## UNITED STATES DISTRICT COURT MIDDLE DISTRICT OF FLORIDA FORT MYERS DIVISION

CASE NO.: 2:11-CV-608-FtM-29DNF

OCCUPY FORT MYERS, CINDY BANYAI, STEPHANIE DARST, CHRISTOPHER FAULKNER, F. FRANK GUBASTA, ZACHARY KUHN, HILARY MAINS, MATT McDOWELL, MICHELLE MEYER, LUIS OSPINA, RYAN POGUE, FRANK PRATT, MARLENE ROBINSON, and JUSTIN VALO,

Plaintiffs,

vs.

Fort Myers, Florida October 31, 2011

1:32 p.m.

CITY OF FORT MYERS,

Defendant.

TRANSCRIPT OF ORAL ARGUMENT RE PLAINTIFF'S MOTION FOR PRELIMINARY INJUNCTION

HELD BEFORE THE HONORABLE JOHN E. STEELE UNITED STATES DISTRICT COURT JUDGE

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THEREUPON, the above-entitled case having been called 1 2 to order, the following proceedings were held herein, 3 to-wit: 4 5 THE COURT: This is the case of Occupy Fort Myers 6 and others versus the City of Fort Myers. It is Case 2:11 Civil 608. 7 Counsel, if you'd identify yourselves and your 8 9 respective clients, please, beginning with counsel for the Plaintiff? 10 MS. KEESLER: Yes, Your Honor. May it please the 11 12 Court. Jennifer Keesler, from Cape Coral, on behalf of the 13 Plaintiffs. MS. SHLACKMAN: May it please the Court, Mara 14 15 Shlackman from Fort Lauderdale, on behalf of the Plaintiffs. 16 THE COURT: All right. Thank you. 17 MR. ALLEY: Grant Alley, City Attorney, Fort Myers. 18 19 MR. MORIARTY: Mark Moriarty, Assistant City 20 Attorney, Fort Myers. THE COURT: We are here for Plaintiffs' motion for 21 22 a preliminary injunction. I've received what the city has called a partial response. Looks like it was filed 23 24 yesterday. I saw it this morning. 25 Both sides ready?

MS. KEESLER: Yes, Your Honor.

MR. ALLEY: Yes, Your Honor.

THE COURT: All right. I saw, this morning, in the newspaper, that the issue of the insurance had been resolved, although a permit had not yet issued. Is there any change in that? And if a permit has issued, does that moot the injunction portion of this? I guess let me look to counsel for the Plaintiff, first.

MS. KEESLER: Your Honor, to the best of my knowledge, a permit has not yet issued. I am aware that members of the Plaintiffs' group went to the City Recreation Department on Friday afternoon, and they attempted to obtain a permit. And they had indicated to me they were told that, today, the Special Events Advisory Board would consider it. I have not heard that they've received one yet.

In the event that a permit is received, I do not believe it would moot this issue. It is my understanding that permits are only issued for ten days. Therefore, this would fall under the bourgeois standard of capable of repetition yet evading review, because we --

THE COURT: I'm not suggesting the case would be mooted. What I'm suggesting is the need for an injunction would be mooted. And I suppose the answer, in part, depends on whether the permit expires in ten days, and all that does is postpone the issue for ten days. I'm not suggesting the

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case would be mooted even with a permit.
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               MS. KEESLER: Yes, Your Honor.
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               THE COURT: What's your thought as to that?
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     mean, if a permit gets issued, and it's -- let's assume it's
     forever -- does that moot the need for an injunction, or is
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     there something else to be enjoined?
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               MS. KEESLER: I would . . . I would submit that
     there would be other ordinances that would need to be
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     enjoined; specifically, the loitering ordinance, which I
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     believe could be used, even if there is a permit, to attempt
     to dissuade speech. And again, there is the issue of, in
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     ten days, we may be right back in here even if we do get a
     ten-day permit.
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               THE COURT: And what part of your complaint talks
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     about the loitering? Or have you called it something else?
               MS. KEESLER: It was Count 3 and 4 of the verified
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     complaint. It was the 14th Amendment liberty interest and
     the 14th Amendment vagueness challenge.
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               THE COURT: Three and four. The liberty interest
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     is sit wherever you want to sit. Whenever you want to sit.
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               All right. Mr. Alley, what, if anything, do you
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     know with regard to permits and if one is issued, whether
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     that moots the injunction part of this or not?
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               MR. ALLEY: May it please the Court, did you say
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     we could sit?
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THE COURT: I didn't, but if you'd like to, you may.

MR. ALLEY: I apologize. Your Honor, as of, my understanding is, late Friday, after work hours, that there was an insurance that was provided, and the city's in the process of reviewing that insurance; and the city's position is that, if a permit is issued, that that would — it would moot the need for an injunction.

The Plaintiffs have indicated that -- at least to the media, that they're going to be vacating the park during another event in the park, and then they would go to another park. And so the city's position is that it would render the need for an injunction moot under the mootness doctrine.

With respect to the loitering ordinance, it's the city's position that the Plaintiff has not asked this Court to enjoin the loitering ordinance, that the Plaintiff has filed a temporary restraining order ex parté, what the city has referred to as a sneak attack, while the city was negotiating with the Plaintiffs, and they have not asked to enjoin that section of the code in their pleading for the temporary restraining order. The Court denied the temporary restraining order on procedural grounds.

And on the emergency motion for a preliminary injunction, the Plaintiff has not sought to enjoin, in an emergency fashion, or even ask this Court to enjoin the --

## ARGUMENT BY MR. ALLEY

what they call loitering ordinance. The loitering ordinance that they refer to in their verified complaint is contained in Section 58-154. And they've asked, in their verified — they've asked, in their emergency injunction and in their temporary restraining order, to enjoin four sections of the city code, that being 58-153, 58-156, 2-273, and 86-153.

THE COURT: If the city does issue the permit, is it valid for ten days, or some other length of time, or what's the situation there?

MR. ALLEY: I don't know the answer to that.

THE COURT: The Plaintiffs' complaint pleads that they were told, I don't remember by whom, that they would need to go through the process of getting a permit and insurance, essentially, every ten days. Do you know if that's accurate?

MR. ALLEY: I have no reason to disbelieve the Plaintiffs' counsel's representation. The Special Events Permits, that's controlled under 2-273, and they are seeking to enjoin that in an emergency fashion. And that -- that -- what they're seeking to enjoin is the Special Events Advisory Board. And they're not seeking to enjoin the creation of it or the processes that they follow, they're seeking to enjoin all of the powers and duties of the Special Events Advisory Board.

The Special Events Advisory Board is going to, as

Plaintiffs' represent, is going to be meeting to decide --1 2 to make a decision on some aspect of the Plaintiffs' permit 3 request, as the Plaintiffs' attorney represents. I'm not 4 aware of that. But what I'm aware of is that special events 5 get granted for protests, special events get granted for 6 sporting events, but if there's somebody else that is using 7 the park exclusively because they have a prior special event that's been issued, or if there's someone else that's using 8 9 that portion of the park, then the -- then the permit will be denied. If the park's open, then the permit will be 10 granted. And there's a Taste of the Town event coming up in 11 12 the City of Fort Myers, and I know, during that period of time, that the park has been already . . . already permitted 13 for the Taste of the Town event. 14 15 THE COURT: All right. 16 Ms. Keesler, you may proceed. 17 MS. KEESLER: Thank you, Your Honor. Your Honor, do you prefer that we speak from the counsel table or from 18 19 the lecturn? THE COURT: I prefer the lecturn, but it's up to 20 21 your preference. 22 MS. KEESLER: Thank you. Good afternoon, Your 23 Honor. 24 The Plaintiffs requested today's hearing to ask

the Court to enjoin Defendant City of Fort Myers from

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1 enforcing several provisions of their city code. These code 2 sections have chilled and precluded core political speech, conduct and assembly that's protected by the First 3 4 Amendment; and unless it's enjoined, it will continue to infringe upon such protected rights of the Plaintiffs and 5 6 others similarly situated. Accordingly, my clients have 7 launched a special challenge to the certain sections of the City of Fort Myers code. I would like to deal with the 8 9 easiest section first. Section 86-153 is the Parades and Processions 10 Ordinance. It's a prior restraint as a permit from the 11 12 Chief of Police is required parades, processions, and open-air meetings. 13 THE COURT: Is this the one that the city says 14 15 they don't --16 MS. KEESLER: Yes. 17 THE COURT: -- there's a resolution that says they don't enforce it? 18 19 MS. KEESLER: Yes, Your Honor. Based on the 20 documents filed yesterday, the city, in 2004, during a different ordinance challenge, voluntarily agreed to stop 21 enforcing the parade ordinance. However, it does still 22 remain officially on the books, and it appears to have been 23 24 renumbered in the most recent 2006 enactment of the Code. 25 Therefore, groups and individuals who seek to have a parade,

or procession, or an open-air rally, look to the Code.

THE COURT: I'm sorry, let me stop you. This may be the easiest.

Let me just hear from the city. I mean, you've got an ordinance on the books that, in 2004, you promised not to enforce? What's that all about? Why shouldn't I enjoin from you enforcing that?

MR. ALLEY: We believe it's moot. It is not being enforced. We've submitted Docket Number 28, which is the correspondence from the City Attorney and the protestors Mr. Green and Mr. Thomas, dated October, 2011; and, in that correspondence, it says a permit is not required.

We submitted documentation of a legal memorandum of October 17, 2011, the City Attorney to the City Manager, saying a permit is to — in affect, a permit is not required under the First Amendment, that they would just have to comply with state laws and other sections of the city code, regarding obstruction of traffic, that the Plaintiffs have not challenged.

We've submitted additional correspondence, dated April 7, 2006, to the Immigration Latin United of Florida and the City of Fort Myers, which was a protest that was supposed to have a hundred thousand people in the City of Fort Myers. That's what was being organized. It didn't turn out that way, but it was a rather large protest. And

that correspondence to those parties to the organizers of that protest basically provided, in a two-page letter, that they needed to contact the city to identify what areas and what -- where they were marching, what streets would need to be closed, and are they providing for portable toilets, water, food, because the city has limited resources. It told them they didn't need to get a permit, but we were going to hold them responsible to any damages to persons or properties that their event caused, as organizers of the event.

We submitted in that — in support of that, also, a — the Code Article Parades and Processions, and excerpts from the December 13, 2004, City Council meeting where the City Council passed a resolution abating enforcement of not only the section the Plaintiffs are complaining about, which is 86-153, but also we abate 86-152 and 86-154. It somehow got codified in the books after it was abated. It used to be under Section 17, and then it somehow got codified in Section 86.

The city does not enforce it. We believe it is moot as applied to these Plaintiffs. The Plaintiffs were never asked to get a permit under this section, the Plaintiffs were never given a citation under this section, and the Plaintiffs have been able to freely protest on the city streets and sidewalks.

In the Plaintiffs' verification, they indicate that they contacted the police department, and the response from the police department was stay off the city streets, don't go on to the city streets, don't block the city streets, and don't use . . . I can't think of the terms, but not blow horns to magnify your voice. In fact, they did.

They were on city streets, and, in fact, they did use those blow -- megaphones.

And, finally, the -- the permit requirement has never been applied to this Plaintiff, has never been applied to anyone with respect to the Plaintiff, and the Court can take -- we believe that that matter is rendered moot because it has no applicability here, and because the city is not enforcing that by the actions of City Council.

THE COURT: When you say the city, by resolution in 2004, abated enforcement, why was it abated?

MR. ALLEY: It was abated because the city and the -- the city entered into an agreement, a settlement agreement, that the city was not going to enforce section -- any section of its parade ordinance, that entire article.

Not just Section 86-153, but also the purpose clause and the penalties clause; 86-152 and 86-154.

The city entered into a settlement agreement that the city was not going to enforce that section of the Code, and that the city would be repealing that section of the

Code. And the city entered into a settlement agreement that said that the city would be repealing a provision of the Special Events Permit application process that had — that contained language that they — that protestors could not hand out leaflets or pamphlets. And there were some other complained—of materials on that case approximately seven or eight years ago.

THE COURT: And the city reneged because it didn't repeal?

MR. ALLEY: No. The city abated enforcement of the ordinance. And it was under Section 17, and it somehow got recodified when the Code got recodified. It -- the old Code was repealed, the new Code language was codified under a new section. It was -- the language was divided in -- what was originally contained in two paragraphs was switched to three separate sections.

THE COURT: So anyone who looks at the city code today would see that that is still an ordinance that, at least on its face, would apply to them.

MR. ALLEY: The Court's correct, and the city is acting posthaste, as we've advised Plaintiffs' counsel this morning — or a lawyer from Plaintiffs' counsel. I'm not sure if — if they're admitted in the Middle District or not, but we work — the lawyers are working well together. At least that's my perception. We've advised them we're

taking it off the books posthaste, and we wanted to discuss other sections of the litigation.

THE COURT: When you say you're taking it off the books, what does that mean?

MR. ALLEY: Well, we had permission to advertise to repeal and repealing. We believe it has no legal effect right now, and we've provided that information. We believe it has no legal effect because the Court has jurisdiction and federal law trumps our Code.

THE COURT: So what you're saying is it has no binding effect because it's obviously unconstitutional?

MR. ALLEY: I'm saying it has no binding effect in the settlement agreement that the city entered into. The city did not make an admission of — it did not address the constitutionality of the Code provisions. The city entered into a settlement agreement saying that it would repeal those sections of the Code.

THE COURT: A settlement agreement has nothing to do with me, I don't think. Or this case. I mean, it seems to me — and perhaps I'm reading between the lines unnecessarily, but if it says what counsel says it says, it virtually has to be unconstitutional, and I would presume that's why the city agreed to abate enforcement, whatever that means. And, for whatever . . . however it happened, it's still on the books.

How is it that this group of Plaintiffs isn't going to win on that? Other than, I suppose, the argument is a standing one, since no one has tried to apply to it them. But it's pretty clear, isn't it, to the extent that that provision is still on the books, it can't possibly be constitutional?

MR. ALLEY: Your Honor, when the city entered into the settlement agreement which the Court has reserved jurisdiction to enforce, the city did not concede that the -- that that ordinance -- that those ordinance sections were unconstitutional. The city did not concede that. The city agreed that they would repeal that provision of the ordinance, and the city immediately enacted a resolution abating any enforcement of that -- of those ordinance sections, and the city has not enforced that ordinance section against anybody, and -- since the city entered into that settlement agreement.

When it was under Section 17 . . . it's no longer under Section 17. When the Code got recodified, the old Code got repealed, and now the language shows up in three paragraphs under Section 86. It shouldn't be there. And we're — the Plaintiffs' litigation, we identified it's in the books, and when they filed their litigation, the Court denied the temporary restraining order; however, the Court granted an expedited hearing, and we've had three or four

days to research this, and it -- we're moving posthaste to 1 get it off the books. However, we have established that we 2 3 have not -- we have not utilized this ordinance, and we have 4 not applied it to these Plaintiffs. And there are sections of the city code, that aren't being challenged, that say you 5 6 can't block streets and you can't block sidewalks. 7 no other prohibitions. And there are also sections of state law that state that. So we need to get those sections off 8 9 the book. Admittedly, we didn't concede, in the litigation, that it was unconstitutional on its face. 10 THE COURT: So it's still a live issue, I quess. 11 12 MR. ALLEY: Your Honor, respectfully, the . . . we 13 have passed -- we've taken official action by the highest 14 authority the city has, the governing body, and adopted a 15 resolution that the city is not enforcing -- the city will 16 not enforce --17 THE COURT: You tell me what the difference is between agreeing not to enforce it and not taking it off the 18 19 books. 20 MR. ALLEY: We should have taken it off the books. 21 THE COURT: And all they did in 2004 is to abate 22 enforcement of it, and it's been on the books for the next 23 seven years. 24 MR. ALLEY: It was in Section 17. It's now in --

THE COURT: Moving sections doesn't change

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anything. All you're doing is maybe trying to hide it. But you agreed to repeal it, you didn't repeal it, you abated it, and it's still on the books. Why doesn't that make it a live issue?

MR. ALLEY: Because it has not been applied to the Plaintiffs, and they have not been -- there were 73 -- as of the 20 . . . On Docket Number 23, as of October 26th, there were 73 citations issued, and they were -- none of them were issued for this section of the Code as applied to the -- as applied to the Plaintiffs. In the Plaintiffs' verified complaint, they indicate that they contacted the FMPD, the Fort Myers Police Department, and they were told don't block the streets, and don't use the megaphone. And the city has shown a history in its not enforcement this section of the Code because it's not applicable. Both in court --

THE COURT: Not enforcing a Code and leaving it on the books so anyone who is doing legal research who wants to check can find it, how does that possibly not chill someone's exercise of First Amendment rights when they look it up and city ordinance says they can't do any of these things.

MR. ALLEY: Your Honor, it clearly is a violation if there is an unconstitutional order -- if there is an unconstitutional code if it's in the Code. That clearly is

a violation. And it does have a chilling affect, and there's no disagreement. And that's what the severability clause of the Code of Ordinance is for and that's what the -- the city, in passing a resolution that says that the city is not enforcing this provision of the Code, and when it got recodified, it shouldn't have been put in, and it was put in. It was put in in the form of three paragraphs.

THE COURT: All right. If you want to lose ground, go ahead and argue that, but I understand that issue.

MS. KEESLER: Thank you, Your Honor. I'd like to move on to the park regulations ordinance. On Page 3 of the Plaintiffs' Amended Motion for Preliminary Injunctive Relief, Plaintiff does ask in their wherefore clause, to have this Court enjoin Sections 58-153 through 58-156. Plaintiffs' attorney apologizes for not being clearer.

After reviewing Defendant's response, Plaintiffs' stipulate that they only seek to enjoin the sections of the park regulations code that are either vague, overbroad, or content-based viewpoint discrimination; specifically, Section 58-153, Subsection 3; Section 58-154 Section 6; and Section 58-156 in its entirety.

The first two, 58-153, Subsection 3; and 58-154 Subsection 6, are impermissibly vague and violate due process for the reasons that the Plaintiffs outlined in

1 their memorandum of law, specifically quoting city -- or City of Chicago versus Morales, they failed to establish 2 3 standards for the police and public that are sufficient to 4 quard against arbitrary deprivation of liberty interests. Section 58-156, Subsection A of the park 5 6 regulations regarding operating hours closes the city parks 7 to everyone from 10:30 in the evening until 6:00 a.m. in the 8 morning, except for when the recreation manager shall make 9 accommodations for a sporting, cultural or civic event. Exempting preferred speech from city regulations makes an 10 ordinance content based on its face. 11 12 Section 58-156, Subsection B vests unbridled 13 discretion on the recreation manager to close the park at 14 his whim during normal operating hours. While these are 15 being challenged facially, Plaintiffs have been issued citations under both subsections. 16 17 THE COURT: Say that last part again. MS. KEESLER: Plaintiffs have received citations, 18 19 monetary citations, under both of those subsections. THE COURT: But, for all of your claims, what 20 21 you've alleged is facial claims for all four counts? 22 MS. KEESLER: Yes, Your Honor. These are all

Regarding the Special Events Advisory Board -THE COURT: Let me go back a minute to the park

facial challenges.

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regulations. Is it your position that the city cannot close
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     a public park?
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               MS. KEESLER: No, that is not my position. The
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     Plaintiffs' position is that exempting certain types of
     events, such as sporting, cultural, or civic events, shows a
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     preference for nonpolitical speech.
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               THE COURT: If the ordinance was just 156-A,
     saying the hours of the park are whatever they are, end of
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     ordinance, is there anything unconstitutional with that?
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               MS. KEESLER: No, Your Honor.
               THE COURT: So it's only the impact of 156(b),
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     that has this exception, that causes the ordinance, in your
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     view, to be content based, and therefore a violation of the
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     1st Amendment?
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               MS. KEESLER: Subsection (a), 58-156,
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     Subsection (a) is the section that indicates that the
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     recreation manager can keep the park open for specific types
     of events.
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               THE COURT: I'm sorry. So it's two sentences, or
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     whatever, but all of 156(a)?
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               MS. KEESLER: Yes.
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               THE COURT: All right.
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               MS. KEESLER: And --
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               THE COURT: So, but for that sentence -- I'm sorry
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     for stepping on you, but, but for that sentence, the second
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sentence, as I understand your position, there's no claim that the city has to have a park open 24/7.

MS. KEESLER: No, Your Honor.

THE COURT: All right. And it's only because of the sentence that gives somebody the authority to make an exception for certain types of events that creates this 1st Amendment problem, in your view?

MS. KEESLER: Yes, Your Honor.

THE COURT: Okay. Go ahead.

MS. KEESLER: The Special Events Advisory Board, the city code 2-273. According to Page 5 of the special events pamphlet, the Special Events Advisory Board, which is created in the Code Section 2-271 through 2-273, has final approval of all events in the city. Also, according to the same pamphlet, any events on public property requires a Special Events Permit. This requires anybody wanting to protest within city limits, on public property, to go through the Special Events Advisory Board.

Pursuant to the challenge section, the Special Events Advisory Board is to advise the City Council as to all special events with an eye toward: One, facilitating quality cultural and artistic events; and, two, to provide exposure and positive social and economic impacts for the city. This is to be done by either recommending or withholding recommendation of funding for special events

open to the public and held within city limits.

Subsection 3 of the same ordinance gives the same advisory board authority to recommend events that should either be given reduced fees or even monetary sponsorship by the city based upon an undefined weighted scale of merit.

Subsection 4 of the Code gives the board authority to recommend regulations for the conduct of special events based only on the criteria of whether it will "Increase interest to the citizens, residents, and visitors," of the city.

In analyzing and striking down a similar special events committee in Bledsoe versus city of Jacksonville Beach, the Middle District Court noted that this type of content filtering, although quaint in a Mayberry RFD aspirational way, takes on an Orwellian aspect when applied in the real world.

In order for the Special Events Advisory Board to determine the fees and regulations of special events, the board must look at each event with an eye to the interest of the citizens, and they have to assign each event on a weighted scale of merit. Under this Code, the Special Events Advisory Board, or whomever makes the determination, cannot help but to examine the content of the message of each event in order to determine fees, conditions, and even issuance of a permit.

Both the park regulations and the special events code vest unbridled discretion on city officials. There's nothing in the ordinance that prevents city officials from applying one standard to one group while applying an entirely different standard to a different group.

Under Bourgeois versus Peters, this is considered an unconstitutional content-based restriction. There are no parameters to consider, no internal guidance to granting permits. The government regulation that allows arbitrary application is inherently inconsistent with a valid time, place, and manner regulation, quoting Forsyth versus The Nationalist Movement.

Finally, the City's policy fails to provide a procedural guideline as outlined in Freedman versus Maryland, which is needed on a content-based scheme. And that is noted in Burk versus Augusta County in their Footnote 12.

Because these are content-based ordinances, the city has the burden of advancing a necessary compelling interest to survive a facial challenge. The city's interest in esthetics and public safety are unsufficient to justify content-based codes.

It is difficult to comprehend how a dozen individuals in the park will cause more destruction of park facilities than teams of athletes and hundreds or maybe even

thousands of spectators at sporting events. It's difficult 1 2 to understand how a dozen individuals in the park will be a greater threat to public safety than potentially intoxicated 3 4 members of the public leaving local bars about at 2:00 a.m. Furthermore the enforcement of these content-based 5 6 regulations is not the least restrictive means available to 7 the city, as the city already has the ability to enforce state penal codes should any individual threaten harm. 8 9 For these reasons, the Plaintiff respectfully 10 requests that this Court grant their amended motion for 11 emergency injunctive relief. 12 Also, Your Honor, as I did not use my entire 30 13 minutes, if I may just reserve a few minutes for rebuttal 14 after the city's argument, I would prefer it. 15 THE COURT: You may, but I've got some questions 16 for you. 17 MS. KEESLER: Yes, Your Honor. THE COURT: Going back to the park regulation 18 19 ordinance and the extension of the time for, I think the 20 phrase is civic events --21 MS. KEESLER: Yes. 22 THE COURT: -- the city argues that they have 23 interpreted that to include Occupy Fort Myers as a civic

MS. KEESLER: Factually, they are enforcing this

event. First of all, is that correct?

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particular ordinance against members of Occupy Fort Myers.

I believe the city had just indicated that 73 citations have been written out on the section of that code -- you know,

Subsection (a) -- which discusses the exceptions for civic events. So it is being applied to my clients as we speak.

Additionally, if the city were to say that the accommodations were open to everybody, and all types of speech, it could have simply said that it was open to everybody, and all types of speech, instead of carving out exceptions for civic and cultural events.

THE COURT: With regard to the Special Events

Advisory Board issue, what is the authority of that board to

decide things, and to make decisions, as opposed to make, as

the title indicates, advisory opinions?

MS. KEESLER: The Code gives the Special Events
Advisory Board an advisory capacity for special events.
However, the pamphlet — the Special Events Pamphlet, which
Plaintiffs filed at approximately 2:00 a.m. this morning,
actually indicates that the Special Events Advisory Board
has the authority to deny permits. There are no standards,
either within the city's Code or that I could find in the
Special Events Pamphlet, that identify under what authority,
or why they would deny permits; but that authority is listed
in the pamphlet. And, indeed, in the pamphlet, when it
lists that authority, it says pursuant to Ordinance 30-19,

which is codified as Section 2-273. 1 2 THE COURT: So you're saying there's an 3 inconsistency between the pamphlet and the ordinance? 4 MS. KEESLER: There is either an inconsistency, or there has been authority given to the board that is not 5 6 listed in any of the city ordinances. Indeed, the final 7 subsection of 2-273 -- I don't remember the exact language, but I believe it says that the board has any other authority 8 9 given to it by the City Council. So it may be that it's in there somewhere. 10 THE COURT: And how would one know whether 11 12 authority has been given to that? 13 MS. KEESLER: I have no idea. 14 THE COURT: You're wrong person to ask. 15 All right. Let me go back to basics. Other than 16 the issues with regard to the parade that we talked about 17 earlier, what is the 1st Amendment activity that you claim your clients are entitled to perform that are being impacted 18 19 by the park regulation ordinance and the Special Events 20 Advisory Board ordinance? MS. KEESLER: Our clients, in solidarity with 21

MS. KEESLER: Our clients, in solidarity with hundreds of similar occupy movements throughout the country, are participating in a symbolic occupation of the City of Fort Myers. What this symbolic occupation is, is it is a demonstration that's protesting economic unfairness and

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social justice issues. As part of the symbolic protest, which again is occurring in cities throughout the country, the Plaintiffs have set up tents to symbolize their occupation of the city. These tents — at the moment, I believe Occupy Fort Myers has approximately 10 to 12 tents set up. However, those individuals demonstrating 24 hours a day, in the evening is about four to five every evening right now. So it's mostly a symbolic event.

Outside of the tents there is an information booth that's set up, where the Plaintiffs hand out pamphlets; and, when members of the public stop by and want to talk, they talk to them about their ideas, their beliefs, and how we can change our economic system. This is the speech that I believe is protected.

THE COURT: Are your clients claiming that the 1st Amendment encompasses a right to camp? Or to sleep?

MS. KEESLER: Not to camp.

THE COURT: It obviously encompasses the right to set up information booths, and pass out literature, and talk about it; but it seems like, in part — and I want to make sure that I understand it right — that they're claiming a constitutional right to sleep on public property, and to set up what could be called camping, if they're setting up tents and living in the tents.

MS. KEESLER: Yes, Your Honor. The Plaintiffs are

not claiming that they should be allowed to live in the tents or on public property. As a matter of fact, the Plaintiffs tend to rotate in and out. They go home to shower, or go to work, or anything like that. They live their normal lives.

As far as the issue of sleeping, it is an overnight symbolic area, and I . . . will submit that some of them fall asleep. However, in Clark versus Community for Creative Nonviolence, the Supreme Court did say, while they did not completely decide the issue, they assume that sleeping could be protected under the 1st Amendment if it was in concert with other symbolic activity.

THE COURT: So I guess my question is are you asserting that sleeping is one of those activities that your clients want to do, and which they assert is protected by the 1st Amendment?

MS. KEESLER: Yes, Your Honor.

THE COURT: Do they cook there? I mean, you talk about them rotating in and out, and going home. Are these just tents, or are they having bonfires, or cooking meals? I mean, what is it that, other than the tents, that constitute occupying?

MS. KEESLER: They do not have campfires set up. It is my understanding, from talking with my Plaintiffs, there was one grill there; however, I believe they did not

use it. I believe it was an electric grill. And the electricity was turned off.

They have volunteer members from the public bringing them food to eat during the day or in the evenings. And they do not shower in the public restrooms. They don't keep suitcases of clothing there to change.

THE COURT: So essentially you have a -- your symbolism is the tent, and then people, that may or may not be sleeping in it, doing whatever else they do.

MS. KEESLER: Yes, Your Honor. The symbolism is the tent, and there are individuals who protest 24 hours a day, moving in and out.

THE COURT: Thank you.

MS. KEESLER: Thank you, Your Honor.

THE COURT: Mr. Alley? Mr. Alley, let me ask you, first, for the record, to describe Centennial Park. Those of us from Fort Myers know what we're talking about, but the record may not. I know because I can see it from my office. But why don't you tell me what you want the record to know about that park.

MR. ALLEY: May it please the Court. Centennial Park is a gift to the public that was created through the cooperation of the City of Fort Myers, the State of Florida, and the federal government, namely the National Park Service. The city obtained a grant from the federal

government which was used in the ability and to facilitate the park for the public's use. The city's been authorized to maintain and regulate the ongoing use of the park, including shared competing uses in the park; and, in order to fulfill the responsibility bestowed upon it, the City of Fort Myers has created guidelines and restrictions in order to preserve and manage the park and ensure accessibility for long-term use by the public.

The city has to ensure financial accountability for injuries to persons and/or property caused on the park, primarily for injuries caused to persons on the park; and the city has an obligation to coordinate multiple uses of limited space, and to ensure the preservation of facilities, prevent damages, and prevent unlawful or impermissible behavior.

THE COURT: Do you know the acreage?

MR. ALLEY: One moment.

I do not know the acreage.

THE COURT: Does the city actually own the park?

MS. KEESLER: Yes.

MR. ALLEY: Yes; the city owns the park. It is bordered by the Caloosahatchee River, Heitman Street, and West First Street, and the city does own the park. However, there are grant obligations the city has to meet with respect to the National Park Service and the federal

government. 1 2 THE COURT: When you say grant obligations, you 3 mean from the grant that was used to purchase the land that 4 the park is on? MR. ALLEY: The federal government gave the city 5 6 some money for the park, and there are grant -- I don't know 7 if it was used to actually purchase the land, or if it was 8 used to build structures in the park or infrastructure in 9 the park. The park has pavilions, the park has electricity, 10 the park has staging areas, the park has restrooms. THE COURT: And do you know how long that area has 11 12 served as a public park? 13 MR. ALLEY: I can find out during the course of 14 this hearing. 15 THE COURT: It's probably not essential that I 16 know that. I was curious. 17 Is there any question in your mind that the Centennial Park is a public forum within the meaning of the 18 19 1st Amendment? MR. ALLEY: No, Your Honor. It clearly is a 20 21 traditional public forum. 22 THE COURT: All right. Go ahead, please. 23 MR. ALLEY: In Thomas v. Chicago Park District,

the United States Supreme Court, in 2002, upheld an

ordinance that did not contain procedural safeguards

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applicable to content-based regulations, and they upheld the ability of the municipal park ordinance requiring individuals to obtain a permit before conducting more than 50-person events. That was challenged by the Plaintiffs in that case, saying that it was a content-based attack. A content — a reg — valid time, place, and manner restriction that is content neutral.

Even in light of the 11th Circuit's ruling and the District Court's ruling in . . . . Bledsoe v. City of Jacksonville, the United States Supreme Court and the . . . the U.S. Court of Appeals for the 11th Circuit has ruled that a content neutral time, place, and manner restriction is subject to the intermediate level of scrutiny; and that is, if it applies to everybody, if it's narrowly tailored to achieve a significant government interest and there are alternative avenues for communication.

Plaintiffs are seeking to strike four sections of the ordinance, the city ordinances, the code of ordinances. And I'm referring to Docket Number 10 that says Plaintiffs' Amended Emergency Motion for Preliminary Injunction and Request for Expedited Hearing with Incorporated Memorandum of Law. Page 2, I read, "Plaintiffs seek a preliminary injunction enjoining Defendant City of Fort Myers, its officers, employees, and agents, from enforcing Fort Myers City Code provisions challenged in this complaint:

Specifically, Code Section 2-273, city code Section 58-153 and 58-156, and city code Section 86-153; or from issuing additional criminal penalties to the Plaintiff."

In their wherefore clause in that, they state,

"wherefore, Plaintiffs ask this Court to set a hearing, in
an expedited manner, concerning issuance of a preliminary
injunction enjoining the City of Fort Myers from enforcing
city code Section 2-273, 58-153 to 58-156, and 86-153." And
then it goes on. The misunderstanding is because, in the
Plaintiffs' pleading, when they specifically cite the Code
section, and in Paragraph 2 they did not reference 58-154.

The City of Fort Myers has park operating rules and policies and procedures, and it's basically contained -excuse me. Under Chapter 58, Titled, "Parks and
Recreation," Article IV is titled, "Parks and Other
Recreational Facilities." 58-131 provides definition.
58-151 provides malicious, disorderly conduct. 58-152
provides sanitation. And in the case that the -- 58-153,
recreational activity restrictions. This is a section the
Plaintiff is seeking to enjoin.

58-154, prohibited behavior, this is a section that the Plaintiff, through their oral arguments on this emergency hearing, are seeking to enjoin. And 58-156, park operating policy, they are seeking to enjoin that.

When you look at 58-153, recreational activity

restrictions, there are three sections to 58-153. The first section says, "No unauthorized person in a park shall."

This is Subsection Number 1. There are three. "Swim, dive, bathe, or wade in any waters, lakes, ponds, or waterways in the city limits, except that such places as are provided and designated therefor by signage and in compliance with the sign regulations as herein sets forth or may be hereinafter adopted."

And then it goes on to talk about you're not allowed to swim in the public waters and ponds unless swimming is permitted, it talks about you're not allowed to dive head first. It is prohibited in the city limits unless — due to risk of catastrophic injury, except in athletic diving events or private swimming pools.

No, the city code does not permit head-first diving for 1st Amendment expression. "No person shall frequent any waters or places customarily designated for swimming, or bathing, or congregating where such activity is prohibited by the recreation manager upon a finding that such use of the water would be dangerous or otherwise inadvisable."

The nucleus of operative facts that the Plaintiffs have presented in this court in its verified complaint and its temporary restraining order, and its preliminary injunction, has nothing to do with swimming, diving, or

bathing in the waters, and the -- no Plaintiffs have been 1 cited for bathing in Centennial Park or for bathing in the 2 3 Caloosahatchee River. 4 THE COURT: Don't you think the Plaintiffs agree? 5 What I heard is that, basically, to the extent that that is 6 set forth in their prior papers, they were abandoning that 7 issue? Sounds like they probably didn't really intend to 8 bring it in the first place, but to the extent they did, 9 certainly seems to me that they're abandoning any claim about swimming in the public parks. Do you not see it that 10 11 way? 12 MR. ALLEY: It's in their pleadings that they want to strike 58-153. It doesn't say 58-153, Section 3, it says 13 58-153; and it contains three sections. 14 15 THE COURT: And you don't think she's bound by

THE COURT: And you don't think she's bound by what she told me earlier today, that what she wants is 58-153(3)?

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MR. ALLEY: Your Honor, I was paying attention to something else. If she's dropping 58-153(1) and (2), I won't address them.

THE COURT: Let me verify that. That's my sense of what they did.

MS. KEESLER: Yes. Plaintiffs' stipulate that we only seeks to enjoin sections of the Code that pertain to content-based, overbroad, or vague issues; specifically,

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58-153, Subsection 3; 58-154, Subsection 6; and all of
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     58-156.
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               THE COURT: All right. That's what my notes say,
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     as well.
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               MR. ALLEY:
                           Thank you, Your Honor.
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               58-152, recreation activity restrictions,
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     Section 3. The Code provides no unauthorized person in the
     park shall set up tents, shacks, or other temporary shelters
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     for the purpose of overnight camping. No person shall live
     in a park beyond the closing hours in any moveable structure
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     or special vehicle to be used or that could be used for such
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     camping purpose, such as a tent, house trailer, camp
     trailer, camp wagon, or the like.
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               This rule is not aimed at -- it does not target
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     political speech, it does not apply to favored speakers, and
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     exempts -- it does not -- the rule isn't exempted for
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     favored speakers and applied to non-favored speakers. That
     would clearly be unconstitutional. This is -- on its face,
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     the rule applies to everybody. You are not allowed to set
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     up temporary or permanent living structures, you can't live
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     in the park, and you can't camp in the park overnight.
               The Plaintiff argues that, because there are
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     possibilities for exemptions to camp in the park, or to stay
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     overnight in the park, that that renders those regulations
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facially invalid because it makes them content based and

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therefore would have to survive the strict scrutiny standard.

The affidavit filed by the public works director,
Documents Number 24 and 25 for the record, of Saeed Kazemi,
provides that the City of Fort Myers has, in the past,
extended operating hours for events such as Occupy Fort
Myers, as well as the Cancer Relay for Life events. The
city has permitted Occupy Fort Myers to camp in the park,
and the city has permitted Relay for Life to camp in the
park, as evidenced by the affidavit of Mr. Kazemi. But it's
not for an indefinite period of time. It can't go on
forever. It can't be kept a secret of how long protestors
plan to live in the park. They are not allowed to live in
the park.

This is not about esthetics and beauty only. This is about fundamental aspects of safety. Setting up temporary structures in a public park, and anywhere else in the city, you have to get permits to see if the design is safe. You have to get permits to make sure that the electricity, the application of electricity to the structures, is safe. You have to apply for permits. And there are regulations regarding building codes that have to be — have to be at least looked at with respect to safety — health, safety, and welfare of the — not only the people camping or living in the park, but also innocent

bystanders that choose to also share and use the park.

The Plaintiffs have, in oral arguments, stated, 58-154, they're not seeking to strike any section but Section 6, the loitering and boisterousness, sleep, protractively lounge; and then 58-156, park operating hours, hours (a), and hours in Section (b) is closed areas.

The government has a compelling government interest in being able to close its parks, and the compelling government interest is we — the city owns the land, it was a gift to the city, Centennial Park, in particular, was a gift to the city. But these regulations they're asking to strike aren't just Centennial Park. These are all the city parks. This isn't limited to Centennial Park. This is limited to parks where there aren't pavilions. They are not limiting their occupation of a park like Centennial Park, they are asking the Court to enjoin the parks — all of the recreation facilities.

The title of 58-156 -- the title of 58-153 says,

"Recreation Activity Restrictions," and it talks about it

doesn't limit -- it's not limited to Centennial Park only.

And the city has parks that have nothing but playground

equipment for kids. And that park is different than

Centennial Park. Centennial Park has pavilions. Centennial

Park is a larger park. But what they're asking this Court

to enjoin is a city from enforcing its regulations on all of

the parks. And there are parks where it would be absolutely unsafe. And there's no facts presented where overnight camping, or living, or staying beyond park hours of operation, would be -- would be safe.

THE COURT: How many parks does the city operate?

MR. ALLEY: I believe the city has over two dozen parks. Some of the parks are strictly designed for children. They have playground equipment, swing sets, slides. Some of the parks are passive parks, with picnic benches and cooking grills. And some of the parks have large staging events and areas, and pavilions.

The park operating policy establishes hours. The city has a compelling government interest in being able to establish the hours of the park. The Plaintiff had -- and the park's operating hours are from 6:00 a.m. to 10:30 p.m. unless otherwise -- unless posted otherwise by the recreation manager.

The city -- the code provides that the hours shall be deemed extended by the recreation manager as necessary to accommodate athletic sports events or cultural or civic activities. If you look up the word "Civic" in a dictionary, it's of or relating to a citizen, or of or relating to a city. It includes the -- it includes protests.

Occupy now has been given extended hours in the

protest. Tickets weren't being written when they first started occupying Centennial Park. They have been occupying Centennial Park for weeks. The affidavit of the chief shows when — illustrates when the tickets were first started, when the city first started writing tickets for violation of 58-156. All but three were written for (a), staying beyond the hours. Three tickets . . . in the amended affidavit we filed this morning, of the chief of police, three tickets were for the closed areas.

My written brief, the city's written brief says that -- argues that (b) should be -- isn't in issue because no tickets were written on (b). And we correct that this morning in our oral arguments from our brief. We did write -- the city did write three tickets for Section 58-156(b).

As of October 26th, there were 73 citations for — and those citations, all but three of them were limited to a violation of 58-153(3), and that is the prohibition on setting up shelters or camping or living in the park against the rules; and 58-156(a), which is the park hours. And I'd like to address the Court on the park hours.

6:00 to 10:30. The Plaintiffs can express their
1st Amendment conduct and expression between the hours
of 6:00 to 10:30 every day, any day that they want to. And
there is -- there is little harm to the Plaintiff by not

being able to engage in their expressive conduct of camping 1 2 or engage in their expressive conduct of speech, of speech 3 through any activities they're doing, or just actual speech, 4 between the hours of 6:00 a.m. and 10:30 p.m. 5 THE COURT: Do you agree that, under the facts of 6 this case, camping and sleeping and pitching tents in 7 Centennial Park is expressive conduct that's within the 8 scope of the 1st Amendment? 9 MR. ALLEY: Your Honor, I look to the -- I look to 10 the case law to answer that. And I note that the Supreme 11 Court made that assumption when they upheld a sleeping ban 12 in Clark. 13 THE COURT: So what's your position? particularly, what's the city's position? 14 15 MR. ALLEY: I'm sorry, Your Honor. The city's 16 position on whether sleeping is expressive conduct? 17 THE COURT: In this case, does the city concede that camping, setting up tents, sleeping in the park, in 18 19 this context, all qualify as expressive conduct? 20 MR. ALLEY: No. The city does not agree that the 21 setting up of structures is expressive conduct. The city 22 does not agree that camping is expressive conduct protected by the 1st Amendment under the strict scrutiny or 23 24 intermediate scrutiny task. 25 THE COURT: Tell me why. Because if you're right,

1 this case is over now, if we don't have anything going on 2 with the 1st Amendment. So why isn't, in the context of 3 Occupy Fort Myers, setting up a tent, and sleeping, and 4 camping, symbolic expressive speech? 5 MR. ALLEY: Living is not symbolic expressive 6 speech. Camping is an act. It's not symbolic expressive 7 speech. The Plaintiffs argue that it's expressive conduct. Under the Plaintiffs' argument, everything is expressive 8 9 conduct. Under the Plaintiffs' argument, when I get up in 10 the morning, and I put my pants on, I'm expressing conduct. But there has to be some limitations prescribed on what 11 12 conduct is expressive and what conduct is not expressive with respect to what the 1st Amendment affords, what 13 protections the 1st Amendment affords. 14 15 What we're talking about here, Your Honor, are 16 freedoms. And it's critical to protect the 1st Amendment. 17 The 1st Amendment is one of the greatest amendments in our federal constitution and in our state constitution, but 18 19 there is some expressive conduct that is not protected by 20 the 1st Amendment; and the Plaintiffs allegation that living 21 in a park is expressive --22 THE COURT: You said there is some expressive conduct that is not protected by the amended motion. 23

MR. ALLEY: Under the Plaintiffs' . . . no. No.

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you mean that?

Under the Plaintiffs' analysis that everything is expressive conduct, living, living is expressive conduct under the Plaintiffs' analysis. Putting — tying my shoes is expressive conduct under the Plaintiffs' analysis. That's not expressive conduct that's protected by the 1st Amendment.

The Supreme Court assumed that it is expressive conduct to have homeless -- for the homeless to sleep in a park. They assumed that. And when the Plaintiffs -- when the demonstrators wanted to set up tents that could basically provide sleeping quarters for approximately up to 150 homeless individuals, the Supreme Court made an assumption that it's expressive conduct. They did not find it as expressive conduct, but they made that assumption.

The city is not conceding that camping is expressive conduct. The city is saying that living in Centennial Park is not expressive conduct. The city --

THE COURT: Go ahead.

MR. ALLEY: The city is saying that camping in Centennial Park is not expressive conduct. The city is saying that the express -- and the city is also saying that the Plaintiffs are able to camp in Centennial Park while the park is -- they can do their symbolic camping in the park while the park is open, 16 and a half hours out of 24 hours a day.

It's disingenuous to tell this Court that it's a symbolic 24-hour protest. It's not. It's an unlimited, indefinite, with no limit — a secret on how long it's to be. When we argue why the Plaintiffs should have to post a bond, we don't know what — if it's a year, the bond should be a lot higher than if it's a week or two weeks. We don't know how long they want to live in Centennial Park.

THE COURT: Did you find any cases that has held that things like sleeping and camping are not expressive conduct protected by the 1st Amendment?

MR. ALLEY: We got the emergency -- we got the court order on, I believe, Wednesday or Thursday, and . . . we weren't watching the Eagles beat the Cowboys last night at 11:30. We were able to file by midnight, and give opposing counsel a copy of our brief. But no, we have not fully briefed this issue.

THE COURT: All right. Go ahead. It seems to me there are a number of cases that, like the Supreme Court in Clark, assumed such conduct was within the 1st Amendment, and then, for the most part, addressed the validity of the regulation. I was wondering whether you found any case — it's not intuitive that sleeping is expressive conduct, no matter what the Supreme Court has assumed. So I was just wondering what you had found.

All right. Go ahead.

MR. ALLEY: In Clark, the United States Supreme
Court stated, "It is urged by the respondents, and the Court
of Appeals was of this view, that the symbolic city of tents
was to be permitted if demonstrators did not intend to cook,
dig, or engage in aspects of camping other than sleeping.
The incremental benefit to the parks could not justify the
ban on sleeping, which was here an expressive activity, and
which" -- I'm sorry. "Which was here an expressive activity
said to enhance the message concerning the plight of the
poor and homeless.

"We cannot agree." This is the United States
Supreme Court talking. "We cannot agree. In the first
place, we seriously doubt that the 1st Amendment requires a
park service to permit a demonstration in Lafayette Park and
the mall involving a 24-hour vigil and the erection of tents
to accommodate 150 people.

"Furthermore, although we have assumed, for present purposes, that a sleeping ban in this case would have an expressive element, it is evident that its major value to this demonstration for this would be facilitative. Without a permit to sleep, it would be difficult to get the poor and homeless to participate, or be present at all."

486 U.S. 288, 104 Supreme Court 3065.

There the Supreme Court assumed that it was expressive, but the Supreme Court did not agree. And here

they're trying to strike the park -- they're trying to overturn the ban on setting up temporary . . . tents, shacks, or otherwise temporary shelters, overnight camping, living in a park beyond closing hours, or using moveable -- or putting moveable structures in the park. The sleeping ban was upheld by the U.S. Supreme Court.

Now to the park operating policy, the hours. 16 and half hours out of 24 hours a day, they can do any expressive conduct and expressive speech they want. Their argument is that the city, because there's a nonexclusive way to get an extension in the code to extend park hours — Occupy now got extended park hours, Cancer — the Cancer Relay for Life got extended park hours — because there are nonexclusive methods to extend park hours, that the Court should render this a content-based restriction and strike it. Or enjoin it.

If the Court is of that mind, the Court -- as the Court knows, Florida law favors severability. The Florida Supreme Court and the federal courts recognize this as a federal doctrine, recognizing the obligation of the judiciary to uphold the constitutionality of legislative enactments where possible, to strike only the unconstitutional portion.

There is a four-part test in Florida, as the federal courts recognize, as this Court knows, that was

identified in the Solantic v. Neptune Beach in the 11th Circuit Court of Appeals in 2005. Can the language — the unconstitutional provisions be separated from the constitutional provisions? Does the legislative purpose remain intact? Can the Court determine what the legislative intent would be? What the governing body would do if those provisions were separated out. And then, what's left, is that an act, complete and of itself, remains after the severance.

The intention of the city counsel, is identified in the city code that says, basically, it's hereby declared to be intent of the city counsel that these sections, paragraphs sentences, clauses, and phrases of the code are severable; and if any phrase, clause, sentence, paragraph, or section of this code shall be declared unconstitutional by the valid judgment or decree of any court of competent jurisdiction, such unconstitutionality shall not affect any other remaining phrases, clauses, sentences, paragraphs in the sections of this code, since same would have been enacted by the City Council without the incorporation in this code of any such unconstitutional phrase, clause, sentence, paragraph or section.

THE COURT: Well, before you get into severance, let me get you back to whether the hours provision is content based. If it is content based, that doesn't

necessarily make it unconstitutional, that just tells me to 1 apply a different test. Is it your view that that provision 2 3 is not content based? 4 MR. ALLEY: Yes. You cannot read this -- the city is at a loss as to how the Plaintiff can argue with a 5 6 straight face that this is content-based. 7 Park operating policy. "Except for Hours. 8 unusual and unforeseen emergencies, parks shall be open to 9 the public every day of the year during designated hours. The opening and closing hours shall be posted for public 10 information. Normal park hours are 6:00 a.m. to 10:30 p.m. 11 12 unless posted otherwise by the recreation manager. Such hours shall be deemed extended by the recreation manager as 13 necessary to accommodate athletic sports events, or cultural 14 15 or civic activities." 16 THE COURT: Isn't the last sentence the part that 17 Plaintiffs say makes it content based because the recreation manager has to decide whether a particular event falls 18 within any of those categories? 19 MR. ALLEY: The Plaintiffs' position is that that 20 21 section adds language. And I'm reading from Page 10 of Document Number 10. The Plaintiff states, "Fort Myers City 22 Code 86-152 prohibits any parade" -- let me get to . . . . 23

"Further, Fort Myers City Code 58-156" -- that's what we're talking about -- "Governing park policy, by its terms,

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targets all political speech and conduct to be burdened with the requirement of shutting down at 10:30 p.m. or not beginning by 6:30 a.m." The hours are 6:00 to 10:30, not 6:30; but that's not the point.

The point is it says, "While exempting athletic events, cultural and civic activities," and then the Plaintiff adds, "And other nonpolitical association and assembly." That's not in the code. That language isn't there. It says while --

THE COURT: I heard what you read, what was in the code. I read your brief. I know she added language that's not there. Dealing with language that is there, how is that not content based when someone has to decide whether the event that is proposing to be permitted there, or is taking place there, is a civic event, or a sporting event, or a cultural event? Someone has to make that decision. Doesn't that inherently make it content based?

MR. ALLEY: No. No. The fact that city officials, or government officials, or persons of authority have to make decisions interpreting codes does not render them content-based regulations. That has to be -- that -- government officials have to make decisions regulating codes every day of the year, hundreds of times a day, all across the country. And, no, the fact that a government official has to make that decision does not render it -- does not

make it a targeted political speech and put it under a 1 2 content-based regulation. Or to content-based scrutiny 3 level by the Court. THE COURT: Somebody has to decide the content of 4 the event. Someone has to decide whether it's a sporting 5 6 event, a cultural event or a civic event. Don't they? 7 MR. ALLEY: Yes. Yes, they do. Somebody does have to make that decision. 8 9 THE COURT: Doesn't that make it content based 10 then? Unless those are the only three possibilities in the world. 11 12 MR. ALLEY: Of or relating to a city covers everything because it is a city park. 13 THE COURT: So that is meaningless. So what 14 15 you're saying is, under that provision, every event of any description is within the phrase, "Civic event". 16 17 MR. ALLEY: Under the affidavit filed by the public works director, Docket Number 25, he specifically 18 19 states Section 58-156 of the Fort Myers City Code does not exclude any categories of events seeking to extend the 20 21 operating park -- the operating hours of the park. So the Court is correct. 22 23 THE COURT: So, no matter what the event was, it 24 would qualify for an extension under the ordinance.

MR. ALLEY: It would qualify for consideration of

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extension under the ordinance.

THE COURT: And then what does the recreation manager use to decide whether to grant that extension.

MR. ALLEY: The recreation manager applies the rules of the park and the recreation activities under the city code, the parks and recreation. Competing interests for the park. Which park is it? What are they actually applying for? What hours do they want an extension for?

As in the case of Occupy now, they were granted hours to go 24/7 until it became clear that they weren't going to be getting — or they were challenging permit — getting insurance to cover personal injury damage to any of their participants, or to innocent bystanders, or to cover property damage.

The park -- the parks and recs manager has to make a number of determinations. Has anyone else rented the park for that day? Is anyone else using the park for that day? Can we provide police services? It's a standard interaction between somebody who wants to go to the property owner and ask if they can stay beyond the hours of closing, and the determination is made in the management of the facility.

THE COURT: Has the city ever denied an extension to a group because it wasn't one of those three categories of events?

MR. ALLEY: The city has denied extensions of

hours going for 24 hours. The city is denying that right,
now, to Occupy. To the Plaintiffs. But the city has never
denied consideration for extended hours.

THE COURT: So essentially you're saying that last
sentence really has no meaning, because the city will
consider any request for extension?

MR. ALLEY: I'm not arguing that it has no

meaning. There is legislative intent behind it. It says,
"Such hours shall be deemed extended by the manager as
necessary to accommodate," and then it says, "Athletic ports
events, or cultural or civic activities." And those
athletic sports events, or cultural or civic activities
covers everything.

THE COURT: So what you're saying is what it could have said is to accommodate any event.

MR. ALLEY: Yes.

THE COURT: All right. Go ahead.

MR. ALLEY: The fact that it's possible for a government official to favor some speakers, and grant exemption to favored speakers, and to deny exceptions to the rules to unfavored speakers, because that's possible, and that clearly would be unconstitutional because that's possible, that doesn't render a — the regulation content based, and provide it in the highest tier of scrutiny by this Court.

In the Chicago Park case, the United States

Supreme Court, in 2002 -- this is the case where they upheld
a 50-person event -- the Supreme Court said, "Granting
waivers to favored speakers, denying them to disfavored
speakers, would, of course, be unconstitutional; but we
think that this abuse must be dealt with if and when a
pattern of unlawful favoritism appears, rather than by
insisting upon a degree of rigidity that is found in few
legal arrangements. On Plaintiffs' theory," and then it goes
on to criticize the Plaintiffs' theory".

The Plaintiff can't show any evidence, there is no evidence, that the city is favoring some parties and not favoring another. In the Plaintiffs' own verified complaint they are acknowledging they were able to stay in the park beyond the park hours. They have been occupying the park for weeks.

There are alternatives. The Plaintiffs can express themselves, and express their symbolic camping, and express their -- whatever . . . whatever their message is, they can express that 16 and a half hours a day out of a 24-day -- out of a 24-hour day. There are ample alternatives.

And it's not only expressive conduct. They also have commercial speech here. They're soliciting donations. They're soliciting material. This isn't -- this isn't all

about complaining about their social injustices worldwide, or infinite complaints about social ills worldwide. This is also soliciting. Please bring us supplies, please bring us . . . it's commercial speech. They're making solicitations that are covered under a completely separate portion of the code that you're not supposed to use the public lands to solicit money or to -- for your organization, or to solicit supplies.

THE COURT: Are they in violation of any city ordinance during the 16 and a half hours or so that the park is open?

MR. ALLEY: The setting up of structures and the setting up of tents is not permitted in the park. You can get a Special Events Permit for it, and the Special Events Permit requires a description of what you plan on setting up and where you plan on setting it up. Do you plan on digging into the ground and possibly hitting wires? How big is the structure going to be? And, if it's a large structure, it gets inspected. It gets inspected to make sure it doesn't fall on somebody. It gets inspected to make sure the electric outlets are fine.

It's just not -- the 1st Amendment doesn't afford somebody the right to go up and set up a structure in a park and -- an unsafe structure. They believe it's safe when they set it up, but an unsafe structure. And it doesn't

protect that.

THE COURT: You said they could set up their symbolic tenting, I forget your exact phrase, but almost anywhere. Is that literally true? Where can they set up tents in the City of Fort Myers other than a public park?

MR. ALLEY: The city did not provide -- the city has areas zoned where camping is permitted, but city-owned property? The city does not provide campgrounds for residents at this time. And it's not because the city's anti-camping, it's simply because this is -- the public lands are limited lands, and there's a higher priority of use for playgrounds, passive parks, and other recreation parks. The city does not have a campground park; however, the city does accommodate camping through zoning.

The Plaintiffs would argue that they can -- they can set up tents on public rights of way, or tents on sidewalks. And that issue has yet to be litigated. The state laws provide, and the city code provides, that you cannot obstruct the sidewalks. So that issue has to be litigated. If it's a tent large enough for a human being, and the sidewalk is big enough, then that's a different issue than if the sidewalk is a difficult sidewalk, and they're setting up a tent on the sidewalk.

THE COURT: Okay.

MR. ALLEY: Another section that they're striking

is 58-156(b), and that's closed areas. The city has a compelling — and three tickets have been written for the closed areas. The city has a compelling government interest and it would survive the strict scrutiny standard were the Court to find this content based. And the city believes it's content neutral, and it's in the intermedial level of scrutiny by this Court; but, irrespective of that, the city believes that it's — they have a compelling interest in the ability to open and close its parks. Or a portion of their parks.

No, the city can't close a park to prevent political speech; but the city has a compelling interest to closing a park that has electrical problems, or where there's going to be a capital improvement built, like a pavilion maintained, or a pavilion built, or something along those lines.

The violations section of these codes provides for a violation for a fine between \$25 and \$250, and the Plaintiffs allege that it's a criminal citation. In Thomas v. State, the Supreme Court has said that municipal violation ordinances are not noncriminal, but they are not criminal either. So what it is, is it's a municipal ordinance violation citation.

THE COURT: Can you go to jail?

MR. ALLEY: Not from the city code. There are

sections in any code, antiquated sections; and that's why a 1 2 code has severability clauses. The city used to have a 3 municipal jail, decades ago. It does not have a municipal 4 There are references to the municipal jail in the 5 city code. 6 THE COURT: But for any of the violations issued 7 to people involved in this case, is there the possibility of jail time? 8 9 MR. ALLEY: Not under the city code. THE COURT: That's what the citations were issued 10 11 under; correct. 12 MR. ALLEY: I don't see. Yes. 13 THE COURT: All right. MR. ALLEY: The next section the Plaintiffs are 14 15 seeking to strike is Section 2-273, which is the Special 16 Events Advisory Board. This is a group of volunteer 17 citizens that are appointed by the City Council to make advisory recommendations to city officials to make, and 18 19 rendering the decisions that they make, to make advisory recommendations to the City Council, and what type of events 20 21 would be good for the City of Fort Myers, and what type of events would be bad for the City of Fort Myers, and to 22 23 make -- and the events -- for events over 1,000 people.

It's not applicable here. Even on their best day it's 500 people in their verified complaint, and they're

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complaining about those numbers being dwindled down because citations have been written for people living in the park or camping in the park beyond hours of operation, and citations have been written for people setting up tents or moveable structures.

When I say bad events, I'm talking about events that the Special Events Advisory Board decides that they don't -- they don't like, they don't think is good for the City of Fort Myers. And when -- in permitting an event, that's exactly what a property owner does. They sit back and they say okay, these events, this event is an event I would like in the City of Fort Myers.

When the City of Fort Myers decides to put a pavilion in the city park, they sit down, and city officials sit back, and they make a decision we want to put a pavilion there because we want shelter. We don't like the fact that there is not shelter there. We want to put shelters up. When we put a playground in a park, we make a decision, a government official makes a decision, we don't want this a passive park for sporting events. We want this to have playground facilities for children to play on. The city makes those types of decisions every day.

And for an appointed board -- an unpaid, appointed board that makes recommendations on what type of events they would like to see in the city, and this is what type of

events they would not like to see in the city, they can make that decision, and it has absolutely no binding authority. They cannot deny a permit. The ordinance facially speaks for itself. They cannot deny a permit. That authority doesn't rest with that board. They can make recommendations.

There are city officials every day, across this country, that make recommendations, and individuals that make recommendations, that are not constitutional. The fact of the matter that they're making a recommendation that's not constitutional does not render the city's regulation or the action the city is taking as unconstitutional. That happens every day, in every city in this country, where people make recommendations on things that are bad ideas. It doesn't comply with state law, doesn't comply with the city code, or doesn't comply with federal law.

THE COURT: So what does this Special Events

Advisory Board do that is binding on the city, if anything?

MR. ALLEY: Absolutely nothing. It actually is an extra shield, or an extra layer of review of decisions made by city officials, and their criteria is outlined and specified for what type of events that they review based on size, based on what type of commercial activity it brings to the city, what type of benefits it brings to the city, are they — is it Cancer for Life, those types of situations.

## ARGUMENT BY MR. ALLEY

The Plaintiffs represent that they have been told that the special events board is going to be making a recommendation on whether they should be exempt from the insurance requirement, for a Special Events Permit. Their decision is not binding on anybody. It's an advisory board by its express terms.

THE COURT: Does it carry any extra weight in comparison with somebody else who may call and express an opinion?

MR. ALLEY: It depends on the subject. The person — or the entity, if it's a City Council, which the code provides for an appeal of any person aggrieved by decision of any city official, you can appeal it to the City Council. It's their subjective weight that they give it. They don't have to — it's not a — it's not a — if they vote — if special events recommends no, you must say no, it's not that, for the City Council to say yes, they must get the Special Events Advisory Board to say yes.

What they do is they give advice and they make recommendations. They have no decision-making authority. In some cases it may carry weight, and in some cases it may not carry weight.

But the Plaintiffs are asking for more than just striking Section 2-273, because if you strike that section -- 2-271 is a purpose creation, membership, terms,

vacancies, qualifications, nonvoting meeting attendees; and Section 2-272, is the oaths, officers, records, meetings, quorum attendance, and minutes. Those two sections, if you strike the powers and duties of the Special Events Advisory Board, you're in affect rendering those two sections of the code without meaning and effect, because if they have no powers and authorities, then those other two sections have no meaning and effect.

What the Special Events Advisory Board is, is it's a determination by the legislative branch of the City of Fort Myers that they want an advisory board to give advice and recommendations to various city officials, and to themselves, the governing body, on special events. And on issues related to special events. And there is a separation of powers.

It's well settled in court, and this Court has recognized in thousands of cases with respect to the separation of powers between the judiciary and the legislature, and creating an advisory board with no authority other than to make recommendations doesn't violate any federal laws even if they're making recommendations that don't comport -- even if they're making a recommendation that doesn't comport to federal law.

And, in their powers and duties section that the Plaintiff is seeking to strike, there is a clause that says

recommend regulations for the conduct of special events that will increase interests therein to the citizens, residents, and visitors to the city generally, insofar as the same are not in conflict with city code and state statutes.

In and of itself, their express powers have a prophylactic protection against violating state statutes. To strike the Special Events Advisory Board would be basically to render two other sections of the code that they're not asking for meaningless, and it would not offer any relief to the Plaintiff either. The Special Events Advisory Board doesn't make the decisions. So striking the Special Events Advisory Board doesn't — someone has to make a decision. Some city official has to make a decision.

THE COURT: What is the procedure for the Plaintiffs to challenge the decision of whatever official it is to either deny the permit or to deny a waiver of the insurance requirement?

MR. ALLEY: Some provisions of the code outline and specific procedure. Other provisions of the code, you go to the City Manager, who is the chief administrative officer under the city charter.

THE COURT: Tell me how it works for this.

MR. ALLEY: I'm sorry?

THE COURT: Tell me how it works for this.

MR. ALLEY: If somebody on Section 2-273?

THE COURT: No. I'm sorry. If the Plaintiffs are 1 dissatisfied with the city's decision not to waive the 2 3 insurance requirement, and are dissatisfied with the 4 decision not to issue a permit, how do they challenge that? MR. ALLEY: They can come before the City Council 5 6 and so state what you stated, and say we would like to have 7 the insurance requirement waived, and here is what we would like. And City Council, the governing body, can make the 8 9 decision. 10 THE COURT: And where is that set forth in the 11 code? 12 MR. ALLEY: The city code is adopted by the City Council. In some cases, there are specified provisions for 13 appeal; but, as a matter of general law, any decision made 14 15 under the city code, unless otherwise prescribed, is appealable to the City Council. 16 17 THE COURT: When you say general law, do you have a cite for me? 18 19 MR. ALLEY: The City Council can waive their code. A Florida statute section -- the home rule powers. I 20 21 believe it's Florida Statute 163, it may be 166. It's the 22 home rule powers. The City Council has the authority to amend its code. 23 24 THE COURT: What does that have to do with 25 appealing? They're not asking you to -- well, maybe they

are asking to you amend the code, but in terms of the 1 decision as to whether they get a permit or not, all they're 2 3 asking is for the permit. 4 MR. ALLEY: They can come before the City Council 5 and say we have applied for a permit, and the city said we 6 need to have insurance, and we don't want to have insurance. 7 We would like the City Council to approve this without insurance. 8 9 THE COURT: That's what I'm asking, what is the 10 cite that says that? 11 MR. ALLEY: It's the home rule powers. 12 Florida Supreme Court -- the Florida Constitution was 13 amended in 1969 and in 1973, and what it did is, previously 14 the powers of a municipality had to be expressly granted to 15 the municipality by the state government; and, with the 16 enactment of the home rule powers constitutional revision, 17 the government has all authority and powers unless specifically preempted by the state. 18 19 THE COURT: So that says that anytime a citizen is unhappy with the decision of the city official, he or she 20 21 can file an appeal with the City Council? 22 MR. ALLEY: No, Your Honor, it does not expressly 23 say that.

THE COURT: That's what I'm looking for.

saying that's what happened. Now tell me, if I'm their

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lawyer, where do I find that? Where do I find their
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     appellate process that they go through?
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               MR. ALLEY: The four sections that are seeking to
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     enjoin the appellate process is not outlined in the code.
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               THE COURT: Does that mean there is no appellate
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     process?
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               MR. ALLEY: There is. They can appeal to the City
               They can come to the City Council and --
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     Council.
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               THE COURT: Don't go in circles. Give me the cite
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     that says that these people can go to the City Council.
               MR. ALLEY: Your Honor, it's the Florida home rule
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     powers doctrine.
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               THE COURT: I want you to give me a citation. I
     don't mean today. Or at least I don't mean right now.
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     want you to tell me what cite these lawyers can go to that
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     will say when my clients are unhappy with the lack of a
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     waiver, the appellate process is to go to City Council. And
     I'd be amazed if that's in the home rule statute.
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               MR. ALLEY: No, it's not, in the home rule
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     statute, expressly stated that way.
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               THE COURT: Tell me where it is expressly stated.
     If it's not expressly stated, you don't have it. You can't
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     just say, oh, you can always go to the City Council. How is
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     a litigant to know that? I want you to -- you can file it
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     as a submission. Just give me a cite to the ordinance and
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to the state statute, whatever it is, you're relying upon,
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     that tells people how they appeal from the denial -- or from
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     the decision of a city official. That's what I'm looking
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     for.
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               All right. What's next?
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               MR. ALLEY: Your Honor, I briefly touched on
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     severability, and the four-part test, and the intention of
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     City Council that the city would argue that these challenge
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     provisions, should the Court find them unconstitutional are
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     severable, that there are severable provisions should the
     Court find that unconstitutional.
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               And the city would like to preserve two minutes.
     Thank you.
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               THE COURT: You may do so.
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               Ms. Keesler?
               MS. KEESLER: Your Honor, thank you for affording
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     me the time, but the Plaintiffs will rest on their papers
     and prior oral argument.
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               THE COURT: All right.
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               Do you want another two minutes?
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               MR. ALLEY: No, thank you, Your Honor.
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               THE COURT: All right. Let me just go through my
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     notes, here, before I let you go.
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               All right. Those are all the questions I have.
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     Thank you very much. I will get an order out as soon as I
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## ARGUMENT BY MS. KEESLER

1	can.
2	We'll be in recess.
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4	(Thereupon, at 3:15 o'clock p.m., the above-entitled
5	matter was concluded.)
6	
7	CERTIFICATE
8	I CERTIFY THAT THE FOREGOING TRANSCRIPT IS A TRUE AND
9	ACCURATE TRANSCRIPT FROM THE ORIGINAL STENOGRAPHIC RECORD IN
10	THE ABOVE-ENTITLED MATTER.
11	
12	Dated this 28th day of November, 2011.
13	
14	/s/ Jeffrey G. Thomas JEFFREY G. THOMAS, RPR
15	OLITICI G. INOPAS, KIK
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