1 2 3 4 5 6	JONATHAN M. GORDON (SBN 082202) jonathan.gordon@alston.com LEIB M. LERNER (SBN 227323) leib.lerner@alston.com CASSANDRA HOOKS (SBN 244471) cassandra.hooks@alston.com ALSTON & BIRD LLP 333 South Hope Street, Sixteenth Floor Los Angeles, California 90071 Telephone: (213) 576-1000 Facsimile: (213) 576-1100	FILED I FEB 25 AM 10: 32 CLERX U.S. DISTRICT COURTER AL DIST. OF CALIF. LOS ANGELES			
7 8 9	peliasberg@ACLU-SC.ORG ACLU FOUNDATION OF SOUTHERN CALIFORNIA	DANIEL MACH (DC Bar No. 461652) dmach@dcaclu.org ACLU FOUNDATION PROGRAM ON FREEDOM OF RELIGION AND BELIEF			
10	Telephone: (213) 977-9500	915 15 th Street NW Washington, DC 20005 Telephone: (202) 675-2330			
12	1 desimile. (213) 377 3233	Facsimile: (202) 546-0738 Pro hac vice application pending			
13	HARSIMRAN KAUR DANG, ESQ. (SBN:	264240)			
14	harsimran@sikhcoalition.org				
15 16	39465 Paseo Padre Pkwy., Ste. 3550 Fremont, California 94538 Telephone: (510) 659-0900 x92 Facsimile: (510) 952-3900				
17	Attorneys for Plaintiff Sukhjinder S. Basra				
18	UNITED STATES DISTRICT COURT				
ŀ	CENTRAL DISTRICT OF CALIFORNIA				
19	WESTERN DIVISION				
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21	SUKHJINDER S. BASRA,	Call 1-01676SVW (FMPX			
22	Plaintiff,	COMPLAINT FOR DECLARATORY			
23	v.	AND INJUNCTIVE RELIEF AND NOMINAL DAMAGES			
24	MATTHEW CATE, Secretary of the California Department of Corrections and				
25	California Department of Corrections and Rehabilitation, in his official capacity, and TERRI GONZALEZ, Warden of the California Men's Colony, in her official and				
26	California Men's Colony, in her official and individual capacities,				
27 28	Defendants.				
	COMPLAINT FOR DECLARATORY AND INJU 32390498 7.DOC				

JURISDICTION AND VENUE

- 1. This action for injunctive and declaratory relief and nominal damages challenges the unlawful interference by state officers and their agents with Sukhjinder S. Basra's practice of his religion. This Court has subject matter jurisdiction pursuant to 28 U.S.C. §§ 1331 and 1343, because the cause of action asserted arises under federal law, namely 42 U.S.C. § 2000cc-1.
- 2. Venue is proper in this Court pursuant to 28 U.S.C. § 1391, because a substantial part of the events or omissions giving rise to the claims at issue occurred in this District.

INTRODUCTORY STATEMENT

- 3. Plaintiff Sukhjinder S. Basra, an inmate at the California Men's Colony Correctional Facility ("CMC") in San Luis Obispo, California, brings this action to compel Matthew Cate, Secretary of the California Department of Corrections and Rehabilitation (the "CDCR"), and Terri Gonzalez, Warden of the CMC, and their agents to cease their unlawful interference with his practice of religion. Mr. Basra practices Sikhism and maintains his hair and beard uncut and unshaved pursuant to sincerely held religious beliefs. A fundamental requirement of the Sikh religion is that practitioners maintain unshorn hair (Kesh) on their bodies, a requirement that includes facial hair. This mandatory article of faith signifies respect for the will of God.
- 4. Mr. Basra believes that cutting his hair or beard is a violation of his Sikh religious beliefs. Historically, some followers of Sikhism have been willing to be punished by death rather than cut their hair or shave.
- 5. Mr. Basra's maintenance of his uncut beard violates a CDCR grooming policy, codified at 15 California Code of Regulations § 3062(h) (the "Grooming Policy"), which prohibits facial hair longer than one-half inch, and contains no religious exemption. As a consequence of Mr. Basra's adherence to his religious beliefs, he has faced disciplinary sanctions and exclusion from prison programs and

no bedside visitors, and the loss of 30 days of good time credits, in violation of his rights under the Religious Land Use and Institutionalized Persons Act ("RLUIPA"), 42 U.S.C. §§ 2000cc-2000cc-5. So central is the maintenance of unshorn hair to Mr. Basra's religious beliefs that he has endured the deprivation of privileges and become subject to longer confinement in prison rather than comply with the Grooming Policy.

6. Mr. Basra seeks preliminary and permanent injunctive relief barring

activities, including 40 hours of extra work duty, 10 days confinement to quarters with

6. Mr. Basra seeks preliminary and permanent injunctive relief barring Defendants from enforcing the Grooming Policy against him, and compelling them to lift all disciplinary sanctions that have been imposed upon him as a direct consequence of his non-compliance with the policy, and requiring Defendants to expunge his record of any reference to his having engaged in violations of the Grooming Policy. He further seeks a declaration from this Court that Defendants' enforcement of the Grooming Policy against him violates his rights under RLUIPA, and nominal damages against defendant Gonzalez.

THE PARTIES

- 7. Plaintiff Basra is an inmate at CMC in San Luis Obispo, California. He is a Canadian citizen who has practiced the Sikh faith his entire life. Mr. Basra has numerous male family members who similarly practice Sikhism, including adhering to the requirement of keeping Kesh by not shaving their beards or cutting their hair.
- 8. Defendant Matthew Cate is the Secretary of the CDCR and is sued in his official capacity. Secretary Cate is charged by statute with the supervision and management of CDC and its facilities and the enforcement of its policies, including the Grooming Policy. Upon information and belief, CDCR receives federal financial assistance.
- 9. Defendant Terri Gonzalez is the warden of the CMC and is sued in her official and individual capacities. Warden Gonzalez is responsible for the enforcement of CDCR policies, including the Grooming Policy, at CMC.

FACTUAL BACKGROUND

A. Plaintiff's Incarceration

- 10. Mr. Basra was originally held at the Pleasant Valley State Prison (the "PVSP"). After one year of discipline-free incarceration at PVSP, the CDCR transferred Mr. Basra to the CMC on or about February 26, 2010. At the CMC, Mr. Basra is kept in an unlocked, 90-person dormitory room, and has more extensive privileges than when he was held in PVSP, including having additional yard time and no longer living in a 2-man jail cell.
- 11. The ability to retain his privileges at the CMC, and to not be transferred to a more restrictive confinement either at the CMC or another prison in the CDCR system, depends largely upon Mr. Basra's continued good behavior and lack of CDCR discipline. Each time that Mr. Basra is disciplined, for any reason, he receives a number of "points." Once the total points reach a certain number, Mr. Basra's status will change, and he will be transferred out of his current CMC assignment, where he is held under minimum security.

B. <u>Plaintiff Basra Practices Sikhism and Maintains His Hair and Beard</u> <u>Uncut</u>

- 12. Plaintiff Basra practices Sikhism and maintains his hair and beard uncut and unshaved pursuant to sincerely held religious beliefs. A fundamental requirement of the Sikh religion is that practitioners maintain unshorn hair (Kesh) on their bodies, a requirement that includes facial hair.
- 13. According to the Sikh faith, cutting one's hair or beard is a grave violation of the Sikh code of conduct. Historically, some followers of Sikhism have been willing to be punished by death rather than cut their hair or shave. The practice of maintaining unshorn hair signifies respect for the will of God and is a fundamental requirement of the Sikh religion. It is therefore forbidden for Sikhs to cut their hair without violating the requirements of their religion.

C. CDCR's Grooming Policy

14. The Grooming Policy, in pertinent part, provides as follows:

Facial hair, including short beards, mustaches, and sideburns are permitted for male inmates and shall not extend more than one-half inch in length outward from the face.

15 CCR § 3062(h).

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- 15. Pursuant to Section 3062, an inmate who fails to comply with the Grooming Policy may be deemed a "program failure" and may be subject to "progressive discipline and classification committee review for appropriate housing and program placement." 15 CCR § 3062(m).
 - 16. A "program failure" is defined as:

[A]ny inmate who generates a significant disciplinary history within the last 180 days from the current date. A guilty finding for two serious Rules Violation Reports or one serious and two administrative Rules Violation Reports within that 180 day time period is reasonable evidence of a significant disciplinary history and may be considered a program failure.

15 CCR § 3000.

D. <u>Defendants' Unlawful Actions</u>

17. While Mr. Basra was incarcerated in a more restrictive setting at PVSP, and in the initial states of his confinement at CMC, the CDCR never warned Mr. Basra that he could not keep his beard or that he was violating any law or policy by maintaining his uncut beard. The only time CDCR employees ever made any effort to inspect Mr. Basra's beard was when he was processed at CDCR's inmate reception center, where he was asked to part his beards with his hands. Since then, and to the date of this Complaint, no CMC employee has ever searched Mr. Basra's beard, run a metal detector wand over his beard, asked him to part or run his fingers through his beard, or accused Mr. Basra of hiding any contraband in his beard. Even when the prison guards performed periodic dormitory-wide searches on all inmates, including body searches and inspections, no guard has ever felt it necessary to physically manipulate Mr. Basra's beard, run a metal detector wand over his beard, or ask him to part or run his fingers

through his beard, for any reason.

- 18. Nevertheless, beginning in March 2010, the CDCR began to persecute Mr. Basra for retaining his beard. Since that time, Defendants have subjected Plaintiff Basra to punishment, including a loss of privileges and several disciplinary proceedings, as a direct consequence of their enforcement of the Grooming Policy.
- 19. On April 3, 2010, Mr. Basra was issued a Rules Violation Report (RVR), log# CMC-W-U4-10- 03-0030, for violating the California Code of Regulations, CCR §3062 (h), "Grooming Standards," for the specific act of "Facial Hair Longer Than 1/2 inch," an Administrative Offense. In the charge, the Reporting Employee (RE), Correctional Officer R. Stenhouse, documented that on March 29, 2010, he observed Mr. Basra to be out of compliance with CDCR Grooming Standards, specifically having facial hair longer than 1/2 inch. The RVR was heard by Unit 4 Program Sergeant C. D. Burkhammer on April 5, 2010. At the administrative hearing, Mr. Basra defended himself based on the fact that he grows his beard long due to his religious beliefs and that CDCR grooming standards violate Mr. Basra's religious beliefs. Mr. Basra was found "Guilty" of the charge, assessed 40 hours of extra duty, counseled and reprimanded. Mr. Basra appealed the charge (CMC Appeal Log # CMC-W-10-00743), and then pursued his appeal through all three levels of administrative review. All of his appeals were denied and, on July 19, 2010, the Inmate Appeals Branch informed Mr. Basra that he had exhausted his administrative remedies.
- 20. On April 30, 2010, Mr. Basra was issued a second RVR, log# CMC-W-U4-10-04-0022, for violating the California Code of Regulations CCR§ 3062 (h), "Grooming Standards," for the specific act of "Facial Hair Longer Than 1/2 inch," an Administrative Offense. In the charge, the RE, Correctional Sergeant R. W. Haislip, documented that on April 24, 2010, he observed Mr. Basra to be out of compliance with CDCR Grooming Standards, specifically having facial hair longer than 1/2 inch. The RVR was heard by Unit 4 Program Sergeant C. D. Burkhammer (HO), on May 3,

2010. Mr. Basra's defense was based on the fact that he grows his beard long due to his religious beliefs and that CDCR grooming standards violate his religious beliefs. Mr. Basra was found "Guilty" of the charge, assessed 10 hours of Extra Duty, suspended pending 30 days disciplinary free conduct, counseled and reprimanded. Mr. Basra appealed the charge, CMC Appeal Log # CMC-E-10-00962. Mr. Basra pursued his appeal through all three levels of administrative review. All of his appeals were denied and, on July 19, 2010, the Inmate Appeals Branch informed Mr. Basra that he had exhausted his administrative remedies.

- On June 28, 2010, Mr. Basra was issued a third RVR, log# CMC-W-U4-21. 10-04-0002, for violating the California Code of Regulations CCR§ 3062 (h), "Grooming Standards," for the specific act of "Facial Hair Longer Than 1/2 inch," an Administrative Offense. In the charge, the RE, Correctional Officer D. Van Nostran, documented that on June 28, 2010, he had observed Mr. Basra to be out of compliance with CDCR Grooming Standards, specifically having facial hair longer than 1/2 inch. On July 10, 2010, the RVR was heard by Senior Hearing Officer Lieutenant J.C. Steck (SHO). Mr. Basra's defense was based on the fact that he grows his beard long due to his religious beliefs and that CDCR grooming standards violate his religious beliefs. Mr. Basra was found "Guilty" of the charge, assessed 40 hours of extra duty, received a 30 day Work Time Credit Loss, 10 days confinement to quarters, and referral to program review for possible determination of a program failure. Mr. Basra appealed the charge, CMC Appeal Log # CMC-W-10-01500. Mr. Basra pursued his appeal through all three levels of administrative review. More than 60 working days have passed since the CDCR Appeals Chief received Mr. Basra's third level appeal, and Mr. Basra has therefore exhausted his administrative remedies.
 - 22. Mr. Basra served and completed all of the prescribed punishment for the

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¹ Confinement to quarters means Mr. Basra must stay in his bunk and can only leave to eat, use the rest room, and for medical attention. He also loses his rights to visitation, phone calls, yard access, day room, canteen, quarterly packages and accrual of excused time off.

- 23. The offense and punishment records continue to blot Mr. Basra's otherwise exemplary prison record. If not for being disciplined for his religious beliefs, Mr. Basra would have a model record in prison and would be entitled to all benefits granted to prisoners at his security level.
- 24. On July 19, 2010, Mr. Basra submitted to Defendant Gonzalez a request for exemption (the "Exemption Request"), asking for permission to leave his beard uncut in accordance with his religious beliefs, and to avoid further discipline. In a letter dated July 28, 2010, the CDCR denied Mr. Basra's request, stating in pertinent part:

For clarification, you are not being discriminated against, as you allude to in your letter....You are being treated the same as the other inmates at CMC.

You may have a beard, but you must keep it trimmed to no more than one-half inch in length. There is no provision in the CCR, Title 15 for the Warden to exempt the grooming standards.

25. As a result of the Grooming Policy, Mr. Basra has suffered and likely will continue to suffer disciplinary sanctions, including but not limited to the following: (1) loss of visitation rights; (2) extra duties; (3) loss of assignment to particular duties; (4); extra restrictions or confinement; and (5) loss of Work Time Credit or risk of loss of credits in the future.

E. Warsoldier Decision

26. Mr. Basra's plight is perplexing in light of the 9th Circuit decision in Warsoldier v. Woodford, 418 F.3d 989 (9th Cir. 2005), in which the Court concluded that the plaintiff had demonstrated a likelihood of success on the merits of his claim that California's grooming policy prohibiting long hair violated RLUIPA, 42 U.S.C. § 2000cc-1. Former 15 CCR § 3062(e) limited hair length to 3 inches. Mr. Warsoldier, a Native American who kept his hair long on account of his religious beliefs, was disciplined by the CDCR for violations of the grooming policy. As a direct result of

the Warsoldier case, California revised the regulation to permit "any length" of hair. CCR § 3062(e).

27. California did not change CCR § 3062(h) following the decision in the Warsoldier case. Yet there is no explanation as to why Mr. Basra should be entitled to less protection under RLUIPA for his beard than Mr. Warsoldier was entitled to for his hair.

REQUISITES FOR RELIEF

- 28. By reason of the factual allegations set forth above, an actual controversy has arisen and now exists between Plaintiff and Defendants. Mr. Basra contends that the Grooming Policy, as applied to him, violates RLUIPA, 42 U.S.C. § 2000cc-1. Defendants are charged with enforcing the Grooming Policy, and have done so repeatedly even though it infringes upon Mr. Basra's right to practice his religious beliefs freely. A declaration from this Court that the challenged provision violates Mr. Basra's rights is therefore necessary and appropriate.
- 29. Defendants' enforcement of the Grooming Policy against Mr. Basra has caused and will continue to cause him irreparable harm, including but not limited to the violation of his rights under RLUIPA. Plaintiff Basra has no plain, adequate, or complete remedy at law to address the wrongs described herein. Mr. Basra therefore seeks injunctive relief restraining Defendants from unlawfully enforcing the Grooming Policy against him.

CLAIM FOR RELIEF

(Violation of the Religious Land Use and Institutionalized Persons Act)
42 U.S.C. § 2000cc-1

- 30. Plaintiff Basra incorporates paragraphs 1 through 29 of this Complaint as if fully set forth herein.
- 31. RLUIPA applies to any program or activity that receives federal financial assistance. Upon information and belief, the CDCR receives federal financial

assistance.

- 32. The Grooming Policy substantially burdens Mr. Basra's exercise of religion by compelling him to choose between incurring serious disciplinary sanctions and violating a fundamental tenet of his faith.
- 33. The Grooming Policy is not the least restrictive means of furthering any compelling government interest.
- 34. The Grooming Policy's requirement that facial hair shall extend no longer than one-half inch, as applied to Plaintiff Basra, violates RLUIPA, 42 U.S.C. § 2000cc-1.

PRAYER FOR RELIEF

WHEREFORE, Plaintiff respectfully requests that this Court enter judgment in his favor:

- a. Declaring that the Grooming Policy's requirement that facial hair shall extend no longer than one-half inch, set forth in 15 California Code of Regulations § 3062(h), as applied to Plaintiff, unlawfully burdens Plaintiff's right to practice his religion in violation of RLUIPA, 42 U.S.C. § 2000cc-1;
- b. Enjoining Defendants from enforcing the Grooming Policy's facial hairlength restrictions against Plaintiff;
- c. Compelling Defendants to remove and expunge from his record all disciplinary sanctions that Defendants and their agents have imposed upon Plaintiff as a consequence of his non-compliance with the Grooming Policy;
 - d. Awarding Plaintiff nominal damages;
- e. Awarding Plaintiff his expenses, costs, fees, and other disbursements associated with the filing and maintenance of this' action, including reasonable attorneys' fees pursuant to 42 U.S.C. § 1988; and
- f. Awarding such other equitable and further relief as the Court deems just and proper.

Respectfully submitted, DATED: February 25, 2011 1 JONATHAN M. GORDON 2 LEIB M. LERNER CASSANDRA E. HOOKS ALSTON & BIRD LLP 3 4 Leib M. Lerner 5 6 and 7 PETER ELIASBERG **ACLU FOUNDATION** 8 OF SOUTHERN CALIFORNIA 9 and 10 DANIEL MACH **ACLU FOUNDATION** PROGRAM ON FREEDOM OF RELIGION AND 11 BELIEF 12 and 13 HARSIMRAN KAUR DANG, ESQ. 14 THE SIKH COALITION Attorneys for Plaintiff Sukhjinder S. Basra 15 16 17 18 19 20 21 22 23 24 25 26 27 28 COMPLAINT FOR DECLARATORY AND INJUNCTIVE RELIEF AND NOMINAL DAMAGES

UNITED STATES DISTRICT COURT CENTRAL DISTRICT OF CALIFORNIA

NOTICE OF ASSIGNMENT TO UNITED STATES MAGISTRATE JUDGE FOR DISCOVERY

This case has been assigned to District Judge Stephen V. Wilson and the assigned discovery Magistrate Judge is Fernando M. Olguin.

The case number on all documents filed with the Court should read as follows:

CV11- 1676 SVW (FMOx)

Pursuant to General Order 05-07 of the United States District Court for the Central District of California, the Magistrate Judge has been designated to hear discovery related motions.

[X]	Western Division 312 N. Spring St., Rm. G-8 Los Angeles, CA 90012	LJ	Southern Division 411 West Fourth St., Rm. 1-053 Santa Ana, CA 92701-4516		Eastern Division 3470 Twelfth St., Rm. 134 Riverside, CA 92501
Sub	sequent documents must be filed	at the	following location:		
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			NOTICE TO COUNSEL		
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Failure to file at the proper location will result in your documents being returned to you.

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ALSTON & BIRD LLP	
333 South Hope Street, Sixteenth Floor	
Los Angeles, California 90071	
Telephone: (213) 576-1000 Facsimile (213) 576-1100	
Attorneys for Plaintiff Sukhjinder S. Basra	
UNITED STATES	DISTRICT COURT CT OF CALIFORNIA
	CASE NUMBER
SUKHJINDER S. BASRA PLAINTIFF(S) V.	CV11-01676 VW (FL/DX)
MATTHEW CATE, Secretary of the California Department of Corrections and Rehabilitation, in his official capacity, and TERRI GONZALEZ, Warden of the California Men's Colony, in her official and individual capacities	SUMMONS
DEFENDANT(S).	
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[Use 60 days if the defendant is the United States or a United State 60 days by Rule 12(a)(3)].	es agency, or is an officer or employee of the United States. Allowed
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I (a) PLAINTIFFS (Check box if you are representing yourself []) SUKHINDER S. BASRA		DEFENDANTS MATTHEW CATE, Secretary of the California Department of Corrections and Rehabilitation, in his official capacity, and TERRI GONZALEZ, Warden of the California Men's Colony, in her official and individual capacities			
(b) Attorneys (Firm Name, Address and Telephone Number. If you as yourself, provide same.)	re representing	Attorneys (If Known)			
Leib M. Lerner (SBN 227323)	··				
ALSTON & BIRD LLP					
333 South Hope Street, Sixteenth Floor					
Los Angeles, California 90071					
(213) 576-1000		<u> </u>			
II. BASIS OF JURISDICTION (Place an X in one box only.)		NSHIP OF PRINCIPAL P X in one box for plaintiff a			Only
1 U.S. Government Plaintiff 3 Federal Question (U.S. Government Not a Party	Citizen of Thi		PTF DEF	Incorporated or P	
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VI. CAUSE OF ACTION (Cite the U. S. Civil Statute under which you Religious Land Use and Institutionalized Persons Act, 42 U.S.C VII. NATURE OF SUIT (Place an X in one box only.)	u are filing and v 2. § 2000cc et s	vrite a brief statement of cau eq.— Grooming Policy su	se. Do not cit bstantially b	e jurisdictional sta urden's Plaintif	atutes unless diversity.) I's exercise of religion
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CV-71 (05/08)

	RT, CENTRAL DISTRICT OF CALIFORNIA L COVER SHEET
VIII(a). IDENTICAL CASES: Has this action been previously filed in this court	and dismissed, remanded or closed? 🛛 No 🔲 Yes
If yes, list case number(s):	
VIII(b), RELATED CASES: Have any cases been previously filed in this court the	nat are related to the present case? 🛛 No 🗌 Yes
If yes, list case number(s):	
Civil cases are deemed related if a previously filed case and the present case:	
(Check all boxes that apply) A. Arise from the same or closely related transac B. Call for determination of the same or substant C. For other reasons would entail substantial dup	ially related or similar questions of law and fact; or
IX. VENUE: (When completing the following information, use an additional sheet	if necessary.)
(a) List the County in this District; California County outside of this District; Stat Check here if the government, its agencies or employees is a named plaintiff.	te if other than California, or Foreign Country, in which EACH named plaintiff resides. If this box is checked, go to item (b).
County in this District:*	California County outside of this District; State, if other than California; or Foreign Country
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X, SIGNATURE OF ATTORNEY (OR PRO PER):	Date February 25, 2011
Attorneys for Plaintiff S	,
Notice to Counsel/Parties: The CV-71 (JS-44) Civil Cover Sheet and the info or other papers as required by law. This form, approved by the Judicial Conferen	ormation contained herein neither replace nor supplement the filing and service of pleadings are of the United States in September 1974, is required pursuant to Local Rule 3 -1 is not filed institutions, see separate instructions sheet.)

Page 2 of 2
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Key to Statistical codes relating to Sc	1676-SVW- ocial Security Cases	FMO Decument 1 Filed 02/25/11 Page 16 of 16 Page ID #:17 —
Nature of Suit Code	Abbreviation	Substantive Statement of Cause of Action
861	· HIA	All claims for health insurance benefits (Medicare) under Title 18, Part A, of the Social Security Act, as amended. Also, include claims by hospitals, skilled nursing facilities, etc., for certification as providers of services under the program. (42 U.S.C. 1935FF(b))
862	BL	All claims for "Black Lung" benefits under Title 4, Part B, of the Federal Coal Mine Health and Safety Act of 1969. (30 U.S.C. 923)
863	DIWC	All claims filed by insured workers for disability insurance benefits under Title 2 of the Social Security Act, as amended; plus all claims filed for child's insurance benefits based on disability. (42 U.S.C. 405(g))
863	DIWW	All claims filed for widows or widowers insurance benefits based on disability under Title 2 of the Social Security Act, as amended. (42 U.S.C. 405(g))
864	SSID	All claims for supplemental security income payments based upon disability filed under Title 16 of the Social Security Act, as amended.
865	RSI	All claims for retirement (old age) and survivors benefits under Title 2 of the Social Security Act, as amended. (42 U.S.C. (e))

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