1	Alan R. Diamante, (Cal. SBN 180149) LAW OFFICE OF ALAN R. DIAMANTE	/ by
2	Alan R. Diamante, (Cal. SBN 180149) LAW OFFICE OF ALAN R. DIAMANTE Brent W. Renison (Ore. SBN 96475) PARRILLI RENISON LLC 5285 SW Meadows Rd., Ste 175	
3	5285 SW Meadows Rd., Ste 175 Lake Oswego, Oregon 97035	
4	Lake Oswego, Oregon 97035 Telephone: (503) 597-7190 Facsimile: (503) 726-0730	
5	brent@entrylaw.com Admitted pro hac vice	
6	Attorneys for Plaintiffs-Petitioners and	
7	Class Members	
8	UNITED STATES DISTRICT COURT FOR THE CENTRAL DISTRICT OF CALIFORNIA	
9		
10	WESTER	N DIVISION
11		
12	CAROLYN ROBB HOOTKINS, ANA	) Case No. CV 07-5696 CAS (MANx)
13	MARIA MONCAYO-GIGAX, (cont.), on behalf of themselves and all others	) )
14	similarly situated,	) FIRST AMENDED COMPLAINT FOR
15	Plaintiffs-petitioners,	<ul><li>DECLARATORY AND INJUNCTIVE</li><li>RELIEF AND PETITION FOR WRIT</li></ul>
16	Transmis pourioners,	) OF MANDAMUS
17	VS.	) CLASS ACTION
18	MICHAEL CHERTOFF, Secretary, U.S.	) CLASS ACTION )
19	Department of Homeland Security;	
20	EMILIO GONZALEZ, Director, U.S. Citizenship and Immigration Services,	) )
21		
22	Defendants-respondents.	) )
23		)
24		)
25		)
26		
27		
28		-1-
		1

FIRST AMENDED COMPLAINT FOR DECLARATORY AND INJUNCTIVE RELIEF AND PETITION FOR WRIT OF MANDAMUS CLASS ACTION

# PETITION FOR WRIT OF MANDAMUS AND COMPLAINT FOR DECLARATORY AND INJUNCTIVE RELIEF

This first amended complaint is filed as a matter of right pursuant to Fed. R. Civ. P. 15(a)(1)(A), because plaintiffs-petitioners have not been served with a responsive pleading. The Ninth Circuit has held that "a motion to dismiss is not a 'responsive pleading' within the meaning of the Rule." *Doe v. U.S.*, 58 F.3d 494, 497 (9th Cir. 1995). This amended pleading is necessitated, in part, due to actions taken by defendants following the filing of the initial complaint. *See* Mot. to Dismiss, Ex. 1 (USCIS Interoffice Mem. From Mike Aytes, Assoc. Dir. Of Domestic Operations, USCIS, to Field Leadership (Nov. 8, 2007) (USCIS Memorandum)).

Plaintiffs-petitioners challenge defendants-respondents' determinations that, as a matter of law, plaintiffs-petitioners lost status as "immediate relative" spouses of United States citizens when the citizen spouses of each tragically died while plaintiffs-petitioners' immigration applications were filed and awaiting agency action. Plaintiffs-petitioners respectfully petition this Court for injunctive, declaratory and mandamus relief to compel defendants-respondents and their subordinates to: (a) find that, as a matter of statutory interpretation, plaintiffs-petitioners remain "immediate relatives" under INA § 201(b)(2)(A)(i), 8 U.S.C. § 1151(b)(2)(A)(i) due to marriage to United States citizens; (b) reopen and readjudicate the immigrant petitions (I-130 petitions) that were filed on behalf of plaintiffs-petitioners by the U.S. citizen spouse; and (c) reopen and readjudicate the (i) adjustment of status applications (I-485 applications) that

plaintiffs-petitioners filed as immediate relative spouses of U.S. citizens; or (ii) the immigrant visa applications (DS-230 applications) that plaintiffs-petitioners filed as immediate relative spouses of U.S. citizens. Plaintiffs-petitioners allege as follows:

#### **JURISDICTION**

1. This action arises under the Immigration and Nationality Act of 1952 ("INA"), 8 U.S.C. § 1151(b)(2)(A)(i) and 8 U.S.C. § 1255. This Court has jurisdiction over this action under 28 U.S.C. § 1331 (federal question), the INA, the Administrative Procedure Act, 5 U.S.C. § 701 et seq., and the Mandamus Act, 28 U.S.C. § 1361. Plaintiffs-petitioners additionally seeks relief pursuant to the Declaratory Judgment Act, 28 U.S.C. § 2201 et. seq. (declaratory relief).

#### **VENUE**

2. Venue is proper in this Court under 28 U.S.C. § 1391(e) because defendants Michael Chertoff and Emilio Gonzalez are officers of the United States acting in their official capacities, and the Department of Homeland Security ("DHS"), the United States Citizenship and Immigration Services ("USCIS") are agencies of the United States. Additionally, plaintiffs-petitioners Carolyn Robb Hootkins, Ana Maria Moncayo-Gigax, Susanne De Mailly, Sara Cruz Vargas De Fisher, and many class members reside in this judicial district. Further, a substantial part of the events giving rise to the claim occurred in this district, in that the Los Angeles District Office of USCIS, an agency of DHS located at 300 Los Angeles Street, Los Angeles, California 90012, was the local office that denied many of plaintiffs-petitioners' immigration petitions and applications, as well as petitions and applications filed by class members.

10 11

13

14

12

15

16

17

18 19

20 21

22 23

24 25

26

27 28

3. Defendants waived objection to venue by making a motion pursuant to Fed. R. Civ. P. 12 and omitting the defense. Fed. R. Civ. P. 12(h)(1)(A).

#### **EXHAUSTION**

- 4. There are no administrative remedies available for plaintiffspetitioners to exhaust.
- 5. There is no administrative appeal of the denial of an application for adjustment of Status (I-485). 8 CFR § 245.2(a)(5)(ii).
- 6. There is no administrative appeal of a denial of an immigrant visa application (DS-230) abroad. 22 C.F.R. § 42.81.
- While plaintiffs-petitioners who filed to adjust status (I-485) 7. may renew the adjustment of status application in removal proceedings before the Executive Office for Immigration Review ("EOIR"), initiation of removal proceedings is at the sole discretion of DHS, and DHS has not elected to initiate removal proceedings against most plaintiffs-petitioners and class members. One cannot apply for initiation of removal proceedings. As such this is not a mandatory exhaustion requirement and cannot be imposed on Petitioner's APA action. See Darby v. Cisneros, 509 U.S. 137 (1993).
- There also is no administrative appeal of the I-130 immigrant 8. petition, even before EOIR, because the Board of Immigration Appeals ("BIA") has held that the immigration courts (within EOIR) and the BIA (administrative courts of limited and not general jurisdiction) lack jurisdiction under the administrative regulations to review such a denial. See Matter of Sano, 19 I&N Dec. 299 (BIA 1985). Both procedures for obtaining lawful permanent resident status, the adjustment of status (I-485)

and immigrant visa (DS-230) applications, require an approved I-130 immigrant petition.

#### **DEFENDANTS**

- 9. Defendant-respondent Michael Chertoff is sued in his official capacity as Secretary of Department of Homeland Security ("DHS"). As Secretary of DHS, Mr. Chertoff is responsible for the administration and enforcement of the immigration laws of the United States.
- 10. Defendant-respondent Emilio Gonzalez is sued in his official capacity as Director of the United States Department of Homeland Security, United States Citizenship and Immigration Services ("USCIS"). As Director of USCIS, Dr. Gonzalez is responsible for the overall administration of USCIS and the implementation of the immigration laws of the United States.

## STATUTORY AND REGULATORY BACKGROUND

- 11. Plaintiffs-petitioners seek lawful permanent resident status, and applied for such status. Plaintiffs-petitioners challenge defendants-respondents' determinations that, as a matter of law, plaintiffs-petitioners lost status as "immediate relative" spouses of United States citizens when the citizen spouses of each tragically died while plaintiffs-petitioners' immigration applications were awaiting adjudication.
- 12. A United States citizen who marries a non-citizen may apply for his or her spouse to reside permanently in the United States with the citizen. Pursuant to 8 U.S.C. § 1154(1)(A)(i), a United States citizen may file a petition (Form *I-130*) on behalf of a spouse claiming the spouse is entitled to classification as an "immediate relative." The term "immediate relative", as applicable to the United States citizen's petition, is set forth in the *first* sentence of 8 U.S.C. § 1151(b)(2)(A)(i) as the "children, spouses,

1

7

12 13

14 15

16 17

18

19 20

21 22

23

25

26 27

24

28

and parents of a citizen of the United States, except that, in the case of parents, such citizens shall be at least 21 years of age."

- An alien spouse whose United States citizen never filed a 13. petition on the alien's behalf, may also file a petition (Form *I-360* selfpetition) on his or her own behalf, pursuant to 8 U.S.C. § 1154(1)(A)(ii), which states, "An alien spouse described in the second sentence of section 201(b)(2)(A)(i) also may file a petition...". Id., (emphasis supplied) In such a case, the immediate relative definition set out in the second sentence of 8 U.S.C. § 1151(b)(2)(A)(i) is applicable: "In the case of an alien who was the spouse of a citizen of the United States for at least 2 years at the time of the citizen's death and was not legally separated from the citizen at the time of the citizen's death, the alien (and each child of the alien) shall be considered, for purposes of this subsection, to remain an immediate relative after the date of the citizen's death but only if the spouse files a petition under section 204(a)(1)(A)(ii) of this title within 2 years after such date and only until the date the spouse remarries."
- Defendants-respondents have uniformly applied the incorrect 14. immediate relative definition to plaintiff-petitioners' petitions and applications. Specifically, defendants-respondents have taken the position that if the citizen spouse dies before the second anniversary of the marriage, the alien spouse is no longer considered a "spouse" entitled to immediate relative status. In doing so, defendants-respondents have confused the immediate relative definition applicable to I-130 petitions filed by United States citizen spouses (the *first* sentence of 8 U.S.C. § 1151(b)(2)(A)(i)) with the immediate relative definition applicable to *I-360* self-petitions filed by alien spouses (the second sentence of 8 U.S.C. § 1151(b)(2)(A)(i)).

- 15. Courts have refused to follow the government's position. See Freeman v. Gonzales, 444 F.3d 1031 (9th Cir. 2006); Robinson v. Chertoff, 2007 WL 1412284 (D.N.J. May 14, 2007) appeal docketed, No. 07-2977 (3d Cir. July 5, 2007); Taing v. Chertoff, 2007 U.S. Dist. LEXIS 911411 (D. Mass 2007), appeal docketed, No. 08-1179 (1st Cir. Feb. 11, 2008); Lockhart v. Chertoff, 2008 U.S. Dist. LEXIS 889 (D. Ohio 2008); But see Burger v. McElroy, 97 Civ. 8775 (RPP), 1999 U.S. Dist. LEXIS 4854 (S.D.N.Y. Apr. 12, 1999); and Turek v. Dep't of Homeland Security, 450 F. Supp. 2d 736 (E.D. Mich. 2006).
- 16. Through the consistent, nation-wide application of the improper standard, defendants-respondents have compounded the loss of innumerable surviving spouses of United States citizens across the country. Defendants-respondents have stripped plaintiffs-petitioners of immediate relative status, denied their applications for adjustment of status and for immigrant visas, and denied work and travel authorization. These actions have exacted grief, suffering, loss of work authorization, loss of travel authorization, separation of family members, and countless other injuries flowing from forced unlawful status such as loss of entitlement to estate benefits, loss of driving privileges due to state laws requiring proof of legal status, and loss of accrued lawful residence time that is a prerequisite for eventual United States citizenship.

# **PLAINTIFFS-PETITIONERS**

# **Plaintiff-petitioner HOOTKINS**

- 17. Plaintiff-petitioner Carolyn Robb Hootkins was born in South Africa in 1966. Plaintiff-petitioner is a citizen of the United Kingdom.
  - 18. Plaintiff-petitioner has lived in Santa Monica, California since

2006. Plaintiff-petitioner entered the United States in nonimmigrant status, and was inspected and admitted. She is currently the beneficiary of an O-1 nonimmigrant work visa (Alien of Extraordinary Ability) as a chef of international renown, having served as Head Chef for TRH Prince Charles and Princess Diana.

19. On July 24, 2005, plaintiff-petitioner married William "Bill" Hootkins, a United States citizen and well-known actor, having been cast in the movies Star Wars and Raiders of the Lost Ark, among others.

# The Petition and Application

- 20. On September 23, 2005, plaintiff-petitioner's U.S. citizen spouse filed with the required fee a Form I-130, Petition for Alien Relative ("Petition") establishing his citizenship and that his spouse is an immediate relative, and executed an I-864 Affidavit of Support. On the same day, plaintiff-petitioner filed with the required fee a Form I-485, Application to Register Permanent Residence or to Adjust Status ("Application"), seeking adjustment of status to lawful permanent resident, relying on the citizen spouse's Petition attesting to the alien's status as spouse. Plaintiff-petitioner was assigned an Alien Number "A-Number", which is A96 637 769.
- 21. On October 23, 2005, plaintiff-petitioner's spouse Bill Hootkins died of pancreatic cancer.

#### The Denial

22. On March 16, 2006, defendants-respondents denied the Petition and Application that were jointly filed by the couple solely on the basis that plaintiff-petitioner was no longer the spouse of a U.S. citizen. On August 21, 2006, plaintiff-petitioner filed a motion to reopen with the required fee which was granted on August 3, 2007. No action has been taken on the

Petition and Application, however, and plaintiff-petitioner has not been accorded adjustment of status to lawful permanent resident status.

# **Plaintiff-petitioner MONCAYO-GIGAX**

- 23. Plaintiff-petitioner Ana Maria Moncayo-Gigax was born in Ecuador in 1972. Plaintiff-petitioner is a citizen of Ecuador.
- 24. Plaintiff-petitioner has lived in Santa Clarita, California since 2000. Plaintiff-petitioner entered the United States on a nonimmigrant F-1 student visa, and was inspected and admitted. Plaintiff-petitioner later changed status to an H-1B work visa.
- 25. On August 28, 1998, plaintiff-petitioner married John Charles Gigax, a United States citizen and United States Border Patrol Agent serving with legacy Immigration and Naturalization Service.

## The Petition and Application

- 26. On April 29, 1999, plaintiff-petitioner's U.S. citizen spouse filed with the required fee a Form I-130, Petition for Alien Relative ("Petition") establishing his citizenship and that his spouse is an immediate relative, and executed an I-864 Affidavit of Support. On the same day, plaintiff-petitioner filed with the required fee a Form I-485, Application to Register Permanent Residence or to Adjust Status ("Application"), seeking adjustment of status to lawful permanent resident, relying on the citizen spouse's Petition attesting to the alien's status as spouse. Plaintiff-petitioner was assigned an Alien Number "A-Number", which is A77 128 166.
- 27. On November 7, 1999, plaintiff-petitioner's spouse John Charles Gigax was killed in a car accident in Virginia while on duty with the United States Border Patrol, traveling in a U.S. government vehicle from a temporary assignment in Washington, D.C.

#### The Denial

28. On March 2, 2004, defendants-respondents denied the Petition and Application that were jointly filed by the couple solely on the basis that plaintiff-petitioner was no longer the spouse of a U.S. citizen. A motion to reopen was filed in November 2006, which was granted on February 10, 2007. Although the motion to reopen has been granted, defendants-respondents have not approved plaintiff-petitioner's adjustment of status following the initial denial.

## **Plaintiff-petitioner DE MAILLY**

- 29. Plaintiff-petitioner Suzanne Henriette De Mailly was born in the Belgian Congo in 1953. Plaintiff-petitioner is a citizen of Belgium.
- 30. Plaintiff-petitioner lived in Los Angeles, California until June 2005 when she was forced by defendants-respondents to return to Belgium following the denial of her application and revocation of work authorization. Plaintiff-petitioner entered the United States as a visitor prior to her application, and was inspected and admitted.
- 31. On February 13, 2003, plaintiff-petitioner married Mark William Hubel, a United States citizen.

# The Petition and Application

32. On February 21, 2003, plaintiff-petitioner's U.S. citizen spouse filed with the required fee a Form I-130, Petition for Alien Relative ("Petition") establishing his citizenship and that his spouse is an immediate relative, and executed an I-864 Affidavit of Support. On the same day, plaintiff-petitioner filed with the required fee a Form I-485, Application to Register Permanent Residence or to Adjust Status ("Application"), seeking adjustment of status to lawful permanent resident, relying on the citizen

spouse's Petition attesting to the alien's status as spouse. The petition and application were filed with the Los Angeles office of USCIS, and plaintiff-petitioner was assigned an Alien Number "A-Number", which is A95 623 420.

33. Plaintiff-petitioner's spouse Mark William Hubel died on October 13, 2003.

#### The Denial

34. On July 1, 2004, defendants-respondents denied the Petition and Application that were jointly filed by the couple solely on the basis that plaintiff-petitioner was no longer the spouse of a U.S. citizen.

## Plaintiff-petitioner VARGAS DE FISHER

- 35. Plaintiff-petitioner Sara Cruz Vargas de Fisher was born in Mexico in 1961. Plaintiff-petitioner is a citizen of Mexico.
- 36. Plaintiff-petitioner has lived in Riverside, California since 2001. Plaintiff-petitioner entered the United States on a nonimmigrant B-1 visa in 2001, and was inspected and admitted.
- 37. On July 19, 2004, plaintiff-petitioner married Newton Edgar Fisher, a United States citizen.
- 38. Plaintiff-petitioner has two children from a previous marriage, Aldo David Angrade Vargas (born 1988) and Edson Daniel Andrade Vargas (born 1989).

# The Petition and Application

39. On November 22, 2004, plaintiff-petitioner's U.S. citizen spouse filed with the required fee a Form I-130, Petition for Alien Relative ("Petition") establishing his citizenship and that his spouse is an immediate relative, and executed an I-864 Affidavit of Support. On the same day,

10 11

12 13

14 15

16 17

18

19

20 21

22 23

24

25 26

27

28

plaintiff-petitioner filed with the required fee a Form I-485, Application to Register Permanent Residence or to Adjust Status ("Application"), seeking adjustment of status to lawful permanent resident, relying on the citizen spouse's Petition attesting to the alien's status as spouse. Plaintiff-petitioner was assigned an Alien Number "A-Number", which is A95 692 884.

On June 27, 2005, plaintiff-petitioner's spouse Newton Edgar 40. Fisher died of cancer.

#### The Denial

41. On May 13, 2005, defendants-respondents denied the Petition filed by the couple solely on the basis that plaintiff-petitioner was no longer the spouse of a U.S. citizen. No action has been taken on the Application for adjustment of status. By denying the Petition and withholding approval on the Application, defendants-respondents in effect denied the Petition and Application that were jointly filed by the couple solely on the basis that plaintiff-petitioner was no longer the spouse of a U.S. citizen.

## **Plaintiff-petitioner LOCKETT**

- 42. Plaintiff-petitioner Raymond Lockett was born in the United Kingdom in 1964. Plaintiff-petitioner is a citizen of the United Kingdom.
- 43. Plaintiff-petitioner has lived in Washougal, Washington since 2006. Plaintiff-petitioner entered the United States as a visitor in January 2006 and was inspected and admitted.
- On March 25, 2006, plaintiff-petitioner married Catharine 44. Martinet, a United States citizen.

# The Petition and Application

On June 1, 2006, plaintiff-petitioner's U.S. citizen spouse filed 45. with the required fee a Form I-130, Petition for Alien Relative ("Petition")

establishing her citizenship and that her spouse is an immediate relative, and executed an I-864 Affidavit of Support. On the same day, plaintiff-petitioner filed with the required fee a Form I-485, Application to Register Permanent Residence or to Adjust Status ("Application"), seeking adjustment of status to lawful permanent resident, relying on the citizen spouse's Petition attesting to the alien's status as spouse. Plaintiff-petitioner was assigned an Alien Number "A-Number", which is A96 857 050

46. On June 5, 2006, plaintiff-petitioner's spouse Catharine Martinet died of spontaneous pneumothorax leading to respiratory failure.

#### The Denial

47. On September 26, 2006 defendants-respondents interviewed plaintiff-petitioner and withheld approval, indicating that guidance from headquarters would be required. By withholding approval, defendants-respondents in effect denied the Petition and Application that were jointly filed by the couple solely on the basis that plaintiff-petitioner was no longer the spouse of a U.S. citizen.

# **Plaintiff-petitioner BRENTESON**

- 48. Plaintiff-petitioner Elsa Cecilia Brenteson was born in Costa Rica in 1958. Plaintiff-petitioner is a citizen of Costa Rica.
- 49. Plaintiff-petitioner has lived in Phoenix, Arizona since 2006. Plaintiff-petitioner entered the United States on a nonimmigrant B-1/B-2 visa in 1998, and was inspected and admitted.
- 50. On January 18, 2003, plaintiff-petitioner married Donald Irvin Brenteson, a United States citizen.

# The Petition and Application

51. On May 14, 2003, plaintiff-petitioner's U.S. citizen spouse filed

with the required fee a Form I-130, Petition for Alien Relative ("Petition") establishing his citizenship and that his spouse is an immediate relative, and executed an I-864 Affidavit of Support. On the same day, plaintiff-petitioner filed with the required fee a Form I-485, Application to Register Permanent Residence or to Adjust Status ("Application"), seeking adjustment of status to lawful permanent resident, relying on the citizen spouse's Petition attesting to the alien's status as spouse. Plaintiff-petitioner was assigned an Alien Number "A-Number", which is A99 278 074.

52. On January 16, 2005, Plaintiff-petitioner's spouse Donald Irvin Brenteson died of cardiac arrest.

#### The Denial

53. On December 19, 2005, defendants-respondents denied the Petition and Application that were jointly filed by the couple solely on the basis that plaintiff-petitioner was no longer the spouse of a U.S. citizen. On May 24, 2006, plaintiff-petitioner filed a motion to reopen. On February 21, 2008, defendants-respondents requested a Form I-864 from an individual who qualifies as a substitute sponsor under section 213A(f)(5)(B). Mrs. Brenteson is unable to comply with this unlawful requirement, and through counsel has advised defendants-respondents of this fact. According to the policy of defendants-respondents under the USCIS Memorandum (See Mot. to Dismiss, Ex. 1, USCIS Interoffice Mem. From Mike Aytes, Assoc. Dir. Of Domestic Operations, to Field Leadership, Nov. 8, 2007), Mrs. Brenteson's petition and application will be denied.

# **Plaintiff-petitioner GOBEIL**

54. Plaintiff-petitioner Pauline Gobeil was born in Canada in 1944. Plaintiff-petitioner is a citizen of Canada.

- 55. Plaintiff-petitioner has lived in Mesa, Arizona since 2003. Plaintiff-petitioner entered the United States as a nonimmigrant visitor in 2003, and was inspected and admitted.
- 56. On August 7, 2003, plaintiff-petitioner married Leon Max Everitt, a United States citizen.

## The Petition and Application

- 57. On September 30, 2003, plaintiff-petitioner's U.S. citizen spouse filed with the required fee a Form I-130, Petition for Alien Relative ("Petition") establishing his citizenship and that his spouse is an immediate relative, and executed an I-864 Affidavit of Support. On the same day, plaintiff-petitioner filed with the required fee a Form I-485, Application to Register Permanent Residence or to Adjust Status ("Application"), seeking adjustment of status to lawful permanent resident, relying on the citizen spouse's Petition attesting to the alien's status as spouse. Plaintiff-petitioner was assigned an Alien Number "A-Number", which is A97 339 035.
- 58. On October 7, 2004, plaintiff-petitioner's spouse Leon Max Everitt died of cardiac arrest

#### The Denial

59. On May 31, 2005, defendants-respondents denied the Petition and Application that were jointly filed by the couple solely on the basis that plaintiff-petitioner was no longer the spouse of a U.S. citizen.

# **Plaintiff-petitioner HEARD**

- 60. Plaintiff-petitioner Dahianna Heard was born in Venezuela in 1971. Plaintiff-petitioner is a citizen of Venezuela.
- 61. Plaintiff-petitioner has lived in Orlando, Florida since March 2007. Plaintiff-petitioner entered the United States on a nonimmigrant B-

1/B-2 visa in 2001, and was inspected and admitted.

- 62. On July 9, 2004, plaintiff-petitioner married Jeffrey Loren Heard, a United States citizen and an Army veteran.
- 63. Plaintiff-petitioner and her husband have a son, Bryan Harley Heard, age one and one-half years old. Their son is a United States citizen.

## The Petition and Application

- 64. On October 27, 2004, plaintiff-petitioner's U.S. citizen spouse filed with the required fee a Form I-130, Petition for Alien Relative ("Petition") establishing his citizenship and that his spouse is an immediate relative, and executed an I-864 Affidavit of Support. On the same day, plaintiff-petitioner filed with the required fee a Form I-485, Application to Register Permanent Residence or to Adjust Status ("Application"), seeking adjustment of status to lawful permanent resident, relying on the citizen spouse's Petition attesting to the alien's status as spouse. Plaintiff-petitioner was assigned an Alien Number "A-Number", which is A99 204 406.
- 65. On March 20, 2006, plaintiff-petitioner's spouse Jeffrey Loren Heard was killed in an ambush outside Fallujah, Iraq, while working for a private security contractor in Iraq assisting United States military operations through the delivery of supplies to U.S. troops. Mr. Heard died of a gunshot wound to the head.

#### The Denial

66. On September 27, 2006, Defendants-respondents denied the Petition and Application that were jointly filed by the couple solely on the basis that plaintiff-petitioner was no longer the spouse of a U.S. citizen. On January 16, 2008, defendants-respondents approved the I-130 petition filed by Mr. Heard on behalf of Mrs. Heard, under section 1703(a) of Public Law

108-136, a different section of law. Her adjustment of status application was approved on February 7, 2008.

## Plaintiff-petitioner FISHMAN-CORMAN

- 67. Plaintiff-petitioner Rose Freeda Fishman-Corman was born in Canada in 1930. Plaintiff-petitioner is a citizen of Canada.
- 68. Plaintiff-petitioner has lived in Clearwater, Florida since 2005. Plaintiff-petitioner entered the United States as a nonimmigrant visitor in 2004, and was inspected and admitted.
- 69. On December 2, 2004, plaintiff-petitioner married Irving Jacob Corman, a United States citizen.

## The Petition and Application

- 70. On April 14, 2005, plaintiff-petitioner's U.S. citizen spouse filed with the required fee a Form I-130, Petition for Alien Relative ("Petition") establishing his citizenship and that his spouse is an immediate relative, and executed an I-864 Affidavit of Support. On the same day, plaintiff-petitioner filed with the required fee a Form I-485, Application to Register Permanent Residence or to Adjust Status ("Application"), seeking adjustment of status to lawful permanent resident, relying on the citizen spouse's Petition attesting to the alien's status as spouse. Plaintiff-petitioner was assigned an Alien Number "A-Number", which is A95 711 606.
- 71. Plaintiff-petitioner's spouse Irving Jacob Corman died on September 1, 2005 in California.

#### The Denial

72. On May 19, 2006, defendants-respondents denied the Petition and Application that were jointly filed by the couple solely on the basis that plaintiff-petitioner was no longer the spouse of a U.S. citizen.

3

5

6

4

7 8

9

1011

12

1314

1516

17

18

19

2021

2223

24

25

2627

28

#### **Plaintiff WIN**

- 73. Plaintiff-petitioner Khin Thidar Win was born in Sri Lanka in 1981. Plaintiff-petitioner is a citizen of Myanmar (Burma).
- 74. Plaintiff-petitioner has lived in Las Vegas, Nevada since 2002. Plaintiff-petitioner entered the United States on a nonimmigrant F-1 student visa, and was inspected and admitted in 2002.
- 75. On March 5, 2005, plaintiff-petitioner married Donn Stephen Mauro, a United States citizen.

## The Petition and Application

- 76. On May 22, 2005, plaintiff-petitioner's U.S. citizen spouse filed with the required fee a Form I-130, Petition for Alien Relative ("Petition") establishing his citizenship and that his spouse is an immediate relative, and executed an I-864 Affidavit of Support. On the same day, plaintiff-petitioner filed with the required fee a Form I-485, Application to Register Permanent Residence or to Adjust Status ("Application"), seeking adjustment of status to lawful permanent resident, relying on the citizen spouse's Petition attesting to the alien's status as spouse. Plaintiff-petitioner was assigned an Alien Number "A-Number", which is A96 533 069.
- 77. On February 6, 2006, plaintiff-petitioner's spouse Donn Stephen Mauro was killed by a drunk driver.

#### The Denial

- 78. On March 2, 2006, defendants-respondents denied the Petition and Application that were jointly filed by the couple solely on the basis that plaintiff-petitioner was no longer the spouse of a U.S. citizen.
- 79. On September 26, 2006, plaintiff-petitioner filed a motion to reconsider the denial, which was granted on March 12, 2007 in an order

which stated, "Upon review of the file, it has been determined that the applicant may be eligible for the benefit sought." No action has been taken on the Petition and Application, however, and plaintiff-petitioner has not been accorded adjustment of status to lawful permanent resident status.

## **Plaintiff-petitioner ENGSTROM**

- 80. Plaintiff-petitioner Diana Gejac Engstrom was born in Kosovo in 1980. Plaintiff-petitioner is a citizen of Kosovo, the former Yugoslavia.
- 81. Plaintiff-petitioner has lived in Bloomington, Illinois since May, 2005. Plaintiff-petitioner entered the United States on a nonimmigrant B-2 visa in 2003, and was inspected and admitted.
- 82. On December 29, 2003, plaintiff-petitioner married Todd Engstrom, a United States citizen and United States Army Contractor responsible for training Iraqi security forces in Iraq.

## The Petition and Application

- 83. On January 29, 2004, plaintiff-petitioner's U.S. citizen spouse filed with the required fee a Form I-130, Petition for Alien Relative ("Petition") establishing his citizenship and that his spouse is an immediate relative, and executed an I-864 Affidavit of Support. On the same day, plaintiff-petitioner filed with the required fee a Form I-485, Application to Register Permanent Residence or to Adjust Status ("Application"), seeking adjustment of status to lawful permanent resident, relying on the citizen spouse's Petition attesting to the alien's status as spouse. Plaintiff-petitioner was assigned an Alien Number "A-Number", which is A99 103 420.
- 84. On September 14, 2004, plaintiff-petitioner's Todd Engstrom was killed in Iraq when his convoy was hit by a rocket-propelled grenade.

#### The Denial

Application that were jointly filed by the couple. Based on defendants-respondents actions in other cases, plaintiff-petitioner fears that defendants-respondents may deny her application solely on the basis that plaintiff-petitioner was no longer the spouse of a U.S. citizen. In addition, no action has been taken on the Petition and Application, and plaintiff-petitioner has not been accorded adjustment of status to lawful permanent resident status.

## Plaintiff-petitioner DIAZ-RUIZ

- 86. Plaintiff-petitioner Maria Del Carmen Diaz-Ruiz was born in Spain in 1973. Plaintiff-petitioner is a citizen of Spain.
- 87. Plaintiff-petitioner has lived in Glencoe, Illinois since July 2005. Plaintiff-petitioner entered the United States on a nonimmigrant B-1/B-2 visa, and was inspected and admitted.
- 88. On June 29, 2004, plaintiff-petitioner married Christopher Rodriguez, a United States citizen.

# The Petition and Application

- 89. On December 30, 2004, plaintiff-petitioner's U.S. citizen spouse filed with the required fee a Form I-130, Petition for Alien Relative ("Petition") establishing his citizenship and that his spouse is an immediate relative, and executed an I-864 Affidavit of Support. On the same day, plaintiff-petitioner filed with the required fee a Form I-485, Application to Register Permanent Residence or to Adjust Status ("Application"), seeking adjustment of status to lawful permanent resident, relying on the citizen spouse's Petition attesting to the alien's status as spouse. Plaintiff-petitioner was assigned an Alien Number "A-Number", which is A99 235 659.
  - 90. On June 13, 2005, plaintiff-petitioner's spouse Christopher

Rodriguez died of congenital heart disease. 2

3 4

5 6

7

8 9

10 11

12

13 14

15

16

17

18

19 20

21

22 23

24

25 26

27

28

#### The Denial

On December 22, 2005, defendants-respondents denied the 91. Petition and Application that were jointly filed by the couple solely on the basis that plaintiff-petitioner was no longer the spouse of a U.S. citizen. On May 18, 2006, plaintiff-petitioner filed a motion to reopen which was denied in a written opinion October 25, 2006.

## **Plaintiff-petitioner WALSH**

- 92. Plaintiff-petitioner Gladys Walsh was born in Columbia in 1961. Plaintiff-petitioner is a citizen of Columbia.
- Plaintiff-petitioner has lived in Hopkinton, MA since 2002. 93. Plaintiff-petitioner entered the United States on a nonimmigrant B-1/B-2 visa, and was inspected and admitted.
- On January 20, 2001, plaintiff-petitioner married Jeffrey John 94. Walsh, a United States citizen.
- Plaintiff-petitioner and her husband have a son, Anthony 95. Patrick Walsh, born October 2001. Their son is a United States citizen, and is being treated for severe club feet deformity in Springfield, Massachussetts - treatment not available in Columbia. He will need treatment until he is eighteen years old.

## The Petition and Application

96. In 2001, plaintiff-petitioner's U.S. citizen spouse filed with the required fee a Form I-130, Petition for Alien Relative ("Petition") establishing his citizenship and that his spouse is an immediate relative, and executed an I-864 Affidavit of Support. Because plaintiff-petitioner was physically in Columbia, the U.S. Department of State began immigrant visa

10 11

12 13

14 15

16 17

18

19

21

20

22 23

24

25 26

27

28

processing. Plaintiff-petitioner was assigned an immigrant visa case number, BGT2002002012.

97. On September 11, 2002 while in the United States, plaintiffpetitioner's spouse died of a heart attack. Plaintiff-petitioner, then in Columbia, was issued a visitor visa to attend her husband's funeral.

#### The Denial

98. On September 16, 2002, defendants-respondents notified plaintiff-petitioner through counsel that her petition was automatically revoked solely on the basis that plaintiff-petitioner was no longer the spouse of a U.S. citizen.

## **Plaintiff-petitioner LU**

- Plaintiff-petitioner Li Ju LU was born in China in 1972. 99. Plaintiff-petitioner is a citizen of China.
  - 100. Plaintiff-petitioner resides in Guangzhou, China.
- 101. On February 25, 2005, plaintiff-petitioner married Paul Michel Unger, a United States citizen.

## The Petition and Application

102. On April 28, 2005, plaintiff-petitioner's U.S. citizen spouse filed with the required fee a Form I-130, Petition for Alien Relative ("Petition") with the California Service Center of USCIS, located in Laguna Niguel, California, establishing his citizenship and that his spouse is an immediate relative. The Petition was assigned a case number WAC-05-147-54736 and was approved. Because plaintiff-petitioner was physically in China, the approval was forwarded to the U.S. Department of State and the Consulate in Guangzhou, China began immigrant visa processing. Plaintiffpetitioner was assigned an immigrant visa case number GUZ20058221347.

14 15

16

17

18 19

20

21 22

23

24 25

26

27 28

103. On February 3, 2006, plaintiff-petitioner's spouse died of a heart attack while in the United States.

#### The Denial

104. Following the death, defendants-respondents notified plaintiffpetitioner that her petition was automatically revoked solely on the basis that plaintiff-petitioner was no longer the spouse of a U.S. citizen. Plaintiffpetitioner was unable to receive a visa to attend her husband's funeral, and has not been allowed to visit her husband's grave site or visit the family of her husband.

## Plaintiff-petitioner ARIAS-ANGULO

- 105. Plaintiff-petitioner Yelena Arias Angulo was born in Bolivia in 1970. Plaintiff-petitioner is a citizen of Bolivia.
- 106. Plaintiff-petitioner has lived in Falls Church, Virginia since December 2001. Plaintiff-petitioner entered the United States on a nonimmigrant B-1/B-2 visa in 2001, and was inspected and admitted.
- 107. On May 27, 2005, Plaintiff-petitioner married Donald Arias, a United States citizen.

## The Petition and Application

108. On September 21, 2005, plaintiff-petitioner's U.S. citizen spouse filed with the required fee a Form I-130, Petition for Alien Relative ("Petition") establishing his citizenship and that his spouse is an immediate relative, and executed an I-864 Affidavit of Support. On the same day, plaintiff-petitioner filed with the required fee a Form I-485, Application to Register Permanent Residence or to Adjust Status ("Application"), seeking adjustment of status to lawful permanent resident, relying on the citizen spouse's Petition attesting to the alien's status as spouse. Plaintiff-petitioner

11

10

12 13

14 15

16 17

18 19

20

21 22

23 24

25

27

28

26

was assigned an Alien Number "A-Number", which is A96 628 021.

109. On March 3, 2006, plaintiff-petitioner's spouse Donald Arias died.

#### The Denial

110. In June 2006, defendants-respondents interviewed plaintiffpetitioner and withheld approval, asking plaintiff-petitioner to instead file a widow self-petition (I-360) for which she is not eligible because she was not married two years at the time of her spouse's death. On August 2, 2007, defendants-respondents denied the Petition and Application that were jointly filed by the couple solely on the basis that plaintiff-petitioner was no longer the spouse of a U.S. citizen.

## **Plaintiff-petitioner POINDEXTER**

- 111. Plaintiff-petitioner Purita Manuel Poindexter was born in the Philippines in 1954. Plaintiff-petitioner is a citizen of the Philippines.
- 112. Plaintiff-petitioner has lived in Hercules, California since April 2007. Plaintiff-petitioner entered the United States on a nonimmigrant B-2 visa in 2002, and was inspected and admitted.
- 113. On November 10, 2006, plaintiff-petitioner married Richard Daniel Poindexter, a United States citizen.

## The Petition and Application

114. On December 3, 2006, plaintiff-petitioner's U.S. citizen spouse filed with the required fee a Form I-130, Petition for Alien Relative ("Petition") establishing his citizenship and that his spouse is an immediate relative, and executed an I-864 Affidavit of Support. On the same day, plaintiff-petitioner filed with the required fee a Form I-485, Application to Register Permanent Residence or to Adjust Status ("Application"), seeking

adjustment of status to lawful permanent resident, relying on the citizen spouse's Petition attesting to the alien's status as spouse. Plaintiff-petitioner was assigned an Alien Number "A-Number", which is A89 629 770.

115. Plaintiff-petitioner's spouse Richard Daniel Poindexter died on January 29, 2007.

#### The Denial

116. Plaintiff-petitioner was scheduled by defendants-respondents for an interview on February 15, 2007. Plaintiff-petitioner did not attend the interview because her husband had only recently passed away. On March 7, 2007, defendants-respondents denied the Petition and Application that were jointly filed by the couple due to abandonment, but plaintiff-petitioner filed a motion to reopen with fee which is currently pending. Had plaintiff-petitioner appeared at the interview, defendants-respondents would have denied the Petition and Application solely on the basis that Petitioner was no longer the spouse of a U.S. citizen.

# **Plaintiff-petitioner RUDL**

- 117. Plaintiff-petitioner Tracy Lee Rudl was born in Canada in 1972. Plaintiff-petitioner is a citizen of Canada.
- 118. Plaintiff-petitioner has lived in La Jolla, California since 2002. Plaintiff-petitioner entered the United States on a nonimmigrant H-1B work visa in 2002, and was inspected and admitted.
- 119. On July 24, 2004, plaintiff-petitioner married Corey Nicholas Rudl, a United States citizen and well-known internet marketing guru.

# The Petition and Application

120. On March 30, 2005, plaintiff-petitioner's U.S. citizen spouse filed with the required fee a Form I-130, Petition for Alien Relative

("Petition") establishing his citizenship and that his spouse is an immediate relative, and executed an I-864 Affidavit of Support. On the same day, plaintiff-petitioner filed with the required fee a Form I-485, Application to Register Permanent Residence or to Adjust Status ("Application"), seeking adjustment of status to lawful permanent resident, relying on the citizen spouse's Petition attesting to the alien's status as spouse. Plaintiff-petitioner was assigned an Alien Number "A-Number", which is A98 806 945.

121. On June 2, 2005, plaintiff-petitioner's spouse Corey Nicholas Rudl was killed while riding as a passenger in a car on a raceway.

#### The Denial

122. On November 14, 2005, defendants-respondents denied the Petition and Application that were jointly filed by the couple solely on the basis that plaintiff-petitioner was no longer the spouse of a U.S. citizen. On June 13, 2006, plaintiff-petitioner filed a motion to reopen which has not been acted upon.

# **Plaintiff-petitioner NGUYEN**

- 123. Plaintiff-petitioner Dieu Ngoc Nguyen was born in Vietnam in 1966. Plaintiff-petitioner is a citizen of Vietnam.
- 124. Plaintiff-petitioner has lived in Elk Grove, California since 2004. Plaintiff-petitioner entered the United States on a K-1 visa as the fiancée of a United States citizen, and was inspected and admitted on March 20, 2004.
- 125. On April 19, 2004, plaintiff-petitioner married Loc Van Nguyen, a naturalized United States citizen, within the 90 days from her entry as required by the K-1 visa.

## The Petition and Application

24

25

26

27

28

126. Plaintiff-petitioner's spouse, pursuant to 8 C.F.R § 214.2(k)(1), previously filed a Form I-129F Petition for Alien Fiance(e) (Petition) which was approved, and plaintiff-petitioner was subjected to quasi-immigrant visa processing through defendants-respondents United States Department of State prior to receiving her K-1 visa. On May 4, 2004, following plaintiffpetitioner's lawful entry in K-1 status and marriage to her husband within the required 90 day period, and pursuant to 8 C.F.R § 214.2(k)(6)(ii), plaintiff-petitioner filed with the required fee a Form I-485, Application to Register Permanent Residence or to Adjust Status ("Application"), also within the 90 day period, seeking adjustment of status to lawful permanent resident. Plaintiff-petitioner's spouse executed an I-864 Affidavit of Support. Pursuant to 8 C.F.R. § 245.1(c)(6)(i), plaintiff-petitioner is eligible for adjustment of status without the I-130 petition requirement, because plaintiff-petitioner's spouse filed the I-129F petition. Plaintiff-petitioner was assigned an Alien Number "A-Number", which is A96 350 330. Plaintiff-petitioner and her husband were interviewed by defendantsrespondents on October 4, 2004, but no action was taken on the Application at that time due to backlogs in security checks.

127. Plaintiff-petitioner's spouse died on March 24, 2005 while security checks continued to be backlogged.

#### The Denial

128. On November 30, 2005, defendants-respondents denied the Petition and Application that were jointly filed by the couple solely on the basis that plaintiff-petitioner was no longer the spouse of a U.S. citizen. Plaintiff-petitioner filed a motion to reconsider which was denied on March 3, 2006.

#### **Plaintiff-petitioner BERNSTEIN**

- 129. Plaintiff-petitioner Agnieszka Bernstein was born in Poland in 1974. Plaintiff-petitioner is a citizen of Poland.
- 130. Plaintiff-petitioner has lived in Spring Valley, New York since April 2005. Plaintiff-petitioner entered the United States on a nonimmigrant J-1 visa, and was inspected and admitted September 14, 1998.
- 131. On April 17, 2005, plaintiff-petitioner married Bryan Bernstein, a United States citizen.

## The Petition and Application

- 132. On July 25, 2005 plaintiff-petitioner's U.S. citizen spouse filed with the required fee a Form I-130, Petition for Alien Relative ("Petition") establishing his citizenship and that his spouse is an immediate relative, and executed an I-864 Affidavit of Support. On the same day, plaintiff-petitioner filed with the required fee a Form I-485, Application to Register Permanent Residence or to Adjust Status ("Application"), seeking adjustment of status to lawful permanent resident, relying on the citizen spouse's Petition attesting to the alien's status as spouse. Plaintiff-petitioner was assigned an Alien Number "A-Number", which is A 96 588 669.
- 133. Plaintiff-petitioner's spouse Bryan Bernstein died on March 10, 2006.

#### The Denial

134. On March 29, 2006, defendants-respondents denied the Petition and Application that were jointly filed by the couple solely on the basis that plaintiff-petitioner was no longer the spouse of a U.S. citizen.

# **Plaintiff-petitioner BAYOR**

135. Plaintiff-petitioner Sarah Bayor was born in the Philippines in

- 1966. Plaintiff-petitioner is a citizen of the Philippines
- 136. Plaintiff-petitioner has lived in Jamaica, New York since 2002. Plaintiff-petitioner entered the United States on a nonimmigrant C-1 visa, and was inspected and admitted.
- 137. On January 5, 2006 plaintiff-petitioner married Stephen R. Bayor, a United States citizen.

## The Petition and Application

- 138. On February 20, 2006, plaintiff-petitioner's U.S. citizen spouse filed with the required fee a Form I-130, Petition for Alien Relative ("Petition") establishing his citizenship and that his spouse is an immediate relative, and executed an I-864 Affidavit of Support. On the same day, plaintiff-petitioner filed with the required fee a Form I-485, Application to Register Permanent Residence or to Adjust Status ("Application"), seeking adjustment of status to lawful permanent resident, relying on the citizen spouse's Petition attesting to the alien's status as spouse. Plaintiff-petitioner was assigned an Alien Number "A-Number", which is A99 806 135.
- 139. On May 5, 2007 plaintiff-petitioner's spouse Stephen R. Bayor died.

#### The Denial

140. On August 9, 2007 defendants-respondents denied the Petition and Application that were jointly filed by the couple solely on the basis that plaintiff-petitioner was no longer the spouse of a U.S. citizen.

# Plaintiff-petitioner STANDIFER

- 141. Plaintiff-petitioner Stella Standifer was born in Kenya in 1974. Plaintiff-petitioner is a citizen of Kenya.
  - 142. Plaintiff-petitioner has lived in Philadelphia, Pennsylvania since

2003. Plaintiff-petitioner entered the United States on a nonimmigrant F-1 student visa in 1999, and was inspected and admitted. She is currently in H-1B nonimmigrant work status.

143. On October 11, 2003, plaintiff-petitioner married Glenn Collin Standifer, a United States citizen.

## The Petition and Application

- 144. On March 31, 2004, plaintiff-petitioner's U.S. citizen spouse filed with the required fee a Form I-130, Petition for Alien Relative ("Petition") establishing his citizenship and that his spouse is an immediate relative, and executed an I-864 Affidavit of Support. On the same day, plaintiff-petitioner filed with the required fee a Form I-485, Application to Register Permanent Residence or to Adjust Status ("Application"), seeking adjustment of status to lawful permanent resident, relying on the citizen spouse's Petition attesting to the alien's status as spouse. Plaintiff-petitioner was assigned an Alien Number "A-Number", which is A98 085 420.
- 145. On December 9, 2004, plaintiff-petitioner's spouse Glenn Collin Standifer suffered a sudden heart attack and died.

#### The Denial

146. On June 8, 2005, defendants-respondents denied the Petition and Application that were jointly filed by the couple solely on the basis that plaintiff-petitioner was no longer the spouse of a U.S. citizen. On July 5, 2007, plaintiff-petitioner filed a motion to reopen. On February 11, 2008, defendants-respondents denied the motion.

# **Plaintiff-petitioner BATOOL**

147. Plaintiff-petitioner Farah Batool was born in Pakistan in 1970. Plaintiff-petitioner is a citizen of Pakistan.

- 148. Plaintiff-petitioner has lived in Floral Park, New York since 2006. Plaintiff-petitioner entered the United States on a nonimmigrant B-1/B-2 visa in 2003, and was inspected and admitted.
- 149. On July 14, 2003, plaintiff-petitioner married Dale Allen Davis, a United States citizen.

#### The Petition and Application

- 150. On February 23, 2004, plaintiff-petitioner's U.S. citizen spouse filed with the required fee a Form I-130, Petition for Alien Relative ("Petition") establishing his citizenship and that his spouse is an immediate relative, and executed an I-864 Affidavit of Support. On the same day, plaintiff-petitioner filed with the required fee a Form I-485, Application to Register Permanent Residence or to Adjust Status ("Application"), seeking adjustment of status to lawful permanent resident, relying on the citizen spouse's Petition attesting to the alien's status as spouse. Plaintiff-petitioner was assigned an Alien Number "A-Number", which is A98 067 884.
- 151. On July 24, 2004, plaintiff-petitioner's spouse Dale Allen Davis died of cancer.

#### The Denial

152. Plaintiff-petitioner was scheduled by defendants-respondents for an interview on March 11, 2005. Plaintiff-petitioner did not attend the interview because her attorney at that time advised her on January 20, 2005 in a letter that the application would be denied solely due to her husband's death. On May 17, 2005, defendants-respondents denied the Petition and Application that were jointly filed by the couple due to abandonment, but plaintiff-petitioner filed a motion to reopen with the required fee on August 5, 2005 which is currently pending. Had plaintiff-petitioner appeared at the

interview, defendants-respondents would have denied the Petition and Application solely on the basis that Petitioner was no longer the spouse of a U.S. citizen.

#### **CLASS ACTION ALLEGATIONS**

153. The named plaintiffs-petitioners bring this action pursuant to Rule 23 of the Federal Rules of Civil Procedure on behalf of themselves and all other persons similarly situated in the following classes. The named plaintiffs-petitioners seek to represent the following class and subclasses:

Class: All beneficiaries of immediate relative petitions whose petitioning relatives died prior to beneficiaries' adjudication and approval of lawful permanent resident status.

Subclass I: All beneficiaries of immediate relative petitions who applied for adjustment of status in the United States, and whose petitioning relatives died prior to beneficiaries' adjudication and approval of lawful permanent resident status.

Subclass II: All beneficiaries of immediate relative petitions who applied for immigrant visas abroad, and whose petitioning relatives died prior to beneficiaries' adjudication and approval of lawful permanent resident status.

- 154. Class members may belong to more than one class.
- 155. The members of the plaintiffs-petitioners classes warrant class action treatment because they fulfill the certifying requirements under Rule 23(a) of the Federal Rules of Civil Procedure.

18

20 21

22

23 24

25 26

28

27

156. The proposed classes meet the commonality requirement of Fed. R. Civ. P. 23(a)(2) because there are questions of law and fact common to the class. Common questions of law include whether defendantsrespondents improperly stripped plaintiffs-respondents of immediate relative status upon the death of their petitioning relative, and the proper definition of "spouse" for purposes of 8 U.S.C. § 1151(b)(2)(A)(i). Common questions of fact include whether plaintiffs-respondents met the essential prerequisites for immediate relative status including marriage to a United States citizen and the filing by the citizen of a petition.

157. The variances in the class members' and plaintiffs-petitioners marriage and are irrelevant to their complaints against defendantsrespondents for immediate relative status.

158. The proposed classes meet the numerosity requirement of Fed. R. Civ. P. 23(a)(1) because the members of each of the two classes are so numerous that joinder of all members is impractical. Counsel for plaintiffspetitioners are aware of 136 class members across the country. Because counsel learned of these cases through lawyer-to-lawyer referrals, it is believed that the numbers of class members across the country is substantially greater, by many times, than the number of identified class members. Counsel for plaintiffs-petitioners, for example, have not been able to locate any surviving spouses of Hurricane Katrina victims, although U.S. Representative F. James Sensenbrenner, Jr. (R-WI) introduced legislation in the 109<sup>th</sup> Congress (never voted upon) to assist such surviving spouses, leading counsel to believe such victims do, in fact, exist. It is believed that there are many hundreds, if not thousands, of surviving spouses throughout the country whose petitioning relatives died prior to beneficiaries'

adjudication and approval of lawful permanent resident status.

- 159. The proposed classes meet the typicality requirement of Fed. R. Civ. P. 23(a)(3) because the claims of the named plaintiffs-petitioners are typical of the claims of each of the class members. The named plaintiffs-petitioners complain of the defendants-respondents misinterpretation of the term "spouse" for purposes of the immediate relative definition found at 8 U.S.C. § 1151(b)(2)(A)(i), and of defendants-respondents illegal actions in denying or withholding lawful permanent resident status to plaintiffs-petitioners solely due to the death of their spouse. The claims of each class representative are typical of the claims of each member of that class.
- 160. The named plaintiffs-petitioners will fairly and adequately protect the interests of the classes as required by Fed. R. Civ. P. 23(a)(4) because their interests are identical to those of the other members of the classes. Plaintiffs-petitioners know of no conflicts between their interests and those of the class they seek to represent.
- 161. Fair and adequate protection of the interests of the classes will be further ensured because the named plaintiffs-petitioners are represented by competent legal counsel. Plaintiffs-petitioners' counsel are experienced in federal litigation, and with respect to the narrow issue raised in the instant action are among the most knowledgeable in the country. Plaintiffs-petitioners' counsel are undertaking representation on a pro bono basis, and have adequate resources and commitment to represent the class as a whole.
- 162. The instant action should be maintained as a class action under Fed. R. Civ. P. 23(b)(2) because the defendants-respondents have acted on grounds generally applicable to each member of the classes by misinterpreting the term "spouse" for purposes of the immediate relative

definition found at 8 U.S.C. 1151(b)(2)(A)(i), and of defendants-respondents illegal actions in denying lawful permanent resident status to plaintiffspetitioners solely due to the death of their spouse.

163. Furthermore, as contemplated by Fed. R. Civ. P. 23(b)(1), if the individual members of the classes were to bring separate suits to address the defendants-respondents' policies, practices and actions and inactions, the defendants-respondents may address the cases of the named plaintiffs-petitioners but ignore the applications and concerns of the remaining class members, thereby exacerbating the defendants-respondents violations of the law. Resolving this matter as a class action would also serve judicial economy since the courts would not be burdened with lawsuits by many individual adjustment of status and immigrant visa applicants. Such lawsuits are already beginning to emerge. *Robinson v. Chertoff*, 2007 WL 1412284 (D.N.J. May 14, 2007) *appeal docketed*, No. 07-2977 (3d Cir. July 5, 2007); *Taing v. Chertoff*, 2007 U.S. Dist. LEXIS 911411 (D. Mass 2007), *appeal docketed*, No. 08-1179 (1st Cir. Feb. 11, 2008); Lockhart v. Chertoff, 2008 U.S. Dist. LEXIS 889 (D. Ohio 2008).

# CLAIMS FOR RELIEF FIRST CAUSE OF ACTION

- 164. Plaintiffs-petitioners reallege and incorporate by reference paragraphs 1 through 163 above.
- 165. Plaintiffs-petitioners are immediate relatives for purposes of INA § 201(b)(2)(A)(i), 8 U.S.C. § 1151(b)(2)(A)(i) and are eligible for adjustment of status under INA § 245(a), 8 U.S.C. § 1255(a) (Subclass I) and for issuance of an immigrant visa under INA § 204(b), 8 U.S.C. 1154(b) (Subclass II).

- 166. Plaintiffs-petitioners were not stripped of the status of an "immediate relative" spouse by the death of plaintiffs-petitioners' spouses.
- 167. Plaintiffs-petitioners remain eligible to receive adjustment of status or an immigrant visa as the "immediate relative" surviving spouse of a United States citizen.
- 168. Plaintiffs-petitioners are admissible to the United States as lawful permanent residents.
- 169. An immigrant visa was immediately available to plaintiffspetitioners at the time plaintiffs-petitioners' applications were filed, pursuant to INA § 245(a), 8 U.S.C. 1255(a).
- 170. Plaintiffs-petitioners have suffered and will continue to suffer significant and irreparable harm because of defendants-respondents' policies, procedures, acts and failures to act as described herein.
- 171. Defendants-respondents violated plaintiffs-petitioners' statutory right to apply for relief which Congress has provided under the INA, depriving plaintiffs-petitioners of the opportunity to adjust status to lawful permanent resident and live lawfully in the United States under INA § 245, 8 U.S.C. 1255(a), or to obtain an immigrant visa to enter as lawful permanent residents and live lawfully in the United States under INA § 204(b), 8 U.S.C. 1154(b).
- 172. Defendants-respondents improperly attempt to revoke the approval of an I-130 petition unless plaintiffs-petitioners present a request under 8 CFR § 205.1(a)(3)(C)(2) for humanitarian reinstatement, supported by a Form I-864 executed by an individual who qualifies under section 213A(f)(5)(B) of the Immigration and Nationality Act as a qualifying substitute sponsor.

9

13

14

15

17

16

18 19

20 21

22 23

24 25

26

27 28

173. The regulation found at 8 CFR § 205.1(a)(3)(C)(2) is invalid as a matter of law.

174. The substitute sponsor provisions of section 213A(f)(5)(B) of the Immigration and Nationality Act (INA) do not apply to plaintiffspetitioners whose U.S. citizen spouses executed an I-864 Affidavit of Support under section 213A(f)(1) of the INA, thereby fulfilling the requirement of section 212(a)(4)(C)(ii) of the INA that the person petitioning for the alien's admission has executed an I-864 Affidavit of Support.

# SECOND CAUSE OF ACTION

- 175. Plaintiffs-petitioners reallege and incorporate by reference paragraphs 1 through 174 above.
- 176. Plaintiffs-petitioners have suffered a "legal wrong" or have been "adversely affected or aggrieved" by agency action. 5 U.S.C. § 702. Plaintiffs-petitioners are each a person aggrieved by agency action, for which there is no other adequate remedy in a court. 5 U.S.C. § 704.
- 177. Defendants-respondents have unlawfully and erroneously interpreted the definition of the term "immediate relative" in INA § 201(a)(b)(2)(A)(i). Based on this erroneous interpretation, defendantsrespondents have erroneously denied both the immediate relative petitions filed on plaintiffs-petitioners' behalf and plaintiffs-petitioners' adjustment of status or immigrant visa applications in violation of Congressional intent. Plaintiffs-petitioners are entitled to injunctive relief to "compel agency action unlawfully withheld or unreasonably delayed" and to hold unlawful and set aside agency action that, as here, is not in accordance with the law. 5 U.S.C. §§ 706(1) and (2).

3

56

7

8

1011

1213

1415

16

17

18

1920

21

2223

2425

26

2728

## **THIRD CAUSE OF ACTION**

- 178. Plaintiffs-petitioners reallege and incorporate by reference paragraphs 1 through 177 above.
- 179. Defendants-respondents owe plaintiffs-petitioners a clear and certain duty to adjudicate plaintiffs-petitioners' applications on the basis that each remains an "immediate relative" spouse of a United States citizen, and were not stripped of this status by the death of plaintiffs-petitioners' spouses. See *Freeman v. Gonzales*, 444 F.3d 1031 (9th Cir. 2006).
- 180. Defendants-respondents denied or withheld approval of plaintiffs-petitioners' applications solely on the basis that each was stripped of the status of spouse, and not for discretionary reasons. Defendants-respondents have failed to perform their duties by determining that plaintiffs-petitioners were no longer the "spouses" of U.S. citizens and therefore not entitled to adjustment of status and for issuance of an immigrant visa, and by failing to exercise discretion.
  - 181. Plaintiffs-petitioners have no other adequate remedy.

## PRAYER FOR RELIEF

WHEREFORE, Plaintiffs-petitioners respectfully request that this Court:

- 1. Assume jurisdiction over this action;
- 2. Declare that plaintiffs-petitioners filed the necessary petition and application for lawful permanent resident status, and were not stripped of the status of "spouse" of a United States citizen upon the death of the citizen spouse;
- 3. Declare that plaintiffs-petitioners are entitled to the process that flows from a properly filed petition and application, and must

- be considered a spouse for purposes of the petition and application;
- 4. Declare that plaintiffs-petitioners are immediate relatives under 8 USC § 1151(b)(2)(A)(i) and for the purposes of adjudicating an I-130 petition;
- 5. Declare that defendants-respondents improperly attempt to revoke the approval of an I-130 petition unless plaintiffs-petitioners present a request under 8 CFR § 205.1(a)(3)(C)(2) for humanitarian reinstatement, supported by a Form I-864 executed by an individual who qualifies under section 213A(f)(5)(B) of the Immigration and Nationality Act as a qualifying substitute sponsor;
- 6. Declare that 8 CFR § 205.1(a)(3)(C)(2) is invalid as a matter of law;
- 7. Declare that plaintiffs-petitioners whose citizen spouses executed a Form I-864 Affidavit of Support have satisfied the requirements of 212(a)(4)(C)(ii) of the INA in that the person petitioning for the alien's admission has executed an I-864 Affidavit of Support, and that plaintiffs-petitioners are not required to submit a Form I-864 from a qualifying substitute sponsor under section 213A(f)(5)(B) of the INA;
- 8. Declare that I-130 petition procedure is not the forum for determining substantive questions of admissibility under the immigration laws, and when eligibility for immediate relative classification is established, the petition shall be granted;
- 9. Issue an injunction prohibiting defendants-respondents from

- using the death of the U.S. citizen spouse as a discretionary factor in the adjudication of the petition and application;
- 10. Issue an injunction prohibiting defendants-respondents from using factors flowing from the unlawful denial of the application to again deny the petition and application upon reopening, including but not limited to claims of abandonment of the application due to departure from the United States, and bars to admissibility related to "unlawful presence" caused by the wrongful denial;
- 11. Issue an injunction prohibiting defendants-respondents from revoking approval of an I-130 petition where plaintiffs-petitioners do not present a request under 8 CFR § 205.1(a)(3)(C)(2) for humanitarian reinstatement, supported by a Form I-864 executed by an individual who qualifies under section 213A(f)(5)(B) of the Immigration and Nationality Act as a qualifying substitute sponsor, where plaintiffs-petitioners' citizen spouse previously executed a Form I-864.
- 12. Issue a writ of mandamus compelling defendants-respondents to (a) reopen plaintiffs-petitioners' adjustment of status and immigrant visa applications on the ground that the applications were unlawfully denied on the basis of defendants-respondents' erroneous determination that plaintiffs-petitioners' status as "immediate relative" spouses of United States citizens were stripped by the death of plaintiffs-petitioners' spouses, (b) treat plaintiffs-petitioners as "immediate relative" spouses and adjudicate the immigrant petitions ("petitions") filed on their

behalf accordingly, and (c) treat plaintiffs-petitioners as "immediate relative" spouses and exercise discretion to adjudicate their adjustment of status and immigrant visa applications ("applications");

- 13. Award the relief sought by plaintiffs-petitioners to class members;
- 14. Award plaintiffs-petitioners reasonable costs and attorney's fees under the Equal Access to Justice Act; and
- 15. Award such further relief as the Court deems just or appropriate.

DATED this 20th day of March, 2008.

By Brent W. Renison

BRENT W. RENISON, Oregon SBN. 96475
PARRILLI RENISON LLC
5285 SW Meadows Rd., Ste 175
Lake Oswego, Oregon 97035
(503) 597-7190
(503) 726-0730 fax
E-mail: brent@entrylaw.com
Admitted pro hac vice

ALAN R. DIAMANTE, Cal. SBN 180149 LAW OFFICE OF ALAN R. DIAMANTE 523 W. Sixth Street, Ste. 210 Los Angeles, California 90014 (213) 943-4555 (213) 943 4553 fax E-mail: diamantelaw@aol.com

Attorneys for Plaintiffs-petitioners

#### 1 PROOF OF SERVICE 2 I, the undersigned, say: my business address is 5285 SW Meadows Rd., Ste 175, 3 Lake Oswego, Oregon 97035. I am over the age of eighteen years and not a party to the above-entitled action. 4 5 On March 20, 2008, true and correct copies of the plaintiffs': FIRST AMENDED 6 COMPLAINT FOR DECLARATORY AND INJUNCTIVE RELIEF AND PETITION FOR WRIT OF MANDAMUS CLASS ACTION, were served pursuant to the district 7 court's ECF system as to ECF filers, to the following ECF filers: 8 Elizabeth Stevens 9 Office of Immigration Litigation 10 **USDOJ** Civil Division P.O. Box 878 11 Ben Franklin Station 12 Washington, DC 20044 13 Sheri R. Glaser 14 Office of Immigration Litigation 15 USDOJ Civil Division P.O. Box 878 16 Ben Franklin Station 17 Washington, DC 20044 18 Melissa S. Leibman 19 Office of Immigration Litigation USDOJ Civil Division 20 P.O. Box 878 21 Ben Franklin Station Washington, DC 20044 22 23 I declare under penalty of perjury under the laws of the United States of America 24 that the foregoing is true and correct. 25 EXECUTED on March 20, 2008, at Lake Oswego, Oregon. 26 S/ Brent W. Renison 27 Brent W. Renison, Declarant 28 -43-