Case: 1:13-cv-08752 Document #: 1 Filed: 12/06/13 Page 1 of 34 PageID #:1

original for court

### UNITED STATES DISTRICT COURT NORTHERN DISTRICT OF ILLINOIS EASTERN DIVISION

# RECEIVED

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THOMAS G. BRUTON CLERK, U.S. DISTRICT COURT (Enter above the full name of the plaintiff or plaintiffs in this action) 13cv8752 VS. JUDGE SHADUR MAGISTRATE JUDGE KIM omson, Theresa Olson, MS LEWIS, (Enter above the full name of ALL MC defendants in this action. Do not ump, Mr. Appleberry, use "et al.") CHECK ONE ONLY: COMPLAINT UNDER THE CIVIL RIGHTS ACT, TITLE 42 SECTION 1983 U.S. Code (state, county, or municipal defendants) COMPLAINT UNDER THE CONSTITUTION ("BIVENS" ACTION), TITLE 28 SECTION 1331 U.S. Code (federal defendants) OTHER (cite statute, if known)

BEFORE FILLING OUT THIS COMPLAINT, PLEASE REFER TO "INSTRUCTIONS FOR FILING." FOLLOW THESE INSTRUCTIONS CAREFULLY.

I.	Plair	ntiff(s):
	A.	Name: Tylon Hudson
	В.	List all aliases:
	C.	Prisoner identification number: 2009-1120252
	D.	Place of present confinement: Cosic Caty Dept. of Cost.
	E.	Address: 2950 S. Glifornia chont to 608
	numb	ere is more than one plaintiff, then each plaintiff must list his or her name, aliases, I.D. per, place of confinement, and current address according to the above format on a rate sheet of paper.)
II.	(In A positi	ndant(s): below, place the full name of the first defendant in the first blank, his or her official ion in the second blank, and his or her place of employment in the third blank. Space we additional defendants is provided in B and C.)
	Α.	Defendant: Ton Preckunkle
		Title: President, Cook County Board of Comm.
		Place of Employment: ( ) Ty IL
	В.	Defendant: Thomas Dart
		Title: Sheriff, Cook Crity, IL, Worden, County Jail
		Place of Employment:
	C.	Defendant: S. Bratien
		Title: Supt., Cook Coty Ocpt. of Cott.
		Place of Employment: Cook Coty Dept of Cor.
	(If yo	u have more than three defendants, then all additional defendants must be listed ding to the above format on a separate sheet of paper.)

3

I.	Plain	tiff(s):
	A.	Name:
	B.	List all aliases:
	C.	Prisoner identification number:
	D.	Place of present confinement:
	E.	Address:
	numbe	re is more than one plaintiff, then each plaintiff must list his or her name, aliases, l.D. er, place of confinement, and current address according to the above format on a te sheet of paper.)
П.	(In A position	dant(s): below, place the full name of the first defendant in the first blank, his or her official on in the second blank, and his or her place of employment in the third blank. Space o additional defendants is provided in B and C.)
	A.	Defendant: Mr. Clemons
		Title: Commander, Cook Conty Dept of Cont.
		Place of Employment: Cook County Dept. of Corc.
	B.	Defendant: Mr. Johnson
		Title: Lieutenant, Cook Caty, Dept. of Corr.
		Place of Employment: Cook Crty Dept of Corr.
	C.	Defendant: Theresa 01500
		Title: Director, Cook Conty, Dept. of Corr.
		Place of Employment: Cook Crity, Dept. of Corr.
	(If you accord	have more than three defendants, then all additional defendants must be listed ing to the above format on a separate sheet of paper.)

I.	Plair	ntiff(s):
	A.	Name:
	В.	List all aliases:
	C.	Prisoner identification number:
	D.	Place of present confinement:
	E.	Address:
	numt	ere is more than one plaintiff, then each plaintiff must list his or her name, aliases, I.D. per, place of confinement, and current address according to the above format on a rate sheet of paper.)
II.	(In A	ndant(s): below, place the full name of the first defendant in the first blank, his or her official ion in the second blank, and his or her place of employment in the third blank. Space wo additional defendants is provided in B and C.)
	A.	Defendant: Ms. Lewis
		Title: f/d/b/g. Sergeant
		Place of Employment: Cox Coty Dept. of Corr.
	B.	Defendant: Mr. Kolneck
		Title: Set geant
		Place of Employment: Cook Coty Dept of Cocc
	C.	Defendant: MS, Crunp
		Title: Sergeant
		Place of Employment: Cook Cotty Dept. of Cort.
	(If yo	u have more than three defendants, then all additional defendants must be listed ding to the above format on a separate sheet of paper.)

4

I.	Plair	ntiff(s):
	A.	Name:
	В.	List all aliases:
	C.	Prisoner identification number:
	D.	Place of present confinement:
	E.	Address:
	numl	ere is more than one plaintiff, then each plaintiff must list his or her name, aliases, I.D. per, place of confinement, and current address according to the above format on a rate sheet of paper.)
II.	(In A	ndant(s): below, place the full name of the first defendant in the first blank, his or her official ion in the second blank, and his or her place of employment in the third blank. Space we additional defendants is provided in B and C.)
	A.	Defendant: Mr. Wynerkeyh
		Title: Officer (deputy)
		Place of Employment: Cook Caty Dept. of Cort
	В.	Defendant: Mr. Nelepa
		Title: Secgeant
		Place of Employment: Cook Coty, Dept. of Corr.
	C.	Defendant: Mr. Mundt
	,	Title: Lieutenant
		Place of Employment: Cook Coty Dept of Corr
	(If you	ou have more than three defendants, then all additional defendants must be listed ding to the above format on a separate sheet of paper.)

(3)

I.	Plain	tiff(s):
	A.	Name:
	В.	List all aliases:
	C.	Prisoner identification number:
	D.	Place of present confinement:
	E.	Address:
	numb	re is more than one plaintiff, then each plaintiff must list his or her name, aliases, I.D. er, place of confinement, and current address according to the above format on a ste sheet of paper.)
II.	(In A position	dant(s): below, place the full name of the first defendant in the first blank, his or her official on in the second blank, and his or her place of employment in the third blank. Space o additional defendants is provided in B and C.)
	A.	Defendant: Krys+91 Sankey
		Title: 1 brany 455+.
	,	Place of Employment: Cook Coty Dept. of Cott.
	B.	Defendant: Mr. Coyler
		Title: Correctional officer
		Place of Employment: Cook Coty Dept. of Corr.
	C.	Defendant: Mr. D. Appleberry
		Title: Correctional Officer
		Place of Employment: Cook Coty Dept of Cort.
	(If you	have more than three defendants, then all additional defendants must be listed ing to the above format on a separate sheet of paper.)

Revised 9/2007

Name of case and docket number: Typo Hudson v. Co	to kture
Approximate date of filing lawsuit: 20 N	
List all plaintiffs (if you had co-plaintiffs), including any aliases:	Tylon Huds
List all defendants: Sgt. Calving Captain Plexico, Thomosofts, Evans, Ramos, Rafferty, Rajoski, Sgt.	Greens
- O TIGHT, UND STORE CONTINEL	
Court in which the lawsuit was filed (if federal court, name the distr	
Court in which the lawsuit was filed (if federal court, name the distinant the county):  Federal Court	rict; if state cou
Court in which the lawsuit was filed (if federal court, name the distrance the county): Federal Court  Name of judge to whom case was assigned: GSCEF, Kim	rict; if state cour
Court in which the lawsuit was filed (if federal court, name the distr	rict; if state cou

	Name of case and docket number: Tybo Hudson v. Oc	Topler
	Approximate date of filing lawsuit:	
	List all plaintiffs (if you had co-plaintiffs), including any aliases:	Tylon Hudso
	List all defendants: Douglas J. Simpson	
	Court in which the lawsuit was filed (if federal court, name the distance the county):	
1	Name of judge to whom case was assigned:	- Yeghia yar
]	Basic claim made: sonspiracy	
	Disposition of this case (for example: Was the case dismissed? is it still pending?):	4.4
•		



Name of case and docket number: Typo Hudsay v. County of
Approximate date of filing lawsuit:
List all plaintiffs (if you had co-plaintiffs), including any aliases: Tybo Hu
List all defendants: To 22 Stronger etc.
1克曼39
Court in which the lawsuit was filed (if federal court, name the district; if state co name the county):
Name of judge to whom case was assigned: Blanche Manning
Basic claim made: deliberate in 2 ffernce, etc.,
Disposition of this case (for example: Was the case dismissed? Was it appeals it still pending?):



	Name of case and docket number: Tybo Hudson v. Lovey of (
	Approximate date of filing lawsuit:
	List all plaintiffs (if you had co-plaintiffs), including any aliases: Tybo Hu
	List all defendants: Thomas J. Dart, Scott Kurtovich, D. Howell
	Court in which the lawsuit was filed (if federal court, name the district; if state counted the county): Federal (wr)
]	Name of judge to whom case was assigned:
]	Basic claim made: deliberate indiffernce, etc
	Disposition of this case (for example: Was the case dismissed? Was it appealed is it still pending?):
	Approximate date of disposition: April 2012

N	ame of case and docket number: Tybo Hudson v. Mueler, etgl.
A	pproximate date of filing lawsuit:
L:	st all plaintiffs (if you had co-plaintiffs), including any aliases: Tybo H
L	st all defendants: John Mueler, etc. II do not passess into
9	etail) an all the defendants
C	etalling all the defendants
Cona	ourt in which the lawsuit was filed (if federal court, name the district; if state c
Cona Na	ourt in which the lawsuit was filed (if federal court, name the district; if state come the county):
Cona Na	ourt in which the lawsuit was filed (if federal court, name the district; if state come the county):
Cona Na Ba	ourt in which the lawsuit was filed (if federal court, name the district; if state come the county):

_	ame of case and docket number: Type Hudson v. of c vose, et al
Αŗ	pproximate date of filing lawsuit:
Lis	st all plaintiffs (if you had co-plaintiffs), including any aliases: Tybo Hold
Lis	et all defendants: Ofc. Vose and Janus
_	1.6.00
	urt in which the lawsuit was filed (if federal court, name the district; if state counte the county):
Na	me of judge to whom case was assigned: Milton J. Shawr
Ba	sic claim made: JEliberate indifferace, etc.
	sposition of this case (for example: Was the case dismissed? Was it appealed t still pending?):



111.		t in the United States:	iy state or federa
	A.	Name of case and docket number: Tybo Hudson v. Dars	et al
	В.	Approximate date of filing lawsuit: 2010, March	
7	C.	List all plaintiffs (if you had co-plaintiffs), including any aliases	
	D.	List all defendants: Tybo Hv350a	
		1959	
	E.	Court in which the lawsuit was filed (if federal court, name the dis name the county):	trict; if state court,
	F.	Name of judge to whom case was assigned:	
	G.	Basic claim made: deliberate indiffernce, etc.	
	Н.	Disposition of this case (for example: Was the case dismissed? Is it still pending?):	1 1
	I.	Approximate date of disposition: Appl 2011	

Name of case and docket number: Tylon Hudson v. W. Williams
Approximate date of filing lawsuit: Approx. Feb. 2013
List all plaintiffs (if you had co-plaintiffs), including any aliases:
List all defendants: Vashqua williams, Jd. 20080017916
Court in which the lawsuit was filed (if federal court, name the district; if staname the county):
Name of judge to whom case was assigned:
Basic claim made: Assent one battery, one failure to pre
ET CIN

Ш.

Name of case and docket number: Tyon Hudson V. Nicala Woolfolk
Approximate date of filing lawsuit:
List all plaintiffs (if you had co-plaintiffs), including any aliases: N/A
List all defendants: Nicala A. Woolfolk
Court in which the lawsuit was filed (if federal court, name the district; if state countmans the county):S+_&_ \overline\tau_\tau_\tau_\tau_\tau_\tau_\tau_\tau_
name the county):State (orr
Name of judge to whom case was assigned:
Name of judge to whom case was assigned:



Preliminary Statement	
1. This action stems from an attack so the plan	intiff by detaines
Michael Morgan (Morgan), a well-known tracking me	imber of the
" Natoriaus Vice Lands Street gare"	
). Of Campbell past/present makes death threats, e	to. to the pantiff.
Ofc. Campbell (Campbell) says because of Plaintiffs alle	aged murder and
domestic battery of his relatives. The plaintiff is cu	mently charged with
said offenses. Compbell says that he will effective	ite his threats wa
the " Vice Lords," officers, etc.	
	,
3. Morgan threatened and assaulted the plantiff, an	nd alleged that his actions
are petitioned by Campbell, Officers failed to intervene	seet not through ant. 3
of his life requested protective custody, while in prote	ective custody, the
plaintiff submitted several grievances, involving, in	
limited to plaintiff realleges 1-3, and informed or	officers and civilian
Start of the same	
4. Also, the plantiffs relatives via telephone, e	a a changir sale
informed the she not pofficers of various rankes	
realleges 1-3 and requested protection for the plan	
Morgan was allowed to attack the plaintiff causi	
punctures, lacerations, scotlar face and mouth, e-	

5. The sheriff, officers, else I some who publicly announce their
contempt for the plantiff for the alleged offenses against Campbells
Foundy) possessed presonal Knowledge that Worgan possed 9.
Substantial threat to plantiffs safety, and that the city of molecus
to the plantiff washis pervasive, but instead acted with deliberate
indifference, sodistically and maliciously allowed the plaintiff to he
stracked, or sided and abetted the attack on the plaintiff, etc. which
caused planatiffs injuries.
FACTS
6. Approx. April 08, 2007, Tuly 24, August 16 of 2012, etc., defendant
complete engaged the plantist, threatening that he will cause harm
death no the plaintiff til officers, "Mee Lords" street gang etc.
7. On August 03, 2012, defendant Johnson relocated the plaint ff to 9
different housing unit because of "death threats" on plaintiffs life;
the plaintiff requested to file state law charges for threats, but is decired.
The plainting requested from defendant Bruther and Nelepa the same, to no
aval.
3. Shortly after (within bours) being relocated to the housing unit,
ie, the plaint of detainer Michael Manya (Mongan) and Anthony Daws
(Davis) from the same unit as the plaint of were relocated to the same unit

95 the plaintiff. Subsequently	y Matagan a	nd Davis three	atened t	e objectiff.
while the plainting was detail				
Morger assaulted the plaintis			+	
			-	
9. Defendant Gonzalez obs		+lupazz=sycodi	, boweve	et sales to
intervene.		**	48	
10. The planniff tequested a	ad he ceived in	O COTESTIVE SU S	+ cody fee	russa bases/deas
	1-	4	* 1	n • • • • • • • • • • • • • • • • • • •
11. While in protestive custo	dy, the plant	bettinduz Fri	approx.(S)	grevences
primerly stating, the plaintif				
the plaintiff informed Morge	as street-go	ore agrociation	a (which is	record-low 2
and his assertion that: " Ofc	Campbell to	13 27 Vice 16	pl 26rd	street-gono
what plaintiff did to his fami	ly members,	and Defendan	Compbe	115 continuing 21
Threats to the plaintiff.				
m. Additionally, while in pe	TECTIVE CUST	ody, the plan	tiff learn	ned that
like the plaintiff, Morgan f	t) ywardaug	s have person	al access	to the
plainted acquired a count	order for o	additional law	library F	orivileiges.
(all controders offered t	the library	Gradiaeco		
	4.3			9.
			11.00	

13. Also, while in particular constantly, the plantiff had occusion to
- Speak with detendant Kolnecki (on upper Aug. 12,12); defendant
Lewis (on approx. Aug. 16/12); Commander Johnson Ion Approx.
- Aug. 13, 12): N Johnson, CRW (social worked) (on Appear, Aug. 10,
12) Teresa Jones, law librury 95st. (On Approx. Aug 07 and Aug 14 1)
_ defendour Johnson, lieutenant (on approx. Aug 13, 12). The plaint of informe
These you employees, repleads paragraphs 6-12.
14. Futher, while in protective custody, the plaintiff informed his
relatives, repleads 6-13, and on information and belief, plaintiffs
teletives via telephone etc. Contacted Defendant Dant (on
8/27/12 at approx. 245 pm, speaking w/ Malinda, Darts assistant;
and on 8/28/12 at approx. 3:18 pm, Speaking w/ Deputy Sanders,
Defendant Crump, on 3/27/12 at approx. II 21 a.m., Defendant Wyner-
Keyn, on 8/27/12 at approx. 5:16 p.m. Defendant Brattien, about
8/28/12 at approx. 3:15 p.m., Defendant Nelega, about Sept. 03'12, at
approx. 2:15 p.m., Defendant Johnson, on 9/8/12 at approx. 3:30 pm.
Defendant Clemons, on 8/27/12 at approx. 11:21 a.m., @ Defendant Mundt;
about 9/10/13, etc and inform all the above-defendants, realleges 6-13.
And emphasized that if /when the plaintiff is returned to general population,
that Morgan may attack the plaintiff in the library. See # 12 herein.
· · · · · · · · · · · · · · · · · · ·

15. On Aug. 16 12, the day the plaintiff left protective a informed Defendant Lewis, realleges 6-14.	ustody, he
16. From Aug 1612 - Sept. 9, the plaintiff informed De Crump, Johnson, Nalepa, etc., realleges 1-15.	efendont
17. On Sept. 09, 12, the plaintiff had occassion to speak Johnsen; Johnsen was informed of plaintiff realleges 1-1 Johnsen explained that he had no authority to keep seperated and Morgan during their kew library privileges, but instead order keeping the plaintiff on a special voit at div	b, however
Exh. 1	
18. Approx. on Sept. 10'12, the planatiff was sent to the 'Morgan, the planatiff informed Defendant Coyler and Wirealleges 1-17, and a grievance the planatiff authored to on-soing threat to my personal sofety, to be avail see	Uson, plaintiff egonding the
19. Approx on septill 12, the plaintiff was sent to the law Margan; the plaintiff again informed Refendent Coyler, will Defendent Sonkey, excu, plaintiff sealleges 1-17, to no avail.	0218 608 6021
	7

20. On Tuesday, Sept. 18 12, the plaintiff was sent to the law
Library; plaintiff realleges 19. And Morgan attacked the
plaintiff causing him facial portures, bruses, etc.
Addendum
21. Defendant Olson was sent a missive VIA (spot internal mail
on Aug 07, 12 detailing the plantiff realleges approx. 1-15, however
Olson did not respond until about July 2013, (on this issue and others).
22. Also alson was contacted via telephone, by plaintiffs
family on about 9/8/12, but to mavail, also turned a blind-
eye,
23. On approximately 9/15, 12, the plaintiff informed Defendant
1. Appleberry, the planstiff realleges for 1 to 5 as if fully stated
herein. And regarding Morgens participation in the law library on
the plaintiffs fear for his personal seferty, etc., to no gvil
Apple berry turned a blind-eye.

Monell Claim
1. Sheriff Dart has established a custom, policy, and practice that fails to properly proper inmates housed at the Cook County Jail (CCJ).
2. On information and belief, and plaintiffs own experiences sheriff Dart has established a custom, policy, and practice that fails to properly protect inmates housed at Co.
3. This information is based, in part, on the July 11,2008 Department of Justice ("DoJ") findings letter addressed to Cook County and Sheriff Part. See DoJ, Civil Rights Div. Findings letter addressed to Cook County and Sheriff Dart at 9.
4. On May 13, 2010, the United states filed suit against Cook.  County and sherrff Dart alleging that they have III repeatedly and Consistently disregarded known or Serious risks of harm to inmates at CCT; 12) repeatedly failed to take reasonable measures to prevent stoff from inflicting serious.

and substantial risk that staff will inflict such harm and
the multiple occasions on which CO staff in fact have
inflicted horm, W) repeatedly failed to take regulable
measures to protect inmetes against the serious harm
inflicted on them by other innetes, even in the face
of the obvious and substantial risk that innates will
inflict on them by whommanders such harm and the
multiple accessions in which CSI innertes have in fact inflicte
Such harm. Please see exempts of Findings letter attaches.
hereto 95 exhibit A
WHEREFORE, the plaintiff demands compensatory
demages against defendant part and Preckwinkle in an
amount to be determined at that
Respectfully Submitted
To poor Dector
Tylon Huden

Υ.	Kener:		
	State briefly exactly no cases or statutes.	what you want the court to do for you. Make no legal	arguments. Cite
95	inages against	sts that he receive appropriate composite of all defendents, as well as ponitive dissipated defendents. Plaintiff also requests in an including attorneys fees be taxed	that the
VI.	The plaintiff demand	Is that the case be tried by a jury. XES	NO
		CERTIFICATION	1
		By signing this Complaint, I certify that the fact Complaint are true to the best of my knowledge, i belief. I understand that if this certification is not causification by the Court.  Signed this	nformation and
		(Signature of plaintiff or plaintiffs)	
		Tylon Hudson (Print name)	C // 3
		(I.D. Number)  P.O. Box 08900)	
		(Address)	

13)

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At the filing	of this	action	I filed o	nother
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IN THE UNITED STATES	DISTRICT (	TINC	
NOTHERN DISTRICT OF I	THINOIS		1 10
Tylon Hudson			
)			
7			
Thomas Dert, et al.			
Proof of Service			
11307 07 301110			
To , united states District.	Please for	med to m	e 9 Stampes
Court, Nothern Dist of Illinois			
Egytern Div. Attn. Prisoners Corres		(024 of	which is enck
	2 bougevice		topy service h
218 S Derrborn		only albu	ed for 3 wp,
chas, It hobby		this day	
Please Take Notice that on Nov 27	7,203, I de	pointed in-	the
4- going mail depository (T. Jones)	1 Federal	Civil action	14
n attached exhibit (S) addiensed to			
with 3 additional copies of the sa			, , , , , ,
THE STREET TOWN OF THE SA	ar it		
Date Nov. D'13	15 Tilon He	de	
, , ,	Tylon H		



U.S. Department of Justice

Civil Rights Division

Office of the Assistant At orney General

Washington, D.C. 20530

JUL 1 1 2008

Todd H. Stroger Cook County Board President 118 N. Clark Street Room 537 Chicago, IL 60602

Thomas Dart
Cook County Sheriff
Richard J. Daley Center
50 W. Washington Street
Room 704
Chicago, IL 60602

Re: Cook County Jail Chicago, Illinois

Dear President Stroger and Sheriff Dart:

We write to report the findings of the investigation of Civil Rights Division and the United States Attorney's Office into conditions at the Cook County Jail ("CCJ"). On February 16, 2007, we notified the Cook County Board of Commissioners ("County") of our intent to conduct an investigation of CCJ pursuant to the Civil Rights of Institutionalized Persons Act ("CRIPA"), 42 U.S.C. § 1997. As we noted, CRIPA gives the Department of Justice authority to seek a remedy for a pattern or practice of conduct that violates the constitutional rights of inmates in adult detention and correctional facilities.

On June 18-22, 2007, and July 23-27, 2007, we conducted on-site inspections at CCJ with expert consultants in corrections, use of force, custodial medical and mental health care, fire safety, and sanitation. We interviewed

Our fire safety and sanitation experts accompanied us only on the July on-site visit.

1995). Where restraints are used, the inmate should be properly monitored and the length of restraint-time should be limited to ensure the inmate's safety. French, 777 F.2d at 1253-54. Restraints imposed by correctional officers that are medically unjustifiable and have no adequate security rationale infringe on an inmate's due process rights. Wells v. Franzen, 777 F.2d 1258, 1263 (7th Cir. 1985) (restraint of a suicidal inmate).

#### III. FINDINGS

We find that CCJ fails to adequately protect inmates from harm and serious risk of harm from staff and other inmates; fails to provide inmates with adequate medical and mental health care; fails to provide adequate suicide prevention; fails to provide adequate fire safety precautions; and fails to provide safe and sanitary environmental conditions.

## A. INADEQUATE PROTECTION FROM HARM

Corrections officials must take reasonable steps to guarantee inmates' safety and provide "humane conditions" of confinement. Farmer, 511 U.S. at 832. Providing humane conditions requires that a corrections system must satisfy inmates' basic needs, such as their need for safety. Additionally, jail officials have a duty to take reasonable steps to protect inmates from physical abuse.

To ensure reasonably safe conditions, officials must take measures to prevent the use of unnecessary and inappropriate force by staff. Officials must also take reasonable steps to protect inmates from violence at the hands of other inmates. In addition, officials must provide adequate systems to investigate incidents of harm, including staff misconduct and alleged physical abuse of inmates. Finally, a jail has an obligation to protect vulnerable inmates from harm, such as those who are at risk of suicide or at risk from other inmates. For the reasons set forth below, CCJ fails to meet constitutional standards in all of these regards.

# 1. Inappropriate and Excessive Use of Force

Although the violence present in a correctional setting necessarily permits the appropriate use of force, the Constitution forbids excessive physical force against inmates. A determination of whether force is used appropriately requires an evaluation of the need for the use of force, the relationship between that need and the amount of force used, the seriousness of the threat reasonably believed to exist, and efforts made to temper the severity of a forceful response. Hudson v. McMillian,

503 U.S. 1, 7 (1992). Generally accepted correctional practices provide that appropriate uses of force in a given circumstance should include a continuum of interventions, and that the amount of force used should not be disproportionate to the threat posed by the inmate. Absent exigent circumstances, lesser forms of intervention, such as issuing disciplinary infractions or passive escorts, should be used or considered prior to more serious and forceful interventions.

We found that inmates at CCJ are regularly subjected to inappropriate and excessive uses of physical force. CCJ officers too often respond to inmates' verbal insults or failure to follow instructions by physically striking inmates, most often with the active assistance of other officers, even when the inmate presents no threat to anyone's safety or the security of the facility. Moreover, even in cases in which the initial use of force is reasonable, officers sometimes continue to engage in physical force after the inmate has been brought under control or is effectively restrained.

A top security administrator frankly acknowledged to us the existence of "a culture of abusing inmates" when he came to CCJ in October 2006. While senior management has taken steps to reduce the use of force, such as requiring Use of Force Reports and by subjecting these documents to greater scrutiny, the excessive and inappropriate use of force has not been brought under control. We believe that, despite management's efforts, a culture still exists at CCJ in which the excessive and inappropriate use of physical force is too often tolerated.

Our investigation included an intensive examination of documents provided by CCJ concerning the incidents listed below and a host of others occurring between January 2006 and July 2007. We also conducted a great many staff and inmate interviews. In some cases, our findings of inappropriate or excessive uses of force are in accord with CCJ's own conclusions.

#### a. Use of Force in Response to Verbal Altercations

The use of force, while sometimes necessary in a corrections setting, must be appropriate to the given circumstances and proportionate to the threat posed. A verbal taunt from an inmate to an officer is a rule violation and may appropriately result in disciplinary action, but it should not require a physical response. As the examples below demonstrate, verbal altercations with inmates too often provoke physical responses from CCJ officers:

- 1. In July 2007, following his hour of exercise, Alberto P.<sup>6</sup> refused to return to his cell and a female officer locked the cell doors while Alberto remained outside. He called the officer a "b----." When Alberto came out with his property to be moved to disciplinary segregation for insulting the officer, he was beaten by a number of officers. One officer later told Alberto that he had tried to stop the beating, but he just "didn't have enough juice" (apparently explaining his inability to control the other officers). CCJ records confirm that Alberto was transferred to segregation and taken to Cermak for his injuries.
- 2. In June 2007, Dennis L. returned to his cellblock after a psychological evaluation. An officer refused to give Dennis a dinner tray. Dennis got into a verbal altercation with the officer and threw a cup of liquid at him. A number of officers attacked Dennis in his cell. Emergency Room records indicate that Dennis suffered blunt trauma to his head and body, three teeth knocked loose, and a laceration to his lower lip from this incident.
- 3. In April 2007, Billy D. wanted to exit his cell and was accused of pushing his way out. He had a "heated" verbal altercation with the officer. One officer struck Billy in the face and other officers joined in. Medical records show that Billy required internal and external stitches to close a one-inch laceration that punctured his lip.
- 4. In September 2006, an officer was handing out extra lunches to inmates. Malcolm W. asked for one, but was refused. Malcolm and the officer exchanged verbal insults. A mental health staff member and another inmate witnessed the officer slap Malcolm's face and drag him from the dorm. CCJ's Internal Affairs Division ("IAD") sustained allegations of abuse, and recommended that the officer be suspended for 29 days. The officer was "dedeputized" and prohibited from carrying a firearm or effecting arrests.

To protect privacy, we have used pseudonyms to identify inmates and officers listed in this letter. Upon request, we will provide the County with a schedule that cross-references the pseudonyms with the proper names, where appropriate.

investigatory technique that calls into question the credibility of the information gathered by CCJ investigators. 11

## iii. Videocameras and Overhead Cameras

When properly utilized, cameras in a correctional setting can augment inmate safety and security and provide essential information for investigations. Certainly video surveillance should never be used to substitute for direct officer supervision of inmates, but it often is helpful to supplement supervision and for incident reconstruction. CCJ has limited and antiquated live feed overhead cameras in some divisions, but the cameras do not have the critical capability to record and replay, and most do not capture activities outside of the housing unit dayrooms. Moreover, while there are two small monitors in the RCDC intake area, we discovered that the officers in the Security Office were unaware that the monitors could view various parts of the intake area. The cameras, installed to monitor activity in a part of CCJ that had experienced among the highest number of allegations of excessive and inappropriate uses of force, were not being used.

Procedures at CCJ require that a handheld videocamera be brought to the scene of any use of force and that the use of force be recorded. While this policy is helpful for review of cell extractions and other planned uses of force, it is not surprising that the use of handheld videocameras has not been an effective means of oversight for unplanned uses of force. None of the numerous videotapes we reviewed captured an unplanned use of force in progress. Improvements and additions to CCJ's video surveillance system, including the ability to record for retrieval following an incident, would be a much more effective oversight mechanism.

### 2. Deficient Inmate Safety and Supervision

CCJ does not provide adequate inmate supervision, which exposes inmates and staff to unsafe conditions. Lack of adequate

Title VI of the Civil Rights Acts requires that recipients of federal funds take reasonable steps to provide meaningful access to limited English proficient communities. Given Cook County's growing Hispanic population, CCJ should ensure that some investigators and correctional officers are familiar with rudimentary Spanish. In addition, CCJ staff would benefit from receiving diversity training. See Title VI of the Civil Rights Act of 1964, 42 U.S.C. § 2000d et seq.

security staff, insufficient direct supervision in the majority of the housing units, a dilapidated physical plant, inadequate policies and procedures, and an overcrowded environment combine to result in an unsecure facility that is dangerous for everyone on the premises. On April 9, 2007, the John Howard Association found that the rates of injuries to CCJ inmates and staff have increased significantly in the past decade, despite a substantial decrease in inmate population.12 In 2006, inmate injuries occurred at the highest rate since the John Howard Association began gathering data, and staff injuries reached the third highest rate since 1991.13 Our review of CCJ documents revealed that between January 1, 2007 and June 19, 2007, IAD opened approximately 254 cases involving inmate assault and/or battery and five cases of sexual assault. In 2006, IAD opened approximately 357 cases involving inmate assault, battery, or sexual assault.

Insufficient inmate supervision has been a serious problem at CCJ for decades. Inmate supervision is seriously compromised by chronic overcrowding and under-staffing. The federal district court monitoring the <u>Duran</u> Consent Decree has repeatedly cited CCJ for failing to provide adequate security staff to ensure safe and secure conditions at the facility. In September 2006, then-Sheriff Michael Sheahan admitted that the Jail is "severely understaffed." The John Howard Association's April 9, 2007 report found that CCJ would require an additional 189 new correctional officers and suitable replacements for the 130 to

Court Monitoring Report, <u>Duran v. Dart</u>, No. 74-C-2949, at 115-16 (N.D. Ill. Apr. 9, 2007) ("2007 Court Monitoring Report"). Monthly averages for staff injuries have risen from 6.6 in 1996 to 28.3 staff injuries per month in 2006.

Id. at 116. Monthly averages for inmate injuries increased from 14.7 injuries per 1000 inmates in 1996 to 27.8 injuries per 1000 inmates1 in 2006.

Leonard N. Fleming, "Federal Judge Warns County to Fix Overcrowding at the Jail," <u>Chicago Sun Times</u>, Dec. 1, 2007; Jonathan Lipman, "Judge Blasts Staffing at Jail," <u>Daily Southtown</u>, Dec. 29, 2005.

Joint Status Report, <u>Duran v. Dart</u>, No. 74-C-2949, at 8 (N.D. Ill. Sept. 29, 2006).

152 correctional officers on inactive status<sup>16</sup> to comply with the <u>Duran</u> Consent Decree and "good correctional practices."<sup>17</sup> CCJ's Post Analysis Reports and Divisional Staffing Reports for April through June 2007 revealed that at least 172 correctional officer positions at CCJ were vacant or inactive. Although the External Operations Unit, which is responsible for the security of the CCJ perimeters, the Emergency Response Team, the Canine Unit, and the transportation of 800 to 1500 inmates to and from court daily, has an authorized security staffing complement of 420 positions, on May 1, 2007, the actual External Operations manpower availability comprised 352 positions. Our expert consultant found that the level of correctional staff available to supervise housing units at CCJ is woefully inadequate.

The lack of adequate staff is magnified by the fact that CCJ is chronically overcrowded. In fact, every day from June 2006 through April 2007, numerous inmates were required to sleep on the floor of two-person cells that housed three inmates. 18 Divisional reports for the period of February 26, 2007 through June 17, 2007 reflect that an average of 485 inmates were forced to sleep on the floor each night. During our site visit on July 23, 2007, Division VI held 1268 inmates in space with a rated capacity of 992 inmates. 19 Dormitory Four in Division II is operating at twice its design capacity. 20 However, we did not observe any increase in security staffing levels or enhanced supervision practices within the overcrowded divisions.

Overcrowding has an impact on security at CCJ. For example, the week of March 19, 2007, CCJ had more inmates sleeping on the floor (591) than any other week in the four-month period of March through June 2007. During that week, CCJ also had the most fights (35), the most uses of force (27), and found the third most "shanks" (homemade knives) (34) and second most weapons

Correctional officers on "inactive status" include persons on disability, suspension, leave of absence, military leave, or leave for a duty injury.

<sup>2007</sup> Court Monitoring Report at 84.

<sup>&</sup>lt;sup>18</sup> Id. at 12.

The actual capacity of Division VI was much lower than 992 on July 23, 2007, due to numerous cell closures because of maintenance problems, which further exacerbated the overcrowding.

<sup>20 2007</sup> Court Monitoring Report at 15.

(12), of any other week during the same period.<sup>21</sup> On November 30, 2007, Judge Virginia Kendall for the United States District Court for the Northern District of Illinois apparently chastised the County and Sheriff's Office for failing to ease overcrowding at CCJ, stating: "This is no longer a budget problem. It is a constitutional violation."<sup>22</sup> Despite the fact that CCJ has been subject to the <u>Duran</u> Consent Decree for 25 years, the County and the Sheriff's Office have been unable to solve the problems of overcrowding and inadequate supervision at CCJ.

CCJ has taken some unusual steps to try to deal with the problems of overcrowding and inadequate staffing. The practice of cross watching, discussed below, is an unacceptable and dangerous approach. A recently instituted policy of extended lockdowns is similarly unacceptable. In the spring of 2007, CCJ implemented extended lockdown periods for all general population inmates. Under this system, only half of the inmates in each housing tier were allowed out of their cells during each shift. Generally, this meant that half of the inmates were allowed out of their cells for a period in the morning, half of the inmates were allowed out of their cells for a period in the afternoon and evening, and all of the inmates were locked in their cells during the night. Because the groups of inmates rotated on a shift by shift basis, the result was that every other day each group of inmates spent a continuous 26-hour period locked inside the cells. This practice was applied indiscriminately to all general population inmates, except those housed on the medical units. As discussed in further detail below, in addition to constituting an unjust restriction on pre-trial detainees, the extended lockdown practice interfered with medical and mental health care, programs, and the grievance system. Moreover, deficient maintenance in many cells (no lighting, plumbing failures, etc.) resulted in inhumane conditions for an extended lockdown. Therefore, as a result of CCJ's inadequate supervision, inmates are subjected to unjustified, prolonged periods of in-cell confinement. Following our July 2007 visit, the Sheriff's Office informed us that CCJ had revised the lockdown policy to decrease the length of the in-cell periods. This would be an improvement

Weekly averages for March through June 2007 were: 23.5 fights, 17 uses of force, 23.5 shanks, and 6.6 weapons.

Staff Writer, "Judge Orders Cook County to Fix Jail Overcrowding," <u>PR Newswire Europe</u>, Nov. 30. 2007; Leonard N. Fleming, "Federal Judge Warns County to Fix Overcrowding at the Jail," <u>Chicago Sun Times</u>, Dec. 1, 2007; Notification of Docket Entry, <u>Duran v. Dart</u>, No. 74-C-2949 (N.D. Ill. Nov. 30, 2007).