1	JAMES B. CHANIN (SBN# 76043)			
2	JULIE M. HOUK (SBN# 114968)			
3	Law Offices of James B. Chanin 3050 Shattuck Avenue			
4	Berkeley, California 94705			
	(510) 848-4752; FAX (510) 848-5819			
5	JOHN L. BURRIS, SBN 69888			
6	7677 Oakport Street, Suite 1120			
7	Oakland, CA 94621 (510) 839-5200; FAX (510) 839-3882			
8		ALAN L. SCHLOSSER, SBN 49957		
9	<u>'</u>	MARK SCHLOSBERG, SBN 209144 AMERICAN CIVIL LIBERTIES UNION		
		FOUNDATION OF NORTHERN		
10		CALIFORNIA, INC.		
11	**	1663 Mission Street, Suite 460 San Francisco, CA 94103		
12	,	415) 621-2493; FAX (415) 255-8437		
13	(Additional council on payt page)			
14	(Additional counsel on next page) Attorneys for Plaintiffs			
15	UNITED STATES DISTRICT COURT			
16	NORTHERN DISTRICT OF CALIFORNIA			
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18	LOGAL 10 INTERNATIONAL LONGGUODE	G N G 02 2062 TEN (H)		
19	LOCAL 10, INTERNATIONAL LONGSHORE AND WAREHOUSE UNION, et al.,	Case No. C-03-2962 TEH (JL)		
		LOCAL 10 PLAINTIFFS' NOTICE OF ANI		
20	Plaintiffs, vs.	MOTION FOR AN AWARD OF ATTORNEYS' FEES AND COSTS;		
21		MEMORANDUM OF POINTS AND		
22	CITY OF OAKLAND, et al.,	AUTHORITIES THEREON		
23	Defendants.	Date: July 11, 2005		
24	Defendants.			
_ I	AND RELATED CASE	Time: 10:00 a.m.		
25				
		Time: 10:00 a.m. Courtroom: No. 12, 19 <sup>th</sup> Floor		
25		Time: 10:00 a.m. Courtroom: No. 12, 19 <sup>th</sup> Floor		

1	BOBBIE STEIN (SBN# 113239)
2	503 Dolores Street, #201 San Francisco, CA 94110-1564
3	(415) 255-0301; FAX (510) 601-5780
4	OSHA NEUMANN (SBN#127215)
5	1840 Woolsey Street Berkeley, CA 94703
6	(510) 644-2429; FAX (510) 540-4821
7	Attorneys for Plaintiffs
8	
9	ROBERT REMAR (SBN# 100124) LEONARD CARDER LLP
10	1188 Franklin Street, #201 San Francisco, CA 94109
11	(415) 447-0403; FAX (415) 771-7010
12	Attorney for Local 10, ILWU Only
13	
14	
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I. NOTICE OF MOTION AND MOTION

PLEASE TAKE NOTICE THAT on July 11, 2005, at 10:00 a.m., or as soon thereafter as the matter may be heard in Courtroom No. 12, located on the 19<sup>th</sup> Floor of the United States District Court, located at 450 Golden Gate Avenue, San Francisco, California, Plaintiffs Local 10, International Longshore And Warehouse Union (hereinafter, Local 10, ILWU), Billy Kepoo, Allen Chapman, Christopher Clay, Silas Dunn, Willie Hamlin, Ernest Evans, David Loville, Lawrence Massey, Byron Moore, Sr., John Nishinaga, Willow Rosenthal, Jessica Lawrence, Scott Fleming, Jennifer Schockemoehl, Lawrence Menard, Jeffrey Crow Bolt, Matthew Dodt, Rebecca Sonchek, Terrence Enright, Arthur Martinez, Henry Norr, Steven Sakala, Susan Quinlan, Tim Ridolfi, Alicia Grogan-Brown, Kenneth Hayes, Dean Royer, Bernadine Mellis, Thomas Becker, Patricia "Max" Rorty, Jesse Christensen, Diana Bohn, Miles Montabano, Nicholas Frabasilio, Cyprus Gonzalez, Kristin Meeker, Eric Shaw, Violeta Foregger, Chelsea Smith, Aidan Kotler, Lesley Krueger, Marko Sakmann, Judith Mirkinson, Vaahdat Saadat, Clay Hinson, Marc De Giere, David Martinez, Laura "Ariel" Glenn, Sarah Kennedy, Cliff Close, Kate Sassoon, and Jack Heyman (hereinafter referred to collectively as the "Local 10 plaintiffs") will move this Court for an award of reasonable attorneys' fees and costs for the services performed by their counsel in achieving the final settlement of plaintiffs' declaratory and injunctive relief claims, which included an agreement by the City of Oakland to substantially reform its crowd control policies.

Local 10 plaintiffs' motion will be based on the written settlement agreement which was approved by the Court and filed on December 28, 2004 (Ex. 1, Chanin decl., Ex. A), the Memorandum of Points and Authorities set forth below, the supporting declarations and evidence filed contemporaneously herewith, the Court file herein, 42 U.S.C. §§1983 and 1988, California Civil Code §§52 and 52.1, California Code of Civil Procedure §1021.5 and all other

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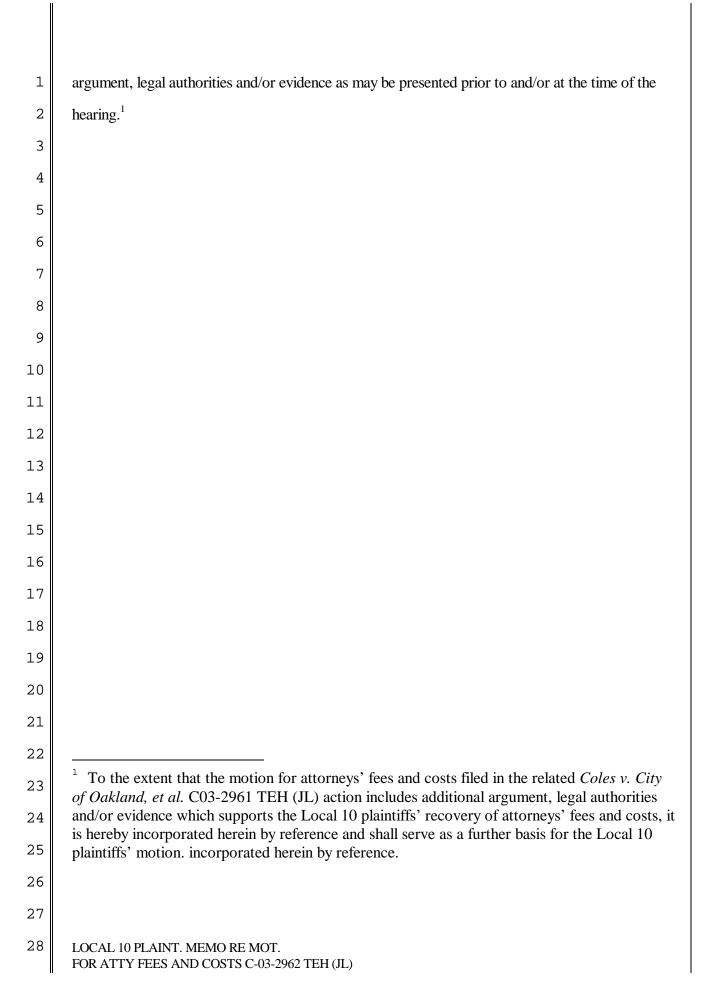
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#### II. INTRODUCTION

The Local 10 plaintiffs are fifty-two individuals who were injured during an anti-war demonstration at the Port of Oakland on April 7, 2003 when the Oakland Police Department (OPD) used excessive force against them Local 10 of the ILWU is also a named plaintiff in the action. (Ex. 1, Chanin decl., ¶5)

Nine plaintiffs are Local 10, ILWU dockworkers, represented in this action by the Law Offices of John L. Burris. Local 10 is represented by Robert Remar of the law firm of Leonard Carder LLP. (Ex. 1, Chanin decl., ¶6). The remaining forty-one plaintiffs include demonstrators, legal observers, journalists, a Local 10, ILWU business agent and others present at the demonstration, are represented by the James B. Chanin, Julie M. Houk, Rachel Lederman and the National Lawyer's Guild, Bobbie Stein and Osha Neuman. Alan Schlosser and other staff counsel of the American Civil Liberties Union of Northern California (ACLUNC) have associated as Local 10 plaintiffs' counsel primarily for the purpose of obtaining injunctive and declaratory relief. *Id*.

Pursuant to the terms of the December 28, 2004, Stipulation and Order Approving Partial Settlement of Plaintiffs' Claims for Injunctive Relief, Local 10 plaintiffs move the Court for an award of reasonable attorneys' fees and costs for counsel's work performed in connection with the partial settlement of the plaintiffs' injunctive relief claims. This settlement included an agreement by the City of Oakland to substantially reform its crowd control policies. (Ex. 1, Chanin decl., ¶7, Ex. A).

#### III. ISSUES TO BE DECIDED

(1) Whether the Local 10 plaintiffs are entitled to an award of attorneys' fees and costs under 42 U.S.C. §§ 1983 and 1988, California Civil Code §§52 and 52.1 and/or under California

LOCAL 10 PLAINT. MEMO RE MOT. FOR ATTY FEES AND COSTS C-03-2962 TEH (JL)

Code of Civil Procedure §1021.5;

- (2) The amount of reasonable attorneys' fees and costs which the Local 10 plaintiffs are entitled to recover for work which led to the successful resolution of the plaintiffs' injunctive and declaratory relief claims, including the calculation of the lodestar;
- (3) The amount of reasonable attorneys' fees and costs for work performed in connection with the injunctive relief;
- (4) Whether the fees for work on the merits and on the attorneys' fee motion should be enhanced, and
  - (5) The amount of costs to be awarded to the Local 10 plaintiffs.

#### IV. STATEMENT OF FACTS AND PROCEEDINGS

#### A. Underlying Facts

Following the United States' invasion of Iraq, a peaceful anti-war demonstration was announced for the Port of Oakland. Demonstrators planned to picket the gates of two shipping Companies that had supported the United States' war effort. (Ex. 1, Chanin decl., ¶8). Although the OPD could have chosen to arrest people who blocked traffic and refused to move, they instead made plans prior to the demonstration to disperse the crowd by running into people with motorcycles and firing "less lethal" munitions, including wooden dowels, shot filled "bean bags," rubber pellets and "sting grenades." *Id*.

The departmental policy then in existence placed virtually no restraints on the use of such weapons in crowd control situations and provided no direction to officers about when to arrest non-compliant demonstrators rather than resorting to the use of munitions and chemical agents. (Ex. 1, Chanin decl., ¶9).

On April 7, 2003, at approximately 7:30 a.m., although traffic was flowing and the

demonstrators had already cleared away from the gates, the OPD officers used barrages of weapons fire and motorcycle bumps to push demonstrators, legal observers, journalists and others more than a mile down a series of roads, herding them, by an indirect route, to the BART station. The roads that the demonstrators were forced down had no means of egress and the demonstrators were essentially trapped. (Ex. 1, Chanin decl., ¶10).

The fifty-two (52) Local 10 plaintiffs were injured by abusive police tactics as they attempted to comply with police orders. Some people were shot while others were run into with motorcycles or clubbed with batons. (Ex.1, Chanin decl., ¶11). None of the Local 10 plaintiffs were convicted of having committed any crimes, much less crimes that would have justified use of such extreme force. Id. Forty (40) of the Local 10 plaintiffs are anti-war demonstrators, peace activists, legal observers, journalists and others who had come to the Port of Oakland to participate or observe the demonstration. *Id.* Some of these plaintiffs have suffered life altering, permanent and disfiguring physical injuries from the OPD's use of socalled, "less lethal" force.<sup>2</sup>

Nine (9) of the Local 10 plaintiffs are ILWU dockworkers who were shot or otherwise injured by police excessive force while exercising their rights and duties under their union contract to "stand by" and await word from their union officials as to whether they were authorized to cross the picket lines and report to work. One Local 10 plaintiff was dragged from his vehicle, subjected to excessive force and arrested without probable cause while acting in his capacity as a Local 10 business agent. (Ex.1, Chanin dec.¶13).

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By way of example, photographs of the injuries sustained by Local 10 plaintiff, Willow Rosenthal illustrate how destructive these weapons can be and the disfiguring injuries they can inflict. (Ex. 1, Chanin decl., ¶12. Ex. B).

### B. Public Outrage

The shocking and violent OPD response to the peaceful anti-war demonstration at the Port of Oakland was the subject of national and international press reports and was denounced by groups including the United Nations' Human Rights Commission. (Ex. 1, Chanin decl., ¶14, Ex. C, April 2, 2004 re: report issued by United Nations Commission on Human Rights).

Despite public outrage over the OPD's conduct, Deputy Chief Haw congratulated command staff, stating that they had done a "fantastic job" and referred callously to the incident as the "Party at the Port." (Ex. 1, Chanin decl., ¶15, Ex. D)<sup>3</sup>.

The reckless and malicious nature of the OPD's use of force against peaceful demonstrators was also reflected by admissions made by Sgt. Chris Delrosario to a civilian following the incident, saying that he was very tired because he "had to shoot a lot of people today," referring to the Port of Oakland demonstration, and that he "shot this one bitch in the forehead and her titties popped out." (Ex. 2, Declaration of Jovan Johnson).

On the day of the incident and in days and weeks that followed, people who had been injured and/or arrested, as well as witnesses, contacted the National Lawyer's Guild, the American Civil Liberties Union of Northern California (hereinafter, ACLU-NC) and the individual Local 10 plaintiffs' counsel seeking representation. (Ex. 1, Chanin decl ¶16, Exhibit 3, Schlosser dec., ¶17, Exhibit 8, Lederman decl., ¶¶10-13, Exhibit 5, Burris decl ¶16, Exhibit 7, Neumann decl, ¶¶10-11; Exhibit 6, Stein decl, ¶¶11-14).

<sup>&</sup>lt;sup>3</sup> This is in stark contrast to the City of Boston which not only promptly settled the monetary damage claims of the family of an Emerson College student who was shot in the eye and killed by "less lethal" munitions used for crowd control by Boston Police in the aftermath of the Red Sox World Series victory, but which appointed an independent investigator who recently concluded that the shooting was caused by a lack of training, inadequate supervision and poor planning among other things. Ex. 1, Chanin decl., Ex. H.

LOCAL 10 PLAINT. MEMO RE MOT. FOR ATTY FEES AND COSTS C-03-2962 TEH (JL)

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#### C. Association of Counsel, Filing Complaint and Injunctive Relief Settlement

Within a short time after the incident, counsel for Local 10 plaintiffs began meeting together and agreed to associate to represent plaintiffs in this action. (Ex. 1, Chanin decl., ¶16). Local 10 counsel believed that it would be more efficient and cost-effective to pool their collective experiences and resources in bringing a consolidated action, even though each plaintiff would have had the right to bring their own separate action. *Id.*<sup>4</sup>

It soon became evident to counsel that the OPD's rampant use of excessive force was the product of wholly inadequate crowd control policies which allowed officers to use "less lethal" munitions and other force against people who posed no serious threat to others. (Ex. 1, Chanin decl. ¶16-20). As a result, Local 10 plaintiffs' counsel focused on these policy issues from the initial stages of the case and decided to include claims for injunctive and declaratory relief in the Complaint. (*Id.*; Ex. 3, Schlosser decl. ¶18-20).

The original Complaint was filed on June 26, 2003. It contained claims for declaratory and injunctive relief in addition to damage claims for individual plaintiffs as well as class action allegations. (Ex. 1, Chanin decl. ¶20). On July 18, 2004, Local 10 plaintiffs filed a First Amended Complaint to include additional victims of police violence as plaintiffs in the action. *Id.* On August 11, 2004, the case was transferred to this Court after it was determined to be related to the *Coles v. City of Oakland* action, which had been filed by *Haddad and Sherwin* on the same day as Local 10 plaintiffs had filed their original Complaint. *Id.* 

On October 1, 2003, an initial meeting was held between counsel for plaintiffs and defendants to discuss a number of issues pertinent to the litigation, including issues specifically

<sup>&</sup>lt;sup>4</sup> The Local 10 legal team has also worked cooperatively with the *Coles* counsel throughout the litigation, including with respect to discovery matters and during the negotiations of the injunctive and declaratory relief settlement.

LOCAL 10 PLAINT. MEMO RE MOT. FOR ATTY FEES AND COSTS C-03-2962 TEH (JL)

related to plaintiffs' injunctive relief claims. (Ex. 3, Schlosser decl. ¶¶21-24; Ex. 8, Lederman decl. ¶¶6,19). During this meeting the parties agreed to commence negotiations on the crowd control policies and on plaintiffs' injunctive relief claims. It was also agreed that counsel for the plaintiffs would be responsible for writing an initial draft of a revised crowd control policy. *Id*.

Intensive negotiations regarding settlement of the injunctive relief and revisions to the OPD's crowd control policy were ongoing between October 1, 2003 and December 20, 2004. (Ex. 3, Schlosser decl., ¶21-81; Ex. 8, Lederman decl. ¶19-46). This Court's Order approving the settlement of the injunctive relief claims was filed on December 28, 2004. (Ex. 1, Chanin decl., Ex. A). Since that time, the parties have continued to work together on implementation of the policy and the creation of training bulletins for OPD officers. (Ex. 3, Schlosser decl. ¶82-831 Ex. 8, Lederman decl. ¶47).

# V. SUMMARY OF THE INJUNCTIVE RELIEF NEGOTIATIONS AND SETTLEMENT

#### A. Plaintiffs' Attorneys' Roles

Alan Schlosser and Rachel Lederman were designated as lead counsel for purposes of negotiating with the City of Oakland on the crowd control policy. (Ex. 3, Schlosser decl., ¶5; Ex. 8, Lederman decl, ¶6). James Chanin and John Burris, by virtue of their experience in numerous police misconduct actions, including negotiating the non-monetary settlement in the "Riders" litigation (*Delphine Allen, et al. v. City of Oakland, et al*, 00-4599 TEH), were charged with the tasks of attending certain critical meetings related to the crowd control policies, reviewing and commenting upon the policies and proposed revisions and lending assistance to the Local 10 legal team when needed. (Ex. 1, Chanin decl. ¶22; Ex. 5, Burris

decl.  $\P 17-18$ ).

Bobbie Stein lent her expertise throughout the negotiations process, critiquing and drafting revisions of the work in progress. (Ex. 6, Stein decl.¶18-22). Ms. Stein had previous experience in drafting police crowd control polices, having helped to create the San Francisco Police Department's Crowd Control Manual currently in use. *Id.* Mark Schlossberg, is the Police Practices Director for the ACLU-NC. His involvement in the negotiations focused on intelligence issues related to the OPD's surveillance of demonstrators and ILWU members. (Ex. 3, Schlosser decl., ¶12).

Osha Neuman, who served on the City of Berkeley Police Review Commission for many years, and who has been involved in police misconduct litigation for a large part of his legal career, also significantly contributed to the process, drafting certain parts of the policy that were eventually adopted. (Ex. 7, Neuman decl. ¶4, 10-12).

In an effort to maximize efficiency, Local 10 counsel agreed to work closely with *Coles* counsel, Michael Haddad, during the negotiations and policy drafting process so that counsel in both actions would achieve a result that would be acceptable to all of their clients. (Ex. 3, Schlosser decl., ¶26).

#### B. Negotiations Continued for Over One Year

On October 1, 2003, the City of Oakland agreed to begin negotiations with respect to plaintiffs' injunctive relief claims. To that end, Local 10 counsel began reviewing the existing OPD crowd control policies as well as policies from other jurisdictions, including San Francisco, Seattle, Los Angeles and Minneapolis. Counsel also consulted with attorneys involved in crowd control cases throughout the country and retained Jeffery Schwartz, Ph.D., a police practices expert, to assist them in making revisions to the OPD policy. (Ex. 3,

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Schlosser decl. ¶¶21-27; Ex. 8, Lederman decl. ¶¶18-24).

After reviewing existing OPD policies, it became immediately apparent to Local 10 counsel and their consultant that there were virtually no controls on OPD's use of so-called "less lethal" munitions. Oakland police policies did not provide clear direction to officers when confronted with peaceful, but non-compliant crowds, other than to resort to the use of "less lethal" weapons and other force. (Ex. 1, Chanin decl., ¶21). Without substantial reforms, there remained a serious risk that officers would continue to employ excessive force as a means of crowd control in the future. *Id*.

Moreover, it was clear that despite the fact that the OPD had been involved in a number of previous crowd control situations which raised red flags about its officers' use of excessive force, including the Festival of the Lake litigation filed by Local 10 counsel, John Burris, which resulted in both individual and supervisory liability verdicts in favor of a number of plaintiffs, the OPD remained ill-equipped to handle large scale crowd control situations without resorting to the use of excessive force. (*Id.*; Ex. 5, Burris decl.¶18)

By December 10, 2003, plaintiffs' counsel completed their draft of a comprehensive crowd control policy. This draft was presented to defendants' counsel on December 11<sup>th</sup>. (Ex. 3, Schlosser decl., ¶29-34; Ex. 8, Lederman decl., ¶21-24). Later that day, OPD Chief, Richard Word, announced at a City of Oakland Civilian Review Board meeting. that the OPD intended to make changes to its policies and specifically stated that the OPD would no longer use "less lethal" weapons for crowd control. *Id*.

Thereafter, on January 28, 2004, at the City's invitation, plaintiffs' counsel attended a meeting with Chief Richard Word, OPD command staff and counsel for the City of Oakland. At that time, defendants' counsel presented plaintiffs with a draft of a revised crowd control

policy that had been prepared by the OPD. (Ex. 3, Schlosser decl. ¶35; Ex. 8, Lederman decl. ¶27).

To some extent, the OPD's draft tracked the structure of plaintiffs' December 2003 draft policy. It failed, however, to address a number of critical issues that had been included in the plaintiffs' initial draft. (Ex. 3, Schlosser decl. ¶36). In particular, the OPD draft policy was silent as to the relationship between arrests and use of force and lacked guidelines with regard to when an arrest was the appropriate response rather than the use of force options. *Id*.

The draft also failed to incorporate the prohibition on the use specialty impact weapons for crowd control (such as the "less lethal" weapons used during this incident) which had been included in the plaintiffs' initial draft and which Chief Word had previously announced would be made part of the revised policy. (Ex 3, Schlosser decl. ¶37-41).

Although the OPD's draft referred to many of these specialty impact weapons, it failed to give any clear guidance as to when these munitions and chemical agents would be used for crowd control, stating only that they would not be "indiscriminant (sic) nor used to disperse a peaceful crowd." To the extent that it was intended to limit the use of such weapons, this draft was also in conflict with other OPD use of force policies that appeared to authorize their use in crowd control situations. *Id.* Plaintiffs' counsel communicated their concerns about the OPD's proposed policy to counsel for the City. Negotiations concerning the policy continued throughout the Spring of 2004. In March 2004, the parties continued to negotiate changes to the OPD's crowd control policies and plaintiffs made substantial progress in obtaining their recommended revisions. ( *Id.* at ¶¶39-45; Ex. 8, Lederman decl. ¶28-31).

Notwithstanding the significant progress that had been made in drafting the revised crowd control policy, there remained a number of issues upon which the parties disagreed or

where there was a need for further negotiations. These included:

- (1) using less lethal weapons against people leaving the scene of unlawful activity;
- (2) the use of pepper spray against a non-compliant crowd;
- (3) the use of less lethal weapons against people engaged in property crimes such as vandalism and looting;
- (4) the use of less lethal weapons against a crowd when it is threatening or there is violence occurring;
- (5) the use of flash bangs grenades;
- (6) the use of stun guns and tasers, especially against crowds at sideshows;
- (7) whether jabs could be made with batons; and
- (8) how the OPD would incorporate issues relating to pain compliance and passive resistance, videotaping and intelligence gathering into the final draft of the policy.

Negotiations, therefore, continued and a further meeting was convened on April 23, 2004 to discuss the areas of disagreement. (Ex. 8, Lederman decl. ¶33). Thereafter, Local 10 plaintiffs' counsel agreed to prepare a single working draft of the policy. Considerable time was spent revising and editing the policy draft and additional time was spent conferring with counsel for the *Coles* plaintiffs before the finalized draft was sent to counsel for the City of Oakland on May 27, 2004. (Ex. 3, Schlosser decl. ¶47-58).

Over the Summer and Fall of 2004, the parties continued to have disagreements over substantive areas of the policy, including the use of tasers, batons, aerosol O.C. spray, and the handcuffing, cite release and treatment of legal observers. (Ex. 3, Schlosser decl. ¶¶59-72; Ex. 8, Lederman decl. ¶34-40). The City eventually withdrew their proposal to use tasers for crowd control after plaintiffs' counsel provided documentation showing why these weapons were totally inappropriate for crowd control. (Ex. 3, Schlosser decl. ¶¶71-72).

Throughout the Fall of 2004, the parties continued their negotiations over the specific language in the policy and about the use of batons, pain compliance holds and passive resistance to control crowds. (Ex. 8, Lederman decl. ¶40-46). On October 22, 2004, counsel for both sides again met to discuss the policy. A finalized draft of the policy emerged

following this meeting. (Ex. 3, Schlosser decl. ¶¶73-78).

The City announced its adoption of the policy at a joint press conference on November 9, 2004. (Ex. 3, Schlosser decl ¶79). Speaking on behalf of the police force, a proud Chief Word hailed the policy as a model for the rest of the country. *Id*.

When asked about the policy months later at his deposition, Chief Word acknowledged that the revised policy was something that he was proud of and agreed that it was the product of months of negotiations in which plaintiffs' counsel made significant contributions. (Ex. 1, Chanin decl. ¶25, Exhibit E).

A Stipulation for Partial Settlement was filed on December 20, 2004. This Court filed its Order approving the Stipulation on December 28, 2004. (Ex. 1, Chanin decl., Ex. A). The Court not only approved the settlement, but retained jurisdiction over its enforcement. *Id*.

On February 7, 2005, Local 10 plaintiffs' counsel sent a written demand to defendants' counsel for attorney's fees and costs incurred in connection with the injunctive relief claims. Resolution of the fee issue was specifically provided for in the Court's order. (Ex. 1, Chanin decl., ¶26). Although Local 10 plaintiffs' counsel made it clear that the written demand was not a "take it or leave it" proposition and were amenable to comprise in an effort to save the expense of litigating a formal fee motion, defendants did not counter offer. Accordingly, plaintiffs had no other recourse than to bring the instant motion to recover their fees and costs pursuant to the terms of the settlement agreement. *Id*.

# VI. SUMMARY OF BACKGROUND, EXPERIENCE, RATES AND LODESTAR SOUGHT

Local 10 plaintiffs are moving the Court for an award of attorneys' fees for the work performed by their counsel in connection with the injunctive relief claims and injunctive relief settlement in the lodestar sum of \$461,826.50 as set forth more fully in Appendix A, which

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summarizes the time spent and hourly rates of Local 10 counsel and in the accompanying declarations of the Local 10 attorneys (Ex. 1, Chanin decl., ¶¶25-31, Ex. F; Ex. 3, Schlosser decl., ¶¶6-12, Ex. B.; Ex. 5, Burris decl. ¶¶19-21, Ex. A; Ex. 6, Stein decl. ¶¶25-28, Ex. A; Ex. 7, Neumann decl, ¶¶13-14, Ex. A; Ex. 8, Lederman decl. ¶¶7-8, Ex. A; Ex. 9, Houk decl. ¶¶12-21. Ex. A; Ex. 10, Remar decl and billing summary.

In a reasonable exercise of billing judgment, Local 10 plaintiffs' counsel have also agreed to a voluntary reduction of the lodestar in the amount of ten percent (10%) to account for reductions typically afforded by firms to fee-paying clients and to account for any duplication or discrete billing errors. <sup>5</sup> *Id.* Therefore the lodestar on the merits less the ten percent billing judgment reduction totals: \$415,643.85. *Id.*, Appendix A. Local 10 plaintiffs are moving for a 1.5 enhancement of the merits lodestar, resulting in a total fee claim for work reasonably related to the injunctive relief issues and crowd control policies in the sum of \$623,465.77. *Id.*; Appendix A.

Plaintiffs are also moving the Court for an award of attorneys' fees and costs for the work rendered in connection with the issues related to the recovery of attorneys' fees and costs. The lodestar sum of these services totals: \$80,342.50. With the voluntary ten percent billing judgment reduction, the lodestar for the "fees on fees" is reduced to \$72,308.25. *Id* As described more fully below, Local 10 plaintiffs are requesting the application of a modest 1.1 enhancement to the "fees on fees" lodestar resulting in a "fees on fees" claim to date in the amount of \$79,539.08. Local 10 plaintiffs also reserve the right to supplement this claim with additional fees and costs incurred subsequent to the preparation of their moving papers.

Local 10 plaintiffs also move the Court for an Order awarding them the costs incurred in connection with the merits of the injunctive relief claims and with respect to the instant motion in the amount of \$4,971.01. (Ex. 1, Chanin decl., Ex. G; Appendix A).

<sup>&</sup>lt;sup>5</sup> Such reductions are allowable where the Court, in rendering its decision on the award of attorneys' fees and costs, sets forth the reasons for applying a percentage reduction for billing judgment. *See, e.g., Gates v. Deukmejian*, 987 F.2d 1392, 1402 (9<sup>th</sup> Cir.1993)(Court must specify reasons for adopting percentage reduction for billing judgment); *Bodely v. Thompson* 2005 U.S. Lexis 5113 (N.D.Cal 2005)(Court applied 10% reduction offered by plaintiffs in the exercise of billing judgment).

 $<sup>\</sup>begin{array}{l} {\rm LOCAL~10~PLAINT.~MEMO~RE~MOT.} \\ {\rm FOR~ATTY~FEES~AND~COSTS~C\hbox{--}03\hbox{--}2962~TEH~(JL)} \end{array}$ 

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In addition to the voluntary ten percent lodestar reduction proposed above, plaintiffs' counsel have also exercised reasonable billing judgment because they scrutinized their time records to exclude from their instant fee claim the hundreds of hours of time spent on the plaintiffs' individual damage claims, even though that time is arguably related to the injunctive relief issues. Local 10 counsel reserve the right to move for compensation for those fees at a later time.

In a further exercise of reasonable billing judgment, Local 10 plaintiffs' counsel have subtracted a large number of hours of work by law clerks and legal assistants, even though those hours are typically billable to fee-paying clients in the San Francisco Bar Area at market rates of at least \$100 per hour. Instead, counsel have apportioned those hours to the work performed on the underlying merits of the individual plaintiffs' claims and reserve the right to move for an award of these fees and costs at a later time.

### Experience of Plaintiffs' Attorneys

### 1. Alan Schlosser and ACLU-NC staff

Alan Schlosser, who took the lead in the injunctive relief negotiations and drafting of the revised crowd control policy, obtained his law degree from Harvard Law School in 1967 and was admitted to the New York Bar in 1968. He was admitted to the California and Massachusetts Bars in 1971 and 1973, respectively. He is admitted to practice law in the United States District Courts for the Northern, Eastern, and Central Districts of California, the United States Courts of Appeals for the Ninth and Second Circuits, and the United States Supreme Court. (Ex. 3, Schlosser decl., ¶1-3, Ex. A). Since 1976, Mr. Schlosser has been staff counsel for the American Civil Liberties Union Foundation of Northern California, and is currently its Legal Director. *Id.* 

Mr. Schlosser is claiming an hourly rate of \$550 for his work related to the Local 10 plaintiffs' injunctive relief claims and settlement. This hourly rate is consistent with San Francisco

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Bay Area attorneys of similar background and experience. (Ex. 3, Schlosser decl. ¶9; Ex. 15, Streeter decl., ¶¶8-10, Ex. 11, Bien decl., ¶10-16; Ex. 18, Scott decl., ¶¶25-37).

Under the direction and supervision of Mr. Schlosser, ACLU attorneys, Mark Schlossberg and Julia Mass, rendered services in connection with Local 10 plaintiffs' injunctive relief. Hourly rates sought for Mr. Schlosberg and Ms. Mass are \$260 and \$325, respectively. (Ex. 3, Schlosser decl. ¶10-12). These rates are also consistent with the prevailing San Francisco Bay Area market rates for attorneys of similar experience and skill. (*Id.*, Ex. 15, Streeter decl., ¶18-10, Ex. 11, Bien decl., ¶10-16; Ex. 18, Scott decl.¶25-37; Ex. 17, Sobel decl. ¶19-20).

#### 2. Rachel Lederman

Local 10 counsel, Rachel Lederman, obtained her law degree from New College School of Law in 1987 and was admitted to the State Bar of California that same year. She is admitted to practice in the United States District Court for the Northern Districts of California and the United States Courts of Appeals for the Ninth Circuit. (Ex. 8, Lederman decl.¶1-2, Ex. B).

Ms. Lederman has significant litigation experience, including in the areas of police misconduct, criminal defense and housing rights litigation. Throughout the 1980's and 1990's, Ms. Lederman worked extensively on issues involving the constitutional rights of demonstrators and was instrumental in setting up the National Lawyers Guild's ongoing system for providing legal observers and pro bono criminal defense for demonstrators. (Ex. 8, Lederman decl., ¶¶3-4).

Ms. Lederman has also been a presenter on legal issues pertaining to demonstrations, police misconduct and civil rights matters at continuing legal education seminars, and at the National Lawyers Guild and the American Association of Immigration Lawyers national conventions. (Ex. 8, Lederman decl. ¶5).

Ms. Lederman is claiming an hourly rate of \$425 which is consistent with San Francisco Bay Area market rates for attorneys of similar skill and experience. (Ex. 8, Lederman decl.¶8, Ex. 15, Streeter decl., ¶¶8-10, Ex. 11, Bien decl., ¶10-16; Ex. 18, Scott decl.¶¶25-37; Price decl. ¶¶30-

33; Ex. 16, Vermeulen decl ¶4-6; Ex. 17, Sobel decl., ¶19-20).

#### 3. John Burris

The nine Local 10, ILWU dockworker plaintiffs are represented by John L. Burris, who obtained his law degree from Boalt Hall in 1973. He joined the California Bar in 1976 and the Illinois Bar in 1974. Mr. Burris is admitted to practice in the United States District Courts for the Northern, Eastern, and Central Districts of California, the Eastern District of Illinois, and the United States Courts of Appeals for the Ninth and Seventh Circuits. (Ex. 5, Burris decl., ¶1-2).

Following his graduation from law school, Mr. Burris was employed as an Associate with the law firm of Jenner & Block in Chicago, Illinois where he litigated and assisted in the litigation of Title VII employment discrimination, criminal, anti-trust and securities cases, as well as arbitrations and administrative proceedings. Subsequently, Mr. Burris became an Assistant State Attorney in Cook County, Illinois, where he prosecuted over 500 criminal cases, most of them involving court trials. Later, he was designated as a Special Prosecutor to handle high visibility, impact cases for the West and South Side district offices. In December 1976, Mr. Burris became a Deputy District Attorney with the Alameda County District Attorney's Office where he litigated numerous felony jury trials. (Ex. 5, Burris decl., ¶3-4).

Since March 1979, Mr. Burris has been in private practice in Oakland, California. Over the course of his years in private practice, Mr. Burris has been involved in hundreds of civil rights and employment discrimination cases and more than 90% if his practice is devoted to civil rights and police misconduct cases. (Ex. 5, Burris decl., ¶5-6). Mr. Burris has also written and lectured extensively on police misconduct matters and civil rights litigation and has been the recipient of numerous awards. (Ex. 5, Burris, decl., ¶¶9, 12, 14). He is a frequent commentator on both radio and television. *Id.* at ¶13.

Mr. Burris, along with Local 10 plaintiffs' counsel, James B. Chanin and Julie M. Houk, represented 119 plaintiffs who were abused at the hands of City of Oakland Police Officers known as "the Riders" in Delphine Allen, et al. v. City of Oakland, et al., U.S.D.C. No. 00-4599 TEH and in the cases related thereto. The Riders case led the City of Oakland to agree to a non-monetary

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settlement wherein it promised to make major reforms to the supervision and control of its police officers, including reforms in the OPD's Internal Affairs Division, the monitoring of officers who are the subject of repeated complaints, and the reporting and review of the use of force by members of the Oakland Police Department, among other reforms. Mr. Burris, along with Mr. Chanin, have continued to work closely with the Independent Monitors and the City of Oakland to ensure that the reforms mandated by that agreement are fully implemented. (Ex. 5, Burris decl., ¶16,18; Ex. 1, Chanin dec;. ¶3).

Mr. Burris is claiming an hourly rate of \$550 for the services related to the Local 10 plaintiffs' injunctive relief claims and settlement. (Ex. 5, Burris decl. ¶¶19-21). This rate is consistent with the prevailing San Francisco Bay Area market rates for attorneys of similar skill and experience. (*Id.*, Ex. 15, Streeter decl., ¶¶8-10, Ex. 11, Bien decl., ¶10-16; Ex. 18, Scott decl.¶¶25-37; Ex. 12, Price decl. ¶¶30-33).

#### 4. James B. Chanin

James B. Chanin, graduated from the University of San Francisco Law School in 1977 and was admitted to the California Bar the same year. Prior to that time, Mr. Chanin attended George Washington University in Washington, D.C. and the University of California at Berkeley where he received a B.A., an M.A. and a Ph.C. degree (Candidate in Philosophy) in history. (Ex. 1, Chanin decl.,¶1-3).

Mr. Chanin has been in private practice since his graduation from law school and has emphasized civil litigation and trial work. *Id.* A sizable portion of Mr. Chanin's practice is devoted to civil rights cases involving police practices. Beginning in the early 1980's, Mr. Chanin, along with his former partner, Oliver Jones, litigated numerous cases against the City of Richmond Police Department during a period when the Richmond Police Department killed and injured many people. He has subsequently handled a great many claims in both state and federal courts, throughout California, against public entities and public employees, which have involved police practices and law enforcement issues. (Ex. 1, Chanin decl., ¶3-4).

As noted above, Mr. Chanin worked with Mr. Burris and Ms. Houk in obtaining the non-

monetary settlement in the "*Riders*" litigation and monetary damage awards for the plaintiffs totaling over \$10 million dollars. (Ex. 1, Chanin decl., ¶3). Mr. Chanin and Ms. Houk also represented a Pelican Bay Prison inmate who was severely burned and disfigured by prison employees who maliciously forced the inmate to sit in tub of boiling hot water. (Ex. 1, Chanin decl. ¶3). This case was profiled on "60 Minutes" and resulted in a substantial settlement to the injured inmate. *Id*.

Mr. Chanin has also lectured on police misconduct issues and civil litigation at continuing legal education seminars and regularly lectures on civil rights and legal issues to high school students. (Ex. 1, Chanin decl., ¶4).

Mr. Chanin is claiming an hourly rate for his services in the amount of \$525. This rate is consistent with San Francisco Bar Area market rates for attorneys of comparable skill and experience and with Court awards of attorneys' fees in other cases. (Ex.1, Chanin decl., ¶¶27-34); Ex. 15, Streeter decl., ¶¶8-10, Ex. 11, Bien decl., ¶10-16; Ex. 18, Scott decl.¶¶25-37; Ex. 12, Price decl. ¶¶30-33).

#### 5. Julie Houk

For over 20 years, Local 10 counsel, Julie M. Houk, has worked with James B. Chanin, both as an associate in his law office and currently as an independent contractor. Ms. Houk obtained Bachelor of Arts and Master of Arts degrees from Marquette University in 1975 and 1979, respectively and obtained her law degree from Golden Gate University School of Law in 1984, where she was wrote for the Law Review and was an instructor in the school's first year writing and research program. (Ex. 9, Houk decl.¶2-3).

Ms. Houk was admitted to the State Bar of California in 1984 and to the Illinois State Bar in 1985. She is admitted to practice in the United States District Courts for the Northern, Eastern and Southern Districts of California and the United States Court of Appeals for the Ninth Circuit. (Ex.9, Houk decl. ¶2).

Since law school, Ms. Houk has devoted a substantial amount of her legal practice to civil rights matters, including litigating police misconduct, prison abuse and employment discrimination

cases in state and federal courts in California with Mr. Chanin's firm. (Ex. 9, Houk decl., ¶4-7). A significant number of these cases have involved claims related to the infliction of serious injuries and deaths resulting from the use of munitions by law enforcement officers. *Id*.

Ms. Houk, along with Mr. Chanin, has also represented other attorneys in making applications for attorneys' fees and costs. Ms. Houk, along with Local 10 counsel, Bobbie Stein, has been designated take the lead for Local 10 plaintiffs in connection with the preparation of the instant motion for attorneys' fees and costs. (Ex. 9, Houk decl., ¶14).

Ms. Houk is requesting an hourly rate of \$450. This rate is consistent with San Francisco Bay Area market rates for attorneys of comparable skill and experience. (Ex. 1, Chanin decl. ¶29-30; Ex. 9, Houk decl.¶15-16; Ex. 15, Streeter decl., ¶8-10, Ex. 11, Bien decl., ¶10-16; Ex. 18, Scott decl.¶25-37; Ex. 12, Price decl. ¶30-33).

#### 6. Bobbie Stein

Local 10 counsel, Bobbie Stein, obtained her law degree from the University of San Francisco School of Law in 1983 and was admitted to the State Bar of California in 1984. (Ex. 6, Stein decl.¶1-2). Ms. Stein is admitted to practice in the United States District Courts for the Northern District of California, the United States Courts of Appeals for the Ninth Circuit and the United States District Court for the Eastern District of Wisconsin. (Ex. 6, Stein decl. ¶¶1-2).

Since graduating from law school in 1983, Ms. Stein has devoted a substantial amount of her practice to criminal defense, both trial and appellate work, and has devoted considerable time to criminal justice and civil rights issues. (Ex. 6, Stein decl. ¶¶3-10). Ms. Stein has written about criminal justice and civil rights issues in newspapers and magazines and has lectured on legal issues pertaining to demonstrations, police accountability and other issues in a variety of settings, including MCLE training sessions. *Id.* 

Ms. Stein has developed widely distributed training materials for activists and lawyers related to demonstrations law and crowd control procedures. *Id.* From 1990-1997, Ms. Stein was a full time faculty member at New College School of Law and currently serves as an adjunct professor at the University of California's Boalt Hall. *Id.* 

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Along with Ms Lederman, Ms. Stein has been instrumental in setting up an ongoing system for providing legal observers and pro bono criminal defense attorneys to demonstrators. Over the years, Ms. Stein has devoted her skills and legal talent to representing literally thousands of people arrested at demonstrations on a pro bono basis. *Id* 

In 1989, Ms. Stein was appointed to a task force by then San Francisco Mayor, Art Agnos, to rewrite the crowd control manual for the San Francisco Police Department. Ms. Stein participated in this endeavor with members of the San Francisco Police Department, City Attorney's Office, and representatives from the ACLU and Community United Against Violence. (Ex. 6, Stein decl.¶10).

Ms. Stein is claiming an hourly rate of \$450, consistent with San Francisco Bay Area market rates for attorneys of comparable skill and experience. (Ex. 6, Stein decl., ¶23, Ex. 15, Streeter decl., ¶18-10, Ex. 11, Bien decl., ¶10-16; Ex. 18, Scott decl.¶125-37; Ex. 12, Price decl. ¶130-33; Ex. 16, Vermeulen decl ¶14-6).

#### 7. Osha Neumann

Local 10 counsel, Osha Neumann was admitted to the California Bar in 1987. He is also admitted to practice in the United States District Courts for the Northern Districts of California. Since graduating from New College of Law in 1987, Mr. Neumann has spent the majority of his time as a lawyer practicing in the areas of civil rights, and in particular, police misconduct, the rights of political demonstrators, and the civil rights of the homeless. (Ex. 7, Neumann decl., ¶¶1-2, Ex. A).

Mr. Neumann was appointed to the Berkeley Police Review Commission where he served from 1984 to 1992. From 1984 to the present he has been the chairperson of Community Defense Incorporated (CD Inc.), a non-profit corporation formed to provide legal

defense and education for demonstrators in civil-disobedience protests and education on legal issues. C.D. Inc. is the fiscal sponsor of Copwatch, an organization devoted to monitoring the police and documenting allegations of misconduct. Mr. Neumann has also conducted numerous trainings for Copwatch volunteers on topics related to observing police, and the law governing arrests, detentions, and the use of force by police. (Ex. 7, Neumann decl., ¶¶3-8).

Since 2001 Mr. Neumann has contracted with the East Bay Community Law Center, to supervise and train Boalt Hall law students at the Center's Decriminalization of Poverty Project (DeCOPP). (Ex. 7, Neumann decl., ¶3).

#### 8. Robert Remar

Robert Remar, counsel for Local 10 of the ILWU, has worked at the law firm of Leonard Carder LLP since 1985, becoming a partner in 1990. (Ex. 10, Remar decl. ¶¶ 1-7). Mr. Remar graduated from Boalt Hall and passed the California bar in 1981. *Id.* Following his graduation from law school, he worked for a few years as a prosecuting attorney with the National Labor Relations Board where he investigated and prosecuted cases involving worker rights. During his nearly 25 years of legal practice, he has specialized in employment and federal labor law matters involving union and nonunion workers. He has also handled several class actions on both the defense and Plaintiffs' side concerning employment, Civil Rights claims. He has litigated in excess of 50 Federal Court lawsuits. Many of these cases also involved legal issues concerning the constitutional and Civil Rights of individuals. *Id.* 

#### VII. ARGUMENT

#### A. Plaintiffs are Entitled to Their Reasonable Attorneys Fees

Statutory authority provides for the recovery of an award of attorney's fees in this case.

Under 42 U.S.C. § 1988, California Civil Code §52, subd. (b)(3) and 52.1, subd. (h), and California

Code of Civil Procedure § 1021.5, a prevailing plaintiff "should ordinarily recover an attorney's fee unless special circumstances would render such an award unjust." *Chalmers v. City of Los Angeles*, 796 F.2d 1205, 1210 (9th Cir. 1986), *amended*, 808 F.2d 1373 (9<sup>th</sup> Cir. 1987)(*citing Hensley v. Eckerhart*, 461 U.S. 424, 429, 76 L. Ed. 2d 40, 103 S. Ct. 1933 (1983)). An award of attorneys' fees is proper in the instant matter.

### 1. Local 10 plaintiffs are entitled to fees and costs under 42 U.S.C. §1988

Pursuant to the Civil Rights Attorney's Fees Awards Act of 1976, 42 U.S.C. §1988, a district court has the authority to award reasonable attorney's fees to a prevailing party in an action brought under 42 U.S.C §1983. *City of Riverside v. Rivera*, 477 U.S. 561, 567, 91 L. Ed. 2d 466, 106 S. Ct. 2686 (1986). The purpose of 42 U.S.C. §1988 is to ensure that private parties are able to secure effective counsel to protect rights guaranteed by federal law. *City of Riverside v. Rivera*, *supra*, at 576. It is a means by which non-affluent plaintiffs can have "effective access" to the courts to enforce civil rights laws. (see, *Kay v. Ehrler*, 499 U.S. 432, 436, n. 8, 111 S.Ct. 1435, 113 L.Ed. 486 (1991); *Newman v. Piggie Park Enterprises*, Inc. 390 U.S. 400, 401-402, 88 S.Ct. 964, 19 L.Ed. 2d 1263 (1968) (per curiam). A party need not prevail on all issues litigated, but must succeed on at least some of the merits. *City of Riverside v. Rivera, supra*, at 570.

While the Supreme Court has held that a "voluntary change" in conduct due to the filing of a lawsuit itself is not sufficient to confer prevailing party status for purposes of an attorney's fee award, the Court acknowledged that a "judicially sanctioned change in the legal relationship between the parties" would support a fee award. *Buckhannon Bd. & Care Home, Inc. v. W. Va. Dep't of Health & Human Res.*, 532 U.S. 598, 600-10 (2001). As evidenced by this Court's December 28, 2004 Order, there has been a judicially sanctioned change in the legal relationship between the parties in this case. (Ex. 1, Chanin decl., Ex. A).

The Ninth Circuit has repeatedly held that a party achieves "prevailing party" status when it has obtained an injunctive and/or a legally enforceable settlement. *See, e.g., Tipton-Whittingham v. City of Los Angeles*, 316 F.3d 1058 (9<sup>th</sup> Cir. 2003)(Under federal law, both a preliminary injunction and an enforceable settlement agreement carry the "judicial imprimatur" necessary to satisfy Buckhannon.); *Watson v. County of Riverside*, 300 F.3d 1092, 1096 (9th Cir. 2002)(Prevailing party status for plaintiff who obtained preliminary injunction notwithstanding the fact that the case was later rendered moot); *Barrios v. California Interscholastic Fed'n*, 277 F.3d 1128, 1134 n.5 (9th Cir. 2002) *cert. denied*, 154 L. Ed. 2d 28, 123 S. Ct. 98 (2002)(Plaintiff entitled to attorneys' fees under the ADA where plaintiffs entered into a legally enforceable settlement agreement). There can be no question in the instant case that Local 10 plaintiffs are a prevailing party.

The legally enforceable injunctive relief obtained by plaintiffs included substantive reforms to the OPD's crowd control policy. Indeed, the Court recognized plaintiffs prevailing party status and their right to attorneys fees in its order approving the partial settlement, which specifically provided for "attorney's fees and costs related to this partial settlement." (Ex. 1, Chanin decl., Ex. A).

# 2. Local 10 plaintiffs are entitled to fees and costs under California Code of Civil Procedure §1021.5

The Local 10 plaintiffs have alleged claims for relief in their Complaint under both federal and California law. California Code of Civil Procedure §1021.5 is referred to as the California "private attorney general statute." *Graham v. Daimler Chrysler Corporation* (2005) 34 Cal. 4<sup>th</sup> 553, 565. Under this section, the court may award attorney fees to a "successful party" in any action that has resulted in the enforcement of an important right affecting the public interest where (a) a significant benefit has been conferred on the general public or a large class of persons, (b) the

necessity and financial burden of private enforcement are such as to make the award appropriate, and (c) such fees should not in the interest of fairness be paid out of the recovery to the party. *Id.*; *Beasley v. Wells Fargo Bank* (1991) 235 Cal. App. 3d 1407, 1413.

The private attorney general doctrine rests on the assumption that "without some mechanism authorizing the award of attorney's fees, private actions to enforce such important public policies will as a practical matter frequently be infeasible." *Woodland Hills Residents Association v. City Council* (1979) 23 Cal. 3d 917, 933. "A central function is to 'call public officials to account and to insist that they enforce the law'." *Serrano v. Unruh* (1982) 32 Cal. 3d 621, 632 (*Serrano IV*). Under §1021.5, plaintiffs are considered a "prevailing parties" when the lawsuit was a catalyst motivating defendants to modify their behavior or to provide the primary relief sought. *Graham, supra*, at 566-567. In *Graham*, the Court held that a "successful party" is one who vindicates an important right by activating defendants to modify their behavior. *Graham, supra*, at 567.

In this case, Local 10 plaintiffs have clearly met the criteria for a fee award under §1021.5. Plaintiffs have acted as private enforcers, vindicating important civil rights. This case and the result obtained garnered extensive media attention because of its significance. Certainly the injunctive relief obtained will inure to the benefit of the general public. (Ex. 16, Vermeulen decl, ¶7, Ex. 14, Graf decl.¶6-8, Ex. 13, Friedman decl. ¶5-6; Scott decl. ¶23). The necessity and burden of private enforcement make a fee award appropriate in this case. Furthermore and it would be unfair to take the fees and costs from the recovery of individual Local 10 plaintiffs, who were injured because of the OPD's flawed policies.

# 3. Local 10 plaintiffs are entitled to an award of attorneys fees and costs under California Civil Code Sections 52 and 52.1

Local 10 plaintiffs are also entitled to recover their reasonable attorneys fees and costs

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because they prevailed on their injunctive relief claims under California Civil Code §52.1.

California Civil Code Section 52.1(b) provides, in pertinent part that:

"Any individual whose exercise or enjoyment of rights secured by the Constitution or laws of the United States, or of rights secured by the Constitution or laws of this state, has been interfered with, or attempted to be interfered with, as described in subdivision (a), may institute and prosecute in his or her own name and on his or her own behalf a civil action for damages, including, but not limited to, damages under Section 52, injunctive relief, and other appropriate equitable relief to protect the peaceable exercise or enjoyment of the right or rights secured."

Section 52.1(h) further provides that in addition to any damages, injunction or equitable relief, the court may award the plaintiff its reasonable attorneys fees in an action brought pursuant to \$52.1(b)

By obtaining the legally enforceable injunctive relief settlement which protects the peaceable exercise and enjoyment of their Constitutional rights, Local 10 plaintiffs are a prevailing party under California Civil Code §52 and are entitled an award of their reasonable attorneys fees and costs pursuant to California Civil Code §52.1.

#### B. Calculation of The Lodestar

Once a court determines that party should be awarded attorneys fees under §1988, it must determine what fees are reasonable by calculating the "lodestar." *Jordan v. Multnomah County*, 815 F.2d 1258, 1262 (9th Cir. 1987). The lodestar method is also the appropriate method for calculating recoverable attorneys' fees under California law. *Press v. Lucky Stores, Inc.* (1983) 34 Cal. 3d 311, 321-25, *Serrano v. Priest* (Serrano III) (1977) 20 Cal. 3d 25, 48-49.

The lodestar is determined by "multiplying the number of hours reasonably expended on litigation by a reasonable hourly rate." *See, e.g., Chalmers, supra,* 796 F.2d at 1210; *Schwartz v. Health & Human Serv.,* 73 F.3d 895, 901 (9th Cir. 1995); *Keith v. Volpe,* 833 F.2d 850, 859 (9th Cir. 1987). In calculating the lodestar, the court must determine both a reasonable number of hours

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1997), cert. denied, 525 U.S. 827 (1998).

and a reasonable hourly rate for each attorney. *Chalmers*, *supra*, 796 F.2d at 1210.

Several factors must be considered in the court's determination of a reasonable hourly rate, including, the experience, skill and reputation of the applicant and the prevailing rate in the community<sup>6</sup> for similar work performed by attorneys of comparable skill, experience and reputation. *Id.* at 1210-11. There is a "strong presumption" that the resulting lodestar figure constitutes the reasonable fee. *Jordan*, supra, 815 F.2d at 1262; *City of Riverside v. Rivera*, *supra*, 477 U.S. 561, 568 (1986).

The court should not exclude any hours from the lodestar amount unless it can be shown that they were not reasonably expended because they are excessive, redundant, or otherwise unnecessary. *Van Gerwen v. Guarantee Mut. Life Co.*, 214 F.3d 1041, 1045 (9<sup>th</sup> Cir. 2000).

#### 1. Plaintiffs hourly rates are reasonable

Attorneys' fees are to be calculated according to the current prevailing market rate in the relevant legal community. *Missouri v. Jenkins*, 491 U.S. 274, 296 (1989), *Serrano v. Unruh* (*Serrano IV*) (1982) 32 Cal.3d 621. The rate should be "in line with those prevailing in the community for similar services by lawyers of reasonably comparable skill, experience and reputation." *Blum v. Stenson*, 465 U.S. 886, 896, n. 11 (1984). *Jordan v. Multnomah County*, *supra*, 815 F.2d at 1262 ("The prevailing market rate in the community is indicative of a reasonable hourly rate"), *Chalmers v. City of Los Angeles*, supra, 796 F.2d at 1210-11.

The relevant community for purposes of determining the prevailing market rate in this case is San Francisco since that is the forum in which the district court sits. *Davis v. Mason County*, 927 F.2d 1473, 1488 (9th Cir. 1991), *cert. denied*, 502 U.S. 899 (1991). The Ninth Circuit has held

The relevant community for purposes of determining the prevailing market rates is generally the

forum in which the district court sits. See, e.g., Barjon v. Dalton, 132 F.3d 496, 500 (9th Cir.

that affidavits of plaintiffs' attorneys, affidavits of other attorneys concerning prevailing fees in the community, as well as rate determinations in other cases, may constitute satisfactory evidence of the prevailing market rate. *Chalmers, supra*, 796 F.2d at 1214.

The plaintiffs have satisfied their burden of showing that the hourly rates requested by counsel are in line with the prevailing market rates for the San Francisco Bay Area. (See, e.g., Ex. Ex. 15, Streeter decl., ¶¶8-10, Ex. 11, Bien decl., ¶10-16; Ex. 18, Scott decl.¶¶25-37, Ex. A; Ex. 17, Sobel decl. ¶¶19-20). Therefore, Plaintiffs request that the Court award fees at the hourly rates requested in this Motion.

#### 2. The number of hours claimed is reasonable

Under both Federal and California law, counsel for the prevailing party should be paid for all time reasonably expended. *Blanchard v. Bergeron*, 489 U.S. 87, 91 (1989), *Serrano v. Unruh* (*Serrano IV*) (1982) 32 Cal. 3d 621, 639, *Stokus v. Marsh* (1990) 217 Cal. App. 3d 647, 654-56, *Wallace v. Consumers Coop. of Berkeley* (1985) 170 Cal. App. 3d 836, 846-49. Prevailing parties are entitled to recover reasonable attorneys' fees for every item of service that would have been undertaken by a reasonable and prudent lawyer to advance or protect his client's interest. *Hensley v. Eckerhart*, 461 U.S. at 435; (*Serrano IV*), 32 Cal. 3d at 639. Counsel's travel time is compensable, as are expenses for law clerk, paralegal and secretarial services. *Barjon, supra, Guinn v. Dotson* (1994) 23 Cal. App. 4th 262, 268-70.

Local 10 plaintiffs anticipate that the defense will argue that their hours are unreasonable because they exceed the number of hours claimed by *Coles* counsel in the related case. This, however, is an untenable position in light of the differences inherent in the representation undertaken by Local 10 counsel and the lead role that Mr. Schlosser and Ms. Lederman took in developing the new crowd control policy.

As has been discussed above and in the attached declarations, Mr. Schlosser and Ms. Lederman were designated by the Local 10 team as lead counsel for purposes of drafting and negotiating the policy. Defense counsel and *Coles* counsel, however, also vested Mr. Schlosser

with primary drafting responsibilities. (Ex. 3, Schlosser decl., ¶26) Local 10 counsel provided defendants' counsel with an initial draft proposal in December 2003. (Ex. 3, Schlosser decl. ¶¶27-33) Although the OPD prepared a draft document, all parties ultimately worked to revise existing OPD policies from a single draft document prepared by Local 10 counsel. (Ex. 3, Schlosser decl¶¶53-78). The many hours that Local 10 counsel, and in particular, Mr. Schlosser, spent researching, drafting and communicating with co-counsel must be figured into the equation when calculating reasonable fees.

Furthermore, Local 10 plaintiffs represent a wide spectrum of injuries and interests. In addition to the union and demonstrators, some of the 52 plaintiffs were legal observers, videographers, union members, arrestees, and members of groups that regularly plan demonstrations in Oakland. The interests of all of these individuals and groups had to be taken into account when negotiating the policy with the City of Oakland. This meant interviewing a considerable number of people, reviewing hours of videotape and hundreds of pages of documents.

Local 10 counsel spent a great deal of time investigating the events surrounding each of the plaintiffs' unique circumstances to assess whether they had an actionable claim, the type of munitions or other force that was employed against them (i.e., motorcycles, batons, "less lethal" munitions or other force), the circumstances under which the force was used and by whom, the absence of justification for the use of force and other issues which were directly and indisputably related to the injunctive relief claims. Plaintiffs' counsel had to investigate the case fully in order to be able to understand the flaws in the OPD's policies and craft remedial revisions.

Although many attorneys worked on this policy in some capacity, there is nothing inherently unreasonable about a client having multiple attorneys. (See, e.g., *Bodely v. Thompson, supra*, 2005 U.S. Lexis 5113). For that reason, a reduction for redundant hours "is warranted only if the attorneys are unreasonably doing the same work. An award for time spent by two or more attorneys is proper as long as it reflects the distinct contribution of each lawyer to the case and the customary practice of multiple-lawyer litigation." *Johnson v. University College of University of Alabama in Birmingham*, 706 F2d 1205, 1208 (11th Cir.

1983).

The association of counsel was created in this case in an effort to conserve attorneys' fees and costs. Therefore plaintiffs should not be penalized by denying them reasonable attorneys fees for work done on this case when each could have brought multiple, separate actions and have generated more attorneys' fees and costs individually.

Moreover, the fact remains that different attorneys represent specific interests in the litigation. Specifically, Mr. Burris represents nine injured dockworkers, Mr. Remar represents the union local, the ACLU-NC counsel are primarily involved in the injunctive and declaratory relief issues and the remaining counsel are collectively handling the remaining 41 individual plaintiffs. Since the members of the legal team have specific interests that they must protect, it is not unreasonable that multiple attorneys had a role in the negotiation and drafting of the crowd control policy to ensure that the interests of their individual clients were protected.

Further justification for the number of attorneys who worked on this policy comes from the sheer magnitude of the work required in a multi-plaintiff case of this nature and the complexity of the issues involved in creating a crowd control policy that at once respects the rights of the demonstrators and bystanders and allows for proper police enforcement. Plaintiffs needed specialized skills in a number of areas including civil rights law, police practices, police misconduct, criminal law, crowd control, and knowledge of chemical agents and other so called "less lethal" munitions. Each attorney on the litigation team brought a unique perspective to the negotiations.

Local 10's litigation team was structured to maximize resources and efficiency and minimize duplication of efforts. Alan Schlosser did the primary drafting of the policy and he and Rachel Lederman attended negotiation meetings with defendants' counsel. A great deal of Mr. Schlosser's time related to policy negotiations entailed consultations with co-counsel and preparation of memos outlining the ongoing process which were communicated largely through emails. (Ex. 3, Schlosser decl). Because all the attorneys involved had individualized knowledge and experience which was germane to the injunctive relief issues, their contributions were invaluable to the negotiation process and to the development of the crowd control policy that

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was ultimately adopted by the OPD. In the end, the collaborative efforts of the Local 10 legal team led them to obtain an excellent result, not only on behalf of the individual plaintiffs, but for the general public. The hours incurred by them in connection with their successful resolution of the injunctive relief claims are reasonable given the magnitude of the underlying incident and the complex technical and legal issues involved in crafting a crowd control policy which will be used by a large, metropolitan police department for years to come. (See, e.g., Ex. 17, Sobel decl., 9-14; Ex. 13, Friedman decl \$\\$5-6; Ex. 14, Graf decl. \$\\$7-8; Ex. 16, Vermeulen decl \$\\$6-7).

Therefore, the hours claimed by Plaintiffs for work which resulted in the successful and important injunctive relief settlement are reasonable, and plaintiffs attorneys should be fully compensated.

#### C. The Court Has the Discretion to Enhance the Lodestar under California Law

### 1. Local 10 Plaintiffs' Request A 1.5 Lodestar Enhancement

The Court has considerable discretion in determining whether to award an enhancement, or multiplier of the lodestar. Factors for the court's consideration include: (1) the risk, or contingent nature of the fee award; (2) The undesirability of the case; (3) the novelty, difficulty and complexity of the issues presented and the skill displayed by counsel; (4) the importance of the litigation and the results obtained; (5) the public service element of the case; and (6) the delay in receipt of fees.<sup>7</sup>

Enhancements in the range of 1.5 to 2.0 are not unusual. *See, e.g., Oberfelder v. City of Petaluma*, 2002 U.S. Dist. LEXIS 8635 (N.D. Cal. 2002)(Enhancement of 1.5); *Mitchell v. Bankfirst*, 2003 U.S. Dist. LEXIS 3091 (N.D. Cal. 2003)(Enhancement of 1.9); *Crommie v. Public* 

<sup>&</sup>lt;sup>7</sup> See, e.g., Serrano III, supra, 20 Cal. 3d at 49; Ketchum v. Moses (2001) 24 Cal. 4th 1122; Graham, 34 Cal. 4th 581-82, Beasley, 235 Cal. App. 3d at 1413; Raiders V. 203 Cal. App. 3d at 82-85; Kern River Public Access Comm. v. City of Bakersfield (1985) 170 Cal. App. 3d 1205, 1227-29; Coalition for Los Angeles County Planning v. Board of Supervisors (1977) 76 Cal. App. 3d 241, 251; Crommie v. State of California Public Utilities Comm'n, 840 F. Supp. 719, 725, reversed in part on other grounds, sub nom, Mangold v. California Public Utilities Comm'n, 67 F.3d 1470 (9th Cir. 1995)(applying California law and reciting factors);

Utilities Comm., 840 F. Supp. 719, 725-26 (N.D. Cal. 1994), aff'd in part and remanded sub nom, Mangold v. California Pub. Utils. Comm'n, 67 F.3d 1470 (enhancement of 2.0); City of Oakland v. Oakland Raiders (Raiders V) (1988) 203 Cal. App. 3d 78, 82-85 (Enhancement of approximately 2.3); Coalition for Los Angeles County Planning (1977) 76 Cal. App. 3d 241, 251 (Enhancement of more than 2.0); Downey Cares v. Downey Community Development Com. (1987) 196 Cal. App. 3d 983, 995 (Enhancement of 1.5). In this case, all factors support a 1.5 enhancement of the lodestar.

#### 2. Risk assumed by counsel

In *Ketchum v. Moses* (2001) 24 Cal. 4th 1122, 1138, the California Supreme Court recognized that the lodestar reflects the general local hourly rate for a fee-bearing case where counsel bills the client and is reasonably assured of receiving payment for the services rendered. The Court in *Ketchum* recognized that the lodestar sum may be enhanced in cases such as the instant one, to account for the risk that the attorney will not receive payment if the client does not prevail. The Court recognized that the enhancement of the lodestar constitutes "earned compensation," rather than a windfall, because it is neither unexpected nor fortuitous since it is intended to approximate market-level compensation which typically includes a premium for the risk of nonpayment or delay in payment of attorney fees. *Id.* 

In *Oberfelder, supra*, the Court noted that civil rights cases, particularly those involving allegations of police misconduct, "involve more risk than the contingency of recovery because their enforcement often challenges established policy and practice and upholds individual rights in the face of law enforcement activity." This is just such a case.

Plaintiffs counsel represent a large number of people who where exercising their First Amendment right to free exercise of speech and association by attending a demonstration opposing the war in Iraq. The political nature of the underlying event, where many potential jurors are likely to have pre-existing opinions about the Iraq war which may significantly differ from the viewpoints expressed by the plaintiffs, makes this case a particularly risky endeavor for counsel.

Furthermore, while some of the Local 10 plaintiffs sustained very serious and life altering 30

injuries, others were less seriously injured or incurred little or no medical expenses as a result of their injuries. This fact also makes the potential for a substantial damage award even more uncertain.

The facts of the instant case may also present difficult questions for jurors who might be inclined to believe that police officers always act within the scope of their employment even in the face of evidence of excessive force. This reality also makes any award for damages uncertain. Due to the extensive nature of the underlying events and the large number of plaintiffs, Local 10 counsel were required to undertake a time-consuming and expensive investigation without regard for whether they would be paid for their services or reimbursed for their costs. Additionally, there was no guarantee that Local 10 plaintiffs would prevail on their injunctive relief claims since such relief is generally rare in police misconduct litigation. (Ex. 18, Scott decl¶¶16-20; Ex. 17, Sobel decl¶¶14-18).

Given the substantial risk undertaken by Local 10 counsel that they would never be compensated for their fees or costs unless the plaintiffs prevailed on at least some of their claims in the litigation, they respectfully submit that a 1.5 enhancement of the lodestar is reasonable.

# 3. The importance of the litigation and results obtained served the greater public interest.

The public service element of the case is also a factor to be considered when determining whether to include a multiplier in a fee award. *See, e.g., Coalition for Los Angeles County Planning,* 76 Cal. App. 3d at 251; *Crommie,* 840 F. Supp. at 722-23. The injunctive relief settlement in this case not only conferred a benefit to the individual plaintiffs, but to the public at large. Veteran civil rights attorneys have applauded the settlement and the resultant crowd control policy as an excellent victory. (See, e.g., Ex. 11, Bien decl., Ex. 13, Friedman decl., Ex. 14, Graf decl., Ex. 16, Vermeulen decl, Ex. 17, Sobel decl., Ex. 18, Scott decl) The public service aspect of this case is underscored by Chief Word's acknowledgement that the revised crowd control policy is not only something he is proud of personally, but that he hoped it would serve as model for other police departments nationwide. In fact, the new OPD policy has already been used as a model for

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negotiating crowd control policies in other cities. (Ex. 13, Friedman decl ¶5).

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Wide spread media attention to the case and the adoption of the new policy further evidences the considerable interest to the public at large. The importance of the litigation and the benefit inured to the public because of the new crowd control policy supports the lodestar enhancement.

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### 4. Delay in the receipt of fees and undesirability of the case.

Another factor to be considered in enhancing the lodestar is the delay in the receipt of fees. See, e.g., Raiders V, 203 Cal. App. 3d at 82-83 (enhancement of more than 2.3 based in part on "deferral of payment of counsel's fees" in eminent domain case). Plaintiffs' counsel have tirelessly pursued this litigation for more than two years, spending more than one year on the negotiations for the injunctive relief settlement and revisions to the OPD crowd control policy. The long wait for compensation is a deterrent to attorneys taking these cases unless there is a mechanism to compensate them for that wait.

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Moreover, cases such as the instant one are undesirable to many attorneys. misconduct cases are very difficult and unattractive cases. They are inherently difficult to litigate because of the complexity and the difficulty in establishing liability. Juries are often reluctant to award high damages against public entities and law enforcement officers. Where, as here, the case is patently political, many jurors' views on questions of liability will likely be clouded by their own

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political views. (Ex. 17, Sobel decl, supra, Ex. 18, Scott decl., supra)

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These are an important factors militating in favor of enhancement in this case. Therefore, Local 10 plaintiffs respectfully request that the Court grant their request for a 1.5 lodestar

22 23 enhancement.

### D. Plaintiffs Are Entitled To Recover Attorneys' Fees For Services Rendered In Connection With Efforts To Obtain An Award Of Fees And Expenses

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In the Ninth Circuit, §1988 attorneys' fees (i.e., "fees on fees") are ordinarily available to compensate attorneys for the successful litigation of attorneys' fee applications. Barlow-Gresham

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Union High School Dist. v. Mitchell, 940 F.2d 1280, 1286 (9th Cir. 1991), Clark v. City of Los

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Angeles, 803 F.2d 987, 992 (9th Cir. 1986)(citing, *In re Nucorp Energy, Inc.*, 764 F.2d 655 (9th Cir. 1985)), *Harris v. McCarthy*, 790 F.2d 753, 758-59 (9th Cir. 1986), *Jordan*, 815 F.2d at 1264, *Kinney v. International Brotherhood of Electrical Workers*, 939 F.2d 690, 692-95 (9th Cir. 1991). Under California law, the fees incurred in successfully securing awards of attorneys' fees and costs are recoverable and are also subject to enhancement of the lodestar. *Downey Cares v. Downey Community Development Comm.* (1987) 196 Cal. App. 3d 983, 997-98, *Mangold v. California Public Utilities Comm*'n, 67 F.3d 1470, 1479 (9th Cir. 1995) (applying California law).

As set forth on Appendix A, the lodestar for the Local 10 plaintiff's "fees on fees" claim is in the sum of \$80,342.50. For the same reasons as stated in their fee claim on the merits, Local 10 plaintiffs are voluntarily reducing the lodestar by 10 percent in an exercise of reasonable billing judgment, resulting in an adjusted lodestar in the sum of \$72,308.25. Local 10 plaintiffs respectfully move the Court for an Order awarding them a fully compensable fee for the work performed in connection with their efforts to obtain the award of attorneys' fees as set forth herein.

### 1. Plaintiffs request a 1.1 lodestar enhancement for work on the fee motion

In *Graham*, *supra*, the California Supreme Court reaffirmed that the Court has discretion to award a lodestar enhancement to the fees incurred by counsel for work performed in connection with a fee motion, albeit at a lower rate than for an enhancement awarded on the underlying merits, due to the contingent risk factor. Therefore, Local 10 plaintiffs respectfully move the Court for a 1.1 lodestar enhancement on the fees incurred in connection with the instant motion, resulting in a total "fees on fees" claim in the amount of \$79,539.08. See, Appendix A.

#### E. Plaintiffs Are Entitled To Reimbursement Of Out Of Pocket Costs

A reasonable attorneys' fee under 42 U.S.C. §1988 includes reimbursement of out-of-pocket costs. *Missouri v. Jenkins, supra*, at 289. Under Civil Code §1021.5, a prevailing party may also be awarded "expert witness fees and other nonrecoverable expenses incurred by counsel" if "they represent expenses ordinarily billed a client and are not included in the overhead component of counsel's hourly rate." *Beasley*, 235 Cal. App. 3d 1421-22. Plaintiffs therefore seek compensation for such expenses in the amount of \$4,971.01. (Ex. 1, Chanin decl., Ex. G).

#### VIII. CONCLUSION

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Local 10 plaintiffs achieved an excellent result in this litigation in obtaining the settlement of the injunctive relief claims. The amount of time spent on the policy included much more than mere negotiations with defendants. The new policy was the result of intense analysis, research, and skillful drafting. Due to the number of plaintiffs and various interests involved, the case was more complicated than one in which only one plaintiff seeks relief. The importance of this policy cannot be underestimated. Oakland's new crowd policy will not only benefit the residents of Oakland, but will benefit a much broader community. The policy has already been circulated to attorneys in other cities is being used as a model for crowd control policies throughout the country.

Local 10 plaintiffs are clearly prevailing parties under both federal and state law and they should receive a fully compensatory award of their reasonable costs and fees for their efforts in obtaining this result. Local 10 plaintiffs respectfully request that the Court grant their motion for reasonable attorneys fees and costs as set forth herein.

Dated: May 27, 2005

\_\_\_\_\_/S/\_\_\_\_ BOBBIE STEIN

Attorney for Local 10 Plaintiffs

\_\_\_\_/S/\_\_\_ JULIE M. HOUK

Attorney for Local 10 Plaintiffs

1	APPENDIX A					
2	CAI	CALCULATION OF THE LODESTAR ON THE MERITS				
3	YEAR HOURLY					
4	ATTORNEY	ADMITTED	HOURS	RATE	LODESTAR	
5	Alan Schlosser John L. Burris	1968 1973	259.9 68	\$550 \$550	\$142,945.00 \$ 37,400.00	
6	James B. Chanin Robert Remar	1977 1981	74.8 11.2	\$525 \$475	\$ 39,270.00 \$ 5,320.00	
7	Julie M. Houk	1984	29.3	\$450	\$ 13,185.00	
8	Bobbie Stein Rachel Lederman	1984 1987	82 349.9	\$450 \$425	\$ 36,900,00 \$148,707.50	
9	Osha Neumann	1987	66	\$425	\$ 28,050.00	
10	Julia Mass Mark Schlosberg	1996 2000	14.6 20.4	\$325 \$260	\$ 4,745.00 \$ 5,304.00	
11	Total Merits Lodes	Total Merits Lodestar			\$461,826.50	
12	Lodestar Less Ten Percent Reduction for Billing Judgment			\$415, 643.85		
13	Total Adjusted Lodestar + 1.5 Enhancement			\$623,465.77		
14	CALCULATION OF THE LODESTAR FOR FEES WORK					
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16	ATTORNEY	YEAR ADMITTED	HOURS	HOURLY RATE	LODESTAR	
17	Alan Schlosser	1968	28.3	\$550	\$15,565.00	
18	Julie M. Houk	1984	48.8	\$450	\$21,960.00	
19	Bobbie Stein	1984	95.15	\$450	\$42,817.50	
20	Total Fees Lodestar			\$80,342.50		
21	<b>Lodestar Less Ten Percent Reduction for Billing Judgment</b>			\$72,308.25		
22	Total Adjusted Lodestar + 1.1 Enhancement				\$79,539.08	
23		TOTAL FEE	CLAIM CALC	CULATION		
24	Adjusted Lodestar	+ 1.5 Enhancemen	t on the Merits		\$623,465.77	
25	Adjusted Lodestar + 1.1 Enhancement on the Fees Work Costs and Expenses			\$ 79,539.08 \$ 4,971.01		
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27						35
28	LOCAL 10 PLAINT. MI FOR ATTY FEES AND	EMO RE MOT. COSTS C-03-2962 TEH	(JL)			55

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