#### IN THE UNITED STATES DISTRICT COURT FOR THE MIDDLE DISTRICT OF PENNSYLVANIA

JENNIFER REYNOLDS, ASHLEY : NO. 1:07-CV-01688-CCC

McCORMICK, HERBERT CARTER, :

and DEVON SHEPARD, both individually: (Complaint filed 9/16/07)

and on behalf of a class of others similarly:

situated, :

Plaintiffs : Judge Christopher C. Conner

:

v. : CIVIL ACTION – LAW

:

THE COUNTY OF DAUPHIN, : JURY TRIAL DEMANDED

Defendant :

# DEFENDANT COUNTY OF DAUPHIN'S BRIEF IN SUPPORT OF ITS MOTION TO DISMISS

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### I. FACTUAL BACKGROUND AND PROCEDURAL HISTORY

Plaintiffs, Jennifer Reynolds, Ashley Mc Cormick, Herbert Carter, and Devon Shepard, both i ndividually and on beha If of a class of others sim ilarly situated, initiated this class action lawsuit with the filing of a civil com plaint on September 18, 2007. (Com plaint, Doc. 1). Plaintiffs' c omplaint alleges that Plaintiffs Reynolds, Carter and Shepard were arrested on September 2, 2007 for a violation of the Harrisburg City Code. (Id. at ¶ 34). Plaintiffs' complaint further alleges that Reynolds, Carter and Shepard were transported to Dauphin County Prison (hereinafter "Prison") because they could not post bond and that they were strip searched upon their admittance to the Prison. (Id.).

Plaintiffs' complaint avers that Plain tiff Ashley McCormick was arrested on September 13, 2007 for fail ing to pay parking tickets issued by the City of Harrisburg. (Id. at ¶ 35). Foll owing McCormick's arrest, Plaintiffs also aver that McCormick was transported to Dauphi n County Prison where she was strip searched upon being admitted. (Id.).

Plaintiffs' complaint claims, *inter alia*, that Defendant has a written and/or *de facto* policy of strip-searching all individuals who enter the Prison regardless of the crime upon which they are charged and without the presence of reasonable suspicion to believe that the individuals are concealing a weapon or contraband. (<u>Id.</u> at ¶ 25).

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Plaintiffs allege in Count I of their co mplaint that the stri p searches of named Plaintiffs and unna med members of t he purported class violated the Fourth Amendment of the United States Constitution. (Id. at ¶¶ 38-43). Plaintiffs request in Count II of their complaint that this Honorable Court declare that the policy, custom, and practice of Defendant is unconstitutional because the correctional officers of the Prison are directing/conducting strip searches of all individuals placed into the Prison without any particularized suspicion that the individuals have either contraband or weapons. (Id. at ¶¶ 44-46). Plaintiffs al so set forth a separate cause of action in Count III of their com plaint seeking prelimin ary and perman ent injunctive relief, enjoining Defendant from strip search ing individuals placed into custody of the Pri son absent any particulari zed suspicion that the individuals have either contraband or weapons. (Id. at ¶¶ 47-51). As a result of the alleged constitutional violation, Plaintiffs seek: (1) an order certifying this action as a class action; (2) a judgment against Defendant awarding compensatory damages to each named Plaintiff and each member of the purported class; (3) a declaratory judgment declaring that the Defendant's policy, pr actice and custom of strip searching all detainees is unconstitutional; (4) a preliminary and permanent injunction seeking to enjoin Defendant from continuing to st rip search individuals without reasonable suspicion that such indivi duals are concealing weapons and/or contraband; (5) attorney's fees; (6) and punitive damages. (Id. at p. 14; Id. at ¶ 1).

#### II. STATEMENT OF ISSUES PRESENTED

A. Whether on its face and as a matter of law, Plaintiffs' complaint fails to state a claim upon which relief may be granted as to individuals comprising a substantial portion of the purported class because, as a matter of law, reasonable suspicion existed to strip search those individuals.

[suggested answer in the affirmative]

B. Whether the named Plaintiffs and purported class members lack standing to seek declarator y and injunctive relief because Plaintiffs' complaint does not allege that there is a likelihood that they will be subjected to the complained of conduct in the future.

[suggested answer in the affirmative]

C. Whether Plaintiffs' third purported cause of action, which requests an injunction, must be dismissed because such cause of action seeks only a form of relief and it cannot be maintained as an independent cause of action as a matter of law.

[suggested answer in the affirmative]

D. Whether Plaintiffs' claim for puni tive damages must be dismissed because Plaintiffs cannot recover punitive damages from Defendant as a matter of law based upon the allegations contained in the complaint.

[suggested answer in the affirmative]

E. Whether Plaintiffs cannot recover on their allegations that Defendant has a blank et strip search policy when, in fact, Defendant has a written policy which sets forth distinct factors for each correctional officer to consider in his/her determination as to whether the requisite reasonable suspicion exists prior to any strip search being performed.

[suggested answer in the affirmative]

#### III. STANDARD OF LAW

The standard to be applied in consideration of a motion to dismiss pursuant to Rule 12(b)(6) is well established in our jurisprudence. The court is to accept as true all factual allegations in the complaint and draw all reasonable inferences in the light most favorable to the Plaintiff. Bo ard of Trustees of Bricklayers and Allied Craftsmen Local 6 of New Jersey v. Wettlin Assoc. Inc., 237 F.3d 270, 272 (3d Cir. 2001). The question before the court on a motion to dismiss is whether the plaintiff can prove any set of facts in support of his claim that entitles the plaintiff to relief. Hartford Fire Insurance Company v. California, 509 U.S. 602; 125 L. Ed. 2d 488; 113 S. Ct. 2801 (1993), Ramadan v. Chase Manhattan Corp. , 229 F.3d 194-195-96 (3d Cir. 2000). If it is clear from the pleading that a defendant cannot be held liable. then dismissal of all claims against that defendant is appropriate. Labov v. Lalley, In adjudicating a Rule 12(b)(6) Moti on, the district 809 F.2d 270 (3d Cir. 1987). court is not lim ited to evaluating the complaint; rather, it can also conside documents attached to the complaint, matters of public record, and undispute dly authentic documents. Pension Benefit Guar. Corp. v. White Consol. Industries, 998 F.2d 1192, 1196 (3d Cir. 1993).

#### IV. ARGUMENT

A. Plaintiffs' purported class is overbroad and contains putative members who cannot obtain relief as a matter of law.

Plaintiffs seek class certification pursuant to Rules (23)(b)(2) and 23(b)(3), Federal Rules of Civil Procedur e. (Doc. 1 at ¶¶ 18, 19). The class that Plaintiffs seek to represent is the following:

All persons who have been or will be placed into the custody of the Dauphin Count y Prison after being charged with misdemeanors, summary offense s, violations of probation or parole, civil comm itments, or minor crimes and were or will be strip sear ched upon their entry into the Dauphin County Prison pursuant to the policy, custom and practice of the County of Dauphin. The class period commences on September 16, 2005 and extends to the date on which Dauphin County is enjoined from , or otherwise ceases, enforcing their unconstitutional policy, practice and custom of conducting strip searches absent reasonable Specifically excluded from the cl ass are suspicion. Defendants and any and all of their respective affiliates, successors, employees or legal representatives, heirs, assignees.

( $\underline{\text{Id.}}$  at  $\P$  9).

The United States Supreme Court has held that strip searches of arrestees ar e not per se unconstitutional. <u>Bell v. Wolfish</u>, 441 U.S. 520, 559; 60 L. Ed. 2d 447, 481; 99 S. Ct. 1861, 1884 (1979). The Court i n <u>Wolfish</u>, however, recognized that arrestees have a legitimate privacy interest in not being strip searched, and explained that the government must have a reas onable justification for conducting such searches:

The test of reasonableness under the Fourth Amendment is not capable of precise definition or mechanical application. In each case it r equires a balancing of the need for a particular search against the invasion of personal rights that the search entails. Courts must consider the scope of the particular intrusion, the manner in which it is conducted, the justification for initiating it, and the place in which it is conducted.

<u>Id.</u> (internal citations om itted). The <u>Wolfish</u> decision acknowledged that stri p and body cavity searches of pretrial detain—ees, in order to avoid the smuggling of contraband into a detention facility, was a legitimate government interest, and held that prison administrators should be afforded discretion in how best to prevent such smuggling. <u>Id.</u> at 559 and n. 40. Assuming, without holding, that pretrial detainees retain some Fourth Amendment rights upon their commitment to a detention facility, the <u>Wolfish</u> court held that body cavity search—es of pretrial detainees following contact visits with any person from outside the institution did not violate the Fourth Amendment.

Interpreting <u>Wolfish</u>, most federal circuit courts have held that a "blanket" strip search policy, calling for the search of all arrestees without any individualized justification, violates the Fourth Amendment of the United States Constitution. <u>See Jones v. Edwards</u>, 770 F.2d 739 (8th Cir. 1985); <u>Stewart v. County of Lubbock</u>, 767 F.2d 153 (5th Cir. 1985); <u>Giles v. Ackerman</u>, 746 F.2d 614 (9th Cir. 1984); <u>Hill v. Bogans</u>, 735 F.2d 391 (10th Cir. 1984); <u>Mary Beth G. v. City of Chicago</u>, 723 F.2d 1263 (7th Cir. 1982). The prevailing interpretation of <u>Wolfish</u> is that an arrestee to

be detained in the general jail population has a constitutional right under the Fourth Amendment to be free from strip searches—conducted without reasonable suspicion that the detainee is concealing weapons, drug s, or other contraband, and, therefore, blanket strip searches of all arrestees, wi—thout individualized reasonable suspicion, are unconstitutional. See\_, e.g., Powell v. Barrett\_, 496 F.3d 1288, 1310 (11th Ci\_r. 2007). In order t\_o\_justify a strip search of a nonviolent arrestee, the government must have reasonable individualized suspicion that the detainee is carrying or concealing contraband. Newkirk v. Sheers\_, 834 F. Supp. 772, 788 (E.D.Pa. 1993). Individualized suspicion sufficient to warrant such a strip sear ch\_may be based on such factors as the nature of the offense, the arrestee's appearance and conduct, and any prior arrest record. Id.

This interpretation of <u>Wolfish</u>, however, has not been adopted by the United States Supreme Court or the United States Court of Appeals for the Third Circuit, and has been questioned by other courts. <u>See</u>, <u>e.g.</u>, <u>Hicks v. Moore</u>, 422 F.3d 1246, n. 5 (11th Cir. 2005); <u>Evans v. Stephens</u>, 407 F.3d 1272, 1278-79 (11t h Cir. 2005) (en banc) ("Most of us are uncertain that <u>jailers</u> are required to have a reasonable suspicion of weapons or contraband before strip search ing – for security and safety purposes – arrestees bound for the general jail population . . . Never has the Supreme Court imposed such a requirement."); <u>Johnson v. Phelan</u>, 69 F.3d 144, 152-153 (7th Cir. 1995) (Posner, J., concurring and di ssenting) ("[The Fourth] Amendment has

been held inapplicable to searches and seiz ures within prisons, and if applicable to jails housing pretrial detain ees as distinct from convicted defendants – an unsettled question – is only tenuously so . . ."); Brothers v. Klevenhagen , 28 F.3d 452, 457 and n. 6 (5th Cir. 1994) ("The Court [in Wolfish] refused to concede that the Fourth Amendment applies to [pretr ial detainees] and conclude d that no protection would be afforded even if it did apply."); Valencia v. Wiggins , 981 F.2d 1440, 1444-45 (5th Cir. 1993); U.S. v. Willoughby, 860 F.2d 15, 21 (2d Cir. 1988).

Even under the expansive preva iling interpretation of Wolfish, which Dauphin County does not concede is correct, Plaintiffs fail to state a claim with regard to a substantial portion of their propos ed class. Those courts that have hel d that individualized reasonable suspicion is required before the government may strip search an arrestee have conceded that such reasonable suspicion may be established by the circumstances of an arrest or the nature of the charges brought against the arrestee. See Powell v. Barrett, 496 F.3d 1288, 1310 (11th Cir. 2007); Tardiff v. Knox County, 365 F.3d 1, 5 n.6 (1st Cir. 2004) (noting that categories such as current charge or crim inal history are a perm issible way to establish reasonable suspicion).

In <u>Powell</u>, the court held that the circu mstances of a person's arrest may support reasonable suspicion to justify a strip search upon booking into jail, including, for example, the possession of a weapon by a detainee at the time of

arrest. <u>Id.</u> The <u>Powell</u> court also held that the nature of an arrest charge itself, independent of the facts surrounding the arrest, can give rise to reasonable suspicion; therefore, it is objectively reasonable to conduct a strip search of a person arrested for an offense involving weapons, drugs, or violence before placing the arrestee into the general jail population. <u>Id.</u> at 1311. This is true of all crimes involving weapons, drugs, or violence, regardless of the level of the offense. <u>Id.</u>

In the end, balancing this se rious intrusion against the government's compelling intere st in jail security is of precise evidentiary resoluti unsusceptible undiscernible in the language of the Constit ution or the intent of its fram ers. But the Court has the duty to draw the line somewher e. The C ourt holds that reasonable suspicion exists to strip search all felony arrestees, and all temporary detainees arrested for m isdemeanor offenses that involve weapons or contraband. Reasonable suspicion also exists to strip search all temporary detainees with prior records of convictions or unr esolved arrests for felony offenses, or for misdemeanors involvi ng weapons or contraband. Other federal courts appear to have uniformly drawn the line in the same place.

Smith v. Montgom ery County, Maryland, 643 F.Supp. 435, 439 (D.Md. 1986) (examining cases).

In light of this precedent, it is clear that Plaintiffs fail to state a cause of action as to a substantial portion of their proposed class. Plaintiffs' proposed class includes persons as to whom reasonable suspicion ex isted, arising by the very nature of the crime the person was charged or their past criminal history, i.e. those detainees whose charges upon intake im plicated either weapons or drugs, or who had a past

conviction for a fel ony, drug or weapons charge. Those persons are included in Plaintiffs' broad class definition unde r "misdemeanors, summary offenses, violations of probation or parole, civil commitments, or minor crimes."

The following is a small sample of misdemeanors covered under Plaintiffs' proposed class definition where there exists reasonable suspicion to search: (1) manufacture, sale or delivery of a controlled substance, 35 P. S. § 780-113(a)(30); (2) knowingly or intentionally possessing a controlled or counterfeit substance, 35 P.S. § 780-113(a)(16); (3) possession of a small amount of marijuana only for personal use, 35 P.S. § 780-113(a)(31); (4) the use of, or possession with intent to use, drug paraphernalia 35 P.S. § 780-113(a)(32); (5) to make, repair, sell or otherwise deal in, use, or possess any offensive weapons, with the definition of offensive weapons including metal knuckles, dagger, knife, razor or cut ting instrument, 18 Pa.C.S. § 908.

As to persons who were charged with such crimes, r easonable suspicion justifying a strip search existed. Im portantly, "it is immaterial whether the specific arresting officer or jailer *actually and subjectively* had reasonable suspicion, or whether anyone at the time *actually* conducted a reasonable suspicion analysis.

Powell, 496 F.3d at 1310. Instead, the question for the Court is "whether, given the circumstances, reasonable suspicion *objectively* existed to justify the search." Id.

Therefore, as a matter of law, the strip searches of persons charged with crimes

involving weapons, violence, or drugs, and those persons with past convictions or unresolved arrests for felonie s or crimes involvi ng violence, weapons, or drugs, were objectively justified by reasonable suspicion and did not violate the Fourth Amendment. Such persons fail to state a claim for a constitutional violation, cannot be included in any class definition, and cannot obtain relief based upon the claims as alleged.

At most, Plaintiffs' class could be comprised of the following:

All persons who have been or will be placed into the custody of the Dauphin Count y Prison after being charged with misdemeanors, summary offense s, violations of probation or parole, civil comm itments, or minor crimes and were or will be strip sear ched upon their entry into the Dauphin County Prison, pursuant to the policy, custom and practice of the County of Dauphi n, where such intake crimes did or do not im plicate either weapons, violence or drugs, and where such persons did or will not, at the time of admission to D auphin County Prison, have a past conviction or unresolved arre st for a felony or charge involving drug, weapons, or violence. The class period commences on September 16, 2005 and extends to the date on which Dauphin County is enjoined from , or otherwise ceases, enforcing their unconstitutional policy, practice and custom of conducting strip searches absent reasonable Specifically excluded from the cl ass are suspicion. Defendants and any and all of their respective affiliates, legal representatives, heirs, successors, employees or assignees. (emphasis added)

It is antic ipated that Plaintiffs will argue that Defendant's contention that Plaintiffs' class is overbroad is premature and can only be addressed at the class certification stage of this matter. This, however, is not a question of whether the

proposed class meets the procedural requirements to justify class certification; rather, this is simply a question of whether some members of the proposed class are incapable of stating a claim upon which relief may be granted.

The determination whether there is a proper class does not depend on the existence of a cause of action. A suit may be a proper class action, conf orming to Rule 23, and still be dismissed for failure to state a cause of action.

Miller v. Mackey Int'l, Inc., 452 F.2d 424, 427 (5th Cir. 1971).

Defendant's contention that a substantial portion of the proposed class members fail to state a claim cannot be reserved for the class certification stage, because the Court is forbidden from inquiring into the merits of Plaintiffs' claims at that stage. The class certification stage is reserved for an inquiry into whether the proposed class meets the procedural requirements of Rule 23.

Rule 23 delineates the scope of inquiry to be exercised by a district judge in passing on a class action motion. Nothing in that Rule indicates the necessity or the propriety of an inquiry into the merits. Indeed, there is absolutely no support in the history of Rule 23 or legal precedent for turning a motion under Rule 23 into a Rule 12 motion to dismiss or a Rule 56 motion for summary judgment by allowing the district judge to evaluate the possible merit of the plaintiff's claims at this stage of the proceedings. Failure to state a cause of action is entirely distinct from failure to state a class action.

<u>Id.</u> (emphasis added). <u>See also Lau v. Arrow Financial Services</u>, --- F.R.D. ---, 2007 WL 2840390, \*4 (N.D.Ill. Sept. 28, 2007) (mer its of each potential class m embers' claims could not be addressed at class cer tification stage); <u>Pruitt v. Allied Chem ical</u>

<u>Corp.</u>, 85 F.R.D. 100, 104 (E.D.Va. 1980) (court could not consi der motion to dismiss, which offered potential to reduce the class to more manageable numbers, at the class certification stage, because propriety of class certification under Rule 23 was separate from consideration of merits under Rule 12).

Defendant recognizes that claim s, including class claim s, should not be dismissed on the ple adings "unless it app ears beyond doubt that the plaintiff can prove no set of facts in support of hi s claim which would en title him to relief." Conley v. Gibson, 355 U.S. 41, 45-46, 2 L. Ed. 2d 80, 84, 78 S. Ct. 99, 102 (1957). Here, however, it can be determ ined from the face of the Pla intiffs' complaint that the law cannot provide rec overy based upon the claim s alleged, which is the appropriate consideration when determining a Motion to Dism iss. Defendant believes that a faci al review of Plaintiffs ' complaint by the Court will reveal that Plaintiffs' complaint cannot provide recove ry for certain putative mem bers of its class based upon any possible set of facts even if proven to be true. Therefore, for the reasons discussed supra, Defendant respectfully requests that this Court conclude that Plaintiffs' complaint fails to state a claim as to a substantial portion of the proposed class, and dismiss it as such.

B. Named Plaintiffs and purported class members lack standing to seek declaratory and injunctive relief because Plaintiffs' complaint does not allege that there is a like lihood that they will be subjected to the complained of conduct in the future.

Plaintiffs request in Count II of their complaint that this Honorable Court declare that the policy, custom, and practice of Defendant is unconstitutional in that the correctional officers of the Prison are directing/conducting strip searches of all individuals placed into the Prison without any particularized suspicion that the individuals have either contraband or weapons. (Doc. 1 at ¶¶ 44-46). Plaintiffs also set forth a separate cause of action in Count III of their complaint seeking preliminary and permanent injunctive relief, enjoining Defendant from strip searching individuals placed into custody of the Prison absent any particularized suspicion that the individuals have either contraband or weapons.

A review of standing is a thre shold inquiry; and the proper disposition of a case challenging standing is a m otion to dismiss. Hassine v. Jeffes, 846 F.2d 169, 176 (3d Cir. 1988). Each mem ber of a put ative class must individually possess a right to make a claim in a matter. Strzakowlski v. GMC, No. 04-4740, 2005 U.S. Dist. LEXIS 18111, \*26 (D.N.J. Aug. 16, 2005). Thus, a class cannot be so broad as to include members who have no standing to bring suit on their on accord. Id.;

See Conte-Bros. Auto. Inc. v. Quaker State-Slick 50, Inc. 165 F.3d 221 (3d. Cir. 1998) (affirming district court's decision to grant defendant's motion to dism iss because putative class members lacked standing based upon the claims alleged in

complaint). Furtherm ore, a court m ay strike class action allegations pri or to discovery when presented with a Rule 12(b)(6) motion. See <u>Clark v. McDonald's</u> Corp., 213 F.R.D. 198, 205 n.3 (D.N.J. 2003).

In addition to meeting the basic require ments for standing, a plaintiff m ust also meet the preconditions for asserting an injunctive claim in a federal forum. See City of Los Angeles v. Lyons \_, 461 U.S. 95, 75 L. Ed. 2d 675, 103 S. Ct. 1660 (1983). To establish standing in an acti on for de claratory or injunctive relief, a plaintiff must show that he or she is likely to suffer future \_\_\_\_\_ injury from the defendant's illegal conduct. Roe v. Operation Rescue \_, 919 F.2d 857, 864 (3d Cir. 1990). Past illegal conduct is insufficient to warrant injunctive or declaratory relief unless it is acco mpanied by "continuing, pr esent adverse effects." City of Los \_ Angeles, 461 U.S. at 102, 75 L. Ed. 2d at 684, 103 S. Ct. at 1665. Declaratory relief is unavailable to a plaintiff who has all leged nothing more than exposure to past unconstitutional state action. Brown v. Fauver, 819 F.2d 395 (3d Cir. 1987).

Several courts in cases challenging—the constitutionality of strip search policies have held that the plaintiffs 1—acked standing to pursue injunctive relief because they cannot show any likelihood that they will be arrested again. See John Does 1-100 v. Boyd., 613 F. Supp. 1514 (D.Minn.—1985); Smith v. Montgomery County, 573 F. Supp. 604 (D.Md. 1983). The plaintiffs in John Does 1-100, similar to the Plaintiffs in this action, challenge d the constitutionality of strip search es at a

county detention facility. The district court, relying primarily on the Supreme Court's decision in Lyons, held that the plaintiff la cked standing to seek injunctive relief against the de tention center's strip search policy. John Does 1-100 \_, 613 F. Supp. at 1529. The court noted that the "named plaintiffs cannot establish a 'credible threat' that they will be arrested again." Id. The court thus concluded that the plaintiffs lacked standing with respect to injunctive relief.

In O'Shea v. Littleton, 414 U.S. 488, 38 L. Ed. 2d 674, 94 S. Ct. 669 (1974), a challenge to discrim inatory conduct in the administration of a county criminal justice system, the Supreme Court looked to this same factor in holding that the plaintiffs lacked standing to seek an injunction:

[H]ere the prospect of future injury rests on the likelihood that respondents will again be arrested for and charged with violations of the crim inal law and will again be subjected to bond proceedings, trial, or sentencing before petitioners. . . . [w]e assume that respondents will conduct their activities within the law and so avoid prosecution and conviction as well as exposure to the challenged course of conduct said to be followed by petitioners.

O'Shea, 414 U.S. at 496-97, 38 L. Ed. 2d at 683, 94 S. Ct. at 676.

While plaintiffs in the instant cas e may be able to allege that *if* they are arrested and detained again they will be strip searched, they cannot show any likelihood that they will in fact be arrested again. Plaintiffs have not alleged that they will not conduct their future activitie s within the parameters of the law.

Plaintiffs essentially allege that they have been exposed to past unconstit utional

action, i.e. that they were subject to an unconstitutional strip search at the Prison.

Therefore, Plaintiffs, named and putative class members, do not have standing to seek injunctive and declaratory relief base d upon the allegations set forth in their Complaint. Thus, Counts II and III of Plaintiffs' complaint should be dismissed.

C. Plaintiffs' third purported ca use of action, which seeks an injunction, must be dismissed because such cause of action is a form of relief and it cannot be maintained as an independent cause of action as a matter of law.

Plaintiffs' third cause of action is a demand for a preliminary and permanent injunction. Plaintiffs aver that the "con tinuing pattern of strip searching individuals charged with m inor crimes will cau se irreparable harm to the new an d/or prospective members of the Class, an adequate remedy for which does not exist at law." (Doc. 1 at ¶ 50). Although Plaint iffs do not have standing to seek injunctive relief as discussed supra, the third cause of action m ay also be dism issed on the grounds that an injunction is a form of relief and not an independent cause of action. An injunction is a form of equitable relief. City of Los Angeles, 461 U.S. at 133, 75 L. Ed. at 704, 103 S. Ct at 1682. Thus, Pl aintiffs' third cause of action m ust be dismissed on these grounds as well.

D. Plaintiffs cannot recover punitive damages from Defendant as a matter of law based upon the a llegations contained in their complaint.

Plaintiffs seek punitive damages in paragraph 1 of their Complaint. In <u>City of Newport v. Fact Concerts, Inc.</u>, 453 U.S. 247, 69 L. Ed. 2d 616 , 101 S. Ct. 2748 (1981), the Supreme Court held that, in general, a municipality is immune from liability for punitive damages in a section 1983 case. Punitive damages are only allowed against municipalities when expressly provided by statute. <u>Potence v. Hazleton Area Sch. Dist.</u>, 357 F.3d 366, 372 (3d Cir. 2004). There is no statutory provision which expressly provides for punitive damages based upon the allegations contained in Plaintiffs' complaint. Thus, Dauphin County is immune from liability for punitive damages and the same must be stricken from Plaintiffs' complaint.

E. Plaintiffs cannot recover on their allegations that Defendant has a blanket strip search policy when, in fact, Defendant has a written policy which sets forth distinct factors for each correctional officer to consider in his/her determin ation as to whether reasonable suspicion exists prior to any strip search being performed.

Defendant has attached a copy of the Dauphin County Prison's strip search policy to its Motion Dismiss at Exhibit "A." The general rule is that a district court ruling on a motion to dismiss may not consider matters extraneous to the pleadings.

In re Burlington Coat Factory Sec. Liti g, 114 F. 3d 1410, 1426 (3d Cir. 1997).

However, exceptions to the general rule include documents integral to or explicitly relied upon in the complaint, which may be considered without converting the

motion to dismiss into one for summary judgment. <u>Id.</u> Here, the strip search policy attached to Defendant's Motion and attested to by Dauphin County Prison Warden Dominick DeRose, may be considered by the Court because it is undoubte dly integral and relied upon by Plaintiffs t hroughout the complaint and serves as the basis for the entire case.

Plaintiffs repeatedly allege that Defendant does not have a written strip search policy or, in the altern ative, Defendant has a *de facto* strip search policy because it strip searches every person entering the prison despite the existence of a written strip search policy stating otherwise. Defendant has had a written strip search policy at all times relevant to the alleg ations contained in Plaintiffs' com plaint. Defendant's strip search policy requires each intake correctional officer to determine whether the requisite particularized reasona ble suspicion existed, i.e. whether the intake crime im plicated either weapons, violence or drugs, and/or whether the detainee had a past conviction or unresolved arrest for a felony or charge involving drug, weapons, or violence. Therefore, Plaintiffs cannot maintain any cause of action set forth in t heir complaint on the grounds that Defendant did not have a written strip search policy and any potential recovery cannot be predicated upon the same. Thus, Plaintiffs' averments that Defendant does not have a written strip search policy and has a blanket strip search policy of searching every individual

admitted to the Prison m ust be stricken and Plaintiffs' recovery must be limited to their de facto policy claim.

WHEREFORE, for the reasons set fort h hereinabove, Defendant, County of Dauphin, hereby requests that this Honorable grant its Motion to Dism iss and enter the accompanying order.

Respectfully

submitted,

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#### CERTIFICATE OF SERVICE

I, Megan L. Renno, an employee with the law firm of Lavery, Faherty, Young & Patterson, P.C., do hereby certify that on this 25<sup>th</sup> day of October, 2007, I served a true and correct copy of the foregoing **Brief in Support of its Motion to Dism iss** via U.S. Middle District Court's Electronic Case Filing System, addressed as follows:

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This document has also been electronically filed and is available for vi ewing and downloading from the ECF system.