be next? Five years
9 of health records? A certified birth certificate? High school report cards?
10 And will these requirements vary depending on which political party is in
11 power? A qualified candidate’s ability to appear on the ballot is fundamental
12 to our democratic system. For that reason, I hesitate to start down a road that
13 well might lead to an ever escalating set of differing state requirements for
14 presidential candidates.

15 39. During the 2016 election campaign, the issue of tax returns gained renewed
16 prominence after then-candidate Donald Trump declined to produce his returns.

17 40. Spokespersons for President Trump have repeatedly confirmed that he will
18 not disclose his tax returns prior to the 2020 presidential election.

19 41. Four candidates for the 2020 Democratic nomination for president have not
20 disclosed their tax returns. Those candidates are former Vice-President Joe Biden,
21 former-Secretary of Housing and Urban Affairs Julian Castro, Congresswoman Tulsi
22 Gabbard, and Andrew Yang.

23 42. Section 1 of SB 27 (§ 6681) declares California’s purported interests in
24 requiring the disclosure of candidates’ personal tax returns.

25 43. The California legislature declared that the State’s interests in requiring
26 disclosure of personal tax returns are: “ensuring that its voters make informed, educated
27 choices in the voting booth,” supplying “voters with” what is described as “essential
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1 information” about a candidate’s “potential conflicts of interest, business dealings,
2 financial status, and charitable donations,” allowing voters to “better estimate the risks of
3 any given Presidential candidate engaging in corruption,” and ensuring that “any
4 violations of the Foreign Emoluments Clause . . . or statutory prohibitions on behavior
5 such as insider trading are detected and punished.” CAL. ELEC. CODE § 6681.

6 44. None of the interests proffered by the California legislature for requiring the
7 disclosure of candidates’ tax returns is related to election procedure or administration.
8 Rather, the stated interests incorporate particular, substantive judgments about what is
9 most important for voters to know when considering a candidate, how voters should go
10 about “estimate[ing] the risk” of a candidate “engaging in corruption,” and what might
11 assist law enforcement in detecting violations of the Emoluments Clause and crimes
12 “such as insider trading.”

13 45. SB 27 is not procedural nor administrative. It imposes a new, substantive
14 qualification on presidential candidates that renders them ineligible for a position on the
15 primary ballot if they choose not to release their tax returns.

16 46. Unless SB 27 is enjoined, states will assume the power to create their own
17 qualifications for national candidates seeking to obtain a party’s nomination for president.
18 This could lead to as many as 50 distinct and possibly inconsistent sets of qualifications
19 regarding the only national election in the United States. Using rationales similar to
20 California’s, states might come to demand medical records, mental health records, sealed
21 juvenile records, driving records, results of intelligence, aptitude, or personality tests,
22 college applications, Amazon purchases, Google search histories, browsing histories, or
23 Facebook friends.

24 47. Under SB 27, California voters can only cast their ballots in presidential
25 primaries for party candidates willing to waive their privacy rights regarding their
26 personal tax returns.

27 48. SB 27 will have the effect of limiting the number of presidential candidates
28

1 that party voters have the opportunity to vote for in the primaries.

2 49. The harm inflicted on party voters by SB 27 will be greatly magnified by the
3 fact that California's congressional primaries take place at the same time. Whenever a
4 popular, party-affiliated candidate is kept off the ballot by SB 27, that party's turnout
5 naturally will suffer. As a result, the rest of that party's down-ballot candidates will be
6 less likely to prevail under California's nonpartisan blanket primary system, which allows
7 only the top two vote-getters, regardless of party, to proceed to the general election.

8 50. Unless SB 27 is enjoined, California, through its Secretary of State, will
9 prevent Plaintiffs and voters like them from having the opportunity to cast their votes on
10 March 3, 2020 in support of party candidates who are otherwise qualified to be president
11 of the United States.

12 51. Immediate relief is needed to ensure that the national nomination of party
13 candidates is not disrupted by California's new presidential qualification.

14 **First Claim for Relief**

15 *(Violation of the Qualifications Clause and 42 U.S.C. § 1983)*

16 52. Plaintiffs reallege all preceding paragraphs as if fully set forth herein.

17 53. SB 27 purports to add candidate qualifications to those contained in the
18 Qualifications Clause.

19 54. The State of California does not have the lawful authority to impose, nor
20 does its Secretary of State have the lawful authority to enforce, candidate qualifications
21 beyond those contained in the Qualifications Clause.

22 55. SB 27 has the effect of handicapping a class of candidates who choose not to
23 supply their tax returns.

24 56. SB 27 has the sole purpose of indirectly adding additional qualifications to
25 those set forth in the Qualifications Clause.

26 57. Defendant Padilla has acted and, unless enjoined, will act under color of
27 state law to deprive Plaintiffs of their voting rights by violating the Qualifications Clause.
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1 58. Plaintiffs have no adequate remedy at law and will suffer serious and
2 irreparable harm to their constitutional rights unless Defendant Padilla is enjoined from
3 implementing and enforcing SB 27 with respect to party-affiliated presidential
4 candidates.

5 **Second Claim for Relief**

6 *(Violation of the First Amendment and 42 U.S.C. § 1983)*

7 59. Plaintiffs reallege all preceding paragraphs as if fully set forth herein.

8 60. Plaintiffs have a First Amendment right to express their political preferences
9 by voting for any qualified presidential candidate.

10 61. SB 27 limits candidates who may run in California's party primaries on the
11 basis of whether they have released their tax returns.

12 62. There is no legally sufficient justification for demanding that candidates
13 release their tax returns in order to appear on a primary ballot.

14 63. Plaintiffs have a First Amendment right to associate with candidates who
15 choose to preserve their privacy by declining to release their tax returns, and to associate
16 with voters who prefer such candidates.

17 64. SB 27 bars candidates who choose not to release their tax returns from
18 running in party primaries.

19 65. There is no legally sufficient justification for barring candidates who choose
20 not to release their tax returns from running in party primaries.

21 66. Plaintiffs have a First Amendment right to associate with other voters to
22 nominate the presidential candidates they prefer.

23 67. SB 27 interferes with how Plaintiffs and the voters they choose to associate
24 with nominate the presidential candidates they prefer.

25 68. There is no legally sufficient justification for interfering with how Plaintiffs
26 and the voters they associate with nominate the presidential candidates they prefer.
27
28

1 respecting their tax return information by refusing to disclose their tax returns are barred
2 from appearing on the primary ballot.

3 80. Party-affiliated candidates who do release their tax returns are not prohibited
4 from appearing on the primary ballot.

5 81. There is no legally sufficient justification for treating voters who support
6 party-affiliated candidates who do not release their tax returns differently from voters
7 who support non-party-affiliated candidates who do release their tax returns.

8 82. SB 27 violates Plaintiffs' rights under the Fourteenth Amendment to the
9 equal protection of the laws.

10 83. Defendant Padilla has acted and, unless enjoined, will act under color of
11 state law to deprive Plaintiffs of their rights under the Fourteenth Amendment.

12 84. Plaintiffs have no adequate remedy at law and will suffer serious and
13 irreparable harm to their constitutional rights unless Defendant Padilla is enjoined from
14 implementing and enforcing SB 27.

15 **PRAYER FOR RELIEF**

16 WHEREFORE, Plaintiffs asks this Court to enter a judgement in their favor and
17 provide the following relief:

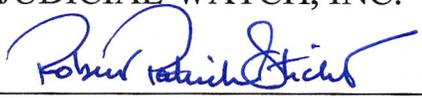
- 18 a. A declaratory judgment declaring that SB 27 violates the Qualification
19 Clause, Article III, §1 cl. 5;
- 20 b. A declaratory judgment declaring that SB 27 violates Plaintiffs' First
21 Amendment rights;
- 22 c. A declaratory judgment declaring that SB 27 violates Plaintiffs' rights under
23 the Equal Protection Clause of the Fourteenth Amendment;
- 24 d. A permanent injunction prohibiting the Secretary of State of California from
25 implementing, administering, and enforcing the provisions of SB 27;
- 26 e. An order that Defendants pay Plaintiffs' reasonable attorney's fees,
27 including litigation expenses and costs; and
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g. Such other and further relief as this Court deems just and proper.

August 1, 2019

Respectfully submitted,

JUDICIAL WATCH, INC.

By: 
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**Application for admission pro hac vice
forthcoming*

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